## CHAPTER 2 AGRICULTURAL LAND USE CLASSIFICATION

## XI. 8 Rationale of the Analysis

To evaluate an irrigation development project, indices of the project area should be studied before and after the project. Employed indices for the evaluation are usually the irrigated area, the irrigable area, the crop planted area, etc. Though there are some method to collect these data, the remote sensing technique with satellite images helps the study to gather them.

The field survey covering the project area is one way of data collection. In case the irrigated area data can be collected during the irrigation period in the field, which covers the whole project area, the data has a high reliability. Though, if the project area is huge, it is inefficient to conduct the field survey so that the enormous manpower and huge time investment is needed. The period and the budged of a survey is normally limited.

The use of satellites image is efficient to collect the data of the agricultural land use. The remote sensing technology using satellite images has been developed from 1960s. Hundreds of satellites have been launched and captured the earth every day. The multispectrul images obtained by sensors on-board the satellites can be utilized to identify the crop planted area, the irrigated area, and so on. Some of the images are available at no charge on the internet and it is also possible to request satellite management institutes to take images involving the project area at a specified period if required.

In this survey, the team analyzed the multispectral imageries obtained by 2 satellites in order to classify the agricultural land use in MMIP area in 2015-2016 season. The analysis focused on the cropping area of paddy, maize and tree crop. The result of this analysis is to be one of endline indices for the construction completed area and to be one of the baseline indices to evaluate the project after the construction.

## XI. 9 Target Area of the Analysis

MMIP area consists of 4 irrigation service areas, i.e. Maridagao Service Area, Upper Malitubog Service Area (Stage I and II), Pagalungan Extension Service Area, and Lower Malitubog Service Area, which cover approximate 17,000 ha in total. In addition, Lower Malitubog SA are divided to into 4 areas based on the commencement of its construction. MMIP Service Areas belong to 5 municipalities, i.e. Pikit, Carmen, Datu Montwal (former Pagagawan), Pagalungan, and Aleosan, and 52 Balangays. Figure XI.2.1 shows whole MMIP area and the Municipality ${ }^{1}$. The


Figure XI.2.1 Municipality Boundary Covering MMIP Area
Source: JICA Survey Team major part of MMIP Service Area is

[^0]included in Pikit Municipality.
To roughly grasp the land cover of MMIP area, the global study of land cover by European Space Agency (ESA) is helpful. ESA had released "GlobCover2009" on its website ${ }^{2}$ on 21st December 2010, as is shown in Figure XI.2.2. The spatial resolution of GrobCover2009 is 300 meter. On the basis of ESA's classification process, this GlobCover was created from MERIS product (Medium-spectral Resolution Imaging Spectrometer) mounted on Envisat satellite.

GlobCover2009 classified MMIP area into 8 classes, namely Irrigated croplands, Rainfed croplands, Mosaic Croplands (50-70\%) / Vegetation(20-50\%), Mosaic Vegetation (50-70\%) / Croplands (20-50\%), Closed to open broadleaved evergreen or semi-deciduous forest, Closed to open shrubland, Closed to open broadleaved forest regularly flooded, and Water bodies. It could be recognized by GlobCover that MMIP area exists on the diverse land.

According to GlobCover2009, all Maridagao SA and Upper Malitubog SA (Stage I) were not irrigated as of 2009. Most of Maridagao SA and Upper Malitubog SA (Stage I and II) were classified as Rainfed croplands or Mosaic Croplands / Vegetation. Regarding Lower Malitubog SA, it can be observed that south half of it was covered by Water bodies. Part of Pagalungan Ext. SA was categorized as the shrublands, so that it was expected that the croplands were limited in this area.


Figure XI.2.2 GlobCover2009
Source: European Space Agency

## XI.10 Satellite Images Applied for the Analysis

## XI.10.1 Satellite Vehicles and Imaging Sensors

In this analysis, the team exploited free satellite images which are available on the internet. The

[^1]images were obtained from 2 satellites, namely Landsat 8 and Sentinel-2A. Both of them are equipped with multispectrul imaging sensors, go around the earth, and capture the ground frequently.

The Landsat 8 satellite was launched in February 2013 and is administered by National Aeronautics and Space Administration (NASA) and United States Geological Survey (USGS). The Landsat 8 images the entire earth every 16 days by the Operation Land Imager (OLI). The imageries collected by OLI are available to be downloaded at no charge from USGS's website. ${ }^{3}$ The spatial resolution of the image is 15 or 30 meters as Table XI.2.1.

The Sentinel-2A satellite was launched in June 2015 and is operated by European Space Agency (ESA). The satellites are equipped with the Multispectrul Instrument (MSI) and captures the surface of the world from 56 degree South to 84 degree North. ESA processed the row image obtained by MSI to Level-1C product and release it on the internet for free. ${ }^{4}$ The spatial resolution of the product is different from each band (See Table XI.2.1).

Table XI.2.1 Wavelength and Spatial Resolution of LANDSAT8/OLI and SENTINEL-2/MSI

| Landsat 8 |  |  | Sentinel-2A |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Band No | Wavelength Range, $\mu \mathrm{m}$ | Resolution | Band No | Central Wavelength, $\mu \mathrm{m}$ | Resolution |
| OLI 1 | 0.433-0.453(coastal/aerosol) | 30 m | MSI 1 | 0.443 (aerosol) | 60m |
| OLI 2 | 0.450-0.515(blue) | 30 m | MSI 2 | 0.490 (blue) | 10m |
| OLI 3 | 0.525-0.600(green) | 30 m | MSI 3 | 0.560 (green) | 10m |
| OLI 4 | 0.630-0.680(red) | 30 m | MSI 4 | 0.665 (red) | 10m |
| - | - | - | MSI 5 | 0.705 (vegetation classification) | 20m |
| - | - | - | MSI 6 | 0.740 (vegetation classification) | 20m |
| - | - | - | MSI 7 | 0.783 (vegetation classification) | 20m |
| OLI 5 | 0.845-0.885(NIR) | 30 m | MSI 8 | 0.842 (NIR) | 10m |
| - | - | - | MSI 8A | 0.865 (vegetation classification) | 20m |
| - | - | - | MSI 9 | 0.945 (water vapor) | 60m |
| - | - | - | MSI 10 | 1.375 (cirrus) | 60m |
| OLI 6 | 1.560-1.660(SWIR-1) | 30 m | MSI 11 | 1.610 (SWIR) | 20m |
| OLI 7 | 2.100-2.300(SWIR-2) | 30 m | - | - | - |
| OLI 8 | 0.500-0.680(Pan) | 15 m | - | - | - |
| OLI 9 | 1.360-1.390(Cirrus) | 30 m | - | - | - |
| - | - | - | MSI 12 | 2.190 (snow/ice/cloud) | 20m |

Source: https://landsat.usgs.gov/what-are-band-designations-landsat-satellites
https://earth.esa.int/web/sentinel/user-guides/sentinel-2-msi/resolutions/spatial
Each operating agency assigns the numbers to each footprint of an image. USGS put WRS Path No. and WRS Row No. on each image and ESA allocated Tile No. for all products. WRS is an abbreviation of "World Reference System", which is a global notation system for Landsat data. WRS (Path, Row) = (113, 55), (112, 55) were employed in this analysis. For the Tile Number of MSI, T51NXH veils the MMIP area. Figure XI.2.3 shows the footprint of WRS No. and Tile No. of OLI and MSI respectively.

Table XI.2.2 shows OLI Level-1 products and MSI Level-1C products applied for the analysis. The analysis was separately conducted for each irrigation service area, i.e. Marigadao SA, Stage I Upper Malitubog SA, Stage II Upper Malitubog SA,


Pagalungan Extension SA, and Lower Malitubog SA. The

[^2]Source: JICA Survev Team

[^3]images were selected based on the cloud cover over each area and whether they were captured during assumed cropping season of paddy.

Based on the methodology of the analysis mentioned in Section XI.11, as many scenes covering each irrigation service area during the cropping season as possible should be applied for the analysis. Although, due to the climate in Mindanao area, there were much clouds seen in the satellite images. Applied images showed in Table XI.2.2 containes relatively less clouds. The total numbers of utilized scenes were 15 for Maridagao SA, 18 for Upper Malitubog SA (Stage I), 19 for Upper Malitubog SA (Stage II), 10 for Lower Malitubog SA, and 20 for Pagalungan Ext. SA. Especially for Lower Malitubog SA, the number of available images was less than any other service areas due to much clouds.

Table XI.2.2 List of OLI Products and MSI Products Applied for the Analysis

| Acquisition Date |  |  | Satellite ${ }^{1}$ | Stage I |  | Stage II |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| yyyy | mm | dd |  | Maridagao ${ }^{2}$ | Upper Malitubog | Upper Malitubog | Lower Malitubog | Pagalungan Ext. |
| 2015 | 10 | 28 | L |  |  |  | $\checkmark$ | $\checkmark$ |
| 2015 | 11 | 13 | L |  |  |  |  | $\checkmark$ |
| 2015 | 11 | 29 | L |  |  |  |  | $\checkmark$ |
| 2015 | 12 | 04 | S | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |
| 2015 | 12 | 15 | L |  |  |  |  | $\checkmark$ |
| 2015 | 12 | 22 | L | , | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |
| 2015 | 12 | 31 | L | $\checkmark$ |  |  |  |  |
| 2016 | 02 | 01 | L | / | $\checkmark$ | $\checkmark$ |  | $\checkmark$ |
| 2016 | 02 | 08 | L | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |
| 2016 | 02 | 17 | L |  |  | $\checkmark$ |  |  |
| 2016 | 02 | 24 | L |  | $\checkmark$ |  |  | $\checkmark$ |
| 2016 | 03 | 03 | S | $\checkmark$ | $\checkmark$ | $\checkmark$ |  | $\checkmark$ |
| 2016 | 04 | 02 | S | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |
| 2016 | 04 | 05 | L | $\checkmark$ | $\checkmark$ | $\checkmark$ |  | $\checkmark$ |
| 2016 | 04 | 12 | L |  | $\checkmark$ |  |  |  |
| 2016 | 05 | 07 | L | $\checkmark$ | $\checkmark$ | $\checkmark$ |  |  |
| 2016 | 05 | 14 | L |  |  | $\checkmark$ |  |  |
| 2016 | 05 | 25 | S | $\checkmark$ | $\checkmark$ |  |  | $\checkmark$ |
| 2016 | 07 | 21 | S | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |
| 2016 | 08 | 02 | L |  | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |
| 2016 | 08 | 11 | L | $\checkmark$ | $\checkmark$ | $\checkmark$ |  | $\checkmark$ |
| 2016 | 08 | 30 | S | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |
| 2016 | 10 | 09 | S | $\checkmark$ |  | $\checkmark$ | $\checkmark$ | $\checkmark$ |
| 2016 | 11 | 22 | L |  |  | $\checkmark$ | $\checkmark$ | $\checkmark$ |
| 2016 | 11 | 28 | S | $\checkmark$ | $\checkmark$ | $\checkmark$ |  | $\checkmark$ |
| 2016 | 12 | 01 | L | $\checkmark$ | $\checkmark$ | $\checkmark$ |  |  |
| 2016 | 12 | 25 | S |  | $\checkmark$ | $\checkmark$ |  |  |
| 2016 | 12 | 28 | S | $\checkmark$ |  |  |  |  |

Source: JICA Survey Team
Note: 1) L = Landsat8 / OLI, S = Sentinel-2A / MSI
2) Maridagao SA sometimes straddles the footprint frame of OLI products, so that 2 images of 22-31 Dec, 2015 and 1-8 Feb, 2016 were mosaiced.

## XI.10.2 Image Preprocessing

As OLI Level-1 product and MSI Level-1C product downloaded from USGS's website and ESA's website respectively are the row data, it requires the calibration before proceeding the analysis. The calibration comprised following 2 steps, i.e. 1) Radiometric Calibration and 2) Dark Subtraction.
3) Seamless Mosaic below was conducted for only Maridagao Service Area because the area sometimes straddles the footprints of OLI product. Besides, 4) Resampling was conducted for OLI product and its pixel size was altered from 30 meter to 10 meter as the spatial resolution of OLI product is different from that of MSI product (See Table XI.2.1). Finally, both of products often contains the cloud cover over the target area. To avoid the effect of clouds on the analysis, 5) Cloud Mask was conducted for both of OLI products and MSI products.

## 1) Radiometric Calibration

The radiometric calibration attempts to compensate the radiometric errors from sensor's defects, the variations in the scan angle, and system noise and produces an image which represents the true spectral radiance at the sensor location. Landsat Level-1 product includes Metadata (MTL file) together with the image data. It helps the calibration of the imagery to radiance, reflectance, or brightness temperatures with available options depending on what the metadata of the imagery includes.

## 2) Dark Subtraction

Dark subtraction is to remove the effects of atmospheric scattering by subtracting a pixel value that represents a background signature from each band of an image. It is conducted by Band Minimum Subtraction to gain a minimum DN (Digital Number) value of each spectral band.

## 3) Seamless Mosaic

Maridagao Service Area sometimes straddles $(113,55)$ and $(112,55)$ of OLI footprint. Seamless mosaic was conducted by overlapping 2 images for only Maridagao Service Area. The individual bands were mosaiced with feathering technique to blend image boundaries with 15 pixel of distance. Only 2 mosaic images of December 2015 and February 2016 were created for Maridagao Service Area (See Table XI.2.2).
4) Resampling

The pixel size of OLI product was converted from 30 meter into 10 meter by resampling in order to conduct the pixel-based statistics between OLI product and MSI product. OLI product was resampled based on Nearest Neighbor Assignment which determine the location of the closest cell center on the input image and assign the value of that cell to the cell on the output image.

## 5) Cloud Mask

Scattered clouds and their shadows were often seen in the images covering the MMIP area. It was necessary to mask the clouds and the shadows as they affect the result of the analysis. The cloud and their shadows have the effect on the vegetation index and the water index respectively which were employed for this analysis (see Section XI.11.1). The masks of clouds and shadows were visually created on the GIS software and they were erased from the image. Though MSI Level-1C product owns the cloud mask information and it can be used for removing the cloud on the image processing software, the cloud shadow cannot subtract from the image by that method. The cloud mask data on the product has not utilized in this analysis.

## XI. 11 Methodology and Algorithm for Identifying Crops

## XI.11.1 Methodology

## 1) Calculation of NDVI and NDWI

Two (2) indices employed in this analysis were Normalized Difference Vegetation Index (NDVI) and Normalized Difference Water Index (NDWI). These indices are very popular and fundamental among the remote sensing technology. They are calculated by the simple band operation between multispectral bands. In the analysis, NDVI images and NDWI images covering the cropping season were generated from each original image and were utilized for identifying crops.

NDVI is calculated by using the two bands of the electromagnetic spectrum, i.e. the visible red (OLI 4 and MSI 4) and the near-infrared (OLI 5 and MSI 8) as is shown by following equation. This
calculation yields a value between -1 and 1 (Tucker, $1979^{5}$ ). NDVI assess whether the pixel contains live green vegetation or not. ${ }^{6}$

$$
\begin{array}{rlr}
\text { NDVI } & =(\text { NIR }- \text { Red }) /(\text { NIR }+ \text { Red }) & \\
& =(\text { OLI } 5-\text { OLI } 4) /(\text { OLI } 5+\text { OLI } 4) & \\
\text { for Landsat } 8 \text { Level-1 Product } \\
& =(\text { MSI } 8-\text { MSI } 4) /(\text { MSI } 8+\text { MSI } 4) & \text { for Sentinel-2A Level-1C Product }
\end{array}
$$

NDWI enhances the spectral reflectance of surface water bodies. By utilizing NDWI, the open water and the submersion of paddy can be found out. NDWI was calculated by 2 bands, namely green band ( OLI 3 and MSI 3 ) and the shortwave infrared band ( OLI 6 and MSI 11). The formula is similar to that of NDVI and yields a value from -1 to 1 .

$$
\begin{array}{rlr}
\text { NDWI } & =(\text { Green }- \text { SWIR }) /(\text { Green }+ \text { SWIR }) & \\
& =(\text { OLI } 3-\text { OLI } 6) /(\text { OLI } 3+\text { OLI } 6) & \text { for Landsat } 8 \text { Level-1 Product } \\
& =(\text { MSI } 3-\text { MSI 11 }) /(\text { MSI } 3+\text { MSI 11 }) & \text { for Sentinel-2A Level-1C Product }
\end{array}
$$

## 2) Change of NDVI and NDWI

During the cropping season, paddy, maize and tree crops, e.g. coconut, mango, rubber, and oil palm are planted in the MMIP area. To classify each crop, the range of NDVI change and the high NDWI, i.e. existing of water surface must be observed. Shown in Figure XI.2.5 is the actual NDVI change and NDWI change in Maridagao SA of rainy season and Lower Malitubog SA of dry season. Sampling point in the Figure was put for each land use area and NDVI and NDWI were sampled on the point from series of images covering the assumed cropping season (see Figure XI.2.8).

NDVI is influenced by the active vegetation, so that, in cropped area of paddy and maize, it shows low value at the beginning of cropping season, high value in the maturing season, and low value before and after the harvesting season. For cropped area, the range of this NDVI change is high. Tree crop and forest exist in low range area. In case of the non-cropped area, the range is middle. In Figure XI.2.4, the image describing the range of NDVI change in Maridagao SA and Lower Malitubog SA is shown.

High NDWI value was employed for distinguishing paddy from the cropped area including maize. The submersion must be seen on paddy during planting season, so that if the area shows high range of NDVI change and high NDWI at the beginning of cropping season, the area was categorized as paddy. In case no water body was observed, maize must be planted in that area. (see Figure XI.2.4)

[^4]

Figure XI.2.4 Range of NDVI change and NDWI of Planting Season
Source: JICA Survey Team



Note: Swampy Land in Malidagao SA was visually identified, so that no index was sampled.
Figure XI.2.5 Actual NDVI change and NDWI change
Source: JICA Survey Team
3) Threshold

The threshold for the range of NDVI change and NDWI value must be set for classifying the land use, i.e. Maize, Paddy, Tree Crop or Forest, Non-cropping, and Swampy Land, and for determining the area of Open Water respectively. In this analysis, the thresholds were basically decided by Jenks Natural Breaks algorithm and increased or decreased slightly based on seeing Sentinel-2A images and images available on Google Earth.

Jenks Natural Breaks algorithm ${ }^{7}$ is based on the natural groupings inherent in the data. Class breaks are identified that best group similar values and that maximize the differences between classes. The range of NDVI and NDWI value are divided into classes whose boundaries are set where there are relatively big differences in the data values. Figure XI.2.6 describes the example of original Jenks Natural Breaks and the adjustment of threshold for classifying Lower Malitubog Service Area of dry season into Cropping area (Maize or Paddy), Non-cropping area, and Swampy Land. This classification was employed for the algorithm shown in Figure XI.2.12.


[^5]

Figure XI.2.6 Example of Adjustment of Threshold (LMSA of Dry Season)
Source: JICA Survey Team

## 4) Field Survey

Normally, above mentioned adjustment of threshold should be conducted with the field survey. Although, because of the security problem and the flood in the project area, the team visited the limited area for only 2 days. So, the adjustment in this analysis was done by looking at available satellite images of sentinel-2A products or on Google Earth. Pictures shown in this section were took within the 2-day field survey and are the assumed scenes which was utilized for the key of the classification, e.g. the submersion of paddy, maize production, tree crop area, swampy land, and open water.


Submersion of paddy before transplanting; High NDWI


Paddy in maturing period \& Tree Crop; High NDVI @near LAT C of MC2, LMSA, May19, 2017


Paddy after transplanting; Low NDVI, Low NDWI @near LAT E1of MC2, MSA, May18, 2017


Paddy in harvesting period; Low NDVI @near LAT C of MC2, LMSA, May19, 2017


Figure XI.2.7 Scenes of the Key of Analysis Source: JICA Survey Team

## XI.11.2 Algorithms for Each Irrigation Service Area

The algorithms for identifying crops are different among service areas due to the availability of images. Figure XI.2.8 shows the supposed cropping pattern of each service area and the availability of images. The algorithms of each service area follow the figure.

For the irrigated area, namely Maridagao SA and Upper Malitubog SA (Stage I and II), the submersion of paddy during transplanting season could be seen by high NDWI in February to March and July to August. Thanks to the irrigation water, the surface water appears on the field at the same time in short period especially in Maridagao SA and Stage I Upper Malitubog SA where the construction had been completed before. Regarding Stage I Upper Malitubog SA, though its construction has also finished, the water distribution for the area might be limited in 2015-2016 season. The clearer spread of surface water on the field could not be observed in Stage II Upper Malitubog SA than that of aforementioned two service areas.

In non-irrigate area, i.e. Lower Malitubog SA and Pagalungan Extension SA, it was supposed in this analysis that the cropping season of rainfed rice is from October to March and from June to November, namely dry season paddy and rainy season paddy respectively. Although it is expected that each farmer in this area decides the timing of planting by, for example, weather condition of the season, it was considered in this analysis that dry season paddy and rainy season paddy are started to be planted by residual moisture of rainy season and by the rain in the beginning of rainy season respectively. These cropping period might be major among the Project area.

