CHAPTER 4

BASIC STRATEGY

4.1 General

4.1.1 Policies on Formulation of Basic Strategy

The basic strategy on road disaster management for the N-M Highway is formulated by utilizing all the information related to disaster risk management for the target road section, which is obtained in the process of the Study as shown in the Figure 4.1.1.



Figure 4.1.1 Concept Formulation of Disaster Risk Management

4.1.2 Identification of Current Potential Risk

Inventory survey has been carried out as described in the Chapter 3, in which, a total of 305 sites including 134 mountain side slopes, 78 crossing streams and 93 river side slopes have been surveyed to estimate the current risk induced by slope disaster.

The risk before 2003 disasters and current total risk has been estimated 34.7 FRCDp (RCDs/year),

194 ALp (million Rs) and 22.0 FRCDp (nos/year), 106 ALp (million Rs) respectively as shown in the Table 4.1.1.

Table 4.1.1 Risk before 2003 and At Present										
Term	FRCDp	Ratio	ALp	Ratio						
	(RCDs/year)		(mil. Rs/Year)							
Before 2003	34.7	100%	194	100 %						
At Present (2007)	22.0	63%	106	55%						

Drastic improvement of risk level of current situation compared to 2003 has been generated by the rehabilitation work named Road Maintenance and Development Project, Road Rehabilitation Component for N-M Highway which had been done from 2004 to 2006 by DOR and preventive work named Mugling- Narayangharh Water Induced Prevention Project (MNWIDPP) which is being implemented from 2004 by DWIDP.

4.1.3 Policy to Plan Basic Strategy

Components of basic strategies are shown in Figure 4.1.2.



Figure 4.1.2 Components of the Basic Strategy and Risk Management

Results of risk estimation indicated that the implementation of structural measures after 2003 disaster achieved 45% decrease in ALp compared to the 2003 disasters. Under 2006 heavy rainfall which return period is around 10yrs, no serious traffic disturbance happened.

So, in consideration of the effectiveness of structural measures mentioned above, Basic Strategy is planned to strengthen and maintain current preventive facilities by implementing additional measures and soft measures. Each item in detail of the Basic Strategy is described as follows:

1) Additional Structural Measures

High-risk sites with ALp of more than 1.0 million Rs which is accounting for 47% of overall ALp of the total section is selected and structural measures are implemented to decrease ALp from 106 million Rs to 70 million Rs.

2) Regular Maintenance and Quick Response

Measures to prevent occurrence of sediment related disasters have been constructed after 2003 disasters by DOR and DWIDP that improved drastically traffic function of N-M Highway. But, to keep this condition, continuous maintenance works are indispensable.

3) Maintenance of Sabo Facilities

Sabo dames, which constructed from 2004 to 2007, contribute risk reduction. Disposal of accumulated sand is most important and efficient procedure and priority method.

4) Road Early Information System/ 5) Disaster Mitigation Activities in Communities

'Road Early Information System' and 'Disaster Mitigation Activities in Communities' are introduced components of basic strategy which evaluated by pilot projects. Even after implementing additional countermeasure, road disaster potential still remained. So, risk management utilizing soft measure such as road information system is proposed in the basic strategy.

4.2 Additional Structural Measures

4.2.1 Target Setting

As described in Chapter 3, the risk level of slopes and stream can be classified into three categories using rank of ALp as indicator (mil. Rs/year) with values 0-0.1, 0.1-1.0, 0, These were related with Alp values of more than 1 million Rs/year as shown in the Table 4.2.1.

Rank of	M	ountain Slopes	side	Cr St	ossing ream		Riv	verside S	Slope	Total					
ALp (mil. Rs)	Nos.	ALp (mil. Rs)	Ratio (%)	Nos.	ALp (mil. Rs)	Ratio (%)	Nos.	ALp (mil. Rs)	Ratio (%)	Nos.	ALp (mil. Rs)	Ratio (%)			
0-0.1	61	0.4	1	54	0.4	1	87	0.0	2	202	0.9	1			
0.1-1.0	67	41.6	60	18	11.1	33	6	2.1	98	91	54.8	52			
1.0<	6	27.9	40	6	22.5	65	0	0	0	12	50.4	47			
Total	134	69.9	100	78	34.0	100	93	2.1	100	305	106.1	100			

 Table 4.2.1 Classification of Risk Level by Alp as of 2007

Among three ranks of ALp, the rank of over 1.0 million Rs/year class twelve slopes occupies 47% of the total amount of ALp, which is 106 million Rs/year. If these slopes were protected by sufficient countermeasures, the total ALp of N-M Highway would be reduced to 70 (=106-36) million Rs/year, which is 36% (=70/194) of ALp before 2003 disasters.

4.2.2 Selected Sites for Preventive Structural Measures

It is judged by the risk evaluation that serious slope disasters are not occur in other slopes. So, the target of risk reduction set for the twelve site of that ALp is higher than 1.0 million Rs/year. Selected sites include six mountainside slopes and six crossing streams. Preventive structural measures and economical evaluation were studied on these 12 sites.

Location of	Mountainside Slopes	Location of Crossing Streams
21km+610	SL-1: landslide-1	11km+200 Kahale Khola
23km+510	SL-2: landslide-2	11km+500
23km+960	SL-3: landslide-3	12km+600 Dash Khola
24km+235	SL-4: landslide-4	21km+200
30km+690		21km+560
34km+200		23km+930

 Table 4.2.2
 Selected Sites of Preventive Structural Measures



Figure 4.2.1 Locations of the Selected Sites to Deliberation of Additional Countermeasure

4.2.3 Preliminary Design and Cost Estimation

At crossing stream 21km+560, sediment removable work can reduce potential annual loss under 1 million Rs/year, therefore, the site is not necessary of additional preventive countermeasure.

MNWDPP conducts ongoing sabo works (2007- 2008) at 11km+280 Kahale Khola and 12km+600 Dash khola. These works are summarized in Tables 4.2.3. Potential annual loss of two sites will be under 1.0 million Rs/year after the sabo works. Therefore, the two sites are not included in additional preventive work sites. (refer to Volume III Data and Drawing)

Location	Slope	Potential	Sabo Works	Cost	BCR:
	Type	Annual Loss			Benefit
	(Disaster	(mil Rs/vear)			Cost
	Type)	(iiiii: ito, your)			Ratio
11km	Crossing	Before	220m upstream from the road	7,300,000	2.4
+280	Stream	5.774	Concrete sabo dam		
Kahale	(Debris		73m length 5m height		
Khola	Flow)	After	310m upstream from the road	4.300.000	
	,	0.577	Concrete sabo dam	.,,	
			43m length 5m height		
			825m upstream from the road	6.300.000	
			Concrete sabo dam	-,	
			45m length 7m height		
			1km 300m upstream from the road	6,080,000	
			Concrete sabo dam	, ,	
			38m length 8m height		
			1km 750m upstream from the road	4,144,000	
			Concrete sabo dam		
			30m length 7m height		
			125m upstream from the road right bank	418,000	
			Concrete spur		
			Total	28,542,000	
12km	Crossing	Before	310m upstream from the road	11.200.000	26
				,,	2.0
+600	Stream	7.661	Concrete sabo dam	,,,,	2.0
+600 Dash	Stream (Debris	7.661	Concrete sabo dam 80m length 7m height	,,	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After	Concrete sabo dam 80m length 7m height 520m upstream from the road	9,940,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam	9,940,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height	9,940,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height 915m upstream from the road	9,940,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height 915m upstream from the road Concrete sabo dam	9,940,000 7,000,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height 915m upstream from the road Concrete sabo dam 50m length 7m height	9,940,000 7,000,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height 915m upstream from the road Concrete sabo dam 50m length 7m height 1km 125m upstream from the road	9,940,000 7,000,000 4,620,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height 915m upstream from the road Concrete sabo dam 50m length 7m height 1km 125m upstream from the road Concrete sabo dam	9,940,000 7,000,000 4,620,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height 915m upstream from the road Concrete sabo dam 50m length 7m height 1km 125m upstream from the road Concrete sabo dam 33m length 7m height	9,940,000 7,000,000 4,620,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height 915m upstream from the road Concrete sabo dam 50m length 7m height 1km 125m upstream from the road Concrete sabo dam 33m length 7m height 0-125m upstream from the road	9,940,000 7,000,000 4,620,000 2,500,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height 915m upstream from the road Concrete sabo dam 50m length 7m height 1km 125m upstream from the road Concrete sabo dam 33m length 7m height 0-125m upstream from the road canalization	9,940,000 7,000,000 4,620,000 2,500,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height 915m upstream from the road Concrete sabo dam 50m length 7m height 1km 125m upstream from the road Concrete sabo dam 33m length 7m height 0-125m upstream from the road canalization 0-300m upstream from the road left bank	9,940,000 7,000,000 4,620,000 2,500,000 1,000,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height 915m upstream from the road Concrete sabo dam 50m length 7m height 1km 125m upstream from the road Concrete sabo dam 33m length 7m height 0-125m upstream from the road canalization 0-300m upstream from the road left bank Gabion spurs	9,940,000 7,000,000 4,620,000 2,500,000 1,000,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height 915m upstream from the road Concrete sabo dam 50m length 7m height 1km 125m upstream from the road Concrete sabo dam 33m length 7m height 0-125m upstream from the road canalization 0-300m upstream from the road left bank Gabion spurs Downstream of bridge, to wall of random	9,940,000 7,000,000 4,620,000 2,500,000 1,000,000 3,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height 915m upstream from the road Concrete sabo dam 50m length 7m height 1km 125m upstream from the road Concrete sabo dam 33m length 7m height 0-125m upstream from the road canalization 0-300m upstream from the road left bank Gabion spurs Downstream of bridge, to wall of random rubble masonary, 30 meter length, 2	9,940,000 7,000,000 4,620,000 2,500,000 1,000,000 3,000	2.0
+600 Dash Khola	Stream (Debris Flow)	7.661 After 0.766	Concrete sabo dam 80m length 7m height 520m upstream from the road Concrete sabo dam 71m length 7m height 915m upstream from the road Concrete sabo dam 50m length 7m height 1km 125m upstream from the road Concrete sabo dam 33m length 7m height 0-125m upstream from the road canalization 0-300m upstream from the road left bank Gabion spurs Downstream of bridge, to wall of random rubble masonary, 30 meter length, 2 meter height	9,940,000 7,000,000 4,620,000 2,500,000 1,000,000 3,000	2.0

Table 4.2.3 Summary of Two Crossing Stream Ongoing Sabo Works by DWIDP

The study observed and planned of preventive structural countermeasure on remaining 9 sites (Refer Volume II Data and Drawing 6. Road Slope Assessment Sheet of Twelve Priority Road Segment and 8. Structural measure Design and Cost Estimation)

In countermeasure designing following policy is applied:

a) Methods generally used in Nepal, such as horizontal drain holes work, sabo dam, gabion, and so on

b) In the cases of a little or no effect for disaster prevention, typical methods in Japan were introduced as new ones, such as concrete crib work, rock fall prevention net and fence, and so on.

Total cost of preventive structural countermeasure is 204 million Rs.

Economic indicator shows that all of nine sites are economically feasible.

The result of planning of countermeasures/cost estimation is shown in the Table 4.2.4.

