

CHAPTER 6
CURRENT INSTITUTIONAL AND
ADMINISTRATIVE FRAMEWORK

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6.1 GENERAL (LEGAL AND REGULATORY FRAMEWORK)

Historically, institutional structure in the water sector has been fragmented, with many institutions implementing various mandates of water resource management specific to address their own missions and interests without efforts to coordinate and integrate them. With this institutional complexity coupled with their limited capacity, quasi-autonomous Project Management Units (PMUs), or Project Implementation Units (PIUs) were traditionally set up to implement projects, which often undermined the authority of line ministries and agencies.

This fragmented institutional structure in the country has hampered efficient and effective water resource management and strong needs to coordinate and integrate the sector has identified. It is also realized that, for integrated water resource management (IWRM), sector efforts to coordinate not only various ministries and institutions at national level, but also ones at basin and local level, is indispensable, as well as efforts to coordinate external assistant agencies (donor communities, private sector, and NGOs) and local communities. Thus, institutional development towards creating a strong water sector in Yemen becomes the first step to make efficient coordination and water resource management possible (NWRA 2006).

In this regard, National Water Resource Authority (NWRA) was established and intended as sole regulatory body, in accordance with the Republican Decree No. 154 of 1995. However, it had to be waited until issuance of the Water Law No. 33 of 2002 for creation of enabling legislative and juridical bases for institutional development in coordinated and integrated manners.

The Water Law No. 33 has been drafted since early 90s and approved by the parliament in 2002, after a long period of drafting, discussion, and consensus building in a complexity of existing institutional arrangement and interests of stakeholders in resource management and water right. Nonetheless, the Water Law is a key step to an effective resource management, and conceived as first and enabling legislation for IWRM in the country. Indeed, further legal and regulatory development has been drastically accelerated since ratification of the Water Law of 2002, with issuing a number of other official regulations such as Republican/Cabinet Decree, Prime Minister Resolutions, and Ministry of Water and Environment's (MWE) Decree to support and enforce the Water Law of 2002. At present, water resource management in the country and particularly in Sana'a Basin is implemented, regulated, and monitored with the following legal provisions (see *Table 6-1*).

Table 6.1 Major Legal Provision concerning Water Resource Management

	Date of Issue	Number of Law/Decree/Order	Law/Decree/Order
1	1995	Republican Decree No. (154)	on establishing National Water Resource Authority
2	Aug 2002	Water Law No. (33)	Water Law No. (33)
3	2002	Prime Minister Resolution No. (968)	regarding the Institutional Structure of NWRA
4	Sep 2002	Cabinet/Prime Minister Decree No. (263)	regarding Establishment of Sana'a Basin Commission (SBC)
5	Nov 2002	Cabinet Decree No. (343)	regarding Restructuring and Procedures in the Water Protection Zones
6	Nov 2002	Cabinet Decree No. (344)	declaring the Sana'a Basin a Water Protection Zones
7	Nov 2002	Cabinet Decree No. (345)	declaring the Sa'adah Basin a Water Protection Zones

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	Date of Issue	Number of Law/Decree/Order	Law/Decree/Order
8	Nov 2002	Cabinet Decree No. (346)	declaring the Upper Wadi Rasyan in the Taiz Region a Water Protection Zones
9	Nov 2002	Cabinet Order No. (101)	to Prepare the Project of the Necessary Adjustment to the Water Law and Prepare Executive Regulations for the Water Law
10	Jul 2003	Prime Minister Decree No. (58)	regarding the establishment of the Sana'a Branch Office of NWRA
11	2003	Cabinet Decree No. (168)	regarding the Composition of Sana'a Basin Office
12	Apr 2004	Minister of Water and Environment's Decree No. (544)	regarding establishment of the Sa'adah Branch Office of NWRA
13	2004	Minister of Water and Environment's Decree No. (50)	regarding the establishment of the Hadhramawt Branch Office of NWRA
14	2004	Cabinet Decree No. (54)	regarding Amendment to the Cabinet Decree No. (168) of 2003 in relation to the Composition of Sana'a Basin Commission (SBC)
15	Oct 2004	Prime Minister Decree No. (277)	regarding the Regulation of the Activities and Transportation of Water Drilling Rigs within the Boundary of the Republic
16	Feb 2005	Republican Decree No. (22)	regarding some Changes in the Republican Decree No. (154) of 1995 Concerning the Establishment of NWRA
17	Apr 2005	Ministerial Resolution No. (50)	regarding Regulation of the Works of Sana'a Basin Commission (SBC)
18	Jun 2005	Minister of Water and Environment's Decree No. (68)	regarding the establishment of Hodaydah Branch Office of NWRA
19	Jan 2007	Republican Decree No. (41) of 2006	regarding the Adjustment of the Water Law No. (33) of 2002
20	Under Preparation		Executive Regulation to the Water Law No. (33) of 2002

Source: NWRA (2006)

In the following sections in this Chapter, some of major legal provisions to define legislative and institutional framework for water resource management in the county and Sana'a Basin are discussed with their uncertainties and constrains in regulation and monitoring, in particular, the issues concerning water right. Other important legislations governing the country's legal system and referring to water resource management and water right, such as Constitution, Civil Code, Islamic Law (*Sharia'h*), and customary law (*'urf*), are also reviewed to understand complexity of the concerned issues in traditional and tribal structure especially in north highland area of the country including Sana'a Basin. Another important legal provisions in the country's water resource management to be reviewed in this Chapter are "Local Authority Law (2000)" and its "Executive Procedures and Regulation (2000)", prepared prior to the Water Law of 2002. The Water Law of 2002, which was issued two years after the Local Authority Law of 2000, refers in many articles to Local Authority Law and Local Councils for water resource management. Local Authority Law defines functional responsibilities of Local Council and local organs of line ministries (including NWRA Branch Offices) in water management, and it plays an important roles and basis for integrated water management in decentralized principles enhanced in the country.

6.2 WATER LAW NO. (33) OF 2002 AND ITS ADJUSTMENT AND EXECUTIVE REGULATION

Water Law No. (33) of 2002 is very first and significant step in the direction of improved water management, providing “legislative, institutional, and administrative environment” enabling state’s efforts towards integrated water resource management. The Law is currently supported by its adjustment (“Republican Decree No. (41) of 2007 regarding the Adjustment of the Water Law No. (33) of 2002”). The Law shall be also enhanced by Executive Regulation, as bylaw to the Law providing regulatory and monitoring framework and procedure for its application and enforcement. The Executive Regulation is already drafted and sent to the Cabinet, yet not discussed and approved by the parliament. This section reviews those legislation conceived as administrative and institutional bases for the country’s water resource management, considering its effects and shortcomings.

6.2.1 WATER LAW NO. (33) OF 2002

There has been a “legal vacuum regarding water rights and resource management” (Bahamish 2006). It comes at no surprise that parliament approval on the Water Law of 2002 was realized after more than 10 years discussion and negotiation in the circumstances that various institutions and authorities were carried over water management with their specific mandates. Moreover, complexity of interests of stakeholders in water rights, due to its economic and social value, and consideration on traditional and tribal rules on water management might have delayed the process, which are still remained as some of challenging issues for improvement of legal and institutional framework in integrated water resource management in the country based on the Water Law of 2002. However, there is no doubt that the Water Law is first enabling legislation and institutional back-up for the country’s water resource management, particularly to some degree that it;

- Provides institutional and organizational framework at central and local levels for water management, as well as coordination mechanism which empowers decentralized institutions with stakeholder participation, with issuance of its Adjustment Law by Republican Decree No. (41) of 2007, defining functional responsibilities of MWE, Ministry of Agriculture of Irrigation (MAI), NWRA and its Branch Offices, Basin Committee, and community-based organization such as Water User Group (WUG), Water User Association (WUA) and Water User Federation (WUF);
- Introduces fair and equitable water management principles, defining priorities in water development and use;
- Redefines water resource as “the public property” which needs to be “administrated (registered and licensed)” by the State, hence, only use rights may accrue to individuals and entities based on the provision of the Law;
- Allows recognition of traditional water right unless use pattern is changed;
- Introduces principle of registration and licensing for wells, as well as for well drilling contractors and their equipment, which is further enforced by issuance of Prime Minister’s Decree (277) regarding “the Regulation of the Activities and Transportation of Water Drilling Rigs within the Boundary of the Republic”;
- Introduce participation and partnership model of water resources management with user communities through a system of self-regulation, instead of strengthening intervention, regulation and monitoring by the State;
- refers to declamation of “protected zone” by issuing another decree, to prohibit the erection of any structure for any industrial and agricultural development activities which could

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increase the burden on the water reserves therein, which create administrative and organizational environment declaring “Sana’a Basin” as Protected Zone with Cabinet Decree No. (343) and (344) of 2002, and establishing and defining the functional responsibilities of Sana’a Branch Office of NWRA in accordance with Minister’s Decree No. (58) of 2003 as well as of Sana’a Basin Commission (SBC) in accordance with Ministerial Resolution No. (50) of 2005;

- Provides clear rules that stakeholders can shared and internalize, such as the 500 meter spacing rule when constructing wells near existing ones; and
- Defines the essential (supporting) roles of public institutions in promoting stakeholder institutions, providing education, information, incentives, and legal resource in case of dispute.

The Water Law of 2002 is deliberately composed by nine main chapters, which could cope with major issues relating to water resource management. The following table (*Table 6.2*) shows the composition of the Water Law with description on the major issues dealt with in each chapter and sections.

Table 6.2 Contents of Water Law No. (33) of 2002

Chapter	Section	Brief Description on Major Provisions
First Chapter (Article 1-2) Nomenclature and Definition		
Second Chapter (Article 3-6) Objectives and General Principles		<ul style="list-style-type: none"> ■ Article 3 sets out the goal of the Law as; developing and rationing of water resources, protecting water resource from depletion and pollution, improving the allocation of water and the operation and maintenance of water installation, and promoting the participation of beneficiaries in the management, development and conservation of the water resources from which they benefit. ■ Article 3 and 5 defines <u>water as “public property” subject to a registration and licensing regime</u> in accordance with the Law. ■ Article 6 provides that <u>all potential beneficiaries of any water resources shall enjoy the right to benefit from them</u>, if it does not harm the interests of the other beneficiaries and they carry out all the duties relating to the conservation and safeguarding of the water resource. ■ Article 6 also provides that <u>the government intervenes to regulate the users’ rights and responsibilities</u> with the provisions in the Law and bylaws to execute its provisions.
Third Chapter Organization, Management and Planning of the Water Resources	First Section (Article 7-12) Organization and Management of Water Resources	<ul style="list-style-type: none"> ■ Article 8 clarifies that <u>the Republic shall be divided into Water Basins and Zones</u> for water resource management. ■ Article 10 describes that <u>“Water Users Association” may be formed for the purpose of involving the users in regulating water resources</u> and in operation and maintenance of water installation, of which detail rules should be established in the Executive Regulations issued pursuant to the Law. ■ Article 11 determines that <u>NWRA, in conjunction with the relevant authorities, is responsible for establishing Water Basin and Water Zone Committees</u> to be operated under supervision of NWRA, of which responsibilities and composition are determined by executive regulation issued to the Law and Local Authority Law No. (4) of 2000.
	Second Section (Article 13-19) Water Resource Planning	<ul style="list-style-type: none"> ■ Article 15 requires all <u>government agencies and private and public legal entities to submit their project to NWRA for review and approval</u>. ■ Article 16 describes that <u>NWRA shall develop a water plan for each Water Basin and Zone</u>, that becomes a part of National Water Plan, in consistent with the water policy. ■ Article 17 clarifies that <u>NWRA shall formulates the foundation for water (management) planning in the Republic</u>, based on; the assessment of the Water Basins and Water Zones, the general indicators of the water situation in the country, the trends in long-term demand for all types of water use and water budget. ■ Article 18 stipulates that the National Water Plan shall be issued by

Chapter	Section	Brief Description on Major Provisions
		Council of Ministers on the basis of presentation of NWRA, and in its execution, <u>consideration of efforts to promote decentralization and public/beneficiaries' participation in the resource management must be taken.</u>
Fourth Chapter Water Uses	First Section (Article 20-21) Priorities of Water Use	<ul style="list-style-type: none"> ■ Article 20 puts <u>absolute priority on drinking and domestic uses.</u> ■ Article 21 describes thereafter water shall be allocated to the following purposes; livestock watering, use in public utilities, irrigation use, industrial use, and minimum environmental needs.
	Second Section (Article 22-24) Water Use Control	<ul style="list-style-type: none"> ■ Article 23 regulates that <u>water used for the following purposes should conform to the standards of NWRA,</u> except in cases of necessity: water used for domestic purpose; water used in the manufacture and processing of medical materials; water used for livestock, irrigation, tourism and in hospital; treated wastewater used for irrigation and other purposes; and desalinated water.
	Third Section (Article 25-26) Sector Uses of Water	<ul style="list-style-type: none"> ■ Article 25 clarifies that Ministry of Agriculture and Irrigation and its associated authorities shall operate and maintain their facilities, organize, rationalize and guide water uses assigned for irrigation in accordance with relevant laws and policies. ■ Article 26 clarifies that Ministry of Water and Environment and its associated authorities shall organize, manage and rationalize water uses assigned for the water supply and sewerage sector in accordance with relevant laws and policies.
Fifth Chapter Right and Licenses of Water	First Section (Article 27-34) Water Rights	<ul style="list-style-type: none"> ■ Article 27 confirms that the right issued to use water entitles the holder of the <u>right to use water in a way that does not conflict with the public interest or with the prevailing customs and tradition.</u> ■ Article 29 confirms <u>proper recognition to the tradition rights</u> to rainwater harvesting and natural runoff flow to be used in irrigation. ■ Article 33 regulates that <u>all users of groundwater from wells that existed prior to this Law shall register such rights with NWRA within three years</u> from the date of the public announcement by NWRA. ■ Article 34 stipulates that <u>NWRA is responsible to maintain a registration of water usage right.</u>
	Second Section (Article 35-45) Licenses	<ul style="list-style-type: none"> ■ Article 35 and 36 regulates that <u>no individual, group, or entity of the government may dig water wells or water installation designed to hold back water without appropriate permit issued by the NWRA.</u> ■ Article 38 regulates that the permits to use water can only be assigned to another person with the permission of NWRA. ■ Article 38 also regulates that permits issued are cancelled in cases of that; the permit holder does not commence the proposed water use within one year of the date of issuance, permit holder violates the conditions in the permit, there is an unauthorized transfer of the permit. ■ Article 40 determines that <u>NWRA can cancel or amend the right to benefit from water</u> during the determined periods, <u>in the event that water in the well or the water installation is polluted or harmful</u> to public health, and treatment of the water is not possible. ■ Under Article 41, the government has the authority to construct projects for water development and harvesting, and NWRA, if necessary, can review and revise the amount of water licensed depending on the overall water availability and use. ■ Article 42 regulates that <u>the following activities can not be undertaken without prior permission of the NWRA,</u> such as; <u>drilling water wells, exploring for groundwater,</u> and distribution of the water drawn from water wells through private supply network or by bottling.
Sixth Chapter Preservation of Water and Protection from	First Section (Article 46-47) General Technical	<ul style="list-style-type: none"> ■ Article 46 determines that, with exception of works undertaken prior to the Law enforcement, <u>the following undertakings are subject to the technical approval of NWRA 's standards such as; drilling of water wells, design of irrigation and water facilities, treatment and water desalination plant,</u>

