#### Local Government Engineering Department (LGED) The People's Republic of Bangladesh

# JICA Special Assistance for Project Formation (SAPROF) For South-Western Bangladesh Rural Development Project (SWBRDP)

Final Report Summary

March 2009

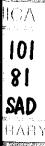


JAPAN INTERNATIONAL COOPERATION AGENCY

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#### Local Government Engineering Department (LGED) The People's Republic of Bangladesh

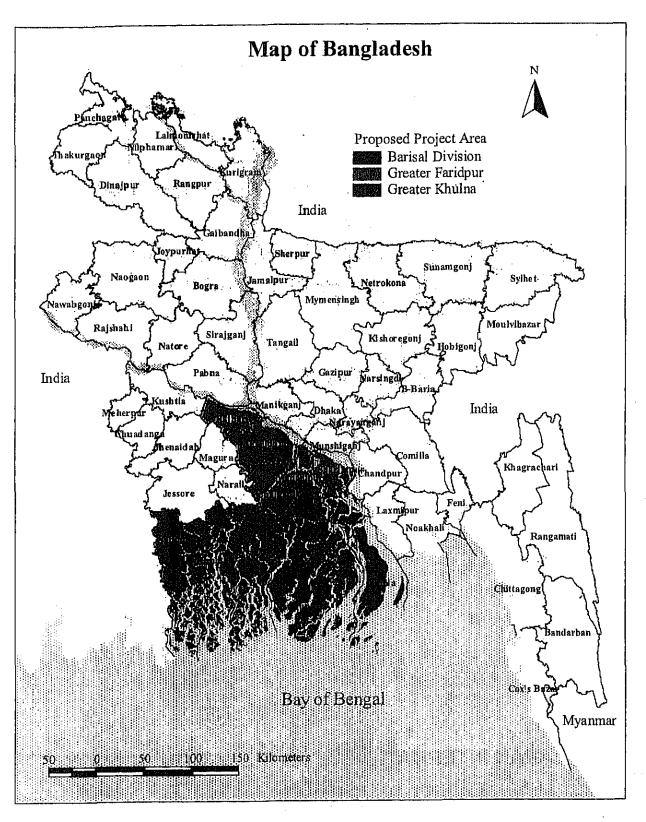
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## Location map of the proposed Project Area



#### Abstract

The proposed project objectives are to increase economic opportunities for the rural poor, improve their access to social services, and promote recovery from damage by natural disasters. The Project will improve Upazila and Union roads and growth center and rural market facilities. To secure the benefits derived from infrastructure development, it will also provide employment opportunities for the poor and capacity development services to stakeholders, such as officials of the Local Government Engineering Department (LGED), local government officials, contractors, members of Market Management Committees (MMCs) and Labor Contracting Societies (LCS's), shopkeepers, and leaseholders.

The 14 Districts selected as the Project area are characterized by high poverty levels, slow progress of rural road development, absence of major rural infrastructure development projects supported by development partners, and susceptibility to cyclones and floods. The policy framework, legal and administrative instruments, and financial means are well-established as bases for project implementation. LGED will be the main implementation agency and is a well-functioning organization. However, timeliness of implementation, adequacy of quality control, and supervision of subprojects still need improvement. The capacity development of LGED officials, contractors, and construction workers will be conducted to address this situation. To enhance the effects of upgrading works, capacity development of local institutions and stakeholders, namely users committees and beneficiary groups, will also be implemented. Cyclone-resistant multipurpose market sheds, and retaining walls, vegetation cover, and concrete revetments on slopes of Upazila and Union roads will be introduced as mitigation measures against cyclones and floods.

