JICA’s Policy in Disaster Risk Reduction to ASEAN Countries

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Global Environment Department,
Japan International Cooperation Agency (JICA)
Trend of Natural Disaster

Trend of Natural Disaster in the World (Average / Year)

(Source: Disaster Prevention White Paper 2008)
Building the Resilience of Nations and Communities to Disasters

Strategic Goals:

(a) The more effective integration of disaster risk considerations into sustainable development policies, planning and programming at all levels, with a special emphasis on disaster prevention, mitigation, preparedness and vulnerability reduction;

(b) The development and strengthening of institutions, mechanisms and capacities at all levels, in particular at the community level, that can systematically contribute to building resilience to hazards;

(c) The systematic incorporation of risk-reduction approaches into the design and implementation of emergency preparedness, response and recovery programs in the reconstruction of affected communities.
Hyogo Framework of Action
2005-2015

Priorities for Action:

1. Ensure that disaster risk reduction is a national and a local priority with a strong institutional basis for implementation.

2. Identify, assess and monitor disaster risks and enhance early warning.

3. Use knowledge, innovation and education to build a culture of safety and resilience at all levels.

4. Reduce the underlying risk factors.

5. Strengthen disaster preparedness for effective response at all levels.
Initiative for Disaster Reduction through ODA

• Raising the priority attached to disaster reduction
• Perspective of human security
• Importance of assistance regarding software
• Mobilization of Japan’s experience, expertise and technology
• Cooperation corresponding to each phase of disaster
JICA Thematic Guideline on Disaster Management and Disaster Management Cycle

**Development Strategy Goal 1:** Development of disaster resilient communities and societies

- Preparedness /Mitigation
- Emergency Response/Relief

**Development Strategy Goal 2:** Quick and effective delivery of emergency assistance to victims

- Recovery /Reconstruction

**Development Strategy Goal 3:** Smooth transition to and implementation of recovery and reconstruction
JICA’s approach to DRR

Promoting resilience in the recipient countries

Promoting community-based disaster management activities from the view point of “Human Security”

Assisting for disaster risk identification and assessment

Assisting in formulating comprehensive disaster management plan

Incorporating disaster management viewpoint into socio-economic development
Large Scale Disaster (2002~2006, Victims > 1,000)

- Heavy Rain, Flood: 19
- Earthquake: 17
- Hurricane: 17
- Tsunami: 7
- Eruption: 6
- Cold Wave: 1

(Total: 99)
Project Conducted by JICA

- Flood
- Earthquake
- Land Slide
- Integrated Meteorology
- Tsunami
- Volcano

(OJT on Earthquake-resistant Building)
JICA’s Disaster Management Assistance

Disaster Type
- Flood: 48.7%
- Sediment Disaster: 18.1%
- Tsunami/Storm Surge: 8.3%
- Hurricane/Typhoon: 8.7%
- Earthquake: 11.6%
- Volcanic Eruption: 2.7%
- Coastal Encroachment: 3.4%
- Drought: 1.4%

Region
- South East Asia: 33%
- South West Asia: 31%
- East Asia: 4%
- Central America, Caribbean: 10%
- Pacific: 7%
- Middle East: 5%
- Africa: 3%
Preparedness/Mitigation

Capacity development for disaster management - national government, local government and community

<Thailand>
Training of disaster management for local organization

<Thailand>
Evacuation drill
Preparedness/Mitigation

Monitoring and early warning systems

<Philippines>
Earthquake and Volcano Monitoring System

<Pakistan>
Setting up Monitoring Equipment for Landslide

<Fiji>
Construction of Seismological observatory Network
Emergency response /Relief

Emergency Disaster Relief Team

<Pakistan>
Rescue & Relief after the earthquake

<Algeria>
Rescue & Relief after the earthquake
Emergency response /Relief

Support for healthcare service to the victims effectively

<Indonesia>
Medical service after the earthquake

<Indonesia>
Provision of tent and medical supplies
Rehabilitation/Reconstruction

Smooth transition to and implementation of recovery and reconstruction

**<Indonesia>**
Needs Assessment Study for rehabilitation and reconstruction

**<Sri Lanka>**
Training on Food Processing for Income Generation

**<Indonesia>**
Establishment of Technical Service Post for Earthquake Victims
On going projects

64 Projects

- ASEAN: 33%
- East Asia: 5%
- South East Asia: 6%
- Central Asia: 11%
- Pacific: 9%
- Central America, Caribbean: 14%
- South America: 9%
- Middle East: 8%
- Africa: 6%