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Chapter	Section	Brief Description on Major Provisions
Pollution	Standards and Specifications	protected areas of wells, floods and natural springs, drilling rigs inputs, drilling materials and well casing, pumps, and means of transmission and distribution of water for drinking purposes.
	Second Section (Article 48-53) Preservation of Water Resources from Depletion and Rationalization of their Use	<ul style="list-style-type: none"> ■ Article 48 clarifies that the government, acting through NWRA and Ministry of Agriculture and Irrigation undertake the following tasks, such as providing support and facilities to farmers, encouraging them to adopt modern irrigation methods for more efficient use of water, building dams, and dikes and reservoirs for opium use of rainwater, providing such services as soil conservation and vegetate cover to conserve water and support and encourage community participation in management and conservation of water resources. ■ Article 49 also determines that <u>specific regions (Water Basins and Water Zones) are defined as “Protected Basin” and “Protected Zone”</u>, to prohibit the erection of any structure or the development of any activities that increase the burden on the water reserves. Determination of Protected Basin and Zone shall be based on a decree issued by Council of Member replying on the minister’s proposal, which also specify geological boundary of the area, duration of ban, and procedures and arrangement for its execution in consistent with the Law, as well as cancellation of all the licenses of work not commenced when the ban is announced and modification of the water volume utilized or its halt if it harms to the water resources. ■ Article 50 determines that <u>NWRA permit specified volumes of groundwater or surface water to be pumped from one Water Basin or one Water Zone to another</u>, if the conveyance will not have adverse effect on the water in the basin or zone on the condition that; the water will only be used for drinking or domestic purposes, there is a shortage of water in the recipient water zone or basin, there is coordination and consultation with all the relevant stakeholders, local authorities, water basin committees, and actual beneficiaries of the Water Basin from which the water is conveyed. ■ Article 51 and 53 clarifies that the <u>employee assigned by NWRA to undertake studies and to take water measurements have the right to enter any privately owned land</u>, farms and any of the commercial, industrial, or water installation that are subject to the Law.
	Third Section (Article 54-60) Protection of Water from Pollution	<ul style="list-style-type: none"> ■ Article 54 determines that NWRA has the powers to protect water resources against pollution, to maintain water quality, to prevent activities that may lead to pollution or the degradation of the quality of water, and to prepare the procedures for regulating potentially polluting activities. ■ Article 58 clarifies that NWRA can modify any permit or license if it determines that the circumstances under which the license was issued have changed and the continuation of the permitted activities will cause environmental damages.
Seventh Chapter (Article 61-62) Protection from Floods	<ul style="list-style-type: none"> ■ Article 61 and 62 specifies that the Ministry of Agriculture and Irrigation is responsible for flood control activities and policies. 	
Eighth Chapter Enforcement Procedures and Penalties	First Section (Article 63-66) Enforcement Procedures	<ul style="list-style-type: none"> ■ Article 64 stipulates that the <u>staff of NWRA has the status of judicial enforcement officers</u> with responsibilities for enforcing the Law and regulations.
	Second Section (Article 67-71) Criminal Punishments	<ul style="list-style-type: none"> ■ Article 67-71 stipulates that the sanctions for violating the Law and regulations includes both jail terms and fines. ■ Article 73 states that the Executive Regulation, being prepared, shall specify the rules and procedures relating to permits, their validity period, and fees to be charged by NWRA.
Ninth Chapter (Article 72-82) General and Final Provisions	<ul style="list-style-type: none"> ■ Article 80 stipulates that where there is no stipulation included in the Law, the Civil Code and the principles of Islamic Jurisprudence shall be applied. 	

Although the Water Law of 2002 is a significant cornerstone to determine administrative and

institutional framework for country's water resource management, critical "legislative" shortcomings in its basic provisions has been pointed out since its ratification, as it is followed (World Bank, 2003):

- The Law does not provide for water abstraction measuring (and monitoring);
- The Law does not provide levying of water charges (in particular, for irrigation use);
- The Law allows well-digging/drilling up to 60m without a license, plus, it allows a deepening of any well by 20m once (who is monitoring?) without a license, which makes effectively wells up to 80m depth license-free; and
- The Law grandfathers all past water rights, plus gives water rights to wells drilled after the effectiveness of the Law. At the same time, each well may be registered within three years from the date of announcement addressed by the Authority (i.e. NWRA) after the issue of the Law, thus encourage farmers to drill as many wells as possible without license from now (2002) to the middle of 2005, when all wells have to be registered (this problem is continued by recent, due to unclearness of date of official announcement by the Authority). This would increase farmers' water rights, which – based on current abstraction – already exceed renewable resources by 100 percent to 150 percent.

It is widely recognized that those shortcomings in the basic provision of the Water Law of 2002 were brought by a group of some parliament members, through political maneuvering and lobbying to amend many of original articles which were already approved by the committee of parliament itself during parliament meeting. Such "legislative" shortcomings were well identified and recognized by the Cabinet Members as a risk to effects of the Law. Thus, in November 2002, immediately after three months from ratification of the Water Law in August 2002, the Cabinet ordered preparation of amendment to the Water Law of 2002 by issuing "Cabinet Order No. (101) to Prepare the Project of the Necessary Adjustment to the Water Law and Prepare Executive Regulations for the Water Law". This event indicates its importance and desire for its quick adjustment at the level of Cabinet, restraining some parliament members who manipulated parliament session meeting and brought critical changes on the original articles of the Law approved by the committee of parliament.

In spite of desire of the Cabinet to achieve immediate adjustment to the Water Law No. (33) after its first approval, however, it took a long period again for discussion, negotiation, and consensus building. Indeed, the amendment of the Water Law of 2002 was approved by parliament in January 2007, followed by issuing "Republican Decree No. (41) of 2007 regarding the Adjustment of the Water Law No. (33) of 2002", of which effects and flaws are discussed in the following section.

6.2.2 REPUBLICAN DECREE NO. (41) OF 2007 REGARDING THE ADJUSTMENT OF THE WATER LAW NO. (33) OF 2002

Five years had been spent for amendment of the Water Law No. (33) of 2002 after Cabinet Order No. (101) to adjust the Law, to cope with legislative shortcomings in its provision mentioned above, such as for; 1) water abstraction metering, 2) levying a water charge for irrigation use, 3) banning exemption of license for drilling new well up to 60m and deepening any well by 20m, and, 4) regulating new well drilling during grace period of three years till enforcement of well registration from its public announcement. Draft amendment law to the

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Water Law of 2002 was prepared to rectify such shortcomings, and approved by the Cabinet while waited for ratification by the parliament for its enactment.

However, its amendment law approved by the parliament, which is enacted by “Republican Decree No. (41) of 2007 regarding the Adjustment of the Water Law No. (33) of 2002”, has no additional and amended provision for water abstraction metering, nor for levying a water charge for irrigation use, although other shortcomings, such as exemption of license for drilling and deepening a limited depth, and new well drilling during grace period for enforcement, are reasonably resolved by amending original provision of the Water Law of 2002. Both water abstraction metering and water charge levying for irrigation use are, indeed, the major key undertakings primarily and urgently to be introduced in the country’s water management for establishment of regulatory and monitoring mechanism and realization of demand control in the world most severe water scarcity situation.

It is self-evident again that cooping provisions on water abstraction metering and introduction of water charge for irrigation are refused by some of parliament members, and such provisions were refused and deleted from the original which is approved by the Cabinet. It is often mentioned that major counterforce in the parliament (i.e. members of parliament oppose such provisions) is dominant among the group of parliament members elected in highlands areas of the country, in particular Sana’a Governorate. The dominant economic activities in the governorate is agriculture as observed same at national level, cultivation of cash crops such as “qat” and grape, which requires relatively large amount of water for its irrigation, is the most flourishing in the country due to its natural conditions suitable for them. It is also due to large economic profitability of those cash crops comparing to others, locating in vicinities of the capital city, large cities and towns where the market values and economic benefit of those cash crops are considerably high. It is understandable that parliament members, who are elected and stand as representative of the civil society in the area, take precedence over economic benefit of the area and interest of the communities in production of such cash crop (in particular, cultivation of “qat”) requiring larger amount of water, opposing state’s interventions in water management through regulation, monitoring, and demand control over presently enjoying regulation-free water sources.

It shall not be also overlooked that traditional and “tribal” socio-culture in Sana’a Governorate is one of the most affecting factors against state’s intervention in water management. Socio-cultural behavior and traditional customs based on the “tribalism” has been deeply entrenched by the generation over the generation in the highlands Yemen, including Sana’a Governorate. The society and community in the areas are unified and identified each based on the sense of belongings to their “tribal land”. Thus, the land issue has been major conflicting factor among tribes. Prevailing customary law (*urf*) in the areas interprets that traditional rights over groundwater are appurtenant to the land where it locates and that the overlying land owner (particular tribe dwelling over the land) is entitled to extract and to hold in a receptacle, such as well. According to the strong sense of tribal identification rooted in the land, and customary interpretation over groundwater rights entitled to the land owner, those tribal communities has owned, used, managed, and controlled the groundwater in their land in a very exclusive manner, eliminating interventions over the traditional rights by outsiders, in particular, regulation and monitoring on their groundwater sources by the state and its administrative organs. Those tribal communities and their leaders in the highland areas had kept some distances to the state politics in the past, their involvement in the national political entities has actively enhanced since the unification of north and south Yemen. Thus, many of parliament members and local politicians currently elected in Sana’a Governorates are traditional leaders of

those tribes and/or tribal alliances. Under the current political environment that conciliation of conflicting interests of the tribes respecting their unique traditional custom and tribalism, traditional water right for instance, is most affecting rein of the state politics, paradigm shifts in recognition and tribalism-oriented political willingness of those parliament members towards better introduction of state's intervention in water resource management could be rather challenging.

Significance of the amendment law to the Water Law of 2002 could be rather posed on the integration of newly established/reorganized ministries and their subordinate authorities into its administrative and institutional framework. MWE was established/reorganized in May 2003, while the Water Law was issued in August 2002, so there was no mention of MWE in the Law. Amendments to the Water Law were necessary because MWE was established later and its expected functional responsibilities were temporarily given to NWRA till its establishment/reorganization. The amendments provide the functions of MWE while defining NWRA as its executive and implementing authority. Also, the amendments provide for NWRA to be transferred under MWE as one of its authorities as well as General Authority for Rural Water Supply Projects (GARWSP).

Along with a Republican Decree issued in August 2004, regulatory ordinance of MWE stipulated in the amendment to the Water Law is considerably significant because it is the first step to start restructuring and coordinating water sector and its various authorities, corporations and agencies within one central ministry, that is MWE, while MAI is responsible for the irrigation sector and the Water Law and its amendment obliges both Ministries to cooperate and coordinate their activities in both supply and demand water management in a integrated manner.

6.2.3 EXECUTIVE REGULATION TO THE WATER LAW (DRAFT)

Apart from "legislative" shortcomings in the basic provision of the Water Law and its amendment law mentioned above, there are also several significant "regulatory" flaws for its effective execution and enforcement, which are described as followed:

- The Law does not clearly specify itself as the sole legal means to vest water right to beneficiary users among other significant laws referring (implying) to it such as Islamic Law (Sharia'h), Civil Code, and Customary Laws ('urf). It is one of hindrances in a legal sense to convince further registration and licensing for water wells and their users (owners) in accordance with the Water Law;
- Due to the same reason above that the Law fails to define itself as the sole legal means to manage water resources and water rights rather than other significant laws in the country, it does not provide legal mechanism to resolve the disputes over resource management and water rights and enforce punishment to the violator according to the LAW. Indeed, most of dispute regarding water resource management and water rights are resolved based on the interpretation by Civil Code and customary law ('urf) that "groundwater, particularly in rural area, is perceived as something that is attached to the land and that the overlying land owner is entitles to exact and to hold in a receptacle, such as a well". It also makes invalid the regulatory provisions for penalty and punishment set forth in the Law for its public compliance;
- Recognizing water resources as public property needed to be administrated by the States, hence, defining water right vested to individuals and entities as only usufruct, the Law also stipulates the right of the State to intervene the right of utilization of water if public interest so demands. However, the meaning of "public interest" is not clear, so that the rights of the States to intervene registered water rights of individuals and entities are limited in a

reality; and,

- The Water Law itself does not spell out the system and rules for maintaining such a register and the executive procedures for registering of acquired rights of benefit from water and amending such registration in accordance with its provisions.

In order to resolve those regulative flaws in the Water Law No. (33) of 2002 and its amendment law with provision of the procedures and conditions in detail for its execution and enforcement, “the Executive Regulation” to the Law has been prepared. The Executive Regulation” should have been issued by February 2003, as the Water Law (2002) refers to the Executive Regulation to be issued within six months after its issuance. However, it has been duly delayed for reorganization of the water sector in the state and establishment of new ministries and its associated authorities. On May 2003, a new government was established and former Ministry of Water and Electricity with other concerned ministries and its authorities were restructured under new MWE. Those changes in administrative framework in the water sector necessitated amendments to the Water Law of 2002 accordingly. In particular, some of functional responsibilities assigned to NWRA in the provisions of the Water Law (2002) should be reallocated to Ministry of Water and Environment. Moreover, a number of Republican Decrees issued during the restructuring process to transfer NWRA and other sector development authorities (e.g. rural water supply authority) from former Ministry of Electricity to MAI and eventually to new MWE required urgent amendment to the Water Law.

Thus, the requirements to reflect the amendments to the Water Law in accordance with restructuring of ministries and their authorities primarily delayed the preparation of the Executive Regulation as stipulated in the Water Law, and it has been further delayed due to the process for its amendment itself had been also delayed till the official gazette in January 2007 of “the Republican Decree No. (41) of 2007 regarding the Adjustment of the Water Law No. (33) of 2002” because of the reasons described in the previous sections in this Chapter.

Thus, the current draft version of Executive Regulation to the Water Law, which was already approved by the Cabinet, has been prepared on the basis of the new administrative framework of the existence of new Ministry of Water and Electricity and Environment with its associated authorities executing the sub-sector development such as in rural and urban water supply, environmental protection, and resource management. However, it is said that the current draft version of Executive Regulation was prepared in 2006 prior to the parliament approval and finalization of the amendment law to the Water Law, in which some of crucial provisions in the original version such as introduction of water abstraction metering and water charge levying for irrigation use are denied, expecting original version of the amendment law approved by the Cabinet would be passed in the parliament. Thus, some of reviews shall be required prior to the parliament approval. Moreover, it is further anticipated that political pressure and opposition fraction among parliament members against state’s intervention in water management manipulates some of provisions stipulated in the draft of Executive Regulation during the discussion in the parliament for its approval.

Due to the political sensitivities pertain to the Executive Regulation for the Water Law which could not be dealt in the Study as well as general concerns that its exposure prior to the parliament discussion would further confuse the situation, the draft Regulation becomes very confidential in custody of the Cabinet and access to it is quite limited. However, some of important issues in the provision of the draft Regulation (original approved by the Cabinet in 2006) were available, of which major concerns are as followed (Bahamish 2006):

(1) Authorization of the Water Law as Sole Means to Define Water Right

As one of regulative weakness of the Water Law mentioned above, the Law fails to clearly specify itself as the sole legal means to vest water right to beneficiary users among other significant laws referring (implying) to it such as Islamic Law (Sharia'h), Civil Code, and Customary Laws ('urf).

The Water Law defines water resources as the public property, administrated by the State. Hence, only use right (usufruct) may accrue to individuals and entities based on either on the provisions of the Law itself or on permits and licensing. The Law also recognizes and assures existing and traditional water right, but they are also subject to permits and licensing by the state (i.e. NWRA).

However, the legal framework and public consensus prevailed over the water right in the country, in particular highland areas including Sana'a Basin, is mostly based on Customary Law ('urf), which stem on the Islamic Law (Sharia'h). The Customary Law is unwritten and commonly defined as "the continued repetition of certain actions or practices by a collectivity in the conviction that they are legally binding". Since the Customary Law must adhere to the Islamic Law, the customary rules in a given region are simply an instrument to implement certain Islamic Law principles. The Customary Law and the Islamic Law both regards water resource as property of nobody (*res nullius* or "Mubah"), but it is appurtenant to the land located and overlying land owner is entitled to extract and to hold in a receptacle (ownership right), such as a well. Thus, it authorizes "the ownership right" over the water sources, which contradict to the Water Law allowing only "the use right" administrated by the state authority.

Another dominating legislation over the water right shall be Civil Code, which is often referred essentially as a present-day "modern formulation of the Islamic Law principles". It is also commonly called "the law of laws", since it contains the necessary provisions to guide the preparation of special laws in the various field of governmental sectors. The Civil Code recognizes the water right accordingly in a very similar manner to the Customary Law and the Islamic Law, defining in its Article (1163) that "land ownership is inclusive of what is above and beneath (hence water source) it to whatever height or depth is useful to enjoy it (the land)...", and in Article (1366) that "water is not owned as a private property except when transported or contained in receptacles, or the like ... the drilling of a well to receive water is considered an appropriation by containment (hence ownership right is authorized), provided that the water comes from *res nullius* and it passed in the natural waterway".

