Attachment 12

Training in Japan

## **Rivers in Japan and Outline of River Governance**

December 2012

## **Tomoo Inoue**

Director for Water Management Coordination, Water and Disaster Management Bureau, Ministry of Land, Infrastructure, Transport and Tourism (MLIT), Japan

## Japan, A country of mountains



## **Rivers in Japan and Outline of River Governance**

- 1. Characteristics of Rivers in Japan
- 2. River Management in Japan
- 3. Flood Risk Management
  - 1) Reduction of Flood Damage and Victims - the Japanese Way -2) Comprehensive Flood Measures at River Basin Scale
- 4. Comparison on River Management between Japan and Thailand
- 5. Conclusion

#### Rivers in Japan are very steep



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#### Rapid water level increase of river in Japan

Ratio of flood duration to flood discharge per unit area of catchment discharge. (m<sup>3</sup>/sec/km<sup>2</sup>)



#### Difference of runoff



\* Numbers are the ratio between minimum and maximum flow rates. \*Data for Japanese rivers are taken from annual flow tables (H6 - H15) and river guidebooks. Data for overseas rivers are taken from a1995 water resources white oaper.

#### Flood hazardous area caused by high water around three big bays





#### CIA The World Fact book





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#### Rainfall of Japan and the World

Annual rainfall of Japan is approximately twice as much as the world average, 800mm. Its volume per person of Japan is a third of the world average because of population and area.

Volume of the precipitation of Japan is concentrated in Plum Rain and Typhoon season



## Floods caused by Typhoon Kathleen (1947) killed more than 1,100 people and submerged over 300,000 houses in the Kanto region.

Typhoon Kathleen, which struck the Kanto region in September 1947, caused dikes of Tonegawa River to collapse, and floods reached as far as Tokyo. It was a major disaster that claimed a toll of over 1,100 lives in 6 prefectures (Tokyo, Chiba, Saitama, Gunma, Ibaraki, and Tochigi) in the Kanto region. Areas inundated by Typhoon Kathleen (September 1947)



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Storm surge caused by the Isewan Typhoon (Typhoon Vera) in 1959 left 5,098 persons dead or missing, 38,921 injured, and some 1.2 million houses damaged.

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In addition to floods caused by tidal waves and the overflowing of rivers, drifting wood attacked houses, increasing the toll of casualties.

 Until the dikes that had given way were repaired, the sea-level zone continued to be covered with water for more than 120 days, making the damage even more serious.





Significant Decrease in Number of Casualties in Japan Due to Implementation of Continuous Flood Control Measures after Large-scale Water Disasters, Aimed at Preventing Recurrence of Disasters



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- Reduction of Flood Damage and Victims

   the Japanese Way –

   Comprehensive Flood Measures at River Basin Scale
- 4. A Case of Niigata Torrential Rain Disaster
  1) 2004 Niigata Torrential Rain Disaster
  2) Post-disaster measures and their effectiveness
- 5. Conclusion

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Post-Disaster Restoration Schemes that connects recovery and mitigation

The post-disaster restoration schemes in Japan has positively contributed to preventing repeat disasters and to the steady improvement of the flood safety level.



#### Coverage

Various public infrastructure facilities (flood control, sabo, landslide prevention, road, port, sewage, park)

#### High rate of budget sharing by the central government

2/3 (plus additional assistance to financial situation of local governments)

#### Rapid budget appropriations

Budget allocation before the next year's budget compilation (usually provided under supplemental budget)

#### Prevention of repeated disasters

Additional funding for the improvement of the damaged facilities (1/2 by the central government) when a postdisaster restoration project alone is incapable of preventing repeat disasters

#### Characteristics of Flood Control Measures in Japan

- Focus on the preventive stage
- Holistic approach from preventive stage to emergency response and recovery
- A basin- based comprehensive flood management plan, according to the characteristics of the basin
- Combination of "hard (structural)" and "soft (non-structural" measures



## Comprehensive flood control measures

1)River improvement	<ul> <li>River channel improvement</li> <li>Construction of dams, retarding basins and discharge channels etc.</li> </ul>
2)Measures in river basins	<ul> <li>Maintaining urbanization control areas</li> <li>Conservation of fields</li> <li>Constructing reservoirs</li> <li>Constructing rainwater tanks</li> <li>Constructing permeable pavements and seepage pits</li> </ul>
3)Measures to alleviate damage	<ul> <li>Establishing the evacuation warning systems</li> <li>Maintaining Flood Fighting systems</li> <li>Promoting awareness of local residents</li> </ul>

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#### Comprehensive Flood Control Measures in a River Basin



## Comprehensive flood control measures

1)River improvement	<ul> <li>River channel improvement</li> <li>Construction of dams, retarding basins and discharge channels etc.</li> </ul>
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## River channel improvement



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## Improvement of dikes



## Construction & Operation Improvement of Dams



Kawa

#### Integrated operation of existing dams

Optimum capacity re-division of related dams based on present situations of dam operation, precipitation and flow characteristic of each river basin



#### Construction of retarding basins



# Construction of discharge channel (Hii river floodway)

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River Improvement (Construction of Retarding Basin, Discharge Channel, etc.)

hotogran

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#### Multi-purpose retarding basin of Tsurumi River



## Construction of discharge channel (Outer metropolitan area underground discharge tunnel)

#### [Purpose]

In order to alleviate flood damage to the Naka River basin, which frequently suffers such damage due to its flat terrain and rapid urbanization, the external canal takes in floods of Naka River, Kuramatsu River, OootoshifuruTonegawa River, and other rivers and discharges them into Edogawa River.



#### Outer Metropolitan Area Underground Discharge Tunnel



## Comprehensive flood control measures

1)River improvement	<ul> <li>River channel improvement</li> <li>Construction of dams, retarding basins and discharge channels etc.</li> </ul>
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3)Measures to alleviate damage	<ul> <li>Establishing the evacuation warning systems</li> <li>Maintaining Flood Fighting systems</li> <li>Promoting awareness of local residents 30</li> </ul>

#### High-standard Embankments (a.k.a. Super Embankments)

- Super embankments have mounding in more extensive urban areas than existing embankments. The advantages of super embankments are:
- no collapse at floods,
- 2) no collapse against inundation, and
- 3) earthquake-resistant.
- River bank land development is strictly restricted pursuant to the River Law. However, the whole slopes at the back of super embankments are designated as the special areas, for which land development is deregulated.



## The background for the introduction of "Basin Measures"

During the period when population rapidly increased, plateaus and hilly areas near large cities were developed rapidly on a large scale.

Development of plateaus and hilly areas: Tsurumi River (Tokyo and Kanagawa Pref.)

With the demand for housing areas increasing, plateaus and hilly areas in the suburbs of large cities were developed on a large scale, which led to the worsening of the original functions of river basins to retain water and control floods.



#### The background for the introduction of "Basin Measures"

As the progress of urbanization, the risk of flood on low grounds has been increasing.



After Development

Since the surface has been covered by concrete or asphalt, and forests and paddy fields have disappeared, the water flow to the downstream has increased: without river projects, the risk of flood damage in low grounds will

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#### Constructing permeable pavements





Tokyo

#### Construction of flood control pond



## Comprehensive flood control measures

1)River improvement	<ul> <li>River channel improvement</li> <li>Construction of dams, retarding basins and discharge channels etc.</li> </ul>
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3)Measures to alleviate damage	<ul> <li>Establishing the evacuation warning systems</li> <li>Maintaining Flood Fighting systems</li> <li>Promoting awareness of local residents</li> <li>36</li> </ul>

#### Considerations in Land Use Plans

## Technical standards for expansion of urban areas which are set forth in the City Planning Act

\* Urbanization promotion area

Any areas specified as urbanization promotion areas which are to be urbanized preferentially and systematically within ten years or so will not include, in principle, any areas where disasters may occur due to overflow stream, flood, tsunami, tidal wave, etc. (Excerpt of a Cabinet Order concerning Article 3 of the City Planning Act)





#### Considerations in Land Use Plans

#### Article 39 of the Building Standards Act, "System of Disaster Hazard Areas" (Nagoya City)

\* Nagoya City has, based on the lessons from Isewan Typhoon in 1959, enacted ordinances in accordance with the Building Standards Act and designated disaster hazard areas.

\* The city designated 4 types of coastal disaster-prevention areas as the disaster hazard areas, laying down the restrictions concerning the heights of the first floor of buildings, the use of architectural buildings, etc., and the structures.



\* Where schools, hospitals, meeting grounds, public offices, welfa facilities for children, and other public architectures located in are

Categories 2 – 4 are concerned, one or more residential spaces v placed on the architecture with the floor height of the first floor of m or higher, and with the height of N P (+) 3.5 m or higher.