<u> </u>	Table 4.2.4 Selected Sites for Implementing Preventive Structural Countermeasure								
Location	Slope	ALp	Recommended Me	asures	Cost	BCR:			
	(Disaster	mil.				Benefit cost			
	Туре)	NPR/year		2		ratio			
21km	Crossing	Before	Concrete	113.39 m ³	527,859.0	23.6			
+200	stream	2.653	retaining wall	22.0	277 ((2.0				
	(SF/DF)	Aftor	Rock fall	22.0m	377,663.0				
		0.796	Domolishing of	10.5m	12 024 0				
		0.770	Demolishing of 19.5m		existing wall		15,954.0		
		-	$\times 1.13$ (13%VAT)	J	1.038.985.0				
21km	Mountainside	Before	Horizontal drain	486.0m	5 728 880.0	44			
+610	slope	2.863	holes	400.011	5,720,000.0				
	(SL)	After	×1.13 (13%VAT)		6.473.634.0				
		0.716			.,,				
23km	Mountainside	Before	Shotcrete crib work	4196.6 m ²	14,318,696.0	1.5			
+510	slope	3.492	Rock bolt work	3671.50m	5,398,327.0				
	(SL/SF)	After	Seed-mud spraying	3032.06 m^2	6,506,910.0				
		0.715	work		A A (A A A A A A				
	<u> </u>		×1.13 (13%VAT)	0000 3	29,633,044.0				
23km	Crossing	Before	Gabion mat	825.69 m ³	1,607,117.0	11.7			
+930	stream	2.286	Removal of	2,730m ³	—				
	(DF)	0.686	(120/MAT)		1 816 042 0				
		0.000	×1.15 (15%VAI)		1,010,042.0				
22km	Mountainaida	Dafora	Shotarata arih wark	20260.72 m^2	68 020 851 0	1.2			
23KIII ±960	slope	13 749	Pock bolt work	20209.72 III 17734 5m	26 000 153 0	1.2			
+700	(SL)	After	Seed-mud spraving	14644.87 m^2	20,000,133.0				
	()	0.687	work	14044.07 m	50,774,524.0				
			$\times 1.13$ (13%VAT)		142.047.020.0				
24km	Mountainside	Before	Horizontal drain	150.0m	1.770.488.0	7.5			
+235	slope	1.523	holes	10010111	1,770,10010	1.0			
	(SL/DF)	After	×1.13 (13%VAT)		2,000,651.0				
		0.381							
30km	Mountainside	Before	Shotcrete crib	2433.94 m ²	8,466,350.0	1.6			
+690	slope	1.898	work	2					
	(SF)	After	Seed-mud Spraying	1690.24 m ²	3,660,422.0				
		0.285	work		12 502 252 0				
- 2.41			×1.13 (13%VAT)	4150.0.2	13,703,252.0				
34km	Mountainside	Before	Rock fall $4150.0m^2$		6,180,463.0	7.0			
+200	(PE)	4.347 After	protection net		6 082 022 0				
	(\mathbf{K}^{*})	0.652	×1.15 (15%VAI)		0,983,923.0				
8 sites		Before			203.696.551.0	2.0			
		32.811				2.0			
		After							
		4.377							

4.2.4 Implementation Plan

F/S for N-M Highway has been done within the Maintenance and Development Project (MDP), Sector Wide Road Programme and Priority Plan Study, which is financed by the World Bank. However, an agreement to finance for the implementation of the Maintenance and Development Project has been not yet reached between the Government of Nepal and the World Bank.

Therefore, implementation plan for structural measures in this F/S are formulated, taking no account of the above-mentioned Maintenance and Development Project.

(1) Available Technology and Equipment in Nepal

Table 4.2.5 lists the selected sites together with the proposed works for each site. In addition, the site No. 1 (11km+500) has been planned to be implemented as pilot project.

Site No.	Location	Works	Remarks
1	11km+500	 Bio-engineering/wicker work Gabion check dam work 	Pilot project
2	21km+200	• Catch wall + Rock fall protection fence	
3	21km+560	Removal of deposits	No structure
4	21km+610	Horizontal drain holes work	SL-1
5	23km+510	 Shotcrete crib work with rock bolt Seed-mud spraying work 	SL-2
6	23km+930	Gabion mat workRemoval of deposits	
7	23km+960	 Shotcrete crib work with rock bolt Seed-mud spraying work 	SL-3
8	24km+235	Horizontal drain holes work	SL-4
9	30km+690	Shotcrete crib work	
10	34km+200	Rock fall prevention net work	
11	Ruwa Khola	 Revetment type guide concrete wall Removal of deposits 	

Table 4.2.5 Selected Sites and Proposed Structural Measures for Each Location

As shown in Table 4.2.5 above, the major work items proposed in the Study can be carried out by local contractors in terms of available technology and equipment and recent experience. Following three countermeasure works are required to pay special attation :

- (a) Shotcrete crib work,
- (b) Shotcrete crib work with rock bolt work, and
- (c) Rock fall protection net work

The former two works require experienced contractors for the purpose of guarantee of quality and functions for the works. Execution of shotcrete cribs are done with spraying equipment and the installation of rock bolt is needed drilling equipment, such as auger drilling and leg hammer drilling. Some local contractors have certain experience in the construction of shotcrete crib work under the supervision of international consultants.

Rock fall prevention net work is the preferred solution to mitigate the damage of rock fall, especially in mountainous countries like Nepal. Its application provides the opportunity to expand the base of the contractor's experience in the country.

(2) Contract Packaging and Implementation Organization

Certain works have been recommended to be subjected to international competitive bidding (ICB) mainly for technical reasons. Accordingly, the work is suggested to be divided into three contract packages, as shown in Table 4.2.6.

Package	Location	Works	Cost (mil.Rs)	Implementation organization
	21km+200	Catch wall + Protection fence	1.04	V
1	21km+610	Horizontal drain holes	6.48	
	23km+930	• Gabion mat + Removal of deposit	1.82	DWIDP (LCP)
	24km+235	 Horizontal drain holes work 	2.00	
		Sub-total	11.34	
	23km+510	• Crib with rock bolt + Vegetation	29.63	
2	23km+960	• Crib with rock bolt + Vegetation	142.05	
	30km+690	• Crib work + Vegetation	13.70	DOR (ICP/LCP)
	34km+200	Rock fall prevention net	6.98	
		Sub-total	192.36	
3	Ruwa Khola	Guide concrete wall	18.37	
		Total	222.07	

Table 4.2.6 Arrangement of Selected Sites for Implementation

Package 1 and 3 will be constructed by local contractors. Package 2 will be implemented under both ICB and Local Competitive Bidding (LCB) because it includes some techniques that are not common to local contractors in Nepal.

(3) Construction Procedures

Most of the proposed works are common in Nepal. Local contractors have much experience in implementing them under the management of DWIDP or DOR. Therefore, construction procedures focus on crib work and rock fall protection net work, as shown in Figures 4.2.2 to 4.2.4.



Figure 4.2.2 Procedure of Shotcrete Crib Work Construction



Figure 4.2.3 Procedure of Shotcrete Crib Work with Rock Bolt Construction



Figure 4.2.4 Procedure of Rock Fall protection Net Work Construction

(4) Construction Schedule

Figures 4.2.5 and 4.2.6 show the overall construction schedule for Package I/III and Package II, respectively.

For the purpose of construction quality guarantee, construction of works begins after rainy season (after September) and terminate before next rainy season (before July).

	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20
Wotk Site			1s	t Fis	cal Y	ear			2nd Fiscal Year											
	5	6	7	8	9	10	11	12	1	2	3	4	5	6	7	8	9	10	11	12
1. Preparatory work			•				•													
3. Location 21km+200						•														
3. Location 21km+610						•						•								
4. Location 23km+930													•							
5. Location 24km+235																				
6. Ruwa Khola											1									

Figure 4.2.5 Overall Construction Schedule for Package I and III

In implementing the Package I and III, conditions of construction is considered as follows:

- (a) Three parties shall carry out the construction of the all works in the Package, namely, the first party for Locations 21km+200 and 23km+930, the second party for others.
- (b) Drilling for installing horizontal drain holes is assumed to be 5m/day.

Similarly, conditions of construction for the Package II is considered as follows:

- (a) Two parties shall carry out the construction of the all works in the Package, namely, the first party for Location 23km+510, and the second party for other locations.
- (b) Location 23km+960 shall be implemented in another fiscal year after the completion of the other locations.
- (c) The drilling method used for installing rock bolts is assumed to be leg hammer drilling. For Location 23km+510, 5 leg hammer drillings shall be used with a working speed of 2 rock bolts per day, whereas, for Location 23km+960, 10 leg hammer drillings shall be used with a working speed of 3 rock bolts per day because of experience.
- (d) During drilling for rock bolts and inserting of rock bolts, installation of wire net frames and mortar spraying shall be carried out simultaneously in the separate working areas.

	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25	26	27	28	29	30	31	32	33	34	35	36
Wotk Item					1st	t Fiso	al Y	ear					2nd Fiscal Year							3rd Fiscal Year																
	1	2	3	4	5	6	7	8	9	10	11	12	1	2	3	4	5	6	7	8	9	10	11	12	1	2	3	4	5	6	7	8	9	10	11	12
1. Preparatory Work							_																													
2. Location 23km+510																																				
2.1 Cleaning up slope																																				
2.2 Installation of Rock Bolt																																				
2.3 Execution of crib																																				
2.4 Tightening rock bolt head																																				
3. Location 30km+690																																				
3.1 Cleaning up slope																																				
3.2 Installing wire net frame																																				
3.3 Mortar sparying																																				
4. Location 34km+200																																				
4.1 Cutting work																																				
4.2 Installing rock fall net																																				
5. Location 23km+960																																				
5.1 Preparatory work																																				
5.2 Cleaning up slope																																				
5.3 Installation of Rock Bolt																																				
5.4 Execution of crib																											-									
5.5 Tightening rock bolt head																																				

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Figure 4.2.6 Overall Construction Schedule for Package II

4.3 Regular Maintenance and Quick Response

Measures to prevent occurrence of sediment related disasters have been constructed after 2003 disasters by DOR and DWIDP that improved drastically traffic function of N-M Highway. But, to keep this condition, continuous maintenance works are indispensable.

- (1) Road maintenance including routine, recurrence, emergency
- (2) Maintenance works for sabo dams in streams across the Highway

The system on road maintenance including routine maintenance, recurrence maintenance is already formulated by DOR and the road maintenance for the Highway is being executed steadily and successively. The outline of existing maintenance system is summarized referring the "Annual Road Maintenance Plan for 2008/2009 (Draft/Request)" prepared by Division Road Office Bharatpur, Chitwan and some recommendation on the system is described in this section.

On the other hand, maintenance system for sobo facilities is not established at present. Construction of check dams to prevent debris flows affecting traffic functions of the Highway started in 2004 and being implementing. These check dams are very effective at present that was proved by no road closure under heavy rainfall in 2006. But, the capacities of check dams are almost filled up by the 2006 debris deposits that will not be able to prevent the next debris flow induced by heavy rainfall in the near future. So, maintenance work for check dams is essential to keep the effectiveness to prevent road closure by debris flow.

Maintenance system for sabo facility is proposed in this section

4.3.1 Road Maintenance along with Annual Plan

Road maintenance works on sediment related disasters including routine maintenance and emergency maintenance for N-M Highway is executed by the Division Roads Office, Bharatpur along with "Annual Road Maintenance Plan" prepared in February 2008.

(1) Role of the Division Road Office, Bharatpur and its Organization

Division Road Office, Bharatpur is responsible for maintaining strategic roads in Chitwan and Dhading districts. Roads being administrated by the Office are 264.27km of Strategic Network including 36.16km of N-M Highway. The Office is also involved in the construction of major bridges within these districts under the organization shown in the Figure 4.3.1.