As it is observed in the prior sections, arguments and manipulation of the critical provisions originally stipulated in the Water Law and its amendment law regulating water rights and efforts to limiting it to "usufruct" only, well indicates that many of parliament members insist on the traditional and tribal approaches in the Customary Law, Islamic Law, and Civil Code regarding groundwater "ownership right" as servitude property of the landlords, thus preventing any state's intervention on the issues.

Such predominance over custom and even in existing legal bindings in the country has protected ground water "ownership right" from any interference by the state, insisting the right in connection to the landlords that is the fundamental bases of their socio-culture, or "tribalism".

Draft Executive Regulation to the Water Law of 2002 copes very deliberately with the issues, and defines the Water Law as sole legal instrument to determine the water right accrued to beneficiaries only for its use (usufruct only), by separating the water "use right (usufruct)" from

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land ownership established upon the custom and *Sharia'h*. Recognizing also the significance of the Civil Code in the country's legislative system, the Draft Executive Regulation stipulates;

“All beneficiaries and water right shall be subject to the rules that regulate it in the Civil Code and each case shall be treated separately subject to its legal status of the right of land ownership and water ‘use right (usufruct)’ and subject to *Sharia'h* principle or custom upon which such water right established.”

According to the definition and principle above, Article (6) of the Draft Executive Regulation provides that any beneficiary and user of any resource of ground and surface water resource whether through succession or transfer or acquisition must satisfy and fulfill the following conditions and measures:

- That such water right has accrued to him or acquired by him through legal means in accordance with the Water Law.
- He must not inflict any damage whether direct or indirect with the traditional and non-traditional water resources and the environmental system related to it which may affect negatively upon the quantity sustainability of such resources or deterioration of its quality or which might cause obstruction or disruption of the equity of water distribution or which may damage the private and public interests at present or within the foreseeable future.
- The water user shall not sell his water right of dispose of it in a way that contradict or violate the rules of the Water Law and this Executive Regulation and that he must take into consideration of others attached to their water right or any other interest or servitude right recognized by law or by custom.
- The water beneficiary must bear the same duties imposed upon other beneficiaries in relation to protection from spate and floods and irrigation system and development and rationalization of water resources and its conservation and protection form overexploitation and pollution.
- The water beneficiary shall not exploit the groundwater resources except with special licenses permitting such action in accordance with the rules of the Water Law and this Executive Regulation.
- The water beneficiary accepts the right of the state to regulate the water beneficiaries' rights and duties in using their water rights and the state right to control and monitor the methods of exploitation of such water resources and its structures located in the private and public properties. The state can impose measures that include reduction of the allowed water to be utilized when such measures is necessary to be taken for the purpose of conservation of the sustainability of the water resources and for the fairness and equity of water distribution or when it is necessary to allocate water for drinking and for household consumption on the expense of other purposes.
- The water beneficiary must register his existing water right in present and which he might acquire in future and recording as such in accordance with system which NWRA prepares for his purpose in accordance with law and this Executive Regulation.
- The water beneficiary shall bear the responsibility and liability for any damages that he might inflict with the water and environment or with other interests and water rights. He shall pay the fines and the fair compensation in accordance with the Law and other prevailing laws.

As it is observed above, the Draft Executive Regulation possibly allows the water “ownership” right belongs to the land and overlaying land owners, stipulating in its provision as “all beneficiaries and water right (possibly including the water ownership right) shall be subject to

the rules that regulate it in the Civil Code”. Nonetheless, those provisions in the Regulation, if all approved, could be robust and backstopping legal instrument to authorize right of the State to control water “use right (usufruct)” exclusively in accordance with the Water Law and its Executive Regulation.

Those provision and principle of the Draft Executive Regulation is based on the logic that separates the water “use” right intentionally from the water “ownership” right, the latter of which is firmly established and protected in the Civil Code, Customary Law (*'urf*) and Islamic Law (*Sharia'h*) interpreting it as the servitude property of the land and overlying land owners. This separation enables the creation of new concept in water right, that is “usufruct” (water use right), which is not interpreted and defined clearly in any legislation of the State even in the Civil Code, *'urf*, and *Sharia'h*. Thus, the Executive Regulation to the Water Law creates the precedent (a first established and sole legal provision) in the State’s legislation and legal system that defines water “usufruct” and State’s authority to control it, (Customarily and conventionally, the water use rights are defined only to the user who obtain water from his non-owned land, not to the land owner to use the water source located on his owned land.). Based on “the logic of separation”, the Executive Regulation enables legislative and administrative environment to control water “usufruct” for the State’s water resource management.

However, it shall be emphasized that those provisions in the Regulation reviewed above are still draft, which is approved only by the Cabinet prior to the parliament approval. “The logic of separation” could be key issues in the State’s management of water resource in future, and political willingness whether to accept the logic would determine the effects of the Executive Regulation to the Water Law.

(2) Measures for Registering and Licensing of the Water Right

The Water Law No. (33) of 2002 refers in many of its provisions to its Executive Regulation that shall further provide procedures, measures, rules and conditions for registration and licensing of the water right. Those provisions in the Water Law referring to the Executive Regulations are, for example; Article (34) stipulating that “NWRA and all of its branches shall maintain a register of acquires rights of benefit from water. The Executive Regulations shall spell out the system and rules for maintaining such a register and procedures for registering and amending such regulation accordingly.”, and Article (31) describing “The Executive Regulations shall spell out the cases when the Government may withhold the acquired rights of benefiting from water, if public interest so dictates or if the rationing of water use is required, with fair compensation to be provided in accordance with the effective laws.”

Thus, without issuance of the Executive Regulation to the Water Law till present, the Law itself has no measures to effect and enforce some of key regulation for water resource management, such as registering and licensing the water right (although in the Water Basins declared as “Protected Basin” has coped with the issues and established their system and rules for registration and licensing in accordance with different Decrees issued for their establishment).

Therefore, one of major objective to develop the Executive Regulation to the Law is to define and provide administrative system and procedure with determination of conditions for the registration and licensing of the water right, as the Water Law admitting its necessity within six month of the issuance of the Law itself. The Draft Executive Regulation provides, in its Article (26), the following regulations regarding administration of the water right:

- The holder of water right must establish his water right and obtain certificate from NWRA entitling him of his acquired water right after the issuance of the Water Law.

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- The beneficiary name must be included in the list of beneficiaries of water projects.
- If the water right whether through succession or transfer is before the issuance of the Water Law, such water right must be established by the beneficiary through evidencing documents or witnesses.
- Such traditional and acquired water rights shall be subject to rationalization. NWRA may limit or reduce the amount to be used by the beneficiary from each water resource or water establishment.
- In case of necessity to re-allocate water to existing holders of water rights for reasons that relate to shortage of water or to allocate part of it for drinking or household purposes, then the beneficiary must comply to use the allocated quantity of water for him and he is not allowed to expand in new other usage of water.
- Water right must be specified on a well known water source with defined location area or with defined boundaries and clear and well known geological aspect. Such information must be recorded in the certificate of the beneficiary of water right or in accordance with the traditional water rights through succession or transfer.
- The beneficiary of water right shall not be compensated from another water resource in lieu of water quantity re-allocated if the remaining quantity is sufficient to satisfy his water right for his specific purpose before the re-allocation or when such remaining quantity is sufficient to satisfy his water right in compliance with new methods and means imposed for the purpose or ratification of water.
- The beneficiary of water right shall be fairly compensated if he is prevented from his water right completely and absolutely whatever the reasons which called for such action of re-allocation of water
- Water rights shall be considered null and void and without compensation if any resource of water resource upon which such water rights was established had become dry for natural cases.

Moreover, the Draft Executive Regulation also regulates the MAI to provide any guarantee for any new irrigation rights, which is the most contributing factor to impoverishments of the water reserve in the county. In the following provisions in Article (24) of the Draft Executive Regulation, provision of irrigation right by the MAI is regulated, of which function is assigned to limit granting irrigation right in accordance with the conditions of water use set out in the license issued by the government authority (i.e. NWRA):

- To survey and collect data on the existing water irrigation rights and to encourage its beneficiaries to have vertical agricultural expansion in the irrigated areas and to provide the necessary facilities to farmers in this respect and for that particular approach of policy
- MAI shall not give any guarantees for any new irrigation rights that arise from horizontal expansion in irrigated areas and to limit granting new irrigation rights to reclaimed land in area where there is an excess of water availability or in areas where it is allowed to drill water wells to acquire water rights in accordance with the special system of granting licenses for drilling wells and water rights as provided for in the Water Law and this Regulation.

Those provisions seems to provide administratively and institutionally enabling environment for effective enforcement of registrations and licensing of the water right, with provision to define the water use right and the State's right to control over it. However, repetitiously it shall be noted that those provisions and the current version of the Executive Regulation is still draft, and subject to the parliament approval.

6.3 ADMINISTRATIVE AND INSTITUTIONAL STATUS OF WATER IN THE STATE'S LEGISLATIVE FRAMEWORK

As it is observed in the previous sections, legal and customary interpretation of water right has complicated the administrative and institutional environment for the State's water resource management through developing and enforcing relevant laws and regulations. It could be worth reviewing administrative and institutional status of water management in different but closely related legal sources which constitutes the basis of legal system of the country, in order to comprehend the complexity on the issues and to appropriate coping measures into Action Plan to be prepared under the Study.

The legal system in the country is based on three sources which are very closely related to each other, which can be listed in order of precedence as (Al-Eryani, et al., 1996); 1) Islamic Law (or *Sharia'h*), 2) legislations: the Constitution, Laws and Regulations, and 3) Customary Law (or *'urf*).

National Legal system of Yemen has been primarily and subordinately developed under *Sharia'h*, as the Constitution stipulating in its Article (3) that "*Sharia'h* is the main source of all of the State's legislating (including the Constitution itself)". Thus, in principle, any legislation of the State can not be developed with legal provisions contradicting to principles of *Sharia'h*. However, some contradicting provisions in the laws are often identified as observed later, in particular, in a definition of water ownership in the Constitution.

The Constitution is standing as a prime component of legislation of the country, succeeding and comforting principles employed in *Sharia'h*. Laws become a secondary component of national legislation, which can be categorized into two types, "public" laws and "private" laws. The former of public laws have been developed and applied for the relevant government and specific public sectors, such as national administration and finance, agriculture, education, and water, in order to legitimize administrative and institutional framework for the sector development and regulation. Along with this line, the specific sector laws and regulations, such as the Water Law of 2002 and its Executive Regulation, have been prepared and enforced. On the other hand, the latter of private laws have been developed and applied for the State as a whole, in both of public and private where the civil society is involved, in order to establish the norms and rules of the civil society in its varieties of activities and dealings. Thus, the prime foundation of the private laws can be referred to the Civil Code No. (19) of 1992. As observed earlier, the Civil Code also stems from *Sharia'h*, often cited as "Civil Code is essentially a present-day 'modern' formulation of *Sharia'h* principles". Thus, It can be said that the Civil Code has been developed, through transformation of *Sharia'h* principles into a modern form of legislation, in order to well establish norms and rules of civil society firmly based on *Sharia'h* principles in its activities and dealings. The Civil Code is also generally called as "the law of laws" since it contains the necessary provisions to guide the preparation of specialized laws in the various fields of sectors. The Civil Code is consisted of 1399 articles, of which 30 articles deal specifically with water and land. Finally the Customary Law (or *'urf*) composes third component of the legislative system, defining it as "the continued repetition of certain actions or practices by a collectivity in the conviction that they are legally binding". Being adhere to *Sharia'h*, the Customary Law is indeed an instrument to enforce certain *Sharia'h* principles. The Customary Law is rarely documented (i.e unwritten) and local variation is observed according to its physical, socio-economic, and socio-cultural conditions.

Reviewing legislative system specific in water resource management and water right in the country, it is obviously based on five major legal sources, namely; 1) Islamic Law (*Sharia'h*), 2)

Constitution, 3) Water Law (including its Executive Regulation), 4) Civil Code, and 5) Customary Law (*'urf*).

It is observed above that, due to a simple, but a supreme principle that *Sharia'h* is the prime foundation of the country's legislative system. Thus, it may be reasonable to conclude that all of those five major legislations share the common feature that they all originate from, and each of them forms an integral part of others, and/or any single legal provision in a specific laws can not be developed in a manner with contradicting; vis-à-vis the *Sharia'h* principles for water management and water right. However, some of differences and inconsistency in definition of the water right and determination of water management, and even non-existence of definition on the new concept in the water management, are observed among legislations.

The basic regulations and determinations of the water rights (thus, water management) are embodied in each of the Islamic Law (*Sharia'h*), the Constitution, the Water Law (including its Draft Executive Regulation), the Civil Code, and the Customary Law (*'urf*). There are a considerable number of regulations and determination of the water right provided in each of those legal sources, as well as in various forms and different aspects of it. Indeed, the water rights described in those various legal sources can be grouped into the following categories (Al-Eryani, et al., 1996);

- Water Ownership Right: which cover the legal status of water in general and the conditions for water ownership;
- Water Diversion Rights and Usufructs: which cover the basis for initiation of the diversion right and usufruct, changes in the right (by selling or transferring), and the conditions for losing the right;
- Water Use (Sharing) Rights: (which determine the right of users to share the water sources which owned by others) in terms of priorities of use, quantity of use, place of use, and burden-sharing during time of water shortage; and
- Water Administration: which cover the water allocation system, the operation and maintenance, the organization of users, quantity and quality protection measures, conflict resolving procedures, and law enforcement procedures.

Each of those four categories of water right regulation is reviewed in terms of the Islamic Law (*Sharia'h*), the Constitution, the Water Law (including its Draft Executive Regulation), the Civil Code, and the Customary Law (*'urf*), while identifying variations and differences, if any, in interpretation according to the legal sources above and analyzing effects and possible reconciliation of those variation and differences. The following reviews and analysis of the water right owes a considerable part to the technical report prepared and drafted by Dr. Al-Eryani et al. (1996), while incorporating additional reviews and analysis on the Water Law of 2002 and its associated Adjustment and Executive Law which are not issued at the time drafted the said report.

6.3.1 WATER OWNERSHIP RIGHT

There are two related aspects that determine the water ownership rights, namely; the legal status of water and the conditions on which such ownership is vested.

(1) The Legal Status of Water Ownership

According to *Sharia'h*, water is non-salable publicly owned commodity to which everyone has a right, in principle. That is, it is *res nullius* or *Mubah* (i.e. of nobody). Hence free access to water is the right of all people and community as a whole. However, as it is observed earlier in

the previous sections, this non-salable and public-owned principle is applicable only if it is not appropriated by carrying or transporting it inside a receptacle, such as well. Indeed, Sharia'h allows and authorizes private ownership of the water source when it is appropriated by means of receptacle.

Civil Code, which stems in *Sharia'h* principles, also supports public-owned principle of water, stipulating in its Article (1366) as “water is originally *res nullius* for all (*Mubah*).” However, its non-salable feature of water is true again only if the water is not appropriated, and provided that the water is needed for drinking and domestic use. In both Sharia'h and the Civil Code, containing water inside containers including as wells and pipes is regarded as means to own the water for selling and trading in general. Thus, in this case, the free nature of water access does not apply to all users, and also water is not *Mubah* for irrigation use if the new users will harm the senior benefactor.

In contrast to the definition on the legal status of water in *Sharia'h* and Civil Code, the Constitution determines the one as “property of the States”, which oversees its utilization and exploitation in such a way that public welfare is served, stipulating in its Article (8) that “All types of natural resources and sources of energy, whether above ground, underground, in territorial waters, on the continental shelf or the exclusive economic zone, are property of the State, which assures their exploitation for the public welfare.” Clearly, therefore, there is a clear contradiction between the principles on the legal status of water between the Constitution and Civil Code supported in *Sharia'h*, with the former defining the water resource as State's property whose use should be organized so as to serve public interest, while the latter regarding the one as *Mubah* with exception of which if it is appropriated and contained by means of receptacles to authorize private ownership.