Supposed Cropping Pattern in Maridagao SA and Upper Malitubog SA

| Crop | 2015 | 2016 |  |  |  |  |  |  |  |  |  |  |  | Remarks |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Dec | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec |  |
| Tree Crop | (Banana, Coconut, Oil Palm, Mango, Rubber, etc |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Irrigated Rice |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Maize |  |  |  |  |  |  |  |  |  |  |  |  |  | No Clear Cropping Pattern |
| Irrigation Water |  |  |  |  |  |  |  |  | - |  |  |  |  |  |

Image Availability

| Maridagao | 4 $\mathbf{A}$ <br> 4 22 | 31 | 4 1.8 | 3 | [,5 |  4 <br> 7 25 | $\begin{array}{r} 4 \\ 21 \\ \hline \end{array}$ | 11 | 30 | 4 |  | $\begin{array}{\|rr\|} \hline & \mathbf{A} \\ 1 & 28 \\ \hline \end{array}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Upper Malitubog(Ph1) (Date) | $\begin{array}{\|cc\|}4 & \mathbf{4} \\ 4 & 22\end{array}$ |  | $\begin{array}{rrr} 14 & A \\ 1.8 & 24 \end{array}$ | $\frac{4}{3}$ | $\begin{aligned} & 104 \\ & 2.5 .12 \end{aligned}$ | $\begin{array}{ll}4 & 4 \\ 7 & 25\end{array}$ | 21 |  | 0 |  |  | $\begin{array}{rrr}1 \\ 1 & 4 \\ 1\end{array}$ |
| Upper Malitubog (Ph2) (Date) | $\begin{array}{\|cc\|} \hline 4 & \mathbf{4} \\ 4 & 22 \\ \hline \end{array}$ |  | $\begin{array}{r} 1.4 \\ 1.8 .17 \\ \hline \end{array}$ | , | $\begin{aligned} & 14 \\ & 2,5 \end{aligned}$ | $\begin{array}{l\|} \hline \boldsymbol{\Lambda 4} \\ 7,14 \\ \hline \end{array}$ |  |  |  | 4 |  | $\left[\begin{array}{ll} 1 & 25 \end{array}\right]$ |


| Crop | 2015 |  |  | 2016 |  |  |  |  |  |  |  |  |  |  | Remarks |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Oct | Nov | Dec | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov |  |
| Tree Crop | 团 Banana, Coconut, Oil Palm, Mango, Rubber, etc |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Rainfed Rice |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Maize |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |

Image Availability


## Figure XI.2.8 Supposed Cropping Pattern and Image Availability

## Source: JICA Survey Team

The major difference among following flowcharts is the way of classifying Swampy Land. Swampy Land in Maridagao SA, Stage II Upper Malitubog SA, and Pagalungan Extension SA was visually categorized with utilizing Google Earth images. Because its range of NDVI change is low and the same as that of tree crop or forest, namely it keeps green throughout a year, it was unfeasible to employ the range of NDVI change to categorize it. On the other hand, swampy land in Lower Malitubog SA changes its shape every month as LMSA exists in Liguasan marsh. The inundation occurs frequently and the water weed appears on farmlands. Because the swampy land had tendency to show higher range of NDVI change than that of other area, high range of NDVI change was utilized in this analysis. (refer to Figure XI.2.4)

1) Maridagao Service Area


## 2) Stage I Upper Malitubog Service Area



Figure XI.2.10 Algorithm for Stage I Upper Malitubog Service Area
Source: JICA Survey Team
3) Stage II Upper Malitubog Service Area
Calcubte NOVI and NDWM of imagas

Calculate NOVI and NDW of images


Figure XI.2.11 Algorithm for Stage II Upper Malitubog Service Area
Source: JICA Survey Team
4) Lower Malitubog Service Area


Figure XI.2.12 Algorithm for Lower Malitubog Service Area
Source: JICA Survey Team
5) Pagalungan Extension Service Area


Figure XI.2.13 Algorithm for Pagalungan Extension Service Area
Source: JICA Survey Team

## XI. 12 Quantitative Evaluation of Agricultural Land Use

Agricultural land use of each service area in rainy season and dry season analyzed from satellite images is described in Section2.3.2 of Main Report. Shown here is the additional information derived from this analysis.

## XI.12.1 Agricultural Land Use of MMIP Area by Municipalities

As can be seen in Figure XI.2.1, MMIP area exists in 5 municipalities, i.e. Pikit, Carmen, Datu Montwal (former Pagagawan), Pagalungan, and Aleosan. Table XI. 2.3 shows the agricultural land use of MMIP area in each Municipality. As is mentioned in Section 2.3.1 of Main Report, the statistical data of crop production in Pikit Municipality should alternate the crop production in the Project area.

In comparison with the harvested area of paddy from the statistical data, i.e. 5,922.7 ha in a year, the total cropped area of paddy in Pikit Municipality derived from this analysis, i.e. 4,216 ha in a year, covers $71 \%$ of it. In case of maize production in Pikit Municipality, the result of this analysis, i.e. 4,594 ha per year, covers $62 \%$ of the statistical data, i.e. 7393.6 ha per year (see Table 2.3.1 in Main Report). It is guessed that Pikit Municipality owes the paddy production to MMIP area in comparison to the maize production.

Table XI.2.3 Agricultural Land Use of MMIP Area in Each Municipality, ha

| Municipality | Season | Cropped |  | Non-cropped | Tree crop, <br> Forest | Swampy <br> Land | Open <br> Water |
| :---: | :---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  |  | Paddy |  |  | Maize | 6,081 | 1,909 | 217 |
| Pikit | Rainy | 2,000 | 2,538 | 1,394 |  |  |  |
|  | Carmen | 2,216 | 2,056 | 7,508 | 1,978 | 360 | 22 |
| Datu <br> Montawal | Rainy | 1,122 | 666 | 875 | 495 | 349 | 8 |
|  | Dry | 1,198 | 623 | 842 | 495 | 349 | 8 |
|  | Painy | Dry | 551 | 548 | 615 | 296 | 357 |
| Aleosan | 582 | 512 | 623 | 296 | 357 | 4 |  |
|  | Rainy | 354 | 344 | 805 | 245 | 0 | 0 |
|  | Dry | 467 | 246 | 790 | 245 | 0 | 0 |
|  | Rainy | Dry | 22 | 45 | 205 | 31 | 0 |

Source: JICA Survey Team

## XI.12.2 Cropping System of Each Service Area

Overlaying the agricultural land use images of rainy season and dry season makes it possible to export the map describing the cropping system. Maize cropped area, paddy cropped area and non-cropped area were picked from each land use map and each area of rainy season was crossed with that of dry season. As a result, each area was categorized into 9 types of cropping system (see Table XI.2.4). In case of Lower Malitubog SA, "NonCropping" area includes not only non-cropped area but also open water area and swampy land area because there is some possibility that farmers use the land under water or water weed in rainy season as farms in dry season. The contrary is also possible.

Table XI.2.4 shows the area of each cropping system in MMIP area exported from the maps in Figure XI.2.13. Although the maps include 1,000 meter buffer area with the service area, the numbers shown in the table cover only the service area. Cropped or non-cropped area in 1,000 meter buffer area is not included in this table.

Regarding Maridagao SA and Upper Malitubog SA (Stage I), Paddy - Paddy cropping is major among the cropping systems. $29 \%$ and $41 \%$ of MSA and UMSA (I) respectively were covered by Paddy Paddy cropping. On the other hand, though the construction of UMSA (II) was also completed, Paddy - Paddy cropping covers no more than $11 \%$ in 2016. For LMSA and PSA where the construction is being conducted or to be conducted, $42 \%$ and $46 \%$ of total area is cropped in present situation respectively. It is expected that these area will be converted to Paddy - Paddy cropping in the future.

Table XI.2.4 Area of Each Cropping System in MMIP Area, ha

| Cropping System |  | Service Area |  |  |  |  |
| :---: | :---: | ---: | ---: | ---: | ---: | ---: |
| Rainy Season | - Dry Season | Maridagao | Upper <br> Maritubog (I) | Upper <br> Malitubog (II) | Lower <br> Malitubog | Pagalungan <br> Ext. |
| Paddy | - | Paddy | 1,406 | 600 | 361 | 105 |


| NonCropping - NonCropping | 1,017 | 235 | 1,076 | 4,449 | 569 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |

Source: JICA Survey Team


Figure XI.2.14 Cropping System of Each Service Area (1/2)
Source: JICA Survey Team


Figure XI.2.14 Cropping System of Each Service Area (2/2)
Source: JICA Survey Team

## XI. 13 Maps

Maps attached herewith are showing 1) range of NDVI change which were employed to classify cropped area and non-cropped area, 2) NDWI which utilized to distinguish paddy from cropping area including maize, and 3) the agricultural land use map in rainy season and dry season.

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Source: JICA Survey Team
$124^{\circ} 40^{\circ} 0^{\prime \prime E}$

$124^{\circ} 40^{\prime} 0^{\prime \prime} \mathrm{E}$

$124^{\circ} 40^{\circ} 0^{\prime \prime E}$

$124^{\circ} 0^{\circ} 0^{\prime} 0^{\prime \prime E}$

Map XI.2.4 Range of NDVI Change from Feb to May 2016 of Maridagao Service Area
$124^{\circ} 40^{\prime} 0^{\prime \prime} \mathrm{E}$

Map XI.2.6 Agricultural Land Use of Maridagao Service Area in Dry Season, 2016
$124^{\circ} 40^{\prime} 0^{\prime \prime} \mathrm{E}$


N. $\mathrm{O}, \mathrm{S}_{\circ} \mathrm{L}$


$124^{\circ} 40^{\prime} 0^{\prime \prime} \mathrm{E}$


N. $\mathrm{O}, \mathrm{S}_{\circ} \mathrm{L}$

Map XI.2.12 Agricultural Land Use of Stage I Upper Malitubog Service Area in Dry Season, 2016

$124^{\circ} 35^{\prime} 0^{\prime \prime} \mathrm{E}$

Map XI.2.15 Agricultural Land Use of Stage II Upper Malitubog Service Area in Rainy Season, 2016



Map XI.2.20 NDWI of 21 Jul 2016 of Lower Malitubog Service Area



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## A CATCH-UP PLAN ON HELP FOR CATUBIG AGRICULTURAL ADVANCEMENT PROJ ECT (HCCAP)

## A CATCH-UP PLAN

## ON HELP FOR CATUBIG AGRICULTURAL ADVANCEMENT PROJECT (HCAAP)

# EXIT REPORT 

SEPTEMBER 20, 2017

Prepared by
Sanyu Consultants Inc.


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## ACRONYMS AND ABBREVIATIONS

| BIR | Bureau of Internal Revenue |
| :---: | :---: |
| CO | Central Office |
| DA | Department of Agriculture |
| DAR | Department of Agrarian Reform |
| DBM | Department of Budget and Management |
| DOF | Department of Finance |
| DOH | Department of Health |
| DPWH | Department of Public Works and Highways |
| DSWD | Department of Social Welfare and Development |
| FGD | Focus Group Discussions |
| GAA | General Appropriation Act |
| GOP | Government of the Republic of the Philippines |
| HCAAP | Help for Catubig Agricultural Advancement Project |
| IA | Irrigators' Association |
| ICC | Investment Coordination Committee |
| IED | Improvised Explosive Devices |
| KII | Key Informant Interview |
| LGU | Local Government Unit |
| LMC | Left Main Canal |
| NEDA | National Economic Development Authority |
| NFCC | Net Financial Contracting Capacity |
| NIA | National Irrigation Administration |
| NIS | National Irrigation System |
| NPA | New People’s Army |
| NTP | Notice to Proceed |
| NSIIMO | (Northern Samar Interim Irrigation Management Office |
| OPAPP | Office of the Presidential Adviser on the Peace Process |
| PAGASA | Philippine Atmospheric, Geophysical \& Astronomical Services Administration |
| PERT | Program Evaluation and Review Technique |
| PIC | Project in-Charge |
| PMO | Project Management Office |
| PSC | Project Steering Committee |
| RMC | Right Main Canal |
| RO | Regional Office |
| ROW | Right-of-Way |
| DSWD | Department of Social and Welfare Development |
| SEC | Security and Exchange Commission |
| TSAG | Turnout Service Area Group |
| TWG | Technical Working Group |
| UPLBFI | University of Philippines Los Banos Foundation Inc. |
| WRFT | Water Resources Facilities Technologist |

CURRENCY EQUIVALENTS (AS AT SEPTEMBER 2017)
1 US\$ = 108.976 Japanese Yen (TTB)1 PHP $=2.13492$ Yen (TTS)
1 US\$ = 51.04454 PHP
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## CHAPTER 1 RATIONAL AND GOAL OF THE PROJECT

Submitted herewith is a report prepared based on fact finding surveys on the Help for Catubig Agricultural Advancement Project (HCAAP) including catch-up plans and recommendations to NIA-PMO in order for NIA to accelerate the construction progress of the Project. For the survey, a consultant team was dispatched by JICA from September 3 to 20 to NIA-PMO of HCCAP, and a series of discussions and interviews with PMO officers and farmers, aside from relevant document reviews, were made, based on which this report has been prepared and presented.

### 1.1 Rationale of the Survey

Help for Catubig Agricultural Advancement Project, so-called HCAAP, is a project aimed at developing the Catubig valley converted to double-paddy cropping area from the current rain-fed farmlands. Irrigation and drainage development being the core component undertaken by NIA, the HCAAP has also other project components such as farm-to-market (FMR) road construction, rural water supply system construction, Schistosomiasis control, agriculture support services and institutional development.

As above-mentioned, the HCCAP is a sort of integrated rural development project covering multi sectors; hence the Project aims at not only increasing the paddy production by irrigation but also mitigate the poverty prevalent in this area since long time ago. As of September 2017, all the components, except for one component, have been completed. The uncompleted component is the irrigation and drainage development undertaken by NIA, which in fact shares the biggest investment among the components.

In fact, though the first Notice to Proceed (NTP) for irrigation and drainage component was issued to a Korean construction company back in March 22, 2007, the component has not been completed yet after almost 10 years implementation. According to the original plan, all the construction works were programmed to complete in 7 years. The Project, thus, falls much behind the scheduled implementation program; hence JICA dispatched a consultant to assess the current status, to identify causes and pitfalls making project so delayed, and to deliver catch-up plans with recommendations.

### 1.2 Purpose and Output of Survey

The purpose of the survey is to identify causes and pitfalls making the Project so delayed, whereby presenting catch-up plan(s) and recommendations in order for NIA-PMO to accelerate the implementation. For this purpose, a consultant team was deployed by JICA, who is to conduct the following activities, which themselves are the outputs from the survey:

1) Data collection on farm-to-market road construction including other access roads construction under HCAAP, and conduct site investigation and key informant interviews,
2) Review and pitfall identification on the construction progress, especially on irrigation construction works including packaging of the project,
3) Deliver catch-up plans(s) to compete the project soonest by presenting solutions on coping with the delay of construction works on each contract packages, by which assist NIA to modify its construction program, and
4) Recommend improvement plan(s) focusing on contract packaging with NIA and DPWH.

### 1.3 The Project Area

The three subject irrigation projects (IPs), i.e., Pinipisakan IP, Bulao IP, and Hagbay IP are all located within the Municipality of Las Navas and the Municipality of Catubig (see Location Map), Northern

Samar covering 12 irrigator associations (IAs) and a total of 1,303 farmers from various Barangays of the Municipalities of Las Navas and Catubig. As of recent report by NIA, areas of the three (3), out of 12 organized IAs are irrigated.

Table 1.3.1 Project Area and corresponding IAs (as of September 14, 2017)

| Site | Total Service Area <br> (ha) | Land Development <br> (ha) | Irrigated Area <br> (ha) |
| :---: | :---: | :---: | :---: |
| Pinipisakan Service Area | $\mathbf{3 , 1 0 0}$ | $\mathbf{1 , 2 6 7}$ | $\mathbf{4 4 9 . 1}$ |
| Pinipisakan IA (Brgy. San Isidro, Las Navas) | 410 | 157.4 | 133 |
| Haremasan ISA (Brgy. San Fernando, Las Navas) | 390 | 123 | 278 |
| Robasan FIA (Brgy. San Jorge, Las Navas) | 380 | 118.9 | 38.1 |
| Sajodeta ISA (Brgy. Dapdap, Las Navas) | 390 | 30 |  |
| Denugayan IA (Brgy. Del Pilar, Las Navas) | 371 | 25 |  |
| Mapapatag IA (Brgy. Guyo, Las Navas) | 408 | 40 |  |
| Las Navas ISA (Brgy. Mabini, Las Navas) | 432 | 32 |  |
| Saliba FIA (Brgy. Inuboran, Catubig | 320 | 505 |  |
| Bulao Service Area | 742 | 27 |  |
| Bubosan FIA (Brgy. Bulao, Las Navas) | 308 | 36 |  |
| Bunamas FIA (Brgy. Magtuad, Catubig) | 434 | $\mathbf{6 3 3}$ |  |
| Hagbay Service Area | 708 | 45.3 |  |
| ISAHF (Brgy. Anongo, Catubig) | 457 | 27.8 |  |
| VANJOFE FIA (Brgy. San Jose, Catubig) | 251 | $\mathbf{2 , 4 0 5}$ |  |
| Total Area (PSA+BSA+HSA) | $\mathbf{4 , 5 5 0}$ |  |  |

Source: NIA-PMO
As of recent NIA report, $10 \%$ of the total potential area are considered irrigated where three beneficiary Irrigators Associations (IAs) are located; namely, Pinipisakan IA, Haremasan Irrigators Service Association and Robasan Farmers IA. A number of farmers of these IAs were the subject of the focus group discussions (FGDs) for this survey.

With regards to service area coverage, Pinipisakan IP has the widest among the three sub-irrigation projects. Starting at the Catubig Diversion Dam, located at the southern barangay of San Isidro in the Municipality of Las Navas, Pinipisakan IP service areas are towards the northeast side of Las Navas traversing downstream barangays where seven (7) IAs have been institutionalized. Further, continuing north is one barangay service area of Inuboran in the Municipality of Catubig which is home to Saliba Farmers IA.

From the junction of the national road in Las Navas and moving 6 km east traversing the newly converted national road (former farm-to-market road constructed through Provincial Government of Northern Samar under HCAAP), is situated the Bulao IP service area covering two (2) organized IAs, with a total service area of 708 ha . From Bulao IP service area, continuing 3 km to the east situates Hagbay IP service area with 708 ha covered by the two (2) organized IAs of the Municipality of Catubig.

### 1.4 History of the Project

The three irrigation projects, Pinipisakan IP, Bulao IP and Hagbay IP, are continuing projects of the Help for Catubig Agricultural Advancement Project (HCAAP) after the loan was closed in January 2013. HCAAP, is a project funded by JICA with various components namely: 1) Irrigation and Drainage Development, 2) Rural Infrastructure Improvement, 3) Schistosomiasis Control, 4) Agricultural Support Services, and 5) Establishment of Farmers Organization. The purpose of the project is to alleviate poverty and increase economic activity through agricultural development in the Northern Samar area, which is one of the provinces in the Philippines with high poverty incidence.

The implementation of HCAAP started in April 2002 and ended on June 23, 2013, while some components of the project were completed; however, much of the civil works components mainly the irrigation and drainage development are still yet to be completed. When the official loan closing in January 23, 2013 was decided upon bilaterally by JICA and concurred by the Government of the

Philippines (GOP), the latter decided to provide funds for completion of the irrigation component, through GAA, hence the birth of the three irrigation projects- Pinipisakan IP, Bulao IP, and Hagbay IP.

Pinipisakan IP is the project which covers the Catubig Right and Left Main Canal of the original HCAAP. Funded by the GAA funds, this aims to complete the remaining 22.52 km of CLMC and its appurtenant structures covering a potential irrigable area of 2,000 ha.

Bulao IP is another sub-irrigation project from the HCAAP, which aims at completing the remaining works of HCAAP - irrigation and drainage component of Bulao area. It is envisioned that the project would generate additional total potential irrigable area of 237 ha in the subsequent component completions.

Hagbay IP, unlike the first two sub-irrigation projects, is devoid of lateral canals by design. The reason being is mainly because of its topographical condition and terrain wherein the main canal itself will, at the same time, serve as lateral canals for the service areas. Having generated an irrigable area of 633 ha, 75 ha of potential irrigable area is said to be remaining. The next chapter will discuss details of the status of accomplishments per irrigation projects.

## CHAPTER 2 STATUS AND CAUSES FOR DELAYED IMPLEMENTATION

### 2.1 Status Confirmation

### 2.1.1 Status Confirmation by NIA-PMO Workshop

The three sub-irrigation projects located in barangays of the Municipalities of Catubig and Las Navas were evaluated by the NIA-PMO participants of the workshop held on September $4 \& 5,2017$ in terms of status of civil works accomplishments and the resultant underlying institutional developments. The purpose of the workshop was to establish the actual situation of the construction works, and identify which projects and its components need utmost attention by the management and contractor in order to expedite the implementation. Table 2.1.1 presents the status of the project components in terms of percentage and Table 2.1.2 shows the physical accomplishment:

Table 2.1.1 Confirmation of the Status of the Three Irrigation Projects, \%

| Irrigation Project | Main Canal | Service Area <br> (Ha) | Main Canal (km) | Progress Status as of Mid August, \% |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dam | Main Canals | Laterals | Generated Area <br> (On-farm Ditch) $1 /$ | On-farm Dyke (Bund) 21 | Actual Planted/ Benefited Area (ha) |
| Pinipisakan | Right | 1,100 | 21.69 | 100\% | 100\% | 70\% | 97\% | 40\% | 69.16 (3/) |
|  | Left | 2,000 | 22.585 |  | 75\% | 30\% | 30.8\% | 6\% | 0\% |
| Bulao | Right | 308 | 5.53 | 98\% | 72\% | 25\% | 69\% | 9\% | 0\% |
|  | Left | 434 | 6.63 |  | 38\% | 0\% | 68\% | 8\% | 0\% |
| Hagbay | Right | 457 | 6.445 | 100\% | 3\% | NA | 88\% | 11\% | 0\% |
|  | Left | 251 | 7.716 |  | 39\% | NA | 92\% | 10\% | 0\% |
| Total | - | 4,550 | 70.596 | 99.7\% | 68\% | 38\% (4/) | 53\% | 16\% | 2\% |

Note: 1/ Generated area means that the area had been constructed with on-farm ditches composed of main farm-ditch and supplementation farm ditch, which construction is the NIA-PMO responsibility. 2/ On-farm dyke (bund) means that the area had been constructed with farm bund, with which ponding water for paddy cultivation is now ready, constructed by farmer beneficiaries. 3/ Average 69.16 ha of dry and wet seasons had been planted (benefited) in 2016. 4/ Average of $43 \%$ for earth canal and 34\% for lined canal.
Source: Workshop participated by NIA-PMO, September 4 and 5, 2017
Table 2.1.2 Confirmation of the Status Constructed for the Three Irrigation Projects

| Irrigation Project | Main Canal | Service area (ha) | Lateral Canal (km) | Actual Accomplishments (as of Mid August) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Main Canals $(\mathrm{Km})$ | Laterals <br> (Km) | Generated <br> Area (ha) | On-farm <br> Dyke (ha) | Actual Planted/ <br> Benefited Area (ha) |
| Pinipisakan | Right | 1,100 | 27.719 | 21.69 | 17.90 | 1,134 | 466.3 | 69.16 |
|  | Left | 2,000 | 14.45 | 16.938 | 4.335 | 238.4 | 127 | - |
| Bulao | Right | 308 | 1.97 | 3.98 | 0.492 | 171 | 27 | - |
|  | Left | 434 | 5.02 | 2.51 | 0 | 238.6 | 36 | - |
| Hagbay | Right | 457 | NA | 0.193 | NA | 284 | 45.3 | - |
|  | Left | 251 | NA | 3.0 | NA | 163 | 27.8 | - |
| Total | - | 4,550 | 49.159 | 48.311 | 22.727 | 2,229 | 729.4 | 69.16 |

Source: NIA-PMO, Progress Report

## 1) Pinipisakan Irrigation Project

The structures evaluated are the dams, main canals, lateral canals and main farm ditches of the respective irrigation projects. Among the three, and relative to accomplishments, Pinipisakan IP is more advanced where most of its structures are beyond $50 \%$ done especially the right main canal (RMC) section. However, it revealed that Pinipisakan IP's laterals and main farm ditch of the left main canal (LMC) still needs catching up as the structures are below $50 \%$ in terms of accomplishment.