Nagoya		Summary ta	ble of co	astal disaster-prevention areas in N	lagoya city
suta Sta		Description of area	Height of floor on 1st floor	Restrictions on structure	Graphics
Tokaido Main Line	Category 1 area	Areas on the sea side from tide barriers. Chiefly coastal reclaimed industrial area.	N/P (+) 4 m or higher	Any wooden structures will be prohibited. In the areas which are within 50 m from the coastal line or river bank and specified by the mayor, construction of any structural buildings with residential corns, hospitala, welfare facilities for children, etc. will be prohibited. (Structural buildings ofter than wooden ones, where the floor height of residential spaces, etc. is NP (+) 5.5m or higher may be constructed.)	
ory 2 area	Category 2 area	Areas already urbanized before Isewan Typhoon, and those urbanized after the typhoon are included. The land as a whole is being used for similar purposes.	N/P (+) 1 m or higher	Any residential spaces will be placed on the second or higher floor. The restriction may be relaxed if any of the following three conditions is satisfied: 1: The floor height of one or more residential spaces on the 1st floor will be NP (+) 3.5m or 2: A structural building with 2 or more stories will be built on the same premises. 3: An evacuation room and facilities will be installed. If the total floor area is 100 m <sup>2</sup> or less.	No P (1)
	Category 3 area	Areas already urbanized at the time of Isewan Typhoon, and located inland. Thus they do not require strict regulations	N/P (+) 1 m or higher	_	
re as of vill be N∙P(+) 2	Category 4 area	Urbanization- restricted areas	N/P (+) 1 m or higher	Any residential spaces will be placed on the second or higher floor. The restriction may be relaxed if any of the following two conditions is satisfied: 1: The floor height of one or more residential spaces on the 1st floor will be NP (+) 3.5 m or higher. 2: A structural building with 2 or more stories will be built on the same premises.	state of the state

#### Provision of river information

Routinely measured river information\* is provided in real-time (24hours a day, 365 days a year) to river managers, municipal supervisors, and other state departments.

\*Includes various data from radar, rainfall measurement stations, river water level meter stations, dams

The Ministry of Land, Infrastructure, Transport and Tourism provides river information in real time, 24hours a day, 365 days a year throughout Japan to help protect lives and property from rainfall-induced river and land-based hazards



#### Flood-fighting (Suibo) Activities







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## Flood in Thailand in 2011





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## **Chao Phraya and Tone River**

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	Tone River	Chao Phraya
Basin Area	16,480km²	159,000km <sup>2</sup>
Length	322km	1,100km
Gradient	1/500 ~ 3,000 (120~180km from Mouth) 1/9,000 (Around Mouth)	1/4,000 ~ 5,000 (200~400km from Mouth) 1/50,000 ~ 60,000 (Around Mouth)
Volume of Discharge	17,000m <sup>3</sup> /s (Estimated) (180km from Mouth) in 1947	5,950m <sup>3</sup> /s (Estimated) (350km from Mouth) in 2006

# Strage Capacity: Strage Capacity 135\*10\*

#### Low Capacity of Discharge

 Nakhon Sawan 3,000~4,000m<sup>3</sup>/s Ayutthaya (Up) 1,300m<sup>3</sup>/s Ayutthaya (Dn) 2,900m<sup>3</sup>/s Bangkok 3,600m<sup>3</sup>/s



#### History of flood control in Tone River basin



## Japanese metropolitan area has developed with flood defense woks



#### History of flood control in Ara River basin

Up to the beginning of 19<sup>th</sup> century, upstream area of Tokyo was taken as retarding basin to protect Tokyo



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## Effect of Flood Management in Japan

#### Number of Fatalities by Floods,



#### Concept of 'Sustainable Development with Water and Disaster'



Water, Food and Energy are keys for Sustainable Development.

Water-related Disaster Risks should be reduced in order to ensure sustainable development

#### **Increasing Frequency and Impacts of Water Disasters**



## **3 Directions for Effective Disaster Management**

#### 1. Disaster management into sustainable development

Sustainable development cannot be achieved without appropriate disaster management. It is necessary to assimilate disaster management into development policy-making process.

#### 2. Disaster management at all the phases

Disaster risk reduction should be implemented before a disaster strikes, and then emergency response and quick recovery should be introduced once a disaster occurs. Disaster management is effective when measures are well organized, prepared and implemented in the phase of prevention, preparedness, emergency response, recovery and reconstruction.

#### 3. Disaster management tailored to local conditions

The best combination of structural and non-structural measures including capacity building can be provided as a solution for disaster management by taking account of their applicability to local conditions.

## Basic Policy for Water and Disaster Management and Hydroinformatics (ICT for River Management) in Japan

Water and Disaster Management Bureau, Ministry of Land, Infrastructure, Transport and Tourism

December 2012

## Forecasting Flooding by Large Rivers

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With regard to waterways running through two or more prefecture districts, the Minister of Land, Infrastructure and Transport must indicate the water level or flow rate after flooding, or the areas to be inundated after overflow and the depth, and must notify the situation to the local governors as well as to the general public with the cooperation of news media as necessary. (Article 10 (2) of Flood Control Act)

Before

Flood forecasting based only on river water level and flow rate.

Ministry of Land, Infrastructure, Transport and Tourism

After revision

In addition to conventional flood forecasting data, also forecast the areas to be inundated after overflow and the depth so that residents can be evacuated properly.

\*The waterways and districts are selected for forecasts of inundation levels considering the population and assets inside the area and the time flood waters are expected to reach the area.



## Basin-based managers of rivers and water resources in Japan The T

About 7% of the total river length are directly managed by the national government (MLIT).



## Issuing Flood Forecasts (example for Tone River)

In floods, actual and forecast rainfall, water levels and other data are used to calculate inundation in real time, and the areas and depth of flooding are forecast based on the results.

Flood forecasting steps (guidelines)

- (1) Collect and exchange data
- (2) Forecast flooding
- (3) Forecast flood levels

Flooding analysis system (upstream Tone River)





To provide understandable disaster information aiming to lead appropriate judgment and actions by receivers, following improvements are conducted:

· Setting-up of water levels: To set-up risk level of water levels considering extent of

To unify the color over the country to recognize the risk level



Raising Public Awareness by Disseminating "Easy to Understand" 2 milit Disaster Prevention Information such as Hazard Maps



#### Establishment of Thresholds for Evacuation Orders

In order to promote smooth evacuation actions, thresholds of water levels for evacuation orders have been established. Categorization of water levels based on risk levels have been implemented, as well.

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## Preparation and dissemination of flood hazard maps

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Based on the article 15 of the flood-fighting act, municipalities prepare and disseminate flood hazard maps to residents on the basis of flood inundation area maps.



#### Measures to avoid breakdowns of pivotal functions

#### 

#### (Tone River etc.)





水位·运量

12-4-4----地方自治体 国表出ナ 

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## Improvement of information systems for gathering and analyzing Owhen a disaster occurs, bases are established to collect information and respond to the disaster.

Olt is necessary to establish systems to gather, analyze, and share various kinds of



#### Establishment of Water disaster forecasting center in **Regional Development Bureau**

#### Background of the establishment

Recently, there have been increasing number of heavy rain and localized intensive downpour which exceed existing records of observation. Therefore, faster and more appropriate response by river managers and local public organizations etc. is needed. It is necessary to analyze and evaluate water disaster risks and reflect the results to structural and non-structural measures appropriately in order to achieve "0 victim" while the Climate change increases risk of disaster.

> Establish water disaster forecasting centers in eight Regional Development Bureaus in April 2009 and in Hokkaido Regional Development Bureau in October 2010.

①Carry out and improve monitoring and forecast of water disaster

2 Collect and provide information related to monitoring, forecast, warning of water disaster and information on water level

3 Analyze and evaluate impacts of the climate change on water disaster

Support flood-control managers and river managers of prefectures

#### **Collect and Provide Information**

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• Collect river information such as water level and rainfall (and these forecasts), amount of discharged water from dams, camera images, warning (flood forecast, reaching water level) damages etc. in unified manner when disaster occur, and provide information to national branch offices, local public organizations, disaster control agencies and local residents.

In order to use these information appropriately in an emergency, carry out promotion of disaster control, maintenance of devices, improvement of information in non-emergency case.