Upazila roads, Union roads, growth centers, and rural markets were ranked according to a set of criteria. As a result, 88 Upazila roads, 19 Union roads, 58 growth centers, and 18 rural markets in the Project area were proposed for upgrading. In addition, 18 Upazila roads are selected for upgrading by the government budget. The total cost of the Project is estimated at tk. 9,100 million, which is equivalent to 14,041 million Japanese yen. Upgrading of Upazila roads, Union roads, growth centers and rural markets account for 53 %, 3 %, and 4 % of the total budget, respectively. Poverty reduction interventions promote the direct transfer of money (4 % of the budget) to the rural poor through the employment of LCS's for 759 km of roadside tree-planting and 1,400 km of village road maintenance. Approximately 1 % of the total budget and 91,000 trainee-days are to be allocated to the capacity development component. The rest of the budget will be allocated to consultancy services and various recurrent expenditures.

The Project is recommended to commence in July 2009 and will last for five years. The proposed contract packaging schedule distributes the annual requirement of funds for the first, second, third, forth, and fifth years at 4 %, 34 %, 37 %, 18%, and 7 % of the total project cost, respectively. The development impacts of rural infrastructure are expected to be significant, and the overall economic internal rate of return (EIRR) of the project is estimated at 25 %, which is significantly higher than the assumed opportunity cost of capital (12 %) in Bangladesh.

The progress of the project should be monitored according to the rules of the Government of Bangladesh (GOB) and the requirements of JICA. Effect monitoring and evaluation should follow the LGED guidelines, JICA procedures, and the methodology employed by a similar project. A baseline survey, mid-term assessment, and terminal assessment will be conducted to evaluate the effects of the infrastructure developed. The Initial Environmental Examination (IEE) concludes that if appropriate mitigation measures are taken, the project will have no significant adverse environmental and social impacts during the period of project implementation.

#### SPECIAL ASSISTANCE FOR PROJECT FORMATION

#### (SAPROF)

#### FOR

#### SOUTH-WESTERN BANGLADESH RURAL DEVELOPMENT PROJECT

PEOPLE'S REPUBLIC OF BANGLADESH

# **FINAL REPORT**

# Summary

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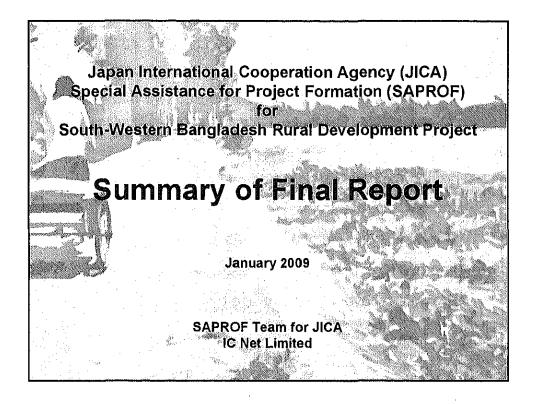


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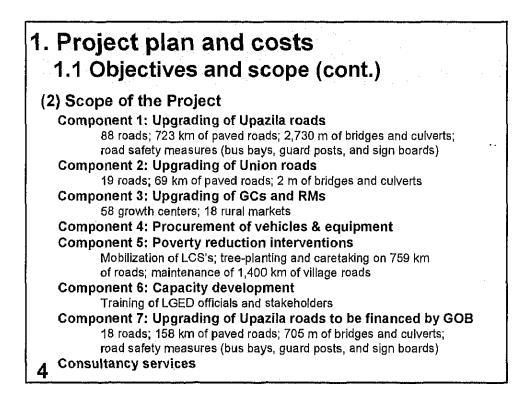
## 1. Project plan and costs 1.1 Objectives and scope

