General Direction of Dam and Large Hydraulic Works Ministry of Agriculture and Hydraulic Resources The Republic of Tunisia

THE STUDY ON INTEGRATED BASIN MANAGEMENT FOCUSED ON FLOOD CONTROL IN MEJERDA RIVER IN THE REPUBLIC OF TUNISIA

FINAL REPORT

VOLUME-I EXECUTIVE SUMMARY

JANUARY 2009

JAPAN INTERNATIONAL COOPERATION AGENCY

NIPPON KOEI CO.,LTD

No.

THE STUDY ON INTEGRATED BASIN MANAGEMENT FOCUSED ON FLOOD CONTROL IN MEJERDA RIVER IN THE REPUBLIC OF TUNISIA

Composition of Final Report

Volume I	EXECUTIVE SUMMARY
Volume II	MAIN REPORT
Part 1	General
Part 2	Phase I Study : Understanding of Present Conditions and Formulation of Framework for the Master Plan
Part 3	Phase II Study : Formulation of the Master Plan
Volume III	SUPPORTING REPORT
Support	ing Report A : HYDROLOGY AND HYDRAULICS
Support	ing Report B : WATER SUPPLY OPERATIONS
Support	ing Report C : RESERVOIR OPERTION
Support	ing Report D : RIVER IMPROVEMENT AND FLOOD PLAIN MANAGEMENT
Support	ing Report E : FACILITIES DESIGN AND COST ESTIMATE
Support	ing Report F : BASIN PRESERVATION
Support	ing Report G : FFWS AND EVACUATION/FLOOD FIGHTING
Support	ing Report H : INSTITUTION AND ORGANIZATION
Support	ing Report I : ECONOMICS AND FINANCE
Support	ing Report J : ENVIRONMENTAL AND SOCIAL CONSIDERATION

Volume IV DATA BOOK

Cost Estimate: June 2008 Price Exchange Rate: TND 1 = JPY 91.20 = USD 0.854

PREFACE

In response to a request from the Government of The Republic of Tunisia, the Government of Japan decided to conduct a study on The Study on Integrated Basin Management Focused on flood Control in Mejerda River and entrusted to the study to the Japan International Cooperation Agency (JICA).

JICA selected and dispatched a study team headed by Mr. Koji KAWAMURA of Nippon Koei Co., Ltd. between November, 2006 and November, 2008.

The team held discussions with the officials concerned of the Government of The Republic of Tunisia and conducted field surveys at the study area. Upon returning to Japan, the team conducted further studies and prepared this final report.

I hope that this report will contribute to the promotion of this project and to the enhancement of friendly relationship between our two countries.

Finally, I wish to express my sincere appreciation to the officials concerned of the Government of The Republic of Tunisia for their close cooperation extended to the study.

January 2009

Ariyuki Matsumoto, Vice President Japan International Cooperation Agency

January 2009

Letter of Transmittal

Dear Sir,

We are pleased to submit herewith the Final Report of "The Study on Integrated Basin Management Focused on Flood Control in Mejerda River in the Republic of Tunisia".

This Final Report has been prepared by Nippon Koei Co., Ltd. in accordance with the contracts with Japan International Cooperation Agency (JICA) in the period from November 2006 to January 2009.

The Study has formulated a master plan on integrated basin management focused on flood control in the Mejerda River. The Final Report presents the outcomes from the master plan study and consists of Executive Summary, Main Report, Supporting Report and Data Book.

We wish to express our sincere appreciation to the personnel concerned of your Agency and Advisory Committee for the guidance and support given throughout the Study period. Our deep gratitude is also expressed to the General Direction of Dam and Large Hydraulic Works of the Ministry of Agriculture and Hydraulic Resources and other concerned authorities of the Government of the Republic of Tunisia, JICA Tunisia Office, and the Embassy of Japan in Tunisia for their close cooperation and assistance extended during the course of the Study.

Very truly yours,

Koji KAWAMURA Team Leader The Study on Integrated Basin Management Focused on Flood Control in Mejerda River in the Republic of Tunisia



Photographs



Signing for MM of Inception Report in MARH (December 2006)



The 1st Steering Committee Meeting on Inception Report (December 2006)



Site reconnaissance with counterpart personnel (December 2006)



Upper reaches of the Mejerda River near the boarder with Algeria



Middle reaches of the Mejerda River: vegetation growing in the river



Lower reaches of the Mejerda River: the historical bridge constructed in 17th Century



Flood marks recorded in Jendouba (May 2000 / January 2003)



Flooding in Bou Salem (January 2003): a lot of houses ware inundated



Interview survey (September 2007): Residents' acceptance of flood risks



Interview survey (September 2007): Residents' acceptance of flood risks



Counterpart personnel training in Japan (October 2007): Super embankments of the Yodo River



2nd Seminar at Institute for Rural Equipment Engineers on 14 November 2008: Opening Remarks by the State Secretary of MARH

OUTLINE OF MASTER PLAN FOR FLOOD CONTROL IN MEJERDA RIVER BASIN

[Target Year of Master Plan] the year 2030

[Basic Strategy for Master Plan Formulation]

- Comprehensive approach for flood control based on the concept of Integrated Flood Management, aiming at best mix of several applicable flood control measures
- Harmonization with water use plan giving priority to realization of water supply security, because the water supply risk and flood control risk is in a tradeoff position
- Combination of structural and non-structural measures for flood control to realize minimization of flood damage, because absolute protection from flooding is neither technically feasible nor economically and environmentally viable
- Conformity with public expectations against flood risk and damage, paying careful attention to affected people

[Flood Control Projects Proposed in the Master Plan]

- (1) **Structural Measures**: to focus on protecting cities/towns/villages and also agricultural land along the Majerda River from flooding up to design floods
 - 1) **Project on River Improvement**: to prevent detrimental flood overtopping from rivers up to design floods

The Mejerda River basin in Tunisia is as wide as 15,830 km² and division into 4 zones of D2, D1, U2 and U1+M is proposed for implementation of the project on river improvement. A 10 year flood is selected as an optimum flood protection level for each of D2, D1 and U1+M, and a 20 year flood is selected for U2.



The proposed river improvement works in the Mejerda River basin are composed mainly of

river channel improvement of the Mejerda River and new construction of the El Mabtouh Retarding Basin and bypass channels in the Mejez El Bab and Bou Salem Cities, of which the salient features are as shown below.

	River Improvement Works		Unit	D2	D1	U2	U1+M
I. In	nprovement of Mejerda River						
1)	Embankment						
	a) Length		km	55.9	70.6	67.5	12.6
		(Left bank)	km	29.4	36.7	34.8	6.5
		(Right bank)	km	26.5	33.9	32.7	6.1
	b) Height		m	0.5-2.5	0.5-2.5	2.5-4.5	1.0-3.0
2)	Channel excavation/widening	Length	km	63.8	81.2	42.7	61.1
3)	Sluice gate		nos.	47	72	42	6
4)	Renewal of existing steel bridge/aqueduct		site	3	1	1	
5)	Raising of existing railway bridge		site	1			
II. C	Construction of El Mabtouh Retarding Bas	sin					
1)	Inlet channel		km	11.9			
2)	Outlet channel		km	7.8			
3)	Surrounding dike	Length	km	10.1			
		Height	m	2.0-4.0			
4)	Design storage capacity		m ³	50 mil.			
III.	Construction of Bypass Channel						
1)	Bypass channel	Length	km		4.5	7.7	
2)	Channel bottom width		m		15	25	

Source: the Study Team

- 2) Project on Strengthening Flood Control Function of Reservoirs: to minimize flood peaks released from 7 reservoirs (Sidi Salem, Mellegue 2, Siliana and others) and also in their downstream rivers
- (2) Non-structural Measures: to focus not only on mitigating flood damage caused by excess floods but also on sustaining flood protection effect of the structural measures
 - Project on Strengthening Existing Flood Forecasting and Warning System (FFWS): to effectuate earlier supply of flood information required for the projects on strengthening (i) flood control function of reservoirs and (ii) evacuation and flood fighting system
 - 2) **Project on Strengthening Evacuation and Flood Fighting System**: to avoid human loss and minimize property damage during floods
 - 3) **Project on Organizational Capacity Development**: to provide well-organized and empowered institutional arrangements so as to facilitate effectuation of other flood control projects proposed in the master plan from planning to operation/maintenance stages
 - 4) **Project on Flood Plain Regulation/Management**: to minimize flood risk/damage in low land areas subject to inundation during excess floods along the Mejerda River

[Overall Implementation Schedule of the Projects]

The overall implementation schedule of the flood control projects proposed in the master plan is as presented below.

												Plar	ning	g Pei	iod									
Schemes of Master Plan	Agency	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Study on M/P																								
Preparatory activities*			_																					
(1) Structural Measures																								
1) Strengthening flood control function of reservoirs	MARH																							
2) River improvement	MARH/ MEHAT																							
- D2 (River Mouth-Laroussia D	am)				E	D, Bi	<u>dding</u>	Co	onstru	ction														
- D1 (Laroussia Dam-Sidi Saler	n Dam)															E	DD, B	idding	g Cons	tructio	on			
- U2 (Sidi Salem Dam-M/M Co	nfl.**)									1	DD, B	iddin;	g	Cons	tructio	on	_							
- U1+M (M/M Confl.*-																			DD, E	Biddin	g			
National Boundary w/Algeria)																				Co	nstruc	tion		_
(2) Non-structural Measures																								
1) Strengthening FFWS	MARH																							
2) Strengthening evacuation & flood fighting system	MOI																							
3) Organizational capacity development	MARH																							
- First stage: Establishment of permanent division/direction																								
- Second stage: Pilot project					(F	Perform	ned ii	n (1)-2) Riv	er Imp	orover	nent)												
- Third stage: Establishment of agency	O&M																							
4) Flood plain regulation/ management	MARH																							
National Development Plan			11	th				12th					13th					14th				15	th	

Notes: * including Feasibility & Detailed Studies, fund arrangements, procurement of consulting services, etc. ** M/M Confl.=Mejerda-Mellegue Confluence

[Project Cost]

The costs of the flood control projects in the master plan are estimated as compiled below.

(1) Structural me	asures		(2) Non-structural measures			
Projects	10^3 TND	10 ⁶ Yen	Projects	10^3 TND	10 ⁶ Yen	
1) Strengthening flood control function of reservoirs	5,772	527	1) Strengthening existing FFWS	5,592	510	
2) River improvement	553,785	50,502	2) Strengthening evacuation and flood fighting system	2,910	2,485	
- D2 Zone	133,574	12,181	 Organizational capacity development 	7,135	651	
- D1 Zone	173,657	15,837	4) Flood plain regulation/management	5,238	478	
- U2 Zone	186,475	17,005				
- U1+M Zone	60,079	5,479				
Total of (1)	559,557	51,029	Total of (2)	20,875	1,904	
Grand total:	(1) + (2) =	580,432	10^3 TND (equivalent to 52,933 10^6 Yen)			

Source: the Study Team

[Economic Viability of the Project]

All the proposed flood control projects are proved to be viable from the economic point of view, since the economic internal rate of return (EIRR) ranges between 12.1 % to 33.7 % above the opportunity cost of capital of flood control sector in Tunisia (12 %) and the economic net present value (ENPV) and the benefit-cost ratio exceed "0" and "1", respectively, as compiled below.

	Zone D2	Zone D1	Zone U2	Zone U1+M	Whole Projects
EIRR (%)	33.7	20.5	14.6	12.1	25.0
ENPV (10^6 TND)	230.31	19.96	13.60	0.29	264.16
B/C ration	5.83	2.73	1.28	1.01	3.04

Note: discount rate of 12% was adopted Source: the Study Team

[Conclusions and Recommendations]

The flood control projects proposed in the master plan have been attested to effectively alleviate such serious flood damage as experienced in the Mejerda River basin, particularly in the recent years, and to be technically and environmentally sound and economically viable. Therefore, it is strongly recommended for the Government of Tunisia to take immediately necessary actions for further steps such as securing finance, technical assistance and so forth. Among the proposed projects, the following 4 projects are recommendable as the priority projects that need to conduct feasibility/detailed studies without any relay.