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Number of observatory stations to send information by telemeter system

(February 2012)

Jurisdiction	Rainfall	Water level	
Water and Disaster Management Bureau, MLIT	2,401	2,263	
Prefectures	4,722	4,175	
Japan Meteorological Agency	1,291	0	
Total	8,414	6,438	

## **CCTV** Network service

Enabling real-time access to CCTV images instantly at the ministry, regional development bureaus and related offices

Use CCTV images to plan for disaster countermeasures



Example of video image (Yodo river in Osaka in 14<sup>th</sup> of August 2007)

Number of CCTV							
		March 2011					
	Road	River	Landslide prevention	Others	Total		
Hokkaido	1,452	957	67	18	2,494		
Tohoku	1,258	762	86	90	2,196		
Kanto	1,272	1,608	72	142	3,094		
Hokuriku	653	615	238	118	1,624		
Chubu	1,314	834	124	56	2,328		
Kinki	858	900	67	225	2,050		
Chugoku	1092	752	15	38	1,897		
Shikoku	760	330	36	105	1,231		
Kyushu	956	1,351	78	61	2,446		
Okinawa	114	56	0	6	176		
Total	9,729	8,165	783	859	19,536		
(%count only direct management March 2011 Researched by Electricity and communication office) 13							

March 2011 Researched by Electricity and communication office)

## Rainfall Observation in the Past

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- 26 units of C-band radars monitor across Japan as well as the conventional ground rain gauge, for monitoring the rainfall in a wide-area.
- Although effective for observing frontal heavy rain in a wide-area, detecting sudden intense rainfall in details may be difficult.





## Status of MLIT's C-Band Radar



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## Flood Disaster caused by Heavy Rain (over total 1,000mm) <sup>12</sup> 国土交通省



## Heavy Rain(over 100mm/hr)



July 5, 2010 Damages caused by short-term

torrential rain in Tokyo

#### Flooded damages caused by heavy rain (over 100mm/hr) across Japan



#### **XRAIN** (X band MP <u>Ra</u>dar <u>Information Network</u>)

OIntroduce XRAIN which has high frequency and high resolution in city areas and strengthen real-time observation in order to reduce damage from heavy rain and localized intensive downpour.

○ XRAIN achieve high frequency (5 times) and high resolution (16 times) observation compared to existing radar (C band radar). Also, XRAIN requires 1~2 minutes to transfer information while C band radar takes 5~10 munities.



co pand radar is appropriate for wide area observation (fixed observation radius i ZUKm), while XRAIN can be use observe instantly heavy and localized rains which occur in small area (fixed observation radius60km)

13.00

14:00

15:00

## XRAIN (X band MP Radar Information Network)

#### 1. High resolution (Characteristic of X band)

 X band radar has shorter wave length and can perform high resolution observation compared to C band radar
 (X band : 8~12GHz, C band : 4~8GHz)

#### 2. High frequency (Characteristic of MP radar)

- Measure shapes of raindrops by transmitting two waves and estimate rainfall from flattening and other factors of raindrops.
- Possible to provide rainfall observation data with high accuracy almost instantly without supplemental surface records.

## **3.** Enabling wind observation (Doppler effect)

• Possible to observe wind by measuring speed of raindrops by Doppler effect





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#### Example of Observation (Okayama Area: rainfall on 2011/8/12)



Comparison of precipitation data from XRAIN and ground gauges (at Nichiouji station)



16:00

17.00

18.00

19.00

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nm/h

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## Status of MLIT's C-Band Radar



#### @ mLIT





17:00

16:00

※この情報は遠報値であり、検定済データではありません





Early Warning "Area Mail" Provides disaster information such as Earthquake Early Warnings issued by the Japan Meteorological Agency and disaster and evacuation information issued by national and regional public institutions to subscribers in afflicted areas. •Each base station simultaneously transmit mail to all users in the coverage area. •Information can be received without the impact of line congestion as it uses cell broadcast sonvice (CBS)

- broadcast service (CBS).



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Emergency Announcement FM Radio It can be automatically switched on/off by central control (community broadcast or public administration) and can make announcements with high volume. It is equipped with rechargeable batteries, and receive broadcasts even during power-outage.



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Thank you for your kind attention



## Information System for River Administration in Japan

December 2012 Dr. NAKAO, Tadahiko FRICS

## Contents

- Topographic Features of Japan
- Development of Information System
- Information Dissemination to the Public
- Provision of Information other than realtime one

#### Maps of rivers in Japan



## Profiles of Major Rivers in the World



#### Concentrations of Population and Property on Alluvial Plains



## Flood Forecasting for Flood Fighting & Early Evacuation



Ikarashi R. after 2011 Flood

 Based on Structural Measures,

• Information is essential to save Lives!

## A Designated Elevation Mark



Sandbagging was limited to the officially designated elevation.

## Development of Legal System

	Law System	Background
ca.1890		Frequent Disaster
1896	River Law (old)	
		Typhoon Kathleen, etc.
1949	Flood Defense Law	
		Water Resources Development
1964	River Law (new)	
		Environment Problems
1997	River Law (major revision)	
		Frequent Urban Flooding
2001	Flood Defense Law (major revision)	
		Again, Frequent Urban Flooding
2005	Flood Defense Law (2 <sup>nd</sup> major revision)	

- · Topographic Features of Japan
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## Water Stage Station



## Trend of Measurement Facilities



In Tone River Basin (A=16,840 km<sup>2</sup>), including Rainfall and Stage Stations

## Sources of Data

As of March 31, 2010

	River Bureau	Highwa y Bureau	Met. Agency	Local Govern- ment	Water Corpora tion, etc.	Total
Radars	26		20			46
TM Rain	2,348	1,182	1,275	4,557	243	9,605
Water Stage	2,132			4,042	88	6,262
Others	1,560	188	87	400	337	2,572
Total	6,066	1,370	1,382	8,999	668	18,485

Most data are updated every 5(radar) or 10(telemeter) minutes© FRICS



## Radar Rain Gage



#### TOGA River Sudden Flood in 28 July 2008 14:32-16:40



KOBE City http://www17.plala.or.jp/kcamera/movie/demo.html



## Observation of the Radar Rain Gauge



Average rainfall intensity (mm/hr) in 5 min. intervals



# Installation of X-band MP Radars (XRAIN)



X-band MP: 250 m/250 m, Every 1 min., With Time lag of 1 min.

Traditional C-band: 1 km/1 km, Every 5 min., with Time lag of 5 to 10 min.

## **Closed Circuit TV**



## **Display in an Operation Room**

![](_page_29_Picture_3.jpeg)

- · Topographic Features of Japan
- · Development of Information System
- · Information Dissemination to the Public
- Provision of Information other than realtime one

## Information through Internet for the Public

![](_page_29_Picture_9.jpeg)

## Image of the Radar Rain gauges High Resolution of 1km & 5 min

![](_page_30_Picture_1.jpeg)

## Radar Rain gauges are equivalent to so many Ground Rain gauges

![](_page_30_Figure_3.jpeg)

## Information through Mobile Phone http://i.river.go.jp/

![](_page_30_Picture_5.jpeg)

## Data Flow

![](_page_30_Figure_7.jpeg)

![](_page_31_Figure_0.jpeg)

## **Conceptual Architecture of the Unified River Info**

## High Usage on Storm and Flood Days

![](_page_31_Figure_3.jpeg)

## · Topographic Features of Japan

- Development of Information System
- · Information Dissemination to the Public
- Provision of Information other than realtime one

## Consultation for Water-use Conciliation River Information in time of Water Shortage

![](_page_31_Figure_9.jpeg)

River Administrator shall exert himself/herself to provide necessary information for water use cociliation: River Law Article 53.

![](_page_32_Figure_0.jpeg)

## Preparation and promotion of flood hazard maps

People who have seen hazard maps start evacuation about one hour earlier than those who have not

![](_page_32_Figure_3.jpeg)

#### Hazard Map (Sukagawa City)

![](_page_32_Figure_5.jpeg)

## Information provision using iPhone in Bangkok Area

![](_page_32_Picture_7.jpeg)

![](_page_32_Picture_8.jpeg)

## On the GoogleMap, CCTV available

![](_page_33_Picture_1.jpeg)

![](_page_33_Picture_2.jpeg)

## CONCLUSIONS

- 1) Real-time information is essential to cope with torrential floods in Japan.
- 2) Recent advancement of information & communication technology (ICT) has enabled us to collect and process various information including Radars.
- 3) Disclosure and dissemination of river information will help both administrators and citizens to cope with water problems.

## Thank you for listening.

Is there any question?

