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	4.1 Terminologies         In general, the following terminologies are adopted in conversation among PPP financial specialists.		
	Conventional Expressions	PPP Expressions (Sophisticated)	
	Feasibility	Viability	
	Users	<b>Oif Takers</b>	
	Sub-contractor	EPC Contractor	
	Financial Feasibility Test	<b>Une Difgence (D/D)</b>	
	Sensitivity Analysis	Siless Test	
	SPC (Special Purpose Company)	SEV Special Rurposes Vahiala)	
PREI PUBI INFR IN TH	PARATORY SURVEY FOR LC PRIVATE PARTNERSHIP (PPP) ASTRUCTURE DEVELOPMENT PROJECT HE PHILIPPINES		14











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3 Financial Viability	Indices	
1CA (Multi Criteria	Analysis) indices	
		-
General Category	MCA category	
Necessity	-Social Economic Benefit -Priority of Local Authority -Importance within Sectoral Plan -Contribution to Regional Vitalization	
Profitability	-Financial Viability (FIRR) -Demand Generation Prospects -Demand Risks	
Implementability	-Uncertainty of Construction -Readiness for ROW Acquisition	















## Day 4: October 22

- Traffic Demand Forecast
- Risks and Risk Allocation

<ul> <li>Image: A start of the start of</li></ul>	National Economic Development Authority (NEDA) Department of Public Works and Highways (DPWH)	Japan International Cooperation Agency (JICA)	
Traffic Demand Forecast			
Yoichi SAKURADA Ph.D			
Expert on Road PPP Scheme Planning			
	October 22 <sup>nd</sup> , 20	10	
	Manila, the Philip	pines	
PREPARATOR PUBLIC PRIVA INFRASTRUCT IN THE PHILIPI	Y SURVEY FOR TE PARTNERSHIP (PPP) URE DEVELOPMENT PROJECT PINES		















































(1)Background Risks				
	<b>Risk Categories</b>	Types of the Risks		
	Political, Legal, Institutional	Change of law		
	and Regulatory Risk	Resort to legal action by the third parties		
		Conflict between the central government and local authorities		
		Breach of the contract due to change of political situation		
		Cancelation of approval		
	Social Risk	Change of social acceptance		
	Economic Risk	Occurrence of macro economic crisis		
		Financial crisis		
		Currency devaluation		
		Energy supply crisis		
	Force Majeure	Acts of God risks e.g. earthquake, flood, fire etc.		
		Trade embargo		
		Armed conflict/War		
		Occurrence of riot		
PREPARATORY SURVEY FOR PUBLIC PRIVATE PARTNERSHIP (PPP) INFRASTRUCTURE DEVELOPMENT PROJECT 9 IN THE PHILIPPINES				

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	(2)Project Cost Risks		
	Risk Categories	Types of the Risks	
	Project Preparation Risk	Delay or failure of the project preparation	
	Land Acquisition Risk	Delay or failure of land acquisition	
		Increase of land acquisition cost	
		Obstruction of the moving inhabitants	
	Environmental Risk	Contamination of natural resources	
	Design Risk	Excessive design	
		Design error	
		Technology risks	
	Construction and Repair Risk	Cost overrun	
		Delay of completion of the construction	
		Poor quality of the construction	
		Conflicts among sub-contractors	
	Financial Risk	Increase of the material price	
		Increase of interest rates	
		Increase of O&M cost	
PREPARATORY PUBLIC PRIVAT NFRASTRUCTL	SURVEY FOR E PARTNERSHIP (PPP) IRE DEVELOPMENT PROJECT		_

Risk Categories Types of the Risks
Traffic Demand Risk Lower demand level than expected
Toll Risk Lower level of the toll acceptance than expected
Unpaid toll by road users
Un-approval of toll adjustment
Road Network Risk Decreasing traffic volume due to change of road network





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Step 3: Risk A	llocation		
	Dials Catagorian	Risk All	ocation
	Risk Calegones	Public Entity	Private Entity
	Background Risks	•	
	Political, Legal, Institutional and Regulatory Risk	•	-
	Social Risk	•	-
	Economic Risk	•	-
	Force Majeure	•	-
	Project Cost Risks		·
	Project Preparation Risk	•	-
	Land Acquisition Risk	•	-
	Environmental Risk	•	•
	Design Risk	-	•
	Construction and Repair Risk	-	•
	Financial Risk	-	•
	Commercial Risks		
	Traffic Demand Risk	•	
PREPARATORY SURVEY FOR PUBLIC PRIVATE PARTNERSHIP (PPP)	Toll Risk	•	•
INFRASTRUCTURE DEVELOPMENT PROJECT IN THE PHILIPPINES	Road Network Risk	•	- 14







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4. Methodology of "Risk Analysis"	
Step 4: Quantification of Risk	
Monte Carlo Simulation	
Monte Carlo Simulation is statistical method which adopt random variables. Application Software such as "Crystal Ball" or "@Risk" need to be used.	
PREPARATORY SURVEY FOR PUBLIC PRIVATE PARTNERSHIP (PPP) INFRASTRUCTURE DEVELOPMENT PROJECT IN THE PHILIPPINES	18





