Republic of the Union of Myanmar Ministry of Health and Sports

PROJECT COMPLETION REPORT ON THE HEALTH SYSTEM STRENGTHENING PROJECT IN THE REPUBLIC OF THE UNION OF MYANMAR

DECEMBER 2018 JAPAN INTERNATIONAL COOPERATION AGENCY (JICA)

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DECEMBER 2018 JAPAN INTERNATIONAL COOPERATION AGENCY (JICA)

The Project Completion Report

Project Title: Health System Strengthening Project

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I. Basic Information of the Project

1. Country

The Republic of the Union of Myanmar

2. Title of the Project

The Health System Strengthening Project

3. Duration of the Project

Four (4) years from November 2014 to November 2018

4. Background

As of 2014, Myanmar had begun to formalize and translate the Universal Health Coverage (UHC) concept into concrete policy actions. The Ministry of Health (Currently, Ministry of Health and Sports) had set an ambitious target at reducing maternal and infant mortality rates to achieve the Millennium Development Goals (MDGs) by significantly increasing the total government spending on health, which includes large capital investments in health infrastructures and expenditure on medicines.

While the government of Myanmar had demonstrated its commitment in the health sector, the achievement of UHC would be a long road ahead. The total health expenditure and government health expenditure in Myanmar were among the lowest in South East Asia, and its population carried an extremely high financial burden for health services. In order to achieve the UHC, a substantial health reform in financing, regulation and service delivery was urgently needed,

along with administrative capacity building at the national, state/regional, and local level.

Facing the challenges on health system development, the Ministry of Health had requested Japan International Cooperation Agency (JICA) for a technical cooperation project to strengthen the health system in Myanmar. With this regard, the Health System Strengthening Project was commenced to enhance the capacity in health policy formulation, planning, and administration and in delivering healthcare services at the central and state/regional levels.

The Project has two JICA expert teams, namely Nay Pyi Taw team and Kayah team. The Nay Pyi Taw team was located in Nay Pyi Taw and conducted the activities of output 1 with the central level of MoHS. The Kayah team was based in Kayah State and implemented the activities of output 2 and 3 with the Kayah State Departments of Public Health and Medical Services.

5. Overall Goal and Project Purpose

(1) Overall Goal

Health plans at national and state/regional level are systematically managed, with consideration of local needs, conditions and available resources toward the achievement of UHC.

(See Annex 1-1)

(2) Project Purpose

Capacities in health plan management are strengthened at the central level and the target state toward the achievement of UHC.

(See Annex 1-1)

6. Implementing Agency

Department of Public Health (DoPH) and Department of Medical Services (DoMS), Ministry of Health and Sports (MoHS)

Kayah State Department of Public Health and Department of Medical Services

II. Results of the Project

1. Results of the Project

1-1 Input by the Japanese side

(1) Dispatch of Experts

The Japanese side assigned a total of 27 experts. 10 experts were based in Nay

Pyi Taw (four long-term experts and six short-term experts), while 17 short-term experts were dispatched to the Kayah State. (See Annex 1-2)

(2) Number of Participants in the Knowledge Co-Creation Program
 The Japanese side conducted four Knowledge Co-Creation Programs (KCCP) in
 Japan. A total of 26 MoHS officials participated in the KCCPs during the Project
 period. (See Annex 1-3 (2))

(3) Provision of Equipment

The Japanese side provided a vehicle, office materials and equipment for training. The total amount of the provided equipment is approximately 46,000 USD. (See Annex 1-4)

(4) Cost of Operation

The Japanese side has input a total amount of 124 million JPY for the operation of the project activities by the end of September, 2018. This amount includes the expenses for labour cost of project staff, implementation of trainings, transportation, maintenance of equipment, consumables etc. (See Annex 1-5)

1-2 Input by the Myanmar side

(1) Assignment of Counterparts

Throughout the entire project period, one Director General of the MoHS has served as the Project Director as well as the Chairperson of the Joint Coordinating Committee (JCC), which meeting was regularly held every year. The JCC members consisted of representatives of MoHS's departments concerned, and these departments' responsible officers were invited to respective JCC meetings according to the latest PDM. Besides the Project Director, Project Managers were served by Deputy Director Generals of the DoPH and the DoMS. For the Nay Pyi Taw team, officers of the central MoHS and Medical Record Technicians (MRTs)¹ were assigned as counterparts to conduct trainings and the other activities of the project. In Kayah State, Directors of the State Departments of Public Health and Medical Services, and Medical Superintendent of Loikaw General Hospital were appointed as the main

¹ A Medical Record Technician (MRT) collects the medical records from all the wards of the hospital, transfers the data from medical record using coding skill into computer based record system, prepares the report to submit the central offices, and keeps medical records by systematic filing system at the hospitals.

counterparts. In addition, depending on respective contents of the project activities in Kayah State, a sufficient number of counterparts were assigned. (See Annex 1-3)

(2) Offices and Training Facilities

For short-seminars as part of project activities in Nay Pyi Taw, meeting rooms of DoMS and DoPH were regularly used. In Kayah State, a project office has been provided inside the State Department of Public Health since project's inception, and project's trainings and meetings were conducted at hospitals and other MoHS facilities in Kayah State.

(3) Other inputs

At the central level, transport costs to/from the training venue in Nay Pyi Taw for 559 MRTs and trainers were shouldered by the MoHS. The MoHS also arranged necessary original textbooks regarding ICD codes and medical terminology for the MRT trainings. In 2017 when the project was on-going, the MoHS provided computers to more than 83 hospitals, where MRTs have been assigned and allowed to use one computer solely for their duties.

In the target state (Kayah), most costs of the hospital-based activities were born by the Myanmar side. The cost of transportation and allowance for the trainings and meetings were nearly halved by both sides.

1-3 Activities (Planned and Actual)

The project activities in both Nay Pyi Taw and Kayah were implemented mostly as described in the PDM (PDM Ver. 3) and its Plan of Operation (PO) without significant delay. (See Annex 1-1)

Modifications compared to the initial plan are described in "3. History of PDM Modification".

The planned and actual activities are shown in Table 1.

Output 1: Institutional capacity of MoHS to c	ollect, compile, analyze and utilize the data for
health plan management is strengthened.	
Planned	Actual
1-1. To conduct a situation analysis on management of the National Health Plan.	The Project analysed the health plan administration and management, as well as organized a panel discussion at the Myanmar Health Forum.
1-2. To conduct a situation analysis on the hospital data management and utilization.	The Project analysed the hospital data management situation through the intensive discussion and meetings with concerned officials of DoMS and DoPH.
1-3. To conduct effective refresher trainings for the existing MRTs with the training of the trainers	A total of 175 existing MRTs from 105 hospitals have been trained with seven trainings from May 2017 to March 2018. The duration of each training was 12 days. Follow up visits to the ex-MRT training participants were conducted by DoMS and the Project in April to Nay Pyi Taw union territory, May to Magway region, August to Tanintharyi region and September to Northern-Shan state in 2018. A completion report of the refresher training was compiled by the project.
1-4. To conduct in-service trainings for the newly recruited MRTs for strengthening hospital data management at the state/regional level.	A total of 384 newly recruited MRTs 162 hospitals rom hospitals have been trained with 12 trainings from September 2017 to October 2018. The duration of each training was 15 days. The Project training team modified the curricula and teaching style in order to adjust for the newly recruited young MRTs, for instance; added 5-10 mins break after each lecture for their concentration, game session for better memorising of medical terminology, hospital visit to learn actual MRT working situation, and so on.
1-5. To organize seminars and KCCP to strengthen MoHS staff capacity of hospital data analysis and utilization for the improvement of the hospital management administration.	KCCP were conducted four times within the Project period. All planned KCCP have been conducted as scheduled. Among a total of 30 short-seminars during the Project period, 7 seminars were regarding hospital data analysis and utilization.
1-6. To compile and analyze data coming from hospitals at a selected area and make a report.	A study proposal has been developed by MoHS officials (KCCP participants) and authorized by DoPH/DoMS DG. The KCCP participants are working to finalize the study report by December 2018. Another report of hospital data analysis was completed as the training exercises by the advance level MRTs along with the MoHS central officers.
1-7. To review the current situation on health planning and management at the state/regional level.	A booklet on "Review of State/Region health plan management" has been issued both in English and Myanmar (relation to Activity 2-1). It was distributed to the State/Regional health offices through the NIMU's organized

Table 1: Result of the Activities

		meeting in Kayah. The booklet has been uploaded on the MoHS
		website.
1-8. To introd	uce the management manuals	Kayah team introduced their activities in two
	Expected Output 2 and 3 to	short seminars at DoMS and DoPH. Central
other states/re	egions.	officials visited Kayah for a 5S introductory
		seminar.
		19 MRT trainers from 5 states and regions
		and 8 central DoMS officials including DyDG
		visited Loikaw general hospital for retreat,
		and observed 5S activities conducted in
		medical record department.
	nize the occasions to share	A series of 30 short seminars were conducted
	al experiences on HSS in	at DoMS and DoPH within the Project period.
MoHS.	avele state lessible alors is more	
	ayan state nealth plan is mana valuated) based on the manual w	aged (planned, implemented, monitored and high is developed by the project
e	Planned	Actual
2-1. To review	w the current situation of the	Reviews on the State/Regional Health Plans
state health pla		were conducted in Kayah, Ayeyarwaddy,
otato noutri pr	an in Rayan	Magway in 2016.
2-2. To review	the current tools of monitoring	Ditto
	n of the state health plan in	
Kayah		
2-3. To draft	a management manual of the	The Special Effort: User's Guide was drafted
state health pla	an	in January 2017
	nage (plan, implement and	The Users' Guide which includes the activity
	ate) the state health plan based	description form and activity M&E form was
on the draft ma	anual	developed and utilized in the management of
		the Special Effort 2017 (Phase 1 and Phase
		2) and Special Effort 2018 (Phase 1 and Phase 2) The Hears' guide and former ware
		Phase 2). The Users' guide and forms were
2-5 To finaliz	e the management manual of	revised while the trial usage. The Special Effort: User's Guide was finalized
	alth plan and introduce the	in August 2018. Experiences of the effective
	manual to other states/regions	health plan management through the Special
management		Effort as well as its manual were widely
		introduced to the other states/regions. (See
		table 5 4.)
		service delivery are integrated into the state
he	ealth plan in Kayah.	
	Planned	Actual
	othen the capacity of the state	The service delivery review at Township
	epartments to grasp the current	Hospitals and Station Hospitals in Kayah was
	health service delivery and	conducted in 2015.
utilization in Ka	ayan then the capacity of the state to	Implementation and management skill ware
	(plan, implement and	Implementation and management skill were strengthened through the project's support on
0	ate) training programs for health	the Newborn care and Management (2015),
staff in Kayah	ato, training programs for fieditit	and Basic Emergency Obstetric and Newborn
		Care (2016).
		[Improved Clinical Experiences for Assistant
		Surgeons (AS)]
		The checklist and handbook were developed
		to monitor the progress of experience of AS

	of the Loikaw General Hospital at a department.
	[Improvement of CNE] CNE Management Guide was developed for the further improvement of CNE in the Loikaw General Hospital.
3-3. To introduce "Enter-Education" into the routine public health and medical services to raise people's understandings on the health services provided in the state	[Improved Health Education] The project supported Paediatrics and OBGY departments of the Loikaw general Hospital to provide better health education to the clients. The approach of the Enter-Education was introduced to facilitate the communication between service provides and clients. The Enter-Education was demonstrated in the Kayah Festival in 2017 and 2018.
3-4. To strengthen the capacity to manage the activities on improving the health service delivery in the state	Variety of the activities on improving the health service delivery were introduced in Kayah state. These activities were integrated into the Special Effort and managed with using its management manual.
	[5S-KAIZEN (CQI) -TQM ²] The 5S team was formulated in the Loikaw General Hospital and the implementation manual was developed. The activity was expanded to the township hospitals in Kayah state by the State Department of Medical Services. Also, basic concept of the 5S-KAIZEN-TQM was introduced in the basic nursing course of the Loikaw Nursing and Midwifery School.
	[Infection Prevention Control (IPC)] The IPC checklist for monthly IPC supervision was developed in the Loikaw General Hospital.
	[Receptionist Training] A Trainings for receptionists on the attitude of warm welcoming was conducted in 2017.
	[Central Pharmacy Supply System] The new system of drug supply system in The Loikaw General Hospital was established.
	[Leadership/Management Training] Trainings on leadership and management for the senior level hospital staff were conducted in 2018 with inviting Myanmar Medical Association (MMA) and Myanmar Medical Council (MMC).