Please access via e-mail, too. nakao@river.or.jp

![](_page_33_Picture_10.jpeg)

# Introduction of Climate Services by JMA

Tokyo Climate Center (TCC) Climate Prediction Division (CPD) Japan Meteorological Agency (JMA)

E-mail: tcc@met.kishou.go.jp

## **Provision of Climate Information**

![](_page_34_Figure_4.jpeg)

## About the Tokyo Climate Center

- The Japan Meteorological Agency (JMA) has been monitoring extreme climate events and the global climate system for two decades. In addition, the Agency operates numerical prediction models for long-rage forecasts and El Niño outlooks.
- JMA established the Tokyo Climate Center (TCC) in 2002 to meet the requirements of NMHSs and contribute to the climate services they provide in the Asia-Pacific region.
- The Center was designated as a Regional Climate Center in Region II of the World Meteorological

## Provision of Data and Products via the TCC website

![](_page_34_Picture_10.jpeg)

# Climate Information and Products

# Climate Monitoring & Climate Analysis

## Monitoring Extreme Climate Events

![](_page_35_Figure_3.jpeg)

## Monitoring Extreme Climate Events

Weekly Temperature anomaly (top) and Precipitation ratio (bottom)

(7 - 13 November, 2012)

![](_page_35_Figure_7.jpeg)

http://ds.data.jma.go.jp/tcc/tcc/products/climate/synop.html

## **ClimatView:** Web-based Interactive Tool

**ClimatView** is a tool overviewing and downloading monthly world climate data. It allows the user to see and obtain monthly mean temperatures, monthly total precipitation amounts and its anomaly or ratio at all available stations.

![](_page_36_Figure_2.jpeg)

and monthly precipitation from Nov., 2011 to Oct., 2012 in Chang Mai Thailand

http://ds.data.jma.go.jp/gmd/tcc/climatview/

## Climate Monitoring: Asian Monsoon

For monitoring Asian Monsoon, TCC provides monthly mean and anomaly of Stream Function, Wind and OLR in the 850hPa height field.

![](_page_36_Figure_7.jpeg)

http://ds.data.jma.go.jp/tcc/tcc/products/clisys/ASIA\_TCC/map1\_mon.html

## Monthly Highlights on the Climate System

'Monthly Highlights on the Climate System' has been issued as a monthly bulletin focusing on the monthly highlights of the monitoring results.

![](_page_36_Picture_11.jpeg)

Data: JRA-25/JCDAS, OLR, COBE-SST. CLIMAT reports, etc. http://ds

![](_page_36_Picture_13.jpeg)

## ITACS: Web-based Interactive Tool (for NMHSs)

**ITACS (Interactive Tool for Analysis of the Climate System)** is a web-based application software for climate analysis.

A new version (Version 4) has been developed, enabling users to (1) use the JMA's current operational ocean analysis data, (2) set the detailed graphics setting, and (3) download data in binary format, which is compatible to

- Ģradds.
- Japanese 25-year ReAnalysis (JRA-25) (1979-2004)
- JMA Climate Data Assimilation System (JCDAS) (2004 Present)

• Daily Sea Surface Analysis for Climate Monitoring (COBE-SST) and Predictions

![](_page_36_Picture_21.jpeg)

http://extreme.kishou.go.jp/tool/itacs-tcc2011/

## ITACS: Web-based Interactive Tool (for NMHSs)

![](_page_37_Figure_1.jpeg)

# El Niño Monitoring & Outlook

## El Niño Monitoring & Outlook

JMA operates the Ocean Data Assimilation System and the El Niño Prediction System (an ocean-atmosphere coupled model) for monitoring and prediction of El Niño-Southern Oscillation (ENSO). Monthly diagnosis reports, ENSO monitoring products, ENSO indices and El Niño outlooks are available on TCC website.

#### El Niño Outlook

( November 2012 - May 2013 )

Last Updated: 9 November 2012

- El Niño conditions transitioned to ENSO neutral conditions in the equatorial Pacific.
  It is likely that ENSO neutral conditions will continue until the northern hemisphere spring.
- It is likely that ENSO neutral conditions will continue until the northern hemisphere spring.

#### [El Niño / La Niña]

In October 2012, the NINO.3 SST deviation was  $0.0^{\circ}$ C (Table and Fig.1). SSTs in the equatorial Pacific were above normal in the western part and below normal in the eastern part (Fig.2 and Fig.4). Subsurface temperatures were above normal from the western to the central parts and below normal in the eastern part (Fig.3 and Fig.5). In the atmosphere, the convective activities were near normal in the equatorial Pacific (Fig.6). Easterly winds in the lower troposphere were also near normal in the

http://ds.data.jma.go.jp/tcc/tcc/products/elnino/index.html

## El Niño Monitoring & Outlook

JMA operates the Ocean Data Assimilation System and the El Niño Prediction System (an ocean-atmosphere coupled model) for monitoring and prediction of El Niño-Southern

Oscillation (ENSO). Monthly diagnosis reports, ENSO monitoring products, ENSO indices and El Niño outlooks are available on TCC website.

![](_page_37_Figure_16.jpeg)

![](_page_37_Figure_17.jpeg)

## El Niño Monitoring & Outlook

JMA operates the Ocean Data Assimilation System and the El Niño Prediction System (an ocean-atmosphere coupled model) for monitoring and prediction of El Niño-Southern

![](_page_38_Figure_2.jpeg)

# Seasonal Forecast for Domestic Users in Japan

## Seasonal forecast in Japan

![](_page_38_Figure_5.jpeg)

## **Probabilistic Forecast**

- Seasonal forecasts take averages for temperature, precipitation, sunshine hours etc. for 1 or 3 months, warm and cold seasons, dividing each into "low (little)", "medium" and "high (much)" categories and predict the chances of appearance for each category.
- Boundary values dividing the three classes are derived from **30 years of data** so that **each category represents 33% of values.** Current boundary values are taken from dat Climatic frequency (30years from 1981 through 2010)

![](_page_38_Figure_9.jpeg)

## Areas for Seasonal forecast

![](_page_39_Figure_1.jpeg)

## **Examples of Seasonal Forecast**

![](_page_39_Picture_3.jpeg)

One-month forecast for Sept 29 through Oct 28

Issued on 28 September ,2012, by JMA/Global Environment and Marine Department Announcement < Items requiring special care >

Outlook for very high temperatures in Northern and Eastern Japan for the beginning of the period. < Weather forecast for the coming one month period>

Most probably weather, special temperatures, precipitation, etc. for the coming month are as follows.

Across the whole country, weather is expected to change in the period of a few days. The Northern area on the Pacific side, in Western Japan, and Okinawa-Amami should see seasonal average large number of clear days Average temps for the coming month: 50% probability of high temps for NorthJapan; East Japan 40% chance of both seasonal average and high temps; Okinawa-Amami equal 40% chance of normal and low temps. Precipitation 40% chance for normal and high amounts in North and in East and West on the Sea of Japan side, with a 50% chance of high rain for East and West Japan on the Pacific side as well as Okinawa-Amami.

Weekly temperature outlook: in the first week, 80% chance of high temps in North Japan and 60% in Eastern Japan, 50% chance of seasonally

## Early Warning Information on Extreme Weather

![](_page_39_Figure_11.jpeg)

# Long-range Forecast Products (on TCC website)

## Forecast and Verification maps

![](_page_40_Picture_1.jpeg)

and Apr. Cold season Forecast: Sep. and Oct.

http://ds.data.jma.go.jp/tcc/tcc/products/model/index.html

(for NMHSs)

## **One-month Probabilistic Forecast** for Southeast Asia

![](_page_40_Picture_5.jpeg)

## Binary gridded data (GPV)

![](_page_40_Figure_7.jpeg)

Special report on the extreme climate event its analysis

## Report on the extreme climate event (1)

NMHSs are expected to actively contribute to climate risk management, and must issue appropriate information in a timely manner when extreme events occur. Against this background, TCC is committed to assisting NMHSs in fulfilling their roles.

In summer 2011, precipitation over the Indochina Peninsula continued to be above normal from June to September, which caused floods over a wide area in the basins of the Chao Phraya River and the Mekong River. The flood has caused serious damage over the Indochina Peninsula especially in Thailand.

On 31 October, 2011, TCC issued a report entitled "Heavy rainfall over the

Indochino Doninculo for luno

![](_page_41_Picture_5.jpeg)

## Information on specific events

In addition to issuing reports as the press release, TCC also provides information, such as summary of the Asian summer monsoon and reports on specific events.

![](_page_41_Picture_8.jpeg)

Climate Change Monitoring & Projection

#### **Climate Change Monitoring and Projection**

JMA monitors long-term changes in global average surface temperature anomalies for the purpose of monitoring global warming. The TCC website make it available to **see long-term changes in annual** and monthly anomalies of the global average surface temperature. Annual Global Average Temp. (°C)

![](_page_41_Figure_12.jpeg)

![](_page_41_Figure_13.jpeg)

February) for scenario A1B for the period 2080 - 2099 relative to the period 1980 - 1999 conducted using 21 climate models (used the report of working group I to the IPCC Fourth

http://ds.data.jma.go.jp/tcc/tcc/products/gwp/gwp.html

## Climate Change Monitoring Report

JMA has issued "Climate Change Monitoring Report" every year informing the latest status of climate change in Japan and the world, greenhouse gases and the ozone layer.