## Day 5: October 26

• Financial Analysis












(	1.3 Id PPP Mo framew	entifica dalities sh vork. In ou	tion of P ould be ider r study, it is	PP Mod	ality existing c as below.	ases and leq	<b>jîc</b> î gal
		Type 1 Pure BOT	Type 2 BOT with subsidy	Type 3 Segment D With Lease Fee	ividing Without Lease Fee	Type 4 Service Payment	Type 5 Lease
	ROW acquisition & Project Administration		GOF	9 (Governme	ent of Philip	pine)	
	Finance & Construction	Private	Private with subsidy by GOP (up to 50%)	GOP/F	rivate	Private	GOP
	O&M			Pri	vate		
	Holder of Toll tariff Revenue		Priv	ate		GOP	Private
F	Payment to GOP. by Private		No	Yes (Lease Fee)		No	Yes (Lease Fee)













	2.4 Example Simple case s	<b>e of II</b> study f	RR ca	I <b>cula</b> Ierstar	<b>tion</b> Iding b	asic IF	R calc	culation	jîca
			Cash	Flow <sup>-</sup>	Гable				
SI 2H/A	HIExcel - Model Cane of Cash Flow Trable ME MER(日 表示の) 料入り 含またの 2 日 山 コーン マロ、メーロー・パ	for IRR Calculati ソールローアー)・ロン マー・・・・・・・・・・・・・・・・・・・・・・・・・・・・・・・・・・・・	아내 아이언엔 編計 - 21 월 교	ыйн ∧л/792) s ]176x - ∰	awSon POF MS P33/95	• 11 • 1 <b>0</b> 7		ন খাও না আ	(1997年) (2) (2) (2) (2) (2) (2) (2) (2) (2) (2)
ES	==IRR(B7 H7,-01)					-	0		
1	A	В	G	D	E	+	G	H Unit: Mil	lion PHP
2		Investme	nt Period	-	Ope	ration Per	iod	OTTIC: WI	
3	Year	1st yr	2nd yr	3rd vr	4th yr	5th vr	6th yr	7th yr	Total
F	Ri: Revenue			400	440	480	520	560	2,400
to a	i Invested Capital Cost	500	1,000		•••		_		1,500
0	Ci: Operating Cost			50	55	60	65	70	300
7 0	Cash Flow (=Ri – li – Ci)	-500	-1,000	350	385	420	455	490	> 600
9	IRR	10.4%	2			••••			
To <u>hig</u> <u>car</u> ₽ are	obtain higher v her revenue bital and oper needed.	alue of and <u>lo</u> ating	f IRR, wer costs			F c fr ii	or insta alculate inancial nstalled	nce, IRF d with functior in Excel	R is n "IRR"









	(2)	Basic Parameter (	(Cont.)	A
	1∎P	rice Contingencies		
	•	It should be applied to C. Costs. In our study, it is suppos	apital costs, Operation & Maintenance ed that Price Contingencies are <u>5% per</u>	
	■ F	inancing Structure		
	•	In our study, it is suppos	ed as bellow.	
	Equity	,	30% of capital costs	ĺ
		Loan from Commercial bank	70% of capital costs	
		Repayment Period	10 years	
	Dobt	Grace Period	None	
	Dept	Interest Rate	10% (Fixed)	
		Repayment Structure	Even annuity basis	
		Financial Charge fee for Loan	0.3% of Loan at the first disbursement year only	ļ
PREPA PUBLIC INFRAS	RATORY S PRIVATE STRUCTUR	URVEY FOR PARTNERSHIP (PPP) E DEVELOPMENT PROJECT		18









	d. Exan	npl	e o	f C	asl	h F	lov	v T	ab	le									IC/
	Ca	ish F	low ⁻	Fable	for	"Proj	iect I	RR"	in ca	ise o	f "CA	LA E	xpre	SSI	wa	y"		(Unit: B	illion PH
	year	1st vr	2st vr	3st vr	4st vr	5st vr	6st vr	7st vr	8st vr	9st vr	10st vr	11st vr	12st vr	7/		33st vr	34st vr	35st vr	total
	Capital Costs	0.66	2.08	4.47	9.26	9.72	-	-	-	-	-	-	-	71		-	-	-	26
	ROW Acquisition	0.49	1.20	-	-	-	-	-	-	-	-	-	-			-	-	-	1
	Detailed Design	-	0.77	-	-	-	-	-	-	-	-	-	-	7	$\setminus$	-	-	-	C
	Civil Works	-	-	4.04	8.47	8.90	-	-	-	-	-	-	-		H	-	-	-	21
	Construction Supervision	-	-	0.32	0.68	0.71	-	-	-	-	-	-	-			-	-	-	1
Outflow	Project Administratio	0.11	0.11	0.11	0.11	0.11	-	-	-	-	-	-	-		П	-	-	-	(
	Financial Charge	0.05	-	-	-	-	-	-	-	-	-	-	-	7/		-	-	-	C
	O&M Costs	-	-	-	-	-	0.33	0.35	0.37	0.41	0.43	0.47	0.50	7		2.25	2.38	8.41	43
	Annual Insurance Fee	-	-	-	-	-	0.02	0.02	0.02	0.02	0.02	0.02	0.02			0.02	0.02	0.02	(
	Corporate income Tax	-	-	-	-	-	-	0.11	0.26	0.38	0.51	0.65	0.81		Π	3.84	4.04	2.48	58
	total	0.66	2.08	4.47	9.26	9.72	0.34	0.48	0.65	0.80	0.96	1.14	1.33			6.11	6.44	10.91	129
	Revenue	-	-	-	-	-	2.95	3.28	3.64	3.91	4.20	4.50	4.84			15.56	16.35	17.17	267
Inflow	total	-	-	-	-	-	2.95	3.28	3.64	3.91	4.20	4.50	4.84			15.56	16.35	17.17	267
N (=Inf	et Income Iow-Outflow)	-0.66	-2.08	-4.47	-9.26	-9.72	2.61	2.80	2.99	3.10	3.23	3.36	3.51			9.45	9.91	6.27	
Project	IRR 12.51%													Į1					
		R																	