² 5S: "Sort", "Set", "Shine", "Standardize", "Sustain". CQI: Continuous Quality Improvement, TQM: Total Quality Management

	Also, a training on leadership for senior nurses was conducted with inviting Myanmar Nursing and Midwifery Association (MNMA).
3-5. To integrate the activities on improving the health service delivery into the state health plan	

2. Achievements of the Project

2-1 Outputs and indicators

(1) Output 1

Since all the indicators for the Output 1 have been attained, the achievement level is high.

The project supported DoPH and DoMS to conduct activities mainly in relation to strengthening of hospital information system. A total of 559 MRTs participated in technical trainings and developed their capacity on medical record management. Moreover, four times of KCCP and 30 times of short-seminars were conducted for strengthening of the capacity of MoHS officials especially on health information management. In addition, a booklet of "Review of State/Region Health Plan" was issued. In order to facilitate possible impacts related to the Review towards the betterment of health plan management, the Review booklets were shared in focused states/regions.

Output 1: Institutional capacity of MoHS data for health plan managen	to collect, compile, analyze and utilize the nent is strengthened.
Objectively verifiable indicators	Achievement level and progress
1-1. All the existing Medical Record Technicians (MRTs) complete the refresher training on hospital information system. (Estimate Total Number: 200 MRTs)	As of March 2018, 175 existing MRTs participated in the refresher trainings. According to DoMS, there are no other qualified MRTs yet to receive the training.
	As the indicator has been achieved 100%,
	achievement level is "High"
1-2. The number of the newly recruited	As of October 2018, 384 newly recruited
MRTs who have completed the training	MRTs participated in the trainings.
on hospital information system.	
(Target Number: 300 MRTs)	As the indicator has been achieved 128
	<u>%,</u> achievement level is "High"
1-3. Review of State/Region health plan management is finalized.	The Review of both English and Myanmar version was finalized.
	<u>As the indicator has been achieved</u> <u>100%,</u> achievement level is "High"
1-4. The number of KCCP and seminars	All the scheduled KCCP (4 times) and
at MoHS	short-seminars (30 times) were
	conducted as planned.
	As the indicator has been achieved

Table 2: Achievements of output 1

1000/
100%
100701
appionement loval in "High"
achievement level is "High"

(2) Output 2

Since all the indicators for the Output 2 have been attained, the achievement level is high.

The project supported Kayah State Department of Medical Services to develop its health plan so called "Special Effort", which is a set of prioritized activities to be implemented towards achieving the departments' mission and vision within six-month period. The department developed its first Special Effort in January 2017 and now the forth Special Effort is being implemented. The manual of the Special Effort so called "Special Effort: User's Guide" was also developed and this has been used to manage the Special Effort.

The project has supported the Loikaw General Hospital to develop and manage its Special Effort since April 2018.

	•	
Output 2:	Kayah state health plan is ma	anaged (planned, implemented, monitored
	and evaluated) based on the	manual which is developed by the project.
Objecti	vely Verifiable Indicators	Achievement level and progress
2-1 By the	end of the project, the state	The Special Effort and its management
health plan	and its management manual	manual of the Kayah State Department of
are develop	ed.	Medical Services and the Loikaw General
		Hospital were developed.
		As the indicator has been achieved
		<u>100%,</u>
		achievement level is "High"

Table 3: Achievements of Output 2

(3) Output 3

Since all the indicators for the Output 3 have been attained, the achievement level is high.

The activities on improving health service delivery such as Enter-Education, 5S-KAIZEN-TQM, Infection Control and Prevention, receptionist training, Leadership/Management Training, were integrated into the Special Effort and managed by using the User's Guide.

Output 3:	The activities on improving he state health plan in Kayah.	ealth service delivery are integrated into the
Object	ively Verifiable Indicators	Achievement level and progress
improve the state health	end of the project, activities to thealth service delivery in the n plan are managed by using developed by the project.	The activities on improving health service delivery were integrated into the Special Effort of the Kayah State Department of Medical Services and the Loikaw General Hospital, and these activities are managed (planed, implemented and monitored/evaluated) by using the User's Guide. <u>As the indicator has been achieved</u> <u>100%,</u> <u>achievement level is "High"</u>

Table 4: Achievements of Output 3

2-2 Project Purpose and indicators

The achievement level for the Project Purpose is high as its indicators for the central and state level have been achieved.

Capacities in health plan management were strengthened at the central level and the target state (Kayah) towards the achievement of UHC.

At the central level, the capacities in health plan management, especially in the hospital information management and utilization, have been strengthened in terms of following points. The submitted hospital reports in e-data have been increased nationwide and all these reports entail ICD-10³ codes. Utilizing the e-data of hospital reports, a study proposal⁴ was developed by MoHS officials mainly ex-participants of the KCCP. Also, a report of hospital data analysis exercises was prepared by the MoHS participants of special lectures on data visualization. While the Project supported the MoHS staff including MRTs to become able to engage in large e-data utilization and analysis, the MoHS also started the Health Informatics bachelor course for equipping the graduates with comprehensive health information management capacity. It is planned that these technically equipped personnel would be dispatched to the state/regional level in the future.

³ ICD-10: International Statistical Classification of Diseases and Related Health Problems 10th Revision.

Source: http://apps.who.int/classifications/icd10/browse/2016/en

⁴ The study aims to clarify the difference in "Length of Stay" among hospitals with similar

functions for the same diagnostic categories (same ICD-10 codes) in Myanmar. The result would be an entry point to make this country's clinical services further satisfying to patients and efficient to hospitals.

At the state level, capacities in health plan management were strengthened through the practice of the Special Effort. For the Kayah State Department of Medical Services, development of its mission, vision and core values was a good trigger to recognize the purpose of having "health plan". With the clear direction, the department and its hospitals became able to take the actual local needs and those countermeasures into account when developing their action plans. Such positive changes and good practices of the management of the Special Effort as well as its activities were widely introduced to both central and other states/regions.

Table 5. Achievement of the project po	•
Project Capacities in health plan management are strengthened at the central	
	vard the achievement of UHC.
Objectively Verifiable Indicators	Achievement level and progress
 The number of hospitals which can submit the e-data of hospital report increases. (Target: 83 hospitals with 200 beds and above) 	The number of hospitals which submitted the e-data of hospital reports to DoMS increased to 97 hospitals nationwide as of December 2017. The number of hospitals which submitted the e-data of hospital reports to DoPH increased to 143 hospitals nationwide as of September 2018.
	achievement level is "High"
2. At least one report of hospital data analysis at a sample area is developed.	A study proposal has been developed by MoHS officials (KCCP participants) and authorized by DoPH/DoMS DG. The KCCP participants are working to finalize the study report by December 2018. Another report of Yangon and Mandalay hospitals data analysis was completed as the training exercises by the MRTs along with the MoHS central officers. <u>As the indicator has been achieved 100%, achievement level is "High"</u>
3. At the end of the project, the manual on management of state health plan, which is developed by the project, is utilized at the target state.	The following Special Efforts have been managed with using the manual (The Special Effort: User's Guide) in Kayah State.
	[State Department of Medical Services] - Special Effort 2017 (Phase 1) - Special Effort 2017 (Phase 2) - Special Effort 2018 (Phase 1)

Table 5: Achievement of the project purpose

	- Special Effort 2018 (Phase 2)
	[Loikaw General Hospital] - Special Effort 2018 (Phase 1) - Special Effort 2018 (Phase 2) The manual was revised several times to be more user-friendly. <u>As the indicator has been achieved 100%,</u>
	achievement level is "High"
4. At the end of the project, the practice in the target state, which is implemented by the project, is fed back to the central level and shared with other states/regions in Myanmar.	Effective health plan management through the Special Effort and its activities were introduced in the observation visits to the Kayah State, exchange visits to the other states/regions, and concerned meetings/conferences.
	[Observation Visits to Kayah] Aug 2017: Health delegates from Rakhine Oct 2017: Union Minister for Health and Sports May 2018: Health delegates from Magway, Shan (North) and DoMS of central MoHS Jun 2018: Health delegates from Ayeyarwady, Tanintharyi, DoMS of central MoHS and the Hospital Administration Society of Myanmar Medical Association Sep 2018: Deputy Director General of Medical Services Oct 2018: Presidents of MMA, MMC and MNMA.
	[Exchange visits to the other state/regions] Feb 2018: Hlaing Thar Yar General Hospital Jun 2018: Hlaing Thar Yar General Hospital Jul 2018: Dawei General Hospital Aug 2018: Lashio General Hospital
	[Meetings/conferences] Feb 2018: Short Seminar at Department of Public Health (Nay Pyi Taw) Feb 2018: Short Seminar at Department of Medical Services (Nay Pyi Taw) Jun 2018: Monthly Meeting of the Hospital

Administration Society, Myanmar Medical association
As the indicator has been achieved 100%, achievement level is "High"

3. History of Project Design Matrix (PDM) Modification

3-1 PDM Ver. 0 (Approved in July 2014)

Based on the result of the Detailed Planning Survey on the Project which was conducted in April 2014, the PDM Ver. 0 was developed.

3-2 PDM Ver. 1 (Approved in July 2015)

A situational analysis was conducted after the commencement of the Project to fine-tune the PDM with considering the current situation and environment surrounding the Project. Especially, the Project Purpose was amended to focus more on the National Health Plan (NHP) management rather than the Essential Health Package (EHP) in consideration of the progress of EHP development and change of needs for the Project by MoHS. Also, activities under the three outputs were modified according to the actual needs and reformation of the structure of health departments in both central and state/regional level.

3-3 PDM Ver. 2 (Approved in July 2016)

The statements of the Overall Goal and Project Purpose in the previous PDM Ver.2 were raised to another notch, parallelly under the Super Goal and Overall Goal in order to clarify the pathway of the Project's contribution towards the achievement of UHC in Myanmar. Accordingly, the new Project Purpose was set to emphasise the importance of capacity development in health plan management in both central and state/regional level. The activities under the three outputs were slightly modified and new activities were added with considering the progress of the Project activities.

3-4 PDM Ver. 3 (Approved in December 2017)

The formulation of the NHP and its management structure was set with support from other development partners. Therefore, the Project shifted its focus onto the health plan management by strengthening the hospital data management especially at the central level. Hospital data is an important evidence to formulate health policies and plans as well as to maintain a good management of its implementation. NHP stresses the promotion of data culture for evidence-based decision making and the importance of establishing more integrated and expanded Health Information System. With this regard, trainings on hospital information management for MRTs were added as the Output 1 activities. Whereas the activities under Output 2 and 3 were remained the same.

III. Results of Joint Review

1. Results of Review based on DAC⁵ Evaluation Criteria

1-1 Relevance

Implementation of the Project was relevant from the aspects of consistency with development needs and appropriateness of the approach.

According to the Myanmar Development Assistance Policy of 2018, Health Sector is one of the 10 priority sectors in alignment with Sustainable Development Goals (SDGs). As the Health Sector coordination group must be set according to the Policy, the Myanmar Health Sector Coordinating Committee (MHSCC) has been organized and chaired by the MoHS.

At the MoHS central level, the formulation and implementation of NHP has been the highest priority. The MoHS has committed to achieve the UHC by 2030 while strengthening the country's health system. In this connection, the Project selected an approach to strengthen health information system for health plan management. In particular, the Project focused on capacity development for hospital data management and utilization, which is categorized as the Output 1. This focus is quite relevant to the MoHS's Strategic Action Plan for Strengthening Health Information System for 2017-2021, in which Hospital Information is the priority of the 12 strategic areas and the area's expected outcomes are closely linked with the indicators of the Project.