Figure 4.3.1 Organization of Division Roads Office, Bharatpur

(2) Preparation of Annual Road Maintenance Plan on Sediment Related Disasters

The ARMP (Annual Road Maintenance Plan) is prepared in accordance with the standard ARMP guidelines provided by Strengthened Maintenance Divisions Program which include all items on road maintenance such as bridge or pavement.

The annual maintenance plan is formulated based on the information obtained seasonal inspection after rainy season and maintenance/disaster record. Flow of planning annual maintenance plan on sediment related disaster is shown in the Figure 4.3.2.



Figure 4.3.2 Flow of Preparation of Annual Road Maintenance Plan on Sediment Related Disasters

4.3.2 Activities and of Maintenance and Requested Budget

(1) Annual Cost

Activities and requested budget of maintenance works for N-M Highway is planned as shown in the Table 4.3.1

Total around 25 million Rs is proposed in the ARMP 2008/2009 for N-M Highway which is around 9.6% of total maintenance budget of the Road Office.

Maintenance Item	System/Activities	Budget Requested for 2008/2009 (Rs)
(a) Routine Maintenance	 Length workers are employed for 0-18km and 18-36km section respectively, Clearing road and drainage are major activity. 	330,139
(b) Recurrent Maintenance	Following repair works are implemented by Performance Based Road Maintenance Contract - Removal of debris under bridge, - Shoulder repair, - Culvert/stone masonry works, - Gabion wall repair, - Repair masonry/earthen drain, - Embankment/filling, - Bio-engineering.	12,850,000
(c) Rehabilitation Works	Sub grade preparation/Base course/Tack coat/40mmasphalt concrete/ Side drain/RRM in 1.4 CSM	11,594,822
(d) Bio-engineering & Other Works	Bio-engineering & Other works	36,897
(e) Emergency Works	 -Emergency work is executed along with "Yearly Emergency Action Plan". -The work is handled from four locations; Naubise, Gajuri, Mugling and Bharatpur. - A crew of technical and other staffs along with a fleet of machines and equipment are deployed at these 4 locations. - Approximately following machines and personnel at these location is allocated. - Equipment Wheel loader-1 Tipper/tractor-1 - Human recourses Engineer-1 Sub-engineer-1 Operators- 2 Other supporting staff- 4 	393,209
Total (request base)		25,205,067

Table 4.3.1 Planned Maintenance Works for N-M Highway

(Source; Annual Road Maintenance Plan (Draft/Request) forF.Y.2008/2009)

(2) Economic Evaluation on Maintenance Works

Relation between cost and benefit of the maintenance works are summarized in Table 4.3.2. Rationalization of emergency works can further reduce potential annual loss by shortening the duration of road closure.

Cost	Annual benefit 2009		Benefit
Requested for 2008/2009	(Rs)		Cost Ratio
(Rs)			
Maintenance			
Routine Maintenance	Upkeep benefit of road condition		5.2
330,139	1. Benefit by reduction of vehicle	115,178,835	
Recurrent Maintenance	operation cost		
12,850,000	=10% of vehicle operation cost of a		
Rehabilitation Works	vehicle of the N-M highway x annual nos.		
11,594,822	of vehicles		
Bio-engineering	2. Benefit by reduction of travel time	30,091,641	
36,897	=10% of travel time of a vehicle of the		
	N-M highway x Unit value of traffic time		
	of a vehicle x annual nos. of vehicles		
Total	Total	145,270,477	
24,811,858			
	Emergency Works		
393,209	50% of potential annual loss of traffic	52,554,793	134
	suspension (Rs 105,109,585)		

 Table 4.3.2 Cost and Benefit of Maintenance and Emergency Works

4.3.3 Recommendation on Road Maintenance Works

(1) Sites necessary to take special attention in routine maintenance

Locations and viewpoints taken with special attention for sites are shown in the Table 4.3.3.

Location	Disaster Type	Hazard Condition/Check Points
26km+700	landslide	continuous cracks by landslide movement on the road
27km+050	landslide	continuous cracks by landslide movement on the road
Anchor installation locations	sinking of	
Sta24+025, Sta24+600 etc	embankment	

Table 4.3.3	Sites Need	Attention in	n Seasonal i	nspection
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(2) Utilizing of Road Early Information System for Emergency Works

Reopening works or soil removal in emergency works is being carried out by Mugling camp, Gajuri camp, and Naubise camp, where heavy machines for soil works are deployed. Heavy machines of the camps are not sufficient for serious slope disasters, hence, machines shall be used efficiently. Monitoring by automatic raingauge suggests probability of occurrence of road slope disasters. It is recommended to prepare urgent response team when value reaches 12-hour half- rainfall amount = 60mm (One year return period). Earlier preparation and flexible operation of machines in three camps hastens reopening of road works.

It seems that recording and compilation of road maintenance is not systematic. Recording of

maintenance works is very important especially for disaster management in order to prepare a reasonable and practical annual ,maintenance plan. It is recommended that a recording system for the road maintenance works is prepared, especially for the reopening and rehabilitation works.



Figure 4.3.3 Flow of Emergency Works

4.4 Maintenance of Sabo Facilities

Mugling – Narayangharh Water Induced Disaster Prevention Project (MNWIDPP) implemented under DWIDP involves construction of sabo dams since 2004 in crossing streams that affect N-M Highway. Effectiveness of these facilities has been demonstrated during the 2006 heavy rainfall when no serious traffic disturbance happened. However, dams had been filled up with deposits due to this heavy rainfall, consequently deteriorating function of the sabo dams.

It should be noted that maintenance works of sabo facilities is very important to maintain the intended traffic flow along the highway.

4.4.1 Implementation organization

The implementing organization for maintenance works for sabo dam is DWIDP.

4.4.2 Major Maintenance Works of Sabo Dams

In order to maintain the functions of the existing sabo dams, the following two plans should be implemented:

- Removal of deposits
- Repair of damaged sabo facilities

(1) Removal of Deposits

Because of limited sedimentation capacity, the existing sabo dams have been malfunctioned with sedimentation behind the dam. In order to protect the traffic safety from debris flow, construction of new sabo dams or functional recovery of existing sabo dams are necessary. In generally, the functional recovery of an existing sabo dam by removing the overall or partial deposits behind the dams are much cheaper than construction of a new sabo dam, especially with respect to mountain roads. The functional recovery of an existing sabo dam by removing deposits is one of the most important and cost-effective methods for sabo dams.

A number of sabo dams were constructed by DWIDP after the 2003 disaster. These sabo dams considerably contributed to mitigation of disasters in the 2006 heavy rainfall. However, these sabo dams were mostly filled up with deposits and had not enough capacity to cope with the next large disaster such as the 2003 or 2006 disasters. Therefore, the functional recovery for the existing sabo dams by removing deposits should be done immediately and continuously.

(2) Repair of Sabo Facilities

Based on field inspection, the existing sabo dams and other sabo facilities had some damage

and defects as follows:

- Damage of gabion mesh wire
- No foundation work for dam body were executed
- Settlement and inclination of dam body due to scouring of foundation
- No protection on the crest part of gabion sabo dams from damaging by debris flow deposits was made
- Flow sections near the road were not enough to discharge the expected debris flow
- Others

Without repair of the above-mentioned damage and defects, the existing sabo facilities could not show the original function and capacity. This probably caused the occurrence of damage.

In this Study, the potential annual loss estimation and hazard evaluation was done on the condition that the existing sabo facilities had the originally designed functions and capacity. If repair of sabo facilities were not done, the present effectiveness of the existing sabo facilities would be very small or zero, and therefore new sabo facilities as alternative facilities should be implemented.

4.4.3 Flow of Maintenance Works of Sabo Dams

Maintenance works of sabo dams are executed in accordance with the flow chart shown in Figure 4.4.1

1) Inspection of Sabo Dams

Inspection of sabo dam shall be carried out once a year after rainy season and shall make a list of dams which is required to remove deposits or to be repaired.

2) Removal/Repair Planning

The yearly maintenance plan shall be made and submitted to DWIDP head office.

3) Approval of DWIDP Head Office

Yearly plan of maintenance works shall be judged its feasibility by the head office of DWIDP and approved to implement.

4) Implementation of Maintenance Works

Maintenance shall be implemented along with the yearly maintenance plan.



Figure 4.4.1 Flow of Maintenance Works for Sabo Dams

4.4.4 Outline of Removal of Deposits

(1) Selection of priority crossing streams

Sabo dams subjected to removal of deposits were as follows:

- Sabo dams within about 100 m far from the road, in consideration of the easy access and these dam having mainly catch capacity of deposits
- Sabo dams in the upstream were excluded because they had the same function as embankment to protect the toe failure of slope

Sabo dams subjected to removal of deposits are shown in Table 4.4.1 while Figure 4.4.2 shows the concept of the functional recovery of existing sabo dams.

Location (km)	Nos. of	Rough Estimate	Rough Estimated Volume (m ³)	
Location (kiii)	Dams	А	В	of 2007 (Rs/year)
11+200 (Kahale. K)	2	16,080	0	577,413
12+600 (Dash .K)	2	7,500	0	766,056
15+033	2	90	30	6,090
17+350	3	360	130	9,441
20+800	2	10	0	970,879
21+560	3	8,350	2,000	1323,536
23+150	3	30	0	866,764
23+710	2	300	50	63,147
23+930	10	2,030	700	685,683
24+740	2	240	80	7,000
24+960	3	460	170	7,768
27+195	2	40	0	236,800
27+705	2	100	0	11,181
27+900	1	400	0	463,733
Total 14 sites	39 dams	39,15	0	10,962,000
6 priority sites of remove deposits	22 dams	36,7	/00	5,190,331

Table 4.4.1 Sabo Dams Needed to Remove Deposits

Notes: 1) A: Removal of unstable deposit, B: Removal of deposits to increase capacity

2) Potential annual loss of 11+ 200 (Kahale. K) and 12+600 (Dash. K) are values of after sabo works conducted by DWIDP from 2007 to 2008.

Six sites which potential annual loss of 2007 are over 0.5 mil. Rs/year progress the sedimentation of sand/debris. After 10-year risk (potential annual loss) will be two times of the present which is over 1.0 mil. Rs/year. Hence, the six sites are prioritized for the removal of deposit.



Figure 4.4.2 Location of Sabo Dams Needed to Remove Deposits



Figure 4.4.3 Conceptual Illustration of Functional Recovery for Sabo Dam

(2) Economic Evaluation

Sand removal is planned for the six priority sites which cross streams once every ten years.

Amount of deposit is 36,700 m³ of the six crossing streams. Annual cost is determined as follows:

Deposit removal cost is 1.0 mil Rs/year (280 Rs/ m³)

Annual benefit is estimated as 1/4 of potential annual loss and 1.3 mil. Rs/year, because benefit of the after deposit removal is 1/2, but which is zero in ten years. Since annual benefit is bigger than the annual cost, the programme is determined economically feasible.

4.4.5 Repair of Sabo Facilities

Inventory survey on sabo facilities along N-M highway was carried out under MNWIDPP in the first half of 2008. A total of 251 facilities including concrete sabo dams, gabion check dams catch drainages, retaining walls, spurs, toewalls/chute/cascade, horizontal drainage and bioengineering works were surveyed. Result of surveyed is shown in Figure 4.4.4 (source: Contract No: MNWIDPP-C-01/064/65 Preparation of Asset Inventory of MNWIDPP).