() () () ()	2) Ident Favorable F each PPP n	<b>ification</b> PPP modality nodality.	of PPP M	odality	sideration of s	suitability of
•	PPP Modali	ty makes the	Cash Flow Str	ructure differe	nt.	
	Revenue a	and Cost Items	for calculation	of "IRR for SPC"	' in each PPP Mo	odality
		Pure BOT	BOT with subsidy	Segment Dividing	Service Payment	Lease
R	evenue		from Toll Tariff		Service Fee paid by Government	from Toll Tariff
Capital	Row Acquisition & Project Administration		1	funded by Governme	nt	
Costs	Civil Works etc	funded by Private	Subsidy by Government (up to 50%)	Government Portion is funded by Government	funded by Private	funded by Government
	O&M		(the same p	rojection in case of "	Project IRR")	
Operating	Insurance			Only Private Portion is paid by Private		None
Costs	Corporate Income Tax		It is diff	ferent from each PPP	Modality	
	Lease Fee	No	one	paid by Private	None	paid by Private
PREPARATOR PUBLIC PRIV INFRASTRUC	RY SURVEY FOR ATE PARTNERSHIP TURE DEVELOPME	(PPP) NT PROJECT		Gray : Different f	rom "Project IRR"	calculation 26

































1		4) Cast xample of C	n F Cast	F <b>lo</b>	<b>W</b>	<b>T</b> ab	ab le fo	le or E	fc	or ty II	Eq RR i	<b>jui</b> in c	<b>ty</b> ase	of '	RR 'CAI	2 La e	Ехрі	ress	way	y",	,w	ith	Pur	ji e BC	
		VOOT	1st	2st	3st	4st	5st	6st	7st	8st	9st	10st	11st	12st	13st	14st	15st	16st	17st	Π//	Т	33st	34st	35st	Total
_		year	yr	yr	yr	yr	yr	yr	yr	yr	yr	yr	yr	yr	yr	yr	yr	yr	yr	ЦL		yr	yr	yr	Total
D: D = In	ividend flow-Outfl	ow	-	-	-	-	-	-0.67	-0.49	-0.30	-0.18	-0.04	0.09	0.25	0.40	0.57	-0.52	4.17	4.46			9.45	9.91	6.27	131.72
		Capital Costs	-	0.82	4.36	9.15	9.61	-	-	-	-	-	-	-	-	-	-	-	-	7/1		-	-	-	23.94
		ROW	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	$\Pi$		-	-	-	-
		Acquisition		0.77	_	_	_	_	-	_	_	_		_	_	_	_	_	-	H	$\vdash$		_	_	0.77
		Civil Works	-	0.77	4 0 4	847	8.90	-	-	-	-	-	-	-	-	-	-	-	-	Н	H	-	-	-	21.41
		Construction	-	-	0.32	0.68	0.71	-	-	-	-	-	-	-	-	-	-	-	-	Г	IT	-	-	-	1.71
		Supervision Project			0.02	0.00	0.71													+	Ή				
		Administration	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	Ľ	/	-	-	-	-
	Outflow	Financial	-	0.05	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-			-	-	-	0.05
		O&M Costs		-		-		0.33	0.35	0.37	0.41	0.43	0.47	0.50	0.54	0.57	2.44	0.66	0.72	Ηŀ	·····	2.25	2.38	8.41	43.91
		Annual Insurance						0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	11		0.00	0.00	0.00	0.54
		Fee		_		_		0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	.11		0.02	0.02	0.02	0.04
		Corporate income Tax	-	-	-	-	-	0.04	0.17	0.31	0.43	0.56	0.69	0.85	1.01	1.18	0.83	1.58	1.71	1/1	$\langle   \rangle$	3.84	4.04	2.48	58.81
		Loan Amortization	_	_				3 23	3.23	3.23	3 23	3.23	3.23	3.23	3.23	3.23	3.23		_		1		_		32.20
				0.00	4.00	0.15	0.03	0.20	0.20	0.20	0.20	0.20	0.20	4.50	4.70	5.01	0.20	0.00	0.44			0.11	0.44	10.01	150.50
	-	Equity	-	0.82	4.36	9.15	9.61	3.62	3.77	3.94	4.08	4.2	4.41	4.59	4.79	5.01	6.51	2.26	2.44			6.11	6.44	10.91	7.10
		Loan	····	0.25	3.05	6.41	6.73		<u>-</u>	····	·····-	<u>-</u> -	···/··-	·····-	····	····	·····-	·····-	<u>-</u> -				····	·····- <u>-</u> -·	16 76
	Inflow	Revenue		- 0.07	0.00	- 0.41	0.70	2.95	3.28	3.64	3 01	4 20	4 50	4 84	5 1 9	5 5 8	5 99	643	6.91		h-h	15 56	16 35	17 17	267.28
		total	<u> </u>	0.82	4.36	9.15	9.61	2.95	3.28	3.64	3.91	4.20	4.50	4.84	5.19	5.58	5.99	6.43	6.91		H	15.56	16.35	17.17	291.22
E. E	uity Inves	tment	7	0.25	1.31	2 7 5	2.88	-	-	_	_	_	_	\	_	_	_	-	-		Π	-	-	-	7 18
				0.20	1.01	0.75	0.00	0.07	0.40		0.40		0.00		0.40	0.57	0.50					0.45	0.04	0.07	7.10
Net	Income (D	-E)	<u> </u>	-0.25	-1.31	-2.75	-2.88	-0.67	-0.49	-0.30	-0.18	-0.04	0.09	0.25	0.40	0.57	-0.52	4.17	4.46	Щ		9.45	9.91	6.27	24.54
Ec PRE	uity IRR	14.63% RY SURVEY FOR		ota	l va	lue	is e	equ	al t	0 Ca	apit	al c	ost	S.	Ar	nu	al re	epa	ym	er	nt	val	ue	dep	ends
ſ	n this	case, 30%	of	cap	ital	CO	sts.	1										Jing	511	u	ιι	ure	•		43
1			<u>.</u>	200																					.5



