At the state level, prior to consideration of "state health plan", the Project found it necessary to clarify role and responsibility of health administrative bodies at the state/regional level, which were not clear. They were cornerstones of why the state/regional departments have to have a plan: why they exist (mission), what they should look for (vision) and what are their guiding principles (core values)? In this context, the Project supported health departments of Kayah State to clarify their statements of mission, vision and core values which are in line with the policies/instructions from the central level. The Special Effort was their own health plan that reflected their needs towards their mission and vision under their core values, and the Project supported the counterparts of Kayah state flexibly to deal with the needs. The Special Effort activities like 5S-KAIZEN-TQM, infection prevention and control, receptionist training and development of a handbook of

⁵ The Organization for Economic Cooperation and Development (OECD) Development Assistance Committee (DAC) is a unique international forum of many of the largest funders of aid, including 30 DAC Members.

improved clinical experiences for Assistant Surgeons were all in line with the mission, vision and core values.

The trial of the Special Effort has given indication of improvement of management capacity of health plan, and concurrently, the importance of state/regional level health plan was widely recognized in Myanmar. Therefore, the Project's approach was highly relevant towards achieving the set impact.

1-2 Effectiveness

Effectiveness is evaluated "high" because the Project Purpose is achieved as stated in 2-2 and that this achievement is confirmed to be caused by the implementation of the Project.

(1) Output 1

As for the level of achievement of Output 1 and the Project Purpose, it was effective.

The Project Purpose indicators related to the Output 1 have been attained as shown in II. 2-2. Owing to the MRT trainings, the e-reporting hospitals increased dramatically from 22 hospitals in May 2017 to 143 hospitals in September 2018⁶. One report of hospital data analysis has been carried out by MoHS officials who participated in the FY2017 KCCP while another report of hospital data analysis was completed as the training exercises by the advance level MRTs along with MoHS central officials.

Capacity-development activities such as KCCPs, short-seminars, MRT trainings successfully produced the Output 1 having involved a large number of MoHS officials at the different level. As the Output 1 focused on hospital data collection, compilation, analysis and utilization, the MoHS central office's entire information management has been boosted.

(2) Output 2 and 3

The Project was highly effective in terms of the level of achievement of Output 2, 3 and Project Purpose.

As already described in the previous chapter, the User's Guide of the Special Effort, which is "the manual on management of state level health plan" developed by the Project, is being used with modification three times. Practice of

⁶ Refer to the Table 5.

the Special Effort in Kayah State was also constantly reported to MoHS by counterparts of the state as well as project experts, and that resulted in observation visit from other states and regions in August 2017, May and June 2018. Therefore, the indicator 3 and 4 of the Project Purpose were fully achieved as a result of project activities.

In addition, corroboration with Japan's Grant Aid project "The Project for Improving Loikaw General Hospital" created a multiple effect on improving staff motivation, patient satisfaction, and quality of services delivered. This enabled the Project's effective and smooth implementation.

1-3 Efficiency

(1) Output 1

The Project implementation was mostly efficient at the central level. To produce the Output 1, the planned activities such as MRT trainings, short-seminars and KCCPs were all prerequisite. Throughout these activities, the experts closely worked with both DoMS and DoPH so as to enable the counterparts to complete a series of activities as scheduled. Especially MRT trainings were conducted efficiently. One training for 12 trainers and 19 trainings for 559 MRTs were carried out from May 2017 to October 2018. In spite of a large number of such conducts, it was not necessary to extend the Project period for attaining the Output 1. Trainings of nationwide MRTs were considered crucial for the objective of strengthening the national system of hospital information, although the Output 1 was originally for capacity building of MoHS officials in Nay Pyi Taw. Despite the fact that more financial inputs were required for these trainings, JICA's entire inputs for this Project were well-adjusted and increased only slightly against the original financial plan.

(2) Output 2 and 3

The Project was mostly efficiently implemented in terms of production of tangible outputs from the inputs.

Initially, the Project focused on supporting the activities on improving the service delivery, prior to strengthening the capacity of health plan management. Once certain good practices of activities were created and a trusting relationship with the counterparts were built, the Project started providing technical support on strengthening the capacity of health plan management through the practice of the Special Effort.

The Project experts could closely collaborate with counterparts of Kayah State to develop the user's guide of the Special Effort compiling formats for planning and reporting, the Handbook of Improved Clinical Experience for Assistant Surgeons, etc. The Project could also avert a critical setback from frequent turnover of counterparts including state Directors of Public Health and Medical Services through close communications with the side of Kayah State.

Allocation of experts to the capital Nay Pyi Taw as well as Kayah State, the project site, enabled the Project to smoothly report the activities and progress to MoHS.

1-4 Impact

It is prospective to continue the momentum of proceeding the Project's effects and move towards achievement of the Overall Goal (details mentioned in IV. 1).

The trial of the Special Effort has been filling a gap during the absence of the state level health plan in Kayah State. Currently, the Myanmar National Health Plan Implementation Monitoring Unit (NIMU) supports all the states and regions to manage to formulate, implement, monitor and evaluate the state/regional level health plans. MoHS is now appreciating what two departments (Public Health and Medical Services) of Kayah State are doing for improvement of satisfaction of providers and clients with their services based on their own mission, vision and core values, and tries to disseminate these efforts to the other states and regions. Therefore, it is expected that the good practices and lesson learnt of Kayah State will be utilized in the future health plan management at state/regional level.

In fact, the special efforts have already been formulated in some hospitals outside the target site of the Project. In addition, activities like 5S-KAIZEN-TQM were also introduced at hospitals in other state/regions by the previous staff of Loikaw General Hospital, participants of the observation visit and the hospitals staff who learned the activity on the social media.

In relation to strengthening of hospital information system, the MRT training served as an effective bridge for introducing and expanding DHIS2⁷ in public hospitals since the Project developed the basic knowledge and skills of MRTs in

⁷ DHIS2 (District Health Information System 2) is web based reporting system introduced public hospitals in Myanmar in 2018. DHIS2 is open source and free software developed by HISP, University of Oslo. Source: https://www.mn.uio.no/ifi/english/research/networks/hisp/

order for them to engage smoothly in the DHIS2 at their respective hospitals. For a wider range of knowledge sharing among relevant medical professionals and health informatics students, who also need to know ICD codes and medical terminologies, the MRT trainings were recorded in video, and these edited lecture videos have been handed over for the MoHS's utilization. The Project's facebook regularly with more than 1000 followers functioned as strong advocacy of MRT work and public relation of MoHS-JICA's collaboration in the area of hospital information. Moreover, after having completed the MRT training, three ex-trainees from three general hospitals of Yangon have been nominated to engage in the MoHS's cancer registry initiative in Yangon. Owing to the Project being a catalyst, academic cooperation for hospital data utilization was facilitated between MoHS and Nagasaki University School of Tropical Medicine and Global Health and is planning a related collaborative research.

1-5 Sustainability

Sustainability of the Project is evaluated "Fair" based on the following.

(1) Central level (concerned with Output 1)

<Institutional aspect>

At the central level, the institutional setup is certain for Project's sustainability. The DoPH continues to be a focal point of health information so as to receive e-reporting from trained hospitals. The DoMS is continuously in charge of human resource management for MRTs.

<Financial aspect>

Financially, the MoHS assures the continuous deployment of all the trained MRTs being government employees. The MRTs have been assigned nationwide even at the very remote hospitals, and such distribution of MRTs would remain after the Project's end.

<Technical aspect>

The series of MRT trainings strengthened the individual MRT's sense of belonging to the MRT family. They have been connected through the network such as social media, which provides continuous learning environment for MRTs. Moreover, having equipped with professional commitments and skills through the trainings, those trained MRTs seemingly continue to work according to post-training follow-up interviews. Their enhanced skills of e-data analysis and utilization ensure MoHS's sustainable development of hospital information

management towards e-health. To back-up such development, the newly opened Health Informatics Course of the University of Medical Technology, Yangon and Mandalay (UMT-Y, UMT-M) has been shared relevant know-hows and recommendations from the MRT trainings.

<Policy aspect>

In addition, the booklet namely "Review of State/Region Health Planning and Management" issued by the Project has been uploaded on the MoHS homepage as official publication. The findings and recommendations would be taken into the formulation of the future State or Regional Health Plan.

(2) State level (concerned with Output 2 and 3)

<Institutional and technical aspects>

At the state level, an organizational setup and technical aspects of the departments of health are assured for the sustainability. However, the frequent staff turnover is a concern. As for the hospital level, a quality improvement team was formulated in Loikaw General Hospital to organise all activities of quality improvement such as 5S-KAIZEN-TQM and infection prevention and control. So far, these activities have been implemented smoothly with leadership of the current medical superintendent of the hospital, who is enthusiastic about them. <Financial aspect>

Most activities require low cost and this can be borne by the hospital and/or the state department. Under these circumstances, it is possible to sustain them.

2. Key Factors Affecting Implementation and Outcomes

Social and political environments surrounding the Project have been relatively stable. However, the reformation of structures of the MoHS had no small influence on the Project's operation.

As mentioned in the II. 3 History of PDM Modification, the change of the NHP formulation setup compelled the Project, especially in the central level, to shift its focus from the NHP formulation/management to strengthening of NHP through the betterment of hospital data management.

3. Evaluation on the results of the Project Risk Management

The Japanese side reacted to the change of situation and upcoming needs due to the reformation of the ministerial structure, with flexibly modifying the PDM and coordinating the JICA experts' dispatch schedule. The Myanmar side has taken all necessary procedures such as the stay permission/visa matters and the travel permission for the JICA experts. Besides that, the MoHS extended support for the smooth project operation especially on assignment of the counterparts of the Project from departments of Public Health and Medical Services in both central and state level.

This Project applied the lessons learned from past projects of JICA on health system strengthening in the other countries. For instance, the Project entailed the activities that the central Ministry promotes the health plan management at the state/regional level and that the central Ministry facilitates the pilot state's sharing of experiences and good practices widely with other states/regions. For this effective linkage and communications between the central level and the state/regional level, JICA long-term experts were dispatched to Nay Pyi Taw. Their stationing in the capital city contributed to Project's timely consideration and action for its risk management as well.

4. Lessons Learnt

- (1) First of all, close communication and collaboration between JICA experts and counterparts were the key factors for the smooth implementation of the Project and its achievement.
- < At the central level>
- (2) For a technical cooperation project being implemented in a pilot state/region, it was important that long-term JICA experts to station at the central level so as to link with the pilot site and meet the ministry's managerial counterparts regularly in a flexible timing.
- (3) For a nationwide training plan, it was effective to conduct trainings in the capital city (Nay Pyi Taw) in terms of attaining the high attendance rate of target participants from states/regions. Central officials' close involvement of the trainings could facilitate respective hospitals' superintendents to support their staff to join, and thus the smooth implementation of a series of trainings become possible.
- (4) Owing to the training venue in the capital city (Nay Pyi Taw), high-rank officers could allocate their time to preside over opening/closing ceremonies, which resulted in their in-depth understanding of the trainings and their support to the related issues. For a project requiring advocacy to the central office, a series of activities would better be organized in Nay Pyi Taw.

(5) From a view to information-sharing beyond divisions in the ministry as well as constant participation by the non-managerial officers, it was excellent for the MoHS to conduct short-seminars for a few hours inside their department meeting rooms.

<At the state level>

- (6) At the target state (Kayah), a "practical" and "sustainable" approach was taken as a guiding principle of technical transfer. For example, the Project regarded that the introduced theories and approaches should be well localized with considering the actual situation at the site. Therefore, the Project had not developed manuals or guidelines of the introduced activities prior to the trial practice. Throughout the practice of the activities, the Project also cultivated a trusting relationship with the counterparts, as well as the ownership of them.
- (7) The trial of the Special Effort contains full of innovative ideas to make health plan management practical. The clarified organizational principles enabled the counterparts to logically develop/implement the action plans towards achieving their own mission and vision. Localization was the key for the sustainability of the Project supported system and activities.
- (8) JICA expert team introduced some of the Japanese current and past experiences as a reference. Indeed, the introduced Japanese approaches such as Enter-Education and 5S-KAIZEN-TQM met the counterparts' way of thinking, however they determined their own way taking up suggestions from precedents in Japan.

IV. For the Achievement of Overall Goals after the Project Completion

1. Prospects to achieve Overall Goal

Overall Goal	Objectively Verifiable Indicators
Health Plan at national and	1. By 2021, MoHS supports health plan
state/regional level are systematically	management at the state/regional
managed, with consideration of local	level.
needs, conditions and available	2. By 2021, health plan at state/regional
resources toward the achievement of	level are developed in consistency with
UHC.	the National Health Plan (NHP).