Priority projects	Project costs (10 ³ TND)	Implementation schedule
1) River improvement for Zone D2 (between the estuary of the	133,574	2011 to 2017
Mejerda River and Laroussia Dam)		
2) Strengthening flood control function of reservoirs	5,772	2011 to 2013
3) Strengthening existing flood forecasting and warning system	5,592	2011 to 2013
4) Strengthening evacuation and flood fighting system	2,910	2013
Total	147,848	

Source: the Study Team

ABBREVIATIONS AND GLOSSARIES

	English	French
A/CES	Soil and Water Conservation Service	Arrondissement de la Conservation des
		Eaux et du Sol
A/EPPI	Public Irrigated Areas Exploitation	Arrondissement de l'Exploitation des
	Service	Périmètres Publics Irrigués
AFD	French Development Agency	l'Agence Française de Développement
A/GR	Rural Engineering Service	Arrondissement du Génie Rural
A/ME	Maintenance of Equipments Service	Arrondissement de la Maintenance des
		Equipements
A/RE	Water Resources Service	Arrondissement des Ressources en Eau
AVFA	Agricultural Vulgarization and	Agence de Vulgarisation et de la
	Training Agency	Formation Agricoles
ANPE	National Agency for the Protection of	Agence Nationale de Protection de
	the Environment (Tunisia)	l'Environnement
BIRH	Hydraulic Inventory and Research	Bureau de l'Inventaire et des
	Bureau	Recherches Hydrauliques
BCT	Central Bank of Tunisia	Banque Centrale de la Tunisie
BPEH	Bureau of Water Planning and	Bureau de la Planification et des
	Hydraulic Equilibriums(MARH)	Équilibres Hydrauliques (MARH)
CITET	International Centre of Environment	Centre International des Technologies
	Technologies	de l'Environnement
CNS	The Drought National Commission	La Commission Nationale de la
		Sécheresse
CNE	National Water Committee	Comité National de l'Eau
CRS	The Drought Régional Commission	La Commission Régionale de la
		Sécheresse
CRDA	Regional Commissary for Agricultural	Commissariat Régional au
	Development	Développement Agricole
CSS	The Drought Specialized Commission	La Commission Sectorielle de la
		Sècheresse
DGACTA	General Direction of Development and	Direction Générale de l'Aménagement
	Preservation of Agricultural Lands	et de la Conservation des Terres
	(under MARH)	Agricoles
		(MARH)
DGAJF	General Direction of Juridical and	Direction Générale des Affaires
	Land Property	Juridiques et Foncières (MARH)
DGBGTH	General Direction of Dams and Large	Direction Générale des Barrages et des
	Hydraulic Works (under MARH)	Grands Travaux Hydrauliques (MARH)
DGEDA	General Direction of studies and	Direction générale des ÉTUDES et du
	Agricultural Development (under	Développement Agricole (MARH)
	MARH)	
DGEQV	General Direction of Environment and	Direction Générale de l'Environnement
	Life Quality (under MEDD)	et de la Qualité de la Vie (MEDD)

French Origin Abbreviations for Names of Tunisian Institutions

	English	French
DGF	General Direction of Forests (under	Direction Générale des Forêts (MARH)
	MARH)	
DGGREE	General Direction of Rural	Direction Générale du Génie Rural et de
	Engineering and Water Exploitation	l'Exploitation des Eaux (MARH)
	(under MARH)	
DGFIOP	General Direction of Financing,	Direction Générale du Financement, des
	Investments and Professional	Investissements et des Organismes
	Organisms (under MARH)	Professionnels (MARH)
DGPA	General Direction of Agriculture	Direction Générale de la Production
	Production (under MARH)	Agricole (MARH)
DGPCQPA	General Direction of Agricultural	Direction Générale de la Protection et
	Product Quality Control and Protection	du Contrôle de la Qualité des Produits
	(under MARH)	Agricoles (MARH)
DGRE	General Direction of Water Resources	Direction Générale des Ressources en
	(under MARH)	Eau (MARH)
DGSV	General Direction of Veterinary	Direction Générale des Services
	Services (under MARH)	Vétérinaires (MAHR)
DHMPE	Direction of Surrounding Hygiene and	Direction de l'Hygiène du Milieu et de
	Environment Protection	la Protection de l'Environnement
DTIS	Direction of the Scientific Information	Direction du Traitement de
	Processing	l'Information Scientifique
GIC	Collective Interest Organizations	Groupements d'Intérêt Collectif
INAT	National Agronomical Institute of	Institut National Agronomique de
	Tunisia (under MARH)	Tunisie
INM	National Institute of Meteorology	Institut National de la Météorologie
	(under Ministry of Transportation)	(MT)
INS	National Statistics Institute	Institut National de la Statistique
INRGREF	National Research Institute for Rural	Institut National de Recherche en Génie
	Engineering, Water and Forestry	Rural, Eaux et Forêt
	(MARH)	
IRESA	Institution of Agricultural Research	Institution de la Recherche et de
	and Education	l'Enseignement Supérieur Agricole
MARH	Ministry of Agriculture and Hydraulic	Ministère de l'Agriculture et des
	Resources	Ressources Hydrauliques
MEDD	Ministry of Environment and	Ministère de l'Environnement et du
	Sustainable Development	Développement Durable
MEHAT	Ministry of Equipment, Housing and	Ministère de l'Equipement de l'Habitat
	Country Planning	et de l'Aménagement du territoire
MF	Ministry of Finance	Ministère des Finances
OEP	Animal Husbandry and Pasture	Office de l'Elevage et de du Pâturage
	Agency	
ONAS	National Sanitation Agency	Office National de l'Assainisssement
OTED	Tunisian Observatory for the	Observatoire Tunisien de
	Environment and Sustainable	l'Environnement et du Développement
	Development	Durable
SECADEN	The North Water Canal, Adductions	Société d'Exploitation, Canalisation et
ORD	and System Management Company	d'Adduction des Eaux du Nord

	English	French
SONEDE	Water Exploitation and Distribution	Société Nationale d'Exploitation et de
	National Company (WEDNC)	Distribution des Eaux
UTAP	Tunisian Agriculture and Fishery	Union Tunisienne de l'Agriculture et de
	Association	Pêche

French Origin Abbreviations for Other than Names of Tunisian Institutions

	English	French
GEORE	Optimum Management of Water	Gestion Optimale des Ressources en
	Resources	Eau
JORT	Official Journal of the Republic of	Journal Officiel de la Tunisie
	Tunisia	
MEDROPLAN	The Mediterranean Drought and	Etat de préparation de sécheresse et
	Preparedness and Mitigation Planning	planification méditerranéenne de
		réduction
NGT	General Levelling of Tunisia	Nivellement Général de la Tunisie
	(Topographic datum in Tunisia)	
PHE	Maximum Water Level	Niveau des Plus Hautes Eaux
PISEAU	Water Sector Investment Project	Projet d'Investissement du Secteur de
project		l'Eau
SINEAU	Water Resources National Information	Système d'Information National des
	System	Ressources en Eau
SYCHTRAC	Real Time Hydrological Data	Système de Collecte des Données
	Collection and Flood Warning System	Hydrologiques en Temps Réels st
		Annouce de Cures

English Origin Abbreviations (or Other Languages)

	English	French
AfDB	African Development Bank	Banque africaine de développement
		(BAfD)
BOD	Biological Oxygen Demand	Demande Biologiste en l'Oxygène
CITES	Convention on International Trade in	Convention de Washington sur le
	Endangered Species of Wild Fauna and	Commerce International des Espèces
	Flora	de Faune et de Flore Sauvages
		Menacées d'Extinction
COD	Chemical Oxygen Demand	Demande Chimique de l'Oxygène
EIA	Environmental Impact Assessment	Evaluation de l'Impact sur
		l'Environnement
EIRR	Economic Internal Rate of Return	Taux Interne de Rentabilité
		Economique
FAO	Food and Agriculture Organization of	Organisation pour l'Alimentation et
	the United Nations	l'Agriculture (FAO)
FFWS	Flood Forecasting and Warning System	Système de prévisions de crue et
		d'alerte
F/S	Feasibility Study	Etude de Faisabilité
GDP	Gross Domestic Product	Produit intérieur brut (PIB)

	English	French
GEOSS	Global Earth Observation System of	Système Global d'Observation du
	Systems	globe des Systèmes
GIS	Geographical Information System	Système d'Information Géographique
G/S	Gauging station	Station de jaugeage
GSM	Global System for Mobile	Système global pour communications
	Communications	mobiles
GTZ	German Office for Technical	Coopération Technique Allemande
	Cooperation (Deutsche Gesellschaft für	
	Technische Zusammenarbeit)	
IEE	Initial Environmental Examination	Examen Initial sur l'Environnement
IFAD	International Fund for Agricultural	Fonds International de Développement
	Development	Agricole (FIDA)
IUCN	The World Nature Conservation Union	Union Internationale pour la
		Conservation de la Nature
JBIC	Japan Bank for International	Banque Japonaise de Coopération
	Cooperation	Internationale
JICA	Japan International Cooperation	Agence Japonaise de Coopération
	Agency	Internationale
MDGs	Millennium Development Goals	Objectifs du Millénaire pour le
		développement (OMD)
M/P	Master Plan	Plan directeur
NGO	Non-governmental Organization	Organisation Non Gouvernementale
O&M	Operation and Maintenance	fonctionement et Maintenance
PR1	Progress Report 1	Rapport d'Avancement n1
SMS	Short Message Service	Service de message court
TND	Tunisian Dinar	Dinar Tunisien
TOR	Terms of Reference	Termes de Référence1
UN	United Nations	Organisation des Nations unies (ONU)
UNDP	United Nations Development	Programme des Nations Unies pour le
	Programme	Développement
UNESCO	United Nations Educational, Scientific	Organisation des Nations Unies pour
	and Cultural Organisation	l'Education, la Science et la Culture
UNSO	United Nations Sudano-Sahelian Office	Office Soudano-Sahélien des Nations
		Unies
WB	The World Bank	La Banque Mondiale
WMO	World Meteorological OrganiZation	Organisation Mondiale de la
		Météorologie

Glossary (French Technical Terms, Tunisian Local Terms and Other Specific Terms)

Term	Explanation
governorate	A regional government unit under the state in Tunisia

MEASUREMENT UNITS

Length

- mm = millimetres
- cm = centimetres (= 10 mm)
- m = meters (= 100 cm)
- km = kilometres (= 1,000 m)
- in. = inch (= 2.54 cm)
- ft. = foot = 12 inches (= 30.48 cm)
- yard = 3 feet = 36 inches (= 0.9144 m)
- mile = 1760 yards (= 1,609.31 m)

Area

cm^2	=	Square-centimetres (1.0 cm x 1.0 cm)
m^2	=	Square-meters (1.0 m x 1.0 m)
km ²	=	Square-kilometres (1.0 km x 1.0 km)
ha	=	Hectares $(10,000 \text{ m}^2)$

Currency

- US\$ = United State Dollars (USD)
- Figure = Japanese Yen (JPY)
- TND = Tunisian Dinar

Volume

- cm^3 = Cubic-centimetres (1.0 cm x 1.0 cm x 1.0 cm or 1.0 m-lit.)
- m^3 = Cubic-metres (1.0 m x 1.0 m x 1.0 m or 1.000 lit.)

lit. = Litre
$$(1,000 \text{ cm}^3)$$

 $cusec = ft^3 / sec$

lpcd = Litre per capita per day

Weight

g = Grams

kg = Kilograms (1,000 g)

ton = Metric tonne (1,000 kg)

Time

sec. = Seconds

hr. = Hours (60 min.)

THE STUDY ON INTEGRATED BASIN MANAGEMENT FOCUSED ON FLOOD CONTROL IN MEJERDA RIVER IN THE REPUBLIC OF TUNISIA

FINAL REPORT

VOLUME I EXECUTIVE SUMMARY

Table of Contents

Location Map Photographs Outline of Master Plan Abbreviations and Glossaries

Page

I.	INTRODUCTION	S-1
II.	CURRENT CONDITIONS OF STUDY AREA	S-1
III.	HYDROLOGY	S-2
IV.	IDENTIFICATION AND STUDY OF PROBLEMS/ISSUES ON FLOOD CONTROL	S-4
V.	BASIC STRATEGY FOR MASTER PLAN FORMULATION	. S -10
VI.	OUTLINES OF MASTER PLAN	.S-12
VII.	PROJECT DESIGN	. S -14
VIII.	IMPLEMENTATION SCHEDULE	.S-19
IX.	PROJECT COST	.S-20
X.	PROJECT FUND ARRANGEMENT	.S-20
XI.	OVERALL EVALUATION OF MASTER PLAN	.S-21

List of Tables

Table 16.1	Salient Feature of N	Major Structures	(River Improvement	Works)	T- 1	l
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List of Figures

Figure 15.1	Composition of M/P for Flood Control in Mejerda River Basin	F-1
Figure 15.2	Overview of the Master Plan for Flood Control in Mejerda River Basin	.F-2
Figure 16.1	General Plan: Project Area of Downstream Reach of Sidi Salem Dam	.F-3
Figure 16.2	General Plan: Project Area of Upstream Reach of Sidi Salem Dam	.F-4

List of Appendices

Appendix I Scope of wor	Appendix I	Scope of	ot Work
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Appendix II Minutes of Meeting on Scope of Work

I. INTRODUCTION

1.1 This Final Report describes all findings and study results worked out in the Study on Integrated Basin Management Focused on Flood Control in Mejerda River (hereinafter referred to as "the Study") and consists of the following volumes:

Volume I	Executive Summary,
Volume II	Main Report,
Volume III	Supporting Report, and
Volume IV	Data Book.