These reports are expected to help readers such as policy makers and researchers to obtain better understanding of the latest status of the climate and further to take measures

![](_page_42_Figure_3.jpeg)

against the global warming and http://www.jma.go.jp/jma/en/NMHS/indexe ccmr.html

# TCC news

## TCC news

TCC news is a quarterly newsletter issued in February, May, August and November containing articles on the latest climate information (significant climate events, seasonal outlook, etc.), introduction of TCC's new products and relevant activity. The latest issue (No. 30) is now available.

![](_page_42_Picture_8.jpeg)

http://ds.data.jma.go.jp/tcc/tcc/news/index.html

# Capacity Development

## **Capacity Development**

TCC conducts capacity-building activities in its role as RCC.

## **Annual Training Seminar**

**Expert visit to NMHSs** 

## **Expert visit from NMHSs**

## **TCC Annual Training Seminar**

As part of TCC's capacity-building activity in its role as RCC, TCC holds **annual training seminars** on the application of its climate monitoring and prediction products.

Each seminar deals with a different theme depending on TCC's progress in climate and analysis capabilities, such as the introduction of upgraded climate models.

10	meme	
Nov. 2008	Climate Information and Forecasting	
Dec. 2009	Climate Analysis using Reanalysis Data	ET
Jan. 2011	Application of Seasonal Forecast Gridded Data to Seasonal Forecast Pro-	ducts
Nov. 2011	One month Forecast Products	

#### Nov. 2012 Climate Analysis Information

![](_page_43_Picture_10.jpeg)

## TCC Annual Training Seminar

Materials and presentations of past training seminars are available on the TCC website.

<b>回</b> 复 Japan Meteorol	象庁 ogical Agency	Tokyo Climat	te Center WMO Re	gional Clim	ate Cent	er in RA I	I ((Asia))	@w	MO
					• TC	C home 🔍 Abou	It for O Site	Map O Cont	tact us
Home	World Climate	Climate System Monitoring	El Niño Monitoring	NWP Model Prediction	Global Warming	Climate in Japan	Training Module	Press	Links

Library and Documents

This is the location of our documents/presentations on research and development activities and training modules for capacity building on climate monitoring and seasonal forecasting.

#### Main Products

HOME > Documents Library

#### Training Modules

- \* TCC Training Seminar on One-month Forecast Products (7-9 November 2011)
- + TCC Training Seminar on Application of Seasonal Forecast GPV Data to Seasonal Forecast Products (18-21 January 2011)
- \* TCC Training Seminar on Climate Analysis using Re-analysis Data (1-4 December 2009)
- \* TCC Training Seminar on Climate Information and Forecasting (4-6 November 2008)

#### Abstracts and Presentations

Eighth Session of the Forum on Regional Climate Monitoring, Assessment: and Prediction for Asia (5-7 April 2012, Beijing, China) W ME
 Twelfth Joint Meeting of Seasonal Prediction on the East Asian Winter Monsoon (10-11 November 2011, Tokyo, Japan)
 Seventh Session of the Forum on Regional Climate Monitoring, Assessment and Prediction for Asia (6-8 April 2011, Beijing, China)
 Eleventh Joint Meeting of Seasonal Prediction on the East Asian Winter Monsoon (10-11 November 2010, Seoul, Republic & Kores)
 Sixth Session of the Forum on Regional Climate Monitoring, Assessment and Prediction for Asia (6-9 April 2011, Beijing, China)

## **Expert visit to NMHSs**

Exercise at National Center for Hydro-Me

#### Participation of TCC Experts in RCOFs and Expert Visits to NMHSs in Southeast Asia

WMO Regional Climate Outlook Forums (RCOFs) bring together antional, regional and international climate experts on an operational basis to produce regional climate outlooks based on anyout from participating NMFsS, regional institutions, Regional Climate Centres and global producers of climate predictions. By providing a platform for comstraines with similar climatological characteristics to discuss related matters, these forums ensure consistency in strens of access to and interpretation of climate mformation.

In 2012, TCC expects participated in two ECOFs. Theso were the eighth section of the Formu on Regional Cimate Monitoring. Assessment and Prediction for Regional Association II (FOC:RAI) held in Beijung, Chana, from 5 to 8 April, and the third session of the South Asim Climate Outlook Formu (SA:SOCI-3) held in Pine, India, from 19 to 20 April. At both the securit, the TCC attenders gave presentations on sessional predictions based on IMA's numerical model and participated in discussions to produce consensus forecents.

TCC experts also visited NMHSs in the Philippines, Viet Nam and Lao PDR in March 2012 to provide foilow-up for the TCC Training Seminar on one-month forecest held in November 2011, including practical resercises with the Interactive Tool for Analysis of the Climate System (TTACS) and the installation of a module for site-specific probabilistic guidance for one-month forecasting. The experts also discussed and acchanged view, with attendees on improving climate services and engaging in possible futare cooperation.

(TCC news No. 28 (Spring 2012)

![](_page_43_Picture_30.jpeg)

Discussion at Philippine Atmospheric, Geophysical and A tronomical Services Administration (PAGASA), Philippines

![](_page_43_Picture_32.jpeg)

Lecture at Department of Meteorology and Hydrolo (DMH), Lao PDR

http://ds.data.jma.go.jp/tcc/tcc/news/index.html

## **Expert visit from NMHSs**

#### BMKG expert visit to TCC

One of TCC's main tasks is to assist SMIIBs an im-proving their elimate services. In addition to running annual training semiars and arranging expert visits, TCC also receives visitors from VMIBs upon request. Thomesin's Meteorological, Climatological and Geo-physical Agency (BMKG') is currently developing in Climate Early Warning System (BMKG CEWS), which in scheduled to eather operation in 2013. In a related de-velopinant, MAA commenced operational provision of Early Warning Information on Extreme Washier unterorological risk management in elimate-warning to interface and risk management in elimate-some washier water in Japan. To support the effective development of BMKG CEWS, four equests from BMKG visited TCC in July 2012.

Abi 2012. During the visit, the IMKGT representatives give in-formative presentations on their dimats acrises, includ-ing those railored to agriculture in hadnessis. TCC ex-perts then led discussions on a number of relevant issues such as work procedures for the operational elimate varning system in Japan and JMA's Ensemble Prodiction System (IPS) for seasonal forceasting. Attendees from both equalizations engaged in interesting and fruitful dis-cussions on customized elimate services and various other issues. The BMKG experts then had exervises on the application of TCC products including gridded EPS data. TCC hopes the visit will contribute to the efficient and effective development of BMKG's planned Climate Warning System.

(TCC news No. 29 (Summer 2012)

![](_page_44_Picture_6.jpeg)

![](_page_44_Picture_7.jpeg)

![](_page_44_Picture_9.jpeg)

Exercises on the application of FCC products INMEG experts and TCC staff members

http://ds.data.jma.go.jp/tcc/tcc/news/index.html

![](_page_45_Picture_0.jpeg)

# General briefings on forecasting operations

7<sup>th</sup> December 2012 Forecast Department Japan Meteorological Agency

![](_page_45_Picture_3.jpeg)

JMA-

## Weather Disasters in Japan

![](_page_45_Picture_6.jpeg)

## Weather Disasters in Japan

![](_page_45_Picture_8.jpeg)

![](_page_45_Picture_9.jpeg)

![](_page_45_Picture_10.jpeg)

![](_page_45_Picture_11.jpeg)

![](_page_45_Figure_12.jpeg)

![](_page_46_Figure_0.jpeg)

![](_page_46_Figure_1.jpeg)

![](_page_46_Figure_2.jpeg)

![](_page_46_Figure_3.jpeg)

Basic Act of Disaster Control Measures					
Type of Disaster Disaster Prevention Measurement	Sediment Disaster by Heavy Rain	Flood Damage by Heavy Rain (by Inundation)	Flood Damage (by River Flooding)		Flood Damage (by Storm Surge)
Evacuation	Sediment Disaster Alerting Information			Flood Alerting Information	
Instruction	Per Municipality			Per Designated River	Storm Surge
Evacuation Preparatory Information	Heavy Rain Warning (Sediment Disaster)	Heavy Rain Warning (Inundation)	Flood Warning	Flood Advisory Information	warning
	Per Municipality	Per Municipality	Per Municipality	Per Designated River	
Starting Disaster Prevention Measures	Heavy Rain Advisory	Heavy Rain Advisory	Flood Advisory		Storm Surge Advisory
(small size disaster not necessary to evacuate)	Per Municipality	Per Municipality	Per Municipality		
D) 気象庁 Japan Meteorological Age	ncy				JMA 9