In terms of institutional development, the NIA-PMO reported that the target beneficiaries are already organized as Irrigators Association (IA). These farmer groups are already institutionalized wherein the organizations have crafted their respective by-laws and regulations, registered their organization in the Securities and Exchange Commission (SEC), Bureau of Internal Revenue (BIR) and issued with Certificate of Incorporation. In addition, LGU accreditation was also firmed up in order that these IAs may as well receive locally-initiated or locally-funded programs and activities.

By far, Pinipisakan IP has generated an area of 1,134 ha ready for irrigation within the RMC, while only 238.4 ha was generated within LMC which covers a sum of $44 \%$ of the total potential service area of the Pinipisakan irrigation project.

## 2) Bulao Irrigation Project

Among the three sub-irrigations, Bulao IP still needs to complete the construction of the dam, for which installation of steel gates remains. Conveyance of water starts primarily with the dam; hence, it is crucial to complete the structure. Although it is already substantially complete (98\%), however, this needs to be completed at the soonest, as weather systems like torrential rains and thunderstorms, and a number of strong typhoons are expected in the last quarter of the year.

Both main canals of Bulao IP are still incomplete where RMC is still $72 \%$ complete while LMC is only $38 \%$ complete. The laterals of the Bulao IP are also way behind especially the LMC in which there is still no accomplishment as of this time. In effect, the generated area of Bulao IP is 171 ha and 238.6 ha for RMC an LMC respectively.

Like Pinipisakan IP, the institutionalization of IAs in Bulao IP is also strong, where 2 IAs (100\%) have been already organized and have been registered to SEC and BIR. However, in terms of LGU accreditation, Bunamas IA of Brgy. Magtuad was granted with the accreditation from the LGU of Catubig, while Bubosan Farmers IA from Bulao, Las Navas is still yet to receive its official accreditation from the LGU of Las Navas.

## 3) Hagbay Irrigation Project

Notwithstanding, the distance of the project from the national road, Hagbay IP's construction of the dam was already completed; however, other facilities are yet to be completed. Contrary to the two irrigation projects, wherein their RMCs are more advanced, Hagbay IP has more advanced LMC facilities, where $34 \%$ of the LMC is already concreted, as compared to its RMC, which is $3 \%$. On-farm ditches, according to NIA-PMO, are already advanced in terms of accomplishments resulting to 284 ha which is considered by NIA personnel as generated area within the RMC while 163 ha in the LMC.

Institutionalization of the IAs in Hagbay IP is already 100\% wherein the IAs (Vanjofe IA and ISAHF IA) have already been registered with SEC and BIR with its by-laws and regulations being already perfected and they are already accredited with the LGUs.

### 2.1.2 Status Confirmation by Contract Packages as of Mid-August 2017

The physical implementation was commenced on March 22, 2007 with the Notice to Proceed (NTP) to a Korean construction company, Hanjin Industry and Construction Co Ltd., for the construction works of Catubig dam and appurtenant structures including supply and deliver and installation of the steel gates. Though the original contract was to cover the construction from the dam up to the lateral canals for both right and left main canals, finally the contract was reduced to construct only the dam and right main canal. This revised contract was completed on December 21, 2010.

During years of 2008 and 2009, no construction packages had been tendered, and therefore no new construction had been commenced either in those years. In the following year, 2010, one domestic contract was awarded to a contractor who is based in Manila, JD Legaspi Construction, since this package was tendered under domestic bidding procedure. The NTP to the contractor was issued on July 2, 2010, and was supposed to complete on January 22, 2013. However, this package has not been completed to date, leaving approximately $20 \%$ slippage as at Mid-August 2017.

In addition to the above domestic bidding, there were 3 more packages also tendered under domestic
bidding procedure, which were awarded in 2011 and 2012. So far, thus, there were one international bidding and total 4 domestic biddings. Note that domestic bid procedure is required for a package with more than 50 million Peso at that time and conducted by the NIA-CO (as of now, packages only with more than 100 million Peso by the NIA Central Office), while packages below 100 million Peso can be tendered by Regional Office).

Construction under local minor contract was started in 2011. As afore-mentioned, packages with less than 50 million Peso (as of now, 100 million Peso) can be tendered and contracted by NIA Regional Office (RO), which are all called local minor contract. In the year 2011, 4 local minor contracts were awarded and NTP issued to the contractors who came from within the province, and in 2012, 5 more minor contract packages were tendered, awarded and NTP issued. The all the packages from year 2013 have been programmed under the local minor contract prepared and awarded by NIA-RO.

Following table summarizes the packages contracted by year, namely; 1) there were 52 contract packages till year 2016 and in this 2017 another 5 packages are under preparation for tendering/ awarding as at Mid-August 2017, 2) out of the 52 contracts, only 27 packages have been completed to date leaving almost half the so far committed contracts uncompleted, and therefor 3) NIA-PMO is to handle as many as 30 packages in this CY2017 ( 25 un-completed packages and new 5 packages of CY 2017).

Table 2.1.3 Contract Status by Current Year with Contract Prices (as of mid August 2017)

| Year | ICB | Domestic | Local <br> Minor | Prices, Peso |  |  | Completed No. | Cumulative |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Max. | Min. | Average |  | No. | Completed | Uncompleted |
| 2007-2010 (HCAAP) | 1 |  |  | 545,920,503 |  |  | 1 | 14 | 9 | 5 |
| 2011-2012 (HCAAP) |  | 4 |  | 231,888,880 | 66,120,798 | 143,930,182 | 0 |  |  |  |
| 2011-2012 (HCAAP) |  |  | 9 | 22,899,562 | 5,381,595 | 13,649,239 | 8 |  |  |  |
| 2013 (GAA) |  |  | 12 | 39,342,818 | 11,593,036 | 28,705,080 | 10 | 26 | 19 | 7 |
| 2014 (GAA) |  |  | 12 | 39,831,765 | 10,190,506 | 22,111,342 | 6 | 38 | 25 | 13 |
| 2015 (GAA) |  |  | 5 | 36,883,122 | 4,862,493 | 25,716,842 | 2 | 43 | 27 | 16 |
| 2016 (GAA) |  |  | 7 | 47,642,583 | 13,553,774 | 32,107,401 | 0 | 50 | 27 | 23 |
| 2016 (HCAAP) payment only |  |  | 2 | 38,203,918 | 25,810,976 | 32,007,447 | - | $\underline{\underline{52}}$ | $\underline{\underline{7}}$ | $\underline{\underline{5}}$ |
| 2017 (GAA), under procurement |  |  | 5 | 40,495,481 | 1,875,000 | 19,852,954 | - | 57 | $\underline{27}$ | 30 |
| Sub-total | 1 | 4 | 52 |  |  |  |  |  |  |  |
| Total/ Average | 57 |  |  | 37,899,893 | 10,466,769 | 24,878,615 | 27 |  |  |  |

Source: NIA-PMO (HCAAP), Note: GAA stands for General Allotment Act (Philippine government fund),
As indicated in the table, the domestic contracts which were started in 2011-2012 are all very problematic, for which none of them has been completed to date despite the fact that almost 5 years construction period has been spent. In fact, one contract was already terminated and rebidded under minor local contract in CY2017, which is the construction of siphonic bridge flume of Pinipisakan IP. Another 2 contracts are also under negotiation for termination, leaving only one domestic contract package still at the original contractor's hand.

With regard to the contract prices, the price awarded under ICB was 546 million Pesos and the ones made under domestic contract ranged from 66 to 232 million Pesos. All the local minor contracts show the prices below 50 million Pesos with the average of 25 million Pesos. Since the ceiling applied for local minor contract, administered by NIA-RO, has been raised to 100 million Pesos as at now and taking into account the many number of simultaneous contract management, NIA-PMO/RO should consider enlarging the size of the minor local contract packages for the years of 2018 and 2019.

### 2.1.3 Time Elapsed for the Completed Contract Packages

Figure 2.1.1 shows time-elapsed against the original contract period for the packages contracted till the year 2016. If a package has been completed just on the date of the contract expiry date, the
time-elapsed is counted at $100 \%$, likewise if a contractor needed 2 times more construction days against the original contract period, it is now counted at $200 \%$. The chart shows 2 groups colored by blue and yellow; the former shows the time-elapsed for completed packages till mid August 2017 while the latter yellow bars show the packages still on-going which means the final time-elapsed would be more than what is indicated in


Figure 2.1.1 Time-elapsed against the Original Contract Period Source: NIA-PMO (Catarman) the chart.

As is well indicated in the chart, none of the packages has been completed within the original contract period, and therefore periodical contract extension had to be made with suspensions caused by weather condition, security and order issue, etc. The average time-elapsed for the completed packages is estimated at $258 \%$, meaning that those contractors, though they may have tried to complete within the contract periods, had to spend 2.6 times more period than what is agreed and specified in the contract document.

### 2.2 Problem Identification and Measures Presented by NIA-PMO

Another workshop session conducted was the identification of problems and its possible mitigation measures, wherein the participants were asked with; 1) perceived problems on the implementation of the irrigation projects, 2) their reasons and 3) possible measures to address the problems identified. The purpose of the workshop was to let the project in-charge (PIC), and other members of the NIA-PMO staff to identify the problems encountered in the implementation of the irrigation projects, to cite its possible reasons why these problems prevail, and to state possible measures to address the problems identified. A total of eight (8) problems were identified by the participants during the whole duration of the exercise.

### 2.2.1 Problems, Reasons and Measures Presented by NIA-PMO

## 1) Contractor-related Issues

It can be noted that four (4) out of eight (8) problems cited are contractor-related issues, namely; lack of manpower on site, lack of needed heavy equipment on site, delayed hauling of materials, and scarcity of aggregates.

The participants been noted that the contractors do not follow the number of workers and heavy equipment requirements, which were some of the causes of the delay of the project. The problem attributed to the contractors' less regard to its manpower resources in the sense that wages are not given on time. Without proper or regular salaries given, workers tend to be demotivated to work or tend to transfer to other projects or packages done by other contractors. This situation resulted to lessening number of required man power. On the other hand, some observed that contractors’ equipment are not present on the job sites due to limited financial capacity to sustain fuel and other logistics needs.

The delay of hauling of materials was also pointed out which resulted to the delay of the
implementation. However, it is worthy to note that the participants reasoned out that cause of the delay of hauling was on the difficulty of the accessibility of the project sites caused by inaccessible or poor road conditions. Hence, it has been the practice of many contractors to deliver their materials transported through motorized medium-sized boats via the Catubig river. While this is the most applicable measure to address the transportation issues, it was emphasized, however, that contractors must take advantage in transporting materials during the dry season when the road networks are easily accessible and stock more materials on site.

Concerning the 'delayed hauling of materials to jobsite', there has been road upgrading works by DPWH. Under HCAAP, farm-to-market road (FMR) was constructed between Las Navas and Bulao and further from Bulao to Hagbay. The FMRs were placed under the provincial government responsibility; however, the provincial government has lacked fund to well maintain the roads. Therefore, the provincial government requested DPWH to upgrade the FMR roads to national road by placing concrete pavement.

With the request, only the FMR between Las Navas and Bulao was decided to upgrade to national road, and the construction started from 2014 to date. The upgrading work started with stripping the gravel surface of FMR, and put additional embankment as needed and placed concrete pavement. Due to this upgrading work, the accessibility to Bulao and further to Hagbay was very much hindered for the previous years. However, as of September 2017, the upgrading works have been almost completed, and therefore the accessibility to Bulao will no longer be a concern from year 2018. Noted that the FMR


Figure 2.2.1 Road Upgraded to National Road by DPWH
Source: DPWH Regional Office from Bulao to Hagbay is not planned to upgrade, and therefore contractor will be able to access to the site with maintenance works.

On the scarcity of aggregate, while it is a known fact that the available aggregates in Northern Samar are not suitable for major structures (requiring 300 psi concrete), hence, the scarcity, contractors source these out from Ormoc City (Visayas), Legazpi City (Luzon) and other neighboring towns and provinces. It was pointed out by the participants that to address the scarcity, contractors must stockpile aggregates during the dry season.

## 2) NIA-related Issues

There were two (2) issues identified by participants which perceived to be factors in the delay of the problems. These are: 1) multiple contracts awarded to contractors; and 2) warranted indefinite time extension by NIA to the contractors.

It was pointed out that while NIA is aware of the fact that most of the contractors who tender bids have already been awarded with a number of contracts from NIA and other agencies, it seemed that this fact and its implication are not considered during the evaluation of the Bids and Awards Committee (BAC) of NIA RO. It was emphasized by one of the unit heads that NIA-PMO cannot prohibit contractors to take part in the bidding as long as they meet bidding requirements and have satisfactorily passed the post-qualification evaluation. However, NIA can only act on the ineffectiveness or unsatisfactory work
of the contractor once they are already on board and are on the process of implementing the project.
On this note, one responded on the contrary, as she said that based on the purview of the revised RA 9184 implementing rules and regulations (IRR), that procuring agency can have the prerogative to forbid the award of the contract to a contractor, even though it has the lowest calculated bid/highest rated bid, if upon validation and verification, there is enough reason to cancel the contract award.

Moreover, it was pointed out that there seems to be less consideration in the evaluation of the contractors' net financial contracting capacity (NFCC). Without the proper evaluation, multiple contract award may result to a number of issues that will result to contractor-related issues as described in the previous section, especially those which relates to availability of manpower and equipment because the tendency of the contractor would be to work out each and every contract but just utilizing less manpower and equipment resources. Therefore, to minimize this issue, it was suggested that there should be limits to awarding of contracts to contractors who already have multiple contracts.

Another issue that was raised was the allowed time extension by NIA to contractors who requested work suspension due to unworkable days. While time extensions are warranted especially when they are valid, however, during the discussion, it surfaced that time extension, at least in NIA-PMO, can be indefinite and in effect, the contractor seems allowed to delay the commencement or resumption of their works.

Having this scenario, one participant suggested that NIA should formulate plans and schedules of the bidding processes, such that the awarding of contracts up to Notice-to Proceed (NTP) should coincide with the workable months (March-August). This was responded that while it is ideal to award the contract during the workable months, however, with the one-year validity imposed by the government to obligate funds, lest, the funds must be returned to the Department of Finance. Obligation of funds requires proof of award and NTP. Hence, the need to award contract even during the unworkable months.

## 3) External Factors-related Issues

Problems on unworkable days were also emphasized as one factor that delays project implementation. However, due to the nature of this problem, which neither created nor can be controlled by men, the participants left this issue as it is without giving reasons, since this area is usually visited by torrential rains, low pressures, and typhoons most of the time of the year. Moreover, it is also a known fact that only a few months are considered workable.

Finally, one issue which surfaced that is man-made but undeniably cannot be controlled by NIA nor the contractor is the insurgency issue brought by armed groups within the project site (see box). The participants however, did not elaborate on the reasons of insurgent attacks or arson by this group as they do not have the exact knowledge on the reasons. Nevertheless, they have presented measures to address this problem and that is, on the part of the contractor, he/she must negotiate properly to the armed group.

## An Incident by Armed Group (ambush)

On July 25, 2017 at around 6:20 in the morning along the road of Barangay San Jorge, Las Navas, Northern Samar, the victim was on board of Mitsubishi Strada Color Grey going to said place coming from Poblocian, Las Navas to pick-up their finance officer at their barracks of JD Legaspi Construction Company. He was ambushed by unidentified armed group using high power firearms and IED, which is detonated first prior to the close range shooting by the hostile perpetrators. The victim is believed to be fatally wounded by the closed range shooting in-front for the vehicle's windshield and not by the IED explosion.

Table 2.2.1 Problems Identified by the Participants During the Workshop

| Problems | Lack of manpower on site | Lack of equipment on site | Delayed hauling of materials to jobsite | Scarcity of aggregates | Multiple contracts of contractor with NIA and other implementing agencies | Contractor is warranted to have indefinite time extension | Unfavorable weather condition | Peace and Order problem (insurgencyl arson) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Reason | Lack of support from the management of the contractor | Lack of support from the management of the contractor | Inaccessibility of road to project site | There is no high-quality quarry (borrow) site in Samar island | Process on evaluation of BAC post-qualification does not consider the implication of the fact that the contractors already possess a number of contracts from other projects agencies. | Scheduling of award /NTP falls under the unworkable or rainy days | The project area belongs to Type II in the classification of the Philippine Climatic Zone |  |
|  | Lack of contractor's financial capability to sustain the allocation of salary or wage | Lack of contractor's financial capability to sustain fuel and other logistic needs |  |  | Less consideration on the evaluation of contractor's Net Financial Contracting Capacity | Unworkable days are not taken into account in the duration of the contract |  |  |
| Measure |  |  | Provide construction materials during dry season wherein the road is accessible | Stockpiling of aggregates and sand during dry season | Limit contract package especially to problematic contractors | Formulate plans and schedule that would coincide with the dry season in Northern Samar (usually happens May to September) |  | Proper negotiation with armed groups |
| Related to | The Contractor |  |  |  | NIA |  | External |  |

Source: NIA-PMO Workshop, September 4, 2017

### 2.2.2 Problem Analysis Establishing Problem Tree by NIA-PMO

The last workshop session was about problem tree analysis in which the participants were allowed to structure the issues and problems that would ultimately point to the core problem which is the "Delayed benefits from the irrigation system". In relation to the previous workshop sessions, the problems identified were included but a more in-depth analysis was employed in order to determine the depth and breadth of the causes of the problems that would boil down to the core problem.

They were guided further by the identified subsequent problems, which are related to: 1) Delayed completion of construction and; 2) Farmers do not practice irrigated paddy agriculture. From these two sub-causes it revealed a four-tiered problems of which it is apparent that the problems identified with depth and breadth are related to contractor and NIA, which means much of the problems can be resolved and can be controlled.

## 1) Problem with the Construction

One problem branch according to the respondents that resulted to the delay of completion is the practice of contractors of transferring their equipment and other resources from project to project. This problem is contractor-related issue; however, accordingly when respondents were asked to determine deeper information on its cause, the respondents agreed and identifies that it is caused by awarding multiple contracts to contractors - a problem that can be resolved at the procuring entity's level. However, subsequently, it might happen that political intervention dictates the warrant of multiple contracts to favored contractors.

Frequent suspension and time extension of contracted works are caused by external factors, one caused by human-intervention (peace and order issue), which NIA and contractors have no direct control, another is related to natural climatic cycle. In fact, Northern Samar falls within Type II climate region, in which rain falls almost throughout year and therefore there is no distinct dry season (see Figure 2.2.1 for the monthly based rainfall detected at Las Navas area covering from 2002 to 2014,


Figure 2.2.2 Monthly Rainfall at Las Navas
Source: Climate Forecast System, US Source: Climate Forecast System Reanalysis provided by the National Centers for Environmental Prediction).

Another problem branch is caused by the contractors who do not adhere to the construction schedule. According to the respondents, one of the reasons why contractors do not follow the construction schedule was due to lack of equipment at the job sites. Another two reasons for not adhering to schedule is because of unskilled construction team working in the area, and finally, due to the lack of technical personnel. Both problems were perceived by the respondents as the result of the multiple contracts awarded to the contractors, which again, the NIA can have the upper hand of this situation.

With regards to construction schedule, contractors were found not to follow construction schedule because of the need to have multiple handling of construction materials from source then hauled by truck traversing highways or land and then due to difficulty in accessing the site through the existing dilapidated road, transport of these materials are then cruised through the Catubig river using motorized boats.

Lastly, on construction problems, factors affected its completion is the suspension of work allowed by
the NIA-PMO to contractors who request suspension order upon issuance of NTP. The justification of the suspension is the unworkable days due to rainfall. Based on the discussion, procurement process takes too long a time resulting in the need of NIA to award the contract on the last quarter which coincides with the rainy season in the area. It means that upon the NTP issued, the contractor submits suspension request at the same time, due to the heavy rainfall.

## 2) NIA-PMO's Perception on the Problems with Farmers

With regards to farmers and development of their farms, NIA-PMO participants responded that the lack of capital to develop lands is one of the causes why farmers do not practice irrigated paddy agriculture. Another reason according to the NIA respondents was that rice cultivation is not a priority by many farmers as other sources of income are available. Having the reason that landowners/farmers are not so much interested in rice farming, consequently their tenants are barred to expand the development. Moreover, according to the respondents, there seems to have no proper maintenance done by farmers to its on-farm facilities.

Another branch problem which was expounded by the respondents was that at least, for farmer tenants, they could not decide to expand the development of the area as they are prohibited by the landowners who have apprehension with regards to the tenancy law, which might implicate them and subject their lands for distribution.

Subsequently, the respondents perceived that the interest of the landowners to investing for the development or expansion of the area for paddy agriculture is still not that strong mainly because many of the landowners reside far from the agricultural areas.


Figure 2.2.3 Problem Tre Analysis (centering on Construction Side)
Source: NIA-PMO Workshop, September 5, 2017


Figure 2.2.4 Problem Tree Analysis (centering on Farmer Side) Source: NIA-PMO Workshop, September 5, 2017

### 2.3 Farmers' Perception on the Project

After the workshop and Focus Group Discussions (FGDs) done with NIA personnel, FGDs with farmers were conducted on September 7 and 12, 2017 to know and assess the perception of the farmers with regards to the irrigation projects that is still on-going, and determine the problems or issues that they experienced on the development of their lands for rice paddy cultivation.

There are 12 IAs which have been institutionalized within the service areas of the three sub-irrigation projects. Three (3) out of the 12 IAs are said to have been irrigated by the project through the Catubig right main canal (CRMC); namely, Pinipisakan IA, Robasan IA and Haremasan IA. Some farmer members of these IAs were invited to be interviewed and subjected to the FGDs at the NIA Catubig Field Office on the two occasions (September 7 and 12, 2017).

### 2.3.1 Workshops Held at the Sites with Beneficiary Farmers

A total of 34 farmers were respondents of FGDs whom perceptions were assessed with regards to the various issues brought by the personnel of the NIA-PMO during the workshops. Table 2.3.1 summarizes the information of the farmer respondents of the FGDs:

Table 2.3.1 Farmer Respondents during the Conduct of FGD

| Table 2.3.1 |  | Farmer Respondents during the Conduct of FGD |  |
| :--- | :---: | :---: | :---: |
| Name of IA | Number of Farmer <br> Respondents | Number of Landowners | Number of Tenants |
| Pinipisakan IA | 9 | 5 | 4 |
| Haremasan ISA | 15 | 12 | 3 |
| Robasan FIA | 10 | 7 | 3 |
| TOTAL | 34 | 24 | 10 |

Source: Workshop held on September 7 and 12, 2017
While the farmers are within a supposedly irrigated area as reported by NIA-PMO, we requested the Institutional Development Officers (IDO) of the Catubig office to invite farmers who may belong to the following categorization: a) Category 1 - Undeveloped and unplanted lands, b) Category 2 Irrigated and developed areas but not planted, c) Category 3 - unirrigated or very minimal irrigation but developed for rice cultivation usually during wet season and; d) Category 4 - Paddies that are irrigated and are planted.