- 1.2 The objectives of the Study are:
 - To formulate a master plan on Integrated Basin Management focused on Flood Control in Mejerda River,
 - To transfer technology and knowledge on integrated basin management focused on flood control to the Tunisian counterparts through their direct participation in the Study and training programme.
- 1.3 The study area basically covers the whole area of the Mejerda River basin. The extreme north and the Ishkeul basins are taken into account for the consideration of water management.

II. CURRENT CONDITIONS OF STUDY AREA

Physical Setting

- 2.1 Tunisia is situated in the centre of the North African seaboard and bordered by the Mediterranean to the North and the East, to the South by Libya, and to the West by Algeria. It covers 162,155 km², and is an ancient political entity of the Maghreb. Its capital is Tunis. Tunisia has a privileged geographic position at the cross-roads of the Eastern and the Western basins of the Mediterranean between Europe and Africa.
- 2.2 The Mejerda River runs over a distance of 312 km in Tunisia, and represents the country's single perennial river. The Mejerda River basin is located almost entirely in the climatic zone where the average annual rainfall ranges between 400 and 600 mm, and covers a total area of 23,700 km², of which 7,870 km² (33%) are located in Algeria.
- 2.3 The extreme north and the north areas of Tunisia where the Mejerda River basin is located can be distinguished by mild and wet winter, and hot and dry summer. Average annual rainfall and average temperature show decrease and increase trends respectively towards the south in the study area. The average annual rainfall exceeds 1,000 mm in the northwest part of the study area, whereas the southern part has a rainfall as low as 300 mm/year. Usually, temperature, evaporation, and sunshine duration reach their maximums in July and August in the study area, while humidity as well as precipitation becomes the smallest during these months. The annual average temperature in the study area ranges from 17 to 20°C, and the annual mean relative humidity is from 60 to 68%.

The annual average evaporation varies from 1,300 to 1,800mm.

Socio-economy in Mejerda River Basin

- 3.1 Population within the Mejerda River basin was estimated to be 1,330 thousand in 2004. While the basin occupies 9.8% of the land area of Tunisia, the population of the basin accounted for 13.4% of the total population. The population density of the basin (84.0 per km²) was higher than the national average of 61.1 per km². The densely populated areas are located mainly on the plains along the main stream of the Mejerda River. The population density in the basin is particularly higher in the alluvial plain near the river mouth, such as Tunis, Ariana and Manouba Governorates.
- 3.2 According to the 2004 CENSUS, the labor force in Tunisia by sector was as follows: services 48.9%, manufacturing industry 19.4%, non-manufacturing industry 14.5% and agriculture 16.2%.
- 3.3 The agriculture sector is still the core of the economy in the study area and it absorbs a substantial labor force (87.5 thousand). The agricultural sector in the basin is endowed with rich rainfall and fertile land. A vast agricultural area consists of dry farm land of 10,392 km² (65.6% of total land area of the basin), and irrigated areas of 1,489 km² (9.4%). The irrigated areas are located mostly on the plains along the main stream of the Mejerda River.

III. HYDROLOGY

Hydrological Characteristics of Past Major Floods

- 4.1 Flood runoff in the Mejerda River basin shows regional variations corresponding to rainfall features. Floods originating from the southern tributaries on the right bank tend to produce hydrographs with a sharp peak and could occur from spring (Apr. to May) to autumn (Sep. to Oct.). The upper reaches of the Mejerda River and the northern (left bank) tributaries are prone to cause flooding during the winter season from December to February/March due to high rainfall depths in this area, and are likely to have flatter hydrographs with longer duration than the right bank tributaries. With significant rainfall on the entire Mejerda River basin, though it can seldom be observed, the basin could be the origin of devastating floods.
- 4.2 The 1973 March flood, characterized by i) a high and single peak of inflow and rainfall, and ii) extensive rainfall in the entire basin, caused extensive inundation in the entire reaches of the Mejerda River. The probability of flood peak at Ghardimaou was estimated at 1/50, and the rainfall probability also reached 1/20 to 1/50 in the entire basin. The duration of high water level and inundation, on the other hand, was reported to be rather short (not more than one week).
- 4.3 The 2000 May flood caused severe inundation upstream of the Sidi Salem Reservoir, especially in the Jendouba and Bou Salem areas. The prominent hydrological features

of this flood are; i) high inflow to the Mellegue River with a single peak, and ii) localized rainfall. Rainfall concentrated on the Mellegue, Tessa and Rarai sub-basins (rainfall probabilities: 1/30 to 1/50 for these areas, 1/5 or higher for other sub-basins). The peak discharge at K13 on the Mellegue River was estimated at 1/80 of probability, while the peak at Ghardimaou falls into the range between 1/5 and 1/10.

- 4.4 Due to such a high and acute inflow in the Mellegue River, the Mellegue Dam needed to release water. The flood released from the Mellegue Dam exceeded flow capacity of the downstream river channels, and overflowed.
- 4.5 The 2003 January flood is distinguished by i) multiple peaks (long duration) of inflow at Ghardimaou and ii) multiple peaks (long duration) of rainfall. Similar characteristics was also observed in the 2004 January flood. The peak discharge at Ghardimaou is estimated at 1/15 probability, but the probability of the flood volume (197 million m³, in total four peaks for 30 days) falls to 1/70.
- 4.6 The contrast between the 2000 May and 2003 January floods shows one of distinguishing features of the 2003 Flood. As presented in the table below, the peaks of inflow to the Sidi Salem Reservoir of the two floods were nearly identical. However, due to the long duration of high discharge during the 2003 January flood, the two floods resulted in two different peaks of outflow from the dam.

Flood	Inflow Max. (Sidi Salem)	Inflow Volume (at Bou Salem for 30 days)	Outflow Max. (Sidi Salem)	Note
2000 May Flood	$1022 \text{ m}^{3}/\text{s}$	157 M m ³	$52 \text{ m}^{3}/\text{s}$	Single peak
2003 Jan Flood	$1065 \text{ m}^{3}/\text{s}$	827 M m ³	$740 \text{ m}^{3}/\text{s}$	Four peaks

Inflows and Outflows at Sidi Salem Dam during the 2000 May and 2003 Jan. Floods

Source: MARH

The Sidi Salem Reservoir mitigated peaks of the first and second waves of the inflow, but needed to increase releasing discharge up to 740 m^3 /s when the third peak arrived. A consequence of the multiple peaks of inflow and rainfall was the long duration of inundation on both upstream and downstream areas of the basin, especially in the downstream areas, which continued for a month or longer.

Implication of Hydrological Characteristics of Past Major Floods

- 5.1 The past floods prove that each flood bears different hydrological characteristics in the Mejerda River basin. The combination of the following hydrological features could determine the flood behavior in the basin:
 - Inflow (peak and volume) to the upper Mejerda (at Ghardimaou) and the Mellegue (at K13) Rivers from Algeria
 - Rainfall on the Mejerda River basin in the Tunisian territory of the basin (peak, volume, temporal variation, and regional variation)
- 5.2 The difference of runoff features from the left and right bank tributaries is another hydrological issue to be focused on.
- 5.3 The occurrence and behavior of floods are determined by influences of several hydraulic

conditions in the basin, including i) reservoir water levels, ii) outflow discharges from dams, and iii) flow capacity of the mainstream, tributaries, and structure sites, in addition to the above hydrological features.

IV. IDENTIFICATION AND STUDY OF PROBLEMS/ISSUES ON FLOOD CONTROL

Water Supply Operation

- 6.1 At present, the reservoir storage is kept as close as possible to the design normal water level in most reservoirs. Reservoir operations are focused on storing as much water as possible to satisfy demands in case of sequential drought years. The main constraints to flood control operations are all related to the fact that criteria for water supply operations are not well defined.
- 6.2 Attempts to develop operating rules of reservoirs and optimize the allocation of water resources were made in two previous studies: Eau 2000 and GEORE.
 - Eau 2000 (1993) included a complex analysis of reservoirs using stochastic dynamic programming techniques to optimize the allocation of water resources. The documents made available to the Study do not clearly discuss or define the probabilities associated with water supply security. Furthermore, the analysis did not address the need to balance salinity in the Cap Bon Canal, which provides water to Greater Tunis and other major urban areas to the South.
 - The GEORE project sponsored by GTZ in the late 80's created a computer-based optimization model intended to be used as a tool to optimize reservoir operations for water supply. Unfortunately, however, the model has become outdated because it does not include many of the newly constructed and proposed dams.
- 6.3 In the Study, reservoir storage volumes for water supply needed to be defined in order to proceed to flood control analysis. Since essential information on water supply was not available from the MARH, the Study carried out a water balance calculation to estimate how much storage volume should be reserved for water supply at each reservoir.
- 6.4 The calculation was made for the North Tunisian Water Supply System, a regional system of 27 reservoirs (existing and future) that are linked together to supply potable and agricultural water demands, based on a hydrological mass balance at each reservoir accounting for all inflows less all outflows and losses at each reservoir.

Initially, five drought scenarios of inflow were considered for the preliminary water balance:

Drought scenarios		Total Inflow* mil. m ³	Total as % of average**	Туре	
1:	1 year	1960	1,044	55%	Dry
2:	2 year	synthetic	2,088	55%	Dry
3:	2 year	Historic 1987-88	1,582	41%	Very dry
4:	3 year	synthetic	3,132	55%	Dry
5:	3 year	Historic 1992-94	22,04.5	38%	Very dry

Drought Scenarios Initially Considered

* inflow to 27 dams in Northern Tunisia **average inflow from 1946-1997=1912 mil. m³/year Source: the Study Team

The MARH defines hydrological drought as follows:

- a year is "dry" when inflows are less than 70% of the average, and
- a year is "very dry" when inflows are less than 50% of the average.

The typical dry year is 1960/61 and it is selected because it has a frequency of 1 in 5 years (T=0.2). This frequency is consistent with the definition of a typical dry year used in the Eau 2000 study.

The 2 and 3 year historical droughts are quite severe. Preliminary analysis indicates that most reservoirs in both drought cases would need to be 100% at the start of the agricultural season in order to meet demands. In addition, demand restrictions need to be applied in the second and the third years to prevent complete depletion of stocks.

6.5 After discussion with the MARH it was decided to retain the following three scenarios of inflow for the water balance calculation.

Drought scenarios			Total inflow (mil. m ³)	Recurrence interval (times)
1:	1 year	typical	1,044	1/5
2:	2 consecutive years	synthetic	2,088	1/9*
3:	3 consecutive years	synthetic	3,132	1/11**

Drought Scenarios of Inflow Selected for Water Balance

Notes: * One cycle is 2 years. ** One cycle is 3 years. Source: the Study Team

The MARH also requested a separate analysis of the two year consecutive drought with a 20% demand restrictions applied to irrigation in the second year.

6.6 The water balance calculation has identified that the Northern Tunisia Water Supply Scheme will experience deficits during two and three year consecutive drought events, as summarized below.

Drought	Demand Restriction	Voor	Deficits No	rthern Tunisia (N	1m ³ /year)**
scenario	Demand Restriction	Ical	2010	2020	2030
1 year	none	1	0	0	0
2 year	none	1 st	0	0	0
	20% agriculture	2 nd	6.0	19.1	68.6
2 year	none	1 st	0	0	0
	none	2 nd	6.7	21.1	75.2
3 year	none	1 st	0	0	0
	none	2^{nd}	6.7	11.4	62.4
	none	3 rd	84.5	267.1	377.8

Comparison of Storage Deficits for Selected Drought Scenarios of Inflow

** 27 dams in the Northern Tunisia Water Supply Scheme Source: the Study Team

6.7 For the two year consecutive drought, the deficits are localized and limited to the Mellegue II, Lakhmes, Siliana and R'Mil Reservoirs where the local agricultural demands exceed the capacity of the reservoirs. It is, therefore, possible to allocate "additional flood control storages" at other dams without affecting water supply in other parts of the system for a typical two year consecutive drought. In the Study, "the additional flood control storage" is defined as the reservoir storage volume which can be used for a flood control purpose below a design normal water level and above the top level of water supply storage to be secured to meet a water supply security.