Figure 4.4.4 Result of Inventory Survey on Facility of Disaster Preventive Works

It was found during the survey that six facilities were already damaged, 14 facilities lost their have totally become non-functional and thirty 39 are potentially loosing their preventive function. For these facilities, annual maintenance plan shall be implemented in order to retain their preventive purpose.

4.5 Road Early Information System

4.5.1 Purpose

The objectives of formulation of the Road Early Information System are:

- To prevent loss of human lives as well as vehicles subjected to road slope disasters,
- To reduce traffic congestion by disseminating early road information to drivers.

4.5.2 Target Area

Although target areas of the proposed system are to limited N-M Highway, this can contribute to connecting key areas such as Birgunji, Hetauda, Naubise, Pokhara, Butwal, etc in terms of traffic management.



Figure 4.5.1 Target Areas for Risk Management by Road Early Information System

4.5.3 Outline of the System

(1) General System

Road Early Information System was formulated as shown in Figure 4.5.2.



Figure 4.5.2 Schematic Chart of Formulated Road Early Information System

The system is composed of a computer for analysis and monitoring, seven raingauges including automatic type with microwave sensor or , micro wave receiver and two notice boards. The automatic type raingauge monitors rainfall intensity at anytime which is sent by micro wave to the monitoring center. Divisional Road Office, Chitwan monitors rainfall data that is analyzed by operating the computer to make decision for early traffic information. Final decision for public notice is done by the SP of DPO.

This system is utilized as early warning system for villagers by applying another criterion for evacuation.

Device	Nos.	General Specification	Installing Location
Raingauge	5	Manual	0, 10, 11, 21, 31km
Raingauge	2	Automatic with micro wave censor or CDMA	10km and DRO
Receiver(micro wave censor)	2		DRO, Kabilash Village
Computer	3	CPU-2GZ, Core 2Due, RAM -2GB HD-120 GB, O/S- Windows Vista Monitor- 14", Drive-R/W	DRO, DPO, Kabilash VDC
Notice Board	2	Manual board	1km and 36km

Table 4.5.1 Devices Composed of the System

(2) Notice Board

Two notice boards were installed to provide drivers with traffic information on the condition of N-M Highway. It is intended to advise road users on the traffic situation along the roads

that they need to pass through as shown in the Table 4.5.2.

Traffic obstacle	Section of traffic	Predicted duration of the obstacle	Phenomena
		-	<u> </u>
Road closure	From CH xx	From	- Slope disaster
Traffic jam	To xx	xx Hour xx Day xx Month 2008	- Traffic accident
j		5	- Strike
		Until	The other
		Onun	
Potential road		xx Hour xx Day xx Month 2008	- Schedule of strike
closure/traffic jam			- The other
j.		or Not clear of duration	
~ 1			
Early		From	- Notice by threshold
warning/caution		xx Hour xx Day xx Month 2008	of 12 hour half-value
by heavy rain		,	rainfall amount
by neavy rain			Tannan amount

 Table 4.5.2
 Contents of Road Early Information

(3) Criteria and Action for Each Risk level

Criteria for determining traffic issues such as slope/water-induced disasters, traffic accident and strikes etc. are proposed as shown in Table 4.5.3. Corresponding actions to each level are also presented. These criteria will be revised accordingly depending on the changes of social situation and after conducting analysis of the relationship between rainfall data and disaster records.

Table 4.5.5 Infestion of Early warning by Modified Kainfall Amount			
Warning	Threshold of rainfall	Action	
Level	Threshold of Fullian	For road User	
Level IV	12 hour half-value rainfall amount	Warning Notice:	
	=180mm	Recommendation to avoid traffic on the road	
	Ten (10) year return period		
Level III	12 hour half-value rainfall amount	Caution Notice:	
	=140mm	Recommendation to careful passage on the	
	Five (5) year return period	road	
Level II	12 hour half-value rainfall amount =	Same as Level I	
	80mm		
	Two (2) year return period		
Level I	12 hour half-value rainfall amount =	Set into preparation	
	60mm	Start patrol, call up staff/workers/equipment	
	One (1) year return period	for emergency action	
		Checking/upload to web-page of modified	
		rainfall amount one hour each	

 Table 4.5.3 Threshold of Early Warning by Modified Rainfall Amount

(4) Monitoring of Raingauge

Method of raingauge monitoring, carried out by DRO and Kabilash VDC, are as follows:

(a) Automatic Raingauge

Monitoring of the automatic raingauge is carried out in the following manner.

- 12 hour rainfall amount is less than 60mm: checked once a day
- 12 hour rainfall is over 60mm: check every time

(b) Manual Raingauge

Monitoring of manual raingauges is performed once a day.

(5) Monitoring of Traffic Condition

Traffic incidents, road blockade by strike, abnormal condition of the road and road slopes are reported by drivers and pedestrians to DPO and DRO.

4.5.4 Organization Formed to Operate the System

(1) Tasks of Chitwan District Disaster Management Partnership Committee

"Chitwan District Disaster Management Partnership Committee" was formulated. The committee executes general management and make plan of operation of the system.

Chairman of the committee the CDO, Chitwan and members are composed of SP of Division Police office, the chief of Division Road Office Bharatpur, Chitwan, representative of MNWIDPP and /or No3. Division of DWIDP, representative of the press and, etc.

Role and activities of the committee are as follows;

- > Decide on methods of disseminating traffic information
- > Discuss and determine risk level and information criteria
- > Preparation of manuals and leaflets regarding the system
- Public relation on Road Early Information System through the press and mass media

(2) Roles of Concerned Major Organization

Chief of Divisional Office, Divisional Police Office, Divisional Road Office and Kabilash VDC are major players to operate the Road Early Information System. Their roles to operate the system are as follows:

1) CDO

CDO is the chairperson who manages the committee totally and makes final decision of operation plan.

2) DPO

Roles of DPO are as follows

- Superintendent of Police (SP) of DPO recommends deciding the appropriate public notice for risk level III (Caution Notice) and risk level IV (Warning Notice).
- After decision is made for risk levels III and IV, SP orders the traffic police to display advise on the notice board
- > Upload the early warning/traffic condition to the web page
- > Inform traffic condition to Kalika FM
- Maintenance of computer
- > Instruct drivers on matters of traffic control policy and conduct

3) DRO

DRO monitors five (one automatic and four manual) raingauges and analyzes rainfall monitoring data by operating computer. Roles of DRO are follows.

- > Monitors and maintains designated devices namely, five raingauges and a computer
- Analyzes monitoring data to determine the time to post notice regarding risk levels III and IV
- Reports to DPO regarding rainfall monitoring and analyzed results, and recommends posting risk level III and IV notice.

4) Kabilash VDC

Kabilash VDC monitors two raingauges and analyzes rainfall monitoring data by operating central computer. Roles of Kabilash VDC are follows.

- > Monitors and maintains designated devices namely, four raingauges and a computer
- Analyzes monitoring data to determine the time to post notice regarding risk levels III and IV
- Reports to DPO regarding rainfall monitoring and analyzed results and recommends posting risk levels III and IV notice

5) DWIDP, Mugling-Narayangharh Water Induced Disaster Prevention Project (MNWIDPP) and/or Division No.3 office

- Formulate/revise Road Early Information System on road slope disaster
- Support Kabilash Village in monitoring rainfall

4.5.5 Cost and Economical Evaluation of the System

(1) Cost

Cost of the system in 20 years from 2008 is shown in Table 4.5.4. Annual cost is 150,000

Table	T.J.T CUSU	I KUau Laity .	mormation	
Item	Unit cost	Quantity	Cost (Rs)	Cost per year (Rs/year)
	Initia	al cost		
Computer	79,100	3	237,300	
Microsoft Office	40,115	3	120,345	
Virus Security	8,625	3	25,875	
UPS	45,200	3	135,600	
CDMA Phone	22,600	3	67,800	
Soft Development	226,000	1	226,000	
Automatic Raingauge	203,400	2	406,800	
Manual Raingauge	22,600	4	90,400	
Road notice board	220,350	2	440,700	
Total of initial cost			1,750,820	
	Oper	ration Cost		
Maintenance for 20 years			875,410	43,771
50% of initial cost				
Communication fee of CDMA	120,000	3	360,000	
phone for 20 years				
(500 Rs/month)				
Total			2,986,230	149,312

Rs/year. Cost for required staff is not included in the table.

Table 4.5.4	Cost of Road Ea	rly Information
	Cost of Road Da	ing intormation

(2) Benefit

Benefit of Road Early Information System includes as follows;

- 50% of potential annual human lives loss and potential annual vehicle loss due to road closures disaster
- > 10% of road suspension loss due to road closure disaster

Table 4.5.5 shows benefit of Road Early Information System. Benefit is 11 million Rs/year and it is sufficiently bigger than cost.

Table 4.5.5 Benefit of Road Early Information	on System	
Itom	Benefit (Rs/year)	
50% reduction of potential annual loss of human lives	3,618	
50% reduction fof of potential annual loss of vehicles	7,920	
10% of related cost due to traffic congestion	10,510,959	
Total	10,555,497	

4.6 Disaster Mitigation Activities in Communities

4.6.1 Purpose

The objectives of disaster mitigation activities in communities are to:

- Mitigate the hazard condition of the higher portion of the slopes which are affecting occurrence of debris flow and landslide,
- Reduce casualties caused by slope/water induced disasters by initiating Early Warning/ Evacuation System.
- Formulate system on self and mutual assistance for disaster mitigation

4.6.2 Target Area

The target area is the Kabilash Village, especially portion of wards 1, 2, 3, 4, 5, 6, 8, 9 that are facing the highway and threatened by sediment-related disasters.



Figure 4.6.1 Locations of Wards in Kabilash Village

4.6.3 Outline of Disaster Mitigation Activities in Kabilash Village

Promotion of disaster mitigation activities in Kabilash Village is planned as below.

(1) Hazard mapping

(2) Disaster education

Educational program on slope disaster shall be made up introduced in the study lessons so that students and villagers knows about the disaster. And education for students and village people

shall be carried out once a year before rainy season.

(3) Early Warning/ Evacuation System

Utilizing Road Early Information System, Early Warning/ Evacuation System for evacuation has been formulated as shown in the 4.6.2. Warning criteria is set considering the rainfall intensity analysis and hazard condition of the village.

(4) Simple structural measures

A simple slope protection works for upper slopes of 11km+500 has been implemented as a model case of slope protection works executed by village people.

(5) Forestation planning and countermeasure planning

Plan of planting trees for on slopes was made considering the forest condition of the village.

This plan is implemented in cooperation with through the "Project on Disaster Preparedness and Sustainable Livelihood Development Project, Chitwan District, Nepal" which is jointly implementing by NPO Shaplaneer/ NGO Rural Reconstruction Nepal (hereinafter described as RRN) joint project team starting from September 2007. This project is mainly composed of two major programs that is; a) income generation with finance/saving system and b) disaster mitigation.

First, organization of disaster mitigation activity was formulated as shown in the Figure 4.6.2.



Figure 4.6.2 Organization of Disaster Mitigation Activities in Kabilash Village

Disaster mitigation activity managed by the secretary of the VDC and role of each team are shown in Table 4.6.1.