Overall Goal is prospected to be achieved based on the following.

As mentioned in III. 1-4 Impact, MoHS tries to disseminate the efforts of Kayah State to other state/regional health authorities and hospitals to develop their own mission, vision, core values and plan of actions as special effort. This will continue to support the formulation and management of the state/regional level health plans.

Moreover, health plan at the national level can be systematically managed when accurate e-data is regularly reported from state/regional hospitals, and when such e-data is utilized for necessary analysis. Since the Project reached to train all the eligible MRTs of 559 in Myanmar and MoHS will continue to deploy them for hospitals nationwide, it is assured that the management of the next NHP will be more strongly backed up by hospital information. Since the central officials' capacity in data analysis and utilization was facilitated through the KCCP and the other Project activities, it is highly probable that collected hospital data could be utilized further for the management of NHP.

Therefore, it is prospective to move towards achievement of the overall goal.

2. Plan of Operation and Implementation Structure of the Myanmar side to achieve Overall Goal

The NIMU continues to play a prominent role in management (formulation, implementation, monitoring and evaluation) of the health plans at all levels. As the Review of State/Region Health Plan pointed out, coordination and cooperation between the state/regional health departments and the central ministry are essential for effective and efficient management of the health plans towards achieving the UHC.

3. Recommendations for the Myanmar side

- (1) The result of Review of State/Region Health Plan as well as the good practices and lessons learned from the Kayah state should be utilized in the management of the health plans in both central and state/regional level.
- (2) As a robust system of hospital information is prerequisite for health planning of the country, regular communications and collaboration continue to be required between the Health Information Division and the Medical Supportive Division (human resources management of MRTs) at the central level.
- (3) MoHS has put great efforts to deploy nationwide the MRTs, whose number has become three times since 2017, and all of them have been trained on necessary knowledge and skills through the Project. Well trained technicians are essential human resources in Myanmar's health sector. A systematic fresher training should be organized within a year of their service inception for all the health-related technicians so as to develop their core competencies.
- (4) As for the MRTs, the next step is to develop a standard recruitment and assignment procedure and to formulate a professional association which could be a platform of MRTs' peer support and continuous learning. Surely, MRTs' continual professional development would serve for accurate and timely hospital information, which would help formulate, implement, monitor and evaluate health plans of the country.
- (5) MoHS is recommended to monitor and provide necessary support to the efforts including the management of the Special Effort which were initiated in the Kayah state. The initiative of the Special Effort towards achieving organizational mission and vision provides valuable insight into practical health plan management.
- (6) The good practices done in the Kayah state should be introduced to the other states/regions as well as policy formulation at the central MoHS. For example, the 5S-KAIZEN-TQM approach, which was adopted in the hospitals in Kayah state, can be implemented in any other hospitals to strengthen their administration. As for the practical first step, it is recommended to select some (2 to 4) hospitals, and train and support them to become another successful showcase of 5S-KAIZEN-TQM. Then these hospitals will disseminate the approach to the other hospitals with utilizing their experiences and lessons learned. Once after 5S-KAIZEN-TQM

approach is expanded and adopted in the certain hospitals in Myanmar, it is also recommended for MoHS to integrate the 5S-KAIZEN-TQM approach, as a fundamental concept, into the national strategy on hospital quality assurance.

4. Monitoring Plan from the end of the Project to Ex-post Evaluation

- (1) With the purpose for project sustainability, it will be needed to conduct Ex-Post Evaluation after three (3) years of project completion as one of requirements of the Japanese Official Development Assistance (ODA) scheme.
- (2) It is requested to monitor the progress of management (formulation, implementation, monitoring and evaluation) of the health plans in both central and state/regional levels.
- (3) Activities on improving health service delivery in Kayah state such as 5S-KAIZEN-TQM, infection prevention and control, and Improved Clinical Experience for Assistant Surgeons should be monitored.
- (4) If technical intervention is needed based on the above monitoring, it is recommended to closely communicate with the central ministry as well as the health-related organizations such as the Universities of Medical Technology, Myanmar Medical Association, Myanmar Medical Council, Myanmar Nursing and Midwifery Association to provide necessary support towards achieving the overall goal.
- (5) Collaboration of two types of cooperation scheme (Grant aid and Technical Cooperation Project) in Kayah state created a phenomenal synergy in terms of improving the quality of services delivered. Since many hospitals have been / will be improved through the Japan's Grant Aid, it is recommended to consider a possibility of assistance on improving the hospital administration with utilizing the experience and approaches adopted in Kayah State.

END

ANNEX 1: Results of the Project

- 1-2 List of Dispatched Experts
- 1-3 List of Counterparts
- 1-4 List of Equipment provided by the project
- 1-5 Cost of operation
- 1-6 List of Trainings

1-2 List of Dispatched Experts

(1) Nay Pyi Taw team

No.	Designation	Name	Period
1	Chief Advisor, Long term	Yojiro ISHII	10 / 12 / 2014 - 09 / 12 / 2017
2	Health Service Delivery (MCH) / Project Coordinator, Long term	Mayumi OMACHI	15 / 12 / 2014 - 14 / 12 / 2017
3	Health Service Delivery Expert, Long term	Aya HASEGAWA	25 / 10 / 2017 - 22 / 11 / 2018
4	Project Coordinator, Long term	Naoko ITO	17 / 07 / 2017 - 22 / 11 / 2018
5	M&E for Health Administration (1), Short term	Shintaro NAKAMURA	12/02/2015-27/02/201523/02/2016-15/03/201614/11/2016-26/11/201619/02/2017-04/03/201712/06/2017-23/06/201718/09/2017-30/09/2017
6	M&E for Health Administration (2), Short term	Munehito MACHIDA	28/08/2016 - 10/09/2016 27/11/2016 - 10/12/2016 12/03/2017 - 17/03/2017 28/05/2017 - 03/06/2017 16/07/2017 - 22/07/2017
7	M&E for Health Administration (2), Short term	Nobuyuki HAMAJIMA	27 / 03 / 2017 01 / 04 / 2017 16 / 07 / 2017 22 / 07 / 2017
8	Health Service Delivery, Short term	Tetsuro IROHIRA	01/09/2016 - 09/09/2016
9	Health Service Delivery, Short term	Muneyoshi AOMATSU	19/03/2017 - 25/03/2017
10	Hospital Information Management, Short-term	Bumpei TOJO	12/07/2018 - 22/07/2018

(2) Kayah team

No.	Designation	Name	Period
1	Team Leader / Health Sector Planning and Administration1	Chiharu ABE	23 / 11 / 2014 - 22 / 12 / 2014 15 / 02 / 2015 - 13 / 03 / 2015 17 / 05 / 2015 - 08 / 06 / 2015 23 / 06 / 2015 - 11 / 07 / 2015 09 / 08 / 2015 - 24 / 08 / 2015 06 / 12 / 2015 - 29 / 10 / 2015 06 / 12 / 2015 - 29 / 10 / 2015 02 / 10 / 2015 - 29 / 10 / 2015 02 / 10 / 2015 - 25 / 12 / 2015 22 / 01 / 2016 - 20 / 02 / 2016 12 / 03 / 2016 - 25 / 03 / 2016 17 / 05 / 2016 - 18 / 06 / 2016 17 / 05 / 2016 - 31 / 07 / 2016 12 / 09 / 2016 - 08 / 10 / 2016 22 / 01 / 2017 - 10 / 02 / 2017 19 / 03 / 2017 - 28 / 03 / 2017 13 / 07 / 2017 - 28 / 07 / 2017 13 / 09 / 2017 - 24 / 09 / 2017 09 / 12 / 2017 - 17 / 12 / 2017 10 / 01 / 2018 - 23 / 01 / 2018 29 / 10 / 2018 - 02 / 11 / 2018
2	Sub-Leader / Health Sector Planning and Administration2	Yoko OGAWA	22 / 11 / 2014 - 22 / 12 / 2014 15 / 02 / 2015 - 19 / 03 / 2015 02 / 06 / 2015 - 31 / 07 / 2015 19 / 09 / 2015 - 18 / 10 / 2015
3		Kiyoshi ISIHI	17 / 05 / 2015-20 / 06 / 201513 / 09 / 2015-12 / 10 / 201506 / 12 / 2015-25 / 12 / 201512 / 01 / 2016-28 / 01 / 2016

			22/02/2016 - 17/03/2016
4		Kazunori IIJIMA	$\begin{array}{rrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrr$
5	Health Plan Management	Keiko KITA	23/11/2014 - 22/12/2014 21/02/2015 - 19/03/2015 31/05/2015 - 20/06/2015 10/07/2015 - 31/07/2015
6		Naoki TAKE	06 / 12 / 2015 - 25 / 12 / 2015 07 / 02 / 2016 - 12 / 03 / 2016 17 / 05 / 2016 - 19 / 06 / 2016 08 / 11 / 2016 - 24 / 12 / 2016 22 / 01 / 2017 - 17 / 03 / 2017 09 / 09 / 2017 - 24 / 09 / 2017 06 / 11 / 2017 - 24 / 12 / 2017 20 / 01 / 2018 - 10 / 03 / 2018 02 / 06 / 2018 24 / 07 / 2018
7	Monitoring and Supportive Supervision	Atsushi MATSUSUE	01/06/2017 - 29/06/2017 24/08/2017 - 30/09/2017 06/11/2017 - 08/12/2017 05/03/2018 - 28/03/2018 08/05/2018 - 25/05/2018 25/08/2018 - 09/09/2018
8	Health Service Improvement 1	Takuma KATO	$\begin{array}{rrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrr$
9		Tomokazu HIRATA	14 / 02 / 2016 - 05 / 03 / 2016
10		Yasuhiko KAMIYA	14 / 08 / 2016 - 28 / 08 / 2016 12 / 12 / 2016 - 24 / 12 / 2016 10 / 07 / 2017 - 23 / 07 / 2017 03 / 12 / 2017 - 16 / 12 / 2017 25 / 04 / 2018 - 08 / 05 / 2018

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11	Health Service Improvement 2	Hanae AIDA	23 / 11 / 2014 - 22 / 12 / 2014
			18 / 02 / 2015 - 19 / 03 / 2015
			14 / 06 / 2015 - 17 / 07 / 2015
			06 / 09 / 2015 - 25 / 09 / 2015
			19/01/2016 - 06/02/2016
			23 / 06 / 2016 - 16 / 07 / 2016
			13/09/2016 - 16/10/2016
			10 / 12 / 2016 - 24 / 12 / 2016
			12/01/2017 - 29/01/2017
			13/03/2017 - 24/03/2017
			18/06/2017 - 22/07/2017
			30/09/2017 - 22/10/2017
			13 / 02 / 2018 - 28 / 03 / 2018
			14 / 05 / 2018 - 22 / 06 / 2018
			04 / 08 / 2018 - 26 / 08 / 2018
12	Health Service Improvement 3	Mitsuaki MATSUI	31 / 05 / 2016 - 11 / 06 / 2016
			05/12/2016 - 14/12/2016
			27 / 01 / 2017 - 05 / 02 / 2017
13	5S-KAIZEN-TQM	Yujiro HANDA	14 / 12 / 2017 - 23 / 12 / 2017
			19 / 03 / 2018 - 28 / 03 / 2018
14	Procurement of Medical Equipment	Hiroshi TASEI	17 / 05 / 2017 - 31 / 05 / 2017
15	Project Coordinator / Work	Satoko IRISAWA	23/11/2014 - 22/12/2014
	Environment Improvement		18 / 02 / 2015 - 19 / 03/ 2018
			01/07/2015 - 25/07/2015
16		Yuko SUZUKI	06 / 12 / 2015 - 25 / 12 / 2015
			23/01/2016 - 15/02/2016
			17/05/2016 - 16/06/2016
			03/03/2017 - 31/03/2017
17		Koji AOKI	13/07/2017 - 26/08/2017
			19/09/2017 - 06/10/2017
			27 / 11 / 2017 - 24 / 12 / 2017
			10/01/2018 - 31/01/2018
			05/03/2018 - 08/05/2018
			02/06/2018 - 27/07/2018
1			17/09/2018 - 03/11/2018