The Water Law of 2002 has developed further deliberated interpretation of the legal status of water as “public property, subject to be administrated by the State”, taking considerations on both of principles employed in the Constitution and the Civil Codes supported by *Sharia'h*. Without clearly referring to the State's ownership of water resources defined in the Constitution, but provably relying largely on it in implicated manners for determination of its own definition of the legal ownership of water, the Water Law stipulates in its Article (6) that “The water is principle permissible for all and does not possess a ownership except by means of conveyance or acquisition or within their rule and it is the opium to be secured by what is similar to it.”, and in Article (5) that “The stream of the valleys are considered the common property of all the beneficiaries, all the water installations and wells which are which are erected by the State are considered public property, and notwithstanding their ownership, they are subject to the system of registration and licensing in accordance with the provision of this Law.” This principle of “water as public property, subject to the State's administration” is further supported by the provision in Article (6) of the Water Law describing “Each beneficiary of any of water resources enjoys the right of utilization ... The State intervenes to regulate the right and duties of utilizing the water in accordance with the provision of this Law and the bylaws and rules that execute its provisions.”

(2) Conditions for Water Ownership

According to Sharia'h, four types of water sources are distinguished, as followed; 1) water enclosed in “man-made” receptacles (containers and buckets), 2) water in wells, cisterns and springs, 3) water in small rivers or stream which belongs to a specific community, and 4) water in great rivers. Thus, as it is observed, unless the water is appropriated by placing it inside a privately owned containers or receptacle which sets it separate from the source, then it can not

be owned. This rule is explicitly stated in Article (1336) of the Civil Code referring “water is not owned as a private property except when transported or contained in receptacles, or the like ... the drilling of a well receive water is considered an appropriation by containment (and hence an ownership), provided that the water comes from *res nullius* and it passed in the (natural) waterway.”

In the Constitution, private ownership of water is not authorized, defining water as State’s property (Article 8). Thus, distinctive contradictions are again identified in the definition on the condition to vest private ownership of water between the Civil Law and the Constitution. Determining all the natural resources are the properties of State, it is assumed “constitutionally” that the on-going exploitation and utilization of water resources is a kind of concession subject to permissions and regulations by the State.

Consistent with Article (8) of the Constitution, the Water Law further determines that only use rights (usufruct), notwithstanding their ownership, may accrue to individuals and entities based either on the provisions of the Law itself or on permits. Thus, the Water Law draws a distinction of the water use right (usufruct) subject to the State’s administration according to the type of water resource and uses between;

- Rights to use water in a aquifer or a reservoir, which shall be authorized by NWRA and shall remain appurtenant to the land in use of irrigation right or to the use to which the water was allocated;
- Traditional rights to the water use spate water for irrigation, which shall be exercised according to regional traditions and customs, but without any administrative interference, these rights are not subject to prior authorization; and
- Traditional rights to the water of natural springs and to the base flow existing prior to the entry into force the Water Law.

These rights are preserved insofar the purpose of use of water for irrigation does not change, but are subject to registration with NWRA. There are a number of provisions in the Water Law and its associated Adjustment and Executive Regulations to determine those regulations.

6.3.2 WATER DIVERSION AND USUFRUCT

At first, distinction shall be made between water use diversion and usufruct right. On the one hand, “diversion rights” can be referred as the traditional rights accrued to an individual, a family, and a tribe or collectivity taking over the centuries by centuries when they began to utilize the water to develop agricultural land without objections or conflict with others, no interruption in their use of water for appreciable period of time. Therefore, although not necessarily, these traditional diversion rights are often associated with or servitudes to the land owned by those right holders. These rights has been well established in the country over the centuries, in particular for run-off management of surface water (also applicable to water well management), with well establish recognition of each right and compliance of traditional rules and regulations among communities. One of outstanding customs in the diversion right could be the fundamental rule governing surface (spate) water irrigation that grants the upstream riparian a priority right to irrigate his land. Downstream riparian users may not be denied the right to surplus water after utilization of water at sufficient amounts in which upstream riparian satisfy. This upstream/downstream rule has been practiced in many areas of the country, with development of other consent and penalties.

On the other hand, “water usufruct” is the right to utilize water accrued through a permit system with a concession relating to its utilization and /or its development awarded by the government. In contrast to water diversion right which exists in customs and traditions, therefore, water usufruct is a relatively recent development or approach of water right. They may often exist in the countries in which the water is declared as State’s property to be managed based on the State’s permits and regulations. “Water usufruct” shall be also clearly distinguished from “water use (sharing) right”, while the latter often defines social norms in that the owner of the water source share it with others or the right of individuals or entities to obtain water from that source or the communal sources, whether it is practiced customary or regulatory.

As mentioned earlier, the following four aspects determine the basis and condition of diversion right; 1) initiation of the diversion right (the right to divert water from the source), 2) change in the right (by selling and transfer), 3) protection of the right (protection zones), and 4) losing right. The following section discuss each of those factors embody the diversion right in different legal sources.

(1) Basis for Initiation / Acquisition of Diversion Right

Basis of initiation and acquisition of the diversion right and usufruct applied in *Sharia’h* is well observed in the Article (1367) of the Civil Code, stipulating “*res nullius* water is the right of whoever reaches it first, and is a quantity which suffice him, even if taken from with a property (of others). It is prohibited to enter a neighbor’s property to take water except by permission of the owner or his consent or by custom, and it is not allowed to harm the owner as a result of taking the water from his property except (if taken) for human drinking or to clean-up for praying.”

Therefore, this article determines that:

- And “non-appropriated” water may be claimed for appropriation, even if taken from within a priority of others (private or public);
- Claims are recognized by seniority (first in time, first in service);
- The quantity of claim is determined by sufficiency to the appropriator;
- It is prohibited to enter a neighbors land to take water without the owner’s permission or consent, unless such entry is based on a custom, and;
- Any diversion of water from a source should not cause any harm to existing users/owners, unless the water is taken fro drinking or to clean-up for praying.

Since the above article does not distinguish between surface and groundwater, it appears any water source can be applicable, whether it is a cistern, from a spring, or from an aquifer. However, the diversion right and usufruct of groundwater can be initiated and acquired by purchasing land and drilling a well as it observed in Article (1366) of the Civil Code in the above section. Moreover, as it is the conviction of the most people, Article (1163) of the Civil Code vests the owner of a land full control over exploitation and development of all resources located above and beneath the land to any “useful height and depth”, describing “land ownership is inclusive of what is above and beneath it to whatever height and depth is useful to enjoy it (the land). It is permitted, by agreement, to separate the ownership of land surface from the ownership of what is above and beneath it, provided that no contradiction occurs with the regulations outlined in the law.”

In the Constitution, however, all the natural resources, including surface and ground water, are determined as the property of the State, which is responsible for ensuring their optimum

exploitation in the public interest (Article 8). Again, a significant contradiction with the Civil Code is observed, which authorizes the exclusive right granted to the land owner over development and exploitation of natural resources located on and under the land, including groundwater. Furthermore, Article (18) of the Constitution states that “the awarding of concessions related to the exploitation of natural resources and public facilities cannot be done except by law. The law defined the situations and ways to grant the State’s property freely, and the underwriting of its transferable property, and the rules and procedures to regulate this...” Thus, the Constitution recognizes a necessity to develop particular laws to regulate the awarding of concession to exploit State’s natural resources, viewing the on-going exploitation of the resources as a kind of “concession”.

The Water Law of 2002 might have been developed, based on the concept of “concession and “regulation by the State” employed in the Constitution, recognizing and allowing those traditional diversion rights. Those traditional diversion rights and usufruct has accrued to an individual, a family and a collectivity in benefiting from use of rain water, spate water, spring water, and water from shallow well and hydraulic structure. The Water Law regards, in principle, these traditional diversion rights are subject to the liens and servitudes which are connected them, determining in its Article (29) that “Traditional usufructs and the rights associated therewith, prior to the issuance of this Law, in the water of springs, valleys, natural streams and wells shall remain reserved without prejudice to the registration principle provided that they shall remain assigned for the purposes specified thereto and in case of their transfer to another owner, such rights shall necessarily be transferred to the new owner and in case of the division of the land which is making use of water, the water shall be distributed as per the areas of the plots resulting from such division.” In the Water Law, however, these traditional diversion rights for the use of rain and spate water are recognized only as long as the water is used for irrigation purpose and in connection with agricultural land, regulating in its Article (28) that “The traditional right of utilization from the harvest of rains and water of floods flowing naturally shall be taken into consideration, as regards their use for irrigation and connection with the agricultural land benefiting from it. There shall also be considered in their rights the characteristics of the regions having connection with the customs, traditions, the established system of irrigation and observed in each of regions of the Republic.” In the Water Law of 2002, therefore, for all other existing but not traditional, water diversion right and usufruct are subject to registration with NWRA.

(2) Changes in the Diversion Right and Usufruct (Selling and Transfer of Right)

In *Sharia’h*, there are two view points regarding the appurtenance of water rights to land. One group of Islamic school considers that the water right (diversion right and usufruct) belongs to the land itself not to the land owner. Hence, the water right is inseparable from the land and is included with it whenever the land changes owners (by selling or inheritance). This inseparability applies even though a land owner may not explicitly mention the transfer of the water right with the land in the purchase document. The other group of schools requires explicit statement of the transfer of the water right with the land. Otherwise, the water right remains a property of the original land owner even through the land is sold.

As it is observed in the prior section, the Civil Code defines that land ownership includes the water right, which can be permitted, by agreement, to separate from land ownership, referring in its Article (1163) that “land ownership is inclusive of what is above and beneath it to whatever height or depth is useful to enjoy it. It is permitted, by agreement, to separate the ownership of land surface from the ownership of what is above or beneath it, provided that no contradiction occurs with the regulations outlined in the law.”

However, the Civil Code also defines that the irrigation right is a type of servitude to the land (“Servitude Right”). Hence, it is inheritable from benefactor to successor(s) and its use may be written out in wills. Nonetheless, this right cannot be sold separate from land, neither can it be conceded or rented except if this is in accordance with a recognized custom, defined in its Article (1370) that “the right to irrigate is inheritable and its use may be donated in wills, but it cannot be sold except with the land, neither can it be donated or rented except according to an established/recognized custom.”

Determining any natural resources as the property of the State, the Constitution defines the right to utilize and develop water resources (i.e. water diversion right and usufruct) as “concession” vested to individuals or entities, of which terms and conditions are regulated by specific laws such as the Water Law. Thus, transferring and selling of these rights of concession vested by the State may not also allowed and regulated by the specific laws concerned.

The Water Law of 2002 and its amended Law allows traditional water diversion rights except for irrigation use accrued prior to the execution of the Law, so that the rights allocated for the purposes set for them according to the custom and applicable laws without application of the Law (Article 29). It also refer that, in the event that they are transferred to the ownership of others, these rights shall then be compulsorily transferred to the new owner, and in the event that the land benefiting from the water is partitioned, the water shall be apportioned according to the areas of the parts resulting from the partition. Therefore, these traditional diversion rights are regarded as servitudes of the land.

In the Water Law of 2002, the traditional water diversion rights and usufructs for irrigation are preserved insofar the purposes and condition (amount) of use for irrigation does not change, but are subject to registration with the State. All other diversion rights and usufruct such as for any groundwater use, whether these rights are acquired prior to the issuance of the Water Law or in future, becomes subject to the licensing and regulation by the State. Terms and conditions for such concessions of water diversion rights and usufruct shall be specified by the relevant authority (i.e. NWRA) and each of licenses issues, as the Article (37) of the Water Law providing that “No beneficiary may exceed the quantities or the purposes of use or any other technical specifications determined by the Authority. He must also abide by the conditions specified in the license, and the bylaw shows the details necessary for execution accordingly.” Since

Although the Water Law of 2002 is not declaring the water resources as the State’s property, in consistent with the Article (8) and (18) of the Constitution, the Water Law affirms the water resources as public property, administrated by the State, so that only usufruct may accrue to individuals and entities based on either on the provision of the Law itself or on permits issued by the State. Thus, it is assumed that the Water Law does not allow the selling of such rights vested by the State and transferring of them without regulation and monitoring by the relevant authority. However, there is no clear provisions in the Water Law of 2002 and its amended Law that refer to regulation of selling and transferring of such right vested by the State, although the ones for traditional diversion rights except for irrigation right are clearly stated in Article (29). Therefore, the Executive Regulation of the Water Law, which is still under draft, shall take into consideration these provisions for prohibition of selling such water usufruct, period of the rights vested, and amendment or renewing the licenses in such cases of changes and apportioning of land ownership, as the Article (34) to the Water Law referring that “The Authority and all its branches shall keep a register for the rights of utilization acquired on the water, and the bylaw shall show the system and rules for keeping this register and the procedures for entry and their amendments.”

(3) Conditions for Losing the Diversion Right and Usufruct

In *Sharia'h*, defining the water diversion right and usufruct is appurtenant to the land, it cannot be lost. However, the actual use of these rights may cease when:

- The land is washed away or is buried under a thick sediment cover which was deposited by heavy floods. Both cases are common for lands along wadi channels or the inter-mountain wadis;
- The intake structure are destroyed and washed away;
- The beneficiary himself abandons the use; and,
- The source of water (well or spring) is depleted.

Allowing traditional diversion rights, except for irrigation, accrued prior to the execution of the Water Law, the Law preserves their customs relating transferring and ceases of these rights according to the recognized Customary Law unless the purposes and amount of water use stays as set originally set by the custom. The same principles are applied to the traditional diversion rights for irrigation, but subject to the registration with a relevant authority of the State (i.e. NWRA).

The usufruct vested in the form of licenses in accordance with the Water Law for all other water resources, in particular, for water well, are cancelled by the force of the Law in the following cases stipulated in its Article (38):

- If the licensee did not commence the drilling works one year from the date of issue of license;
- If the licensee used this license for a purposes other than that for which it was granted;
- If he violate the conditions stated in the license;
- If he assigns this license to others whether in return for a change or not, without the approval of the Authority. The bylaw shows the cases where it is possible to accept such an assignment. The Authority has also the right of periodic review of such a license according to the rule set for this purpose. Based on justifiable reasons, the license may be renewed for one time for a further period of three months, and the period may be extended if these reasons continue to exist.

The license of the well be also ceased in cases that pollution or deterioration of water is observed, as Article (40) of the Water Law regulating that "..., the Authority may cease the right of utilization if it is evident that the water of the well or the water installation is polluted, thus harmful to public health and environment, and the impossibility of treating that in accordance with a laboratory report by the competent authority". The water usufruct vested in the form of license may be also suspended, in accordance with the provisions stipulated in the Chapter Six of the Water Law referring to "Enforcement Procedures", when the right holder provides false information to the Authority at the time of application, uses the water for purposes other than those authorized, violates the technical conditions attached to the water right, wastes or misuse the water and fails to comply with the directions issued by the Authorities, transfers the right to another person without authorization, and so forth.

Furthermore, these water rights may be revoked and curtailed by the State in the public interests, or whenever such action is necessary to conserve water use, as the Water Law stipulating the right of the State to intervene to regulate these water rights with issuance of its Executive Regulation in its Article (31), referring "The Executive Regulation of this Law determines the conditions which make it possible for the State to lay hands on the right of utilization of water if

the general interest so demands or the need to rationalize the uses of water, along with the fair compensation to the beneficiaries according to operative laws.”

6.3.3 WATER USE (SHARING) RIGHTS

Water use (sharing) rights refer to the regulations which are imposed on the water diversion right and usufruct when used. Four such regulations may be distinguished, such as priority of use, quantities of use, place of use, and the burdens on the various users under conditions of shortage or scarcity.