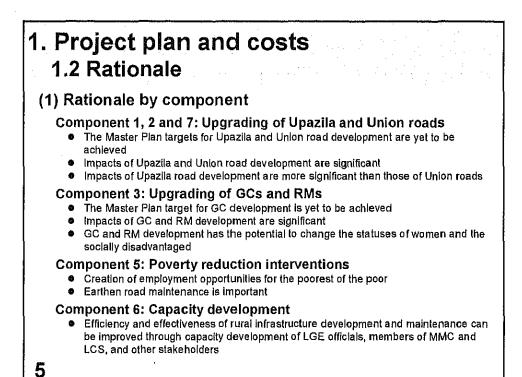
#### (1) Objectives

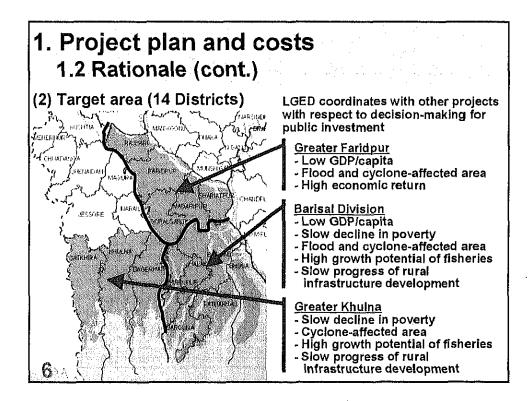
Through the construction and rehabilitation of rural infrastructure, the project will:

- Increase economic opportunities for the rural poor
- Improve their accessibility to social services
- Promote recovery from damage by natural disasters









## 1. Project plan and costs 1.2 Rationale (cont.)

#### (3) Target groups

- Rural population of the Project area (all components)
- Destitute women (Component 5: Poverty reduction intervention)
- Women (Component 3: Upgrading GC and RM)
- LGED officials and stakeholders (Component 6: Capacity development)

#### (4) Approaches

7

- Management: Coordination with other projects and among the project components to enhance efficiency of public investment
- Civil work: Employment of local contractors and labor-intensive technologies to maximize benefits to local residents, including the poor
- Capacity development: Enhancement of LGED's and stakeholders' capacities to develop and maintain rural infrastructure

### 1. Project plan and costs 1.3 Summary of project costs

	(n	(million tk.)		
Item	FC	LC	Total	total
TOTAL PROJECT COST (A+B)	325	8,775	9,100	100%
A. PORTION ELIGIBLE FOR JICA LOAN	325	6,977	7,302	80%
Component 1: Upgrading of Upazila roads		4,837	4,837	53%
Component 2: Upgrading of Union roads		293	293	3%
Component 3: Upgrading of GC an RM		328	328	4%
Component 4: Procurement of vehicles and equip.	114	110	224	2%
Component 5: Poverty reduction interventions		397	397	4%
Component 6: Capacity development	32	55	87	19
Consultancy services	169	271	441	5%
Price escalation and contingency	10	686	686	8%
B. PORTION NON-ELIGIBLE FOR JICA LOAN		1,798	1,798	20%
Component 6: Capacity development		19	19	0%
Component 7: Upgrading of Upazila roads		1,054	1,054	12%
Land acquisition		31	31	0%
Project operation and recurrent costs		484	484	5%
Taxes and dutles		90	90	19
Price escalation and contingency		120	120	19

1. Project plan and 1.4 Project com Component	oonent ar		of Upazila rc	ads
(1) Selection of Up A. National and A1 Upazila ro A2 Selection	basic selectio ad	Ψ		
<u>B. Evaluation cr</u>	teria for rank	ing	<u> </u>	<u>weight</u>
Total	·· · ·			100%
B1 Level of de	evelopment			35%
B2 Economic	potential			45%
B3 Social imp	act			5%
B4 Cost of co	nstruction			15%
(2) Selection of Up	azila roa	ds: Ranking	results	
	Proposed	Sel	ected roads (no.)	
Division/Greater District	roads (no.)	Component 1 for JICA loan	Component 7 for GOB budget	Total
Total	137	88	18	106
Barisal Division	66	39	10	49
Greater Faridpur	34	26	5	31
Greater Khulna	37	23	3	26