Table 2.3.2 shows the number of farmers belonging to the various categories per IA. The stratification was done to determine if there could be a number of farmers who are still not developing their lands for rice cultivation despite the claims that at least, in CRMC, it is already an irrigated area. Moreover, the categorization would somehow determine if there are farmers who may have developed their lands (in bunds) in preparation for irrigated paddy cultivation, but, for some reasons did not choose to cultivate their lands. And, on the same standing, reasons of some farmers who on the contrary, to the previous category of farmers, have cultivated their lands were also sought.

During the Problem Tree Analysis workshop done at NIA-PMO, the NIA participants shared a number of issues experienced by the beneficiary farmers with regards to their non-adoption to irrigated paddy farming. The issues raised were: 1) scarcity of capital for land development, 2) non-priority of rice farming due to a number of other income source, 3) tenurial issues; and 4) non-maintenance of constructed appurtenant irrigation facilities. These issues were discussed with the farmers to shed light on what really is the perception of the farmers.

Aside from their reasons to cultivate or not to cultivate, during the discussion, the farmers were asked what were: 1) the measures done in order to develop the land 2 ) the difficulties or problems they encounter in the development of their lands, 3) how they were able to overcome the difficulties.

Table 2.3.2 Farmer Respondents during the Conduct of FGD by Category

| Name of IA | Category 1 | Category 2 | Category 3 | Category 4 |
| :--- | :---: | :---: | :---: | :---: |
| Pinipisakan IA | 1 | 2 | 3 | 3 |
| Haremasan ISA | 5 | 1 | 3 | 6 |
| Robasan FIA | 4 | 2 | 2 | 2 |
| TOTAL | 10 | 5 | 8 | 11 |

Source: Workshop held on September 7 and 12, 2017

### 2.3.2 Common Issues and Farmers Perceptions

## 1) Tenurial Issues

On the part of landowner respondents, the minimum and maximum landholding is $2 h a$ and 20 ha, respectively. The landowners stressed that they do not have tenants for rice cultivation as they usually develop, at the most, 1.5-2 ha which is only very manageable by the family and with the help of some farm laborers. The remaining areas of their lands are planted with other crops such as corn, legumes and other vegetables. One landowner of 20 ha only cultivated 1.5 ha for rice and much of their land is used for silage production for their carabaos (drafting animal).

Tenant respondents were specifically asked whether or not they are restricted to develop the area of their landlords and if they have on-going issues with the landowners. Based on the responses of the farmers, majority did not perceive tenurial issues as the foremost problem with regards to land development. In fact, only 1 out of 10 tenant respondents perceived issues of this kind with his/her landlord.

The findings of this FGD are somehow consistent with UPLBFI's KII with DAR Northern Samar provincial officials (refer to SAPS for HCAAP Revised Inception Report, 2017). According to the report, DAR officials are curious why tenurial issues are being consistently brought out during the many discussions, when in fact, it was already pointed out during the previous NIA assessment that critical issues attributed to land tenure being the reason was only $7 \%$.

On the same UPLBFI report, the DAR at the municipal level, maintains that the problem is not on land tenure, but more on the attitudes of the farmers, hence, if we are to deduce the statements of DAR and the responses of the farmer respondents, tenurial issues at least, in Las Navas or in Catubig, may not be a strong reason why there seems to be non-development of land for rice paddy cultivation in the
area.
The rest of the tenant respondents for this FGD, however, stressed that their landlords are willing to let the expansion of the paddy development in order to gain more from the land. It should be noted that, for this FGD, we only concentrated on three (3) of the IAs which were already irrigated by the project.

## 2) Capital Issues for Land Development

Majority of the farmer respondents admitted that they do not have readily available financial capital to fund land development for rice paddy. However, they stressed out that the determination to find ways through a number of means (i.e. borrowing money from friends and relatives, loans, Pantawid Pamilyang Pilipino Program (4Ps) of DSWD under Cash-for-Work Program, among others) may allow them to raise funds for the land development and, by and large, rice cultivation.

## 3) Issue on Availability of Farmers

Participants see that there is no lack of laborers as long as there is available money as wages for the farmers. Hence, for the respondents the availability of farm laborers is dependent on the availability of funds of the hiring party. They perceived that in order to make the workers available, the landowners must make their compensation attractive and must be competitive if not exceed with the construction contractors' offer within the area.

Some respondents agreed that laborers are available during the planting stage where it usually coincides the wet season in the area, at this time construction work is usually suspended, hence, workers are available for farming. However, when harvest time comes and usually coincides dry season, farm laborers opt to be hired as construction workers which wages are usually paid in cash contrary to harvested palay (paddy) which is paid in kind.

Moreover, as workers are paid with palay, they tend to agree to work for the fields with good quality palay as there is surety of better compensation. Good quality palay as payment ensures higher margin when they sell their palay to local buyers. However, when a field has poor quality palay, workers tend to make excuses not to harvest the grains or opt to work as construction worker or other manual labor jobs.

## 4) Rice Cultivation is NOT a Priority

Respondents at all categories disagreed that it is not a priority crop. They shared that rice farming is a priority for food sustenance; however, with the absence of a good irrigation system, farmers are afraid to invest for rice farming.

Moreover, those respondents who have irrigated farms and have planted, agreed that they observed that the yields are high and so rice farming in the area has a promising future that needs to be tapped and harnessed as these farmers have experienced decent income and profit from the present situation of rice farming. They stressed further that if the situation would change for the better, in a way that irrigation system would be properly operational and efficient, there would be a lot of compounding benefits from rice cultivation.

### 2.3.3 Farmers Perception by Category in Development

## 1) Category 1- Undeveloped and Unplanted

The farmers shared that while they tried to develop dikes or bunds in their areas years ago using manual labor, they were not able to complete the dikes, because the dikes were trod upon by carabaos and residents (farm labors in the neighboring farms) in the area, leaving the dikes collapsed and damaged. Demotivated, they chose not to develop the area until the irrigation system is ready to
distribute water for rice production. After all, they are also cultivating coconut at the upland area as means of income.

Similarly, some farmers claimed that they lost their motivation to develop bunds, because of the failure of the irrigation canals to effectively convey water and be distributed to their farm lands. He suspected that it is because of improper construction works of the irrigation canals. For almost four years, no water is flowing through their farms, if there could be, then it is during a very hard rain, and nonetheless, opted not to develop their farms.

There were other farmers who claimed that they were able to develop bunds before and cultivated their lands during rainy seasons. However, because of the very slow progress in the irrigation project, which rendered their areas unirrigated and so they opted not to redevelop the bunds in their land and wait for the irrigation project to be completed. For them, to lessen their burden, they opted to stop farm development, at least for rice, and concentrate on the cultivation of coconut.

One disappointment that was raised by a farmer was that project monitoring by NIA-PMO personnel was not thorough. An example he cited was that monitoring team did not scrutinize the quality of the works done by the contractors. On top of this, the farmers clamored to expedite the completion of irrigation project in order that they could experience the true benefit of the said project.

## Category 2- Developed Areas but not Cultivated

Some farmers in this group claimed that while they have diked at least one (1) hectare of their land, they were not able to cultivate rice because of so much water that enters in their paddy areas especially during rainy season. They perceived that there is problem in the system such that water does not easily drain out of their fields.

This perennial problem has been experienced by the farmers within this area long before the NIA irrigation, however, their expectation that this problem will be addressed by the irrigation project, did not materialize. In fact, farmers perceived that it worsened perhaps due to non-provision of drainage. According to NIA personnel, one of the contractors was not able to complete the construction of drainage hence the inundation of the area.

According to farmers within this category, they do not see much difficulty in the development of bunds, as they were able to develop bunds long before. But because of the inefficiency (not completion) of the project, they would refuse to develop their area. One farmer claimed that it is not only the contractors who are liable in this problem, as NIA is mandated to monitor the irrigation projects, however, it seems that NIA does not properly monitor and evaluate the on-going implementation of the canals.

## Category 3- Unirrigated/ Minimal Irrigation but Developed Land for Rice Cultivation

While it is a fact that there is no substantial irrigation water conveyed in their areas, farmers in this category were able to develop and cultivate for two basic reasons; 1) one is to feed their family, and 2) another is to harness the potential of their own land.

Farmers explained further that their families consider rice as their staple food, therefore in order to feed their family with enough rice, they need to cultivate rice for the simple reason of sustenance, the surplus harvest are sold to buyers. Hence, for this category of farmers, their motivation is not so much for profit but for food sustenance.

They also explained that having a considerable area of fertile land, it is important for them to harness the potential of their land for rice farming. By developing their lands, it somehow gives them a sense of purpose of possessing their lands, as they are able to produce food from their lots instead of buying
this staple food from the market at a retail price. Moreover, farmers explained that with the limited assistance from the government, having to produce their own food in itself gives them a sense of satisfaction.

Some farmers in this category were able to develop their lands ready for rice cultivation through personal financial capital (i.e., financial- savings and income) or borrow money from their relatives or neighbors without interest. While others were able to develop with the assistance from the DSWD's cash-for-work program, where farm laborers (usually 10 laborers) are employed to develop the land of the farmers with bunds or dikes compensating the laborers a sum of 219 Pesos per day for ten days work.

Farmers in this category admitted that at the beginning of bund development, major difficulties include physical and financial aspect. Challenge on physical aspect is on the difficulty of tending the land to make dikes as the soil is hard given that it is not well irrigated. On the financial side, many farmers admitted that in the beginning they did not have enough financial capital hence, they usually borrow money as mentioned above.

Farmers have been cultivating rice usually during monsoon seasons. While they acknowledge that they are financially hard up to develop their area, but because of the drive and motivation to develop their land, nonetheless they find ways to fund the land development, and rice cultivation.

They resolved to keep and maintain their lands, developed as they perceived that if they cease to farm the area, weeds will flourish and proliferate, and they may need more capital in the farm development as labor costs has been rising year after year. These farmers emphasized that they are encouraging other farmers or landowners, to also develop their lands, which are adjacent to the existing developed areas, in order to minimize rat infestation to the cultivated areas. It was observed that adjacent undeveloped or bushy areas are home to a number of pests such as rats, which cause damage to the planted rice.

While most of them are planting rice during the monsoon seasons, they sometimes plant corn during the dry season and sometimes they leave it uncultivated or subject it for fallow period. They are optimistic that continuous cultivation of their area would allow them to enroll a number of government assistance in the future with regards to rice farming. After all, with the on-going NIA projects, they are certain that one day it would efficiently distribute water for their farms.

## Category 4- Paddies that are Irrigated and Planted

Prior to the irrigation of its land, they were first monsoon rain cultivators and when their farms had been irrigated, they continuously develop their farms for rice production (see the Google map showing existing paddy fields). Like the Category 3 farmers, their previous motivation for paddy rice cultivation was only for food sustenance and not much for profit. But when irrigation water was conveyed and distributed in their farms, their motivation changed as they are now targeting to double their rice production to increase profit.

In the beginning of the land development, most farmers in this category also did not have sufficient capitalization. Some farmers saved much from other income source (i.e., coconut


Existing rain-fed paddy fields developed since long time ago before the project (light color dots show s the heap of threshed hay. Google Earth (March 2015)
and abaca production, etc.) to raise funds for land development for rice production. One farmer revealed that they were blessed to have other helpful neighbors who helped them develop their lands through bayanihan ${ }^{1}$. Like some Category 3 farmers, some were beneficiaries of the cash-for-work program of the DSWD which assisted them in the bund development.

Category 4 farmers, while they are relatively advanced in terms of rice production, still experience challenges in the land development or bund maintenance. One difficulty that they encounter is the increasing prevailing labor price which is presently ranging from 250 to 300 Peso per person per day at par with the prevailing labor wages in the construction industry in the area. This means that farmers need more financial capital to employ the laborers needed lest they have a hard and longer time in developing their areas. Another difficulty they experienced is the availability of the laborers who are also employed by a number of contractors around the area for NIA, DPWH and other projects.

Provision of working tools such as shovels, pike among others was also a challenge because usually during planting season, farmers simultaneously tend their respective lands, and borrowing of these tools seems difficult at times. They perceived that buying a number of shovels and other tools (around 10 pieces each for the laborers) is not practical.

The farmers revealed that they overcame a number of challenges by saving much in preparation for the planting season to increase their capitalization, while others borrow money from friends and neighbors and also from creditors. On the issue of availability of farmers, many landowner farmers provide additional incentives that would attract laborers to work for them regularly or continuously. This includes free meals while at work, snacks and coffee and even free cigarettes.

While most farmers may have developed their areas for rice, they revealed that a portion ( 0.25 ha or even less) are left for cultivation of other crops such as corn, legumes, squash and other vegetables. Some farmers (those with more than 10 hectares of land) revealed that some of their areas are not cultivated for rice. In fact, some of these areas are left uncultivated, while some are used for silage production to support carabao raising.

[^6]
## CHAPTER 3 IMPROVEMENT AND CATCH-UP PLAN

Chapter 2 presented the current status of the Project in terms of physical accomplishment and also contract fulfillment together with problems identified through workshops, interviews and discussions. This Chapter 3 presents improvement and catch-up plans based on the afore-mentioned discussions. Also, the following include a forecast if what has been made were to continue and the target of when to complete taking into the prevailing conditions.

### 3.1 Future Forecast and Target Setting

### 3.1.1 Future Forecast without Measure

NIA-PMO has periodically prepared/updated overall scheduled and completed physical and financial status including so-called S-curve according to Form-1A and Form-2A prescribed by NIA-CMD. Based on the physical status for the 3 irrigation systems of Pinipisakan, Bulao, and Hagbay, following chart indicates those progress status with the overall status since the commencement of the construction till the mid August 2017 (note that monthly basis progress status of HCAAP is not available between the 2013 and August 2017, the progress between the 2 points was linearly interpolated):

As shown in the chart, the lowest progress shows up in the Bulao and Hagbay irrigation system, both of which have achieved only about $26 \%$ accomplishment only as at mid August 2017. On the other hand, Pinipisakan has been completed by about 63\%, which however still approximately $40 \%$ of the works have to be done till the completion. Works undertaken under HCCAP had progressed over $70 \%$ already as of end 2014, and to date another about 20\%


Figure 3.1.1 Progress Status till Aug 2017, and Future Forecast Source: NIA-PMO, JICA Consultant achievement has been made, making total accomplishment at $92 \%$. In overall, the progress has come to $72 \%$ as at the mid August 2017.

An average monthly progress can be estimated by dividing the overall progress to date by the total number of months during the period. The estimated average progress ratio is only at $0.65 \%$ per month. Should this progress continue, as if business as usual, there would be as many as 42 months to complete all the reaming works. Therefore the estimated completion date will in February 2021 during which there could be 3 dry seasons.

### 3.1.2 Economic Loss Incurred under Current Progress

According to an original plan, the construction parts of the Project was supposed to complete within 7 years. However, with above-mentioned estimation, the Project would need as long as 15 years, approximately double period as compared to the original one. Delay in implementation leads to delay of benefit generation, and hence, as is well known, such delay reduces the project viability in a form of lower IRR, lower B/C ratio, and even negative net present value.

Table 3.1.1 summarizes the results of economic analysis ${ }^{1}$ conducted for the 2 cases; 1) project is

[^7]completed in 7 years as per the original plan, and 2) project needs total 15 years to complete with reference to the current construction progress speed. Both cases are very comparative as follows:
$\checkmark$ If the project could have been completed, the project could still be viable as indicated by $10.4 \%$ of IRR, 1.04 of B/C ratio and 114 million Peso of net present value.
$\checkmark$ However, should the project take 15 years to
 complete, the project would result in non-viable investment. The IRR comes only to $6.1 \%$, which is lower than the opportunity cost of capital in the Philippines that is $10 \%$, and $\mathrm{B} / \mathrm{C}$ ratio marks very low value, which is 0.54 only. It means that the benefit accrued from the project would not be able to commensurate the investment. Further, the net present value falls in negative, that is -915 million Peso.

### 3.1.3 Target Setting

Should the current progress continue as what has been done to date, afore-mentioned forecast indicates another 42 months construction period required for the completion of the Project. It means the Project could be completed in the month of February 2021. During the period from September 2017 to February 2021, there are only 3 dry seasons (March to August, in which relatively less amount of rainfall takes place). On the other hand, taking into the current packages still on-going and new ones programmed in years 2017, 2018 and 2019, it is not practical to assume that the Project can be completed in one dry season.

With above in mind, this survey recommends to try all the construction works to be completed by utilizing full benefit of 2 dry seasons, meaning that the construction should be concentrated from March to August of the years of 2018 and 2019, thus September 2019 should be the target (see Figure 3.1.1). There are total 25 months from now on to the target of September 2019, during which each and every bit of efforts should be put in place in order to complete. Based on this target, NIA-PMO has already prepared a catch-up plan indicating the expected completed month with necessary mon-power/ machineries by package (Refer to Appendix III, and below as an example):

Table 3.1.2 An Example of Catch-up Plan for Bulao with the Target of September 2019

spent costs and planned disbursements, and farm benefits referred only to the production increase of paddy. Increase of paddy production was assumed to deliver a net 90,000 peso/ha and 35,000 peso/ha for dry season and wet season paddy respectively.

### 3.2 Improvement and Catch-up Measures

To improve the current status of progress and also catch-up toward the target of September 2019, following 11 measures should be undertaken;

1) Conduct early tendering,
2) Consider only half workable days,
3) Modify Net Financial Contracting Capacity (NFCC) formula,
4) Validate the post-qualification documents,
5) Include NIA-PMO representative to Bid and Award Committee,
6) Strengthen the project management, and conduct regular coordination meeting,
7) Invite contractors from other areas/provinces too,
8) Hauling the materials during dry season,
9) Arrange package manageable within the area, and
10) Prepare enough fund for trial-operation

Following discussion elaborates all above measures in detail:

## 1) Conduct Early Tendering

In most cases, NIA-RO/PMO has conducted the current year's packages in the latter part of the same year as exampled below, in which Notice to Proceeds (NTPs) were given to the awarded contractor in November and December 2014. As afore-mentioned, wet season starts from September and peaks in December. Therefore even if the contractor is given the NTP, he/she cannot mobilize necessary machineries and man-powers.

In fact, according to the record based on the daily rainfall data from 2012 - 2017, approximately $63 \%$, $74 \%$ and $68 \%$ are considered as unworkable days for November, December and January respectively. With this unworkable condition, suspension is requested by the contractor and NIA-RO/PMO shall have no way than granting it upon the issuance of NTP.

Table 3.2.1 Example of Data of NTP for 2014 Packages

| Contract | Work content | Date of NTP |
| :---: | :---: | :---: |
| PINIPISAKAN IP |  |  |
| PIP\#1-2 014 | Preparatory Works for CLMC and Construction of Service Road | November 28, 2014 |
| PIP\#2-2014 | Preparatory Works for CLMC and Construction of Service Road | November 28, 2014 |
| PIP\#3-2014 | Preparatory Works for CLMC and Construction of Service Road | November 28, 2014 |
| PIP\#4-2014 | Preparatory Works for CLMC and Construction of Service Road | November 28, 2014 |
| BULAO IP |  |  |
| BIP\#1-2014 | Construction of Bulao IP On-farm Facilities at BUNAMAS Service Area-1 | December 2, 2014 |
| BIP\#2-2014 | Construction of Bulao IP On-farm Facilities at BUNAMAS Service Area-2 | December 2, 2014 |
| BIP\#3-2014 | Construction of Bulao IP On-farm Facilities at BUBOSAN Service Area | December 1, 2014 |
| BIP\#4-2014 | Construction of Bulao Supplemental Canal | December 2, 2014 |
| HAGBAY IP |  |  |
| HIP\#1-2014 | Construction of Hagbay IP On-farm Facilities at Vanjofe Service Area-1 | November 28, 2014 |
| HIP\#2-2014 | Construction of Hagbay IP On-farm Facilities at Vanjofe Service Area - 2 | December 1, 2014 |
| HIP\#3-2014 | Construction of Hagbay IP On-farm Facilities at ISAHF Service Area-1 | December 1, 2014 |
| HIP\#4-2014 | Construction of Hagbay IP On-farm Facilities at ISAHF Service Area-2 | December 1, 2014 |

Source: NIA-PMO (Catarman)
Though there is not a distinct dry season in this climate region (Region II), relatively small amount of rainfalls take place from March as calculated by around $30 \%$ to $45 \%$ of unworkable days for the months of March to August (refer to next session). It means that the construction works should commenced in a full swing from March, and to make this arrangement possible, the NTP should be issued mid February. Further, to issue the NTP by that time, tendering process, i.e. advertisement and invitation to tender (ITT), should be started in October of the previous year, or as latest case by Mid

November. Note that tendering process needs minimum 2 months but usually $3-4$ months.
Table 3.2.2 Prospected Schedule of CY 2018 Packages Tendering

| 2017 |  |  |  | 2018 |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| S | - | N | D | J | F | M | A | M | J | J | A | S | O | N | D |
| Advertisenment $\stackrel{\text { ITT }}{\boldsymbol{V}}$ |  |  |  |  | NTP $\nabla$ |  |  | Constr | ction |  |  |  |  |  |  |

Source: JICA Consultant

## 2) Consider Only Half Workable Days

Figure 3.2.1 shows percentage of unworkable days summarized by year from 2013 to 20176 while Figure 3.2 .2 summarizes those unworkable days by month. The sum of annual unworkable days reaches almost half of the whole year, say $45 \%, 55 \%, 47 \%$ and $48 \%$ for the years of 2013, 2014, 2015 and 2016. By month, the ratio of unworkable days varies as relatively small from March to August while bigger for the rest of the year, say from September to the following year's February.

During the tender document preparation, such high rate of unworkable days should be taken into account. One requirement specified in the tender document is the necessary kind and number of machineries that the bidders should avail of during the construction. The number of machineries should therefore be doubled or at least be $150 \%$ of what are required under normal condition. Also, there could be such additional provision, in that more than two-third number of machineries should be owned-ones and not rental ones.


Figure 3.2.1 Unworkable Days from 2013 to 2016 Source: NIA-PMO, JICA Consultant

Figure 3.2.2 Unworkable Days by Month (2013 to 2016) Source: NIA-PMO, JICA Consultant

## 3) Modify Net Financial Contracting Capacity (NFCC) Formula

There was a concern related to multiple awards of contracts to a contractor raised during the workshop held with NIA-PMO staff. In fact, to limit multiple contract awards over the contractor’s capacity, there is a formula, which estimates the bidders’ net financial contracting capacity applied in the bids conducted in Philippines. The formula requires the bidders to submit their current asset, current liabilities, value of outstanding works, with which the NFCC is calculated as below:

> NFCC = [ (Current Assets - Current Liability) x K ] - Value of All Outstanding Works

Where, K value is set at 10 in case of projects able to complete within one year.
An example is given below wherein a contractor submitted his bids to the 3 packages simultaneously held. The bid prices are, as example, 55 million Peso, 33 million Peso and 47 million Peso for the package 1, 2, and package 3 respectively. With the contractor's financial status exampled in the
following table, the contractor was awarded all the packages according to the previous practice since individual bid of the 3 packages is all below his contracting capacity of 99.250 million Peso.