(1) Priority of Use

According to *Sharia'h*, first priority of water use is given to drinking and domestic uses (human drinking then animal drinking followed by domestic use). Denial to share the water with people and animals are customarily against the social norm, often regarded as sin or “*haram*”. Second priority is given to irrigation use. The various uses and sharing must be reasonable, within the accepted norms of the community, and must cause no harm to others or to the owner of the water right out of which water is drawn. Social norms in water use and sharing is well established, as one of Islamic schools defines that “a person who bail out water for his own drinking or for his cattle or to wash his clothes, either from wells or springs cannot be prevented from doing so. He has right to access the wells which are in privately owned farms, whether walled or fenced or not, be it in the urban or rural areas. It is a sin to prevent him provided that he does not cause any harm.

The same order of priorities and social norm in water use and sharing is also stated in the Civil Code, in its Article (1367) referring to “*res nullius* water is the right of whoever reaches first (first come, first served) and in quantity which suffices him, even if it is taken from within a property (of others). It is prohibited to enter a neighbor’s property to take water except of the owner or his consent or custom, and it is not allowed to harm the owner as a result of taking the water from his property except (if taken) for human drinking or to wash-up prior to praying”.

In the Water Law of 2002, first, indeed, absolute priority is given to drinking water and domestic use (Article 20), allowing allocation of water also for the following purposes, without prejudice to the Article (20), such as purposes for animal drinking, for public utilities, for irrigation, for industrial, and for minimum environmental requirement. The Water Law of 2002, otherwise, does not spell out social norm for the holders of water utilization right in sharing the water resources to others, to which degree and rules may vary depending on the purposes of use for each well and duly determined in registering and licensing by the Authority in accordance with the relevant provisions to be guided by the Executive Regulation of the Law.

(2) Quantity of Use

According to *Sharia'h*, water is the gift of God. Hence wasteful use of water is a sin or *haram*, while water rationing is a virtue. Consequently, water over-use is subject to community’s intervention to abate it. The quantity of use, for spate irrigated land, is equivalent to a layer of water whose depth is about the height to an ankle. Also, Article (1371) of the civil law gave the persons whose land is located in the same watershed along the same channel as that of an upstream land owner, the right to the surplus water which exceeds the need of the senior user(s) upstream, referring “a riparian cannot be denied his right, which is the surplus water after the senior user gets sufficient water. Sufficiency is to be assessed on the basis of either that was sufficient at the time the land first reclaimed or (if this use rate is known) what is sufficient at the time it is being irrigated.” Thus, the quantity to divert should be assessed on the basis of the quantity used when the land was first reclaimed, otherwise it should be estimated according to

the needs when it began being irrigated.

As it is observed in the previous sections, the Water Law of 2002 recognizes these traditional diversion rights of surface water for irrigation use subject to the registration with the Authority, and preserves these right insofar the purposes of use and “quantity” of water for irrigation does not change. Otherwise, the Authority determines and spells out the amount and purposes in utilization of water sources in the license, which shall be complied with all beneficiaries, regulating in the Article (37) that “no beneficiary may exceed the quantities or the purposes of use or nay other technical specifications and determined by the Authority. He must also abide by the conditions specified in the license, and the bylaw shows the detail necessary for execution accordingly”.

(3) Places of Use and Sharing

The significant issue in determination of places of use and sharing water is whether the water can be utilized and shared wherever the holder of the right desires. The issue is indeed related to the principle in the custom of “the appurtenance of water right to the land”, and also depends on the type of water sources.

For surface water, the traditional water diversion right, according to *Sharia'h*, is considered a right servitude to the land. Thus, a person can not take “his water” to another land if his action will harm another water right. Article (1372) of the Civil Code stipulate supports this principle, stipulating that “... a person is not allowed to draw water to irrigate land which has no right...if such drawing harms those who have a water right (e.g. by drying up their channel).” Thus, in principle, surface water utilized for irrigation of the land where the source located, can not be transferred to other land.

However the appurtenance of water right to the land introduces us to what is known as “the Servitude Right”. The Civil Code provisions deals with irrigation as the Servitude Right. In essence, a Servitude Right is a kind of obligation or liability on one property to serve or benefit another, like the right of a peace of land to get irrigation water from a given source, or to have its water supply run over a neighbor’s land, or to discharge its drainage water into a given drain. Those obligation and liability in the Servitude Right often include sharing duties of water to other parties in different locations. Analysis on these Servitude Right is further significant when considering opportunity and feasibility to transfer surface water (and ground water) of surplus from one place to the others where the water resource is scarce and in demand for drinking use.

For ground water, however, there are no restrictions on the place of use provided by the Customary Law and *Sharia'h*. It is customary allowed in all over the country to pump ground water from one wadi to use it in another. Thus, there seems to be no customary restriction on the place of use of a ground water supply. Nonetheless, there were several cases for NWSA (National Water and Sanitation Authority) dealing with urban water supply, that local communities claim that they will be harmed by the large water transferred to the City, both parties ending up in a legal conflict.

In the provision of the Water Law in its Article (50), the Authority (i.e. NWRA) can issue license for pumping specific quantities of ground water or surface water form a certain basins or area and transferring it for other basin or areas, subject to elaborated study on the potential of the resources and needs, and agreement of the Minister and approval of the Council of Minister, on the following conditions:

- That the transfer process does not prejudice the need for drinking and domestic use, provided that no future detriment be suffered to the quantity and quantity of the water in the basin from which the water is transferred;
- That the purposes for transfer of the water is for drinking and domestic use in the receiving basin;
- That the water stock in the basin to which the water is transferred is inadequate to satisfy the needs due to scarcity of water or its being not suitable for human consumption, after stopping all other users;
- That consultation and coordination be made with the local authorities, basins committees and the actual beneficiaries in the basin from which water is transferred;
- That if damages are sustained by the beneficiaries as a result of transfer of water, such damages should be fairly compensated for once only, and;
- That under all circumstances, and in the event of multiplicity of sources from which water can be transferred and closeness in economic cost of transfer from them or some of them compared with cost of transfer from a single source, then the required quantity should be transferred should be shared between more than one source to bring about a balance in distribution of impact on the sources.

Although the above provision does not spell out the transferable water sources located in whether private or public land, in accordance with the Article (31) of the Water Law to determine the right of the State with issuance of its Executive Regulation to intervene the right of utilization of water for the general interest, such transfer from private can be also possible in legislative points of view.

(4) Burden-Sharing among Users

In *Sharia'h*, if the water is privately owned by a single person then he has the right to utilize it as he wishes, while if owned by a group or a large number of people then it must be equally divided among them in proportion to their share, of which allocation may be either of the basis of time shares for pumping or appropriate opening to the water channel by share holders. In both cases, however, there is no limitation of as to the quantity that may be extracted from the water source (well).

The Water Law and its Executive Regulation regulates the conditions including the amount of water to be utilized on each of water resource and water installment which is subject to the licensing by the State. Then, the Water Law affirms the “self-regulating management” by the user communities themselves as the most promising solution to come to grip with the current indiscriminate exploitation of the water resources, introducing the community-based organization such as WUG, WUA, and WUF. The Article (10) of the Water Law of 2002 calls for the establishment of associations, groups, or committee of water users (WUA) to manage hydraulic structure and carry out water distribution at local and community level, which is expected to actively involved in operation and management, as well as demand and supply control of the water in a participatory manner. The organizational framework for the water resource management determined by the Water Law, including those community-based organizations, is further discussed in the Chapter 7 of “Current Organizational Structure” in this report.

6.3.4 WATER ADMINISTRATION

Regulation dealing with the administration of water rights may be distinguished into six aspects, such as water allocation system, operation and maintenance regulations, organization of users,

quantity and quality protection, conflict resolving measures, and law enforcement.

(1) Water Allocations System

As mentioned above, the water owned by a group of people may be allocated either according to the time shares, or by making appropriate openings along-side the water channel. In either case, the time shares or the opening sizes are allocated to each of individuals of the group in proportion to the contribution made by him in construction, and operation and maintenance of the water source and installations. A record of entitlements of the members is often kept by the person designated to operate the well, however, in this informal mechanism for water management, there is no limitation on amount of water extracted from the source.

The Water Law of 2002, however, regulates water extraction by beneficiary stipulating in its Article (37) that “no beneficiary may exceed the amounts or purposes spelled out by the Authority (NWRA) in the permit and must comply with all the terms spelled out in the license.” The amount and purposes in water extraction at each of water sources would be determined and allocated by the Authority based on due considerations and elaborated study on potential and demand in each water zone and areas. Then, it is expected that the demand and supply control and allocation of water at the local and community level is managed by community-based organizations such as WUA in a self-regulatory and equitable manner, in compliance to the license.

(2) Operation and Maintenance

The various rules of Sharia’h concerning the sharing of operation and maintenance costs of the water structures are outlined in several articles of the Civil Code, for example, in its Article (1172) referring “the partners in a canal or drain are obliged to do the necessary repairs which must be done to make it usable or to prevent its harm to others. The partners may be forced to do these repairs if one of them requests it or if it is requested by the harmed party. The sharing of the costs is proportional to their shares in use”, as well as in the Article (1369) of “if the owners of an irrigation right do not agree with respect to carrying out the necessary repairs of their common channel, then they may be forced, upon request from any one of them, to do these repairs on a pro-rata basis.

The Water Law of 2002 also place emphasis on the significance of community participation and decentralization in operation and maintenance, as its Article (18) stipulating “...delegation of authority shall be considered in order to enhance decentralization and the participation of the beneficiaries in the organization and management of the water at the level of the water basins and zones...” The Article (10) regards the community-based organization such as WUG and WUA is the local pivot to enhance operation and maintenance of their installations, referring that “Societies or groups or committees or association of federations for water beneficiaries and users, may be formed for the purpose of which is to involve the community and beneficiaries of water in organizing the water resource management, or in operation and maintenance of their installations. The Executive Regulation of this Law shall set out its purposes and all the detailed rules and relating thereto.” Those community-based organizations such as WUG and WUA are expected to develop their own regulations and rules (bylaws) to manage, operate and maintain their own water resource and the installation, obtaining legal status through registration.

(3) Organization of Users

The level of organization of users of various sources of water depended on the type of source. Traditionally, the most elaborate system of organization is that of surface water source in

general, being it a base flow, spring water, or a surface reservoir. For those surface water resources, as it observed prior, well organized decision and management has been provided in compliance to recognized customs based on the Customary Law (*'urf*) and *Sharia'h*. In contrast, the users of groundwater aquifers in Sana'a and elsewhere relatively lack organized decision making and coordinated management with other stakeholders including local authorities and governmental institutions. As observed above, informal mechanism for groundwater management at the level appears to be successful in allocating the amount of water extracted among users in proportion to his contribution in construction, however, apart from this there is no limitation as to the quantity that may be extracted for the well, which ends up in the current competition among communities for indiscriminate over-exploitation of the water resource at basin and country level.

In such circumstances, the Water Law promotes decentralization and community participation in the State's water resource management, introducing WUA. An officially registered WUA is a prerequisite for participation in the irrigation modernization program, introducing water conservation technologies in irrigation while promoting productivity. WUAs constitute official stakeholder representation to whom the central structure (NWRA branch office) is expected to delegate management, regulatory and enforcement responsibilities, and who would also be represented in the stakeholders committee for decision making and promotion of its enforcement in water management at basin level. Thus, the WUA is expected to function in two-folded objectives; 1) self-regulation and enforcement of ground water abstraction rights; and 2) implementation and management of ground water schemes. The organizational framework in community participation and decentralization is further discussed in Chapter 7 of the report.

(4) Quantity and Quality Protection Measures

It is evident that the most established *Sharia'a* and *'urf* of water right are those which deal the water quantity and quality protection. The first of these rules in the Civil Code (1181) declares the most famous custom that when wells are constructed; consideration should be given to the separation distance from a neighbor's property, although the distance is not spelled out. The second rule also recognizes the right of an owner of pre-existing water source (spring, well, drainage channel, etc.) to have this source and structure protected by declaring a protection zone (*harim*) around it (Article 1185 of the Civil Code). The third rule is recognized in Article (1252) of the Civil Code, in relation to the second rule, to define the protection area around wells which will harm the users of the water, referring "the protection zones around towns, houses, wells and trees are not permissible (to develop). They cannot be fenced or reclaimed except by permission of the owner or the holder of the right. The protection zone of a well encompasses all of its normal facilities plus enough access (area) for the drinker or irrigator and which, if changed, will harm the user of the water itself...with due consideration to recognized customs." The well recognized customs set the distance between "deep wells" (popularly described as artesian wells to distinguish them from large diameter hand-dug wells) at 500 meters. For shallow wells, there are customarily no restricting distance. Water quality protection is granted by *Sharia'a* principles which prohibit the pollution of water. However, contrary to quantity regulations, it is evident that the number of rules dealing with water quality is very limited.

The Water Law of 2002 regulates the quantity of water exploited, as observe in previous sections, in its registering and licensing system in accordance to a number of relevant provisions stipulated in the Law itself and the Executive Regulation to the Law. The Law also defines that NWRA has the power to protect water resources against pollution, to maintain water quality,

to prevent activities that may lead to pollution or the degradation of the quality of water, and to prepare the procedures for regulating potentially polluting activities (Article 54). Designating authority to NWRA in preservation of water resources from depletion, a number of rules and standards, as well as technical specification to be applied, are described in the Water Law and its Executive Regulation.

(5) Conflict Settlement Procedures

There are basically two systems for conflict settlement; a judiciary one and an arbitration one. The judicial system is based on the law of Judicial Power of 1990. It stipulates that “courts are the judicial entities responsible for rulings in every litigation or crime...” The court system in the country comprises three levels of courts; the Supreme Court, the Appeal Courts, and Primary Courts.

The arbitration system comprises two types; legal arbitration, and custom (tribal) arbitration. The former follows the judiciary system and can produce out-of-court settlement. The latter is commonly used in rural area to resolve water right dispute. Usually, there are also several levels of arbitration in this system, beginning at the village level and ending at the level of the tribe’s “*Shaikh of Sheikhs*”.

These systems for conflict settlements can be also applied in the enforcement of the Water Law. According to current practice, these dispute are first brought before the village *aqil*, and if he does not succeed in their settlement, these disputes are submitted either to the *sheikh* responsible for the area, or directly to the courts. Although traditional *aqils* and area *sheikhs* have authority to enforce water rights and to settle disputes among water users, this authority is often exercised to satisfy the interests of influential users, with the result that fights are common. The ordinary courts on the other hand, do not have the capacity to examine cases related to water rights. In addition, judicial proceedings before these courts are normally lengthy.

(6) Enforcement Procedures

The enforcement of court rulings is the responsibility of special courts which are set solely for this purpose. Reportedly, the practice in the country is to create special division with the primary courts, or specialized courts, to deal with given matters. For instance, the president has established a special court and special branches of the office of the prosecutor general to deal with matter relating to the state funds. However, such specialized court or divisions for the issues here are not created, which shall be due considered in enforcement of the Water Law.

Otherwise, the Article (63) of the Water Law authorizes that the staff of NWRA has the status of judicial enforcement officers, while it Article (64) defines that they are responsible for enforcing the Water Law and regulations for reporting violation. The sanction for violating this law and regulation includes both jail terms and fines (Article 67-71). However, effects and feasibility of those provisions regulating enforcement of the Law shall be further considered.

6.4 LAW NO. (4) OF 2000, CONCERNING THE LOCAL AUTHORITY

One of major approaches employed in the Water Law of 2002, its associated amendment Law and the Draft Executive Regulation is delegation of authority in planning and implementation of water resource management to the branch offices of the relevant execution authority (NWRA Branch Offices), local authorities, local stakeholder committee such as Basin Committees, as well as local user communities (beneficiaries), which may realize better water resource management in decentralized and participatory manners. The Republic of Yemen is one of the

countries which facilitating decentralization. The important legal provisions that determine administrative and institutional principles and direction in decentralization of the State are stipulated in “the Law No. (4) of 2000 concerning the Local Authority (the Local Authority Law of 2002)” and “the Republican Decree No. (269) of 2000 concerning the Executive Procedure and Regulation for Local Authority Law of 2000 (the Executive Procedure and Regulation for the Local Authority Law of 2000)”. The Water Law of 2002, which was issued two years after the Local Authority Law of 2000, in fact, refers in many articles to Local Authority Law and Local Councils for decentralized water resource management. Local Authority Law defines functional roles and responsibilities of Local Councils and local organs of line ministries (including NWRA Branch Offices) as well as community-based organizations in water resource management, thus it shall play important roles and basis for integrated water management in decentralized principles enhanced in the Water Law and the State as a whole.