Total: 64 Projects
On going projects in ASEAN countries

21 Projects

- Indonesia: 7
- Philippines: 6
- Cambodia: 1
- Thailand: 1
- Laos: 1
- Malaysia: 1
- Vietnam: 1
- Myanmar: 3

- Flood: 10
- Tsunami: 2
- Typhoon, Cyclone: 3
- Others: 4
- Earthquake, Volcan: 1
- Sediment, Landslide: 1
Disaster Management as Climate Change Adaptation

Large Scale Disaster

Structural Measure

Environmental Impact (Negative)

Cost

Hard + Soft

Non Structural Measures

Traditional River Works Method
How can we measure effectiveness of Disaster Management Projects?

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Thank you for your attention.

Village hit by NARGIS in Myanmar

A baby born after 6 days of NARGIS hit
ASEAN Cooperation on Disaster Management

Ms. Adelina Kamal, Head of Disaster Management and Humanitarian Assistance Division, ASEAN Secretariat
Scope of Presentation

- Vision
- Evolution
- Challenges
- Network
- Framework
- Tools
- Recent Milestone
- Upcoming Activities
The Vision
Vision

- **Vision 2020** – a concert of Southeast Asian nations, outward looking, living in peace, stability and prosperity, bonded together in partnership in dynamic development and in a community of caring societies

- **Building of an ASEAN Community** – three pillars (political security, economic community and socio-cultural community)

- **Accelerating Community Building** – to 2015
Vision

- **ASEAN Charter** – enhancing regional resilience, people-centred ASEAN, centrality and proactive role of ASEAN, respond effectively to all forms of threats, with the principle of comprehensive security

- **ASEAN Socio-Cultural Community Blueprint** – disaster resilient and safer nations by the year 2015
The Evolution
40-Year Evolution

- One of the **founding principles** for over 4 decades
- Momentum created and **sustained** since 2003
- Major disasters (Indian Ocean tsunami, cyclone Nargis) provided critical momentum

8 August Declaration of 1967 in Bangkok
ASEAN Declaration 71 (ACOAND) 1st Mtg -- combined ops

76
ASEAN Declaration On Disaster

79 (AEND)
3rd Mtg Experts on Natural Disasters

93 (AEGDM)
8th Mtg Experts on Disaster Management

03 (ACDM)

40-year evolution

May 04
ARPDM launch

Nov 08
ASEAN Charter

Feb 09
ASEAN Summit

May 08
Cylone Nargis

Nov 08
ASEAN Charter

Feb 09
ASEAN Summit

Indian Ocean Tsunami Dec 04

AADMER July 05

71 (ACOAND)

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4040--year evolution

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AADMER July 05
The Challenges
Disasters remain a major challenge to achieve a disaster-resilient & safer community by 2015.

Natural hazards abound: typhoon, flood, landslide, earthquake, tsunami, volcanic eruption, drought, etc.

Poverty, a vulnerability condition, prevails.

Fast growing population, increasing population densities, urbanisation, environmental degradation and pollution increase disaster risks in the region.
The Challenges

Maintaining the **momentum** generated by the recent disasters reduce risks, get prepared, respond better
The Network
ASEAN Committee on Disaster Management

Current Chair

National Disaster Management Centre, Ministry of Home Affairs, Brunei Darussalam

National Committee for Disaster Management, Cambodia

National Agency for Disaster Management (BNPB), Indonesia

National Disaster Management Office, Ministry of Labour and Social Welfare, Lao PDR

National Security Division, Prime Minister’s Department, Malaysia

Relief and Resettlement Department, Ministry of Social Welfare, Relief and Resettlement, Myanmar