This "two year consecutive drought" scenario is more realistic and provides an acceptable level of risk. Therefore, the MARH agreed to use this scenario to define storage allocation in reservoirs for water supply and also the additional flood control storage.

6.8 The three year consecutive drought cannot be managed unless significant system-wide demand restrictions are applied for potable water and agricultural irrigation. Under this scenario, the reservoirs at most dams in the system would need to be kept as full as possible at the beginning of September, which is the start of the hydrological year, in order to minimize water shortages. Therefore, an additional flood control storage is not advisable.

Flood Damage and Existing Measures

- 7.1 The flood prone areas suffering from habitual flooding are located mainly in the low undulated plains along the Mejerda mainstream. In the course of the Study, it was revealed that Jendouba, the Mellegue confluence, Bou Salem, Sidi Smail, Slouguia, Medjez El Bab, El Herri, Tebourba, El Battan, Jedeida, El Henna, the Chafrou confluence and El Mabtou have become flood prone towns/areas, which were seriously damaged by the past significant floods such as those that occurred in May 1973 and January to February 2003.
- 7.2 The flood damage due to past significant floods is categorized into agricultural products (crops, livestock, etc.), house and household effects, infrastructure and indirect damage such as work interruption, traffic blockade and aggravation of sanitary conditions.
- 7.3 Major agricultural crops that are damaged include mainly olive, cereal, vegetable and fruits. As to the households, the flood damage generally consists of houses (window, wall, roof, etc.), furniture and foods among others. The average damage value in the study area is estimated as follows:

• Farmers	: TND 25,917 (per farmer)
• Shops	: TND 5,044 (per shop)
 Industries 	: TND 10,963 (per factory)

7.4 The flood control measures existing in the Mejerda River basin are mainly dams and reservoirs, since the magnitude of flood is quite huge in terms of peak and volume. In fact, the Mellegue and Sidi Salem Dams have essential function for flood control. At present, a dike system along the river channels has been provided only at minimal level and limited in some short stretches in the basin.

7.5 In addition to the large scale dams, a movable weir at Hir Tobias has a vital role to control discharges in the lower Mejerda and the floodway to the sea. This floodway was completed in the 1950s.

Reservoir Operation

- 8.1 As the sizes and purposes of the reservoirs in the Mejerda River basin differ significantly, the efficiency of their flood control function was assessed and seven reservoirs were selected as important ones for further analysis and evaluation of reservoir operation during floods. These include the four existing reservoirs of Sidi Salem, Mellegue, Bou Heurtma and Siliana, and three reservoirs under planning or construction: Mellegue 2, Tessa and Sarrath.
- 8.2 Through reviewing historical operation records of dams, it can be mentioned that the past maximum water levels at most of the existing dams have never reached the designed highest water levels. This means that the designed flood control storages have not been fully used even during the past serious floods.
- 8.3 Only 13 % of the designed flood control storage of the Siliana Reservoir was used for a flood control purpose in December 2003 and roughly 18 % of the designed flood control storage of the Bou Heurtma Reservoir was used in January 2003. Both dams are provided with uncontrolled (non-gated) spillway facilities only for flood control. On the other hand, there is the only controlled (gated) spillway provided with the Mellegue Dam and that is why all outflows from the dam (spillway, bottom outlet, etc.) can be effectively controlled during floods. Almost all designed flood control storage (98.6 mil. m³ = 96 % of the designed flood control storage) was used to successfully decrease the peak discharge in December 2003.
- 8.4 In view of the above, it might be said that roughly one half of the total designed flood storages in the Mejerda River basin is expected to be used under the current reservoir operation for flood control, although it depends on the magnitude of flood, the spatial and temporal distributions of flood, and other factors.

River Channel Management

- 9.1 Deposition of sediment material in river channels results in substantial decrease of cross-sectional flow area and consequently reduction of discharge capacity of river channels.
- 9.2 In fact, intensive use of water through reservoir operations for irrigation, drinking water, hydropower and protection against floods has resulted in long-term smaller discharges and velocities with riverbed aggradation in the downstream river reaches, which has sometimes been compensated by flushing effect of flood water release from reservoirs.
- 9.3 The cross-sectional flow area at the river crossing structure, such as a bridge, is usually smaller; in other words, such a bridge is usually a flow obstacle, causing the rise of the upstream water level up to the stretches several kilometers long. As an example, the

bridges in El Battan and the Andalous Bridge in Mejez El Bab (see the photo below) have affected the flow characteristics due mainly to a number of piers. A decrease in the cross sectional flow area generates more frequent catastrophic overflowing during floods.



Historical Andalous bridge in Mejez El Bab

Flood Forecasting and Warning

- 10.1 For the flood forecasting and warning system (FFWS) in the Mejerda River basin, installation of a new telemetry system has been developed through the technical and financial assistance of AFD (l'Agence Française de Développement)¹ in the program of PISEAU (Projet d'Investissement dans le Secteur de l'Eau)² since this basin seriously suffered from large floods in 2002/2003. The installation of a telemetry system was completed at 75 gauging stations in the whole Tunisia in August 2007 and is currently in experimental operation. Out of 75 stations, 56 stations exist in the Mejerda River basin.
- 10.2 The major agencies concerned with flood forecasting are DGRE, DGBGTH, IRESA and CRDA, which are organized under the authority of the MARH, and INM. Also, the major agencies concerned with the warning system are the governorate offices, Civil Protection, National Security, National Guard, the police and their regional offices at the governorate level, all under the authority of the Ministry of Interior.
- 10.3 The new telemetry system is composed of four sub-systems: a hydro-meteorological observation system, a data transmission system, an analysis system, and a warning dissemination system. The system has just been installed and hence it has been pointed out that several requirements need to be fulfilled so as to efficiently strengthen the function of and effectively achieve all the objectives of the FFWS.

Flood Fighting

11. The regional Civil Protection is responsible for evacuation and flood fighting activities in cooperation with the National Guard, the police and the military at the regional level. These agencies belong to the Ministry of Interior, except the military, which is under the Ministry of National Defense. In regard to evacuation and flood fighting activities, the following issues are identified:

¹ French Development Agency

² Water Sector Investment Project

- i) It is not necessarily confirmed whether evacuation is successfully completed or not before the occurrence of inundation.
- ii) Some residents have no means to move their properties and hence are compelled to stay in their houses without evacuation.
- iii) No evacuation plan and map, which the residents can clearly and easily understand, has been prepared.

Organization and Institution

- 12.1 The Water Code (1975) is the basic law for water resources management. The paper, "MEDROPLAN (The Mediterranean Drought Preparedness and Mitigation Planning) Guidelines, Technical Annex" (Draft, May 2006), provides the basic information concerning the organizational and institutional framework of the present Integrated Water Resources Management (IWRM) in Tunisia. Planning and design standards and practices for the river works and water use facilities are reported to be not available in written form. Some technical rules and practices applied to the daily operation of management, planning, design, construction, operation, maintenance and monitoring activities have not also been documented yet.
- 12.2 The MARH is entrusted with water management according to Article 2 of the updated Decree No 2001-419 dated 13 February 2001 (JORT). Duties of the MARH are managed by its different directions and departments under the legal framework defined in the updated Decree No 2001-420 (13 February 2001, JORT).
- 12.3 Water Exploitation and Distribution National Company (SONEDE), established by Law No 68-33 (2 July 1968, JORT), is an autonomous institution under the umbrella of the MARH authorities, and it ensures the management of not only domestic water but also industrial and other (non-agricultural) uses over the country.
- 12.4 North Water Canal, Adductions and System Management Company (SECADENORD), established by the law No 84-26 (14 May 1984, JORT), has its financial autonomy under the authority of the MARH. It ensures the management and maintenance of the part of North West water network transfer: i.e., the north water canals, and the adduction for the canalization of water from the Sidi Salem Dam, the Ichkeul zone, and the extreme North West for the users in the North East, Centre and South of the country where there is fresh water shortage.
- 12.5 In Tunisia, flood control management has been executed occasionally and incidentally depending on the conditions of floods. Furthermore, the problems and issues concerning river basin planning and management focusing on flood control are identified from institutional and organization viewpoints as stated below.
 - a) There is no permanent division or service for flood control activities and management in the central and regional directions except services for risk and flood announcement.
 - b) There are no documented technical guidelines or standards for flood control and water supply planning and design, and no reservoir operation rule.

- c) The competence for flood control is separated: the MARH for rural and agriculture areas, and the MEHAT for urban areas.
- d) The competence for flood fighting activities is separated: forecasting and announcing by the MARH, and warning, fighting and evacuation activities by Civil Protection, the Ministry of Interior.
- e) Sediment control in watersheds is insufficient: sedimentation inside river channels and reservoirs is one big factor of causing floods. And
- f) Cooperation with Algeria for river basin management is insufficient: in particular rainfall and discharge data necessary for flood forecasting and warning.

Environmental and Social Considerations

- 13.1 In the framework of the Study centered on flood control, the Ichkeul National Park, a World Heritage site of UNESCO, which is not located in the immediate surrounding of the project area, seems not to be greatly affected; being guaranteed an equal annual water quota as other 2 users of the Extreme North waters, namely cities drinking water and irrigation.
- 13.2 The Feija National Park is the only park listed in the study area. The park seems to be secured from big floods of the Mejerda River considering its distance from that river and its high elevation. However, forest fires and land-slides need to be closely monitored to avoid reduction of the forest tree resources, which could cause land degradation and increased sedimentation in the Mejerda River due to runoff, considering the steep slopes observed in this area.
- 13.3 Although IUCN has presently identified about 80 species of mammals, 362 birds' species and more than 500 species of reptiles and fishes in the country, endangered species of flora and fauna are not confirmed in the flood plain and irrigable areas of the Mejerda River basin. However, the Study has confirmed that several fish species were introduced in the reservoirs of the many dams that were built over the years. It is, therefore, evident that several fish species are living in the Mejerda River and the Sidi Salem Reservoir.
- 13.4 Among these fish species, one can cite the berbel (Barbus callensis), which is endemic in North Africa, the common Tilapia (Cyprinus carpis), several species of mullets and the catfish. Conserving these fish species for the fishing activity of the riparians is important as many live off such activity. A minimum water flow is necessary in the Mejerda River, as well as a minimum water quality for the fish populations.
- 13.5 Although there are no historical remains or archeological sites listed as a World heritage in the study area, several bridges of cultural relevance exist along the Mejerda River, namely in Medjes el Bab, Jedeida and Bizerte Cities.

V. BASIC STRATEGY FOR MASTER PLAN FORMULATION

14.1 The primary purpose of the Study is to formulate a master plan for sustainable control and management of floods in the Mejerda River. The most important goal of the Study is to

implement the flood control measures in accordance with the master plan for security and safety against floods. Consequently, social welfare is promoted and it is expected to benefit the State in both regional and national economic development. Hence, flood control measures to be proposed under the Study shall be realistic and practical.

- 14.2 In view of the above, the master plan has been formulated based on the following strategies.
 - (1) Comprehensive approach for flood control on the basis of the concept of Integrated Flood Management

Flood management has focused on defensive practices until now, but it is widely recognized in recent years that a paradigm shift from defensive action to proactive management of risks due to floods is required. This paradigm shift favorably encourages implementation of Integrated Flood Management (IMF).

When implementing policies to maximize the efficient use of resources in a river basin, efforts are made to maintain or augment the productivity of the flood plains. However, economic and human life losses due to flooding in the basin cannot be ignored. Treating floods as isolated problems almost necessarily results in a piecemeal and localized approach. Therefore, IFM calls for a paradigm shift from the traditional fragmented approach of flood management, and requires planning of flood control using the following logical approaches for managing floods in an integrated manner:

- To manage the water cycle as a whole,
- To integrate land and water management,
- To adopt a best mix of strategies,
- To ensure a participatory approach, and,
- To adopt integrated hazard management approaches.
- (2) Priority to water supply security

Water is one of the precious limited resources in Tunisia, being located in arid and semiarid zones, where there should never be a drop of water to waste. Hence, the State have developed a national water management plan placing primacy to water use. Therefore, to secure the amount of required water by exploiting the relatively abundant surface water in the northern areas where the Mejerda River basin lies is a crucial key issue of Tunisia.

Therefore, the flood control plan in the Majerda River basin is required to be harmonized with the water use plan in the basin giving priority to the realization of water supply with required security, because there would be a tradeoff between the water supply and flood control risks.

(3) Share of roles between structural and non-structural measures

Absolute protection from flooding is neither technically feasible nor economically or environmentally viable. Hence, flood control measures need to aim at minimizing flood damage, and a combination of appropriate structural and non-structural measures is essential to realize this purpose. The structural measures will be focused on preventing inundation up to a design flood, which is not only technically feasible, but also economically viable and environmentally sound. The non-structural measures, on the other hand, would focus on mitigating flood damage due to excess floods which exceed the design flood. Furthermore, the non-structural measures shall also assume the tasks to sustain flood preventing effect of the structural measures.