1-3 List of Counterparts

(1) Members of the Joint Coordination Committee

*Confirmed in the first JCC Meeting held in July 2015

Chairperson:

Director General, Department of Public Health, Ministry of Health (MoH) (Project Director)

Members:

a) Myanmar side

- Deputy Director General, Administration, Department of Public Health, MoHS (Project Manager)
- Director of Planning, Department of Public Health, MoH
- Director of Finance, Department of Public Health, MoH
- Director of Administration, Department of Public Health, MoH
- Director of Internal Audit, Department of Public Health, MoH
- Director of Procurement and Supply-chain Management, Department of Public Health, MoH
- Deputy Director General, Administration and Finance, Department of Medical Services, MoH (Project Manager)
- Director of Planning, Department of Medical Services, MoH
- Deputy Director of Finance, Department of Medical Services, MoH
- Director of Administration, Department of Medical Services, MoH
- Director of Internal Audit, Department of Medical Services, MoH
- Director of Procurement, Department of Medical Services, MoH
- Director of Supply-chain Management, Department of Medical Services, MoH
- Director of Infrastructure, Department of Medical Services, MoH
- Assistant Secretary, International and National Relations and Information, Permanent Secretary Office, MoH
- Assistant Secretary, Planning and Statistics Division, Permanent Secretary Office, MoH
- Assistant Secretary, Budget Scrutiny Financial Division, Permanent Secretary Office, MoH
- Assistant Secretary, Policy and Law Scrutiny and Action Inspection Division, Permanent Secretary Office, MoH
- Assistant Secretary, Administration and Human Resource Management Division, Permanent Secretary Office, MoH
- State Public Health Director, Kayah State Public Health Department
- State Medical Services Director, Kayah State Medical Services Department

b) Japanese side

- Resident Representative of JICA Myanmar Office
- JICA Experts
- Other personnel concerned, to be assigned by JICA, if necessary

Observers

- Official(s) of the Japanese Embassy in Myanmar
 - Other personnel invited by Chairperson

(2) Participants of the Knowledge Co-Creation Programs

*Below titles/organizations are the ones as of the year of the KCCP conducted.

No.	Name	Title	Organization/ Position in the Project
1	Dr. Wai Mar Mar Tun	Director	Ministry of Health
2	Dr. Tun Aung Kyi		State Health Department, Kayah State, Ministry of Health
3	Dr. Zaw Min Tun		State Health Department, Shan State, Ministry of Health
4	Dr. Su Su Lin	Deputy Director	International Health Division, Ministry of Health

Study Tour introducing UHC and Its Public Insurance Scheme in Japan (2014)

The Project Counterpart Training Program in Japan on Health Plan Management and Health Service Improvement for the MOH/JICA Health System Strengthening Project in Myanmar (2015)

1-01	-/		
No.	Name	Title	Organization/ Position in the Project
1	Dr. Htay Aung	Deputy Director General	Department of Medical Service, Ministry of Health
2	Dr. Thida Kyu	Director (Planning)	Department of Medical Service, Ministry of Health
3	Dr. San Myint	Director (Administration)	Department of Public Health, Ministry of Health
4	U Htay Aung	Director	Permanent Secretary Office, Ministry of Health
5	Dr. Yan Naing Maung	Medical Superintendent	Loikaw General Hospital, Kayah State, Ministry of Health
6	Dr. Aye Thawdar Mon	Assistant Director	Regional Health Office, Kayah State, Ministry of Health
7	Dr. Lin Htin Kyaw	Township Medical Officer	Mese, Kayah State, Ministry of Health
8	Dr. Ei Phyu Thwe	Township Medical Officer	Pharsaung, Kayah State, Ministry of Health

The Knowledge Co-Creation Program in Japan on Health Plan Management and Health Service Improvement for the Project counterparts of the MOHS/JICA Health System Strengthening Project in Myanmar (2016)

No.	Name	Title	Organization/ Position in the Project
_	Daw Aye Aye Sein	Deputy Director General	Department of Public Health, Ministry of Health and Sports
1	(Administration and Finance)		
2	Dr. G Seng Taung	Deputy Director (Planning)	Department of Public Health, Ministry of Health and Sports
3	Dr. Aung Win	Deputy Director (Planning)	Department of Medical Services, Ministry of Health and Sports
4	Dr. Khin Maung Yin	Director	State Public Health Department, Kayah State, Ministry of Health and Sports
5	Dr. Barbara Nge Nge	Team leader of Child Health	State Public Health Department, Kayah State, Ministry of Health and Sports
6	Dr. Ahmar	Senior Consultant (O.G)	Loikaw General Hospital, Kayah State, Ministry of Health and Sports
7	Dr. Lwin Lwin Soe	Senior Consultant (Pediatrician)	Loikaw General Hospital, Kayah State, Ministry of Health and Sports
8	Dr. Khit Ake Kyaw	Medical Officer	State Medical Services Department, Kayah State, Ministry of Health and Sports

The Knowledge Co-Creation Program in Japan on Hospital Data Management and Utilization for the Project counterparts of the MOHS/JICA Health System Strengthening Project in Myanmar (2017)

(201	')		
No.	Name	Title	Organization/ Position in the Project
1	Dr. Khin Zaw	Medical Superintendent	Mandalay General Hospital, Department of Medical Services, Ministry of Health and Sports
2	Dr. Aung Lin Aye	Deputy Medical Superintendent /Director	1000 Bedded General Hospital Nay Pyi Taw, Department of Medical Services, Ministry of Health and Sports
3	Dr. Khin Theingi Myint	Deputy Medical Superintendent / Deputy Director,	Yangon General Hospital, Department of Medical Services, Ministry of Health and Sports
4	Dr. Lwin Lwin Aung	Assistant Director	Health Information Division, Department of Public Health, Ministry of Health and Sports
5	Dr. Nay Oo Kyaw	Medical Officer	Health Information Division, Department of Public Health, Ministry of Health and Sports
6	Daw Thazin Myint	Deputy Statistical Officer (Medical Record)	1000 Bedded General Hospital Nay Pyi Taw, Department of Medical Services, Ministry of Health and Sports

(3) Counterparts in Nay Pyi Taw

Title (Role for Activity)	Organization/ Position in the Project	Name	Note		
For Activity 1-1, 1	1-7 (NHP & State/Regional Health Plan Rev	view)			
Director	NHP Implementation and Monitoring Unit (NIMU)	Dr. Thant Sin Htoo			
Assistant Director	NHP Implementation and Monitoring Unit (NIMU)	Dr. Phyu Win Thant			
For Activity 1-2, 1	1-3, 1-4, 1-5, 1-6 (MRT Trainings and Study)			
Director	Medical Supportive Division, Department of Medical Services	Dr. Hla Moe	~03 / 2018		
Acting Director	of Medical Services				
Deputy Director	eputy Director Medical Supportive Division, Department Dr. Win Min Thiri of Medical Services Dr. Ywe Nu Nu Khin				
Assistant	Medical Supportive Division, Department				
Director	of Medical Services	Dr. Min Min			
Medical Officer	Medical Supportive Division, Department of Medical Services	Dr. Kyaw Thu Lynn			
Admin Officer	Medical Supportive Division, Department of Medical Services	Daw Khin Thandar Oo			
Leaders of MRT	Yangon General Hospital	U Thaung Tun			
Trainers	1000 Bedded Hospital, Nay Pyi Taw	Daw Thazin Myint			
	Magway General Hospital	U Aung Myint Thein			
MRT Trainers	East Yangon General Hospital	Daw Ohnmar Kyi			
(Participants of Training of Trainers)	Pyin Oo Lwin General Hospital	Daw Kyawt Kyawt Khine			
	Central Women Hospital, Mandalay	Daw Thandar Htay			
	Thingyangyun General Hospital, Yangon	Daw Khin Swe Myint Thu			
	West Yangon General Hospital	Daw Win Win Maw			
	Children Hospital, Mandalay	Daw Mar Mar Htwe			
	Mandalay General Hospital	Daw Win Shwe War			
	North Okkalar General Hospital, Yangon	Daw Khin Khin Cho			
	Mandalay General Hospital	Daw Thandar Htay			
MRT Trainers	Health Information Division, DoPH	Daw Su Mon Aung			
	1000 Bedded Hospital, Nay Pyi Taw	Daw Thinzar Myint			
	1000 Bedded Hospital, Nay Pyi Taw	Daw Wai Thwe Nyein			
	Pyinmana General Hospital, Nay Pyi Taw	Daw Aye Aye Nyein			
	Women Hospital, Mawlamyine	Daw Htike Darli Win			
	Children Hospital, Yangon	Daw Hay mar Lwin			
	Mandalay Teaching Hospital	Daw Than Than Htay			
For Activity 1-8, 1	1-9 (Sharing of Kayah Team Outputs, Short	,			
Director	Planning Division, Department of Public Health	Dr. G Seng Taung			
Deputy Director	Planning Division, Department of Public Health	Dr. Maung Maung Htay Zaw			
Medical Officer	Planning Division, Department of Public Health	Dr. Yin Min Min Htut			
Director	Planning Division, Department of Medical Services	Dr. Win Yee Mon			
Director	Medical Care Division, Department of Medical Services	Dr. Moe Khaing			

Assistant Director	Planning Division, Department of Medical Services	Dr. Sandar Aung
For Activity 1-5, 1	1-6 (Study)	
Medical Superintendent	Mandalay General Hospital, Department of Medical Services	Dr. Khin Zaw
Deputy Medical Superintendent	1000 Bedded General Hospital Nay Pyi Taw, Department of Medical Services	Dr. Aung Lin Aye
Deputy Senior Medical Superintendent	Yangon General Hospital, Department of Medical Services	Dr. Khin Theingi Myint
Assistant Director	Health Information Division, Department of Public Health	Dr. Lwin Lwin Aung
Medical Officer	Health Information Division, Department of Public Health	Dr. Nay Oo Kyaw

(4) Counterparts in Kayah State

() =			
Title	Organization/ Position in the Project	Name	Note
Director	Kayah State Department of Public Health	Dr. Tun Aung Kyi	~08 / 2015
		Dr. Than Lwin Tun	~03 / 2016
		Dr. Khin Maung Yin	
Deputy Director	Kayah State Department of Public Health	Dr. Tin Wan	
		Dr. Thaung Linn	
Assistant Director	Kayah State Department of Public Health	Dr. Aye Thandar Mon	
Team Leader (Child Health)	Kayah State Department of Public Health	Dr. Barbara Nge	~12 / 2017
Director	Kayah State Department of Medical	Dr. Yan Naing Maung	~10 / 2017
	Services	Dr. Khin Maung Yin	
Assistant Director	Kayah State Department of Medical Services	Dr. Myat Thu Win	
State Medical	Kayah State Department of Medical	Dr. Pyae Phyu Kyaw	
Officer	Services	Dr. Khit Ake Kyaw	~09 / 2017
State Nursing Officer	Kayah State Department of Medical Services	Daw Cho Cho Myint	
Medical	Loikaw General Hospital	Dr. Yan Naing Maung	~10 / 2017
Superintendent		Dr. Ye Myint Aung	
Deputy Medical	Loikaw General Hospital	Dr. Hla Tun	~09 / 2016
Superintendent		Dr. Zaw Min Thike	
Assistant Medical	Loikaw General Hospital	Dr. Win Naing Tun	~12 / 2016
Superintendent		Dr. Zaw Min	
	Loikaw General Hospital	Dr. Cho Cho Than	~03 / 2016
(Pediatrics)		Dr. Lwin Lwin Soe	~06 / 2017
		Dr. Ni Ni Than	
Senior Consultant (OBGY)	Loikaw General Hospital	Dr. Amar	
Senior Assistant Surgeon	Loikaw General Hospital	Dr. Tun Nay Win	
Assistant Surgeon	Loikaw General Hospital	Dr. Nay Htet Lin	~12 / 2017

Nursing Superintendent	Loikaw General Hospital	Daw Soe Soe Win	
Matron	Loikaw General Hospital	Daw Rebecca	
		Daw San San Myint	
Sister	Loikaw General Hospital	Daw Agatha	
		Daw Tin Tin Aye	
		Daw Khin Thida Win	
		Daw Mya Lay	
		Daw Way Nay Htoo	
		Daw San San Aye	
		Daw Francesca	
		Daw Anasthasia	
Township Medical	Pharsaung	Dr. Ei Phyu Thwe	
Officer	Mese	Dr. Lin Htin Kyaw	~09 / 2015
	Mese	Dr. Aung Zaw Htun	
	Demawso	Dr. Win Htet	~04 / 2018
	Demawso	Dr. Soe Min Htwe	
	Bawlakhe	Dr. Win Phyo Han	
	Hpuruso	Dr. Ye Lin Soe	
	Shadaw	Dr. Nay Aung Win	
Assistant Surgeon	Bawlakhe Township Hospital	Dr. Thura Soe	~04 / 2018
Senior Nurse	Bawlakhe Township Hospital	Daw Maw Li Sat O	

1-4 List of Equipment provided by the project

Item	Manufacture / Model number	Qty	Sub Total Price (USD)	Purchased Year	Hand- Over Date	Condition
Project Car	Mitsubishi PAJERO	1	35,000	2016	31/10/2018	Good

(1) Project Vehicle in Kayah State

(2) Office materials

*Below are only the equipment items of more than JPY50,000 and more than 1 year usability.