The Local Authority Law No. (4) was issued on February 2000, and immediately followed by issuance of its Executive Procedures and Regulation after six months of issuance of the Law on August 2000 by the Republican Decree No. (269) of 2000. This indicates its importance and desire for its quick implementation at the level of governorates and districts. This Law is the first step of decentralization of functions and responsibilities of ministries at Sana’a.

The following articles in the Local Authority Law are pertinent and related to water management in general and water rights as followed:

Article (145) of the Local Authority Law spells out coordination mechanism in general, describing that each minister, in the sphere of his ministry’s activity in respect of the administrative units, shall undertake the following:

- Inform the governors of the contents of the state’s general orientations and policy, as well as whatever of technical guidelines and directives leading to improvement of the level of performance of services at the local level and control over them that he sees fit;
- Coordinate with the governors on needs of the administrative units at the governorate level and need for technical and specialist cadres and act for their provisions;
- Adopt measures to raise the level of competent performance of the executive organs of the administrative units and that through the process of training and qualification of various forms and types.
- Organize the management of national campaigns and fund their implementation;
- Formulate and prepare the general technical specifications, design and plans; and,
- Issue the organizational regulations in the sphere of activity of his ministry.

General funding arrangement in general are clarified in Article (165) of the Local Authority Law, spelling out that “Special funds of economic and social development must coordinate projects and activities that are funded by them with the local council form the planning and implementation aspect.” Article (168) of the Local Authority Law is further important, in consideration and introduction of community-based organization for water management such as WUA, stipulating “The local council man constitute special committee form among the beneficiary public to manage, conduct and maintain services and project of the administrative unit. The Executive Procedures and Regulation to the Law shall show the fundamentals governing that.”

Functional responsibilities of local authorities at governorate and district levels are defined in the Article (14) of the Law, describing “The Local Authority Law clearly defines the functions

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and responsibilities in regard to the supervision, execution and implementation as well as management of project within the geographical limits of the governorates and districts as followed;”

- The powers of the central organs, each within its sphere of competence, over the executive organs of the administrative units are determined in formulation of general policy, enactment of organizational regulations, control, qualification and training and implementation of projects which are difficult to implement by the local councils in the administrative units and that upon their request or projects that are of a general national nature;
- In accordance with the provisions of this law, its regulation and resolutions in implementation thereof, the executive organs of the governorate undertake the role of central authority organs, each within its sphere of competence, in implementing activity at the level of the governorate and technical supervision over organs corresponding to it in the districts, without prejudice to the contents of paragraph above of this article;
- The executive organs of the administrative unit are deemed to be local organs. They represent the technical, administrative and executive organ of the local council and under its supervision, management and control they undertake founding, equipping and management of all development and budget. The Regulation shows the levels of the development and services projects whose implementation is assigned to the governorates and the districts.

Functional responsibilities particularly for Governorate Local Council, in implementation of the development activities, are further defined in the Article (19) of the Local Authority Law, defining “the Governorate Local Council shall undertake the study of draft comprehensive plans at the level of governorate and supervise over their implementation. It shall also undertake direction of, supervision over and control of the work of the District Local Councils and executive organs of the governorate. In particular, it will exercise the following tasks and responsibilities;”

- Consider and approve fundamentals and rules organizing citizen’s contributions of the funding, founding and maintenance of essential services projects funded by them or with their participation;
- Supervise over and control implementation of water policy, protection of water basins against exploitation and pollution and that in accordance with the provision of laws and regulations in force and directives issued by the central authorities in this respect;
- Promote the funding of qualitative cooperative societies of various forms as well as association of a social, vocational and creative nature and furnish them with facilitates; and,
- Supervise over cooperative their plans and programs in a manner that endure their complementation with the development plans of the administrative unit.

Article (61) the Law defines the roles and responsibilities of District Local Council, determining that “The District Local Council shall undertake the suggestion of the draft social and economic development plans of the District supervise over their implementation in a manner that provides and develop essential services for the local society and its development. It shall also undertake direction, supervision over and control of the work of its executive organs. In particular, it will exercise following responsibilities:”

- Care for development of water resources through promoting the founding of dams and water weirs, protecting water from depletion and pollution and that in accordance with

- scientific studies and water legislation in force;
- Promote the establishment of qualitative cooperative societies of various forms as well as association of social, vocational and creative nature and provide them with facilities;
 - Supervise over cooperative activities as well as those of societies of a social nature and coordinate their plans and programs to ensure complementation with the integrated development plans of the District;
 - Supervise over implementation of environmental policies and legislation, adopt the necessary measures ensuring preservation of the environment and natural resources preserves and protect them from pollution and destruction upon them; and,
 - Propose fundamental regulating citizens' contributions to the founding and maintenance of essential services projects funded by them or with their participation and supervise over their execution after approval of the Governorate Local Council.

The Executive Procedure and Regulation of the Local Authority Law further defines administrative undertakings for implementation and enactment of the Law, of which significant provisions in general and particular issues relating water resource managements are as followed:

Article (12) of the Executive Procedure and Regulation specifies the all executive offices of the ministers in the governorate shall be under supervision, control, and management of the Local Councils in the governorate within the framework of the general policy of the State and the prevailing laws and regulations. Such executive offices in the governorate shall carry out the role of the central authority in the execution of their activities on the level of the governorate and shall take the responsibility of the technical supervision of executive offices in the districts of the governorate such as the supervision and control on the implementation of policies and the public plans in agriculture and irrigation and water resources and the protection of the water basins from pollution and overexploitation at governorate level.

Article (13) of the Executive Procedure and Regulation specifies the functions and responsibilities of Local Council in the districts and governorates as follows:

- To provide the urgent and future requirements of the people for water whether for drinking or other house consumption and to execute projects and provide service of sanitation;
- To take measures necessary to conserve water resources from pollution and over exploitation;
- To grant licenses to drill artisan wells in the district in accordance with national policies and strategies, after the approval of the concerned authority in the governorate (i.e. NWRA Branch Office); and,
- To carry out awareness campaign among farmers concerning the modern agricultural systems and improved irrigation methods.

The functions of the governorate in the field of implementation of development and service projects, which may include water resource management, are defined in the Article (16) of the Executive Procedure and Regulation. In the Article, establishment, management and maintenance of dams is mentioned as one of functional responsibilities of the governorate. Another function for the Local Councils of the governorate is referred as establishment, management and maintenance of any projects assigned or delegated by central ministers to the governorate. Such projects which are centrally financed may have national characteristics. Also, on the basis this article, the local council of the level of the governorate shall manage, operate and maintain any project which is executed by any central authority and transferred and assigned through delegation of powers to the governorate. This provision is in compliance

with Article (72) of the Water Law of 2002 which authorize MWE to delegate some of its power and functions to any entity whether council, committee or office provided that it does not contradict or contravene the Local Authority Law No. (4) of 2000.

Article (17) of the Executive Procedure and Regulation defines the functions of Local Council of the level of the district concerning execution of service and development project, as such to establish, manage and maintain water barriers and water irrigation projects, as well as local projects of water and sanitation of the district.

The Local Authority Law of 2000 and its Executive Procedure and Regulation is a first significance step to create bases of administrative and institutional environment enabling decentralization of the State's undertakings, and as observed, it includes a number of provisions relating to the water (resources) management to support and compliment the decentralization principles in the Water Law of 2002. With decentralization framework defined in the Local Authority Law and its Executive Procedure and Regulation, branches of Ministries and NWRA become "local organ" under the Governorate. According to the Law, Local Councils at Governorate and District have a functional role and responsibility in supervising the implementation of water policy (the Water Law of 2002) and protecting water resources from overexploitation and pollution. Along with the same stream, the newly formed Sana'a Branch Office of NWRA assume responsibility for overall basin-wide water resource investigation, regulation and monitoring, which includes introduction of self-regulating resource management mechanism with beneficiary group, and increased participation of local stakeholders, local authorities and user communities in the resource management through decentralization.

Although the Water Law of 2002 might be prepared on the decentralization principles stipulated in the Local Authority Law of 2000 and its Executive Procedure and Regulation, the relevant local executing Authority of the water resource management, such as Sana'a Branch Office of NWRA, seems not to fully utilize and interiorize the administrative and institutional framework created by the Local Authority Law. Those opportunities to promote resource management at local and community level provided by the Local Authority Law shall be fully recognized and utilized in the further development of administrative and institutional framework at local and community level.

6.5 CONCLUSION AND ISSUES TO BE CONSIDERED IN THE ACTION PLAN

First of all, this Chapter reviewed and analyzed three major legislative and regulative sources that create administrative and institutional framework of the State for IWRM, which include the Water Law No. (33) of 2002, Republican Decree No. (41) of 2007 regarding the Adjustment of the Water Law No. (33) of 2002, and the Draft Executive Regulation. In the review and analysis of those Laws and Regulation, a number of "legislative" and "regulative" shortcomings are identified, the former of which decline the legal effect and validity of the Water Law itself, while the latter hinder the execution and enforcement of the law. Rectifications of these shortcomings, in particular, introduction of water abstraction metering and water charge levying for irrigation in use of groundwater, has been one of the most debating issues in the society as well as political sphere of the country over a decade. Strong political commitments and leadership to pursue IWRM have been observed, indeed, which realized the establishment of sole regulatory body (i.e. NWRA) to be fully responsible for the State's IWRM through consecutive reorganization and restructuring of the water sector commenced from a chaotic institutional arrangement after unification in 1990 where a number of national institutions and their associate public entities carried over the mandate of water resources management in addition to their own specific mandates. Indeed, the original version of the Water Law which

is drafted by the special committee of the parliament and duly approved by the Cabinet included these regulations of groundwater abstraction metering and groundwater charge levying. However, these provisions were manipulated and amended in the parliament discussion, followed by the parliament approval. Several efforts and undertakings have been made to rectify and improve some of crucial provision of the Water Law of 2002 for realization of improved IWRM, through issuance of its Amendment Law and Executive Regulation. Robust political commitment, in particular by the Cabinet members, has been always observed in the issues. However, time to time and opportunity by opportunity for its rectification, denials were given by some of parliament members on the crucial provisions. Thus, the strong political commitment of the pro-IWRM wing formed by the Cabinet members has been always wiped out by other political will of anti-IWRM wing formed by some of Parliament members. The Study on the current institutional and administrative framework attributes the persistent objection against ratification of these essential provision in the Water Law to three major factors, as such to; 1) political environment as mentioned, 2) socio-economic conditions of the country, in particular, Sana'a that rely largely on the production of water-consuming cash crops particularly "qat", and 3) socio-culture of "tribalism" in the highland areas of the country, where exclusive management for their tribal land and any structures on it is their entrenched tradition and custom.

The latter parts of the Chapter assessed the legal status of water and the form of water resource management in deference in accordance with the interpretation given in four major legislations dealing with water management, as such legal source as; 1) Islamic Law or *Sharia'h*, 2) Constitution, 3) Water Law of 2002, 4) the Civil Code, and 5) the Customary Law or *'urf*. In the assessment, legal status of water and the forms of water management is grouped into four categories such as; 1) water ownership right, 2) water diversion right and usufruct, 3) water use (sharing) right, and 4) water administration. The Study identified considerable variations in legal status of water and the form of water management according to different legal sources, as well as inconsistency in interpretation and practice, in particular, between ones defined "recently" based on the Constitution/ the Water Law of 2002, and the other defined "traditionally and customary" based on *Sharia'h*/ Civil Code/ *'urf*. These variation and inconsistency in legal status and form of water management defined in the customary evolved and refined laws, such as *Sharia'h*/ Civil Code/ *'urf*, governing the social norm in the country of the Islamic society could be concluded as one of major reasons for difficulty and complexity in execution and enforcement of the newly issued Water Law, of which principles are stem in the Constitution.

Finally in this Chapter, Law No. (4) of 2000 concerning the Local Authority (Local Authority Law of 2000) and its Executive Procedures and Regulation is reviewed, which defines the decentralized framework of local administration and institution in execution of development project including water resource management programs. A considerable number of provisions in the Local Authority Law of 2002 and its Executive Procedures and Regulation are identified and applied in general and specifically to determine administrative and institutional framework and arrangement for water resource management at local level. Indeed, the Local Authority Law is a first step to determine decentralized framework of administration and institution at local level in execution of development project including water management. On the other hand, one of the most important principles and approached underlying in the Water Law of 2002, which is developed two years after the Local Authority Law of 2000, is also "decentralization" and "participation" of local stakeholders and communities in planning, execution, and monitoring and regulation, as well as operation and maintenance for sustainable water resource management. Along with this principle and approach in the Water Law of 2002,

various local institutions has been established at deferent levels in accordance with relevant decrees, such as branch office of the relevant regulatory authority (Branch Offices of NWRA), Basin Commissions composed of various national and local stakeholders, and community-based organizations (WUG, WUA, and WUF). Thus, in the first place, consistency of such locally decentralized framework of institution and administration determined by the Local Authority Law of 2000 and the Water Law of 2002 is examined in the Study. Without finding any inconsistency and conflicts between these two Laws in the framework setting, however, significant opportunities are identified for further development of institutional and administrative framework in water resource management in a decentralized manner, apportioning and utilizing the framework created by the Local Authority Law of 2000.

Based on those observation and analysis made in this Chapter, the following issues shall be major prerequisites or issues to be concerned in formulation of the Action Plan for Sana'a Basin under the Study.

6.5.1 FINALIZATION OF THE EXECUTIVE REGULATION TO THE WATER LAW OF 2002, AND DEVELOPMENT OF DECREE FOR WATER PROTECTION ZONE OF SANA'A BASIN

Although the Water Law of 2002 is a first step of significance towards the State's IWRM, some of "legislative" shortcomings in its basic provisions are the risk to decline its legal effect and validity of the Law itself. These shortcomings include particularly lack of provisions to introduce demand control measures such as groundwater abstraction metering, and water charge levying. These provisions originally stipulated in the Draft Water Law were amended and deleted in the parliament approval on the Law, while second attempt to rectify and include these had also been denied again in the parliament approval of the amendment Law for the Water Law of 2007 (Republican Decree No. (41) of 2007 regarding the Adjustment of the Water Law No (33) of 2002). At present, the Final Draft of Executive Regulation of the Water Law of 2002 is submitted to and approved by the Cabinet, which is also subject to the parliament approval. The Draft Executive Regulation, which may include these regulations to introduce groundwater abstraction metering and groundwater charge levying, however, becomes highly confidential due to its political and social sensitivity, of which availability is also limited. Moreover, parliament approval on the Regulation without amendment on these regulations seems to be pessimistic, due observation on the recent decision made by the parliament on the Adjustment of the Water Law of 2002, in 2007.

Another negative decision may have to lead to the efforts to develop the other bylaw for the "protected zone", in particular for Sana'a Basin. The challenges and obstacles that are confronting water sector in Sana'a Basin in particular represent the highest percentage of loss and spoilage of such water which is not less than 40%. The irrigation, utilizing groundwater, is regarded as the most contributing factor to the future water crisis in the Basin. The agriculture sector in the country consumes not less than 93% of the available water resources. In Sana'a Basin, in particular, due to difficulties to develop other water sources, higher dependence on groundwater for irrigation is remarkable. The production of water-consuming cash crop, especially qat, increases further water demand in Sana'a Basin, which indeed requires more than half of the extracted groundwater. Moreover, commonly prevailed methods of irrigation customary and traditionally practiced in Sana'a Basin with less efficiency in water use increase the burden on water aquifers, in which practice not less than 40% of extracted water is lost. Thus, in the area like Sana'a Basin where considerable groundwater demand for water-consuming crop, over-consumption, and excessive loss of extracted water is remarkably observed, such measures to control demand and encourage an introduction of modern irrigation methods with high water efficiency shall be considered desirable. Groundwater metering and

groundwater charge levying shall be the most indispensable prescription to address the issues of over-consumption for water-demanding cash crop and excessive water loss typical in Sana'a Basin.