National Disaster Coordinating Council, Philippines

Singapore Civil Defence Force, Ministry of Home Affairs, Singapore

Department of Disaster Prevention and Mitigation, Ministry of Interior, Thailand

Central Committee of Flood and Storm Control, Viet Nam
Institutional Arrangement

- ASEAN Summit (ASEAN Heads of States/Government)
  - ASEAN Foreign Ministers’ Meetings
  - ASEAN Standing Committee
    - ACDM Sub-Committee on DISCNet
  - ASEAN Ministerial Meetings on DM
    - ACDM Sub-Committee on SASOP
    - ACDM Sub-Committee on PEA
  - ASEAN Secretary-General
    - ASEC DMHA

Institutional Arrangement
The Framework
ASEAN REGIONAL PROGRAMME ON DISASTER MANAGEMENT (ARPDM)

Launched in Bali, Indonesia, in May 2004, ARPDM outlines five regional priorities:

1. Establishment of ASEAN Regional Disaster Management Framework
2. Capacity Building
3. Sharing of Information and Resources
4. Promoting Collaboration and Strengthening Partnerships
5. Public Education, Awareness and Advocacy
Legal Framework

- ASEAN Agreement on Disaster Management and Emergency Response (AADMER)
- Initiated in mid 04, mandate given 3 weeks before tsunami
- Draft negotiated in 05 within 4 months
- Signed by Foreign Ministers of ASEAN on 26 July 2005 in Vientiane, Lao PDR
- Ratification underway (2 more to go)
- Will be the first ever HFA-related binding instrument in the world
Objective: To provide effective mechanisms to achieve substantial reduction of disaster losses in lives and in the social, economic and environmental assets of the Parties, and to jointly respond to disaster emergencies through concerted national efforts and intensified regional and international cooperation

(Article 2)
ASEAN Agreement on Disaster Management and Emergency Response

- Disaster Risk Identification, Assessment & Monitoring
- Disaster Prevention & Mitigation
- Disaster Preparedness
- Emergency Response
- Rehabilitation
- Technical Cooperation & Scientific Research
- AHA Centre - TOR

Signed by ASEAN Foreign Ministers at Vientiane, Lao PDR, on 26 July 2005
Programme Review

• Reviewing the progress since the last five years (i.e. 2003 onwards)
• Alignment with AADMER and HFA priorities for action
• Include new or emerging issues

Bali, 18 – 22 May 09
• ASEAN-UNISDR-WB Joint Forum on DRR
• Visioning Workshop on AADMER Implementation

Outputs:
• AADMER Work Plan
• Partnership Strategy
The Tools
SOP for Regional Standby Arrangements and Coordination of Joint Disaster Relief and Emergency Response Operations (SASOP)
ASEAN SASOP

Contents

- Disaster Preparedness
- Assessment & Monitoring
- Emergency Response
  - Facilitation & Utilisation of Military & Civilian Assets & Capacities (being developed)
  - Deployment of ASEAN-Emergency Rapid Assessment Team (ERAT)
- Annexes (of Templates and Forms)

Sections I – V adopted at 11 ACDM Meeting, March 08; Section VI & VII being developed
ASEAN Regional Disaster Emergency Response Simulation Exercise (ARDEX)

- Annual conduct of ARDEX to enhance Member Countries’ capabilities in joint disaster relief and emergency operations
- Lessons learnt serve as inputs for review, and enhancement for the ASEAN SASOP

Article 8.3.c

... conduct training and exercises to attain and maintain the relevance and applicability of the Standard Operating Procedures
Testing mobilisation of cross-border assistance and deployment of urban search and rescue capacities, participated by Brunei Darussalam, Malaysia and Singapore, others as referees
Over 2,000 participants and observers; and air, land and water equipment from Cambodia and 6 other ASEAN Member Countries (Brunei D, Indonesia, Malaysia, Philippines, Singapore, Thailand)

Involved both civilian and military assets and personnel
• Testing AHA Centre; Mobilisation of personnel and assets via sea, land and air checkpoints, involving participating teams from Singapore and other 5 ASEAN Member Countries (Brunei D, Indonesia, Malaysia, Philippines, Thailand), UN system and Red Cross
• Testing AHA Centre; Mobilisation of personnel and assets air checkpoints, involving participating teams from Thailand and other 5 ASEAN Member Countries (Brunei D, Cambodia, Malaysia, Philippines, Singapore), UN system and Red Cross; additional components on camp management & joint assessment
Testing AHA Centre; mobilisation of personnel and assets, involving participating teams from Philippines and other ASEAN Member Countries, UN system and Red Cross; camp management and protection, testing ASEAN-ERAT deployment procedure, additional component on the use of military and civilian assets - Pre-ARDEX-09 activities have started!
ASEAN-Emergency Rapid Assessment Team (ERAT)
ASEAN-HFA Regional Capacity Development in Disaster Response and Preparedness