However, the method recommended here is that cumulative bid prices, not individual bid price, should be counted in evaluating his bids as compared to his contracting capacity. According to this recommended practice, the contractor who submitted his bid to 3 packages can be awarded package No. 1 and Package No. 2 but the package No. 3 cannot be awarded to the same contractor. The total bid price of package 1 and package 2 comes to 88 million Peso which is still below his contracting capacity of 99.25 million Peso, while sum of the 3 bids arrives at 135 million Peso which is over the contracting capacity, thus the package No. 3 cannot be awarded to the same contractor.

Table 3.2.3 An Example of Calculating NFCC (with Recommended Application for Multiple Award)

| No. | Description |  |  | Amount, Peso |
| :---: | :---: | :---: | :---: | :---: |
| 1 | Current Asset |  |  | 16,000,000 |
| 2 | Current Liabilities |  |  | 75,000 |
| 3 | Value of Outstanding Work |  |  | 60,000,000 |
| 4 | K |  |  | 10 |
| [ $(16,000,000-75,000) \times 10]-60,000,000=$ Php 99,250,000 (NFCC) |  |  |  |  |
| Bid Price of Package 1=55,000,000 |  |  | $\checkmark$ | (awarded) |
| Bid Price of Package 2=33,000,000 |  | Total $1 \& 2=88,000,000$ | $\checkmark$ | (awarded) |
| Bid Price of Package 3=47,000,000 |  | Total 1\&2\&3 = 135,000,000 | X | (NOT awarded) |

## 4) Validate the Post-qualification Documents of the Bidders

Tendering for local minor contracts is conducted under single stage - 2 envelope system. In this system, there is no pre-qualification conducted prior to the bidding, instead post qualification is conducted with the bid prices opened. Required documents for the tender submitted by those contractors who submitted the bid price below the ABC, the ceiling price of the bid, are scrutinized in terms of financial status, similar work experiences, out-standing work volume, man-power and the equipment the bidder is committed, technical/ engineering staff who are to stay at site as responsible at the job site, etc.

There might be a possibility, especially for those contractors who have recorded negative slippage in NIA's similar works, not to show all the facts in the submitted documents. In this case, the Bid and Award Committee (BAC) should request the bidders to show the original documents to check the consistency with the submitted copies of such documents, and the Technical Working Committee (TWC) should go to the contractor's office and directly check them.

## 5) Include NIA-PMO Representative to the Bid and Award Committee (BAC)

The BAC established at Regional Office is composed of permanent staff/officers of such departments as finance, administration, procurement, operation and engineering, and chaired by a higher ranking officer in the regional office. Then, there is a concern why the representative from the PMO to the BAC is not well reflected. In fact, present establishment of the BAC is supposed to include a responsible person from the PMO who should know the site condition the most and know the performances of the contractors previously contracted the most. The Project Manager of PMO should well be represented in the BAC through the tendering process as a provisional member in the BAC with voting power.

## 6) Strengthen the Project Management

To lead a project to the completion, monitoring and controlling should be well in place throughout the process of implementation. A project is started with an initiation, and put to the stage of planning, design and tendering as a simplest sequential process, and then implementation is commenced. During
the implementation process, the project owner (NIA-PMO) should monitor the project activities in each and every aspect of the construction/works according to the documents submitted by the contractor such as list of man-power and equipment, PERT chart she/he has committed in the contract. The monitoring results should be forwarded to the successive stage, whereby the project owner can/should control the process of the implementation (see Figure 3.2.3)


Figure 3.2.3 Project Implementation Cycle towards Completion Source: JICA Consultant

Likewise, such contract documents as general conditions of contract, specific/particular conditions of contract, drawings, technical specifications, bill of quantities etc. are all important documents as tools of project management. Contract conditions specify penalties, termination, force majeure, retention and release of dues, security bond, performance bond, surety bond, etc. Not only project manager but also the responsible field staff should be well aware of those provisions. With those documents at hand readily available not only in the PMO office but also in the field offices, the NIA-PMO should conduct monitoring of the process, controlling of the process and thus improvement of the process.


The aspects the PMO and field offices should monitor are indicated in Figure 3.2.4 covering the areas of procurement, quality control, schedule control, communication with contractors as well as with clientele famers. Those aspects are always monitored by responsible PMO and field officers/staff and recorded accordingly, and the records should always be confirmed with the contractors through periodical coordination meeting.

Project management may sound a bit difficult to put into well functional mode of practice. However, the starting point to strengthen the project management is not difficult at all but requires a bit of commitment of changing bias inclined towards keeping 'business as usual'. The first step recommended is to conduct regular coordination meeting with the Contract Documents at hand. Note that PMO and the field offices do not have the contract documents at present, and this situation has to be corrected. Frequency of the meeting should be, e.g. once per week from March to August, every fortnight for the months of February, September, October, and once in a month for the months of November, December and January, and further quarterly meeting at the site including Regional Office.

In fact, though coordination meeting has been held till today, it is not enough to well monitor and control the project implementation. Specifically, weekly site meeting calling all the contractors at one place is due necessary during the dry season from March to August in order for the contractors not to fall behind the agreed schedule. Meeting minutes should always be prepared and shared with the participant contractors and PMO management, so that timely assistance from the management should
also be expected. In fact, such regular coordination meetings with systematic documentation will facilitate the following;
A) Can take remedial actions as soon as possible (ASAP),
B) Can coordinate among contractors affected each other,
C) Can initiate peer-competition among contractors,
D) Can forward issues to PM, RO, and CO at the soonest,
E) Can minimize the risk of NIA-PMO not having the contractor's responsible person on the site, and
F) Can protect NIA from auditing.

On above 'B) Can coordinate among contractors affected each other', there are packages located side by side, e.g. canal construction from ST0.00 to ST2.00 by contractor A, and ST2.00 to 6.00 by contractor B, and ST6.00 to 8.65 by contractor C, etc. In such case, the contractor C may pass through the construction sites of contractor A and B , and without coordination among the 3 contractors deployment of machineries, hauling of materials, etc. would be badly affected, causing temporary suspension on one side.

With regard to 'C) Can initiate peer-competition among contractors', if all the contractors are called at one place, they can know each other their performance and advancement or otherwise delay. By sharing those experiences, contractors are expected to give peer-pressure each other whereby they are expected to try to improve their performance. NIA should facilitate contractors to discuss not in the way of providing excuse for delay but in a way of learning best practices conducted by their colleague contractors.

## 7) Invite Contractors from Other Areas/ Provinces

As at now, the bidders are from the Northern Samar province only. However in fact, the Samar island is divided into 3 provinces of Samar province (the western two-fifths of the island of Samar), Northern Samar province where HCAAP is located, and Eastern Samar province. These three provinces, along with the provinces on the nearby islands of Leyte and Biliran are part of the Eastern Visayas region.

The invitation to the tender, taking into account above 3 provinces in Samar island, may be extended to the other 2 provinces. Multiple-award to a contractor is a concern as one of the reasons behind delayed implementation. This is caused by a limited number of contractors to the tender, and therefore it is recommended to extend the invitation not only to the contractors in Norther Samar province but also to the contractors in Samar province and Eastern province.

Above recommendation may be liked with climate classification. In the Philippines, there are 4 types of climate regions such as Type I, II, III, and IV. Northern Samar province falls in the climate type II wherein no complete dry


Figure 3.2.5 Climate Classification
Source: Pagasa period is observed throughout the year with a pronounced wet season from November to February. Western side of the Samar island falls in Type IV where rainfall is almost evenly distributed during the whole year. Further western side from the Samar island is Layte island separated by the San Juanico Strait, which is crossed by the San Juanico Bridge of about 2 km , and this are falls in Type IV climate
classification. The invitation may be extended to Layte as well. Contractors located in different climate region may have a capacity to avail of their man-power and machineries to HCAAP.

## 8) Hauling the Materials During Dry Season

Weather condition is a big concern behind the delayed implantation. As many times afore-mentioned, the rain in this Type II region falls almost throughout year. However, still there are months whose rainfall are relatively less as compared with other months. The dry months are from March to August, and during the months, the NIA-PMO should instruct the contractors to haul necessary materials, e.g., aggregate and sand, and stock them at the sites. Hauling materials during wet season should be a really tough work, and rather such arrangement should be done during dry season. To do this arrangement constructing schedule should be well programmed beforehand the dry season.

## 9) Arrange Package Manageable Within the Area

Difficult parts in terms of construction can be the diversion dams and main canals, and to some extent lateral canals. Diversion dams have been almost completed while main canal construction and lateral canal construction are still on-going though cut-embankment of main canals has progressed to some extent. NIA-PMO should arrange packages, within which cut-embankment for earth work can be managed, such that the contractor, once after having brought machineries to the site, could almost continue working within his/her package area, without accessing from/to other package area.

On the contrary, if a contractor has to move out from his job site to haul embankment materials from other areas outside his job site, it could be a big burden especially taking into account the weather condition. Such movement out of his/her area passing through other contractors' working area would give damages to the access road constructed/ being constructed by other contractors. Given claim from the other contractor, he/she should suspend his/her work till weather condition recovers fully, which is hardly expected in this area. Therefor cut-embankment should be arranged to complete within one package as far as possible.

## 10) Prepare Enough Fund for the First Time Trial-operation

There is a concern on the retention money and/or surety bond. In general, the contractors are required to submit $10 \%$ of what the contractors have billed as retention money in order to prepare for repair for defective parts which are showing up during the trial operation. Then, upon the receipt of Certificate of Work Acceptance by the project owner, the contractor submits the final billing for the final payment and requests the release of retention money in replacement by a surety bond. The surety bond is usually one-year effective only.

Since construction has continued long time since 2007, some packages have been already completed and further one-year has already passed for some of the completed packages. For those packages, liability period has been expired. Thus, there is no more retention money and/or surety bond which can effectively be enforced for the purpose of repairing defective parts to take place during the trial operation. Facing this scenario, NIA-PMO should prepare enough fund to repair/ maintain the 3 irrigation systems during the first-time trial operation which is now expected to conduct in CY2019.

## CHAPTER 4 RECOMMENDATIONS

Based on the construction progress achieved to date, it may need another 42 months to complete; namely, the completion may not come till February 2021, approximately another 3 and half years from now. This time-elapsed implementation should not be accepted, and therefore NIA-PMO together with RO should put every effort to complete the project at the soonest. The completion target should be set on September 2019, till which 2 dry seasons should be fully utilized. Towards this target to be fulfilled, there are measures already elaborated in Chapter 3, of which following 3 points are specifically recommended to strictly adhere;

1) Though NIA-PMO/RO is, as of September 2017, preparing tendering for CY 2017 packages, they should complete the tender documents for the 2018 packages as soon as possible. Upon completion of the tender documents for the CY 2018 packages, the Advertisement/ Invitation to Tender (ITT) should be issued as early as in October. It may take $4-5$ months, while shortest case could be only 2 months from the advertisement to the Notice to Proceed. This arrangement should be so made that the NTP be issued in February 2018, and thus the contractors awarded can commence the physical works from early March corresponding to the onset of dry season. Should NIA-PMO/RO fall behind this scenario, the 2018 packages would have to be started in 2019, and accordingly be completed in 2020 at the earliest case; namely, 2 years construction period of 2019 and 2020.
2) Multiple contract awards to a contractor is one of the major reasons why the construction falls so much behind the original schedule. To limit the number of contracts to a contractor, the formula of Net Financial Contracting Capacity (NFCC) for contractors should be improved in the application to such contractors who have submitted more than one bid at the same time aiming at obtaining multiple contract packages. The improvement is simple in that accumulated bid prices should be referred to in calculating the NFCC. If he/she submits 2 bids for 2 packages, NFCC should not be estimated one bid by one bid but one bid for the first package and sum of the 2 bids for the purpose of assessing his/her capacity to undertake the 2 contracts. By practicing this, there could be a possibility of reducing the risk of awarding multiple contracts to a contractor.
3) It seems that NIA-PMO project management may be weak exampled as; 1) no caution letter has been issued to contractors so far though there have been many extension/ suspension of works, 2) copy of the contract documents are not readily available in the PMO and its field offices, and 3) further frequent site meetings have not been held but only when need arises. To improve project management, the first step should be to have and refer to the copy of contract documents at the offices/ hands, and to hold frequent coordination meetings e.g. once in a week during the peak dry season period inviting all the contractors at the field office.

APPENDIX I．STATUS OF CONTRACT FOR HCAAP AS OF AUGUST 14， 2017

|  |  | comrrect no． |  |  |  | $\begin{array}{\|c\|} \hline \text { CONTRACT DURATION } \\ \text { (CD) } \end{array}$ |  | conract expery ont |  |  | ${ }^{\text {Pruscomancomp }}$（1） |  | $\sup _{\substack{\text { sipeqe }}}$ | TIME ELAPSED |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  | oramal | Rensse |  | － | Actas |  |  |  |  |  |
| Mcane |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  | ， 1 |  | ${ }_{565920.5036}$ | Mastri2．200\％ | ${ }^{1095}$ | ${ }_{1}^{198}$ | Mancr21．2010 | emeer 1.200 |  | ，000 | 000 |  | ${ }^{126}$ | 1.391 | co | coumer |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sesp cosascoion | Hen | нсарос．${ }^{\text {a }}$ | Construction of Hagbay Diversion Dam and Appurtenant Structures，Including Supply and Delivery and Installation of Steel Gates | 52， 1.80880000 | 3ist2000 | ${ }^{335}$ | ${ }^{1766}$ | Jsmanery 22013 | mes， 20015 |  | ${ }^{20000}$ | ${ }^{3.35}$ | ${ }^{(1856)}$ | ${ }^{278}$ | 2.601 | co |  |
| Beostan Consmaion | Hetat catio | нсаро．c． | Construction of Bulao Diversion Dam and Appurtenant Structures，Including Supply and Delivery and Installation of Steel Gates | ${ }^{1227293653}$ | Spentes， 2001 | ${ }_{87} 8$ | ${ }^{1735}$ | Jsmaensa．2049 | Jume． 2018 |  | 1000 | ${ }_{\text {sts } 5}$ | （815） | ${ }^{24}$ | 21.67 | $\cdots$ | unesesseme |
| ${ }^{30}$ Legasp Cossastion | Hep | нсароса |  | 6．120，9774 | Sear 1.202 | ${ }_{650}$ | ${ }^{28}$ |  | mer 27， 2015 |  |  | 248 | ${ }^{249} 8$ | ${ }^{24}$ | 1789 | co | Conate |
|  |  | cs | Sen | \％osso | 202 | 800 | ${ }^{132}$ | ， 2015 | mane24，2066 |  | 12000 | ${ }^{2008}$ | （2080 | ${ }^{24}$ | 1，79 | co | Suspended due to insurgency－Variation Order was under evaluation and Request for Contract Termination was on proces |
| Lecan coverive emomes |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Consteme | HCand |  | $\begin{array}{\|c\|} \hline \text { Labor and Material Hauling for the Construction of On-Farm } \\ \text { Facilities, Pinipisakan IA Service Area (TOS1,S3,S4,S5, } \\ \text { TO1,TO ,TOH\&TO4) } \end{array}$ | 9787，9290 | Femenay 2 2012 | ${ }_{30}$ | ${ }^{48}$ | Femanay 20012 | meys， 2012 |  | 20000 | 10008 |  | ${ }^{13}$ | ${ }_{48}$ | mo | сомек⿺𠃊 |
| Rnes conat s smpay | нсмM |  |  | p20000000 | Fetanay，，20： | 300 | 512 | Feomaner 20012 | Ampuse 2012 |  | \％oo | 10000 |  | ${ }^{151}$ | 512 | mo | comperte |
| Suc Cosususion | heme | нсарепесс：3 |  | 5964 | Fetmay 2 2，2012 | 300 | ${ }_{53} 5$ | Doeember 2.2012 | Amoustio 2012 |  | 12000 | 10000 |  | ${ }^{178}$ | ${ }^{33}$ | mo | comperte |
| norsam Consmamon | нсмр |  |  | 2，88292185 | Jme2 22002 | 300 | ${ }^{415}$ |  | 0， 2012 |  | 12000 | ${ }^{1000}$ |  | ${ }^{138}$ | ${ }_{4}{ }^{15}$ | mo | comerer |
| Sosum Cansmation | Heamp |  |  | 26.51637 | 3usf． 202 | ${ }^{200}$ | ${ }^{30}$ | Noomenear 2012 | Mes． 2013 |  | ${ }^{10000}$ | ${ }^{10000}$ |  | ${ }^{250}$ | ${ }_{30}$ | mo | сомиепер |
|  | нсмM |  |  | 15.9595355 |  | ${ }_{120}$ | ${ }^{703}$ | Nomentere2，2012 | Une 30.2004 |  | 12000 | ${ }^{1000}$ |  | ${ }_{56} 6$ | ${ }^{203}$ | mo | сомиегер |
|  | нсмй |  |  | 1，54．4．095 | 40.10416 .20 | ${ }^{220}$ | ${ }^{105}$ | Deeemberer 1.2012 |  |  | 12000 | \％ose |  | ${ }^{168}$ | 135 | mo | соменено |
| veco casmexioiond | нсмMp |  |  | 4229892828 | jur 2.4 | ${ }^{180}$ | ${ }^{1138}$ | ${ }^{\text {Smamam } 20.2013}$ | Auseran 20215 |  | 0000 | 1000 |  | ${ }^{62}$ | 1.123 | mo | сомиент |
|  | нсам |  |  | S0951．55 | Somee 19 | ${ }^{180}$ | ${ }^{1889}$ | mey 18.20213 | Smany． 2018 |  | 5000 | ${ }^{2615}$ | Hexa | ${ }^{61}$ | ${ }^{2}, 78$ | mo |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | PmosasaniP | pppoor 2013 |  | 1．59， | Noenterat 2 20： | ${ }^{20}$ | ${ }^{65}$ | Mancre 20.14 | Wur 22.2015 | Jue 30.2015 | 1000 | 1000 |  | ${ }_{\text {s00 }}$ | ${ }^{803}$ | \％о | соиенre |
| Sous Comastaction | Prosisan｜ | Ppprozeas |  |  | June 2 2， 20.5 | 210 | ${ }^{73}$ | Jmanay 2.2120 | Julk 3,2015 | jum， 2.215 | 2000 | ${ }^{1000}$ |  | ${ }_{3} 31$ | ${ }^{37}$ | ${ }^{\text {\％o }}$ | cowerere |
|  | Pripesamip | pprnosa2013 | Peematay Weitis | 31．00229527 | Noenteas 2.208 | 180 | ${ }^{1317}$ | Mem． 2024 |  |  | 1000 | 1000 |  | ${ }^{72}$ | ${ }_{1}, 37$ | во |  |
| Jupa camasation | Propesamip | 4mat2013 |  | 25，50asesese | Nomemeat 2 208 | ${ }^{120}$ | ${ }^{1238}$ |  | jumere 2017 |  | 2000 | 2282 | ${ }_{\square}^{1,180}$ | ${ }^{767}$ | ${ }^{230}$ | во | aysumany wis wesme |
|  | Pmosesamip | ppros 52013 |  | s， 32828188 | Jumere， 2015 | ${ }^{210}$ | ${ }^{209}$ | ${ }^{\text {Smanaex } 2 \text { 2，20，}}$ | Amome 10.2016 | ung\％ 2015 | 10000 | 10000 |  | ${ }^{351}$ | ${ }^{\text {z8 }}$ | во | соменено |
| Sunue cine cases． | Pinosamenip | Pprose2013 |  |  | June 28.2085 | 220 | ${ }^{1075}$ | Jmanay 2 2，2014 | Jumes． 2016 | jums 2.2015 | 2000 | 10000 |  | ${ }_{32} 3$ | ${ }^{38}$ | во | соменге |
| Spane che casas． | Pripesamen | pranor2an |  | 28.30868921 | Junere 2 2018 | 220 | ${ }^{1074}$ | Jmanay 2 2，204 | Jumeat．2018 | 3046． 2,215 | 1000 | 10000 |  | ${ }^{332}$ | 270 | по | сомutree |
| Nomen | Propesann ${ }^{\text {P }}$ | ppmose2ar |  | 26，57，230707 | Nomemeat 2 2n： | ${ }^{180}$ | \％s | $M_{\text {me }}^{6}$ ，204 | Juna $19.200^{\text {a }}$ | way 72025 | 2000 | 1000 |  | ${ }_{39}$ | ${ }^{\circ}$ | ко | comerere |
| Lestatac cons ine | Pmpeas | prino 20213 |  | 37.0288874 .45 | Jumere 2028 | 20 | 104 | Jsmaner 2.2024 | Aeners，2016 | Aemers， 2016 | 2000 | 1000 |  | ${ }^{492}$ | 1.08 | во | cownertio |
| Leatate const me． | Pinosamen ip | Pppmozara |  | 20．080．4560 | ${ }^{\text {June } 28.2025}$ | 210 | ${ }^{1025}$ | Jmanay 2.2029 | Aenil 12.2016 | Amil 2.2006 | 0000 | 0000 |  | ${ }^{288}$ | 1.05 | \％o | сомurere |
| Soum M Consmation | Prinea | ppeni 2013 | Hranas Sponieseac cumen | ${ }^{11.958592851}$ | Nomemees 2,208 | ${ }^{220}$ | ${ }^{138}$ | Namata 2014 |  |  | 2000 | ${ }^{2435}$ | 4.45 | ${ }^{1.350}$ | 1.380 | во |  |
| ，invereo | Primesamip | Penn22013 | Himage Buspe fume | ${ }^{3,2800.12565}$ | Nomemerer 20 | ${ }^{180}$ | ${ }^{1238}$ | ${ }^{\text {mefege } 2004}$ | ${ }^{\text {ambry }}$ ， 2017 |  | ${ }^{3500}$ | ${ }^{3,03}$ | 1097 | ${ }^{75}$ | ${ }^{137}$ | во |  |
| Sters |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Solam Comancxion | Pmotesent | ppem，2014 |  | 28．7800789 |  | ${ }^{200}$ | ${ }_{502}$ | spenemeat 2,2015 | Aeni13．2016 | An012， 2026 | 12000 | ${ }^{10000}$ |  | ${ }^{17}$ | 501 | по |  |
| Sodum Consmion | Pinoseanal | Pproz2014 |  | 26．53， 615152 | Noenemeres，2084 | 230 | ${ }^{502}$ | Spememer 8.2015 | $4 \mathrm{AP0412.2016}$ | Anf12，2066 | 2000 | 1000 |  | ${ }^{17}$ | 50 | ${ }^{\text {ro }}$ |  |
| Rurenempees | Pminosanal | Prima2014 |  | 28.589318383 | Nowentere 2,204 ． | 230 | ${ }^{522}$ | Spemener 8.2015 | A004132026 | Amal12，2016 | 1000 | 10000 |  | 178 | 50 | по | coneliteve wivemateo Oeter |
| Solum Comsmion | Pmipesenve | pramanals |  |  | Nomeneer 2.204 | 300 | ${ }^{\text {sir }}$ | Sepememerea，2015 | Lent20，2006 | Aeni28．2018 | 1000 | ${ }^{\text {10000 }}$ |  | ${ }^{12}$ | ${ }^{317}$ | во |  |
| Aaumene Cosasucion | Suan | Bper 20.4 |  | 1088．83300 | Deamemerer 2024 | ${ }^{180}$ | ${ }^{051}$ | weys． 2015 | Juy 10.2017 |  | ${ }_{656}$ | 673 | 208 | 548 | ${ }^{87}$ | \％o |  |
| Aename Cosascoion | ${ }^{\text {Buasal }}$ | Bpro2014 | Son | ${ }^{15.888 .15376}$ | Deemenere 2，204 | 280 | ${ }^{90}$ | Nups0． 2015 | Aysustr 20217 |  | ${ }^{404}$ | ${ }_{6814}$ | ${ }^{85} 50$ | ${ }^{\text {ar }}$ | ${ }^{87}$ | ко |  |
| ${ }^{\text {G．0．Builes }}$ | Buan | Bpina 20.4 | Sismen | 10．10．506015 | Oexemeres． 1204 | ${ }^{180}$ | ${ }^{651}$ | mear 3.2015 | jutpe， 2017 |  | ${ }^{6064}$ | ${ }^{687}$ | 807 | 59 | ${ }^{28}$ | ${ }^{\text {\％o }}$ |  |
| Aasate Cosastaton | Euatip | Bpoma 20.4 |  |  | Deeememer 2．204 | 300 | Lass | Sepenereerea， 2015 | Oabeber 2007 |  | ${ }^{8917}$ | ${ }_{857}$ | ${ }^{3} 200$ | ${ }^{32}$ | ${ }_{87}{ }^{87}$ | во |  |
|  |  | неpm2 20.4 | Masmen | 1.2009 .5846 | Norenter 2.204 | ${ }^{260}$ | ${ }^{72}$ | jury20．2015 | Doememer． 20.16 |  | ${ }^{2000}$ | ${ }^{1000}$ |  | ${ }^{30}$ | 712 | ко | Compeat wenveration onder |
| Soliam Comanscion | ${ }^{\text {Has }}$ | н⿴囗十me2024 |  | ${ }^{18,79898805}$ | ${ }^{\text {Deememetet．} 2024}$ | 200 | ${ }^{75}$ | ${ }_{\text {max } 29202015}$ | ${ }^{\text {Jamaxay } 14.2017}$ |  | ${ }^{8900}$ | ${ }_{862}$ | ${ }^{1288)}$ | 412 | ${ }^{88}$ | ${ }^{\text {ro }}$ |  |
| Solum Consmation | Hatayey | н⿴囗十ma2014 |  | ${ }^{173 \times 89} 9398$ | Deemener 1.204 | ${ }^{20}$ | ${ }^{75}$ | may 2.2015 | Nomemeraf 5 2046 |  | 12000 | 1000 |  | 228 | ${ }^{15}$ | \％о | Compees winvorameno oder |
| Solid Comancsion | Halay ${ }^{\text {P }}$ |  |  | ${ }^{12,388858560}$ | Deememer 1.204 | ${ }^{20}$ | ${ }^{75}$ | ju4，29，2015 | ${ }_{\text {Jmanay } 14.2017}$ |  | ${ }^{\text {8350 }}$ | ${ }^{87712}$ | ${ }^{1238}$ | ${ }^{12}$ | ${ }^{88}$ | во |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sosam Consascaon | Pmoseasen | pppm：2015 |  | ${ }^{26,778,07878}$ | ${ }^{\text {Jume }, 2005}$ | ${ }^{200}$ | ${ }_{88}^{48}$ | Jmanem 2 2，2018 | sepememer 3.20 .6 |  | 12000 | ${ }^{1000}$ |  | ${ }^{288}$ | ${ }^{47}$ | по | Compeed wintvanatao orit |
| Soide Comstacion |  | ${ }^{\text {Prpm2 } 2015}$ |  | ${ }^{26.523,650502}$ | 5me 1.205 | 220 | ${ }_{\text {s50 }}$ | ${ }^{\text {Jamanam}} \mathbf{2}$ 2，20．6 | Oneentera 20.6 |  | 2000 | 10000 |  | ${ }^{22}$ | ${ }_{\text {sso }}$ | ${ }^{\text {no }}$ | conpead |
|  | Bualolp | Bpmi2015 |  |  | Me925， 215 | ${ }^{180}$ |  | Noembera 2.2015 | sepmene 6，2066 |  | 157n | ${ }^{3519}$ | ${ }_{1052}$ | ${ }^{452}$ | ${ }^{813}$ | во |  |
| Amarife Cosessuaion | Buaip | Bipr22015 |  | Soseo | Femamar 2 2，2085 | ${ }_{300}$ |  | Deeemberer 1.2006 |  |  | ${ }^{189}$ | ${ }_{18} 8$ |  | ${ }^{130}$ | ${ }^{39}$ | Ro |  |
|  |  | Hem 2015 |  | 38，88012126 | ${ }^{\text {Femamay } 2.2025}$ | ${ }^{30}$ |  | Deeember 1．2006 |  |  | ${ }^{20000}$ | ${ }^{3256}$ | （6720） | ${ }^{180}$ | ${ }^{39}$ | \％о |  |
|  | Sectis |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sodum Consmioion | Pripesanal | Ppem2026 |  |  | Jume 2,205 | ${ }^{300}$ |  | Apar17，2017 | Noumenefer 1.2017 |  | 3 | 6259 | 129 | ${ }^{120}$ | ${ }^{40}$ | по | Ongeno cosesusionen |
| Sodum Cosanstion | Proposanal | Pproz2016 |  | 45：987， 3 237 | Jume 2.2085 | ${ }^{30}$ |  | ${ }^{\text {amatil2，} 2077}$ | Noumener 10.2077 |  | 2248 | 3526 | 578 | 120 | ${ }^{20}$ | no | Ongenoc cossumaion |
| Solum Consmation | Pinoseanip | Ppramant |  | 30，82228887 | Jume 2.2085 | ${ }_{300}$ |  | A00417，2077 | Noememet 10.2007 |  | 409 | 423 | ${ }^{12}$ | 120 | 420 | по | Ongenom cosemutaon |
| Suc Cosascation | Prinosamen | pramanale |  | ${ }^{2} 202227229$ | Jume 17， 20.6 | ${ }_{300}$ | sts | Anen 13，2017 | Doeememer 14.2017 |  | 4500 | 54.42 | 0.2 | ${ }^{124}$ | ${ }^{24}$ | по | Ongeno comsmation |
| Sutconsascien | Pmopesamip | Ppums 2016 |  | ${ }^{13,58573734}$ | Jumer 12.205 | 200 | ${ }^{47}$ | Macas． 2027 | ocroeer 2.2077 |  | ${ }_{812}$ | ${ }_{4} 6$ | 1250 | 18 | ${ }^{24}$ | \％о | Ongenoc cosemataon |
|  | Alosamip | Pprifisic |  | ${ }^{13,56893755}$ | Jmeer 2.208 | 230 |  | 28077 | 0， 2007 |  | 4 438 | ${ }^{432}$ | ${ }^{1216}$ | ${ }^{150}$ | ${ }^{20}$ | Ro | Snomang cosasmaion |
|  | Prinasamip | pppre2016 |  |  | Amen 3 20x | ${ }^{300}$ |  | ${ }^{\text {Samaraza } 2,2018}$ |  |  | ${ }^{092}$ | 1.50 | ${ }^{258}$ | 45 | ${ }^{134}$ | во | Ongang Comsmumen |
|  | Whop |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sancomencoion | нсмм | нCMPDC． 2 |  | 28，910973939 |  |  |  |  |  |  |  | ${ }_{50}$ |  |  |  | co |  |
| ${ }^{\text {Jo Legeses Cosasacaion }}$ | ${ }_{\text {anlp }}^{\text {Hemp }}$ | нсаро．：． | Construction of Hagbay Diversion Dam and Appurtenant <br> Structures，Including Supply and Delivery and Installation of <br> Steel Gates | 382039143 |  |  |  |  |  |  |  | ${ }^{2936}$ |  |  |  | co |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | Pmomosenn｜ | ppom2017 | Consmextent | 40．ass．ane6s |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | Piniosenal | Prip22017 |  | 37．13，72005 |  |  |  |  |  |  |  |  |  |  |  |  | For pousumenm |
|  | Priosiann | Piprazal7 |  | ${ }^{1522 / 3.588887}$ |  |  |  |  |  |  |  |  |  |  |  |  | For poueument |
| ${ }^{\text {Amamare Cosasaion }}$ | sunoop | ${ }_{\text {sppl } 2017}$ | Suto Canat Ling Meni cana） | ${ }^{3557.00000}$ |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  | Buao Canat Lnog（uancmana） | ${ }^{3587.0000}$ |  |  |  |  |  |  |  |  |  |  |  |  | For pouevenet |
|  | Hapay ${ }^{\text {P }}$ | ниpm 2017 |  | 1.8 .85 .00 |  |  |  |  |  |  |  |  |  |  |  |  | For pocoument |
| Crase Probers |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | Pmibisana |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  | ${ }^{122125358000}$ |  |  |  |  |  |  |  |  |  |  |  |  | Fas finasasonofow |
|  | Eanvo |  | － |  |  |  |  |  |  |  |  |  |  |  |  |  | ， |
|  | Hatabey |  |  | 9r，ais， |  |  |  |  |  |  |  |  |  |  |  |  | Faf finatasanatow |
| Crampenai | Stersis |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | pmessacken |  |  | momoneos |  |  |  |  |  |  |  |  |  |  |  |  |  |