3.5	5 Calcul	ation of	NPER			jîca				
b.	Expendi Structure	ture / I	ncome Ite	ms of Gove	ernment	ality				
	Structure	Pure BOT	BOT with subsidy	Segment Dividing	Service Payment	Lease				
	ROW Acquisition	0	0	0	0	0				
	Project Administration	0	0	0	0	0				
Expenditure	Subsidy	_	O (up to 50% of civil works)	-	_	-				
by Government	Capital Costs	_	-	O (Government Portion Only)	0					
	Insurance Fee	_	_	O (Government Portion Only)	_	0				
	Service Fee	_	-	-	0	-				
	Loan Amortization	-	-	Δ1)	_	∆1)				
	Corporate O O O O O									
government	Lease Fee	_	—	$\Delta^{2)}$	-	0				
	from Toll Tariff	_	_	_	0	_				
PREPARATORY S PUBLIC PRIVATE	SURVEY FOR PARTNERSHIP (PPI RE DEVELOPMENT F	P) PROJECT 2)	only case with finan No occurrence in ca	cing by soft loan. se of "Without Lease	Fee" payment	from SPC 53				



3.5 Calculat	tio Cal	n c	of I		ER n f	or	"D	ur	F	<u>ک</u>	Т″					j	ica)
Example of PPP-L	CC	Cal	cul v	atic vith	on <sup>-</sup> ı "P	Tab ure	le i e B(	n c DT″	ase	e of	• "C	AL	A	Ехр	res	SWa	ay"
Year	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022		204	5 2046	2047	Total
ROW	- 1	-	0.49	1.20	-	-	-	-	-	-	-	-	$\Pi($			-	1.69
1. Gov. Expenditure Administration Cost		-	0.11	0.11	0.11	0.11	0.11	-	-	-	-	-				_	0.55
Total	7	-	0.60	1.31	0.11	0.11	0.11	-	1	-	1	-	FÆ	-		-	2.24
2. Gov. Income	-	~	-	-	-	-	-	0.04	0.17	0.31	0.43	0.56	L(L	3.8	4 4.04	2.48	58.81
3. Net Gov. Expenditure	-	-	0.60	1.31	0.11	0.11	0.11	-0.04	-0.17	-0.31	-0.43	-0.56	F/	-3.8	4 -4.04	-2.48	-56.57
4. Net Gov. Expenditure at Present Value	-	-	0.39	0.75	0.06	0.05	0.04	-0.01	-0.05	-0.08	-0.09	-0.10	1	-0.0	3 -0.03	-0.01	-087
PPP-LCC -0.87	~												[]				Ud
		$\mathbf{N}$															-
(="PSC"-"PPP-LCC")	(NPEF	/e (>0)				G	ove	rnm	ent	exp	pens	ses o	on	IY RC	JVV		
-	-		$\mathbf{X}$		_	a	cqui	sitic	on a	nd	Proj	ect	Ac	Imini	stra	tion	
The Income from Cor	por	ate	Inco	ome		ir	i cas	se o	of "P	ure	BO	Τ″.					
Tax depends on PPP	Мос	lalit	y du	ie													
to variations of SPC's	cas	h fl	ow.														
PREPARATORY SURVEY FOR PUBLIC PRIVATE PARTNERSHIP (PPP) INFRASTRUCTURE DEVELOPMENT PRC	JECT																55











	b. C	CALA Exp	pressway							jîca
	<ul> <li>"IRF traff</li> <li>How</li> </ul>	R for SPC" ar fic expected vever, NPER	nd "Equity IRR in CALA Expre with GOP's bu	" are a ssway idget is	ilmost s largel	above ly nega	the be ative in	enchmar 1 "BOT w	ks due to vith subs	o high idy″ etc.
		Pure BOT	BOT with subsidy	with Le	Segment ase Fee	Dividing withou	t Lease	Service	Lea GOP's	ase
			(at 50%)	GOP's Budget	Soft Loan	GOP's Budget	Soft Loan	Payment	Budget	Soft Loan
Р	roject IRR	. 14.			12.51	%				****
IF	RR for SPC	13.59%	20.11%	18.14%	17.83%	19.1	2%	11.67%	202.20%	177.18%
E	quity IRR	14.63%	26.71%	22.52%	21.88%	24.	8%	11.66%	202.20%	<mark>177.18%</mark>
	NPER	1.22	-2.92	-1.88	1.84	2.45	1.09	2.01	-6.41	2.75
	PSC	*****			0.3	5	****			****
	PPP-LCC	-0.87	3.27	2.23	-1.50	2.80	-0.74	-1.66	6.75	-2.40
PREF PUBL INFR	PARATORY SL LIC PRIVATE P ASTRUCTURE	JRVEY FOR PARTNERSHIP (PPP) DEVELOPMENT PR	OJECT							61