Organization	Role
Kabilash VDC Secretary (Project Chief)	- Act on disaster management generally in Kabilash Village.
VDC Staff	Support VDC Secretary.
Early Warning/ Evacuation Team	 Monitor of raingauges at Kabilash VDC (CH 10km of the N-M highway) Confirmation of risk level by analyzing of rainfall data Early warning for villagers
Disaster Education/ Hazard Map Team	 Prepare hazard map with the Study Team, DWIDP, and NGO RRN. Provide disaster education to school and villagers.
Simple Structural Measure/ Forest Plantation Team	 Conduct/maintain simple structural measure at crossing stream of CH 11km +500 (woks were completed on 16 June 2008) Plan additional simple structural measure, forest plantation for protect soil erosion and income generation
MNWIDPP and or Division No.3 of DWIDP	Advice/support on disaster management activities to Kabilash Village.

Table 4.6.1 Role and Activities of Teams for Disaster Management for Kabilash Village

(1) Hazard Mapping

Following two kind of hazard map was made by cooperative work between the Study Team and Disaster Education/ Hazard Map Team.

- A) Hazard mapping using satellite image (Quick Bird)
- B) Hazard mapping using topographic map

In hazard map following information is shown and utilize for evacuation and disaster education.

Description items of the hazard map

- Historical Disaster Situation: location, date/time, causality, damaged situation, primary/induced cause etc.
- > Hazard: potential disaster of slopes/ streams/ roads / fallen trees
- Risky buildings under heavy rain: dwelling houses, tool shed, animal shed etc.
- Adverse affect slopes: inappropriate land used area (ex. slash-and-burn area), inappropriate water use (ex. great amount leakage irrigation), etc.
- Expected forestation area: area and preferable plant species (collaboration with NPO Shaplaneer)
- Evacuation route: Main evacuation route, evacuation sites
- ♦ Utilization of hazard map: hazard map shall be utilized in disaster management under heavy rain fall disaster education for students and villagers.
- Updating of hazard map: Hazard map shall be updated every few years depending on disaster occurrence or situation change. The Disaster Education/ Hazard Map Team should be in charge of the updating on hazard map.

(2) Disaster Education

Disaster education for villagers and students shall be carried out continuously once a year before rainy season. Program for education is as below.

- A) Program for villagers:
 - Review of past disasters and awareness of dangerous area; utilizing hazard map
 - Early Warning/ Evacuation System of Kabilash Village
 - Site visits
- B) Program for students (Class 5)
 - Basic knowledge on sediment-related disasters
 - Map reading
 - Rainfall related with water induced disasters
 - Early Warning/ Evacuation System of Kabilash Village

Leaders of Kabilash VDC shall be instructors for education for villagers supported by staffs of DWIDP. And, teachers of each school shall be instructors for students.

(3) Formulation/operation of Early Warning/ Evacuation System

The project set one (1) automatically recording raingauge, and one (1) non-recoding raingauge, and formulate & operate Early Warning/ Evacuation System.



Figure 4.6.3 Information System for Early Warning and Evacuation

To ensure the continuous system operation, the monitoring team maintains the automatically recording raingauges that would set on roof of the clinic, manual (non recording) raingauges, and computer at village office for uploading the raingauge data to internet web-page.

The monitoring team member does the maintenance work by turn of duty. And the duty person should note about weather, rainfall indicator, action, and the other necessary things in a diary.

Warning	Threshold of rainfall	Action		
Level		For road User	For inhabitants	
Level IV	12 hour half-value rainfall amount = 180mm Ten (10) year return period	Warning Notice: Recommendation to avoid traffic on the road	Warning Notice: Recommendation to evacuation	
Level III	12 hour half-value rainfall amount = 140mm Five (5) year return period	Caution Notice: Recommendation to careful passage on the		
Level II	12 hour half-value rainfall amount = 80mm Two (2) year return period	Same as Level I	Caution Notice: Recommendation of preparation of evacuation	
Level I	12 hour half-value rainfall amount = 60mm One (1) year return period	Set into Preparation Start patrol, call up staff/workers/equipment for emergency action Checking/upload to web-page of modified rainfall amount one hour each	Set into Preparation Announce to monitoring members and word/settlement representatives Checking/upload to web-page of modified rainfall amount one hour each	

 Table 4.6.2
 Threshold of Early Warning by Modified Rainfall Amount

4.6.4 Cost of the System and Economic Evaluation

(1) Cost

Cost of early warning/evacuation system in 20 years from 2008 is shown in Table 4.6.3. Annual cost is 43,000 Rs/year. Cost for required staff is not included in the table.

Item	Unit cost	Quantity	Cost (Rs)	Cost per year (Rs/year)
	Initia	l cost		
Computer	79,100	1	79,100	
Microsoft Office	40,115	1	40,115	
Virus Security	8,625	1	8,625	
UPS	45,200	1	45,200	
CDMA Phone	22,600	1	22,600	
Automatic Raingauge	203,400	1	203,400	
Manual Raingauge	22,600	1	22,600	
Total of initial cost			421,640	
	Oper	ation Cost		
Maintenance for 20 years			210,820	10,541
50% of initial cost				
FM radio broad casting			100,000	5,000
Communication fee of CDMA	120,000	1	120,000	
phone for 20 years				
(500 Rs/month)				
Total			852,460	42,623

Table 4.6.3 Cost of Early Warning/Evacuation System

(2) Benefit

Benefit of early warning/evacuation system is attributed to 50% reduction of potential annual loss of human lives due to water induced-induced disasters. In Kabilash village, 21 persons died in the past 10 years (1998 -2007) due to such disasters. Average rate of potential annual loss of human lives is 2.1 person/year, which is equivalent to 1,415,400 Rs/year considering human life value of 674,000 Rs/person. Benefit from the system is 50% of this cost which is 707,700 Rs/year. The benefit is bigger than the anticipated cost.

4.7 Organization and Institutional Plan/Budget Planning

4.7.1 Organization in Charge

The program and organization for the basic strategies is shown in Figure 4.7.1.

Program of Basic Strategies

Organization in Charge



Figure 4.7.1 Implementation Organization for Basic Strategies

Major roles of each concerned organization are as follows.

(1) Division Road Office, Bharatpur, DOR

- > To implements structural measures for road slopes.
- Regular maintenance and quick response for traffic blockade induced by sediment-related disasters.
- Monitoring of raingauges and reporting to DPO on risk level of sediment related-disasters on the M-N Highway.
- Maintenance of monitoring devices.

(2) M-N Water-induced Disaster Prevention Project Office, DWIDP

The office implements structural measures for crossing streams, maintenance of sabo facilities,

technical support for disaster mitigation activities by communities. DWIDP analyze rainfall data and disaster occurrence, and update rainfall amount criteria for Early Warning/ Evacuation System.

(3) Village Development Committee, Bharatpure Municipality/ District Development Committee

Bharatpure municipality, villages along N-M road offer the account of road traffic obstacles to District Police Office, conduct Early Warning/ Evacuation System and simple slope protection work. District development committee supports the municipality and villages.

(4) Division Police Office Chitwan

Division Police Office Chitwan is the central organization on the Road Early Information System.

- > To decide traffic control policy,
- To updates road notice board and internet-web page of Road Early Information System,
- > To inform road condition to Kalika FM

(5) Kalika FM

Kalika FM broadcast road conditions informed by DPO and risk level of sediment-related disaster reported by Kabilash Village.

4.7.2 Necessary Expenditure

Necessary expenditure for the five basic strategies is 25,650,000 Rs. The structural measures for the expenditure cost 221,600,000 Rs. The expenditure is shown in Table 4.7.1 to 4.7.4

	J.		/	
Program	Item	Quantities	Amount (Rs)	Remark
Additional	Construction	Lump sum	221.600,000	
Structural Measure	Cost			
			Amount per year	
			(Rs/year)	
Regular		Lump sum	25,650,000	Annual plan
Maintenance				
Quick response	Fuel/ staff		392,000	Annual plan
	cost			
			20,000	Maintenance for
				equipment, CDMA
				phone

 Table 4.7.1
 Necessary Expenditure of Division Road Office, Bharatpure

Table 4.7.2 Necessary Expenditure of MN Water-induced Disaster Prevention Office,	
DWIDP	

Program	Item	Quantities	Amount per year (Rs/year)	Remark
Maintenance of	Deposit	Lump sum	1,028,000	
Sabo Facilities	Removal			

Table 4.7.3 Necessar	v Expenditure	of District Police	e Office. Chitwan
	y Expenditure	, or District I one	t Omee, Chievan

Program	Item	Quantities	Amount per year (Rs/year)	Remark
Road Early		Lump sum	25,000	Maintenance for
Information System				equipment, CDMA phone

Table 4.7.4 Necessary Expenditure of Kabilash Village

Program	Item	Quantities	Amount per year (Rs/year)	Remark
Early Warning/			22,000	Maintenance for
Evacuation System				equipment, CDMA phone

4.8 Evaluation of Basic Strategies

4.8.1 Social & Environment

All items for the basic strategies (I: Additional structural measures, II: Regular maintenance and quick response, III: Maintenance of sabo facilities, IV: Road Early Information System, V: Disaster mitigation activities in communities) are not required in the initial environment examination (IEE) and environmental impact assessment (EIA) as per relevant environmental laws of the GON. Determining structural measures for the construction of sabo facilities is not the object of IEE and EIA. Natural preserved areas as well as significant archaeological and cultural areas require execution of EIA, however, the Study does not cover such areas.

Evaluated by JICA's guidelines for environmental and social considerations, two social/environmental items are corresponded to Categories C: project is likely to have minimal or little adverse impacts on the environmental and society. There are no items which are categorized into more serious categories. Consideration points of the two items to implement basic strategies are shown in Table 4.8.1.

Item	Content	Point of Consider
Accident/Disaster	Traffic accident under	- Safety measure is required for inhabitants
(risk)	construction work	drivers, and workers under constriction work
	Inducement of slope	- Prevent newly slope disaster by excavation
	disaster by construction work	work
Social,	Road traffic obstacle by	- Avoid road closure due to construction work
infrastructure	construction work	
Service	Inaccurate early warning	- Appropriate criteria setting for early warning

 Table 4.8.1 Deliberation and Points of Social/Environmental Consideration

4.8.2 Integrated Evaluation

Integrated evaluation of each basic strategy is shown in Table 4.8.2. The explanation of cost and benefit are described in previous section 4.2 to 4.5.

Benefit cost ratios of each basic strategy are higher than 1.0, indicating that it is economically feasible. This is more evident for basic strategy II (Regular maintenance and quick response) and IV (road early information system). Considerable annual benefits are obtained from strategy II, with 145 mil. Rs from regular maintenance and 53 mil. Rs from quick response. Annual benefit gained from strategy I (Additional structural measures) is also significant with 30 mil. Rs.