## Information supporting evacuation decision

![](_page_47_Figure_2.jpeg)

Joint alert with Sediment Disaster Alert "Erosion and sediment For mitigation of sediment disasters Control/ MLIT" LMO/JMA Prefecture Rain(1hr) Soil W Sediment Disaster Alert Joint announcement by Prefecture and Meteorological Observatory Alert on sediment disaster for each Aunicipality under warning: XX City, YY Town city Expected rainfall intensity People living in areas prone to sediment-related disasters such as those near cliffs • Graphical information in addition to are recommended to early evacuate to safety areas. Pay attention to information plain text warning The operational issue has started until March 2008 at Municipality under all prefecture. warning Area which Local Authorities experienced earthquake (City and others) の気象庁 For more information Saho division of XX prefe Japan Meteorological Agency

(XX Meteorological Observatory)

![](_page_47_Figure_5.jpeg)

## Time-series of information and required actions

![](_page_48_Figure_0.jpeg)

![](_page_48_Figure_1.jpeg)

![](_page_48_Picture_2.jpeg)

![](_page_48_Picture_3.jpeg)

![](_page_49_Figure_0.jpeg)

# Warnings and Advisories

Storm	Snow storm	Heavy rain	Heavy snow
Storm surge	High waves	Flood	
Advisories			
Gale and snow	Gale	Heavy rain	Heavy snow
Dense fog	Thunderstorm	Dry air	Avalanche
Ice accretion	Frost	Low temperature	Snow melting
Storm surge	High waves	Inundation (Flood)	

Example of Criteria for Heavy Rain Warning

Town	Aritagawa Towr	Tokyo Chiyoda Ward	Hokkaido Sapporo City	
m	170mm	100mm	70mm	3 hourly rainfall amount
	Aritagawa 170m	Chiyoda Ward 100mm	Sapporo City 70mm	3 hourly rainfall amount

![](_page_50_Picture_0.jpeg)

Evacuation & Information during a Flood: Based on Recent Research and Initiatives

![](_page_50_Picture_2.jpeg)

Ichiro Matsuo, Associate Director, Environment Disaster Prevention Research Institute

JICA Thailand

## Characteristics of Recent Flood Phenomena

- Extreme rainfall (wide intensity fluctuation)
- Frequent occurrence of local rainfall (downpours) in northern Japan
- Typhoons near Japanese coastal waters
- An increase in severe rainstorms with no window for disaster prevention measures
- Increased flooding of small-and-medium sized rivers and unexpected flood damage (frequent disaster recurrence)
- · Landslides occurring in places and at times that are difficult to predict

![](_page_50_Picture_13.jpeg)

![](_page_50_Picture_14.jpeg)

■ I believe that to protect the lives of our citizens from natural disasters we must:

1. rebuild a regional (community) disaster prevention system,

2. link disaster prevention information with specific guidance, and

3. ensure everyone take appropriate actions to avoid becoming a victim. These are the 3 key ingredients of disaster preparedness. Our goal is to research and propose specific measures based on a variety of disaster investigations, and work together with various organizations and individuals in disaster-stricken areas to create communities that can survive in the face of a disaster.

■ So far we have looked at a number of disasters, beginning with the Kobe earthquake of 1995, and including other earthquakes, tsunamis, volcanic eruptions, and floods. We have conducted numerous independent flood investigations across the country, and have joined with communities to implement effective initiatives.

![](_page_50_Picture_20.jpeg)

![](_page_50_Figure_21.jpeg)

#### Information and Evacuation in Light of Flood Investigations

Case Study: Late August 2008 Heavy Rainfall in the Tokai Region

Case Study: 2009 Flooding in Sayo, Hyogo Prefecture

Case Study: Survey of Japanese Companies in Thailand on 2011 Flood

![](_page_51_Picture_4.jpeg)

![](_page_51_Figure_5.jpeg)

## Summary of Rainfall and Damage

![](_page_51_Figure_7.jpeg)

![](_page_51_Figure_8.jpeg)

Flood damage in Aichi Prefecture (Japanese government report) Flooding above floor level: 1,149 homes Flooding below floor level: 8,060 homes

No. of households advised to evacuate by Nagoya City Approx. 360,000 homes No. of shelter evacuees: 375 (according to Nagoya City)

![](_page_51_Picture_11.jpeg)

## Problems Revealed via Municipal and Resident Surveys

1. The heavy rain was local and so unexpected that disaster prevention measures couldn't be implemented.

2. The city was unable to utilize information obtained from residents calling the emergency number (119).

3. The city made announcements regarding evacuation preparations and evacuation advisories but the means of communicating that information to residents was limited since it was the middle of the night.

4. Information sharing between the river administrator and residents was not smoothly implemented.

5. Information needed by residents was not shared.

![](_page_51_Picture_18.jpeg)

## [Based on a Survey of 1600 Nagoya City Residents]

![](_page_52_Figure_1.jpeg)

![](_page_52_Figure_2.jpeg)

![](_page_52_Picture_3.jpeg)

#### [Awareness and Disaster Prevention Action] Awareness of evacuation info Awareness of evacuation advisories and actions taken and actions taken 52 I don't remember 45 Э I didn't think anything in particular 2 Other ( ) 35 28 I didn't see or hear any information on evacuation preparation I saw and heard the information, and watched attentively I didn't evacuate 373 328 I evacuated to a city-designated 5 2 shelter I evacuated to the 2nd or 3rd floor of a 6 nearby building I evacuated to the 2nd floor of my 17 14 I decided to evacuate to the 2nd floor or other 25 21 high place I tried to evacuate and went outside, but it was, 6 5 flooded, so I went back inside my home I prepared to evacuate 63 I decided to prepare to evacuate I went outside to look at the situation 390 322 8000 200 400 600 200 400 600 800

There were 7 people who actually evacuated to city-designated shelters. 41 people voluntarily evacuated to the higher floors of their home or nearby buildings. Over 20 people considered evacuating to higher floors. There were also nearly 150 people who prepared to, and probably would have, evacuated.

![](_page_52_Picture_6.jpeg)

#### [Information Tools, ICT]

Having experienced a disaster, what do you think is the best way to communicate disaster prevention information to the community?

![](_page_52_Figure_9.jpeg)

Although there is a strong need for high-tech, many rely on low-tech (people-based) information sharing.

DTTV is promising, how can it fulfill residents' need for more detailed disaster prevention information? Should leverage the strengths of communication tools to send information.

![](_page_52_Picture_12.jpeg)

#### [Disaster-reducing Measures] Based on Answers to Openended Questions

◆ I live on the 3rd floor of my condo, so I think it would be even more dangerous to evacuate.

♦ Instead of wards, the prefecture and city should focus on high-risk areas, such as locations along rivers that are at a high risk of disaster and low-lying areas with many detached houses. There is a need for a system that can immediately get information to these areas.

◆ I'd like to have a detailed hazard map of flood-prone areas. The grid cells are too big and hard to make sense of. I'd also like to see a mathematical model developed that could immediately create a simulation and spit out data on flood-prone areas, then have those results publicized on the Internet.

◆ I wish that data broadcasting, etc. were used to deliver more localized information.

◆ I think we need wireless for homes or some kind of media that are directly linked to municipal offices so we can get info. 24 hours a day.

◆ I'd like to see a service that simultaneously delivers information to cell phones. Though posting disaster prevention information on websites is needed, during a disaster we may not be able to access it, so I'd like to see use of sound trucks, disaster management radio communications, and cell phones.

◆ I think disaster prevention measures should be regularly discussed on the ward level, and opportunities be created to talk about evacuation measures. Since there are homes without computers and some that can't be reached by phone, emergency information should be delivered via cell phone.

![](_page_53_Picture_8.jpeg)

## Initiatives Based on a Study of the 2008 Heavy Rainfall in the Tokai Region

- 1. Rebuilding an evacuation system
- 1) A collaborative system among the meteorological office/river and sewer administrators, Nagoya City, and residents
- 2) Preparation and regional utilization of hazard information on flooding of inland waters and river waters
- 3) An evacuation plan that includes evacuating high-rise buildings and use of private facilities in the city
- 4) Reevaluation of evacuation timing and criteria
- 2. Mitigating the impact of a disaster via information
- 1) Provide specific disaster prevention info. that matches the evacuation plan
- 2) Share urgent information that residents want via a viewable structure (build a platform)
- 3) Identify disaster information that gets people to act and how to communicate it via different tools

![](_page_53_Picture_19.jpeg)

## Case Study: 2009 Flooding in Sayo, Hyogo

![](_page_53_Figure_21.jpeg)

![](_page_53_Figure_22.jpeg)

![](_page_54_Picture_0.jpeg)

![](_page_54_Picture_1.jpeg)

![](_page_54_Picture_2.jpeg)

![](_page_54_Figure_3.jpeg)

#### From Overflow to Levee Breach

![](_page_55_Picture_1.jpeg)

Levee breach site (provided by Kobe Shimbun)

At approx. 9:20 p.m. the Sayogawa River levee broke. While the water was receding, flooding from the Sayogawa River continued to inundate the district.