1. Project plan and costs 1.4 Project component Component 1 and	t and co		g of Up	azila	roads (	cont.)
(3) Road design type c₀ ℃					Гуре 6 (86 і Гуре 6 (18 і	
(4) Quantity and cost (mi	illion tk.)	of se	lected l	Jpaz	ila roads	
ltem	Compon	ent 1	Compon	ent 7	Total	
	Quantity	Cost	Quantity	Cost	Quantity	Cost
Upazila road component total		4,837		1,054		5,892
Pavement (with retention walls) Pavement of earthen roads	723 km 481 km	3,880 2,715	158 km 98 km	811 524	881 km 579 km	<b>4,691</b> 3,240
Pavement of HBB/BFS	242 km	1,165	60 km	286	302 km	1,451
Bridge/culvert/ghats	2,730 m	906	705 m	232	3,435 m	1,138
Construction of bridges	2,424 m	808	596 m	199	3,020 m	1,007
Construction of culverts	306 m	93	109 m	33	415 m	126
Construction of ghats	2 nos	5	0 nos		2 nos	5
Safety measures		51		11		63
Establishment of bus bays	723 nos	32	158 nos	7	881 nos	39
Installation of guard posts	11,649 nos	13	2,611 nos	3	14,260 nos	16
Installation of sign boards	1,123 nos	6	239 nos	1	1,362 nos	7
10						

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1.4 Pr	ct plan and cos oject compone omponent 2: Up		n roads
,	National and basic s A1 Union A2 Selection of at le	oads: Ranking crite election policy ast one Union road per a developed UP Compl	Upazila
B	. Evaluation criteria fo		weight
_	Total		100%
	B1 Level of develop	ment	35%
	B2 Economic potent	ial	45%
	B3 Social impact		5%
_	B4 Cost of construct	ion	<u> </u>
2) Sele	ction of Union ro	ads: Ranking res	ults
	Division/Greater	Proposed roads	Selected roads
	District	(no.)	(no.)
	Total	120	19
	Barisal Division	60	8
	Greater Faridpur	30	9
4	Greater Khulna	30	2

Project plan and costs 1.4 Project component and cost Component 2: Upgrading o		on ro	ads (cont.)
(3) Road design type: Type 8 for a	all sele	cted	Union roads
(4) Quantity and cost of selected	Union	roads	3
ltem	Quai	ntity	Cost (million tk.)
Total			293
Pavement with retention walls	69	km	292
Earthen road	50	km	221
HBB/BFS	18	km	71
Bridges/culverts/ghats	2	m	1
	0	m	0
Bridges			

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1.4 Project co Compone		and costs rading of G	C and RM	
(1) Selection of		RM: Ranking	criteria	
A. National Po		الم مع ما مع		
	center or rural			woight
<u>B. Evaluation o</u> Total		NIIIY		<u>weight</u> 100%
	development			40%
	nic potentials			40%
		ation and mainte	nance	40% 20%
(2) Selection of				Imarkets
· /	Grow	RMs: Ranki	Rura	l markets Selected
Division/Greater		/th centers		the second se
Division/Greater	Grow Proposed	th centers Selected	Rura Proposed	Selected
Division/Greater District	Grow Proposed (no.)	/th centers Selected (no.)	Rura Proposed (no.)	Selected (no.)
Division/Greater District Total	Grow Proposed (no.) 58	/th centers Selected (no.) 58	Rura Proposed (no.) 62	Selected (no.) 18

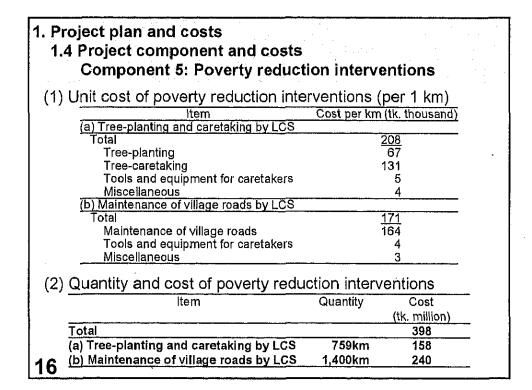
1. Project plan and costs			
1.4 Project component and costs	· .		
Component 3: Upgrading of GC	and I	RM (co	ont.)