Basic Strategies	Contents	Economical Evaluation	Remark
I Additional Structural Measure	9 sites measures to reduce potential annual loss under 1 mil. Rs/year of each sites	Total cost 204 mil. Rs Annual benefits 30 mil. Rs Benefit cost ratio = 2.0	Prominent risk sites (potential annual loss is more than 1 mil. Rs/year) will become less than 1 mil. Rs/year level. Total potential risk will become 66% of the 2007 level. The project is feasible.
II Regular Maintenance and Quick response	Routine maintenance, recurrent maintenance, rehabilitation works, rehabilitation works	2008/2009 FY requested expenditure 25 mil. Rs/year Annual benefit 145 mil. Rs/year Benefit cost ratio for maintenance = 5.2	It is efficiently feasible.
	Quick response	2008/2009 FY requested expenditure 53 mil. Rs/year Annual benefit 53 mil. Rs/year Benefit cost ratio = 33.6	Rationalization of the quick response can provide more efficient feasibility.
III Maintenance of Sabo Facilities	Deposit removal for 6 crossing streams where potential annual loss will be increase to over 1 mil. Rs in ten years.	Annual cost 1.0 mil. Rs/year Annual benefit 1.3 mil. Rs/year Benefit cost ratio =1.3	It is required for that prominent risk sites (potential annual loss is more than 1 mil. Rs/year) will become less than 1 mil. Rs/year level. The program is feasible.
IV Road Early Information System	Road traffic	Annual cost 0.15 mil. Rs/year Annual benefit 10.56 mil. Rs/year Benefit cost ratio = 70	It is efficiently feasible.
V Disaster Mitigation Activities in Communities (Kabilash Village)	Early Warning/ Evacuation System for heavy rain	Annual cost 0.04 mil. Rs/year Annual benefit 0.71 mil. Rs/year Benefit cost ratio = 18	The purpose of the system is to avoid human lives losses. The rainfall monitoring in Kabilash Village can be utilized to the 'IV Road Early Information System' and it is efficient.

 Table 4.8.2
 Integrated Evaluation of Basic Strategies

CHAPTER 5

PILOT PROJECT I : ROAD EARLY INFORMATION SYSTEM

The pilot project commenced after the work shop and joint exercise was conducted in 26th June 2008 and was completed on 20th November 2008.

5.1 Method of Pilot Project I

5.1.1 Purpose of Road Early Information System

The objectives of formulation of Road Early Information System are:

- To formulate an Road Early Information System to save human lives suffered by sediment related disasters,
- To reduce useless traffic suspension by giving early information on adverse traffic condition ahead to drivers. To provide road users information on traffic obstacles for reducing casualties and traffic suspension.

Road information is collect with partnership between public organization and drivers and residents along N-M Highway. This system can be utilized not only for traffic control but also user service by DOR.

5.1.2 **Process of Pilot Project**

Pilot project is carried out based on the process diagram shown in Figure 5.1.1.



Figure 5.1.1 Process of Execution of Pilot Project

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(1) Formulation of the Committee

Planning and management committee has been formulated, because the system is operated with cooperative work among multiple organizations such as Division Road Office. The committee plans and reviews the activities of pilot project.

(2) System Designing

Administrative structure, information network, computer system, and notice board have been designed.

(3) Formulation of System/Installation

Computer system to collect and analyze information has been formulated and raingauges and notice boards have been installed.

(4) Instruction of Operation Method and Drill

- A) Instruction for Each Operation Unit Instruction on operation of system and drill was carried out on 18th June at District Police Office, Chitwan and Division Road Office, Bharatpur
- B) Work Shop and Joint Training Exercise

Work shop and joint training among concerned organization was carried out on 26th June in N-M Highway and Kabilash Village

(5) Execution of Pilot Project and Evaluation

After the work shop and joint exercise in 26th June, 2008 mentioned above the pilot project to operate Road Early Information System and Early Warning/ Evacuation System has been carried out by the counterpart and implementing organizations. The performance of the pilot project was evaluated by hearing of drivers and staffs in charge of operation.

5.2 Organization of Pilot Project I

5.2.1 Forming of Committee

The committee for planning and managing the pilot project was formed.

(1) Name of the Committee

As pilot project I (Road Early Information System) and pilot project II (disaster mitigation activities in Kabilash Village described in Chapter 6) is closely related, the committee formed was named "Committees for the N-M Highway Early Information System and Water Induced Disaster Management for Kabilash Village".

(2) Committee

Two committees were formed as shown in the Figure 5.2.1;

1) Planning and Review Committee (district level) and 2) Advisory Committee (central level). The objectives of these committees for Planning and Review Committee (district level) and Advisory Committee (central level) are to plan/conduct/evaluate pilot projects and to offer useful advice respectively.

Both of central/district level organizations are required to operate these systems successfully though the pilot projects are operated in limited area. Because;

- These systems can also be applied to the area that has similar issues on water-induced disaster management.
- Cooperation of public/private sector is indispensable for sustainable and efficient disaster risk management.
- Both of administrative system and scientific technology are also indispensable to implement the activities successfully.

Under these two committees, two implementing organizations have been formulated. That is ; 1) Implementation organization for Road Early Information System and 2) Implementation Organization for Disaster mitigation activities in Kabilash Village.

The roles of members of the committee and implementing organizations are shown in the Table 5.2.1.



Figure 5.2.1 Committees and Implementation Organizations for Road Early Information System and Disaster Mitigation Activities in Kabilash Village

Planning and Review Committee	(District Level)
Organization	Role for the committee and the pilot projects
Chairperson	
Chief District officer (CDO), Chitwan	Call and facilitate 'planning and review committee' General management of pilot project.
Main Member	·
Superintendent Police (SP), District Police office(DPO), Chitwan	Supervise junior staffs of the district police office for collecting/disseminating information of N-M highway traffic obstacle, early warning for heavy rain
Local Development Officer (LDO)	Supervise village development committees along N-M Highway (Kabilash, Dahakhani, Chandi Bhanjyang, and Darechok), and Bharatpur Municipality to facilitate inhabitants who help conduct road traffic obstacle monitors/reporters to police office/stations. Support Kabilash VDC for their disaster management activities (Early Warning/ Evacuation System, hazard mapping & disaster education, simple slope protection work and forestation planning)
Division Chief, Divisional Road office (DRO)	Appoint/supervise team of raingauge monitoring, patrol and traffic obstacle report, emergency action for water-induced disaster on N-M Highway.
Project Manager, MNWIDPP. And/or Division Chief, Division No.3, DWIDP (DDWIDP)	Supervise staffs for the role of DWIDP for the pilot projects as follows; Support to Kabilash Village's disaster management activities technically such as rainfall monitoring, computer operating for rainfall data computation and up-loading to internet web-page. Analyze rain and disaster occurrence relation and modify rainfall threshold for N-M Highway users and for Kabilash Village in the
Supporting Mombon	feature, in every five year.
Supporting Member	
Chief Program Officer, District Development Committee (DDC)	Support LDO
Inspector of Mugling Police Office	Supervise junior staffs of the Mugling police office for the correcting/disseminating information of N-M highway traffic obstacle, early warning for heavy rain.
Engineer, DRO	Support Division Chief, DRO
Engineer, MNWIDPP. And or Engineer, Division No.3, DWIDP	Support project manager of MNWIDPP and/or Division Chief, Division No.3 of DWIDP
Secretary of Kabilash VDC	 Explain about Road Early Information System to inhabitants. Facilitate inhabitants as monitor/reporter to police office/station about road obstacle phenomena. Assign and supervise member of team of early warning & evacuation, disaster education & hazard mapping, and simple slope protection work & forestation.
Secretary of Dahakhani, Chandi Bhanjyang, Darechok VDC And Executive Chief of Bharatpur Municipality	Explain about Road Early Information System of the N-M Highway to inhabitants. Facilitate inhabitants as monitor/reporter to police office/station about road obstacle phenomena.
Planning and Special Service Division Ministry of Home Affairs	Advice for disaster management policy and methodology, especially Early Warning/ Evacuation System.

Table 5.2.1 ((1)	Committee	Members	for	the	Pilot Proi	ects
TUDIC COLLE	(-)	Committee	members	LOL	unc	INCCITC	ccus

Department of Water Induced	Advice for following water-induce disaster management policy and
Disaster Prevention	methodology.
Ministry of Water Resource	- Rainfall monitoring and thresholds setting for Early Warning/
	Evacuation System
	- Hazard mapping, disaster education for Kabilash Village
(Chairperson of Advisory	- Simple structural measure at Kabilash Village
Committee)	
Department of Road,	Advice of methodology of patrol/report and quick response against
Ministry of Physical Planning and	road traffic obstacles
Works	
Department of Local	Advice methodology for implementation of community-based
Infrastructure Development and	disaster management.
Agriculture Road, Ministry of	
Local Development	

Table 5.2.1(2) Implementation Organization Members for Road Early Information System

Organization	Role
District Police	1. Operate and manage Road Early Information System as chief organization of the system.
Office (DPO)	2. Patrol/Inspection/judgment about road traffic obstacles.
as Chief	3. Disseminate information by internet web-page (http://nmroad.gov.np), notice boards,
Organization	information medium.
-	4. Urgent response to road traffic obstacles.
	5. Maintain following equipments which JICA has provided for uploading the N-M
	Highway early traffic information into the internet web-page (http://nmroad.gov.np):
	One computer with software, one USB, one CDMA phone.
	6. Pay CDMA phone communication fee for uploading internet web-page.
Division Road office	1. Monitoring of automatic raingauge at DRO office as follows.
(DRO)	Once a day and or '12 hour rainfall exceeding 60 mm (responsible personnel notifies
	using buzzer alarm and/or through mobile phone)';
	compute hourly rainfall data based on '12 hour half-value rainfall amount',
	Upload '12 hour half-value rainfall amount /time-series graph of rainfall amount' into
	internet web-page (http://nmroad.gov.np).
	When '12 hour half-value rainfall amount' is over threshold of caution, or warning for
	N-M Highway road users the district police office is informed
	2. Monitoring manual raingauge at DRO office at 11km, 21km and 31 km sections along the
	N-M Highway once a day for subservient data.
	3. Report road traffic obstacles to police office/station by patroller, supervisors, and
	designated workers.
	4. Urgent response to the road slope disaster.
	5. Inspection and recording of road slope disaster.
	6. Maintain following equipments which JICA has provided for rainfall monitoring, and
	data computation, & for uploading of 'the 12 hour half-value rainfall amount' into the
	internet web-page (http://nmroad.gov.np);
	One compute with software, one USB, one CDMA phone, one automatic raingauge,
	three manual raingauges.
	7. Pay CDMA phone communication fee for uploading web-page.
Kabilash VDC	1. Monitoring of automatic raingauge at Kabilash VDC (Chainage 10km of the N-M
	Highway) as follows.
	Once a day and or '12 hour rainfall exceeding 60 mm (responsible person notifies using
	buzzer alarm and or through mobile phone)';
	compute hourly rainfall data based on '12 hour half-value rainfall amount',
	Upload '12 hour half-value rainfall amount /hourly fracturing graph' into internet
	web-page (http://nmroad.gov.np).
	2. Monitoring/recording manual raingauge at Kabilash VDC (Chainage 10km of the N-M
	Highway) once a day for subservient data.
	3. Explain about Road Early Information System to inhabitants. Facilitate inhabitants as
	monitor/reporter to police offices/station about road obstacle phenomena.
	4. Maintain following equipments which JICA has provided for rainfall monitoring
	One computer with software, one USB, one CDMA phone, one automatic raingauge, one
	manual raingauge. (DWIDP support technically and seek financial support)

	5. Pay CDMA phone communication fee for uploading web-page.
MNWIDPP and/or	1 Support Kabilash Village for monitoring/data processing/up-loading to internet web-nages
Distainan No. 2	a support marked and the set of t
Division No.5,	of rangauges on Chainage 10 km of N-M nighway.
DWIDP	2. Support Kabilash village technically and seek financial support to maintain following
	equipments which JICA is provided for rainfall monitoring one compute with software,
	one USB, one CDMA phone, one automatic raingauge, one manual raingauge.
Karika FM	1. Broadcast by radio the information of traffic obstacles/early warming under heavy rain
Hotels in	1 Display information on traffic obstacles/early warning under heavy rain to hotel facilities
	1. Display mornation on turne obstacles early warning under heavy run to noter identities
Bharatpur,Mugling	users.