APPENDIX II.
OVERALL SCHEDULED AND COMPLETGED PHYSICAL STATUS (Form-1A)
PINIPISAKAN IRRIGATION PROJECT OVER-ALL SCHEDULED PHYSICAL STATUS (s-CURVE CMD FORM-Y-1A)

BULAO IRRIGATION PROJECT OVER-ALL IMPLEMENTATION SCHEDULE AND STATUS (S-CURVE CMD FORM Y-1A)

HAGBAY IRRIGATION PROJECT OVER-ALL IMPLEMENTATION SCHEDULE AND STATUS (S-CURVE CMD FORM Y-1A)





## APPENDIX IV. PARTICIPANT LIST FOR NIA WORKSHOP AND FARMERS WORKSHOP

CONSULTATION MEETING WITH JICA, NIA compound , Conference Room, NORTHERN SAMAR IRRIGAION MANAGEMENT OFFICE, September 4, 2017 9:00 A.M.

| NAME | DESIGNATION/AGENCY |
| :--- | :--- |
| 1. | Marino R. Espina | Project Inspector/NIA-PIP

CONSULTATION MEETING WITH JICA, NIA Compound Conference Room
Northern Samar Irrigation Management Office, September 5, 2017

| NAME | DESIGNATION/AGENCY |
| :--- | :--- |
| 17. Jin Hirosama | JICA PP |
| 18. Sherilyn Aoyama | Sr Prog Officer/JICA |
| 19. Jude A. Bido | Engr A/NIA |
| 20. Hilbert M. Sirzielo | Proj Inspector/NIA |
| 21. Adelfo G. Muchaniel | Sr Engr A/NIA PIP |
| 22. Jake Gahar C. Dolfo | Pro Inspector/NIA PIP |
| 23. Exelson Tenedero | Project Inspector/NIA PIP |
| 24. Buenaventura Poso, Jr. | Sr Engr A/NIA |
| 25. Marino R. Espina | Pro Inspector/NIA PIP |
| 26. June B. Mira | Project Inspector/NIA BIP |
| 27. Kosei Hashiguchi | JICA Consultant |
| 28. Ian Evert B. Cayunda | SCI |
| 29. Henrietta B. Quinto | SCI |

MEETING WITH JICA CONSULTANTS, INC WITH FARMER
HCAAP FIELD OFFICE, CATUBIG, NORTHERN SAMAR, September 12, 2017, Meletico N. Adil

| NAME | DESIGNATION/AGENCY |  |
| :--- | :--- | :--- |
| 1. | Roger M. Yruna | Robasan, TSAG Chairman |
| 2. | Jose P. Baldoza | Robasan, TSAG Chairman |
| 3. | Eufema Dealca | Harimasan - member |
| 4. | Caridad Cuanco | Harimasan - member |
| 5. | Guadalope Lucia | Harimasan - member |
| 6. | Letecia C. Tandia | Harimasan - member |


| NAME | DESIGNATION/AGENCY |
| :--- | :--- |
| 7. Bernardita O. Odosis | Pinipisakan - member |
| 8. $\quad$ Enrique Tendido | Harimasan - member |
| 9. Jaime Ultra | Harimasan - member |
| 10. Nelson Luoz | Robasan - member |
| 11. Esteban Lutao | Harimasan - member |
| 12. Rogelieta T. Luoz | Robasan - TSAG Chairman |
| 13. Ricardo T. Openiano | Robasan - member |
| 14. Jose Esteban | Pinipikasan - member |
| 15. Carlos Golonorca | Pinipikasan - member |
| 16. Meletico M. Adel | Robasan - member |
| 17. Jaime H. Villaneda | Robasan - FIA |
| 18. Monica Alo | Pinipikasan - member |
| 19. Teresa J. Tapang | Pinipikasan - member |
| 20. Ian Jay A. Ravelas | Harimasan - member |
| 21. Castor Medillena | Harimasan - member |
| 22. Vicente O. Gadgad | Harimasan - IA president |
| 23. Jonathan C. Gana | IDO - NIA |
| 24. Exelson Tenedero | Robasan - acting SWRFT |
| 25. Elemr P. Durin | Pinipisakan - SWRFT NIA |
| 26. June Gudgao | SWRFT - NIA |
| 27. Henson P. Care | UW |
| 28. Raydo Ramon Q. Erco | IDO-A |
| 29. Mar S. Lemonera | IDO-A |
| 30. June A. Bido | Engr A - NIA |
| 31. Cesar Ecuayo | Sr Engr A - NIA |
| 32. Antonio Casio Sr | Harimasan - Member |
| 33. Emerito Balanquit | Sr IDO - NIA |
|  |  |

JICA/SANYU CONSULTATIVE MEETING WITH IA
HCAAP FIELD OFFICE, CATUBIG, NORTHERN SAMAR, SEPTEMBER 7, 2017

| NAME | DESIGNATION/AGENCY |  |
| :--- | :--- | :--- |
| 1. $\quad$ Elvira t. Militar | Robasan - member |  |
| 2. | Samson B. Mejica | Robasan - Vice President |
| 3. Julio Orquita | Robasan - member |  |
| 4. $\quad$ Julio Ultra | Robasan - member |  |
| 5. | Hernani Duanito | Robasan - member |
| 6. Juan Ylamar | President |  |
| 7. | Lucia E. Ultra | Harimasan - auditor |
| 8. $\quad$ Marie T. De Asis | Pinipikasan - IA Treasurer |  |
| 9. $\quad$ Carlos A. Oligario | Pinipikasan - President |  |
| 10. Jose C. Dela Cruz | Pinipikasan - member |  |
| 11. Mar S. Lamonera | IDO A - NIA |  |
| 12. Cesar R. echano | Sr Engr A |  |
| 13. Jude Bido | Engr A - NIA |  |
| 14. Emrito Balandoy | Sr IDO |  |
| 15. Johnny G. Martinez | Mechanic |  |
| 16. Raydo Ramon Erco | IDO A |  |


| NAME | DESIGNATION/AGENCY |
| :--- | :--- |
| 17. Elmer P. Durin | SWRFT |
| 18. Henson P. Care | SWRFT |
| 19. Michael Benedielo |  |
| 20. Leo P. Olegario | IA Vice President |
| 21. Ian Cayunda | Envi/Sanyu Consultants Inc |
| 22. Henrietta B. Quinto | Irrig/ SCI |

VALIDATION OF EXISTING FACILITIES FOR HARIMASAN IA \& ROBASAN IA, September 13, 2017

| NAME |  | DESIGNATION/AGENCY |
| :--- | :--- | :--- |
| 1. | Emerito Balanquit | Sr IDO |
| 2. | Perfecto E. Medalla |  |
| 3. | Abel S. Castillo |  |
| 4. | Alwin Sieryo |  |
| 5. | Aman Castillo |  |
| 6. | Irinco R. |  |
| 7. | Manue E. Sawili |  |
| 8. | Leopoldo Lagrimas | Sr Engr A - NIA |
| 9. | Johnny Martinez | IDO A |
| 10. | Domingo Luot | IDO A |
| 11. | Cesar R. Echano | SR ENGR a |
| 12. | Jonathan C. Galut | ENGRA - NIA INSIMO |
| 13. | Mar S. Lamonera | SWRFT |
| 14. | Buenaventura Poso | SWRFT |
| 15. | June A. Bido | INSIMO |
| 16. | Junie O. Gudgan | IDO A |
| 17. | Elmer P. Duran | UW |
| 18. | Mesiro Galut | UW |
| 19. | Raydi Ramn Erco |  |
| 20. | Heraon P. Gabe |  |
| 21. | Michael Hunrou |  |
| 22. | Genario Labise |  |
| 23. | Apolinario Becino |  |
| 24. | Nulanio Infante |  |
| 25. | Robert Legria |  |

CONSULTATNS EXIT PRESENTATION,
AT NIA-PMO Catarman, September 15, 2017

| NAME |  | DESIGNATION/AGENCY |
| :--- | :--- | :--- |
| 1. | Jimmy Apostol | Regional Manager, Region VIII |
| 2. | Estelita Sumile | Division Manager, Acting PM |
| 3. | Buenaventura Poso Jr. | Sr. Engr A/NIA |
| 4. | Buenaventura Poso Jr. | Sr. Engr A/NIA |
| 5. | Melba Hannah Martires | SAP A/NIA |
| 6. | Marino R. Esana | Engr A/NIA |
| 7. | Exelson Y Tenedero | Engr B/NIA |
| 8. | John Renier L. Cabaroniel | Engineering Assistant B/NIA |


| NAME | DESIGNATION/AGENCY |
| :--- | :--- |
| 9. Jude B. Mira | Engineer A/NIA |
| 10. Dolfo Jake Cathar | Engineer A/NIA |
| 11. Jude A. Bido | Engineer A |
| 12. Adelfo G. Muchamiel | Sr Engr A/NIA=PIP |
| 13. Cesar R. Echano | Sr Egineer A/NIA |
| 14. Noel B. Dosmanos | Sr. Engr A/NIA |
| 15. Hirbert Zirzielo | Engr B/NIA |
| 16. Kosei Hashiguchi | JICA CONSULTANT |
| 17. Henrietta B. Quinto | Irrigation/SCI |
| 18. Ian Evert Cayunda | Environmental/SCI |

## APPENDIX-XIII

## TOR AND PERSON MONTH FOR LOAN CONSULTANT

## APPENDIX XIII: TOR AND PERSON-MONTH FOR LOAN CONSULTANT

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## APPENDIX XIII TOR AND PERSON-MONTH FOR LOAN CONSULTANT

This Appendix explains the plan of implementation arrangement as well as proposed consultancy service with its TOR and Person-Month plan in case of the project implementation by ODA Loan.

## XIII. 1 Implementation Arrangement under Loan Financing

In implementing MMIP II with ODA loan financing, there should be a specific institutional arrangement, which should of course be established based on the existing on-going organizational set up. To ensure the smooth implementation of the MMIP II with loan financing, setting up of Steering Committee (SC) at the NIA central level, comprising of 5 divisions of NIA and ATI central office, and coordination mechanism with the PMO being the center at the site level, comprising of the relevant organizations, is proposed, as diagramed below:


Figure XIII.1.1 Project Implementation Arrangement
Source: JICA Survey Team
This SC/PMO arrangement is proposed, as afore-mentioned, basically with reference to that of the on-going MMIP II. The major difference from the on-gong arrangement is the inclusion of Agriculture Training Institute (ATI) at the central level since ATI is to be engaged in agriculture extension services to be conducted within the MMIP area. The SC should be chaired by the Administrator and the secretariat should be the manager of Engineering Department. Also, JICA Philippines office will participate in the regular meetings held by the steering committee.

With the foregoing, the SC is to facilitate smooth project implementation through proper budget allocation, provision of necessary technical guidance, and control of budget expenditures. The SC has responsibility and authority on all activities such as planning, coordination between divisions, management at the central level, etc. Also, SC has the authority to supervise financial and accounting section as well in order to secure sufficient financial resources and appropriate payment for smooth project implementation. In addition, two working groups will be established at the SC, namely;

1) Accounting \& Disbursement Management Group: Accounting \& Disbursement Management Group takes responsibility of managing the accounting and disbursement status and internal procedure based on the report from the PMO. Accounting \& Disbursement Management Group will be comprised of members of Accounting Division and Budget and revenue Division of the

NIA central office.
2) Project Monitoring \& Evaluation Group: A Project Status Report (PSR) will be compiled once in three months under JICA funded loan project implementation. In order to monitor the project progress and to ensure submission of the PSR without delay, the Project Monitoring \& Evaluation Group manages the necessary internal procedures for the preparation of PSR. The Project Monitoring and Evaluation Group will be comprised of members of Construction Management Division.

At the field level, though the current PMO structure can be retained as it is, there should be an explicit coordination mechanism which should include MILF task force, municipalities, e.g. Pikit Municipality, NIA Region XII office with Cotabato Irrigation Management Office and ATI Region XII office with the outreach office of ATI located in Kabacan. MILF task force, with municipalities, will coordinate NIA PMO in the issues of security as well as contacting the beneficiary and project to-be-affected peoples. Cotabato IMP under the Region XII office will take-over the irrigation system upon completion, and the ATI outreach office (Kabacan), controlled by its Region XII office (Tantangan), will provide agriculture extension services to the beneficiary farmers.

## XIII. 2 Fund Flow

## XIII.2.1 Fund Management Mechanism

Fund management mechanism is designed with reference to those projects funded by JICA, e.g. MMIP I and NISRIP (National Irrigation Sector Rehabilitation and Improvement Project). It is also basically the same arrangement applied by the World Bank and ADB, with which NIA is already familiar.