(3) Quantity and cost of selected GCs and RMs

ltem	Quantity	Cost (mill. tk.)
Total		327.5
Growth center (GC)		266.3
GC upgrading	51 nos	153.0
Construction of women's sections	22 nos	13.2
Construction of ghats	41 nos	81.2
Construction of cyclone-resistant market sheds	9 nos	18.9
Rural market (RM)		61.2
RM upgrading	18 nos	36.0
Construction of ghats	13 nos	25.2

14

ltems	Quantity	Total without CD and VAT (tk. million)
Total		223.5
<ul> <li>A. Vehicle</li> <li>1) 4-wheel drives</li> <li>2) 4-wheel double cabin pick-up trucks</li> <li>3) Motor cycles</li> </ul>	4 nos 14 nos 123 nos	<b>40.0</b> 6.6 11.9 21.5
<ul> <li>B. Construction equipment <ol> <li>1) 10-12 ton vibrator rollers (double drum)</li> <li>2) 7-9 ton vibrator rollers (double drum)</li> <li>3) Total stations (level machine)</li> <li>4) Laboratory equipment (accessories)</li> </ol> </li> </ul>	14 nos 14 nos 90 nos 14 nos	171.1 53.2 42.0 67.5 8.4
C. Office Equipment 1) Computers and UPS's 2) Printers 3) Photocopiers 4) Laptop computers	104 nos 104 nos 17 nos 2 nos	<b>12.4</b> 6.2 3.1 2.7 0.3



#### 1. Project plan and costs 1.4 Project component and costs Component 6: Capacity development

(trainee-days)	(tk. million)
91,135	106.3
22,736	56.7
1,50 <b>0</b>	1.6
1,050	1.1
7,804	7.3
1,320	1.3
56,665	22.3
60	0.1
	15.9
	22,736 1,500 1,050 7,804 1,320 56,665

Division	Cost per	Area to be	Inflation	Estimated
	hectare (tk. million)	acquired (ha)	Rate (%)	cost (tk. million
Total		17.14		30.79
Barisal Division	1,54	7.10	137.5	15.03
Greater Faridpur	0.73	5.14	143.6	5.39
Greater Khulna	1.54	4.90	137.5	10.37

# Project plan and costs 1.4 Project component and costs V. Project operation and recurrent costs

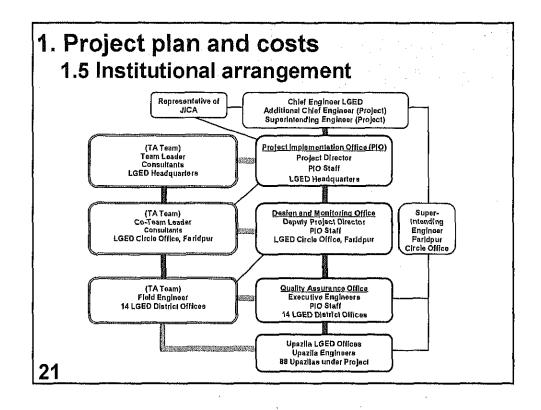
(1) PIO staff deployment and costs

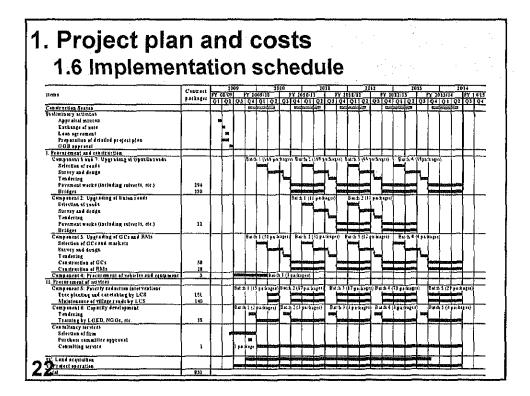
Location of post	Persons	Person- months	Total cost (tk. million)
Total	240	14,400	187,5
A. Project Implementation Office, LGED Headquarters, Dhaka	38	2,280	22.5
B. Design and Monitoring Office, LGED Circle Office, Faridpur	16	960	9,1
C. Quality Assurance Offices in 14 LGED District Offices	98	5,880	49.5
D. 88 LGED Upazila Offices	88	5,280	51.1
Allowances and benefits			55,3