Table 5.2.1(3) Implementation Organization Members for Disaster Mitigation Activities in Kabilash Village

Organization	Role
Kabilash VDC	Act on disaster management generally in Kabilash Village.
Secretary	
(Project Chief)	
VDC Staff	Support VDC Secretary.
Early Warning/ Evacuation Team	 Monitor of automatic at Kabilash VDC (CH 10km of the N-M highway) as follows. Once a day and or '12 hour half-value rainfall amount' is over 60 mm (noticed by buzzer and or inform to mobile phone of responsible person)';
	Compute from hourly rainfall data into '12 hour half-value rainfall amount', Warning dissemination according to warning level depending on threshold of '12 hour half-value rainfall amount'
	2. Monitoring manual raingauge at Kabilash VDC (CH 10km of the N-M highway) once a day for subservient data.
Disaster Education/	1. Prepare hazard map with the Study Team, DWIDP, and NGO RRN.
Hazard Map Team	2. Provide disaster education to school and villagers.
Simple Structural	1. Conduct/maintain simple structural measure at crossing stream of CH 11km +500 (works completed on 16 lune 2008)
Plantation Team	 Plan additional simple structural measure, forest plantation to protect soil erosion and income generation
MNWIDPP and/or Division No.3 of DWIDP	Advice/support on disaster management activities to Kabilash Village.

5.2.2 System Designing

General system is designed as below.

(1) Installation of Raingauge and Collection of Rainfall Data

To provide early information on dangerous rainfall intensity/pattern, automatic and manual raingauges are installed along N-M Highway as shown in the Figure 5.2.2.

Two automatic raingauges are installed at 0 km and 10 km considering the distances between location of computers and raingauges, and availability of maintenance. In addition to existing manual raingauge, four manual raingauges are installed at road sections 0 km, 10 km, 21 km and 31 km. The existing manual raingauge at section 11 km is is monitored and maintained by DRO.



Figure 5.2.2 Location of Raingauge

Automatic raingauges collect hourly rainfall data automatically, and by manual raingauges daily rainfall data are collected which detailed methods are shown in the Table 5.2.2 and 5.2.3.

Schematic illustration of Road Early Information System is shown in the Figure 5.2.3.

Table 5.2.2 Method of Data Conection (Automatic Kangauge)		
Item	Description	
Frequency	Each hour automatically	
Data collected	Hourly rainfall	
Lagation	District Road office : 0Km	
Location	Kabilash VDC: 10Km	
Collection/ recording	Automatic raingauges send hourly rainfall to data loggers,	
method	which directly connected to computer, by radio connection.	

Table 5.2.2 Method of Data Collection (Automatic Raingauge)

Table 5.2.3	Method	of Data	Collection	(Manual	Raingauge)
14010 3.2.5	memou	or Data	Concention	(manual	manifauge)

Item	Description
Frequency	Each day (Morning)
Information corrected	Daily rainfall
Location	Five locations
	DRO: 0 km, 11 km, 21 km, 31km
	Kabilash VDC: 10 km
Data collection method	Persons responsible to measure manually accumulated water
	in bottle by measuring cylinder
Recording method	Input in Excel format



Figure 5.2.3 Schematic Chart of Road Early Information System

(2) Assessment of Rainfall Data

Assessment of rainfall data involves consideration of 12 hour half value rainfall amount. Threshold of critical level is set for four stages as shown in the Table 5.2.4. Determination of warning level is done by DRO who will report to the DPO for dissemination of warning to drivers.

Early Warning Level	Threshold of rainfall	Recommendation
Level IV	12 hour half-value rainfall $amount = 180mm$	Warning notice: Recommendation to avoid traffic on the
	Ten (10) year return period	road
Level III	12 hour half-value rainfall amount = 140mm Five (5) year return period	Caution notice: Recommendation to careful passage on the
Level II	12 hour half-value rainfall amount = 80mm Two (2) year return period	Same as Level I
Level I	12 hour half-value rainfall amount = 60mm One (1) year return period	Preparation Call up staff/workers/ equipment for emergency action by DRO

Table 5.2.4 Threshold of Early Warning by Modified Rainfall Amount (Draft)

(3) Collection of Traffic Obstacle

Information on traffic obstacle collected by this system includes sediment-related disasters, traffic accidents and other occurrences which can not be collected automatically like rainfall data. Hence, reporting system performed by witnessing road administrator, drivers or passer-by is formulated.

(4) Judgment of Traffic Obstacle

DPO judges the situation of traffic obstacle after confirmation of the fact patrol.

(5) Notice of Rainfall and Traffic Obstacle information

Result of judgment is informed to road users by following three methods.

- Notice board
- Internet Web page; <u>http://nmroad.gov.np</u>
- Broadcast by Kalika FM (95.2Hz)

1) Notice Board

Notice board has been installed at 1km and 36km in N-M Highway.

2) Internet Web Page

Upload for the Web page is carried out by the computer of DPO and information of traffic condition is also informed by DPO to Kalika FM.

(6) Devices of the System

The equipment and the installation location are shown below.

Devices	Nos	Installed Location	Function/Specification
Automatic	2	0Km (DRO)	Monitoring of hourly rainfall sending
raingauge with		10Km (Kabilash Village)	monitoring data by CDMA
CDMA phone			
Computer making content, CDMA, UPS (Access to internet by CDMA)	2	0Km (DRO) 10Km (Kabilash Village)	 Program of receiving hourly rainfall Function of receiving hourly rainfall Program making graph of 12 hour half -value rainfall amount Estimation of predicted hourly rainfall Estimation 12 hour half –value rainfall
			 Making HTML content(manual) Home page upload Data back up function
Computer making content, CDMA, UPS (Access to internet by CDMA)	1	DPO	 Information collection(manual) Making content on traffic obstacle Upload of home page
Web server	(1)	Partial use of DWIDP Web	 ✓ Receiving three contents from three computer ✓ Sending to internet
Manual raingauge	4 (1)	0Km (RDO) 10Km (Kabilash Village) 11Km300 existing 18Km, 31Km	 Monitoring daily rainfall Monitoring hourly rainfall under heavy rainfall
Notice board	2	1Km (Anptari) 36Km (Mugling)	✓ Notice of heavy rainfall warning and traffic obstacle

 Table 5.2.5 Devices of the System

(7) Content of Early Road Information by Notice Board

Items and contents of rainfall information and traffic obstacle information in the web page and notice board are shown in tables 5.2.6 and 5.2.7.

	0	
Item	Content of Web	Content of Notice Board
Warning	• heavy rain warning/ Recommendation to avoid	Same as content of web
Level	traffic on the road	
	• heavy rain warning/ Recommendation to avoid	
	traffic on the road/ Recommendation to careful	
	passage on the road	
Section	From 10Km to 36Km point	Same as content of web
Date/time	Year/month/day/time	Same as content of web
Situation	• Rainfall intensity of 10year return period	—
	· Rainfall intensity of 5 year return period	
Rainfall	• 12 hour half –value rainfall amount of 0km and	—
Graph	10km	
	 showing line rainfall graph of 7days 	

Table 5.2.6 Content of Warning Information

Table 5.2.7 Information on Traffic Obstacle

Item	Content of Web	Content of Notice Board
Traffic	Full lane traffic blockade	Same as content of web
Condition	Half lane blockade	
	Traffic congestion	
Section	From defined distances	Same as content of web
Date/time	Year/month/day/time	Same as content of web
Reopening	reopening : Year/month/day/time	Same as content of web
Cause	• Flood	Same as content of web
	Sediment-related disasters	
	Traffic accident	
	Unpredicted occurrences	

(8) Web page image

Images in the web page are shown in Figure 5.2.4 and information in the image is shown in Table 5.2.8.





Figure 5.2.4 Web page image

No	Kind	Content
(1)	Title	Name of home page and name of DPO (no upload)
(2)	Location map	Location of N-M Highway (no upload)
(3)	Rain	Warning/caution notice (uploaded by DPO)
(4)	Traffic obstacle	Information on road blockade and congestion (uploaded by DPO)
(5)	Line graph of 12 hour half	Line graph of 12 hour half -value rainfall amount processed by
	-value rainfall amount	DRO(uploaded by DRO)
	(0 km)	
(6)	Line graph of 12 hour half	Line graph of 12 hour half -value rainfall amount processed by
	-value rainfall amount	Kabilash VDC (uploaded by Kabilash VDC)
	(10Km)	

 Table 5.2.8 Information in the image

(9) Function of Computer of DRO and Kabilash

1) Program of receiving hourly rainfall

Receiving and display of hourly rainfall from the automatic raingauge.

2) Program of making line graph of 12 hour half -value rainfall amount

(a) Prediction of hourly rainfall

Prediction of hourly rainfall based on latest hourly rainfall. Estimation formula is as below (refer to Chapter2)

<u>Rprd = Robs (mm)</u>

Here

Rprd = hourly rainfall value from some point

Robs = hourly rainfall value until some point

In put current hourly rainfall value by manual and this value is utilize to estimate next 12 hour half –value rainfall amount

(b) Estimation of 12 hour half -value rainfall amount

12 hour half-value rainfall amount is estimated by formula below.

Xn: hourly rainfall before n to n+1

X0: hourly rainfall until now

X-1: predicted hourly rainfall from now to one hour later

(c) Making of Graph

Monitoring data by manual raingauges are accumulated complementarily for analysis of tendency of rainfall pattern of each site.

Graph of rainfall pattern is made based on 12 hour half –value rainfall amount which is saved as Excel file and JPG image file.

Item	Specification
Mode of graph	Line graph
Display term	One week
(horizontal scale)	
Longitudinal scale	0mm - 250mm
-	Display lines below
	60mm Yellow (1year return period)
	80mm Orange (2 year return period)
	140mm Pink (5 year return period)
	180mm Red (10 year return period)

Table 5.2.9 Specification of Graph

(d) Judgment of warning level

The operator judges that the estimated 12 hour half –value rainfall amount is over a threshold or not. When the value shows over a threshold, the operator reports to DPO and requests to notice warning or caution.

(e) Making home page content

Home page content is made up based on graph image and 12 hour half –value rainfall amount (set of HTML file and JPG file).



Figure 5.2.5 Graph of Rainfall and Threshold of Warning Level

Image is frame structure and RDO and Kabilash VDC shall upload.



Figure 5.2.6 Image of Display and Graph Layout

(f) Upload of home page

Home page content is uploaded to Web server in internet by manual.

(g) Save of data

All file of 12 hour half-value rainfall amount shall save ten years.

(10) Function of Computer of DPO

1) Making of Web contents

DPO collect information on rainfall and traffic obstacle from various sources shown in the Table 5.2.10 and 5.2.11. Web page content is made up based on patrol

Web page content is shown in the Figure 5.2.7.

Table 5.2.10 Information Collected by DPO

Information	Source
Rainfall data	DRO and Kabilash VDC
Traffic obstacle	Supervisor for road maintenance work, Length worker, Road monitor etc.