JICA’s Transfer Procedure will be applied for disbursement for international procurement, e.g., consultant, international contractors and maintenance machineries, and also for the payment to local civil contractors. JICA's Advance Procedure will be applied for disbursement for local procurement (e.g., PMO's direct force account works, direct shopping for e.g. construction materials and office equipment, ATI's agriculture extension services, etc.), as in the case of MMIP I and NISRIP. Fund flow differs between Advance Procedure and Transfer Procedure, outlined as below, respectively:

## XIII.2.2 Advance Procedures

Basic arrangements for disbursement under Advance Procedure are:

1) After signing of the Loan Agreement, Designated Account (D/A) denominated in Japanese Yen is opened with Bangko Sentral ng Pilipinas (the Central Bank), Manila, after obtaining the approval of Department of Finance.
2) Project Operating Account (POA) denominated in PHP for each of NIA PMO and ATI Tantangan (Region XII office) is opened with the Central Bank after opening of D/A. The purpose of opening of POA is to facilitate payments in PHP to suppliers and laborers efficiently.
3) The SC requests PMO and ATI (central office) to prepare financial forecast of expenditures under the Project for the next 2 terms ( 6 months).
4) The SC submits combined Request for Disbursement to JICA on the basis of prepared financial forecast by the PMO and ATI.
5) JICA disburses loan proceeds, which are transferred to the D/A with Central Bank through Loan Account (the Borrower's account).
6) The SC withdraws JICA loan proceeds from the D/A and transfers to POA in PHP to NIA-PMO and ATI Region XII office applying the prevailing exchange rate on the day of withdrawal.
7) NIA-PMO and ATI Region XII office withdraw from the POAs to pay their expenditure for the

## Project.

8) The statement of expenditure and related evidence documents for payments are prepared by NIA-PMO and ATI Region XII and these documents are reported monthly to the SC.
9) The SC prepares monthly reports on the above statement of expenditure, and then submitted to JICA.

JICA's Statement of Expenditure (SOE) Procedure may be applied for the Advance Procedure. Under the SOE procedure, only the statement of expenditure audited by an independent auditor agreed with JICA can be submitted to JICA without submitting each and every evidence documents. As far as such audit report can be submitted before the deadline without any negative observations by the auditor, it would suggest that SOE Procedure could be applied for the MMIP II. It is noted that to make request for new disbursement, the usage ratio of previous disbursement needs to exceed $70 \%$.

## XIII.2.3 Transfer Procedure

Procurement and payment under transfer procedure is to be made basically in the following manner:

1) Tender for Procurement/ Contractors/ Consultant,
2) Contract Signing,
3) Payment Request from Suppliers/ Contractors/ Consultants to the SC,
4) Payment Request from the SC to JICA,
5) Disbursement from JICA to the Loan Account of Central Bank on behalf of the Government of Philippines in Yen with the Bank of Tokyo Mitsubishi UFJ (BTMU), and
6) Payment to Suppliers'/ Contractors'/ Consultants’ Account in requested currencies from the Loan Account of the Central Bank on behalf of the Government of Philippines.

## XIII.2.4 Funds Flow Management

The funds flow arrangements are diagramed in Figure XIII.2.1. Some explanations to the diagram are given of the following:


Figure XIII.2.1 Funds Flow Arrangements
Source: JICA Survey Team
$\checkmark$ Transfer Procedure: Procurement of machineries, civil contractors and consultants through ICB will apply Transfer Procedures, transferring hard currencies such as Japanese Yen, U.S Dollars, Euro and PHP to the suppliers, contractors and consultants. For canal construction, drainage construction and access road construction, LCB is envisaged. Its disbursement can be done by Transfer Procedure and also by Advance Procedure with or without SOE depending on the number of contracts. Number of contracts may be reduced to a manageable level, and in that case, Transfer Procedure or Advance Procedure without SOE can be applied for those local civil work contracts.
$\checkmark$ Advance Procedure: Advance Procedure will be used for other local procurement such as LCB and Direct Force Account (DFR). Under NIA DFA works and also for the agriculture extension activities, there will be many numbers of items of procurement, and therefore advance procedure with SOE procedure should be introduced. As for ATI agriculture extension activities, to meet fund requirements in a timely manner, the ATI would have its own D/A separated from NIA D/A, as shown in the above diagram.

The disbursement procedure is conducted by each $\mathrm{D} / \mathrm{A}$. Then, under each of the $\mathrm{D} / \mathrm{As}$, there will be each POA; namely, one for NIA-PMO and the other for ATI Region XII office. Note that ATI Kabacan office is an outreach office of the ATI Region XII, so that all the procurement and payment should be done at the Region XII office, but not at the Kabacan office as has been practiced to date.

Submission of necessary expenditure reports and also disbursement request is therefore conducted respectively by its POA and $\mathrm{D} / \mathrm{A}$. In the advance procedure, documents including evidence of payment such as receipts are required, and the SOE procedure exempts such documentation provided that the documents are audited annually. This means ATI will be conducting disbursement procedure by itself, while NIA will be conducting the procedure on its own.

In any case, there should a project operation manual including accounting, settlement, auditing and disbursement procedure, which has to be prepared in advance of the commencement of the Project by loan. To finalize the operation manual, the auditor to be nominated may be invited in concluding the manual, with which the first disbursement from JICA could be started. The manual, with reference to the overall schedule, should be prepared within 2018.

## XIII. 3 Consultancy Services

To lead the project implementation smoothly, technical assistances should be arranged involving international and national consultants/experts. Those consultants/experts shall work closely with and under the supervision of the PMO. The consultants should be employed mainly for the 2 works such as; 1) review of the detail design carried out by NIA-PMO and also tender documents preparation, and 2 ) progress management including the supervision of construction works.

In most cases, detail design and the tender documents preparation shall be carried out under a Task Concept for the consultants while the management/ supervision is to be under an Assistant Concept to the project owner, NIA. In the MMIP II, most of the detail design has been done by NIA-PMO and therefore the consultants will review the design. However, design of dykes including foundation treatment would need consultants' own design and this part should need the engagement of international consultants. Note that the design of dyke is not yet clear at this moment, so that the consultant employment in this report is not considered.

Consultants will be composed of both international experts and national experts, who are to undertake 1) necessary reviews of the design already completed by PMO, 2) preparation of tender documents as required, which are all undertaken during the detail design stage, and 3) progress management/ supervision of works during the construction period. In case that the construction is done by direct
force account, the consultants have to be in charge of monitoring and endorsing the expenses made by the NIA-PMO, which are then disbursed by the Loan.

Table XIII.3.1 shows consultants to be required with major components which could be covered by the loan and composed of international and national consultants, though, excluding the consultants required for design and supervision of dykes. In fact, there are 6 groups of consultants such as; 1) Overall Management, 2) Irrigation and Drainage Facilities (review), 3) Access Road (review), 4) Procurement of Maintenance Machineries, 5) Construction Supervision, and 6) Agriculture Extension Of which, the last component, agriculture extension, will not have consultants, but be conducted by the ATI staff only in order to keep the consultancy fee within a certain range.

Therefore, basically there are 2 groups of consultants engaged in the services of; 1) irrigation and drainage development, and 2 ) access road construction (see table below). It is noted that necessary surveys for detail design and necessary detail designs are proposed to complete by NIA-PMO before the deployment of the consultants, thus the main task for the consultants for design is to review:

Table XIII.3.1 Consultant Person-Month Expected for Major Loan Assisted Components

| Program Components | Consultants, MM |  | Remarks |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | International | National |  |  |  |  |  |
| 1. Overall | 50 | 63 |  |  |  |  |  |
| 2. Irrigation and Drainage Facilities (review) | 3 | 10 |  |  |  |  |  |
| 3. Access Road (review) | 0 | 3 |  |  |  |  |  |
| 4. Procurement of Maintenance Machineries | 2 | 2 |  |  |  |  |  |
| 5. Construction Supervision | 0 | 198 |  |  |  |  |  |
| 6. Agriculture Extension | - | - |  |  |  |  |  |
| Total MM |  |  |  |  | $\mathbf{5 5}$ | $\mathbf{2 7 6}$ |  |

Note: Consultants required for dyke design and dyke construction supervision are excluded.
Source: JICA Survey Team
The consultancy services are planned to provide 55 person-month and 276 person-month for international and national experts respectively, totaling 331 person-month for the both (for detail consultant deployment, see Table 6.7.2). The cost of the services arrives at 354.49 million JPY (197.8 million PHP) including logistics, office operation \& maintenance, local support staff, etc., and this shares $4.8 \%$ of the project cost.

Table XIII.3.2 Consultant Deployment


# Terms of Reference (TOR) for Consulting Services under Malitubog-Maridagao Irrigation Project Stage 2 (MMIP II) 

## Chapter 1 Background

### 1.1 Background

The Malitubog-Maridagao Irrigation Project Stage II (MMIP II) is integral to MMIP as the diversion dam is built to irrigate both Stage I and Stage II. The official date of completion of Stage I was on June 30, 2006 and formally turned-over on October 31, 2011, while, Stage II was approved by NEDA ICC-CC on November 27, 2009. The 5-year implementation period started year 2011 and expected to complete end of 2015. This project aims to irrigate a new area of 9,784 hectares located in the municipalities of Aleosan and Pikit in Cotabato, Region 12 and Pagalungan \& Datu Montawal in Maguindanao, ARMM.

The major component is, no doubt, the irrigation and drainage development for the possible ODA loan financing. To delineate the possible PDA loan financing area, the current contractor procurement status for the civil works and the tendering progress should be well taken into account, and then the untouched area which is the remaining area from the NIA's own budget works will be clear. As afore-mentioned, the construction went already into the last irrigation block since year 2015, which is the Lower Malitubog Service Area.

The LMSA is sub-divided into 4 parts in terms of contractor procurement year, meaning commencement year of the civil works. The construction works have continued since 2015, and as of July 2017, the untouched area is the only eastern part of the LMSA. Note that construction in the most western part has not yet started, however tendering for the civil contractor had already been held in May 2017, so that the procurement itself is to be completed in 2017.

Taking into account what was mentioned above and also the current condition of MMIP I and II which had been already completed somewhat ago, the ODA financing area and the components are to be:

1) Rehabilitation and, to some extent, improvement of irrigation and drainage facilities in the MMIP I area since the construction of MMIP I started in 1990 whereby there are facilities already aged and in need of rehabilitation,
2) Improvement of irrigation and drainage facilities in the MMIP II already completed area, namely, Upper Malitubog Service Area, which could be, for example, partial concrete lining for large lateral canals, bifurcation points, branching points and points where there are hydraulic structure,
3) Irrigation and drainage development of the Eastern part of LMSA, 2,133 ha, composed of main canal (MC 2), lateral canals, main drainage canal and lateral drainage canals, associated hydraulic structures, and associated activities such as parcellary mapping, IA establishment, etc.
4) Construction of ring dyke and protection dyke along the southern and western boundaries of LMSA, to protect farmland within the LMSA from flood,
5) Construction of access roads (intra-roads) which work as farm-to-market road in order to ship produced agricultural commodities out of the farmlands as well as facilitate rural population's mobility especially during rainy season, in which roads become muddy and impassable,
6) Procurement of machineries to be used for the maintenance of irrigation facilities of MMIP I and also MMIP II, e.g., excavator, dump truck, etc., and
7) Agriculture extension services to facilitate the beneficiary farmers to use irrigation water, whereby 2 times irrigated paddy cultivation is to be established in the MMIP II area. Note that this agriculture extension services activity should cover not only the ODA financing area but also all the MMIP area.

The National Irrigation Administration (NIA) is the organization which has responsibility to implement MMIP II. In order to achieve the aforementioned development and bring about the fruit to the beneficiary farmers, NIA has made arrangements to receive a Japanese ODA Loan and to use a part of it for eligible payments for consulting services, for which this TOR elaborates:

### 1.2 Components of the Project

The Project consists of the following components and sub-components:
Table 1.1 Components of the Project

| No. | Component |  |
| :---: | :--- | :---: |
| 1 | Rehabilitation and, to some extent, improvement of irrigation and drainage facilities in the MMIP I area | NIA |
| 2 | Improvement of irrigation and drainage facilities in the MMIP II already completed | NIA |
| 3 | Irrigation and drainage development of the Eastern part of LMSA (target irrigable area 2,133 ha) | NIA |
| 4 | Construction of ring dyke and protection dyke | NIA |
| 5 | Construction of access roads which work as farm-to-market road | NIA |
| 6 | Procurement of machineries o be used for the maintenance of irrigation and drainage facilities | NIA |
| 7 | Agriculture extension services to facilitate the beneficiary farmers for smoothly startup of irrigation faming | ATI |

### 1.3 Procurement Package and Procedure

### 1.3.1 Procurement Package

The Project will be divided into the following draft packages taking into account the implementation modality such as Direct Force account (DFA), Local Competitive Bidding (LCB), International Completive Bidding (ICB).

Table 1.2 Expected Procurement Package and Implementation Modality

| No. | Component | Modality |
| :---: | :--- | :---: |
| 1 | Rehabilitation and, to some extent, improvement of irrigation and drainage facilities in the MMIP I area | DFA \& LCB |
| 2 | Improvement of irrigation and drainage facilities in the MMIP II already completed | DFA \& LCB |
| 3 | Irrigation and drainage development of the Eastern part of LMSA (target irrigable area 2,133 ha) | DFA \& LCB |
| 4 | Construction of ring dyke and protection dyke | DFA |
| 5 | Construction of access roads which work as farm-to-market road | LCB |


| No. | Component | Modality |
| :---: | :--- | :---: |
| 6 | Procurement of machineries o be used for the maintenance of irrigation and drainage facilities | ICB |
| 7 | Agriculture extension services to facilitate the beneficiary farmers for smoothly startup of irrigation <br> faming | DFA |

### 1.3.2 Procurement Procedure

With respect to DFA and LCB components, the Project will procure eligible materials, items, services, equipment, and works under the ODA loan such as fuel and lubricant, cement, reinforcement bars, labors, office equipment, machineries spare parts, experts \& lecturers, local contractors, etc. through Local Competitive Bids (LCB) in accordance with the biddings set forth in the Client country and/or the JICA Standard Bidding Documents under Japanese ODA Loans for Procurement of Goods issued in May 2013 and for Procurement of Works issued in October 2012.

While, ICB components will be procured respectively through International Competitive Bidding (ICB) based on Single-Stage One-Envelope Bidding Procedure without, in principle, pre-qualification procedure in accordance with the JICA’s Procurement Guideline (Section 2.03, Part II).

### 1.4 Funding Source

GOP has received a Japanese ODA Loan to finance the Project. GOP intends to use a part of the proceeds of the Japanese ODA Loan for eligible payments for consulting services, for which this TOR is prepared.

### 1.5 Completion of the Project

The Project is expected to be completed by the 30th day of June 2024.

### 1.6 Location of the Project

The Project area of MMIP starts at the diversion point established on the Maridagao River with coordinates of 7 degrees 11 minutes 49 seconds $N$ and 124 degrees 43 minutes 08 seconds $E$, located in Carmen municipality of Cotabato province. The diversion dam, a headworks, provides water to the Maridagao Service Area (MMIP I) extending on the left bank side of the Maridagao river, and then after crossing the river with siphon, further irrigates the Upper Malitubog area (upstream) now extending on the right side of Maridagao river. Both Maridagao Service area and the Upper Malitubog Service area (upstream) were established under MMIP I.

After the Upper Malitubog Service area (upstream), the irrigation water is further delivered to 3 blocks which are all placed under MMIP II construction works; namely, 1) Upper Malitubog Service area (downstream), 2) Pagalungan Extension Service area and 3) Lower Malitubog Service area. The most downstream area of MMIP is therefore located in a most southern part of the irrigable area with coordinates of 6 degrees 57 minutes 8 seconds $N$ and 124 degrees 40 minutes 01 second E. Thus, from north to south direction, the MMIP area extends over an distance of approximately 27 km while it extends over about 30 km length from west to east direction. Concerning elevation, the diversion point indicates 35 m as top bank elevation while the most downstream point shows almost 0 meter altitude.

### 1.7 Executing Agency

In implementing MMIP II with ODA loan financing, there should be a specific institutional arrangement, which should of course be established based on the existing on-going organizational set up. To ensure the smooth implementation of the MMIP II with loan financing, setting up of Steering Committee (SC) at the NIA central level, comprising of 5 divisions of NIA and ATI central office, and coordination mechanism with the PMO being the center at the site level, comprising of the relevant
organizations, is proposed, as diagramed below:


Figure 1.1 Implementation Structure of the Project
This SC/PMO arrangement is proposed, as afore-mentioned, basically with reference to that of the on-going MMIP II. The major difference from the on-gong arrangement is the inclusion of Agriculture Training Institute (ATI) at the central level since ATI is to be engaged in agriculture extension services to be conducted within the MMIP area. The SC should be chaired by the Administrator and the secretariat should be the manager of Engineering Department. Also, JICA Philippines office will participate in the regular meetings held by the steering committee.

With the foregoing, the SC is to facilitate smooth project implementation through proper budget allocation, provision of necessary technical guidance, and control of budget expenditures. The SC has responsibility and authority on all activities such as planning, coordination between divisions, management at the central level, etc. Also, SC has the authority to supervise financial and accounting section as well in order to secure sufficient financial resources and appropriate payment for smooth project implementation. In addition, two working groups will be established at the SC, namely;

1) Accounting \& Disbursement Management Group: Accounting \& Disbursement Management Group takes responsibility of managing the accounting and disbursement status and internal procedure based on the report from the PMO. Accounting \& Disbursement Management Group will be comprised of members of Accounting Division and Budget and revenue Division of the NIA central office.
2) Project Monitoring \& Evaluation Group: A Project Status Report (PSR) will be compiled once in three months under JICA funded loan project implementation. In order to monitor the project progress and to ensure submission of the PSR without delay, the Project Monitoring \& Evaluation Group manages the necessary internal procedures for the preparation of PSR. The Project Monitoring and Evaluation Group will be comprised of members of Construction Management Division.

At the field level, though the current PMO structure can be retained as it is, there should be an explicit coordination mechanism which should include MILF task force, municipalities, e.g. Pikit Municipality, NIA Region XII office with Cotabato Irrigation Management Office and ATI Region XII office with the outreach office of ATI located in Kabacan. MILF task force, with municipalities, will coordinate

NIA PMO in the issues of security as well as contacting the beneficiary and project to-be-affected peoples. Cotabato IMP under the Region XII office will take-over the irrigation system upon completion, and the ATI outreach office (Kabacan), controlled by its Region XII office (Tantangan), will provide agriculture extension services to the beneficiary farmers.

### 1.8 Technical Information

The final report on the "Preparatory Survey on Malitubog-Maridagao Irrigation Project (phase II)" as well as relevant appendixes are available at the headquarters of NIA.

## Chapter 2 Objectives of Consulting Services

The consulting services shall be provided by an international consulting firm (hereinafter referred to as "the Consultants") in association with national consultants in compliance with Guidelines for the Employment of Consultants under Japanese ODA Loans (April 2012). The objective of the consulting services is to achieve the efficient and proper preparation and implementation of the Project through the following categorized service works:

## Project Overall Management

Review of Detail design and supervise for Irrigation and Drainage Improvement Component
Agriculture extension services will be implemented by the concerned government organizations without consulting services set forth herewith. The consulting services, A and B are composed of the following:

1) Project Management
(a) Project overall management, and coordination with relevant offices and stakeholders,
(b) Assistance on overall fund-flow and disbursement management, and
(c) Assistance on implementation of social and environmental consideration.
2) Review of Detail design and supervise for Irrigation and Drainage Improvement Component
(a) Review of Detail design,
(b) Tender Assistance,
(c) Construction Supervision, and

## Chapter 3 Detail of Consulting Service

### 3.1 Terms of Reference for Consulting Services

The consulting services are composed of the following:
For Project Overall Management

1) Project overall management, and coordination with relevant offices and stakeholders,
2) Assistance on overall fund-flow and disbursement management, and
3) Assistance on implementation of social and environmental consideration.

For Review of Detail design and supervise for Irrigation and Drainage Improvement Component

1) Review of Detail design,
2) Tender Assistance,
3) Construction Supervision, and

### 3.2 Project Overall Management, and Coordination with Relevant Offices and Stakeholders

The Consultants shall assist the SC and PMU in conducting overall management and coordination with relevant offices and stakeholders through the following:

1) monitor and confirm the status (schedule, progress, input, output, payment, disbursement, problem, issue, challenge, modification of the component item from original plan and design, and etc.) of each project component,
2) if an issue(s) will be found in each project component, report to the concerning clientele department responsible staff/ officers and raise the issue in SC/PMU meeting,
3) assist SC/PMU chairman to proceed the regular PMU meeting and to make records of meetings and delivery to all representatives of clientele departments under SC/PMU,
4) prepare recommendations against the issues in view point of technical and JICA loan rules, and assist SC/PMU to judge and direct properly, and
5) assist the concerning clientele department responsible staff/ officers to prepare for the project status report which shall be submitted to JICA every three (3) months.

### 3.3 Assistance on Overall Fund-flow and Disbursement Management

The Consultant shall assist NIAs in processing payment and disbursement to the contractors by carrying out the following works:

1) confirm the work schedule and disbursement schedule according to the on-going situation,
2) confirm the work area to be carried out according to the design and construction plan not only on drawings but also at the site,
3) confirm the monthly progress of the works based on the plan and site situation,
4) check necessary documents including contractor's invoices or requests for payment, and if corrections needed, advise the responsible clientele staff/ officers or the contractors to rectify them,
5) assist NIA responsible staff/ officers to prepare requests for disbursement from JICA, and
6) assist NIA responsible staff/ officers in reporting to JICA on financial status of the Project at such interval as required.
7) Assist in preparing material/documents for auditing including internal audit by Executing Agencies and external audit by the Auditor General's Office.

### 3.4 Assistance on Implementation of Social and Environmental Consideration

The Consultant, under Assistance Concept, shall conduct the following:

1) review and update the EMP, if necessary, and prepare a detailed Environmental Monitoring Plan (including mitigation measures and monitoring procedures) that incorporates guidelines indicated in the EMP in accordance with JICA's Guidelines for Environment and Social Consideration and all relevant laws, regulations and directives pertaining to environmental monitoring,
2) work with other experts to ensure that all mitigation measures and recommendations given in the EMP are suitably reflected and incorporated in detailed design, bidding documents and contracts for construction works to minimize adverse impacts during construction or thereafter,
3) Assist environment responsible staff of the relevant clientele departments in monitoring environmental and social impacts which may be caused by the construction works,
4) Examine if negative environmental impacts have been reported to relevant authorities and check if they were well handled and settled, and if not settled, assist the clientele staff/ officers to mitigate such impacts,
5) Review environmental monitoring reports prepared by the clientele environment responsible staff at such interval as required and submit them to the relevant headquarters offices and Project Steering Committee, and,
6) Conduct workshops and field trainings to strengthen the capacity of the environment responsible staff concerned for NIAs and local authorities to carry out the impact identification, evaluation and mitigation measures as needed.