Nay Pyi Taw

Item	Manufacture / Model number	Qty	Sub Total Price (USD)	Purchased Year	Hand-Over date	Condition
Multi –Function Color Copier	Konica Minolta bizhub C281	1	3,413	2014	15/11/2018	Good
Laptop Computer	Dell-3442	1	528	2014	ditto	Good
Laptop Computer	Dell-3442	1	524	2014	ditto	Good
Laptop Computer	Dell-3442	1	602	2014	ditto	Good
Laptop Computer	Dell-3442	1	603	2014	ditto	Good
Laptop Computer	Dell-3543	1	729	2015	ditto	Good
Laptop Computer	Dell-5459	1	894	2015	ditto	Good
Laptop Computer	Dell-5468	1	715	2017	ditto	Good
		Total	8,008			

Kayah

Item	Manufacture / Model number	Qty	Sub Total Price (USD)	Purchased Year	Hand- Over Date	Condition
Multi-Function Color Copier	Konika Minoruta Bizhub C281	1	3,300	2015	31/10/2018	Good

1-5 Cost of operation

JICA Contribution on Expenditure (JPY)

	JFY2014	JFY2015	JFY2016	JFY2017	JFY2018	Total
	11/2014 - 3/2015	4/2015 - 3/2016	4/2016 - 3/2017	4/2017 - 3/2018	4/2018 - 9/2018	
NPT	3,686,775	12,093,551	13,942,186	39,169,762	23,382,128	92,274,402
Kayah	2,989,765	6,923,805	7,104,416	10,260,002	4,759,998	32,037,986
Total	6,676,540	19,017,356	21,046,602	49,429,764	28,142,126	124,312,388

1-6 List of Trainings

(1)						
No.	Name of Trainings	Peri	od	Number of Participants	Objectives and contents	
1	Training of Trainers for MRT Trainings	08/ 05 / 2017 -	12 / 05 / 2017	12	To improve senior MRTs' related knowledge and skills including presentation skills to be trainers.	
	Refresher Training for	22/ 05 / 2017 -	03 / 06 / 2018	25	To refresh existing MRTs'	
	Existing MRTs	19/ 06 / 2017 -	01 / 07 / 2017	25	knowledge and skills in order to	
	-	24/ 07 / 2017 -	05 / 08 / 2017	25	standardize reporting procedures	
		21/08/2017 -	02 / 09 / 2017	25	and improve accuracy and	
2		09/ 10 / 2017 -	21 / 10 / 2017	25	timeliness of hospital reports.	
		04/12/2017 -	16 / 12 / 2017	25	Main Contents: Medical	
		05/ 03 / 2018 -	17 / 03 / 2018	25	Terminology, ICD-10 coding,	
					CAMRS, Hospital Forms,	
					Administrative Indicators.	
	Training for Newly	13/ 09 / 2017 -	29 / 09 / 2017	25	To provide newly recruited MRTs	
	Recruited MRTs	14 / 11 / 2017 -	30 / 11 / 2017	25	with essential knowledge and	
		08/01/2018 -	24 / 01 / 2018	25	skills to perform their duties in	
		05/02/2018 -	21 / 02 / 2018	24	order to standardize reporting	
		19/ 04 / 2018 -	05 / 05 / 2018	30	procedures and improve	
3		14/ 05 / 2018 -	30 / 05 / 2018	30	accuracy and timeliness of	
5		06/06/2018 -	22 / 06 / 2018		hospital reports.	
		28/06/2018 -	14 / 07 / 2018		Main Contents: Medical	
		23/ 07 / 2018 -	08 / 08 / 2018	42	Terminology, ICD-10 coding,	
		20/ 08 / 2018 -	05 / 09 / 2018	42	CAMRS, Hospital Forms,	
		12/09/2018 -	28 / 09 / 2018		Administrative Indicators.	
		03/ 10 / 2018 -	19 / 10 / 2018	39		
	Special Lecture on	14/ 07 / 2018		39	To enhance MRTs and DoMS	
	Data Visualization	22/ 07 / 2018		21	officers' capacity of hospital data	
4					utilization and analysis through	
4					special lectures on data	
					visualization with relevant	
					software (QGIS & R).	

(1) Trainings on Hospital Information System for Medical Record Technicians

(2) Neonatal Resuscitation Training

No	. Name of Trainings	Period	Number of Participants	Objectives and contents
1	Newborn Care and Management Training	13 / 07 / 2015 - 14 / 07 / 2015		To provide essential skills and knowledge of newborn care and its management. Contents: • Neonatal resuscitation • Nutrition and child survival • Team management

No.	Name of Trainings	Period	Number of Participants	Objectives and contents
1	General trainers training	25 / 01 /2016 - 01 / 02 /2016	18	To train the general trainers of BEmONC multiplier training in township level of Kayah state.
2	Multiplier Training	15 / 02 /2016 - 18 / 02 /2016	18	To provide collect knowledge and
	for midwives	07 / 02 /2016 - 09 / 02 /2016	18	skills for the midwifes in the township
	(1 st batch)	10 / 02 /2016 - 12 / 02 /2016	19	level on the basic emergency obstetric
		16 / 02 /2016 - 18 / 02 /2016	19	and newborn care.
		07 / 02 /2016 - 10 / 02 /2016	11	
		27 / 02 /2016 - 01 / 03 /2016	14	
		08 / 02 /2016 - 11 / 02 /2016	16	
		02 / 03 /2016 - 05 / 03 /2016	16	
		08 / 02 /2016 - 11 / 02 /2016	14	
		02 / 03 /2016 - 04 / 03 /2016	19	
		28 / 03 /2016 - 30 / 03 /2016	18	
		09 / 03 /2016 - 11 / 03 /2016	15	
		16 / 03 /2016 - 18 / 03 /2016	15	
		16 / 05 /2016 - 18 / 05 /2016	14	
		13 / 06 /2016 - 15 / 06 /2016	11	
3	Multiplier Training	25 / 03 /2016 - 27 / 03 /2016	18	
	for midwives	06 / 03 /2016 - 08 / 03 /2016	18	
	(2 nd batch)	09 / 03 /2016 - 11 / 03 /2016	19	
		12 / 03 /2016 - 14 / 03 /2016	19	
		12 / 03 /2016 - 15 / 03 /2016	11	
		04 / 04 /2016 - 06 / 04 /2016	14	
		21 / 03 /2016 - 23 / 03 /2016	16	
		01 / 04 /2016 - 03 / 04 /2016	16	
		14 / 03 /2016 - 16 / 03 /2016	14	
		04 / 04 /2016 - 06 / 04 /2016	19	
		02 / 05 /2016 - 04 / 05 /2016	18	
		25 / 04 /2016 - 27 / 04 /2016	15	
		09 / 05 /2016 - 11 / 05 /2016	15	
		16 / 06 /2016 - 18 / 06 /2016	14	
		13 / 07 /2016 - 15 / 07 /2016	11	

(3) Basic Emergency Obstetric and Newborn Care (BEmONC) Training

(4) Training of Trainers on 5S-KAIZEN-TQM

No.	Name of Trainings		Number of Participant s	
1	Training of Trainers on 5S-KAIZEN-TQM	20/03/2018 - 23/03/2018		To train the 5S trainers in the Loikaw General hospital to facilitate and manage the 5S-KAIZEN activities in the hospital.

ANNEX 2: List of Products Produced by the Project

List of Products Produced by the Project

Item	Date	Language	Contents
Review of the State/Region Health Planning and Management	06 / 2017	English / Myanmar	To present tangible recommendations for the central and state/regional stakeholders by clarifying the value of the state/region health plans as an intermediator between the national health plan and that of the townships.
Completion Report of MRT Trainings	07 / 2018	English	To report on a series of MRT Trainings conducted and present the training results including the coverage of involved hospitals and their e-data reporting status.
Report on Follow-up On-site Visits to MRT Training Participants	10 / 2018	English	To report on technical improvements of trained MRTs as well as any constrains in performing their duties at hospitals of selected regions/states by observing their routine work.
Report of Hospital Data Analysis – Special Lecture on Data Visualization for Medical Record Technicians and DoMS Officials in Myanmar –	10 / 2018	English	To report on exercises on 5 selected hospitals' data analysis through special lectures on data visualization in conjunction with MRT trainings.
Review of the Short Seminar	04 / 2018	English	To review a series of Short Seminars conducted and present key findings based on the participants' evaluation questionnaires.
The Special Effort: Unser's Guide	07 / 2018	English	Instructions how to manage (formulate, implement, monitor and evaluate) the Special Effort.
The Special Effort 2017 (Phase 1: Jan-Jun 2017) of the Kayah State Department of Medical Services	01 / 2017	English	A set of the prioritized activities to be implemented towards achieving the mission, vision and core values of the Kayah State Department of Medical Services.
The Special Effort 2017 (Phase 2: Jul-Dec 2017) of the Kayah State Department of Medical Services	07 / 2017	English	(Ditto)
The Special Effort 2018 (Phase 1: Jan-Jun 2018) of the Kayah State Department of Medical Services	01 / 2018	English	(Ditto)
The Special Effort 2018 (Phase 2: Jul-Dec 2018) of the Kayah State Department of Medical Services	07 / 2018	English	(Ditto)
The Special Effort 2018 (Phase 1: Jul-Sep 2018) of the Loikaw General Hospital	07 / 2018	English	A set of the prioritized activities to be implemented towards achieving the mission, vision and core values of the Loikaw General Hospital.
The Special Effort 2018 (Phase 2: Oct-Dec 2018) of the Loikaw General Hospital	10 / 2018	English	(Ditto)
The Evaluation reports of the Special Effort	-	English	A set of evaluation report of each Special Effort (7 - 12)
The Hand Book for Improved Clinical Experience for Assistant Surgeon	09 / 2018	English	Instructions how to implement the activities on the Improved Clinical Experience for Assistant Surgeon in Pediatrics and OBGY department. This hand book also provides the tips on effectively/efficiently reviewing and

			summarizing the patient data at the department level.
5S-KAIZEN-TQM Manual of the Loikaw General Hospital	10 / 2018	English	Basic concepts of 5S-KAIZEN-TQM approach, organizational set up and roles and responsibilities for the activities at the Loikaw General Hospital are explained.
Implementation Guide for Continuous Nursing Education (CNE) in the Loikaw General Hospital.	10 / 2018	English	Clarifications of the organizational set up and roles and responsibilities for nurses to conduct monthly CNE at the hospital in effective manner.
Effective Health Education in ANC and PNC	10 / 2018	English	Clarifications of the organizational set up and roles and responsibilities for hospital staff to continue health educations at the hospital in effective manner.