(4) Attention to public acceptance of flood control measures

Flood control measures against flood risks and damage need to be formulated and provided in conformity with the expectations of the residents in the flood prone areas. Thus, in the Study, an interview survey to the residents on public acceptance of flood risk and two public consultation meetings with stakeholders, including central/local governmental agencies and local residents, were conducted in the upstream, middle and downstream reaches of the Mejerda River basin. These aimed to sound out the social needs, views, opinions and acceptance to proposed flood control measures. The master plan shall therefore pay careful attention to the voice of the residents.

VI. OUTLINES OF MASTER PLAN

- 15.1 In accordance with the basic strategies set up in the Study to formulate the master plan, the Study has proposed the flood control master plan be composed of the following six projects, with two and four projects for structural and non-structural measures, respectively, are proposed. The flood control projects are expected to definitely and timely yield their effects by 2030, the target year of the Study.
 - (1) Structural measures: to focus on protecting cities/towns/villages and also the agricultural land along the Majerda River from flooding up to design floods
 - 1-1 Project on strengthening flood control function of reservoirs: to minimize flood peaks released from seven reservoirs (Sidi Salem, Mellegue, Bou Heurtma, Siliana, Mellegue 2, Sarrath and Tessa Reservoirs) and also in their downstream rivers
 - 1-2 Project on river improvement: to prevent detrimental flood overtopping from rivers up to design floods
 - (2) Non- structural measures: to focus on mitigating flood damage caused by excess floods and also sustaining flood protection effect of the structural measures
 - 2-1 Project on strengthening the existing flood forecasting and warning system: to effectuate earlier supply of flood information required for the projects on strengthening (i) flood control function of reservoirs (1-1) and (ii) evacuation and flood fighting system (2-2)
 - 2-2 Project on strengthening evacuation and flood fighting system: to set up

human loss and minimize property damage during floods

- 2-3 Project on organizational capacity development: to set up well-organized and empowered institutional arrangements so as to facilitate effectuation of other flood control projects proposed in the master plan from planning to operation/maintenance stages
- 2-4 Project on flood plain regulation/management: to minimize flood risks/damage in low land areas subject to inundation during excess floods along the Mejerda River

The six projects above must be closely complementary to each other for their full and permanent effectuation. The interrelationship among the projects is illustrated in **Figure 15.1**, are as explained below.

- 15.2 Project 1-1 and Project 1-2: Both projects are planned to protect the floods together up to the design flood corresponding to the flood protection level so as to prevent flood inundation. Project 1.1 is to strengthen the flood control function of the seven selected reservoirs, four existing reservoirs (Sidi Salem, Mellegue, Bou Hertma and Siliana Reservoirs) and three future reservoirs (Mellegue 2, Sarrath and Tessa Reservoirs) through improvement of the current reservoir operation rules during floods, in order to reduce the flood peaks from the reservoirs as much as possible. The reservoirs, however, can not entirely prevent the flood inundation in their downstream, because their downstream rivers receive flood runoff from their own basins as well. For this reason, Project 1-2 is needed to successfully prevent flood overtopping from the downstream rivers.
- 15.3 Project 1-1 and Project 2-1: The enhancement of flood control function of reservoirs contemplated in Project 1-1 requires relevant and accurate flood information as earlier as possible. Therefore, Project 2-1 is necessary to provide Project 1-1 with the information, including flood forecast, through strengthening the existing FFWS.
- 15.4 Project 2-1 and Project 2-2: The evacuation and flood fighting activities, which are essential to prevent human loss due to flooding, also need information of flood as earlier as possible. Hence, Project 2-1 is also necessary to provide Project 2-2 also with earlier information of flood, including flood forecast, through strengthening the existing FFWS.
- 15.5 Project 2-3 and other projects: It is indispensable under the concept of IFM to provide well-organized and empowered institutional arrangements which shall support operation and maintenance as well as planning and design/construction of other projects in the master plan. This will secure sustainable effects expected in other projects.
- 15.6 Structural measures and Project 2-4: The structural measures, namely Project 1-1 and Project 1-2, could protect the area from floods up to the flood protection level, as mentioned above. This means that the flood control plan formulated in the master plan allows inundation during excess floods exceeding the design flood for river improvement works. Thus, low lying areas located along the Mejerda River are subject to inundation during excess floods. Currently, some of the low lying areas have been developed for

cultivation as well as dwelling, and hence flood plain regulation/management is essential so as to minimize flood risk/damage in the low land areas by the excess floods.

15.7 **Figure 15.2** presents the overviews of the master plan composed of the six proposed projects for flood control in the Mejerda River basin.

VII. PROJECT DESIGN

Project on River Improvement

- 16.1 In order to cope with the design flood discharges in each zone with 10-year and 20-year probabilities set as design flood discharges, the structures for river improvement works in the Mejerda River basin are composed of the following structures:
 - (a) River channel improvement,
 - (b) Bypass channel,
 - (c) Retarding basin,
 - (d) Ground sill,
 - (e) Sluiceway,
 - (f) Bridges,
 - (g) Other miscellaneous structures (revetment and detachable stop log structures), and
 - (h) Maintenance of river channel.

As for the river channel improvement, a combination of channel excavation/dredging and widening and levee construction is proposed through numerous trials to reach the optimum set of design channel geometry from technical and economic viewpoints. The major dimensions of the structures were determined in the preliminary design based on the topographic survey results obtained through the Study. The salient features of the structures proposed in the master plan are summarized at end of this section.

16.2 In order to cope with the present insufficient river flow capacity and difficulty of river channel widening in Mejez El Bab and Bou Salem Cities, construction of two bypass channels is recommended to accommodate the excess of the design flood discharge. In the case of Mejez El Bab City, the flow section at the historical old bridge (Andarrous Bridge) is a critical bottle neck. However, the bridge as a heritage structure will be conserved as it is in accordance with the request of DGBGTH, MARH as well as the public, conveyed in the stakeholders' meetings held in the course of the Study.

Bou Salem City is developed on both sides of the Mejerda River. The available space for river improvement works between both banks is quite limited. Almost the whole Bou Salem City is located in a flood prone area along the Mejerda River. The bypass channel is an effective measure to lower the risk of flood from the topographic point of view. The location of the bypass channels is shown in the general plans of river improvement works in **Figures 16.1** and **16.2**.

16.3 The El Mabtouh plain is significantly advantageous for creating a retarding basin to protect the downstream area of the Mejerda River (Manouba, Ariana and Bizerte

Governorates), which is widely developed as the breadbasket of the country. The designated area, 2,118 ha, with 50 million m^3 of total capacity will retard a maximum discharge 200 m^3 /s out of 860 m^3 /s of the peak discharge (10-year flood). As for the appurtenant structures for the retarding basin, an inlet channel with an overflow dike, a surrounding dike and sluiceways shall be constructed. The general layout is shown below:



General Layout of El Mabtouh Retarding Basin

- 16.4 The proposed river improvement scheme excludes a short-cut channel so that the gradient of the present riverbed profile is not drastically changed before and after improvement works. The present riverbed is anticipated to rise up due to sedimentation. Consequently, it is judged that provision of a ground sill is not necessary on the Mejerda River except in the bypass channels at the inlet and outlet structures and at the inlet of El Mabtouh Retarding Basin.
- 16.5 Based on the hydraulic analysis with the latest river cross sections, it was clarified that four road bridges, one aqueduct with a foot path and two railway bridges would be affected. The elevations of these superstructures are lower than the design high water levels. The superstructure of the railway bridge at Jedeida (Zone D2) can be heightened by jacking up with placement of additional concrete on the top of substructure. The other six bridges should be replaced with new bridges.
- 16.6 The thick bush prevailing in the high water channel mainly consists of a kind of tree so-called "Tamarix" and can be seen almost at all stretches along the Mejerda River. Particularly, these trees make the flow area narrower and hinder the smooth water flow in the river channel. This is a serious problem to cope with flood prevention. On the

contrary, it is observed that they are somewhat contributing in prevention of river bank erosion. In order to efficiently utilize the Tamarix as site-oriented material, a Japanese traditional method for slope protection can be introduced in the Mejerda River basin.

16.7 The salient features of the major structures proposed as river improvement works are summarized by each zone in **Table 16.1**.

Project on Strengthening Flood Control Function of Reservoirs

- 17.1 All reservoirs in the Tunisian territory of the Mejerda River basin must be operated as one coordinated system in order to enhance their flood control functions, paying special attention to the seven important reservoirs selected for flood control. For this reason, it is necessary to provide fundamental rules for the well-coordinated operation of the system and ensure that the rules are followed at all times so as to optimize coordination of dam operation for the most effective flood control as well as successful water supply.
- 17.2 Under the above specific state of reservoir operation in the Mejerda River basin, the key to strengthening the flood control function of reservoirs is (i) to use the available flood control storage provided above a normal water level (NWL), including the additional flood control storage, as effectively as possible and (ii) to minimize flood peaks downstream of the dams.
- 17.3 In order to effectively realize the above strategies, this project is incorporated into the master plan, and the major programs and activities of the project are as presented below.

	Main Programs and Activities							
1.	Improvement of simulation model for coordinated operation of dams							
2.	Drafting improved operation rules of seven selected reservoirs for flood control							
3.	Trial application (2 rainy seasons), review and improvement of the draft improved reservoir							
	operation rules for flood control							
4.	Coordination of institutional arrangements related to improved reservoir operation rules for							
	flood control							
5.	Strengthening function of collection, storing, analysis and dissemination of data/information							
6.	Preparing monitoring plan to sustain project effects							

Project on Strengthening Existing Flood Forecasting and Warning System

- 18.1 In the Study, the development and improvement plan for strengthening the existing FFWS is recommended in due consideration of the following aspects:
 - As immediate measures to minimize flood risks and mitigate flood damage before completion of the planned structural measures,
 - As measures to minimize the risk of and mitigate damage due to extraordinary floods exceeding the planning/design level of the structural measures, and
 - As measures to contribute to coordinated operation of dams by providing timely and accurate hydrological information.

Therefore, the objectives of FFWS for the Mejerda River basin are:

• To provide hydrological information in order to conduct integrated management of

river structures including coordinated operation of dams, which would contribute to damage mitigation in inundation areas, and

- To provide hydrological information in order to make decisions of required actions for evacuation / flood fighting system.
- 18.2 To realize strengthening the existing FFWS, the following are the major programs and activities for the project.

	Main Programs and Activities						
1.	Scrutiny on additional installation of telemetric rainfall and water-level gauges to existing						
	telemetry system						
2.	Installation of additional telemetric rainfall and water-level gauges						
3.	Study on flood forecasting method and model						
4.	Development of flood forecasting model						
5.	Installation of measuring device of dam release discharge						
6.	Improvement of FFWS based on trial application and review of the draft improved reservoir						
	operation rules for flood control						
7.	Preparation of a system operation manual						
8.	Preparation of monitoring plan to sustain project effect						

Project on Strengthening Evacuation and Flood Fighting System

- 19. The current evacuation / flood fighting system for the Mejerda River basin needs to be reconsidered to strengthen its function from the following two viewpoints:
 - (a) In order to decide well-timed commencement of evacuation / flood fighting activities, it is important to clarify precise commencement criteria.
 - (b) Raising of peoples' awareness of disaster mitigation is essential, since understanding and cooperation of the public and their communities are indispensable for evacuation activities.

Therefore, the following are proposed to be executed in the project.

	Main Programs and Activities							
1.	Improvement of information sharing system among official agencies and communities							
	regarding flood disaster management and evacuation plan							
2.	Study and setting of alert levels at key water-level gauging stations for evacuation/flood							
	fighting activities							
3.	Formulation of precise criteria to commence evacuation/flood fighting activities							
4.	Development of clear and understandable evacuation procedures and drilling at pilot areas							
5.	Preparing monitoring plan to sustain project effect							

Project on Organizational Capacity Development

20.1 An organizational capacity development plan for institutions and organizations in the Mejerda River basin is drafted to materialize the necessary actions for the problems/issues identified in the Study. This draft plan consists of the following eleven programs, classifying the programs into three attributes of institutional integration of river administration, namely (i) integrated administration, (ii) integrated planning and implementation and (iii) integrated operation and maintenance.