A CONTRACT	с. С	LEX Pha	ıse 1 (2∙	-Ia	ine)						jîca
	• "IF Lo • Th	RR for SPC" a w traffic der erefore, mo	and "Equity nand expec re favorable	IR ted PF	R" are PP mo	almos <sup>-</sup> dalities	t unde for SP	r the b C like	enchma "Lease"	rks due are requ	to iired.
						Segment	Dividing	tlease	Sandaa	Le	ase
		Pure BOT	(at 50%)	iay	GOP's	ase Fee	Fe GOP's	e	Payment	GOP's Budget	Soft Loan
					Budget	Soft Loan	Budget	Soft Loan			
	Project IRR					3.62	%				
	IRR for SPC	4.36%	8.84%	M	ore fav	vorable	servic	e to —	11.62%	38.49%	22.37%
	Equity IRR	1.69%	7.52%	im	prove	Equity	IRR		11.56%	38.49%	22.37%
	NPER	3.12	1.13	be	also	worse.	migni		0.91	-0.47	3.62
	PSC			Hi	aher a	nnual I	ease f	ee			· • • •
l	PPP-LCC	0.50	2.49	ne	eded	to impr	ove N	PER,	2.71	4.09	0.00
PF PL IN	REPARATORY SU JBLIC PRIVATE P FRASTRUCTURE	als	io wor	se.	iignt b	e			62		







# Day 6: October 27

- Project Procurement
- Project Implementation





### CONVENTIONAL VS. PPP PROCUREMENT

		Conventional Procurement under RA 9184	PPP Procurement under BOT Law (RA 6957/RA7718)
	Scope of Work for Bidding	Construction	Business/investment under concession: financing, design, construction, O&M
	Government Specifications	Detailed engineering plans and specs	Generic performance standards and specs
	Bid Price	Least unit const. prices, or least lump-sum const. price	Least toll rate, or least govt financial support (GFS)
	Payment/Cost Recovery	Payment for work accom- plished from govt funds	Cost recovery from project tolls/ revenues per bid/contract
3	Responsibilities and Risks	Design, financing, traffic & O&M with govt; construct- ion risks with contractor	Mostly with concessionaire – market/traffic, financing, design, construction, O&M



### PPP PROCUREMENT WITHIN OVERALL PPP PROJECT PROCESS



- 2. Project Business Case/Pre-Feasibility Study
- 3. Project Feasibility Study
- Traffic, Tech., Econ., Environmental, Fin., Risks, Other Aspects
- Preparation of Bidding Documents and Procurement Plan
- 4. Project Procurement Conduct of Bidding
- Invitation and Receipt of Bids
- Bids Evaluation and Award
- Contract Execution/Approval
- 5. Project Implementation
- 6. Project Operation and Maintenance
- 7. Project Monitoring and Post-Evaluation

	PREPARATION OF PPP BIDDING
	DOCUMENTS: TERMS OF REFERENCE
	(Based on TPLEX Case and DPWH- IICA Studies)
	(Dased on The Lex Case and Dr WII-SICA Studies)
	PART I - INSTRUCTIONS TO BIDDERS (ITB)
	Section 1. Summary of General Conditions
	Section 2. Project Information
	Section 3. Scope of Work
	Section 4. Qualification Requirements
	Section 5. Documents Comprising the Bid
	Section 6. Bid Submission Requirements
	Section 7. Criteria for Evaluation of Bids and Award
	Section 8. Government Undertakings
	PART II - PERFORMANCE STANDARDS AND SPECS
	Section 1. Min. Technical Performance Standards and Specs
6	Section 2. Economic Parameters
	PART III - DRAFT CONCESSION AGREEMENT

## PREPARATION OF BIDDING DOCUMENTS: PART I - INSTRUCTIONS TO BIDDERS

#### Section 1. Summary of General Conditions

- **1.1 Definition of Terms**
- 1.2 Project Scope Project description, ROW
- **1.3 Indicative Milestone Dates** bids submission, award, contract approval, NTC, Proj completion, start of O&M
- 1.4 Financial Aspects Bid Bond, Performance Bond


## PREPARATION OF BIDDING DOCUMENTS: PART I - INSTRUCTIONS TO BIDDERS

#### Section 3. Scope of Work

- **3.1 Work to be Performed by Proponent** Concession services – financing, design, construction, O&M of the Project during the Concession Period.
- **3.2 Project Design, Construction, and O&M** to conform with prescribed performance standards and specifications; certification by Independent Consultant









- **4.3 Financial capability requirements** example (TPLEX)
- a. <u>Equity</u> Net worth of at least 25% of Project cost, based on audited Financial Statement; or set-aside cash deposit of at least 25% of Project cost.
- b. <u>Access to credit</u> Letter of intent from lenders/ creditor banks to provide loans of at least 50% of Project cost if the proponent is awarded the contract.





#### b. Envelope No. 2: Technical Proposal

- i. Traffic study traffic forecasts with methodology
- ii. <u>Prel. engg. design</u> prel. alignment, drawings, and design calculations for carriageway, bridges, interchanges, crossings, toll plazas, O&M center, etc., with +/-10% accuracy
- ii. <u>Construction plan</u> construction methods, organization, key personnel, major equipment, subcontractors, quality control system, safety, and schedule.
- iii. <u>O&M plan</u> organization, methods and procedures for operation, financial control, traffic mgt, toll collection system, life-cycle maintenance, rehab and reconstruction.
- iv, <u>Bid Security</u> cash, certified check, mgr's check, letter of credit or bank draft/guarantee, in the amount of 1-2% of Project cost.