A three-year regional capacity development programme:

- Training Needs Assessment, Dec 06
- ASEAN Exercise Design Workshop, early 07 and 09
- ASEAN Training of Facilitators in Contingency Planning, mid 07
- Training on Emergency Logistics Management, May 08
- Training on Damage and Needs Assessment, Oct 08
- International ASEAN Exchange Programme, 07 – 09 (ongoing)
ASEAN Coordinating Centre for Humanitarian Assistance on disaster management (AHA Centre) - the operational arm
AHA Centre shall facilitate cooperation and coordination among the Parties, and with relevant UN and international organisations, in promoting regional collaboration (*Article 20.1*)

AHA Centre shall work on the basis that the Party will act first to manage and respond to disasters, and that in the event that the Party requires assistance to cope with such a situation, in addition to direct request to any Assisting Entity, it may seek assistance from the AHA Centre to facilitate such request (*Article 20.2*)
ASEAN Disaster Information Sharing and Communication Network

ASEAN DiscNet:

- [www.acdm-online.net](http://www.acdm-online.net): ACDM Online
- Bridging the ICT gaps in ASEAN countries
- Online Southeast Asia Disaster Inventory (OSADI)
- Online Southeast Asia Disaster Map

Front page of OSADI website, version 1.0
Public Education and Awareness

Each Party shall undertake measures to reduce losses from disasters which include promoting public awareness and education and strengthening community participation

(Article 6.2.c)

Every second Wednesday of October, ASEAN and UNISDR jointly observes the ASEAN Day for Disaster Management and the International Day for Disaster Risk Reduction with a regional event in Bangkok, Thailand, and awareness-raising and advocacy activities at country level.
Pandemic Preparedness and Response

- Working beyond the health sector
- Narrow the gaps in countries’ preparedness
- Advocacy to non-health sectors
- Multi-sectoral preparedness and contingency planning
- Training & capacity building
Collaboration and Partnership

- ASEAN Plus Three: with China, Japan & ROK
- East Asia Summit (EAS): ASEAN Plus Six
- United States and other ASEAN Dialogue Partners
- ASEAN Regional Forum (ARF): 26 participating countries, including ten ASEAN countries
- UN agencies, such as UNISDR, UNHCR, OCHA, UNICEF, WFP, etc
- Multilateral donors such as World Bank and ADB
- IFRC, ICRC
- Centres: PDC, ADPC, ADRC, eCentre
- Other regional networks in Asia Pacific – SAARC, SOPAC
Recent Milestone
Cyclone Nargis

Cyclone path

Bay of Bengal

Bago West Division

Bago East Division

Rakhine State

Ayeyarwady Division

Pathein

Myaungmya

Pyapon

Yangon Division

Yangon (North)

Yangon (South)

Mawlamyine

Non State

Kayin State

Gulf of Mottama

(Gulf of Martaban)
Cyclone Nargis

- **First time** for ASEAN’s collective response to a major disaster within the ASEAN region
- **First time** for ASEAN to establish an ASEAN-led coordinating mechanism and play a significant role in the international humanitarian arena
- **First time** for mechanisms and tools under AADMER tested and utilised in a real situation
CYCLONE NARGIS Activation of SASOP & AHA Centre

2-3 May 08, GREAT disaster, comparable to 2004 tsunami

Daily situation updates, 24/7 monitoring, offers of assistance, recommendations for actions

First ERAT, 9 – 18 May 08
First ERAT Deployment, 9 – 18 May 08
First ERAT, 9 – 18 May 2008

- **Composition:** assessment experts drawn from ASEAN countries, coordinated by the ASEAN Secretariat (as AHA Centre), supported by “ASEAN-people” UNDAC

- **Deployment:** within 48 hours, at the invitation by Government upon the recommendation to deploy ERAT