- (i) Integrated administration
 - Program 1: One management for one river basin (Mejerda River)
 - Program 2: Permanent organization in central and regional directions to promote IFM
 - Program 3: Supplement IFM to the Mission of National Water Council
 - Program 4: Basin-wide environmental management and monitoring
- (ii) Integrated planning and implementation
 - Program 5: Integrated planning of structural and non-structural measures for flood control by Project Steering Committee under DGBGTH
 - Program 6: Coordination by MARH in design to O/M stages of the project
 - Program 7: Implementation and management by Project Management Unit under DGBGTH in design and construction stages
 - Program 8: Documented technical guidelines, standards and rules
 - Program 9: Arrangement of flood insurance
- (iii) Integrated operation and maintenance,
 - Program 10: Strengthening O&M of existing water supply system and large dams
 - Program 11: Establishment of new agency for O&M of river course and river facilities of Mejerda River
- 20.2 It is realistic to materialize the drafted plan by step-wise, namely in three stages as shown below because there are limited experiences and practices of flood management and O&M of the river works in Tunisia.

	Main Programs and Activities						
Fi	First Stage						
1.	Scrutiny and establishment of permanent division or direction in charge of Mejerda River basin inside DGBGTH						
2.	Detailed study on 11 proposed programs for organizational capacity development						
3.	Initiating the proposed programs						
4.	Selection of a pilot project to be conducted in the second stage						
5.	Provision of documented technical guidelines, standards and rules						
Se	cond Stage						
1.	Conducting a pilot project under proposed river improvement project of the Mejerda River						
Tł	nird Stage						
1.	Scrutiny and establishment of an agency in charge of O/M of the Majerda River basin, if the pilot project justifies the viability of the agency						
2.	Preparing monitoring plan to sustain project effect						

Project on Flood Plain Regulation/Management

- 21.1 In order to reduce vulnerability to flood risk in the flood prone areas, a flood plain regulation/management is vital in the Mejerda River basin. The following four aspects should be focused on to prepare the action plan and associated activities:
 - To delineate the flood prone area (flood risk map) based on the inundation analysis, latest land use and demographic information, which are supported by GIS system created through the Study with subsequent updating,

- To examine future land use plan on the flood risk map in order to mitigate the vulnerability to inundation and to enhance the productivity of agricultural development,
- To prepare the guidelines through the activities above to enable sustainable flood management including proper maintenance of structural measures as proposed in the Study, and
- To disseminate and promote the concept of the flood plain regulation/management over the Mejerda River basin (CRDAs and other local governments) by means of training and seminars in the course of programs.

In order to realize the concept of the project, following activities will be contemplated:

	Main Programs and Activities						
1.	Delineation of flood prone area through review of runoff and inundation analysis of the						
	Mejerda River basin						
2.	Updating of GIS data base with current cropping information						
3.	Preparation of flood risk map with zoning by risk level						
4.	Analysis on improved cropping pattern based on current prevailing land use						
5.	Preparation of guideline for flood risk mapping						
6.	Preparation of guideline for enhanced land use control for urban and rural areas						
7.	Dissemination, application, evaluation and validation of the guidelines in target CRDAs and						
	local governments						
8.	Training and seminar						

VIII. IMPLEMENTATION SCHEDULE

22. The overall implementation schedule of the flood control measures recommended in the master plan is presented below.

Sahamaa of Maatan Dian		Planning Period —								→														
Schemes of Waster Flan	Agency	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Study on M/P																								
Preparatory activities*																								
(1) Structural Measures																								
1) Strengthening flood control function of reservoirs	MARH																							
2) River improvement	MARH/ MEHAT																							
- D2 (River Mouth-Laroussia D	am)				D	D, Bi	<u>ddi</u> ng	С	onstru	ction														
- D1 (Laroussia Dam-Sidi Saler	n Dam)															Γ	DD, B	idding	Con	structi	on			
- U2 (Sidi Salem Dam-M/M Co	onfl.**)									1	DD, B	iddin	g	Cons	tructi	on	_							
- U1+M (M/M Confl.*-																			DD, I	l Biddin	g			
National Boundary w/Algeria)																				_ Co	onstruc	ction		
(2) Non-structural Measures																								
1) Strengthening FFWS	MARH					_																		
 Strengthening evacuation & flood fighting system 	MOI																							
3) Organizational capacity development	MARH																							
 First stage: Establishment of permanent division/direction 																								
 Second stage: Pilot project 					(F	Perfor	med i	n (1)-2	2) Riv	er Imp	prover	nent)												
- Third stage: Establishment of agency	O&M																							
4) Flood plain regulation/ management	MARH																							
National Development Plan			11	lth				12th					13th					14th				15	th	

Notes: * including Feasibility/Detailed Studies, fund arrangements, procurement of consulting services, etc. ** M/M Confl.=Mejerda-Mellegue Confluence

IX. PROJECT COST

23.1 The project cost of each scheme composed of the flood control measures in the master plan is estimated as summarized below.

			$(x10^{5})$
Schemes	TND Equiv.	USD Equiv.	Yen Equiv.
(1) Structural measures			
1.1 Project on river improvement			
- Zone D2	133,574	114,068	12,181,000
- Zone D1	173,657	148,298	15,837,000
- Zone U2	186,475	159,244	17,005,000
- Zone U1+M	60,079	51,306	5,479,000
Sub-total of 1-1	553,785	472,916	50,502,000
1.2 Project on strengthening flood control function of reservoirs	5,772	4,934	527,000
Total of (1)	559,557	477,850	51,029,000
(2)Non-structural measures			
2.1 Project on strengthening FFWS	5,592	4,775	510,000
2.2 Project on strengthening evacuation/flood fighting system	2,910	2,485	265,000
2.3 Project on organizational capacity development	7,135	6,093	651,000
2.4 Project on flood plain regulation/management	5,238	4,473	478,000
Total of (2)	20,875	17,826	1,904,000
Grand Total: (1)+(2)	580,432	495,676	52,933,000

Source: the Study Team

The project cost is estimated based on the price level as of June 2008 and the following exchange rates: TND 1 = JPY 91.20 = USD 0.854.

- 23.2 The project cost of "1.1 Project on river improvement" consists of (i) costs of construction, land acquisition, government administration and engineering services, (ii) physical and price contingencies, and (iii) taxes.
- 23.3 The government administration and engineering services costs are calculated as 3% of the sum of construction and land acquisition costs and 10 % of the construction cost, respectively. The physical contingency is computed as 10% of (i) above. In the calculation of the price contingency, the annual price escalation rates of 2.1% and 3.2% are applied to the foreign and local currency portions, respectively, for the cost components of (i) above and the physical contingency.
- 23.4 The project costs of "1.2" and "2.1 to 2.4" consist of (i) costs of engineering services and government administration, (ii) physical and price contingencies, and (iii) taxes.

X. PROJECT FUND ARRANGEMENT

Capital Cost for Project on River Improvement

- 24.1 The total capital cost of the project on river improvement proposed in the master plan is estimated at about 554 million TND. Of which, Zone D2 and Zone U2, having higher priority for implementation, need capital costs of 134 million TND and 186 million TND, respectively. Annual funds requirements are expected to vary from 22 to 44 million TND during the construction periods.
- 24.2 Since the project on river improvement need sizable capital investment, it is hoped that

part of the capital cost be covered by loan assistance from the donor agencies. On the other hand, as a result of general review on the assistance strategies as well as the amounts of past loan assistance from the major donors, it is deemed that a sizable assistance for a flood control project cannot be expected, except perhaps from either the French or the Japanese Governments.

Even though the Tunisian Government may successfully receive loan assistance from international development agencies, the government generally needs to allocate about 20 ~ 30% of the capital cost, which amounts to 4 million ~ 13 million TND per year.

Soft Component of Flood Control Project

- 25.1 The costs of the soft components proposed in this master plan study, namely the strengthening of the flood control function of reservoirs, strengthening the existing flood forecasting and warning system, organizational capacity development, strengthening evacuation and flood fighting system, and flood plain regulation/management, amounts to about 27 million TND in total.
- 25.2 The soft components consist mainly of technical assistance activities, and thus need relatively smaller capital expenditure. Accordingly, the soft components are considered eligible for grant-based technical cooperation projects in the light of the contents of project activities as well as the smaller capital costs.

XI. OVERALL EVALUATION OF MASTER PLAN

Economic Evaluation

26.1 The EIRRs of the whole project as well as individual projects in each zone were calculated in accordance with the implementation schedule, as shown below, ranging between 12.1% and 33.7%, and are above the economic discount rate of 12.0%. In addition, the economic net present value (ENPV) and benefit-cost ratio (B/C) adopting 12.0% of discount rate exceeds "0" and "1", respectively. These calculation results have proven that all the proposed flood control projects are feasible from the economic point of view.

	Zone D1	Zone D2	Zone U1+M	Zone U2	Whole Projects
EIRR	20.5%	33.7%	12.1%	14.6%	25.0%
ENPV(million TND)	19.96	230.31	0.29	13.60	264.16
B/C Ratio	2.73	5.83	1.01	1.28	3.04

Summary of Economic Analysis (river improvement project)

Source: the Study Team

26.2 The sensitivity of the EIRR and ENPV was computed to access the robustness of the economic viability of the project to several adverse changes in project cost and benefits. A switching value analysis was also made to ascertain that the cost required to reduce the ENPV to 0 and the minus benefit to make the EIRR equal to the economic opportunity

	•			
	Adverse Scenarios	EIRR	ENPV (million TND)	Switching Value
Zone D1	Base Case	20.5%	20.0	-
	a. Capital Cost Increase 20%	18.9%	17.7	+ 175%
	b. Flood Control Effect by -20%	18.5%	13.7	- 63%
	c. GDP Growth - 1% point	18.1%	11.8	-
	d. a + b + c	14.5%	4.8	-
Zone D2	Base Case	33.7%	230.3	-
	a. Capital Cost Increase 20%	30.7%	220.9	+ 487%
	b. Flood Control Effect by -20%	30.1%	174.7	- 83%
	c. GDP Growth - 1% point	31.9%	185.3	-
	d. $a + b + c$	25.5%	129.3	-
Zone U1+M	Base Case	12.1%	0.3	-
	a. Capital Cost Increase 20%	10.7%	-4.3	1.4%
	b. Flood Control Effect by -20%	10.4%	-4.0	1.4%
	c. GDP Growth - 1% point	10.5%	-3.5	-
	d. a + b + c	7.6%	-11.3	-
Zone U2	Base Case	14.6%	13.6	-
	a. Capital Cost Increase 20%	12.6%	3.9	+ 28%
	b. Flood Control Effect by -20%	12.2%	1.1	- 22%
	c. GDP Growth - 1% point	12.5%	2.2	-
	$\mathbf{d.} \mathbf{a} + \mathbf{b} + \mathbf{c}$	8.7%	-17.8	-
Whole Project	Base Case	25.0%	264.2	-
	a. Capital Cost Increase 20%	22.4%	238.3	+ 204%
	b. Flood Control Effect by -20%	21.8%	185.4	- 67%
	c. GDP Growth - 1% point	23.1%	195.8	-
	d. a + b + c	17.6%	105.0	-
~				

Summary of Sensitivity Analysis

cost of 12.0%.

Source: the Study Team

- 26.3 The sensitivity analysis shows that the economic viability of the proposed flood control projects in Zone D1, D2 as well as the whole project are robust under the various adverse assumptions. Also, economic viability of the zone U2 has sufficient robustness. When overrun of capital cost is within the range of 28% to the base case or there is a decrease in the economic benefits within minus 22% to the base case, the project sustains its economic viability.
- 26.4 In the case of the project in Zone U1+M of which the economic viability is rather low, since project implementation is scheduled to start in 2027, it is recommended to execute economic analysis again before implementation, taking into consideration the change in the economic development in the zone as well as the asset values in the probable flood area.

Environmental Evaluation

- 27. The conceivable impacts to be caused by implementation of structural measures of the project on river improvement are evaluated through the IEE. According to the IEE results, the following conclusion and recommendations were obtained:
 - (a) As for the river improvement works planned in the upper area, the Mellegue improvement works are recommended because of the least negative environmental

and social impacts due to its smaller scale. All other works in the upper area are recommendable because their negative medium impacts can be controlled through adequate mitigation measures and proper monitoring.

- (b) As for the river improvement works planned for the middle area, all works are also recommendable considering that proper mitigation and monitoring measures can alleviate their negative medium impacts.
- (c) The same thing as above can be said for the river improvement works planned for the lower area.