ANNEX 3: PDM

(1) PDM Ver. 0

Project Title: Health System Strengthening Project in Myanmar

Implementing Agency: Ministry of Health, Myanmar

Target Group: Officials at Ministry of Health, Officials and Health Workers in a target state/region

Project Site: Entire Country (Output 1), Kayah State (Output2 & 3) Period of Project: September 2014- August 2018

Narrative	Country (Output 1), Kayah State (Output 2 & 3) <u>Period of Project:</u> September 2014	
Summary	Objectively Verifiable Indicators	Means of Verification	Important Assumption
Overall Goal			
	1. By 20XX, the government budget is	Annual Budget Document of the	The allocation
access to	allocated to the health sector to implement	Myanmar Government	of the
	the UHC strategy.		government
	2. By 20XX, all the healthcare service	HMIS and a health facility survey to	budget to the
	facilities are well equipped (in terms of HRH,	obtain supplemental information	health sector
	pharmaceuticals, medical equipment and		is no reduced
			13 110 100000
	infrastructure) to provide FHP.		
	3. By 20XX, the access of people to	HMIS and a study on healthcare	
	essential healthcare service is improved.	seeking behavior of patients	
Project Purpose			-
Capacity in health	1. The implementation of the national UHC	An independent evaluation on	The
policy	strategy is integrated into the annual	implementation of the UHC strategy	government
	administrative/budgetary cycle of MOH for		policy to
	the year 2017.		implement the
	2. The annual targets set for the year 2017 in	Review of annual performance report	UHC strategy
			remains
	the meso plan of the state/region and micro	2017 and interviews with staff at	
	plan of township health offices are achieved.	State/Regional Health Department of	unchanged.
service is		the target state/region.	ļ
	3. The number of high risk pregnant cases	Review of register books on	
MOH and a target	detected through improved diagnosis at	examination of pregnant women by	
	township/station hospitals.	ultrasound echography at	
health office in		township/station hospitals and	
line with the		interview with medical staff.	
	4. The number of referred cooper of present		
	4. The number of referral cases of pregnant	Review of register books on referral	
	women and neonates in accordance with the	cases at township/station hospitals	
	protocols.	and interview with medical staff	
Output			
1. The national	1-1. By 20XX, an implementation plan of the	Review of the MOH document	GAVI/HSS
	UHC strategy is published by MOH.	(Implementation Plan of UHC	continues to
clearly defined		Strategy)	provide
	1-2. By 20XX, a document which clearly	Review of the MOH document	support to the
			state health
	defines EHP and elaborate its components is	(EHP definition and components)	
	published by MOH.		department
	1-3. By 20XX, a framework of monitoring and	Review of the MOH document	and township
	evaluating the EHP implementation is	(EHP monitoring and evaluation	health offices
develop policy	developed.	framework)	in the target
based on	1-4. By 20XX, a document which clarifies the	Review of the MOH document	site.
	role of private healthcare services in the	(role and regulatory framework of	
	context of UHC strategy, and their regulatory	private healthcare services.)	The General
- ,			Hospital in the
	framework is published by MOH.	Dovious of the guidaling on	target site is
	2-1. By 20XX, national guidelines on	Review of the guideline on	equipped with
	development of meso plan and conducting	department and M&E of meso plan	
	monitoring/evaluation for the state/regional		facilities and
	health department are developed.		equipment to
health	2-2. By 20XX, the state/regional health	Review of the meso plan of the target	provide
	department develops a meso plan based on	state/region	necessary
	the rules and formats provided in the		emergency
	quidelines.		obstetric and
	2-3. By 20XX, the state/regional health	Poviow of minutos of mostings and	neonatal care
-		Review of minutes of meetings and	to patients
	department conducts monitoring/evaluation	reports for monitoring and evaluation	referred from
	based on the modality provided in the	activities in the target state/region	
	guidelines.		township/stati
3. Regional	3-1. By 20XX, the training on diagnostic skills	Review of progress reports of the	on hospitals.
	of obstetric care with ultrasound echography	Project	
		,	
network of MCH	is provided to XX medical doctors at		
network of MCH care service is	is provided to XX medical doctors at		
network of MCH care service is strengthened in	township/station hospital in the target		
network of MCH care service is strengthened in the target	township/station hospital in the target state/region.	Devices of the	
network of MCH care service is strengthened in the target state/region.	township/station hospital in the target state/region. 3-2. By 20XX, xx medical staff are oriented	Review of progress reports of the	
network of MCH care service is strengthened in the target state/region.	township/station hospital in the target state/region.	Review of progress reports of the Project	

Activities	Inț	Important Assumption	
 1 The national UHC strategy with clearly defined implementation planning/M&E framework is developed (Capacity to develop policy based on evidence is strengthened). 1.1 To facilitate the process of developing a roadmap for implementation of the UHC strategy. 	The Japanese Side Dispatch of Experts 1) Chief Advisor 2) Team leader (target site)	The Myanmar Side Counterparts 1. Project Director 2. Project Manager 3. State focal	
1.2 To facilitate the process of consensus building on definition and components of the Essential Health Package (EHP) among MoH Staff.	 3) Health sector planning and administration 4) Monitoring & Evaluation 	person(s) 4. Other personnel mutually agreed upon as needed	
 1.3 To consolidate the institutional capacity in monitoring and evaluating the implementation status of EHP 1.4 To facilitate the process of elaborating the role of private healthcare services and of consolidating their regulatory framework 	5) MCH Care 6) IEC & Instructional Design 7) Project	Facilities, equipment and materials 1. Office spaces and facilities for the	
2 Managerial and supervisory capacity of the state/region health department in the target state/region is strengthened 2.1 To conduct situation analysis in a target state/region	Coordinator 8) Others Equipment and Materials	JICA experts (NPT and target site) 2. Necessary equipment and materials for	
to improve the existing planning framework (meso plan), and mechanisms of progress monitoring and performance evaluation of township health offices by state/regional health department	1. Diagnostic and emergency care equipment/instrum ent for MCH services	project activities Local costs Operational costs for implementing	
2.2 To draft rules and tools (which serve as essence of the guidelines) on development of meso plan (integrating medical care services) and conducting monitoring/evaluation	(ultrasound echography, infant warmakers, etc.) 2.Equipment	activities	
2.3 To facilitate the process of developing meso plan based on the rules and tools developed.2.4 To facilitate the process of monitoring the	/materials for administration and management of		Pre-Conditi ons Counterpart
 implementation status of the meso plan based on the rules and tools developed 2.5 To facilitate the process of evaluating the performance of the township health offices based on the rules and tools developed 	State Health Department (computers, printers, office software.) 3. Project vehicle and		staff members are designed to the Project
2.6 To finalize the guidelines as nationally recognized management system of the state/region health department	equipment/material s necessary for project administration		
2.7 To develop an orientation package of the guidelines for their expansion to other regions3 Regional networks of MCH care services is strengthened	Training in the Other Countries		
in the target state/region 3.1 To conduct situation analysis and baseline survey in a target state/region	Training of Myanmar personnel in other countries including Japan		
3.2 To strengthen skills and knowledge of the medical staff at the state/regional hospital to improve quality of maternal and neonatal care services	Local costs 1. Training (cost		
3.3 To develop a training plan and implement the training on diagnostic skills of obstetric care with ultrasound echography for medical doctors at township/station hospitals	sharing with MOH and department partners) 2. Minor rehabilitation for health facilities		
3.4 To strengthen the ANC services protocol by incorporating diagnosis with ultrasound echography and to orient the new protocol to public health staff	 Research and publications Other activity costs 		
3.5 To develop protocols for referral of emergency MCH cases and to orient those to medical staff of state/regional hospital and township/station hospitals			

(2) PDM Ver. 1

Project Title: Health System Strengthening Project

Implementing Agency: Ministry of Health, State Public Health Department and State Medical Services Department in Kayah

<u>Target Group</u>: MOH officers, State Health Department officers and medical staff in the target hospitals <u>Period of Project</u>: November 2014- October 2018

Project Site: NPT and Kayah (Pilot Site)

Project Site: NPT and K			Important
Narrative Summary	Objectively Verifiable Indicators	Means of Verification	Important Assumption
Overall Goal			
Quality of and access to essential health services are improved	1. By 2021, the budget of MOH is allocated based on priorities set in National Health Plan	1. Review of annual budget document	
in Myanmar.	2. By 2021, service readiness of the priority EHP is improved in Myanmar	2. SARA data	
	3. By 2021, the number of people who have received the priority EHP services is increasing in Myanmar.	3. Review of HMIS data and DHS/MICS data	
Project Purpose			
Health Plans at all levels are systematically managed, with consideration of local	1. At the end of the project, MoHS supports health plans management at the State/Regional level and the lower levels in accordance with the TOR (which is finalized through the project activities).	1. Interview to MOH, TOR	Additional factors that significantly prevent people from going to health facilities don't emerge.
needs, conditions and available resources, in order to achieve the national goal of	2. At the end of the project, State Health Plan in Kayah is managed in consistency with the National Health Plan	2. National Health Plan and State Health Plan	National Policy for achieving UHC doesn't change.
UHC.	3. Lessons learnt of health plan management at State/Region level including Kayah are incorporated to develop NHP.	3. National Health Plan, Reports from State/ Regions, Interview to MOH and State/Regional officers	DP's support to improve the quality and access of the health services don't change drastically.
			The budget allocated to the health sector is not reduced sharply.
Output			
1. Institutional capacity of Ministry of	1-1. NHP is developed based on the evaluation of the previous NHP.	1-1. NHP (2011-2015), NHP (2016-2020)	
Health is strengthened to manage National Health Plan.	1-2. Annual plan is developed based on the evaluation of the previous cycle using the guidelines	1-2. Annual plan 2017 and Annual plan 2018	
2. Kayah State Health Plan is managed based on the guidelines (which is developed through the project activities).	2-1. By the end of the Project, the State Health Plan 2018 is developed based on the evaluation of SHP 2017 and periodically reviewed.	2-1. State Health Plan (2017, 2018), Records of M&E, Interview to SPHD and SMSD, Guidelines (which is developed through the project activities)	
3. Health service delivery is improved through the implementation of the SHP in Kayah	 3-1. By the end of the first half of the project, identified necessary measures to improve target health service delivery are incorporated in the State Health Plan. 3-2. By the end of the Project, the training is conducted in order to improve the 	 3-1. Results of Situation Analysis on Health Service Delivery, State Health Plan 3-2. Record of Training, SHP, Record of SHP 	
	target health services as a part of the State Health Plan.	monitoring	
	3-3. By the end of the Project, the readiness of the target health service is improved through the implementation of the SHP.	3-3. Results of Situation Analysis on Health Service Delivery, SHP, Record of SHP monitoring	

Activities	Inputs		Important Assumption
1. Institutional capacity of Ministry of Health is	The Japanese Side	The Myanmar Side	Organizational
strengthened to manage National Health Plan.1.1 To conduct situation analysis on management of the National Health Plan (NHP): how and who manage NHP and annual plan1-2. To develop guidelines for planning of 	Japanese Experts 1.Experts assigned to MOH: 1) Chief Advisor 2) Maternal and Child Health/Communication 3) Project Coordinator 4) Short-term experts (Health Plan management, M&E, Information System, Health Finance etc)	Counterparts 1. Project Director 2.Project Manager 3.State focal person(s) 4. Other personnel mutually agreed upon as needed Facilities,	structure of counterparts does not change drastically. - Supports by DPs working in collaboration with the Project does
1-3. To develop guidelines on monitoring and evaluation for NHP and annual plan	2.Experts assigned to Kayah	equipment and materials	not change drastically.
1.4 To upgrade databases to monitor and evaluate the implementation of NHP.	State: 1) Team Leader/ Health Sector Planning and	1. Office spaces and facilities for the project (NPT and	
 1-5. To develop TOR for MOH to support appropriate management of state health plans and township health plans. 1.6 To share internal/external experience on HSS (including Health Finance) with MoH Staff 	Administration 1 2) Sub-leader/Health Sector Planning and Administration 2 3) Health System	Kayah) 2. Necessary equipment and materials for project activities	
2. Kayah State Health Plan is managed based on the guidelines (which is developed through the project activities).	Management 4) Monitoring and Supportive Supervision 5) Maternal and Child Health Care 1	Local costs Operational costs for implementing activities	
2-1. To establish working groups where SPHD and SMSD work together for SHP management.	6) Maternal and Child Health Care 2 7) Project		
2-2. To review methods and tools for monitoring and evaluation of the health plans while supporting monitoring and evaluation of the Comprehensive Township Health Plan (2015-2016).	 7) Project Coordinator/Training Management 8) Procurement of Medical Equipment 		
2-3. To test the management of the 2016 State Health Plan (planning, implementation and evaluation) within budget restriction, based on lessons learnt obtained through operation of the 2015-2016 Comprehensive Township Health Plan.	Equipment and Materials1. Diagnostic and emergency care equipment/instrument for MCH services2. Project vehicle and equipment/materials		Pre-Condition s
2-4. To draft a guideline on management of the State Health Plan, based on the results of the 2016 State Health Plan.	necessary for project administration		
2-5. To manage (plan, implementation and evaluation) the State Health Plan (2017 and 2018) in line with the guideline.	Training in the Third countries and Japan		
2-6. To finalize the guideline on the management of the State Health Plan and introduce the guideline to different states/regions.			
3. Health service delivery is improved through the implementation of the SHP in Kayah			
3-1. To analyze the current provision of target health services and identify necessary measures along with costs to increase the effectiveness of the services.			
3-2. To conduct a study to analyze a cause of selected mortality in the state.			
3-3. To conduct necessary training to improve target health service in the state.			
3-4. To organize activities to increase people's understanding on health services provided in the state. (e.g. hospital festival, outreach service with awareness raising)			