- b. Evaluation of <u>Financial Proposals</u> of bidders whose Technical Proposals passed the requirements.
- i. <u>Bid price</u> compliance with requirements.
- ii. <u>Financial model</u> completeness and conformance with requirements.
- c. Determination of <u>lowest calculated bid</u> (toll rate or GFS).
- d. Post-qualification and determination of <u>lowest</u> <u>calculated responsive bid</u>.
- **7.3 Award of contract** Award to lowest calculated responsive bid.







## PREPARATION OF BIDDING DOCUMENTS: PART II – PERF. STANDARDS AND SPECS

### 1.3 O&M

### a. Operation system

- i. Toll collection and accounting system
- ii. Traffic control and management system
- iii. Toll road patrol and vehicle control communication system
- iv. Assistance to disabled vehicles
- v. Information service/message sign boards
- vi. Vehicle regulation facilities (e.g., weight, load, height)
- vii. Emergency operation facilities















#### Section 4. General Obligations of DPWH/Government

- f. Ensure that, upon DPWH issuance of Certificate of Acceptance and pursuant to the BDs, TRB automatically grants the <u>TOC</u>/franchise and approves the toll rates and adjustments per bid as awarded.
- g. Pay to the Concessionaire the <u>revenue loss</u> if the govtallowed toll rate is lower than the toll rate specified in the Agreement.
- h. Perform technical supervision over the facility O&M.







### Section 5. Principal Obligations of Concessionaire

- d. Adhere to the implementation <u>schedule</u> and milestones set in the BDs and Agreement.
- e. <u>Operate and maintain</u> the facility by itself or by its designated Facility Operator and/or Maintenance Provider in accordance with DPWH performance standards and specs in the BDs and Agreement.
- f. Utilize the GFS exclusively for the Project.

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g. <u>Transfer</u> the title of the Project to DPWH upon issuance of Certificate of Acceptance.



## PREPARATION OF BIDDING DOCUMENTS: PART III – DRAFT CONCESSION AGREEMENT

**Section 6.** Work Schedule – ROW delivery, GFS, financial closure, DED, construction, TOC, O&M

- **Section 7.** Financing debt and equity financing, financial closure, GFS and other government costs
- Section 8. ROW govt funding and delivery of clear ROW
- **Section 9. Design** DED to conform to performance specs, certification by IC, approval by DPWH
- Section 10. Construction construction per DED and performance specs, IC inspection and certification, delays, variations, liquidated damages,







## FINALIZING THE PROCUREMENT PLAN FOR PPP PROJECT

- 3. Activation of BAC and TWG
- 4. Adoption of Procurement Schedule
  - a. Pre-Procurement Conference
  - b. Publication of Invitation to Bid
  - c. Issuance of Bidding Documents
  - d. Pre-Bid Conference
  - e. Receipt and Opening of Bids
  - e. Evaluation of Bids and Award
  - f. Contract Execution/Approval
- **39 5. Approval of Procurement Plan**

	CONDUCT OF PUBLIC BIDDING UNDER BOT LAW / IRR			
	PROCESS	GOVERNMENT	PRIVATE SECTOR	
	PROJECT ID AND PREPARATION	DPWH prepares FS and contract incl. all necessary docs and submit to ICC/NEDA Board for approval		
	APPROVAL BY ICC/NEDA	<ul> <li>ICC/NEDA is given 30 cal. days (cd) to approve the project and contract.</li> </ul>		
	INVITATION TO BID	• DPWH-BAC publishes invitation once a week for 21 cd in 2 newspapers of gen. circulation and 1 local paper. BAC also posts invitation on DPWH website		
40	ISSUANCE OF RFP/BID PREPARATION	<ul> <li>DPWH issues qualification forms, RFP, bidding docs to interested parties.</li> <li>DPWH conducts Pre-Bid Conference: <ul> <li>a. at least 30 cd before deadline for bid submission if proj cost is &lt; P300M</li> <li>b. 60-120 cd before deadline if project cost is P300M or more.</li> </ul> </li> </ul>	<ul> <li>Bidders secure qualification forms and bidding docs.</li> <li>Bidders prepare their qualification forms and bid proposals: <ul> <li>a. 90 cd for projects costing <p300m< li=""> <li>b. 120 cd for projects costing P300M or more</li> </p300m<></li></ul> </li> </ul>	

## CONDUCT OF PUBLIC BIDDING UNDER BOT LAW / IRR

PROCESS	GOVERNMENT	PRIVATE SECTOR
BID SUBMISSION AND EVALUATION	<ul> <li>DPWH-BAC evaluates qualification docs within 15 cd from opening. It will inform bidders if they are qualified or disqualified and reasons for disqualifi- cation. Only qualified bidders will be considered for bid evaluation.</li> <li>BAC shall evaluate Technical Proposals within 30 cd and Financial Proposals within 15 cd.</li> <li>DPWH Secretary shall act on any appeal within 45 working days (wd).</li> </ul>	<ul> <li>Bidders submit their proposals in 3 envelopes:</li> <li>a. Envelope 1 – Qualification docs</li> <li>b. Envelope 2 – Technical Proposal including Bid Security</li> <li>c. Envelope 3 – Financial Proposal</li> <li>Disqualified bidders may, within 15 wd from receipt of notice, appeal to DPWH Secretary, with a non-refundable appeal fee of at least 0.5% of project cost.</li> </ul>
APPROVAL OF CONTRACT AWARD	<ul> <li>BAC submits to DPWH Secretary recommendation for award within 7 cd after financial evaluation.</li> <li>DPWH Sec. approves recommendation for award within 7 cd from receipt.</li> <li>BAC shall inform all unsuccessful bidders of bidding results.</li> </ul>	