### 3.5 Review of Detailed Design (Task Responsibility)

The Consultant, under Task Responsibility, shall carry out the following works:

1) Review the detailed design of the Component, which is conducted by the NIA PMO, in sufficient detail to ensure clarity contractors and other relevant stakeholders; All the design must be in conformity with the NIA design standards when available or with the appropriate international standards. The detailed design shall, as a minimum, include i) drawings for all facilities, ii) detailed cost estimates, and iii) necessary calculations to determine and justify the engineering details for the Component, associated documentation including detailed specifications, bill of quantities (BOQ), implementation schedule for the Component. Such detailed specifications will contain those in relation to i) quality control of materials and workmanship, ii) safety, and iii) protection of the environment; and
2) Review Detailed Specifications, Bill of Quantities (BOQ) and Tender Drawings/Documents, which is prepared by NIA PMO, to be incorporated into Bidding Documents in such cases of biddings being necessary. Such Detailed Specifications shall contain those in relation to; i) quality control of materials and workmanship, ii) safety, and iii) protection of the environment.

### 3.6 Tender Assistance (Assistance to the Client)

1) Assistance in Pre-Qualification (PQ) of Bidders undertaking Good Supply and Construction Works

For the construction works and the procurement of the machinery for maintenance, the Consultant, under Assistance Concept, shall:
a) Define PQ criteria in terms of technical and financial requirements, capacity and experience taking into consideration the technical requirements of the component;
b) Prepare PQ documents in accordance with the latest version of Standard Prequalification Documents under Japanese ODA Loans;
c) Assist the NIA in PQ announcement, addendum/corrigendum, and clarifications to the applicants' queries;
d) Evaluate PQ applications in accordance with the criteria set forth in PQ documents; and
e) Prepare a PQ evaluation report for approval of the PQ evaluation committee.

## 2) Assistance in the Bidding for Award of Contractor(s) undertaking Good Supply and Construction Works

The Consultant, under Assistance Concept, shall:
a) Prepare bidding documents in accordance with the latest version of Standard Bidding Documents under Japanese ODA Loans for Procurement of Works together with all relevant specifications, drawings and other documents in respect of individual items to be procured;
b) Prepare bidding documents which include; i) clauses stating that the Contractor is to comply with the requirement of the Environmental Management Plan (EMP) and JICA Guidelines for environmental and social considerations (April 2010) (JICA Environmental Guidelines), ii) the specification clearly stipulating the safety requirements in accordance with the laws and regulations in the country of the Borrower, relevant international standards (including guidelines of international organization), if any, and also in consideration of "the Guidance for the Management of Safety for Construction Works in Japanese ODA Projects of JICA," iii) the requirement to furnish a safety plan to meet the safety requirements, iv) the requirement for the personnel for key positions to include an accident prevention officer, and v) the requirement to submit method statements of safety to NIA and the consultant at the construction stage.
c) Assist the NIA in issuing bid invitation, conducting pre-bid conferences, issuing addendum/corrigendum, and clarifications to bidders' queries;
d) Evaluate bids in accordance with the criteria set forth in the bidding documents. In such evaluation, the Consultants shall carefully confirm that bidders' submissions in their technical proposal including, but not limited to, site organization, mobilization schedule, method statement, supply and construction schedule, safety plan, have been prepared in harmony each other and will meet such requirements set forth in applicable laws and regulations, specifications and other parts of the bidding documents;
e) Prepare a bid evaluation report for approval of the NIA;
f) Assist the NIA in contract negotiation by preparing agenda and facilitating negotiations including preparation of minutes of negotiation meeting; and
g) Prepare a draft and final contract agreement.

### 4.1.3 Construction Supervision

The Consultant shall perform his duties during the contract implementation period of the contracts to be executed by the Contractor. FIDIC MDB Harmonized Edition (2010) complemented with the Specific Provisions as included in the Standard Bidding Documents under Japanese ODA Loans for Procurement of Works will be applied to the civil works of the Project. In this context, the Consultant shall:

1) Act as the Engineer to execute construction supervision and contract administration services in accordance with the power and authority delegated by the head office of NIA;
2) Provide assistances to the Employer concerning variations and claims which are to be ordered /issued at the initiative of the head office of the NIA, and/or advise the Employer on resolution of any dispute with the Contractor;
3) Issue instructions, approvals and notices as appropriate;
4) Provide recommendations to the NIA for acceptance of the Contractor's performance security, advance payment security and required insurances;
5) Provide the commencement order to the Contractors;
6) Assess adequacy of all inputs such as materials, labor and equipment provided by the Contractor
7) Check and approve the Contractor's method of work, including site organization, program of performance, quality assurance system, safety plan, method statements of safety, and environmental monitoring plan so that the requirements set forth in the applicable laws and regulations, the specifications or other parts of the contract are to be duly respected;
8) Regularly monitor physical and financial progress, and take appropriate action to expedite progress if necessary, so that the time for completion set forth in the contract will be duly respected by the Contractor;
9) Explain and adjust ambiguities and discrepancies in the Contract Documents and issue any necessary clarifications or instructions. Issue further drawings and give instructions to the Contractor for any works which may not be sufficiently detailed in the contract documents, if any;
10) Review, verify and further detail the design of the works, approve the contractors’ working drawings, shop drawings and drawings for temporary works. Also, review and approve, if any design prepared by the Contractor for any part of the permanent works;
11) Liaise with the appropriate authorities to ensure that all the affected utility services are promptly relocated;
12) Carry out field inspections on the Contractor's setting out of the works in relation to original points, lines and levels of reference specified in the contract;
13) Organize, as necessary, management meetings with the Contractor to review the arrangements for future work, and prepare and deliver minutes of such meetings to the Employer and the Contractor;
14) Supervise the works so that all the contractual requirements are met by the Contractor, including those in relation to i) quality of the works, ii) safety and iii) protection of the environment. Confirm that an accident prevention officer proposed by the Contractor is duly assigned at the project site. Require the Contractor to take appropriate remedies if any questions are recognized regarding the safety measures;
15) Supervise field tests, sampling and laboratory test to be carried out by the contractors;
16) Inspect the construction method, equipment to be used, workmanship at the site, and, when required, attend shop inspection and manufacturing tests in accordance with the specifications;
17) Survey and measure the work output performed by the Contractor, verify statements submitted by the Contractor and issue payment certificates such as interim payment and final payment as specified in the contract;
18) Coordinate the works among different organizations working for the Component;
19) Modify the designs, technical specifications and drawings, relevant calculations and cost estimates as may be necessary in accordance with the actual site conditions, and issue variation orders (including necessary actions in relation to the works performed by other contractors working for other projects, if any);
20) Carry out timely reporting to the NIA for any inconsistency in executing the works and suggesting appropriate corrective measures to be applied;
21) Inspect, verify and fairly determine claims issued by the parties to the contract (i.e. the Employer and Contractor) in accordance with the civil works contract;
22) Perform the inspection of the works, including Test on Completion, and to issue certificates such as the Taking-Over Certificate, Performance Certificate as specified in the contract;
23) Supervise commissioning and carry out tests during the commissioning, if applicable;
24) Provide periodic and/or continuous inspection services during defects notification period and if any defects are noted, instruct the contractors to rectify;
25) Prepare as-built drawings for the parts of the works constructed in accordance with the design provided by the NIA, and check and certify as-built drawings for the parts of the works designed by the contractors, if any; and
26) Prepare an operation and maintenance manual for the parts of the works constructed in accordance with the design provided by the NIA, and check and certify an operation and maintenance manual for the parts of the works designed by the contractors, if any.

### 3.5 Expected Time Schedule

The total duration of consulting service-A will be 66 months. The implementation schedule expected is presented in following table:

Table 3.1 Implementation Schedule Expected

| Key Activities | Date | Duration in Months |
| :--- | :---: | :---: |
| Commencement of Consulting Services | 1 January 2019 | 66 |
| Period of Consulting services | 1 January 2019 to 30 June 2024 |  |
| Final Contract Administration | 1 July 2024 to 30 October 2024 | 4 |
| Completion of Consulting Services | 30 October 2024 | - |

### 3.6 Staffing (Expertise Required)

Total 4 Professional (A) consultants (Foreign Persons) and 16 Professional (B) consultants (Local Persons) will be engaged, over the duration of consulting service-A, for a total of 55 person-months for Professional consultants (A) and 276 person-months for Professional consultants (B). Total consulting input is thus estimated at 276 person-months.

### 3.6.1 Consulting Input for the Respective Modules

The Consultant services will be performed by following consultant personnel together with supporting staff. The allocation of person-month, excluding national supporting staff, is shown in Table 3.2:

Table 3.2 Allocation of Person-Month on Project Overall Management

| Nr. | Designation | No. | Total |
| :---: | :--- | :---: | :---: |
|  | Professional (A): International Specialist |  | Total 55 |
| 1 | Project Team Leader | 1 | 42 |
| 2 | Procurement/ Bid Document (Civil Woks) | 1 | 2 |
| 3 | Soil and Foundation | 1 | 1 |
| 4 | ElA Monitoring | 1 | 5 |
| 5 | Irrigation and Drayage Design Engineer | 1 | 3 |
| 6 | Procurement Expert on Maintenance Machinery | 1 | 2 |
|  | Professional (B): National Specialist |  | Total 276 |
| 5 | Deputy Project Team Leader | 1 | 50 |
| 6 | Procurement/ Bid Document (Civil Woks) | 1 | 4 |
| 7 | ElA Monitoring | 1 | 9 |
| 8 | Irrigation and Drayage Design Engineer 1 | 1 | 3 |
| 9 | Irrigation and Drayage Design Engineer 2 | 1 | 3 |
| 10 | Quantity and Cost Estimation 1 | 1 | 2 |
| 11 | Quantity and Cost Estimation 2 | 1 | 2 |
| 12 | Road Design Engineer | 1 | 2 |
| 13 | Quantity and Cost Estimation for Road Portion | 1 | 1 |
| 14 | Procurement Expert on Maintenance Machinery | 1 | 2 |
| 15 | Construction Supervision 1 | 1 | 36 |
| 16 | Construction Supervision 2 | 1 | 36 |
| 17 | Construction Supervision 3 | 1 | 36 |
| 18 | Construction Supervision 4 | 1 | 36 |
| 19 | Construction Supervision 5 | 1 | 18 |

### 3.6.2 Qualification of Key Experts

The qualifications of Key Experts of Professional (A) and Professional (B) are shown below:

## Table 3.3 Qualification of Key Experts

| Designation | Qualification |
| :---: | :---: |
| Professional (A) International Specialist |  |
| Project Team Leader | Should have at least Master degree in civil engineering field or other related fields. Should have at least 25 years' experience in rural development project and its related projects, e.g. irrigation and drainage and canal roads improvement/ construction, Should have handled at least five comprehensive rural development projects involving planning, design, and tender assistance and construction supervision, of which at least three projects should have been attended as team/section leader, Should have an experience(s) engaged in rural development related projects carried out in Southeast Asia or South Asia, and <br> Preferable to have knowledge on direct force account development projects. |
| Irrigation and Drainage Design Engineer | Preferable to have Master degree in civil engineering field or other related fields Should have at least 15 years' experience in irrigation development project and its related projects, <br> Should have design experiences on irrigation project involving layout planning of irrigation facilities, irrigation distribution planning, drainage layout, construction planning, and other related planning works, and Should have an experience(s) engaged in irrigation related projects carried out in Southeast Asia or South Asia. |
| Professional (B) National Specialist |  |
| Deputy Project Team Leader | Should have at least Bachelor degree in civil engineering or other related fields Should have at least 20 years' experience in consultant services for rural development project and its related project, e.g. irrigation and drainage and canal roads improvement/ construction, <br> Should have handled at least one comprehensive rural development projects involving |


| Designation |  | Qualification |
| :--- | :--- | :--- |
|  | $\checkmark$ | planning, design, and tender assistance and construction supervision, <br> Preferable to have an experience(s) of team leader or deputy team leader. <br> $\checkmark$ |
|  | Preferable to have an experience(s) in managing direct force account development <br> projects. |  |

Consultant may propose other experts and supporting staff required to accomplish the tasks outlined in this TOR. It is the Consultant's responsibility to select the optimum team and to propose the professionals, which he/she believes best meets to the needs for the project management.

### 3.6.4 Scope of Works for the Respective Personnel

Detailed information on the major tasks and duties to be performed by the members of the detailed engineering design team and the construction supervision team is shown in Table 3.4:

Table 3.4 Major Tasks and Duties of Team Members

| Designation | Major Tasks and Duties |
| :---: | :---: |
| Professional (A) (International Specialist) |  |
| Project Team Leader | Project overall management, and coordination with relevant offices and stakeholders, <br> Assistance on overall fund-flow and disbursement management, <br> Assistance on implementation of social and environmental consideration, <br> General coordination and supervision of the whole team during the project, <br> Assumes direct responsibility for day-to-day consulting services during the project, <br> Represents the whole team in all matters relating to the performance of services during the project, and <br> Direct the section leaders and other project staff on the overall implementation of the project. <br> Guide the preparation of procurement plan and update. |
| Procurement/ Bid Document | Assist NIA for preparation of the bid document for the procurement of contactor/supplier for implementation of the project component in cooperation with section leader and staff of each section, and <br> Assist NIA responsible staff/ officers for conducting prequalification and tender including evaluation and technical support for contract negotiation. <br> Assist Project Team Leader according to requests from Project Team Leader. |
| Soil and Foundation | Assist clientele department for detail design on the foundation treatment for ring dike and protection dike by technical view point of geotechnical and soil conditions |
| EIA Monitoring | Review and update the EMP, when necessary, <br> Assist NIA to prepare a detailed Environmental Monitoring Plan (including mitigation measures and monitoring procedures) that incorporates guidelines indicated in the EMP, Work with other experts to ensure that all mitigation measures and recommendations given in the EMP, <br> Assist environmental responsible staff of the relevant clientele department in monitoring environmental and social impacts, <br> Examine if negative environmental impacts have been reported to relevant authorities and check if they were well handled and settled, and if not settled, assist the clientele staff/ officers to mitigate such impacts, <br> Review environmental monitoring reports prepared by the environment responsible staff at such interval as required, and <br> Conduct workshops and field trainings to strengthen the capacity of the environment responsible staff concerned for NIAs and local authorities to carry out the impact identification, evaluation and mitigation measures if needed. <br> Assist Project Team Leader according to requests from Project Team Leader. |
| Irrigation and Drainage Design Engineer | Review existing structural designs on irrigation \& drainage systems, <br> $\checkmark \quad$ Review Technical Specifications, and <br> $\checkmark \quad$ Assist NIA to prepare Bills of Quantities for the construction works. <br> $\checkmark \quad$ Assist Project Team Leader according to requests from Project Team Leader |


| Designation | Major Tasks and Duties |
| :---: | :---: |
| Procurement <br> Expert on <br> Maintenance <br> Machinery | Review the equipment/ machineries to be procured, <br> Prepare PQ documents and bidding documents for the equipment and machineries to be procured, <br> Assist NIA in the process of issuing PQ and Bid documents, and tender procedure, and Prepare an evaluation report for the tendering and recommend NIA for the success bidding.. <br> Assist Project Team Leader according to requests from Project Team Leader |
| Professional (B) (National Specialist) |  |
| Deputy Project Team Leader | Assist the Project Team Leader in carrying out all tasks and duties of the Project Team Leader, <br> Represent the Consultants team during absence of the Project Team Leader, and Perform specific issues/aspects delegated by the Project Team Leader. <br> Assist NIA responsible staff/ officers to prepare requests for disbursement from JICA, and Assist NIA responsible staff/ officers in reporting to JICA on financial status of the Project at such interval as required. <br> Assist in preparing material/documents for auditing including internal audit by Executing Agencies and external audit by the Auditor General's Office <br> Assist Project Team Leader according to requests from Project Team Leader. |
| Procurement <br> Expert/ Bid <br> Document | Assist a Procurement/ Bid Document (international) and Project Team Leader and Deputy Project Team Leader in the works concerning preparation of the bid document, tender assistance and contract management. |
| EIA Monitoring | Assist the EIA Monitoring and (international) and Project Team Leader and Deputy Project Team Leader in the works concerning assistance on implementation of social and environmental consideration. |
| Irrigation and Drainage Design Engineer 1, 2 | Assist the Irrigation and Drainage Design Engineer (international) in reviewing the existing structural designs for MMIP2, <br> Assist NIA in preparing the detailed designs of irrigation networks, <br> Assist NIA in preparing Bills of Quantities. |
| Quantity \& Cost Estimation | Assist NIA to prepare bills of quantities on Irrigation and Drainage component, Assist the Experts of NIA in preparing bills of quantities on Irrigation and Drainage component <br> Assist NIA to prepare cost estimation of the Project, and |
| Road Design Engineer | $\checkmark \quad$ Review the detail design on access road, <br> $\checkmark \quad$ Assist NIA to prepare tender documents, and |
| Quantity \& Cost Estimation | Assist NIA to prepare bills of quantities on access road <br> Assist the Experts of NIA in preparing bills of quantities on access road <br> Assist NIA to prepare cost estimation of the Project, and |
| Procurement/ Bid Document | Assist NIA for preparation of the bid document for the procurement of contactor/supplier for implementation of the project component in cooperation with section leader and staff of each section, and <br> Assist NIA responsible staff/ officers for conducting prequalification and tender including evaluation and technical support for contract negotiation. <br> Assist Project Team Leader according to requests from Project Team Leader. |
| Construction Supervision 1, 2, 3, 4, 5 | Assist NIA in coordination and supervision on works of a contractor(s) for Irrigation and Drainage component and access road, <br> Assist the experts of NIA in reviewing and approving Shop Drawings/ Construction Drawings for these works prepared by a contractor(s), <br> Assist the experts of NIA in reviewing and approving test reports for materials prepared by a contractor(s), and <br> Assist the Experts of NIA in inspection on the construction works implemented by a contractor(s). |

### 3.7 Reporting

Within the scope of consulting services, the Consultant shall prepare and submit reports and documents to NIA as shown in Table 3.5. The Consultant shall provide electronic copies of each of
these reports as well:
Table 3.5 Summary of Reports to Be Submitted

| Category | Type of Report | Timing | No. of Copies |
| :--- | :--- | :--- | :---: |
| Project <br> management | Inception Report | Within1 <br> commenth after Design review Report | After completion of the review |
|  | Pre-qualification Document | At appropriate timing | 5 |
|  | Bidding Document | At appropriate timing | 5 |
|  | Pre-qualification Evaluation Report | At appropriate timing | 5 |
|  | Bid Evaluation Report | At appropriate timing | 5 |
| Construction <br> Supervision | Monthly Progress Report | Every month |  |
|  | Quarterly Progress Report | Every quarter | 5 |
|  | Project Completion Report | At the end of the services | 5 |
|  | Technical Reports | As required or upon request | As required |

### 3.7.1 For Project management

1) Inception Report: presents the methodologies, schedule, organization, etc.
2) Design review Report: presents the result of design review on irrigation and drainage component

### 3.7.2 For Tender Assistance

1) Pre-qualification Document: presents the pre-qualification documents and its evaluation criteria.
2) Bidding Document: presents the bidding documents and bid evaluation criteria.
3) Pre-qualification Evaluation Report: presents the results of the evaluation with recommendations on the selection of the qualified applicants.
4) Tender Evaluation Report: presents the results of technical and price evaluation with recommendations on technically and financially responsive bidders.

### 3.7.3 For Construction Supervision

1) Monthly Progress Report: describes briefly and concisely all activities and progress for the previous month by the 10th day of each month. Problems encountered or anticipated will be clearly stated, together with actions to be taken or recommendations on remedial measures for correction. Also indicates the work to be performed during the coming month.
2) Quarterly Progress Report: presents the progress status of the Project.
3) Project Completion Report: comprises outline of all facilities completed and construction records from the commencement through completion, together with key data and records.

### 3.8 Obligations of the Executing Agency (NIA)

A certain range of arrangements and services will be provided by the NIA to the Consultant for smooth implementation of the Consulting Services. In this context, the NIA will:

## 1) Reports and data

Make available to the Consultant existing reports and data related to the Project as required.

## 2) Office space

Provide a suitable office space in the NIA HQs and also at the project site (NIA PMO office) with necessary equipment, furniture and utility. However, the Consultant's requirement for office space,
including necessary equipment, furniture and utilities, shall be clearly stated in the proposal with its rental cost for the case where the NIA would not be able to provide such facilities.

## 3) Cooperation and counterpart staff

Appoint counterpart officials, agent(s) and representative(s) as may be necessary for effective implementation of the Consulting Services.

## 4) Assistance and exemption

Use its best efforts to ensure that the assistance and exemption, as described in the Standard Request for Proposal issued by JICA, will be provided to the Consultant, in relation to:
$\checkmark$ travel permits, stay permit, security application, and such other documents;
$\checkmark \quad$ VISAs and such other necessary documents,
$\checkmark$ clearance through customs,
$\checkmark$ instructions and information to officials, agent and representatives of the GOP,
$\checkmark$ exemption from any requirement for registration to practice their profession, and
$\checkmark \quad$ privilege pursuant to the applicable law in Myanmar.


[^0]:    ${ }^{1}$ The data of Municipality boundary was downloaded from the website of HDX (Humanitarian Data Exchange, https://data.humdata.org/dataset/regional-admin1-boundaries-of-the-philippines -june2016). The data was contributed from UN-OCHA Philippines ( United Nations Office for the Coordination of Humanitarian Affairs, Philippines) and created by the Philippine Statistics Authority (PSA) in the context of the 2015 population census

[^1]:    2 http://due.esrin.esa.int/page_globcover.php

[^2]:    Figure XI.2.3 WRS No. and Tile No. of Applied Images over MMIP Area

[^3]:    ${ }^{3} \mathrm{https}: / / \mathrm{landsatlook} . \mathrm{usg} . g o v /$
    ${ }^{4} \mathrm{https}: / /$ scihub.copernicus.eu/dhus/\#/home

[^4]:    5 https://ntrs.nasa.gov/archive/nasa/casi.ntrs.nasa.gov/19780024582.pdf
    ${ }^{6} \mathrm{https}: / / \mathrm{earthobservatory.nasa.gov/Features/MeasuringVegetation/}$

[^5]:    7 The detail of Jenks Natural Breaks Algorithm is available at following online book. http://www.spatialanalysisonline.com/HTML/?classification_and_clustering.htm

[^6]:    ${ }^{1}$ Bayanihan is a joint effort of neighbors and relatives to help out one's neighbor or relative in doing task or tasks together, lessening the burden of the work, thus, making the job easier. This is exhibited when a neighbor is transferring a traditional Filipino house, or ‘bahay-kubo’ from one location to another, rice planting or harvesting, preparation of food for fiestas, wedding feasts, among others. The service rendered by the neighbors need no compensation or reciprocation, it is all about the community spirit of the Filipinos.

[^7]:    ${ }^{1}$ For simplicity purpose, financial values were all entered; project costs were referred to NIA-PMO actually