(3) PDM Ver. 2

Project Title: Health System Strengthening Project

Implementing Agency: MoHS, Kayah State departments of Public Health and Medical Services

<u>Target Group:</u> MoHS officers, State Health Department officers and medical staff in the target hospitals <u>Period of Project:</u> November 2014- November 2018 <u>Project Site:</u> NPT (Nation-wide) and Kayah State (Target Site)

		NPT (Nation-wide) and Kayah	
Narrative Summary	Objectively Verifiable Indicators	Means of Verification	Important Assumption
Super Goal Quality of and access to essential health services are improved in Myanmar.	1. By 2030, the budget of MoHS is allocated based on priorities set in National Health Plan.		
	2. By 2030, service readiness of the priority EHP is improved in Myanmar.		
	3. By 2030, the number of people who have received the priority EHP services is increasing in Myanmar.		
Overall Goal			
Health Plans at national and state/regional level are systematically managed, with consideration of local needs, conditions and	1. By 2021, MoHS supports health plans management at the state/regional level.	1-1. Interview to MoHS 1-2. Records of utilization of the guidelines/manuals regarding health plan management	
available resources toward the achievement of UHC.	2. By 2021, health plans at state/regional level are developed in consistency with the National Health Plan (NHP).	2. National Health Plan and health plans at state/regions and townships	
	3. NHP (2021-2026) is developed with using the guidelines.	3. NHP (2021-2026)	
Project Purpose		Γ	I
Capacities in health plan management are strengthened at the central level and the target state toward the	1. At the end of the project, the guidelines/manuals on management of National Health Plan (NHP), which are developed by the project, are utilized by MoHS.	1. Records of utilization of the guidelines/manuals regarding NHP management	- Additional factors that significantly prevent people from going to health facilities don't
achievement of UHC.	2. At the end of the project, the manual on management of state health plan, which is developed by the project, is utilized at the target state.	2. Records of utilization of the management manual of the state health plan	emerge. - National Policy for achieving UHC doesn't change. - DP's support to
	3. At the end of the project, the practice in the target state, which is implemented by the project, is fed back to the central level and shared with other states/regions in Myanmar.	3. Record of the dissemination activity	improve the quality and access of the health services don't change drastically. - The budget allocated to the health sector is not reduced sharply.
Output			
1. Institutional capacity at the central level to manage the National	1-1. Guidelines/manuals regarding NHP management are developed.	1-1. Guidelines/manuals regarding NHP management	- Organizational structure of counterparts does not
Health Plan (NHP) is strengthened.	1-2. Scores of the M&E assessment increases by XX points.	1-2. The results of the second M&E assessment	change drastically. - Supports by DPs working in
2. Kayah state health plan is managed (planned, implemented, monitored and evaluated) based on the manual which is developed by the project.	2-1. By the end of the project, the state health plan and its management manual are developed.	2-1. State health plan2-2. Management manual of the state health plan	collaboration with the Project does not change drastically.
3. The activities on improving health service delivery are integrated into the state health plan in Kayah.	3-1. By the end of the project, activities to improve the health service delivery in the state health plan are managed by using the manual developed by the project.	 3-1. State health plan 3-2. Records of utilization of the management manual of the state health plan 	

Activities	Inpu	Inputs	
1. Institutional capacity at the central level to manage the National Health Plan (NHP) is strengthened.	The Japanese Side	The Myanmar Side	- Organizational structure of
	Japanese Experts 1.Experts assigned to MoHS: 1) Chief Advisor 2) Health Administration 3) Health Service Delivery /Project Coordinator 4) Short-term experts (M&E on health administration 1.2., Health Service	The Myanmar Side Counterparts 1. Project Director 2. Project Manager 3. State focal person(s) 4. Other personnel mutually agreed upon as needed Facilities, equipment and materials 1. Office spaces and facilities for the project (NPT and Kayah) 2. Necessary equipment and materials for project activities Local costs Operational costs for implementing activities	U U

(4) PDM Ver. 3

Project Title: Health System Strengthening Project

Implementing Agency: MoHS, Kayah State departments of Public Health and Medical Services_

Target Group:MoHS officers, State Health Department officers and medical staff in the target hospitalsPeriod of Project:November 2014- November 2018Project Site:NPT (Nation wide) and Kayah State (Target Site)

Period of Project. Novembe			
Narrative Summary	Objectively Verifiable Indicators	Means of Verification	Important Assumption
Super Goal		l .	1
Quality of and access to	1. By 2030, the budget of MoHS is		
essential health services	allocated based on priorities set in		
are improved in Myanmar.	National Health Plan.		
	2. By 2030, service readiness of the		
	priority EHP is improved in Myanmar.		
	3. By 2030, the number of people who		
	have received the priority EHP services		
	is increasing in Myanmar.		
Overall Goal			
Health Plans at national	1. By 2021, MoHS supports health plans	1-1. Interview to MoHS	
and state/regional level are	management at the state/regional level.	1-2. Records of utilization	
systematically managed,	inaliagement at the state/regional level.		
with consideration of local		of the guidelines/manuals	
		regarding health plan	
needs, conditions and		management	
available resources toward		2. National Health Plan	
the achievement of UHC.	level are developed in consistency with	and health plans at	
	the National Health Plan (NHP).	state/regions and	
		townships	
Project Purpose		•	
Capacities in health plan	1. The number of hospitals which can	1. Data from Division of	- Additional factors
management are	submit the e-data of hospital report	Supportive Medical	that significantly
strengthened at the central	increases. (Target: 83 hospitals with 200	Services, DMS	prevent people from
level and the target state	beds and above)		going to health
toward the achievement of	2. At least one report of hospital data	2. Report of hospital data	facilities don't
UHC.			
	analysis at a sample area is developed.	analysis	emerge.
	3. At the end of the project, the manual	3. Records of utilization of	- National Policy for
	on management of state health plan,	the management manual	achieving UHC
	which is developed by the project, is	of the state health plan	doesn't change.
	utilized at the target state.		- DP's support to
	4. At the end of the project, the practice	4. Record of the	improve the quality
	in the target state, which is implemented	dissemination activity	and access of the
	by the project, is fed back to the central		health services don't
	level and shared with other		change drastically.
	states/regions in Myanmar.		- The budget
			allocated to the health
			sector is not reduced
			sharply.
Output			
1.Institutional capacity of	1-1. All the existing Medical Record	1-1. Training reports	- Organizational
MOHS to collect, compile,	Technicians (MRTs) complete the		structure of
•			
analyze and utilize the	refresher training on hospital information		counterparts does not
data for health plan	system. (Estimate Total Number: 200		change drastically.
management is	MRTs)		- Supports by DPs
strengthened.	1-2. The number of the newly recruited	1-2. Training reports	working in
	MRTs who have completed the training		collaboration with the
	on hospital information system. (Target		Project does not
	Number: 300 MRTs)		change drastically.
	1-3. Review of State/Region health plan	1-3. Review of State	
	management is finalized.	/Region Health Plan	
	1-4. The number of KCCP and seminars	1-4. Seminar reports	
	at MOHS		
2. Kayah state health plan	2-1. By the end of the project, the state	2-1. State health plan	1
is managed (planned,	health plan and its management manual	2-2. Management manual	1
implemented, monitored	are developed.	of the state health plan	
and evaluated) based on		or the state health plan	
· ·			
the manual which is			
developed by the project.			
3. The activities on	3-1. By the end of the project, activities	3-1. State health plan	
improving health service	to improve the health service delivery in	3-2. Records of utilization	
delivery are integrated into	the state health plan are managed by	of the management	
the state health plan in	using the manual developed by the	manual of the state health	
Kayah.	project.	plan	
		11	1

Activities	Inputs		Important Assumption
1.Institutional capacity of MOHS to collect, compile,	The Japanese Side	The Myanmar Side	-Organizational
analyze and utilize the data for health plan	Japanese Experts	Counterparts	structure of
management is strengthened.	1.Experts assigned to	1. Project Director	counterparts
1.1 To conduct a situation analysis on	MoHS:	2. Project Manager	does not
management of the National Health Plan.	1) Chief Advisor	3. State focal person(s)	change
1-2. To conduct a situation analysis on the hospital	2) Health Service	4. Other personnel	drastically.
data management and utilization.	Delivery	mutually agreed upon	-Supports by
1-3. To conduct effective refresher trainings for the	3) Project Coordinator	as needed	DPs working in
existing MRTs with the training of the trainers	4) Short-term experts		collaboration
1-4. To conduct in-service trainings for the newly	(M&E on health	Facilities, equipment	with the Project
recruited MRTs for strengthening hospital data	administration 1.2.,	and materials	does not
management at the state/regional level.	Health Service	1. Office spaces and	change
	Delivery etc.)	facilities for the	drastically.
1-5. To organize seminars and KCCP to	2.Experts assigned to	project (NPT and	
strengthen MOHS staff capacity of hospital data	Kayah State:	Kayah)	
analysis and utilization for the improvement of the	1) Team Leader/Health	2. Necessary	
hospital management administration.	Sector Planning and	equipment and	
1-6. To compile and analyze data coming from	Administration 1	materials for project	
hospitals at a selected area and make a report.	2) Sub-leader/Health Sector Planning and	activities	
1-7. To review the current situation on health	Administration 2	Local costs	
planning and management at the state/regional	3) Health System	Operational costs for	
level.	Management	implementing activities	
1-8. To introduce the management manuals developed by Expected Output 2 and 3 to other	4) Monitoring and		
	Supportive		
states/regions. 1-9. To organize the occasions to share	Supervision		
internal/external experiences on HSS in MOHS.	5) Health Service		
	Ímprovement 1		
2. Kayah state health plan is managed (planned,	6) Health Service		
implemented, monitored and evaluated) based on	Improvement 2		
the manual which is developed by the project.	7) Health Service		
2-1. To review the current situation of the state	Improvement 3		
health plan in Kayah	8) Project		D O I '''
2-2. To review the current tools of monitoring and	Coordinator/Training		Pre-Condition
evaluation of the state health plan in Kayah	Management		S
2-3. To draft a management manual of the state	9) Procurement of		
health plan 2-4. To manage (plan, implement and	Medical Equipment		
2-4. To manage (plan, implement and monitor/evaluate) the state health plan based on	Equipment and		
the draft manual	Materials		
2-5. To finalize the management manual of the	1. Diagnostic and		
state health plan and introduce the management	emergency care		
manual to other states/regions	equipment/instrument		
	for MCH services		
3. The activities on improving health service delivery	2. Project vehicle and		
are integrated into the state health plan in Kayah.	equipment/materials		
	necessary for project		
	administration		
3-1. To strengthen the capacity of the state level			
health departments to grasp the current situation	Training in the Third		
of health service delivery and utilization in Kayah	courtiers and Japan		
3-2. To strengthen the capacity of the state to			
manage (plan, implement and monitor/evaluate)			
training programs for health staff in Kayah			
3-3. To introduce "Enter-Education" into the routine			
public health and medical services to raise			
people's understandings on the health services			
provided in the state			
* Enter-Education: health education in style of			
entertainment			
3-4. To strengthen the capacity to manage the			
activities on improving the health service delivery			
in the state			
3-5. To integrate the activities on improving the			
health service delivery into the state health plan			
	1	1	