Considering time factors to increase social acceptance, thus, the bylaws for the "protection zones" of Sana'a Basin should have the objective of gradually and over time limiting abstraction to the annual natural recharge as a priority. They should include; 1) a ban on well drilling for agricultural and irrigation use, 2) licensing of all wells, irrespective of depth, 3) mandatory water abstraction metering, and 4) a provision that may allow over time levying water charges for agricultural and irrigation use. The development of the bylaw for protected zone of Sana'a Basin could be a key prerequisite for the effectiveness of Action Plan of Sana'a Branch Office of NWRA.

6.5.2 ADVOCACY OF WATER RESOURCE MANAGEMENT FOR PUBLIC AND POLITICAL LEADERS

The measures taken in the Action Plan to address such water crisis may necessitates undertakings to increase public awareness and gradually establish public consensus for water resource management, which would duly changes political attitude and further increase political willingness towards it. Thus, current efforts for public awareness campaign shall be further concentrated. All citizens in particular the water users, stakeholders, and public at large shall be informed of the seriousness of the water crisis in a first places. The awareness campaign shall be also extended to the authorities, corporations, and companies involved in the water development sector whether they are at central or local, and governmental or private for compliance of the relevant laws and regulations.

Moreover, a package of public awareness campaign shall be developed and implemented suitable for the country's unique socio-culture of "tribalism". Inheritance of their tribal land of prosperity to the next generation over the generation shall be one of the most important concerns for them so as to water on and under the ground which is regarded as servitude to the land in their custom. The lost opportunity cost in the land productivity incurred to the next generations, when the barren land due to overexploitation of groundwater by them is inherited, shall be fully recognized. Also, education and information network for tribal authorities may be established. As far as possible, inter-tribal coordination system for the conciliation of their interests shall be identified and utilized to ease the current competitions of over-development and over-abstraction of groundwater.

Provision of reliable information on the water crisis to the political entities shall be also significant. Along with the awareness campaign for the public in general, the "right" political decisions based on reliable evidence on the water crisis in future shall increase public support with "vote".

Those approaches for awareness and consensus building targeting for public, tribal communities, and political entities shall be taken in the Action Plan.

6.5.3 DISTINCTIVE DEFINITION OF WATER USUFRUCT

As reviewed in this Chapter, there are traditionally and customarily dominating legislative sources governing water resources management, such as *Sharia'h*, *'urf*, and the Civil Code, that define that land ownership gives the owner the full right and control over natural resources above and beneath (thus, surface and ground water) its surface. It is in fact the most prevailed

conviction of the people in the country, particularly in rural areas. Indeed, the most of disputes regarding water resource management and water right are “legally” resolved in accordance with the legal provision of Civil Code defining in its Article (1163) that “land ownership is inclusive of what is above and beneath it to whatever height or depth is useful to enjoy it (land).” The deliberations and discussions for the Water Law of 2002 and its amendment Law in parliament also indicates that most of the parliament members insist on the conservative approach of the Civil Code regarding groundwater ownership and protection of the landlords from any interference by the State.

The Water Law of 2002 clearly defines that water is public property that is subject to the State’s administration and registration. Hence, only water use right (usufruct) may accrue to individuals and entities based on the provision of the Water Law or on permit and licensing issued by the State. This legal status of water defined in the Water Law shall be convinced to the public; otherwise the Water Law loses its effect in execution and enforcement, overwhelmed by other predominating legislations. As reviewed in the Draft Executive Regulation of the Water Law, such legal provisions to determine the Water Law as sole legal mean to regulate the water use right (usufruct) instead of other predominating legislations based on the logic to separate deliberately water usufruct that is subject to the State’s administration from water ownership right that may stay as the other predominating legislations defines.

In this sense, parliament approval could be prerequisite for the effectiveness of the Action Plan, on the Executive Regulation of the Water Law of 2002 and such legal provisions to determine the Water Law as sole legal mean to regulate the water use right (usufruct) instead of other predominating legislations.

6.5.4 RESPECT ON TRADITIONAL AND TRIBAL SYSTEM

One of significant principles in institutional and administrative framework employed in the Water Law of 2000 is to delegate authorities in management of water resources and enforcement of regulations to decentralized local institutions and communities, in which self-regulating mechanism for water resource management is enforced. Thus, improved participation of local institutions and communities in all the process of water resource management in decision making, execution and regulation and monitoring, becomes the most important determinant for the success of self-regulating mechanism for water management.

Local institutions, not as formal but rather significant in their socio-culture, should include “tribes” or “tribal system”, which can not be ignored and, in fact, can be regarded as the most governing institution particularly in highland area of the country including areas of Sana’a Basin. Decentralized framework of local institution and administration introduced by the Water Law and other relevant laws and bylaws, however, seems to lack effective mechanism to enhance active participation of “tribes” and “tribal system” in decision making and execution for improved water resource management.

Thus, channels and network to connect tribes and tribal system shall be identified and developed as it is possible. “Tribal system” herein refers to interrelationship among tribes, and it can be defined as the forum for groups of tribes to conciliate their interests, dispute, and conflict. Development of such mechanism to facilitate and institutionalize their participation shall be considered in the preparation of Action Plan of Sana’a Branch Office of NWRA under the Study. In this line, involvement of tribal authorities in Basin Committee could be also considered. As it may be further discussed in the Chapter 7 of “Current Organizational Structure”, Sana’a Basin Commission has been established in accordance to the Water Law and relevant Decrees, of

which function has two-folded characteristics that one served as decision making body for the Basin water management, while one functioned as regulatory body. An active participation of tribal authorities in such decision making and regulation, if supports granted, could be a backstopping institutional support for enhancement of self-regulating mechanism in water resource management.

It shall be also emphasized that, the stakeholders involved in decision making process for the water resource management either at central, local, and community level, shall take account of and apply where possible the traditionally and generally accepted principles and considerations. Thus, tribal rules and customs developed over generation require respect, and can be often a sound and practical basis for cooperation between water users and resolution of conflicts in water management.

6.5.5 IMPROVEMENT IN DECENTRALIZED FRAMEWORK OF LOCAL ADMINISTRATION AND INSTITUTION

This Chapter reviewed the decentralized framework of local institution and administration delineated both in the Water Law of 2002 and the Local Authority Law of 2000, with their related by-laws and decrees. It is also confirmed that the institutional and administrative framework introduced in Sana'a Basin in accordance with Water Law and related decree is consistent with the one determined in the Local Authority Law. The Local Authority Law indeed shares an extensive parts for the provisions in relation to water resource management determining functional roles of local councils at governorate and district level, local organs of line-ministries, community and community-based organizations, as well as means and procedure in its planning, execution, and regulation and monitoring. However, the current institutional structure developed in Sana'a in accordance to the Water Law of 2002 seems to make less use of local institutions, particularly Governorate Local Council and District in execution, enforcement, and regulation and monitoring of the Water Law and program relating improved water resource management.

Apart from the institutional and administrative capacity of the sector, one of the major constrains to promote IWRM in Sana'a Basin, in fact, all in the country according to the applicable law and regulations is vacuum of organizational capacity of relevant regulatory authority, NWRA and its Branch Offices, to prepare local (basin) management plan through comprehensive study, execute program relating resource management, regulate and monitor the undertakings on resource development, and enforce applied duties and penalties. Those required undertakings are all related to "decentralized" and "local" institutions, of which functional responsibilities is defined and allocated to local authorities (i.e. Local Councils at district and governorate level) in collaboration with local organ of line-ministry (i.e. Sana'a Branch Office of NWRA) clearly under the Local Authority Law of 2000 and its Executive Procedures and Regulations. Thus, there are significant opportunities to improve decentralized framework of local institution and administration in Sana'a Basin, through full utilization of local capacity in Local Councils and institutionalization of those local institution of opportunity in the Basin management.

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CHAPTER 7
CURRENT ORGANIZATIONAL STRUCTURE

CHAPTER 7 CURRENT ORGANIZATIONAL STRUCTURE

7.1 GENERAL

In a past decade since its north-south Unification in 1990 up to the century, a considerable number of organizations and institutions had been involved in the water sector in the country, but not in a coordinated manner, rather scattered and fragmented over the various sectors (e.g. agriculture, mining, public health and sanitation, sewage, land development, and rural and urban water supply), as well as over different ministries, their associated authorities and public corporation, and independent and autonomous national/regional development institutions at different level of administrative level and locality (such water-related institutions in different form has been inherited from each of the past regimes in the north and south). This fragmentations and scatters of the organizations and institutions had been obstacle for efficient water resource management in the country.

After a long process for the sector reform and restructuring, the Water Law No. (33) of 2002 and relevant decrees consolidates the authorities in water resource planning and management into National Water Resources Authority (NWRA) established under Ministry of Water and Environment (MWE). Through the sector reform and restructuring, all the sub-sector authorities as such of urban water supply and sewerage, rural water supply, environmental protection, are incorporated under MWE, which is served as significant institutional bases for enabling Integrated Water Resource Management (IWRM), but except for irrigation sector that is under Ministry of Agriculture and Irrigation (MAI).

The Water Law of 2002 provides that specific regions on the brink of (ground) water crisis are declared as “protected zones” in order to prohibit any development activities to increase the burden on the water reserves therein in accordance with provisions of the Law. The Law also stipulates that NWRA may delegate some of its powers to relevant local institutions so as to complete its duties. These two provisions in the Water Law of 2002, along with relevant state’s decree, enhanced a declaration of Sana’a Basin as “protected area” in 2002, followed by the establishment of NWRA Sana’a Branch (NWRA-SB) in 2003 as local wing of NWRA. Furthermore, in accordance with the provisions in the Water Law of 2002, following mistrial decree established Sana’ a Basin Commission (SBC) in 2003, which is operated under the supervision of NWRA-SB to be a forum for stakeholder and decision maker for the basin management together with NWRA-SB. In addition, as reviewed in the Chapter 6, Local Authority Law No. (4) of 2000 also defines tasks and duties of Local Councils at governorate and district level in water resource management in collaboration with relevant local institution of the central government (i.e. NWRA-SB). Therefore, NWRA-SB, SBC, and Local Councils are forming a current organizational structure at the local level, although tasks and duties of Local Council are not fully activated as observed in Chapter 6.

At community level, the Water Law of 2002 advocates formation of Water User Association (WUA) to involve user communities in regulating water resources and in operation and maintenance of water installation. Although the decree and detail of its participation is not clearly defined, establishment of WUA is already in practice in Sana’a Basin. Through the current practices in establishment of WUA and community-based resource management, functional roles and responsibilities expected for WUA in “self-regulatory” water management can be observed.

In this Chapter, those institutions and organizations involved in water resource management at national as well as local and community level are reviewed, and their organizational capacity of current and possibility, in particular of Sana’a Branch of NWRA, SBC, Local Councils, and

WUA that play an important roles in Sana'a Basin management, would be assessed in accordance with the functional roles and responsibilities designated to them.

7.2 NATIONAL ORGANIZATIONS

In this section, functional roles and responsibilities of national responsible and relevant organizations in water resource management of the country are reviewed, which includes MWE, NRWA, and Ministry of Agriculture and Irrigation (MAI).

7.2.1 MINISTRY OF WATER AND ENVIRONMENT (MWE)

MWE was newly established in 2003 as a result of the sector reform and restructuring to consolidate national authorities related to water supply development and water resource planning and management, as well as environmental protection into a single ministry. Two distinctive roles and responsibilities are defined for MWE; 1) policy and decision making for national water supply development and water resource management as well as environmental protection in an integrated manner, and 2) enforcement and monitoring of national sector policy. It shall be emphasized that consolidation of national authority in three sub-sectors into a single ministry (MWE), as such water supply development in rural and urban, national water resource management, and environmental protection creates, creates an enabling environment in policy making of IWRM at national level. It can be only realized through close collaboration and coordination among affiliated sub-sector development entities under MWE namely, National Water Resources Authority (NWRA) for national water resource management, National Water and Sanitation Authority (NWSA) for urban water supply sector, General Authority for Rural Water Supply Projects (GARWSP), and Environmental Protection Authority (EPA). The functional responsibilities and roles of MWE are clarified as followed:

- Prepare policies and executive plans related to the water and environmental sector in a manner that secures the best utilization of the sector's water share assigned for it in the water plan;
- Conduct theoretical and applied studies and researches and setting up facilities, laboratories and water supply networks which supply the population with water for domestic, industrial, tourism and other service purposes within the limits of the water assigned for the Ministry in the water plan;
- Rationalizing and enhancing the efficiency of the use of water allocated for domestic, industrial, tourism and other businesses through enlightenment and guidance programs and regulatory controls and introduction of measures and technologies which reduces water losses and its conservation;
- Securing the service of supplying the population with potable water good for drinking and domestic uses, putting into effect controls and measures that secure the application and observation of its standards, specifications and suitability for human consumption and adoption of the measures and actions which prevents any health hazard to the population as well as developing and improving such services in terms of quantity and quality;
- Supply of water for various industrial, tourism and other private and public services which falls within the range of the water distribution networks and subjecting them to the application of the water standards and specifications control measures in accordance with the various use purposes and in line with the provisions of this Law and its executive bylaws;
- Installing and up and operating of sewerage networks and sewerage treatment plants for domestic and other public use and supervision of sewerage treatment plants for tourism and industrial projects taking into consideration coordination with the ministry of agriculture

and irrigation, the local authority and other relevant agencies about the best methods to use treated waste water for irrigation and other purposes in accordance with the technical, health and environmental specifications and guidelines set forth by the Ministry in association with related agencies; and,

- Treatment and disposal of waste water as per standard and environmental specifications specified by the executive bylaw of this Law taking into consideration that the treated waste water shall not be disposed of or allowed to be used except after coordination with the Ministry and the relevant authorities and after consultation and coordination with its users and those who are affected by its use.

7.2.2 NATIONAL WATER RESOURCES AUTHORITY (NWRA)

NWRA was established in 1995 in accordance with “the Republican Decree No. (154) of 1995 on establishment of the National Water Resources Authority.” However, it had been difficult for NWRA initially after its establishment to make the Authority’s mandate accepted and executed in institutional and organizational setup of chaos at that time. Since then, NWRA has gradually gained legislative and administrative foundations over a decade, along with issuance of Water Law of 2002, establishment of MWE in 2002 under which NWRA is affiliated, and issuance of decrees to consolidate and enforce its authority, in particular “the Republican Decree No. (22) regarding some Changes in the Republican Decree No. (154) of 1995 concerning the Establishment of NWRA”.

Current legislative and administrative setup enables NWRA as sole agency responsible for water resource planning and management in the country. It plays a regulating and mediating role between the often conflicting interests of users in irrigation/agriculture, drinking water supply, and industry and commerce. IWRM can only be feasible if NWRA fulfills its tasks in close coordination with the users at all levels and sectors. As the regulatory body, the final decision of water use is subject to NWRA. The following mandates and functional roles of NWRA are well clarified in the Water Law of 2002, its amendment Law and its relevant bylaws.

(1) Water Resource Planning and Implementation

- Prepare principles of the national water resource management plan, based on the water resource assessment of water basins and zones in the county;
- Develop a system for classification of the water basins and zones according to the water situations, in which uniformed standards of procedures are applied;
- Receive all plans of water project to be carries out by the government, private, or public for review and approval;
- Prepare water resource management plan for each water basin and zones, which is integrated to the national water resource management plan;
- Review the sectorial (other sector such as agricultural and irrigation sector) plan and basin water resource management plan, and prepare national water resource management plan in coordination with the relevant authorities (i.e. the sub-sector development authorities as such for urban water and sewerage, rural water supply, environmental protection, and agriculture and irrigation);
- Comprehend the followings into the principles of national water resource management plan; 1) evaluation of water resources in the basins and zones in quantity and quality, 2) estimation of existing and future water demand, and 3) projects and procedures for improved water management, including equitable allocation of water, water treatment, and mean of control and monitoring for efficient and rational use of water, plans for flood protection, so forth;
- Prepare corresponding laws, bylaws, and others affiliated to the Water Law;

- Implement the approved national water resource management plan.
- Delegate authorities of NWRA in resource management in order to enhance decentralization to local institutions and participation of user communities, in water management.