	CONDUCT OF PUBLIC BIDDING UNDER BOT LAW / IRR				
	PROCESS	GOVERNMENT	PRIVATE SECTOR		
	ISSUANCE OF NOTICE OF AWARD (NOA)	<ul> <li>DPWH Secretary signs NOA and issues it to wining bidder, indicating requirements for contract award for submission.</li> <li>Within 7 cd upon receipt of all require- ments for award, DPWH Secretary shall notify bidder of its compliance.</li> <li>If deadline for requirements is not met, DPWH may confiscate Bid Security .</li> </ul>	<ul> <li>Winning proponent receives NOA and shall comply with all requirements for award within 30 cd.</li> </ul>		
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## CONDUCT OF PUBLIC BIDDING UNDER BOT LAW / IRR

	PROCESS	GOVERNMENT	PRIVATE SECTOR	
	EXECUTION/ APPROVAL OF CONTRACT	<ul> <li>Authorized signatory of DPWH shall sign contract within 7 cd from receipt of notice that all requirements for award have been met.</li> <li>The contract shall be effective upon signing by DPWH Secretary.</li> <li>DPWH shall submit to the approving authority (ICC/NEDA) an original signed copy of the contract.</li> </ul>	<ul> <li>Authorized signatory of winning Proponent shall sign contract within 7 cd from receipt of notice that all requirements for award have been met.</li> </ul>	
	ISSUANCE OF NOTICE TO COMMENCE IMPLEMENTA- TION (NTCI)	<ul> <li>DPWH shall issue NTCI to winning proponent within 7 cd from date of contract approval.</li> <li>DPWH shall comply with all conditions precedent for contract implementation.</li> </ul>	Winning Proponent shall comply with all conditions precedent for contract implementation (usually includes financial closure)	
3				



### PROPOSED IMMEDIATE ACTIONS TO IMPROVE PPP PROCUREMENT

- Preparation and adoption of PPP <u>Standard Bidding</u> <u>Documents</u>, including Model Agreements - for consistent and predictable application.
- <u>Streamlining</u> of rules and procedures for procurement to expedite project implementation and enhance competition and transparency.
- <u>Consultation</u> on above with main players and stakeholders of government, private sector, and users – to ensure all interests are considered.







Public-Private Partnership (PPP), Pilot Training

### **PROJECT IMPLEMENTATION**

### OF PHASE 1, NLEX

27<sup>th</sup> October 2010 Bayview Hotel, Manila





# OUTLINE OF PRESENTATION

COMPANY OVERVIEW

HISTORY OF PROJECT DEVELOPMENT

STOA

FINANCING AGREEMENTS

DESIGN AND CONSTRUCT CONTRACT

**O&M AGREEMENT** 

**INSURANCE COVER** 

**EXPANSION PROJECTS** 

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MNTC: COMPANY OUTLINE			
Company Name	Manila North Tollways Corp. (MNTC)		
Date of incorporation	February 1997		
Date of commercial operations	February 2005		
Average daily traffic (YTD 2010)	160,000 vehicle-entries per day		
Expressways in operation (km)	95.2 km NLEX Phase 1 (84 km mainline NLEX & 8.5 km Subic Road) Phase 2 , Segment 8.1 (2.7 km. link to Mindanao Avenue		
Concession Period	Until December 31, 2037		
Grantor	Republic of the Philippines through the Toll Regulatory Board		
Franchisee	Philippine National Construction Corp. (PNCC)		
Operator	Tollways Management Corp. (TMC)		



MNTC'S LOCAL AND FOREIGN SPONSORS ARE LEADERS IN THE INFRASTRUCTURE SECTOR			
PHI	One of the leading infrastructure companies in the Philippines. Owns and controls businesses involved in water distribution, electricity distribution, toll roads and hospital management		
FRA Cegis	Egis Projects S.A., along with its subsidiaries and affiliates, has over 10 years experience in toll road operations, having participated in over 24 projects in 13 countries in various capacities as developer, equipment supplier and operator.		
РНІ <b>()</b> .	Experienced in operating expressways in the Philippines, through its role as the original operator and franchisee for both the SLEX and the NLEX tollways. It is also a leading domestic construction company, with a strong track record in the construction of bridges, toll roads and other civil works projects.	5	
Globalfund Holdings, Inc.	An investment holding company owned by the Sy family, who controls SM Investments Corporation, one of the largest conglomerates in the Philippines with businesses in real estate, mall operations and banking	161	





Concessionaire	Project L	ength Ave.	Revenues /Day*
MNTC	MNEP	92 km	PhP15.0 M
MTD/PNCC	SLEX	27km	Php 3.5 M
CITRA	Skyway	21km	Php 8.0 M
STAR	STAR	22 km	Php 0.3 M
PEA/UEM	Coastal	6 km	Php 0.8 M
* –		50	



