2) Display Item on Rainfall

Table 5.2.11 Display Related to Rainfall Information

Item	Display in Web
Warning	Warning Notice:
level	Recommendation to avoid traffic on the road
	Caution Notice:
	Recommendation to careful passage on the road.
Section	From 10Km to 36Km
Date/time	Year/month/day/hour
Situation	Rainfall reaches 10 year return period
	Rainfall reaches 5 year return period
Graph	Graph of 12 hour half –value rainfall amount (0Km and 10Km)
	Displayed by line graph (7days)

3) Information of Traffic Obstacle

Table 5.2.12 Information of Traffic Obstacle

Item	Content of Web
Situation	Full lane blockade
	Half lane blockade
	Traffic congestion
Section	From nnKm to mmKm
Date/time	Year/month/date/hour
Reopening	Reopening: Year/month/date/hour
Cause	Flood/sediment-related disasters
	Traffic accident
	• Strike





NMROAD Administrator Login - Microsoft Internet Laphors

Is Edit: Veni - Foordes: Tools - Help

Is English:

Notice: for Narayangharh-Mugling Highway

Chitawan Police Office

Vening Notice: Not to Pass through

Site: From Chainage: 10 KM to 36 KM

Noticed from: 10:00 8/3/2065 (DD MM YY)

Duration Predicted to: :00 // (DD MM YY)

Is Edit: Structure: Tool - Help

Is Edit: Structure: Tool - Foordes: :00 // (DD MM YY)

Is Edit: Structure: Tool - Foordes: :00 // (DD MM YY)

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Is Edit: Structure: Struc

Display image which is uploaded by DPO is left side middle as shown in the Figure 5.2.8.

Figure 5.2.8 Image of Display Layout

(11) Installation of Notice Board and Dissemination

1) Location of Notice Board

Manual replacement method is designed for notice boards which is easy to operate and can be maintained successively.

Two notice boards were installed at Anptari (1km) where traffic check station is deployed and Mugling (36km) where is near branch police office of Mugling.

2) Structure of Notice Board and Display

Size of notice board is decided as shown in the Figure 5.2.9 which is considered drivers can read notice item easily.



Figure 5.2.9 Dimensional Outline of Notice Board (Rainfall Information)

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Figure 5.2.10 Dimensional Outline of Notice Board (Traffic Information)

Information in the notice board is the same as internet Web page which is shown in the Figure 5.2.11 and Table 5.2.13.

Figure 5.2.1	1 Display	of Notice	Board
--------------	-----------	-----------	-------

No	Item	contents	
No1	Heavy Rain	Warning Notice : Not to Pass through	
	Information	Caution Notice : Caution to Pass through	
	Traffic	• Road Closure of Full Width $nn,mm : :0 \sim 36$	
	Obstacle	• Road Closure of Partial Width $hh: 1 \sim 12$	
	Information	• Traffic Jam $dd: 1 \sim 30$ MMM : Jan Feb Mar Anr	
No2	Heavy Rain	Cause : Heavy Rain May Jun Jul Aug Sen Oct Nov	
	Information	Dec	
	Traffic	Cause : Water-Induced Disaster yyyy : 2008 ~ 2999	
	Obstacle	Cause : Traffic Accident	
	Information	Cause : Strike	
No3	Common	• Site : From Bharatpure/Anptari/Mugling <i>nn</i> Km to <i>mm</i> Km	
		(Heavy Rain Information is only "From Bharatpure 10Km to	
		36Km")	
No4	Common	• Noticed from : <i>hh</i> AM/PM <i>dd MMM</i> yyyy	
No5	Heavy Rain	Blank panel	
	Information	1	
	Traffic	• Duration Predicted to : <i>hh</i> AM/PM <i>dd MMM</i> yyyy	
	Obstacle		
	Information		

Table 5.2.13	Information	in Notice	Board
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(12) General Image of Road Early Information System

General image of the system is shown below.

5.2.3 Installation of Devices

Required devices and instrument were installed based on system designing.

1km Anptari Traffic Check Point36km Mugling near the Branch Police Office(2) Automatic raingauge and radio communication part

0km Division Road office

10km Kabilash VDC

0km Division Road office

10km Kabilash VDC

21km

31km Chandibanjyang village

(4) Computer (CDMA, UPS)

Near 0km; District Police Office

0km Division Road office

0km Division Road office

10km Kabilash VDC

5.2.4 Instruction on System Operation

Instruction on system operation for each operation unit and joint drill has been carried out as follows.

(1) Instruction onSystem Operation for

1) DPO

Place	: District Police Office Chitwan
Date	: 18 th June 2008
Participant	: Staff of DPO, Traffic police of Anptari, Police of Mugling Branch Office
Instruction	: Receiving and arrangement of rainfall and traffic obstacles, making Web
	page content/uploading, update of notice board.

2) DRO Bharatpur, Chitwan

Place	: Division I	Road office
1 lace	. Division i	

Dule . 10 Julie 2000

- Participant : Engineers of DRO
- Instruction : Confirmation of rainfall information, prediction of hourly rainfall based on 12 hour half –value rainfall amount/program. Making graph, making Web page content and method of upload.

3) Kabilash VDC

Place	: Office of Kabilash VDC
Date	: 19 th June 2008
Participant	: Staffs of VDC, School teacher
Instruction	: Confirmation of rainfall information, prediction of hourly rainfall based on
	12 hour half -value rainfall amount/program. Making graph, making Web
	page content and method of upload.

(2) Joint Training Drill

Joint training drill on road early information system for N-M Highway and corresponding early warning/ evacuation system was carried out on 26th June 2008. (Refer to Data & Drawing)

Place	: Royal Century Hotel, N-M highway and Kabilash Village
Date	: 26 th June 2008
Participant	: Planning and Review Committee member, staffs of DPO, staffs of DRO,
	staffs of Kabilash VDC and villagers, C/P, the Study Team

One day drill along considering a scenario of disaster occurrence in the project area was carried out.

1) Organization of Drill

Organization of drill was formulated as shown Figure 5.2.13 and roles were given to each

operation unit as shown in Table 5.2.14 which is almost same of actual operation of the system.

	Tuble 20211 The fole for cuch of guillation on Drin on Sunce 20				
Organization	Role	Implementation Group	Supporter		
District Police office(DPO)	 Collect urgent information for road traffic obstacles. Patrol/Inspection/judgment about road traffic obstacles. Update information for notice boards. Disseminate information by internet web-page. Urgent response to road traffic obstacles. 	 Information Receiver Decision maker Computer operator Board updater Patrol 	The Study Team (Computer operator) RRN (Hearing for road user)		
Divisional Road office (DRO)	 Monitor automatic raingauge and manual raingauge at DRO office. Report road traffic obstacles to police office/station. Patrol/Inspection/judgment about road traffic obstacles for road user. Urgent response to the road disaster. 	 Computer operator Decision maker liaison Patrol Data collector 	The Study Team (Computer operator)		
Kabilash VDC	 Monitoring of automatic raingauge and manual raingauge at Kabilash VDC. Report road traffic obstacles to police office/station. Patrol/Inspection/judgment about road traffic obstacles for inhabitants. Urgent response to the road disaster. 	- Disaster Education/Hazard Map Team	MNDWIDPP (Information provider) The Study Team (Computer operator) RRN (Hearing for inhabitants)		
Supervisor / Length worker	1. Report road traffic obstacles to police office/station	- Finder			
Inhabitants / Road user	1. Report road traffic obstacles to police office/station	- Finder			
Media Association (Kalika FM)	1. Broadcast information of traffic obstacles/ early warming under heavy rain by radio.	- confirmer for Web site			

2) Result of Drill

A Scenario of Disaster Occurrence at 21km+200 was set as below and drill for early warning and evacuation was carried out.

- > 10:45: Level 1(12 hour half- value rainfall amount 60mm)
- ➢ 11:00: Level 2 (12 hour half- value rainfall amount 80mm)
- ▶ 11:30: Level 3(12 hour half- value rainfall amount 140mm)
- ▶ 12:30: Level 4(12 hour half- value rainfall amount 180mm)
- ▶ 13:00: Level 3(12 hour half- value rainfall amount 140mm)
- ▶ 14:00: Level 1(12 hour half- value rainfall amount 60mm)

Figure 5.2.14 Scenario of Drill

Drill started 10:30 am and finished 3:30 pm successfully as a drill. Result of drill and findings of improvement for actual operation were as follows.

• **Devices and computer system**: Software for analyzing rainfall data had been installed in the three computers and web site in the DWIDP had been prepared (<u>http://nmroad.gov.np</u>). So, virtual rainfall pattern shown in Figure 5.2.14 could be installed which was the scenario for the drill. But, installation of notice boards is on the way because of delay of aluminizing of steel-frame for the notice board which cased by shortage of power at that time.

Function of computer system had been verified by test run in the drill. It was found that it was necessary to set antenna for Kabilash Village computer because of instability electric waves to access to the web site in the area.

• **Operation skill of each unit:** Staffs of DOR, DPO, and Kabilash Village operated computers properly.

• Information network: It was confirmed that the information network between major operation units: DPO-DRO- Kabilash Village- Kalika FM. But, it was found that reporting from the disaster site was very difficult because telephone was not available from 21km+200 to 10km (Kabilash Village). So, I took around thirty minutes by car for reporting of disaster occurrence for each operation units.

• **Performance of villagers**: Drill of Kabilash Village was focus mainly on operation of the Early Warning/ Evacuation System. Ward 1, 5, 6 was selected for the drill where is many critical places under heavy rain. Operation of computer and information network between village office and leaders of wards was carried out smoothly. But, getting weather information through Kalika FM was difficult because the broadcast on the weather information could not hear in 95.2 MHz. But, later it was found weather information could hear frequency 148.8. Process of Kabilash Village is summarized in Table 5.2.15.

Time	Staffs in Charge	Performance/Remarks
11:00	VDC Secretary	Input 89 mm rainfall(Level II), Announce of Recommendation for
	/Staffs	preparation for evacuation.
		Upload to
		The web site was not available due to instability of radio wave.
11:15	VDC Staffs	Report to DPO and Kalika FM; At first, phone line of DPO was
		very busy to access. But soon later, special line able to access was found.
11:20	VDC Staffs	Confirmation of broadcast on weather information by Kalika FM;
	e	At first, Kalika FM cannot hear in 95.2MHz
12:00	VDC Secretary	Input 148 mm rainfall (Level III), Announce of order for
	/Staffs	evacuation to ward leaders.
12:10	Villager	Report to DPO and Kalika FM on evacuation order
12:20	VDC Staffs	Confirmation of broadcast on weather information by Kalika FM;
12:30	Villagers	Villagers began to move to evacuation area
13:00	VDC Secretary	Input 176 mm rainfall (Level IV), Kept on evacuation place.
	/Staffs	
14:00	VDC Secretary	Input 123 mm rainfall (Level IV); Release of evacuation order
	/Staffs	
14:10	VDC Staffs	Report to DPO and Kalika FM
14:20	Villagers	Villagers left evacuation place to their home.
14:30	Drill was concluded	

Table 5.2.15 Process of Drill in Kabilash Village

• **Review and Discussion on the Drill:** After closing the drill at 2:30 pm, the drill performance was reviewed and evaluated by Mr. H.Bhurtel Engineer, Road Office Bharatpur, Ms. Saraswoti Adhikari; Coordinator, Kabilash VDC and by Mr. Prakash Malla, District Police Office, Chitwan.

Drill was conducted as scheduled and all participants did their role in charge and understood relationship between each operation unit through the drill. Following item was pointed out and proposed for actual operation of the system.

- Broadcast from Kalika FM was very important to notice on critical condition widely. But, relationship between operation units and Kalika FM was not so smooth. Network with Kalika FM should be strengthened.
- Electric wave around Kabilash Village is not stable. Installation of antenna is required to upload to the web site.
- System was conducted suitably, but more training is necessary to operate the system steadily for the pilot projects
- It is necessary to prepare incentive for sustainable system operation. (DPO/Kabilash Village)