(2) Office operation costs

litems	Cost (tk. million)
Total	184.2
A. Fuel costs for vehicles	56.7
B. Office operation cost (communication, supplies, utilities, etc.)	127.5
PIO at LGED HQs	15.0
Faridpur Office	7.5
District offices in Barisal Division	45.0
District offices in Greater Faridpur	37.5
District offices in Greater Khulna	22.5

1. Project plan and costs 1.4 Project component and costs V. Project operation and recur	rent costs (cont.)
(3) Costs for survey and investigation	and equipment
maintenance costs	
Items	Cost (mill. tk.)
Total	12.3
Survey and investigation	3.3
Maintenance of vehicles and equipment	9.0
A. Construction Equipment	2.0
B. Vehicles	6.2
C. Office Equipment	0.8
(4) Development of offices	
Division/Greater District	Cost (mill. tk.)
Total	99.6
Barisal Division	42.0
Greater Faridpur	43.6
Greater Khuina	14.0
20	· · · · · · · · · · · · · · · · · · ·





# 1. Project plan and costs

1.7. Financial plan and procurement method

Item	09/10	10/11	11/12		13/14	Total
TOTAL PROJECT COST (A+B)	398	3,065	3,343	1,632	661	9,100
	4%	34%	37%	18%	7%	100%
A. PORTION ELIGIBLE FOR JICA LOAN	337	2,480	2,715	1,292	477	7,302
I. Procurement and construction	232	2,233	2,462	1,055	305	6,286
Component 1. Upgrading of Upazila roads		1,935	1,935	726	242	4,837
Component 2: Upgrading of Union roads			146	146		293
Component 3: Upgrading of GCs and RMs		131	131	49	16	328
Component 4: Proc.of vehicles and equip.	224					224
Price escalation and contingency	8	167	249	134	46	605
II. Procurement of services	105	247	253	237	173	1,016
Component 5: Pov. reduction Interventions	20	119	119	99	40	397
Component 6: Capacity development	10	19	19	19	19	87
Consultancy services	70	93	93	93	93	441
Price escalation and contingency	4	17	23	26	21	91
B. PORTION NON-ELIGIBLE FOR JICA LOAN	61	585	628	340	184	1,798
III. Project component	2	426	426	162	57	1,073
Component 6: Capacity development	2	4	4	4	4	19
Component 7: Upgrading of Upazila roads		422	422	158	53	1,054
IV. Land acquisition	2	9	9	9	2	31
V. Project operation and recurrent costs	48	97	121	121	97	484
VI. Taxes and duties	9	18	23	23	18	90
VII. Price escalation and contingency	0	35	49	25	<u>    10    </u>	120
<u>23</u>						

liem	Procurement method	Packaging
A. PORTION ELIGIBLE FOR JICA LOAN	r rougrethent meanod	ruckuging
I. Procurement and construction		
Component 1 and 7. Upgrading of Upazila roads		
1.1 Pavement (including culverts and ghats)	Local bidding	3 km/Road Package
1.2 Bridges	Local bidding	1 bridge/Bridge Packag
1.3 Road safety measures	Local bidding	1 road/Road Package
Component 2: Upgrading of Union roads	-	-
2.1 Pavement (including culverts)	Local bidding	3 km/Road Package
2.2 Bridges	Local bidding	1 bridge/Bridge Packag
Component 3: Upgrading of GC and RM		
3.1 Growth centers	Local bidding	1 GC/Market Package
3.2 Rural markets	Local bidding	1 RM/Market Package
Component 4: Procurement of vehicles and equip.	1	
4.1 Vehicles	International bidding	1 package
4.2 Construction equipment	International and local bidding	1-several packages
4.3 Office equipment and furniture	Local bidding	1 package
II. Procurement of services		
Component 5: Poverty reduction interventions		
5.1-1 Tree-planting by LCS	Direct procurement	5 km/package
5.1-2 Tree-caretaking by LCS	Direct procurement	2 km/package
5.2 Maintenance of village roads by LCS	Direct procurement	5 to 10 km/package
Component 6: Capacity development	<b>m</b> t	4
6.1 Special foundation training by BARD	Direct procurement	1 package
6.2 Overseas training	Direct procurement	1 training/package
6.3 Training by NGOs	Local bidding	1 training/package
Consultancy services		4
7.1 Consultancy services and support staff	International bidding	1 package