KEY DELIVERABLES UNDER THE STOA				
GOVERNMENT DELIVERABLES	PNCC	MNTC DELIVERABLES		
<ul> <li>Provide right of way (ROW) at government cost</li> <li>Assist MNTC in obtaining all permits/ approvals/ licenses.</li> <li>Help MNTC implement the Project.</li> <li>Assure MNTC of continued support and public acceptance.</li> <li>Implement the agreed toll rates</li> <li>Recognize Lenders' "step-in" rights if MNTC defaults in its obligations</li> <li>Compensate MNTC if it decides to unilaterally cancel the Project (thru no fault of MNTC)</li> <li>Compensate MNTC for any loss of revenue due to failure to implement agreed toll rate formula</li> </ul>	Assign its usufructuary rights to MNTC Turn over possession of the tollway to MNTC upon completion of construction	Raise financing on its own without government guarantee Rebuild and modernize the NLE tollway system according to government required standards and levels of service Complete the construction within the time required Operate the tollway meeting government standards Maintain the pavement and the toll collection system properly Return the tollway system to government at no cost after concession period ends		

























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**KEY FEATURES OF THE O&M** AGREEMENT Pre-start Up Functional specifications for O&M facilities and FOE ٠ Services • Reviewing the FOE and civil works design • Staffing and training TMC personnel • Preparing O&M procedures and manuals. • Assisting with the commissioning of the NLEX Project. Post-start Up • Day to day operations of the NLEX Services · Implementation of secure toll collections and deposit of funds to MNTC's accounts · Traffic management · Carrying out of routine maintenance · Identification of heavy maintenance requirements · Liaising with relevant authorities and emergency services • Ensuring effective safety response • Advising on commercial policies Performance standards and penalties are also specified in the O&M Agreement. [3


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MNTC HAS PUT IN PLACE A **COMPREHENSIVE INSURANCE PACKAGE INSURANCE COVERAGES** FOR THE CONSTRUCTION SCOPE AND TERM OF COVER PERIOD "Contractor's All Risks" · Loss or damage to the Works, Plant, Materials, and Contractor's Documents for the period from the Commencement Date until the date of issue of the Performance Certificate. Cost: Equivalent of Contract Cost • Marine Cargo Insurance (Imported Loss of or damage to all materials and/or Equipment) equipment for the Works whilst in transit and/or shipment from outside the Philippines until delivery to the Site or to any final place of pre-Site storage/delivery point in the Philippines and whilst in storage anywhere in the world during such transit/shipment Cost: The replacement cost of materials to be • shipped [34

MANUA MNTC HAS PUT IN PLACE A INCLAMATE COMPORTION COMPREHENSIVE INSURANCE PACKAGE				
INSURANCE COVERAGES FOR THE CONSTRUCTION PERIOD	SCOPE OF COVER			
Third Party Liability Insurance	<ul> <li>Legal liability, including liability under contract for loss, damage, death or bodily injury or illness to any person or loss of or damage to any property (other than liability of an insured party to its employees or in respect of loss or damage to the Works.</li> <li>Cost: Not less than \$10Mfor any 1 accident or series of occurrence.</li> </ul>			
Professional Indemnity Insurance	<ul> <li>Against liability arising from the act, omission or default of the Contractor and its subcontractors of any tier in carrying out the design, specification and management of the Project (including, for the avoidance of doubt, the design and specification of the Imported Equipment).</li> </ul>			
	Cost: \$10M for the design of Works per occurrence on "claim made" basis and \$10M for the design of Imported Equipment			

MANUA NORTH TOLIVATS CORPORATION NORTH TOLIVATS CORPORATION			
INSURANCE COVERAGES FOR THE OPERATIONAL PERIOD	TERMS		
"All Risks" and Business Interruption	<ul> <li>BPI / MS Insurance Corp is fronting insurer with no retention</li> <li>Full value – US\$288.6 MM</li> <li>BI – US\$133.7MM (18 mos)</li> <li>Reinsurers include: New Hampshire Insurance Co. (34%), Munich Reinsurance Co. (30%), Allianz AG Reinsurance (22.5%), SCOR Reinsurance Co. (7.5%) Sun Alliance &amp; London Insurance PIc (6%)</li> </ul>		
Third Party Liability	<ul> <li>Insured with New Hampshire Insurance Co.</li> <li>Limit of Liability – US\$50MM</li> <li>Deductible – US\$10,000 each and every occurrence</li> </ul>		
Terrorism	<ul> <li>Insured with QBE (50%) and New Hampshire Insurance Co (50%)</li> <li>Sum Insured – US\$ 15MM</li> <li>Deductible – US\$250,000 for Property Damage and 14 days for BI</li> </ul>		

TOTAL PREMIUM INCLUDING OTHER CHARGES AMOUNTED		
INSURANCE COVERAGES FOR THE OPERATIONAL PERIOD	TERMS	
Professional Indemnity / Errors and Omission Insurance	<ul> <li>Insured with QBE Insurance (Phils) Inc.</li> <li>Limit of Indemnity – US\$10MM</li> <li>Deductible – US\$150,000</li> </ul>	
Workers Compensation and Employer's Liability Insurance	<ul> <li>Insured with Philam Insurance</li> <li>Limit of Liability – US\$1.0MM</li> </ul>	
Directors and Officers Liability Insurance	<ul> <li>Insured with Philam Insurance</li> <li>Limit of Indemnity – US\$10.0MM</li> </ul>	
Crime Insurance	<ul> <li>Insured with Philam Insurance</li> <li>Limit of Liability – US\$500K</li> </ul>	
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Agenda **NLEX HARBOR LINK PROJECT** 









TOLLWAYS CORPORATION	CONFIGURATION		
Expressway	At-grade/Elevated	Distance	
Segment 9	At-grade	2.70 km	
Segment 10	Elevated	7.78 km	
Connector via existing PNR line	Elevated	13.24 km	

















































































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