![](_page_55_Picture_4.jpeg)

![](_page_55_Figure_5.jpeg)

# <complex-block>

## Building Damage Based on a Survey

- Only buildings reported as damaged are shown
- Most of the homes near the washedout levee were completely destroyed.
- A scattering of buildings along the prefectural road in the vicinity of Sayogawa River were completely destroyed.

![](_page_55_Figure_11.jpeg)

#### Damage in the Kuzaki Area

![](_page_56_Figure_1.jpeg)

#### Actions Taken by Neighborhood Associations (Based on Interviews with Block Leaders, etc.)

	Disaster and circumstances	Actions of neighborhood association presidents/block leaders	Major actions	
Until 5:00 p.m.	Rainfall	<ul> <li>Torrential rain fell until around 3:00 p.m., and several block leaders inspected the river.</li> </ul>	Information gathering stage • River observation, floodgate	
From 6:00 p.m.	Heavy rains	<ul> <li>Persons in charge of weir gathered in a shed near Nakawatari Bridge. They suggested that the neighborhood association president create an emergency management headquarters for Kuzaki.</li> </ul>	operation, communication	
From 7:00 p.m.	7:45 p.m. The siren sounds at Enkoji Temple, Sayogawa River	The neighborhood association president and 4 persons in charge of the weir hold an emergency response meeting at the Senior Citizens Center. Some neighborhoods have evacuated residents of one-story homes (at risk during flooding) in advance to Kuzaki Elementary School. •Block leaders were told to "meet at the Senior Citizens Center at 8:00 p.m."	Shared sense of danger stag •A sense of danger shared vi the neighborhood association •Gathering of block leaders advanced evacuation	
From 8:00 p.m.	8:00 p.m. Exceeds evacuation stage 8:40 p.m. Exceeds bankfull stage water level Exceeds bankfull stage water level Approaches levee breach	All block leaders gather at the Senior Citizens Center.     The decision is made for block leaders to warn residents and volunteer firement     to ask residents to evacuate.     An attempt was made to use disaster management radio communications at the     Senior Citizens Center, but it was not working.     Some block leaders used lightweight trucks to sandbag the Sasagaoka Bridge,     but the sandbags washed away immediately.	Response meeting •Evacuation support stage •Meeting of block leaders •Residents warmed to evacuate •Block leaders stack sandbags, etc.	
9:00 p.m. to 11:00 p.m.	Casualities reported in other districts 9:10 p.m. An evacuation advisory is given for some areas 9:20 p.m. An evacuation advisory issued throughout the entire region 9:50 p.m. Peak water level (5.08 m)	Sudden flooding inundates the 1st floor of the Senior Citizens Center, trapping the neighborhood association president/block leaders. Cars used for transportation are rendered inoperable by flooding and barriers or roads. A block leader who returned home is trapped by flooding. Several cell phones are submerged. Serior citizens who failed to escape are rescued by boat.	Disaster measures reach their limit- evacuation stage • Sudden rise in flood leve • Many block leaders risked their lives	

隣保長行動ルート図

Courageous Actions Taken by 14 Block Leaders to Protect the Area

The • indicates the evacuation shelters to which the block leaders finally went

![](_page_56_Figure_6.jpeg)

![](_page_56_Figure_7.jpeg)

#### Actions of Block Leaders to Protect the Area

#### Disaster prevention actions taken by a block leader (Mr. A)

- ① At 7:45 p.m., goes to the Senior Citizens Center
- ② Warns all neighborhood households for which he is responsible (on foot)
- Returns to the Senior Citizens Center, retrieves sandbags, and heads to the Sasagaoka Bridge (by car)
- (4) Goes to shed where persons in charge of weir are gathered
- (5) Goes home to check on safety of family (on foot)
- 6 After checking on family, is swept away by water while heading back to shed (on foot)
- ⑦ Goes to a car dealer on the other side of the bank to get a car
- (8) Goes where fishing boats are docked
- (9) Heads out to rescue residents via boat
- Picks up residents in boat and goes to evacuation shelter

The disaster prevention equipment, such as sandbags and boats, were scattered over a wide area. The elementary school was the only evacuation shelter. He risked his life to save others.

![](_page_56_Figure_21.jpeg)

![](_page_57_Figure_0.jpeg)

![](_page_57_Figure_1.jpeg)

#### **Evacuation Conditions (Avoiding** Becoming a Victim)

100

120

![](_page_57_Figure_3.jpeg)

![](_page_57_Picture_4.jpeg)

#### **Problems Encountered** While Fleeing

Although there were those who sought shelter at Kuzaki Elementary School because of the warning given by the neighborhood association, many stayed at home or a friend's home. Many decided to seek refuge on the 2nd floor of their home based on flood conditions, etc., but also felt at risk in their home.

The disaster prevention actions taken by block leaders were arduous because the location of the sandbags, boats, etc. were scattered. There was a need for life-saving equipment that would facilitate disaster prevention activities.

Numerous vehicles sustained flood damage, including those taken to the school (evacuation shelter) grounds.

#### 20 40 60 80 Current rainfall and anticipated rainfall, etc. Information on current state of the river, anticipated state, etc.

Desired information on the day of the flood

flooded

areas

Other

No response

![](_page_57_Figure_10.jpeg)

![](_page_57_Picture_11.jpeg)

![](_page_58_Figure_0.jpeg)

#### Initiatives in the Kuzaki Area of Sayo-cho (Collaboration with Neighborhood Associations in 2012)

![](_page_58_Picture_2.jpeg)

![](_page_58_Picture_3.jpeg)

June 2012

Kuzaki Ne Crisis & Fi

Collaboration with Kuzaki area neighborhood associations

every household

Workshops held at the district center Completed and distributed shelter was built on the 2nd the Disaster Prevention floor Action and Support Guide to

![](_page_58_Picture_6.jpeg)

managed apartments in the district A temporary emergency

![](_page_58_Picture_8.jpeg)

## Summary

- The neighborhood association (a resident volunteer organization) acted to protect the area.
- Many narrowly escaped death. There are numerous problems that must be solved before another disaster strikes.
  - Several evacuation sites should be established in the area, including temporary shelters.
  - Equipment, such as rescue boats, life jackets, and ropes, should be stored at shelters.
  - Initiatives should be promoted that enable sharing of disaster prevention information among areas in the immediate vicinity.
  - Disaster management radio communication equipment should be flood-proof. Always double check. Cell phones are now life-saving tools.
    - Cell phone companies should make all cell phones waterproof by default.
  - In areas where cars are a necessity, include how they should be used in the evacuation plan.
- Evacuation plans should be drawn up for each area. Residents should take independent action in cooperation with government initiatives. Experts should create a system that supports those actions.

![](_page_58_Picture_19.jpeg)

#### Case Study: Survey of Japanese Companies in Thailand on 2011 Flood

![](_page_58_Picture_21.jpeg)

#### Survey Targeting Parent Companies of Japanese **Overseas Subsidiaries** - CeMI Survey

![](_page_59_Figure_1.jpeg)

Damage status-1: When companies indicating they suffered flooding were asked the inundation depth, less than 80% answered 1-3 m, and over 20% answered 3-5 m. In addition, 15 companies indicated

![](_page_59_Figure_3.jpeg)

## As a way to cope with the flood, 80% of the companies established a disaster response headquarters either in Thailand or Japan. Many indicated they also used the Internet and TV to obtain information. The most helpful information was about the inundated areas, followed by

![](_page_59_Figure_5.jpeg)

#### Suggestions from companies suffering damage:

#### Suggestions for the Thai government:

- ·Thai Government: Provide accurate flood risk information
- $\ensuremath{\cdot}\xspace$  Thai Government: Develop measures for dams, reservoirs, and industrial complexes
- Thai Government: Initiate infrastructure improvement and flood control measures

#### Suggestions for the Japanese government:

Establish systematic government guarantees in the event of a flood
Lay a strong foundation for alternative production system in cases like this
Government support in times of disaster for alternative production abroad
Revise, reduce, and computerize paperwork for establishing alternative production
Promote Thai-Japanese government cooperation and use of various technologies, etc.