2.	Εv	alua	tion	of	projec	t plan
	2.1	Exp	ected	l be	enefits	

Sector / Issue	Main direct beneficiaries	Description of expected benefits
Rural transport	• Transport operators • Passengers / commuters	<ul> <li>Reduction of travel and transport costs</li> <li>Reduction in time required for travel and transport</li> <li>Improved access to markets, schools, hospitals, UPCs, and other facilities</li> <li>Improved access to employment opportunities</li> </ul>
Local Industry	•Farmers •Fishers	<ul> <li>Improved access to inputs and markets</li> <li>Improved access to information on production technologies and markets</li> <li>Reduction of post-harvest losses and spoilage</li> <li>Expansion / introduction of new / existing industries</li> </ul>
Real estate	Land owners	Increase in price of land
Trade	Producers     Traders     Consumers     Government	•Reduction in spoilage of perishable goods •increase in seliers and buyers •increase in the number of shops and goods and services available •Expansion of catchment area •increase in trading volume •increase in market lease revenue
Employment	<ul> <li>Local residents</li> <li>Destitute people</li> </ul>	<ul> <li>Increase in employment in construction work</li> <li>Increase in work specifically targeting the poor</li> <li>increase in opportunities to earn cash</li> </ul>
Gender 25	<ul> <li>Female shopkeepers / traders</li> <li>Rural women in general</li> </ul>	<ul> <li>Increase in opportunities to trade</li> <li>Increase in trade and income at markets</li> <li>Safer and easier access to markets, schools, hospitals, and other facilities</li> <li>Increase in opportunities to engage in activities outside of their homes</li> <li>Increase in employment opportunities</li> </ul>

## 2. Evaluation of project plan 2.2 Economic evaluation

(1) EIRR of Upazila and Union roads, and growth centers

Infr	astructure	Range of EIRR	Average EIRF
Up	azila road	16 % - 47 %	32%
Uni	ion road	40 % - 44 %	41%
Gro	owth center	26 % - 77 %	57%
2) Econom	·····	n of the project	
?) Econom	·····	n of the project	
) Econom	Scenario		EIRR
?) Econom?	Scenario 1) Base Cas	50	25%
2) Econom	Scenario	50	·····
2) Econom	Scenario 1) Base Cas	5e 1s 20%	25%
2) Econom	Scenario 1) Base Cas 2) Costs plu 3) Benefits (	5e 1s 20%	25% 22%

## 3. Monitoring and evaluation

#### (1) Progress monitoring

- Annual Development Program Review Format to be submitted to LGED on a monthly basis
- Project Monitoring Form to be submitted to the Evaluation Division of the Ministry of Planning on a quarterly basis
- · Quarterly Report to be submitted to JICA on a quarterly basis
- Project Completion Report to be submitted to JICA at project termination

#### (2) Effect monitoring and evaluation

- The LGED guidelines (LGED, 1999) and the methodology employed in RDP-25 will be used to conduct effect monitoring and evaluation
- The effect monitoring and evaluation methods will be determined in the first year
- A baseline survey with controls will be conducted in the first year
- A mid-term assessment and a terminal assessment will be conducted