Technical Evaluation

- 28.1 Water is limited precious resources in Tunisia and there is never a drop of water to waste. Hence, the flood control master plan formulated in the Study has been satisfactorily harmonized with the water use plan in the Mejerda River basin assigning higher priority to realization of water supply, because the water supply risk and flood control risk is in a tradeoff position.
- 28.2 The flood control measures in the master plan have been formulated in principle by employing rather technically conventional knowledge and approaches that have been usually applied to flood control projects, and hence it is expected that there would be no technically challenging problems to be encountered in the project implementation and also its operation and maintenance stages.
- 28.3 The said flood control measures, in particular the projects on river improvement and on strengthening the existing FFWS, have reflected technical opinions and desires obtained from the local people, who have actually suffered from past serious floods. These opinions were gathered through the interview survey on public acceptance of the flood risks and at two stakeholders' meetings, which were conducted in the Study.
- 28.4 In the project on river improvement, the Study has proposed a kind of construction method for riverbank protection made with wood materials, which is widely adopted as a traditional way of riverbank protection in Japan. This construction method seems to be applicable to the Mejerda River by using trees, so-called "Tamarix", which have grown thick in the high water channels of the Mejerda River. If this method is effectively applicable with Tamarix, the cost of riverbank protection during the maintenance period can be significantly reduced. Furthermore, inhabitants who want to protect their own land from riverbank erosion will be able to do this with Tamarix by themselves, if they acquire the technical know-how on how to make it. No heavy machinery is needed. Therefore, maintenance works of river channel could be expected to be carried out by the local people, through participatory approach to some extent.

Conclusions and Recommendations

29.1 The projects proposed in the master plan have been formulated to effectively resolve the flood problems in the Mejerda River basin with the target year of 2030. This Study has confirmed that the projects will help alleviate the serious flood damage experienced

particularly in the recent years and are feasible technically, economically and environmentally.

- 29.2 In due consideration of the disastrous conditions in the study area having been frequently devastated by the recent serious floods and decreasing flow capacity of the river channels, it is strongly recommended for the Government of Tunisia to immediately take necessary actions for further steps such as securing finance, technical assistance and so forth, so as to actually realize the following positive effects among others:
 - Prevention of long duration of flooding and health hazards,
 - Alleviation of losses in the project area due to extended stagnant flooding,
 - Resolution of paralysis in civic function due to traffic congestion caused by flood inundation in urbanized areas,
 - Improvement of living environment conditions and boosting of local economy due to lesser risk of flood damage.

Among the proposed projects, the following four projects are recommendable as the priority projects that need feasibility/detailed studies to be conducted without any delay.

Priority projects	Project costs (10 ³ TND)	Implementation schedule
1) River improvement for Zone D2 (between the estuary of the	133,574	2011 to 2017
Mejerda River and Laroussia Dam)		
2) Strengthening flood control function of reservoirs	5,772	2011 to 2013
3) Strengthening existing flood forecasting and warning system	5,592	2011 to 2013
4) Strengthening evacuation and flood fighting system	2,910	2013
Total	147,848	

Source: the Study Team

Zone D2				
I. Mejerda River				
1) Embankment				
a) Length				
Whole river stre	tches under planning		60,310	m
(Heightening of	existing levee)		20,280	m
Actual construc	tion plan of embankment		55,843	m
	1	(Left bank)	29.365	m
		(Right bank)	26.478	m
b) Height		(8)	0.5-2.5	m
2) Channel excavation	/widening	Length	63 838	m
	, including	Volume	10.0	$mil m^3$
3) Shuice gate		v oranie	47	Nos
A) Revetment	Concrete frame type		2 200	m
4) Revenient	Stone pitching type		2,200	m
	Eascine mattress type		2 400	m
5) Denouval of existing	huidaa		2,400	III Location
5) Reliewal of existing	blidge		3	Location
0) Raising of existing 1	anway bridge		1	Location
7) Raising of existing i			4,600	m
II. El Mabtouh Retard	ing Basin	1 1	0.120	
1) Inlet channel	Improvement of existing	g channel	9,130	m
	New channel construction	on	2,770	m
2) Outlet channel			7,780	m
3) Surrounding dike		Length	10,100	m
		Height	2.0-4.0	m
4) Design storage capa	city		50 million	m³
5) Design discharge		Inlet channel	Q=200	m^3/s
		Outlet channel	Q=50	m^3/s
6) Overflow dike of in	let channel (with stop log	Length	80	m
Zono D1				
Zone D1				
1. Mejerda River				
1) Embankment				
a) Length			5 0 550	
Whole river stre	tches under planning		79,552	m
Actual construc	tion plan of embankment		70,580	m
		(Left bank)	36,671	m
		(Right bank)	33,909	m
b) Height			0.5-2.5	m
2) Channel excavation	/widening	Length	81,224	m
		Volume	9.4	mil. m^3
3) Sluice gate			72	Nos.
4) Revetment	Concrete frame type		1,000	m
	Stone pitching type		500	m
	Fascine mattress type		2,700	m
5) Renewal of existing	bridge		_,	Location
II. Majez El Bah Byna	ss Channel		1	Location
1) Bypass channel		Lenoth	4 512	m
1) Dypuss channer		Excavation volume	7,512	$mil m^3$
2) Channel bottom wid	lth		15	m
3) Design Discharge	Meierda River		0 - 450	$m^{3/c}$
5) Design Discharge	Rypass channel		Q = 450 Q = 250	$m^{3/s}$
L	Dypass channel		Q = 230	III /S

 Table 16.1
 Salient Feature of Major Structures (River Improvement Works) (1/2)

Zone U2				
I. Mejerda River				
1) Embankment				
a) Length				
Whole river stre	etches under planning		54,971	m
Actual construct	tion plan of embankment		67,499	m
		(Left bank)	34,833	m
		(Right bank)	32,666	m
b) Height			2.5-4.5	m
2) Channel excavation	widening	Length	42,726	m
		Volume	9.6	mil. m°
3) Sluice gate	~ .		42	Nos.
4) Revetment	Concrete frame type		1,000	m
	Stone pitching type		500	m
	Fascine mattress type		3,300	m
5) Renewal of existing	aqueduct with foot bridge		1	Location
II. Bou Salem Bypass	Channel	. .	- - - - - -	
1) Bypass channel		Length	7,736	m 3
		Excavation volume	3.5	mil. m [°]
2) Channel bottom wid	lth		25	m
3) Design Discharge	Mejerda River		Q = 1,140	m_3/s
	Bypass channel		Q = 700	m [°] /s
Zona III				
Lone 01 I. Meierda River				
1) Embankment				m
a) Length				
Whole river stre	etches under planning		5.124	m
Actual construct	tion plan of embankment		5.124	m
		(Left bank)	2.264	m
		(Right bank)	2.860	m
b) Height		(Tught ounit)	1.0-3.0	m
2) Channel excavation	/widening	Length	48.217	m
, , , , , , , , , , , , , , , , , , , ,	0	Volume	4.2	mil m ³
3) Sluice gate			3	Nos.
4) Revetment	Stone pitching type		250	m
	Fascine mattress type		1,500	m

 Table 16.1
 Salient Feature of Major Structures (River Improvement Works) (2/2)

Zone M

I. Mellegue River			
1) Embankment			
a) Length			
Whole river stretches under planning		8,895	m
Actual construction plan of embankment		7,405	m
	(Left bank)	4,195	m
	(Right bank)	3,210	m
b) Height		1.0-3.0	m
2) Channel excavation/widening	Length	12,871	m
	Volume	0.6	mil. m ³
3) Sluice gate		3	Nos.



Source: the Study Team

Figure 15.1 Composition of M/P for Flood Control in Mejerda River Basin

Figure 15.2 OVERVIEW OF THE MASTER PLAN FOR FLOOD CONTROL IN MEJERDA RIVER BASIN

STRUCTURAL MEASURES



NON-STRUCTURAL MEASURES





Appendix I Scope of Work

付属資料2 S/W

SCOPE OF WORK FOR THE STUDY

ON

INTEGRATED BASIN MANAGEMENT FOCUSED ON FLOOD CONTROL IN MEJERDA RIVER

IN

THE REPUBLIC OF TUNISIA

AGREED UPON BETWEEN MINISTRY OF AGRICULTURE AND HYDRAULIC RESOURCES OF THE REPUBLIC OF TUNISIA

AND

JAPAN INTERNATIONAL COOPERATION AGENCY

Tunis, June 28th, 2006

Mr. Naceur Zehri Director General Department of Dam and Large Hydraulic Works Ministry of Agriculture and Hydraulic Resources



Mr. Kenji Nagata Leader of the Preparatory Study Team Japan International Cooperation Agency



1. INTRODUCTION

In response to the official request from the Government of the Republic of Tunisia (hereinafter referred to as " the Government of Tunisia ") for technical cooperation on "the Study on Integrated Basin Management focused on Flood Control in Mejerda River" (hereinafter referred to as "the Study"), the Government of Japan (hereinafter referred to as "GOJ") decided to conduct the Study in accordance with relevant laws and regulations in force in Japan.

Japan International Cooperation Agency (hereinafter referred to as "JICA") dispatched the preparatory study team to Tunisia from June 12th to July 8th 2006 and signed on the minutes of meetings on the Scope of Work for the Study on June 28th 2006.

Accordingly, JICA, the official agency responsible for the implementation of the technical cooperation programs of GOJ, will undertake the Study in close cooperation with the authorities concerned of the Government of Tunisia.

On the parts of the Government of Tunisia, the Ministry of Agriculture and Water Resources (hereinafter referred to as "MAHR"), shall act as the counterpart agency to the Japanese study team (hereinafter referred to as "the Team") and also as the coordinating body in relation to other governmental and non-governmental organizations concerned for the smooth implementation of the Study.

The present document sets forth the scope of work with regard to the Study and will be valid after notification of approval by JICA to the Government of Tunisia.

2. OBJECTIVES OF THE STUDY

The objectives of the Study are:

- 1. To formulate a master plan for Integrated Basin Management focused on Flood Control in Mejerda River,
- 2. To transfer technology and knowledge on integrated basin management focused on flood control to the Tunisian counterparts through their direct participation in the Study and training programs.

3. STUDY AREA

The Study area covers basically the whole area of the Mejerda River Basin shown in Annex-1. However, the other related areas are also included, if required for the Study.

4. SCOPE OF THE STUDY

In the Study, an integrated basin management master plan focused on flood control will be formulated in consideration for the long-term balance of water resources development/use, sediment discharge and basin environment.

The scope of the Study is listed below:

Phase I: Understanding of Present Conditions and Formulation of Framework for the Master Plan

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- (1) Collection and review of existing data and information
 - Existing maps and aerial photos
 - Social and economic conditions (administration, organization, government policy, laws, agreement, regulation, guidelines, standards, financial and budgetary conditions, water demand projection, etc.)
 - Natural conditions (meteorological/hydrological conditions, soil/geological conditions, topographical conditions, rivers and river basins, sediment production and discharge, etc.)
 - Environmental conditions (surface/groundwater water quality, ecology, fauna & flora, vegetation, social-custom of local people, etc.)
 - Flood and drought damages
 - Existing structures/facilities for water resources management and flood control (flood control system, water supply system/project, irrigation system/project, drainage and sewage)
 - Water resources management system (operation & maintenance)
 - Watershed management (erosion control) system
 - Past studies/projects and ongoing/proposed projects/programs relevant to the Study
 - Other relevant data and information
- (2) Field Reconnaissance
 - Natural conditions (topography, geology, groundwater, water bodies: rivers, lakes, ponds, marshes and springs)
 - Social and economic conditions (tourism, culture, land use, etc.)
 - Existing facilities/systems (flood control, water supply, irrigation, drainage and sewage)
 - Conditions of flood/inundation, landslide/debris-flow: sedimentation, drought
 - Situation of waste disposal, effluents and sanitation
- (3) Specific Survey
 - River profile and cross section survey (if necessary)
 - Inventory survey of river facilities
 - Flood/inundation damage survey
 - Social survey (peoples awareness, living conditions, etc.)
 - Environmental survey
- (4) Analysis
 - Flood analysis (flood runoff analysis, flood/inundation analysis and flood damage projection)
 - Sediment analysis (sediment production, sediment discharge, dam/river sedimentation)
 - Simulation analysis for operation of water management facilities (especially dams)
- (5) Identification and study of problems/issues for flood damage mitigation and water resources management

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- (6) Formulation of the framework for the integrated basin management focused on flood control
- (7) Scoping of environmental and social impacts and preparing TOR of the Environmental Impact Assessment (EIA), through meetings with stakeholders.
- (8) Technology transfer

Phase II: Formulation of the Master Plan on Integrated Basin Management focused on Flood Control

- (1) Preparation and study of alternative plans for integrated basin management focused on flood control
- (2) Formulation of the master plan
 - Planning scale of flood control measures and water use risks
 - Flood discharge allocation plan
 - Basin management plan for flood control (sediment and basin environment)
 - River plan for flood control (flood regulation, excavation, dykes, revetment, etc.)
 - Flood control plan by existing dams
 - Non structural measures
 - Operation and maintenance plan
 - Design of proposed major structures/facilities
 - Cost estimates
 - Implementation program
- (3) Technical assistance in the environmental and social consideration survey for the EIA

The Government of Tunisia shall be responsible for EIA and carry out EIA, explanation and socialization to stakeholders. The Study team will assist in the above activities.