![](_page_60_Picture_7.jpeg)

![](_page_60_Picture_8.jpeg)

The Nagoya Water Disaster Information Sharing Promotion Coordination Council

![](_page_60_Picture_10.jpeg)

#### Establishment of the Nagoya Water Disaster Information Sharing Promotion Coordination Council

Formed in June 2009, the Nagoya Water Disaster Information Sharing Promotion Coordination Council serves as an umbrella for various disaster prevention organizations. Working against a backdrop of destruction wrought by frequent storms and flooding across Japan, including the torrential Tokai rains of 2000, August 2008, and June 2009, the Council is looking for solutions to problems related to sharing flood and disaster prevention information.

![](_page_60_Figure_13.jpeg)

## **Review Process at Meetings**

![](_page_60_Figure_15.jpeg)

#### Initiative 1: A Shared Sense of Danger during Typhoon Melor

![](_page_61_Picture_1.jpeg)

·The risk awareness index created by the Coordination Council was used widely during the September 29, 2009 Typhoon Melor that struck the

Map of coastal

![](_page_61_Picture_4.jpeg)

Low atmospheric pressure Irago Observatory 956.4 hPa(highest since opening in 1947) Maximum tide level (TP) Mikawa Port (Aichi Prefecture): 3.15 m (highest since Typhoon Maximum wind velocity Nagoya: 17.3 m/s Irago: 23.2 m/s highest in the past 10 years highest in the past 19 years Centrair: 32.7 m/s (strongest instantaneous wind speed 44.2 m/s)

![](_page_61_Picture_6.jpeg)

## **2009 Typhoon Melor Aftereffects**

![](_page_61_Picture_8.jpeg)

#### **2009 Typhoon Melor Aftereffects**

![](_page_61_Picture_10.jpeg)

Provided by Chukyo TV

![](_page_61_Picture_12.jpeg)

As Typhoon Melor approached the coast of Japan, the council members (meteorological observatory, news media, municipalities, and river administrator) exchanged information so that the area was able to take unified disaster prevention action through information sharing and a shared sense of danger.

![](_page_61_Picture_15.jpeg)

## Media warnings were given early!

## • If there hadn't been a shared sense of danger...

Normally, newscasts on the typhoon, running from the middle of the night on the 7th (Wed.) to early morning on the 8th (Thur.) would have... ⇒warned people to take precautions <u>after noon on the 7th</u>

## • As a result of a shared sense of danger...

On the 5th (Mon.) the shared sense of danger spread

- ⇒leading to full coverage on the <u>evening news beginning on</u> <u>the 6th</u>
- $\Delta^{\text{``It's important that measures be completed tomorrow during daylight''}$
- $\Delta$  "On the night of the 7th, stay in a safe place and don't go out"
- △ "Prepare for the typhoon and take all necessary precautions, such as removing items from the veranda!"

These kinds of warnings were repeated from the 6th by every media outlet.

## ⇒ The news broadcasts occurred 1 day earlier, enabling early measures to be taken

## "Keywords" were broadcast by all stations

• Expressions that instill a sense of danger are important in alerts!

#### $\Delta$ "Just like Typhoon Vera..."

- ⇒ Evoke images of Typhoon Vera and suggest that significant damage will be done (an image of the worst case scenario)
- $\Delta \text{``The strongest typhoon in the past 10 years''}$ 
  - $\Rightarrow$  An image of strong winds like none ever seen before
- News began to spread on the 6th, so the response from various organizations was also quick...
  - $\Delta$  Many municipalities decided early on to close elementary schools, etc.
  - $\Delta$  Toyota decided to close their factory
    - $\Rightarrow$  Every media outlet reported this on the 7th
    - $\Rightarrow$  It subtly drove home the idea of taking action

## What did the news media communicate?

![](_page_62_Picture_23.jpeg)

## How did the residents cope?

![](_page_62_Figure_25.jpeg)

## Information instilling a "sense of danger"

![](_page_63_Figure_1.jpeg)

## Disaster prevention actions taken by residents

![](_page_63_Figure_3.jpeg)

## Assessment of the shared sense of danger

• The "suppliers" of disaster prevention information and "communicators," including community disaster prevention organizations and news media, shared information as well as the sense of danger in advance and succeeded in impressing on people the importance of taking disaster prevention actions.

•Collaboration among the meteorological observatory, river administrator, and municipalities led to the early evacuation announcements.

•Most residents got typhoon and disaster prevention information via news media at an early stage and refrained from going outside, which kept the number of casualties down dramatically.

•Essential utilities that participated in information sharing were also able to work well ahead of the storm to smoothly establish in-house disaster prevention systems, etc.

![](_page_63_Picture_9.jpeg)

## Initiative 2: Revising the City's Standard Evacuation

Communications Aiming for Easy-to-understand Disaster Prevention Information

Revising standard communications

- Identify problem with current standard communications from Nagoya City
- Review/draft a policy for revising the standard communications
  - Aim for standard communications that are clear and easy to understand
  - Provide information with the changes clearly highlighted
  - Provide the minimum required amount of information
  - Make inputting short and simple
  - Provide easy-to-use information (scripts for reporters, etc.)

#### Tailor information to news media format

56

#### Support system for information input

## A system designed to make providing evacuation information short and simple

![](_page_64_Picture_2.jpeg)

## Initiative 3: Workshops to Boost Residents' Ability to Take Disaster Prevention Measures

#### 1st time

#### 2nd time

3rd time

![](_page_64_Picture_7.jpeg)

## Initiative 4: Promoting Safety in Flood-prone Areas

Phenomenon/ Chronological order	Norm	al conditions	Heavy rains	Rise in water level	Evacuation	
Residenti a	Zoning		High-risk areas	Areas at risk of flooding	Hazard map areas	
al (inhabited) reas	Residential (inhabited) sites		High-risk floors •Underground facilities •Basements •Semibasement structures, etc.	Areas at risk of flooding •Wooden homes •One-story homes •1st floor, etc.	Areas at risk of flooding •Wooden homes •One-story homes •1st floor, etc.	
Evacuation	C o m m o n knowledge/awareness- raising activities	Measures to increase knowledge under normal map, Marugoto Machigoto (All Around Town) Hazard Map, toy publications, resident workshops, etc.) -Review method for community -Revaluate evacuation shelters, etc.	Determine high-risk areas -Know targets (persons needing help during a disaster, etc.) -Persons needing evacuation assistance -Method of informing the community, etc.	<ul> <li>C a b b b b b b b b b b b b b b b b b b</li></ul>	E Curbing unnecessary evacuation (appropriate action to avoid danger) Iffeed T	
	JICA Thailand 59					

![](_page_64_Picture_10.jpeg)

![](_page_64_Picture_11.jpeg)

![](_page_65_Picture_0.jpeg)

## My Perspective on Information and Evacuation (Part 1)

- Unlike earthquakes and other disasters, people have time to take flood prevention measures
- Disaster prevention information saves lives and prevents economic damage.
- It's important that residents and organizations increase their awareness about disaster prevention and related information when conditions are normal.
- It is important that government and river administrators quickly provide accurate disaster prevention information.
- Various means and tools should be used to communicate accurate disaster prevention information to residents.
- It is important to communicate disaster prevention information via news media, such as TV. A collaborative system with news media should be reconstructed.

![](_page_65_Picture_8.jpeg)

![](_page_65_Picture_9.jpeg)

## My Perspective on Information and Evacuation (Part 2)

- Those that provide disaster prevention information should tailor communications to meet the needs of the target community.
- People want local disaster prevention information.
- In the future, regional disparities and information literacy will impact the degree of damage from natural disasters. (The uninformed are more vulnerable to disasters.)
- The time will come when all residents will have smartphones. However, during a disaster, sometimes mobile tools become unusable due to power failure, flooding, etc.
- To reduce damage from flooding, the risk of flooding to homes and various organizations has to be reduced.
- We must systematically instill a sense of danger about disasters across the community!

![](_page_65_Picture_17.jpeg)

## Characteristics According to Type of Disaster

Type of disaster	Possibility of wide- scale disaster	Advance warnings	Window of time to take precautions
Typhoon	0	Yes	© several days
Localized heavy rains	×	Yes	∆30 min. – 1 hr.
River flooding (overflow)	Δ-Ο	Yes	O several hours
High tide	Δ-Ο	Yes	O several days
Landslide	×	Yes	×
Earthquake	Δ-Ο	no	×
Tsunami	0	Yes	× - O several minutes or more

![](_page_65_Picture_20.jpeg)

![](_page_65_Picture_21.jpeg)

![](_page_65_Figure_22.jpeg)

![](_page_66_Figure_0.jpeg)