- **End product:** a mission report for presentation to the Foreign Ministers of ASEAN on 19 May 08
Special ASEAN Foreign Ministers’ Meeting – 19 May 08

Disaster Happened

Cyclone Nargis
2 - 3 May 2008

Humanitarian Response

First ASEAN Emergency Rapid Assessment Team
9 - 18 May 08

Humanitarian Coalition with ASEAN at the forefront

Special ASEAN Foreign Ministers’ Meeting
19 May 08
Establishment of ASEAN-LED MECHANISM, ASEAN HUMANITARIAN TASK FORCE (AHTF) & TRIPARTITE CORE GROUP (TCG)

ASEAN SPECIAL FOREIGN MINISTERS MEETING – established ASEAN LED COORDINATING MECHANISM
SINGAPORE, 19 MAY 08

ASEAN-UN INT’L PLEDGING CONFERENCE – established ASEAN HTF
YANGON, 25 MAY 08

TRIPARTITE CORE GROUP (TCG)
YANGON, 31 MAY 08
ASEAN-LED COORDINATING MECHANISM
Adopted at the ASEAN-UN Int’l Pledging Conference
25 May 08, Yangon

Myanmar Central Coordinating Board (CCB)

ASEAN Humanitarian Task Force for the Victims of Cyclone Nargis
(Chaired by SG of ASEAN)

Advisory Group
(UN and invited IOs/ countries)

Tripartite Core Group (TCG)
(Yangon-based, chaired by Myanmar)

- 3 representatives of Govt of Myanmar
- 3 representatives of ASEAN
- 3 representatives of UN
Where ASEAN’s contributions are most important:

**Reassurance** – creating a humanitarian space to build trust and confidence that was not there

**Regionality** – leverage and latitude

**Linkage** – support from the whole ASEAN’s system, support and network with partners

**Platform** - policy and institutional framework

**ASEAN’s Roles**
ASEAN is building confidence within and without

More conversant and confident in taking care of its own problems, one less region to worry about

Regional body playing a significant role in international humanitarian arena

ASEAN’s assertive role will shape the humanitarian constellation in the region

ASEAN’s Experiences
“…ASEAN was very much affected in a positive way, … so it was part of, unfortunately, our growing pain as an organisation. It is unfortunate that it has to be made on top of the suffering of the people of Myanmar. But we turned the table around we make the crisis into our opportunity to show ASEAN’s resiliency, ASEAN’s capability, ASEAN’s willingness and essentially a new ASEAN under the Charter. In that sense, I think the success has been very much recognised …”

9 February 2009, PONREPP Launch, Bangkok
14th ASEAN Summit, 28 Feb – 1 March 09, Cha-am Hua Hin, Thailand

- **ASEAN Leaders** (Heads of Government/State from ASEAN countries) – agreed to entrust the **ASEAN Secretary-General** to serve as ASEAN’s humanitarian **assistance coordinator** which can be activated any time at the request of the affected ASEAN Member State in the event of a major disaster, whether it be a natural disaster or a pandemic.
• How to use the experience and lessons learnt to further strengthen regional mechanism?
• How could we extract and replicate elements from our experience and lessons learnt to be used for other new situation and context?
• How should the regional mechanism be utilised when another disaster occurs in the ASEAN region?
• How should we work with other (more) established humanitarian players to promote synergy and add values?
• AADMER will continue to serve as the **backbone** of ASEAN’s cooperation on DM

• Unprecedented experience available to **further strengthen** regional mechanism and **guide** future regional response activities

• ASEAN’s integration, **charter**, and people-centred approach find their **substance** in ASEAN’s response to Nargis

• We need to **finish** what we’ve started, continue to play assertive roles, and **complete the lessons learning process**; i.e. from relief to recovery, then DRR
• ASEAN-UNISDR-World Bank Joint Forum on DRR, 18-20 May 2009, Bali
• Visioning Workshop on AADMER Implementation, 21-22 May 2009, Bali
• Regional Workshop on National Action Plans on DRR, Myanmar, August 2009
• ASEAN Day for Disaster Management, October 2009
• ASEAN Regional Disaster Emergency Response Simulation Exercise (ARDEX-09), Philippines, October 2009
• 2nd ASEAN Ministerial Meeting on DM, 2010
Thank you ...