(4) Support in public consultation meeting with stakeholders

Public consultation meetings with stakeholders shall be done under the responsibility of the Government of Tunisia. The Study team will assist in preparation of materials and presentation in the meetings.

- (5) Overall evaluation of the Master Plan from technical, economic, financial, social and environmental aspects
- (6) Selection of high priority projects/areas and recommendation of implementation plan
- (7) Technology transfer

5. SCHEDULE OF THE STUDY

The Study will be carried out in accordance with the tentative schedule shown in Annex-2.

6. REPORTS

JICA shall prepare and submit the following reports in English to the Government of Tunisia.

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- 1. Inception Report: Twenty (20) copies at the commencement of the Study
- Progress Report (1): Twenty (20) copies at the middle of Phase I
- 3. Interim Report: Twenty (20) copies at the end of Phase I
- 4. Progress Report (2): Twenty (20) copies at the middle of Phase II
- Draft Final Report: Twenty (20) copies at the end of Phase II (MAHR shall submit the comments within two (2) months after receipt of the Draft Final Report.)
- 6. Final Report (Main, Supporting, Summary, etc.): Fifty (50) copies within one (1) month after JICA's receipt of the comments on the Draft Final Report

7. UNDERTAKINGS OF THE GOVERNMENT OF TUNISIA

1. To facilitate the smooth conduct of the Study, the Government of Tunisia shall take necessary measures according to Tunisian legislation in force:

(1) To secure the safety of the Team,

- (2) To permit the members of the Team to enter, leave and sojourn in the Tunisia for the duration of their assignment therein, and exempt them from foreign registration requirements and consular fees,
- (3) To exempt the members of the Team from taxes, duties, fees and any other charges on equipments, machinery and other materials brought into and out the Tunisia for the implementation of the Study,
- (4) To exempt the members of the Team from income taxes and charges of any kind imposed on or in connection with any emoluments or allowances paid to the members of the Team for their services in connection with the implementation of the Study,
- (5) To provide necessary facilities to the Team for the remittances as well as the utilization of the funds introduced into the Tunisia from Japan in connection with the implementation of the Study,
- (6) To secure permission for the Team to enter into private properties or restricted areas for the implementation of the Study,
- (7) To secure permission for the Team to take one copy of all the data and documents(including photographs and maps) related to the Study out of the Tunisia to Japan, and
- (8) To facilitate access to medical services as needed.
- 2. The government of Tunisia shall bear claims, if any arise, against the members of the Team resulting from, occurring in the course of, or otherwise connected with, the discharge of their duties in the implementation of the Study, except when such claims arise from gross

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negligence or willful misconduct on the part of the members of the Team.

3. MAHR shall, at its own expense, provide the Team with the following, in cooperation with other organizations concerned:

(1) Security-related information on as well as measures to ensure the safety of the Team,

- (2) Information on as well as support in obtaining medical service,
- (3) Available data and information related to the Study,
- (4) Credentials or identification cards,

(5) Counterpart personnel, and

(6) Suitable and adequate main office with necessary office equipment in Tunis.

8. CONSULTATION

JICA and MAHR shall consult with each other in respect of any matter that may arise from or in connection with the Study.

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Annex-1





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Annex-2

SCHEDULE OF THE STUDY

TENTATIVE SCHEDULE																			
Month	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19
Phase 1			國際																
Phase 2																	態團	的意識	
Report																			
-	1C/R			P/R1				IT/R				P/R2				DF/R			F/R
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REMARKS: IC/R :

IC/R : Inception Report P/R : Progress Report

IT/R : Interim Report

DF/R : Draft Final Report

F/R : Final Report

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Appendix II Minutes of Meeting on Scope of Work

付属資料3 M/M

MINUTES OF MEETINGS ON SCOPE OF WORK FOR THE STUDY ON INTEGRATED BASIN MANAGEMENT FOCUSED ON FLOOD CONTROL IN MEJERDA RIVER IN THE REPUBLIC OF TUNISIA

AGREED UPON BETWEEN MINISTRY OF AGRICULTURE AND HYDRAULIC RESOURCES OF THE REPUBLIC OF TUNISIA AND

JAPAN INTERNATIONAL COOPERATION AGENCY

Tunis, June 28th, 2006

Mr. Naceur Zehri Director General Department of Dam and Large Hydraulic Works Ministry of Agriculture and Hydraulic Resources



Mr. Kenji Nagata Leader of the Preparatory Study Team Japan International Cooperation Agency



In response to the official request of the Government of the Republic of Tunisia (hereinafter referred to as "the Government of Tunisia"), the Japan International Cooperation Agency (hereinafter referred to as "JICA") dispatched the Preparatory Study Team (hereinafter referred to as "the Team") headed by Mr. Kenji NAGATA, to Tunisia from June 12th to July 8th, 2006 to discuss and agree on the Scope of Work (hereinafter referred to as "S/W") for "the Study on Integrated Basin Management focused on Flood Control in Mejerda River in the Republic of Tunisia" (hereinafter referred to as "the Study").

During its stay in Tunisia, the Team made field visits of the study area, and held a series of discussions with the Tunisian Side represented Ministry of Agriculture and Hydraulic Resources (hereinafter referred to as "MAHR"), and other authorities concerned. The list of participants is attached in the Appendix-1.

The Minutes of Meetings have been prepared for the better understanding of the S/W agreed upon between the MAHR and the Team.

The main items that were discussed and agreed upon by the Team and the Tunisian Side (hereinafter referred to as "both sides") are summarized as follows:

1 The title of the study

Both sides agreed that the title of the study would be "Integrated Basin Management focused on Flood Control in Mejerda River in the Republic of Tunisia".

2 Study area

The study area basically covers the whole area of the Mejerda River basin. The extreme north and Ichkeul basins should be taken into account for the consideration of water management.

3 Scope of the study

- (1) The scope of the Study includes analysis of interconnected dams operation focused on flood control and water use, taking into account inter-annual regulation of dams operation.
- (2) The Tunisian Side will inform the JICA Tunisia office in August about the location and basic specification of cross sectional survey related to the downstream of Sidi Salem dam. The cross sectional survey will be conducted and finished by the Tunisian Side before the end of September, and the results of the survey will be submitted to the JICA Tunisia Office by the end of October.

The Tunisian Side requested that the JICA study team should carry out a cross-sectional survey with required accuracy of Mejerda River in the upstream of Sidi Salem Dam with reference to the said survey results.

4 Technology transfer

The Team explained that the technology transfer includes on-the-job-training to counterpart personnel, workshops and seminars. The Tunisian Side requested that counterpart personnel should take advantage of training in Japan related to the Study to promote effective technology transfer. Moreover the Tunisian Side appealed that they needed to become able to use by

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126

themselves analyzing tools and software that may be used/developed by the JICA study team, and requested those training for them. The Team agreed to convey this request to JICA headquarters.

5 Counterpart team

The Team requested MAHR to assign a counterpart team to the JICA study team. MAHR agreed to make up a counterpart team collected from the following departments, and appoint personnel for the counterpart team before the commencement of the Study and assign them in timely manner.

(1) MAHR

Department of Dam and Large Hydraulic Works

- Department of Water Resources
- Department of Land Management and Preservation
- Department of Agricultural Studies and Development
- Department of Forests
- (2) Other Ministries
 - Ministry of Environment and Sustainable Development
 - Ministry of Transportation (National Meteorology Institution: INM)
 - Ministry of Equipment, Housing and Country Planning
- (3) Regional Offices of MAHR
 - · Bizerte
 - Beja
 - Jendouba
 - Ariana
 - Manouba
 - Kasserine
 - Le Kef
 - Siliana
- (4) Universities
 - High Institution for Rural Equipment Engineers (ESIER)
 - National Agronomic Institute of Tunisia (INAT)

6 Steering committee

Both sides agreed that MAHR will set up a steering committee for the smooth implementation of the Study. It consists of the representatives of the following relevant

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organizations under the chairmanship of MAHR.

- MAHR

Department of Dam and Large Hydraulic Works

Department of International Cooperation

- Department of Water Resources
 - Department of Agricultural Studies and Development
- Ministry of Environment and Sustainable Development
- Ministry of Equipment, Housing and Country Planning
- Ministry of Foreign Affairs

7 Environmental and social considerations

The Team explained JICA's environmental and social consideration guidelines, and that it will be applied to the Study. MAHR accepted the policy of the JICA's guidelines, and agreed in principle to the following responsibilities and requirements.

- MAHR shall be responsible for conducting environmental impact assessment (EIA) in collaboration with the JICA study team.
- The JICA study team shall provide MAHR with technical support in order to conduct EIA.
- Final evaluation and approval of EIA is done by the Tunisian Side.
- In the course of conducting EIA, public consultation with stakeholders shall be included.
- The disclosure of information such as study reports is necessary to ensure the participation and dialogues with various stakeholders, in order to achieve appropriate environmental and social considerations.

8 Reports

- (1) The Tunisian Side requested that a copy of each report written in French should be submitted for the better understanding by the Tunisian Side. The Team agreed to convey this request to JICA Headquarters.
- (2) Each report shall be submitted with agreed number of copies and PDF file format in CD.
- (3) Both sides agreed that the study report would be open to the public, in principle, in order to achieve maximum use of the study results.

9 Work Schedule

MAHR requested that the Study period should be 11 months for phase 1 and 12 months for phase 2, totally 23 months. The Team understands the necessity of the said period and promised to convey the request to JICA Headquarters.

- 10 Undertaking of the Government of Tunisia
 - (1) MAHR agreed to provide the JICA study team all the available data in MAHR and assist for the JICA study team to collect information outside of MAHR.

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(2) MAHR agreed that office space with office furniture, air-conditioning, telephone lines and electricity would be provided in Tunis for the use by the JICA study team.

11 Equipment

The Tunisian Side requested computers with software and a vehicle for the Study. The Team agreed to convey this request to JICA headquarters.

12 Language

S/W and M/M are established in English and French versions. Both versions of the two documents are eligible. In case of misinterpretation, the English version shall prevail.

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> (4) 129

Appendix-1 List of Participants

Tunisian Side

Ministry of Agriculture and Hydraulic Resources

- Mr. Naceur ZEHRI, Director General, Department of Dam and Large Hydraulic Works
- Mr. Mohammed Hedi LOUATI, Director of Water Mobilizing Studies, Department of Dam and Large Hydraulic Works
- Mr. Hedi BELHADJ, Director of the Exploitation of Dams, Department of Dam and Large Hydraulic Works
- Ms. Madiha ABID, Modelling Deputy Director, Department of Dam and Large Hydraulic Works
- Mr. Mohammed SAÂDAOUI, Hydrological Studies Deputy Director, Department of Water Resources
- Ms. Afef BEN REJEB, Department of International Cooperation
- Mr. Noureddine FERCHICHI, Water Resources Section Manager, the Regional Commissary of Agricultural Development of Beja
- Mr. Mohammed HAMROUNI, Water Resources section staff, the Regional Commissary of Agricultural Development of Beja
- Mr. Bahaeddine JRADI, Water Resources Section Manager, the Regional Commissary of Agricultural Development of Ariana

Mr. Mohammed GASMI, Deputy Manager, Direction of Urban Hydraulic

Ministry of Environment and Sustainable Development

Ms. Awatef MESSAI, Engineer, Department of Environment and Life Quality Mr. Mustapha LAROUI, Engineer, Department of Environment and Life Quality Ms. Marie José ELLOUMI, Director, the National Environment Protection Agency

Ministry of Transportation

Mr. Laatiri Lotfi, Engineer, the National Institute of Meteorology

Japanese Side

The Preparatory Study Team, JICA

Mr. Kenji NAGATA, Leader

Mr. Masayuki KITAMAKI, Integrated Watershed Management

Ms. Hiromi SAWADA, Cooperation planning

Mr. Hiroshi OKADA, Flood Control Planning / Watershed Management

Mr. Satoshi NAKAMURA, Social and Environmental Consideration

JICA Tunisia Office

Mr. Satoshi MACHIDA, Resident Representative

Mr. Koichi SHOJI, Assistant Resident Representative

Mr. Abdelmajid BELHAJ YAHIA, Assistant Resident Representative Mr. SIAKA Karim, Assistant Coordinator

> (5) 130