(2) Regulation and Monitoring

- Regulate the development and utilization of water resources and the disposal of waste water through the registration of water utilization right of users and issuance of licenses and permits in accordance with the provisions in the Water Law, its Executive Regulations and relevant bylaws.
- Regulate the well drilling through registration and licensing for contractors and drilling equipment in the Water Law, its Executive Regulations and relevant bylaws
- Monitor the development of utilization of water resources and the disposal of waste water in accordance with license issued and provisions set in the Water Law, its Executive Regulations and relevant bylaws;
- Inspect and control violation specified in the provision of the Water Law and its Executive Regulation, and enforce penalties on these violators in the regulations;
- Apply relevant technical standards and specifications in regulation; and
- Enhance water resource management plan at water basin and zone level;

(3) Water Demand

- Provide, with relevant authorities, the following measures to preserve water resources as such; 1) support and facilities necessary for the farmers, and encourage them to use the modern and efficient irrigation methods, 2) dams, dikes and reservoirs, and the installation necessary for rain water harvesting to recharge groundwater, and, 3) assistance and support necessary for soil and botanical control, and so forth;
- Determine quarantine regions where prohibited any installation and development which could increase the burden on the water reserves in the region therein.
- Transfer the specific volume of groundwater or surface water from one water basin or zone to the others for efficient and quotable allocation of the resources on the conditions set in the Water Law.

(4) Water Quality Management

- Establish a national program to protect water resources and to control water quality;
- Protect water resources against pollution and maintain water quality;
- Prepare, in coordination with relevant concerned entities, the procedures for regulating the disposal of industrial wastes, the use of agricultural fertilizers and pesticides and all hazardous substances;
- Carry out studies and research related to the protection of ground water aquifers;
- Monitor the quality of water at the level of water resources; and,
- Harmonize policy with Environmental Departments in MWE, EPA and other stakeholders.

7.2.3 MINISTRY OF AGRICULTURE AND IRRIGATION (MAI)

MAI and its affiliated institutions are one of the major national partners for IWRM in the fact that the country's most serious water shortage is attributed to larger groundwater abstraction for irrigation without application of improved technology for water savings in irrigation (irrigation efficiency). Thus, achieving the state's IWRM objectives will depends considerably on water saving in irrigation. As it is overviewed in the prior section, in the water sector reform and restructuring of the State early in this century, most of its sub-sector authorities (i.e. NWRA,

NWASA, GARWSP, and EPA) were incorporated in MWE, which creates new enabling environment administratively towards IWRM, but except irrigation sub-sector. Recognizing the significance of MAI in IWRM, the Water Law of 2002 and its amendment Law clarifies the roles of MAI in water resource management as followed:

- Prepare policies and executive irrigation plans to ensure the best benefit from the agriculture sector's share from water;
- Conduct theoretical and applied studies and researches, implementation of guidance programs, taking the actions intended to rationalize water uses to increase the productivity of water used for agricultural crops and encouragement of modern irrigation techniques in accordance with the economic feasibility thereof, adoption with the water shares specified for irrigation purposes for conservation of water and environment protection;
- Establish the water installations, operate and maintain them so as to benefit from the rains and floods within the framework of the indicators to the water plan to the Republic, the water budget for the water basins and zones, and the water plan;
- Draw up a plan for protection from floss and also set up and operate an agricultural-climatic observation network, record and analyze the information which they observe and document and exchange them with the Authority and with the beneficiaries, and take advantage of the output of the national network for water observation;
- If any authority in the areas where there are uses of irrigation water, is exposed to the risks of rainfall and floods during handling them in the field and there was apprehension of incidents of injuries to lives and properties, where the general interest dictates adoption of urgent measures with regard to them, the MAI has the right to take whatever it deems proper in terms of such measures including the destruction or breakage of any installation or remove any barriers or erect them within the narrowest limits which enable it to prevent or avoid such injuries. The Ministry shall pay a fair compensation to the beneficiaries upon any injury that inflicts them to such measures being taken, within six months form their adoption;
- In this respect, the executive bylaw determines the controls of coordination between the Ministry, the Authority, and the other relevant bodies;
- Draw and implement the plans and programs relating to the refinement of the courses of the valleys and public canals, monitor the flow of the rainfall and floods, and monitor the uses of the irrigation water and its installations, so as to ensure the safety of these installations, and preservation of the water form waste and pollution;
- Prepare demand indicators on irrigation water in the short, medium and long term, including the need of the project of the private sector for irrigation water, where they constitute – after being reviewed and evaluated – one of the inputs of the water plans as stipulated in accordance with Water Law.

Furthermore, the Water Law of 2002 and its amendment Law places emphasis on the duties and tasks of MAI in flood protection in collaboration with other relevant national and local authorities and all the users of the water, of which measures are including as followed:

- Protection of the soil, the botanical cover, and the vegetation and ideal exploitation of water and other land resources to secure natural environmental stability and mitigate the effect of erosion and other damaging human and natural detrimental factors;
- Maintenance of valleys watercourses and protecting them from erosion; erection of facilities necessary for the protection of soil, public and private property and population conglomerations including the eradication of "Saysaban" trees;
- Protection and maintenance of agricultural terraces to minimize the power of floods flow

and enhancing rainfall water harvesting methods;

- Prohibition of expansion of agricultural lands, civil and industrial installation or others on the expense of water and flood courses and public-channels, if these would in any way hamper flow of flood water into the channels constructed for this purpose; also refining from erection of barriers, buildings and other structure in areas that could be possibly flooded, or construction of any buildings between water courses and any structures erected for protection form floods. An exception to this condition is the structure erected for the protection of adjacent buildings and properties in cases of emergency; and,
- Demolition of barriers, licensed building and any other structures, if these would hamper flow of water or otherwise assist in increasing the damages of floods, after payment of fair compensation to their owners.

7.3 LOCAL ORGANIZATIONS

IWRM calls for basin-level water management, which further requires coordinated decision-makings and actions with various local stakeholders involved in the related sub-sectors. There are three major local authorities leading (or expected to lead) water resource management in Sana'a Basin, namely National Water Resources Authority Sana'a Branch (NWRA-SB), Sana' a Basin Commission (SBC), and Local Councils in governorates and districts. In this section, at first, local setting of Sana'a Basin as nationally declared "protected zone", where any undertaking to increase burden on water resource are restricted, are reviewed in order to comprehend "specific and localized" tasks and duties in basin water management of "protected zone" that the relevant local authorities shall execute, followed by overview of roles and responsibilities designated according to relevant laws, executive regulation (procedure), governmental decrees, and internal (organizational) bylaws.

7.3.1 LOCAL ADMINISTRATIVE SETTING IN SANA'A BASIN

(1) The State's Declaration of Sana'a Basin as "Protected Area"

The Article (49) of the Water Law of 2002 provides that specific water basins or zones on the brink of (ground) water crisis are declared to be "protected zones" in order to prohibit any development activities to increase the burden on the water reserves therein. Due to the significance of the Article (49) of the Water Law in consideration of tasks and duties evolved for water resource management specific to the basin of "protected zones" on the edge of water crisis, the whole text of the article is quoted as followed;

"Subject to the approved urban and towns plans which do not contradict with the provision of this Law, and by a degree of the Council of Ministers, based on a proposal by the Authority (NWRA) and submission of the Minister, (it is permissible for) defining restricted areas ("protected zones"), in which drilling or deepening wells, construction of any facilities, expanding or development of industrial activities or expansion of the agricultural area or any other activities which will negatively affect the water resources are prohibited. The decree shall identify the geological boundaries or each area, the restriction period and its executive procedure for its implementation, after fair compensation, the decree shall entail cancellation of licenses of all works that had not been started at the time of the issuance of the decree for the restricted area. It may also include modification of quantities licensed for use or even cancellation of the licenses if this would provide detrimental to the water resources in the restricted area. However, restriction shall come to an end by the elimination of the reasons that led thereto."

Thus, the Article (49) determines the nature of "protected zones" in its definitions and restricted undertaking, as followed;

- NWRA determines the “protected zone”, which is subject to the urban development plans, and by issuance of Cabinet Decree.
- In the “protected zone” determined and declared, well drilling and deepening, construction of any facilities, and expansion or development of any industrial agricultural activities or alike to increase burden on the water resource
- The decree for declaration of “protected zone” identifies the area boundaries for it and its “executive procedure” which determines further regulatory framework (administrative means and procedures for execution of regulations).
- In accordance with “executive procedure”, regulation and monitoring for restrictive water resource management is executed and enforced (by the relevant national and local authority, that is, NWRA and/or NWRA-SB).
- The regulatory measures may include, after proper compensation, cancellation of licenses of all work not commenced at the issuance of the decree, and modification and cancellation of issued license prior to the decree.

In accordance with this Article of the Water Law, identification of the most critical areas for the national and regional water resource management, and the official declaration of them as “protected zone” were one of priorities of the State’s urgency in order to mitigate foreseeable water crisis in the county and the regions. Along this national and regional urgency, Sana’a Basin was the earliest declared in 2002 as a “protected zone” in the country with issuance of the Cabinet Decree No. (344) of 2002 declaring the Sana’a Basin a Water Protection Zone. Subsequent issuance of the degree to declare Sana’a Basin as protected area in a short period of only three month after the issuance of the Water Law in August 2002, may well indicates its significance in national and regional water management and desire of the State.

(2) Local Administrative and Regulative Framework in Sana’a Basin of “Protected Zone”

The Cabinet Decree No. (344) of 2002 to declare Sana’a Basin as protected area is further supported by the other Cabinet Decree No. (343) of 2002 regarding Restructuring and Procedures in the Water Protection Zones, which provides “executive procedure” for the basin management in the protected zones.

As observed in the Article (49) of the Water Law above, the Cabinet Decree No. (343) of 2002 is served as “executive procedure” as observed in the Article (49) of the Water Law above, and has much of significance to determine regulative framework specifically evolved for the basin management in the “protected zones”. Thus, the decree defines the local (i.e. basin level) administrative means and procedures for execution of regulation and monitoring specific and additional for the basin management in the “protected zone”, indeed which eventually determines tasks and duties executed and shared by the relevant local authorities in Sana’a Basin, such as NWRA-SB, SBC, and Local Councils. Under the Cabinet Decree No. (343), the following administrative measures and procedures are applied to the protected zone including Sana’a Basin;

1) Well Drilling

Drilling of deep well is prohibited as well as deepening such wells except for the following purposes;

A. For drinking purposes provided that:-

- The number of water beneficiaries from the well to be in accordance with Basin Committee’s decision.

- That there is no other alternative source of water to be provided in a secured continuous condition for users.
- The approval of Local Authority must be obtained and to confirm that such application by the beneficiaries shall use water for drinking purposes and household consumption only.
- Drilling of such well and its usage shall be subject to the following controls; 1) to obtain drilling license from NWRA, 2) to comply with drilling specifications such as location depth and dimension, etc., and, 3) obligation to obtain beneficiary water right to use the well and to comply with the water quantity to be extracted from the well as specified in the water beneficiary right.

B. For Agriculture:-

- Deepening existing wells for agricultural purposes shall be subject to the following measures and control; 1) that such deepening shall not damage or affect neighboring or adjacent well because of exceeding the level of deepening more than the adjacent well levels, and 2) that such deepening is essential due to the decrease of the well productivity
- Drilling alternative wells for agriculture is subject to the following control; 1) it must be due to the stoppage of the old well because of technical failure or defect and so it is not possible for such old well to function or operate, 2) such new well must not cause damage or negative effect to the existing well as far as its location depth and dimension is concerned, and 3) the old well must be dumped and to be used as monitoring well by NWRA.

2) Drilling and Deepening License

Drilling or deepening licenses must comply with the following aspects;

- That such drilling or deepening must not be for expansion of agriculture or for new agricultural areas using ground water.
- Such wells must be licensed or registered in a legal mean.
- Such crops must be trees or crops for food and to be defined by Ministry of Agriculture and Irrigation within the application for such license.
- Full compliance with the drilling or deepening specifications.
- To obtain beneficiary water rights before using such well and comply with the quantity of water to be pumped as specified in the water right.
- That water users to adopt improved irrigation methods to ensure water use efficiency.

3) Well Registration

NWRA shall call well owners to register their existing wells within one year as maximum from the announcement. NWRA shall prepare the application forms and wells registration and complete the dated of wells registered, e.g. the owners, purposes of use, location, boundaries specifications of the existing wells and the quantity of water to be pumped as safe and secured, and so forth.

4) Facility Construction and Project Implementation

Any construction of facilities and development project shall not be permitted with increase the burden upon the water storage either through extraction or pollution. Projects within the protected zone must comply with the following;

- To obtain the approval and license from NWRA to establish the project.

- To submit a study showing the required quantity of water for the project and its source and to submit a study showing how to dispose of waste and its mechanism and its effects on the ground water.
- The existing projects and establishments within the protected zone which use water or dispose its waste within the protection zone must apply for registration within six months as maximum from the date of NWRA accouchement.

5) Groundwater Pollution

The following controls and measures must be taken;

- NWRA must define the sources of pollution of the groundwater (e.g. factories, waste water station, oil stations, etc) and to register as such.
- NWRA in coordination with other competent authorities to prepare program to monitor quality control in wells for drinking and factories outlets and waste station, etc.

6) Basin Commission

Functions of the Basin Commission for the protected zone to be as follows;

- To approve applications for drilling and deepening of wells and for any purpose before NWRA grants the license.
- Approval for establishment of projects that increase the burden upon the groundwater storage.
- Control of groundwater usage and to interfere through taking measures to prevent continuation of depletion and pollution on the basis of studies and indications submitted to it from the concerned entities.
- To determine the groundwater allocations and its usages.

7) Coordination

All concerned parties must notify the local authorities of any licenses granted to any one within the protected zone for the following works; 1) wells, and 2) water installations.

8) Implementation

All parties concerned are responsible to implement these measures, control and procedures within its function. The local authorities must take measures to prevent drilling or deepening of wells if there are no licenses granted to it issued by NWRA and security entities must cooperate with the Local Authorities to implement as such.

7.3.2 NWRA SANA'A BRANCH (NWRA-SB)

As observed above, the Water Law of 2002 provides that specific regions on the brink of (ground) water crisis are declared as "protected zones" in order to prohibit any development activities to increase the burden on the water reserves therein in accordance with provisions of the Law. In this policy line, the State declared Sana'a Basin as "protected zone" as earliest in the country and provided with "executive procedures" that determines regulatory means and procedures in basin water management specific to the "protected zones" to be implemented by relevant local authorities. Thus, the State's declaration of Sana'a Basin as "protected zone" and defined "executive procedures" required local authorities branched from the national relevant authority of NWRA.

NWRA, responsible for country-wide water resource monitoring and management as overviewed above, has currently seven basin branches: Sana'a, Aden, Taiz, Hadramout, Sa'da, Hudaidah, and Dhamar. NWRA-SB is one established earliest along with along with Taiz and Sa'da Branches in 2003, along with issuance of the Prime Minister Decree No. (58) of 2003

regarding the establishment of Sana'a Branch Office of NWRA.

The legislative and administrative basis of NWRA-SB is, however, basically provided only in the Article (72) of the Water Law of 2002, which stipulate as followed:

“The Authority (i.e. NWRA) may delegate some of its powers provided that its assignments stated in this Law are vested in any committee or office or unit emanating therein or is not affiliated thereto in accordance with Law and the Law of Local Authority, and in a manner that realizes accomplishment or these assignments if the Authority is not able to execute itself these powers and assignments.”

It can be observed that the Water Law does not define the functional roles and responsibilities of NWRA-SB, neither does the Prime Minister Decree No. (58) of 2003 regarding its establishment. In fact, the Law allows delegation of the authority vested in NWRA either to entities branched from NWRA or ones not associated with it.

However, there is no doubt that NWRA-SB is to be the entity that, in its capacity as the water sector regulatory agency covering Sana'a Basin, ensures the sustainable continuation and further generation of benefits from executing water management, conservation, and intervention. This will require execution of tasks and duties not only to operate and maintain the water right monitoring and regulation system for the basin, but also to carry out the overall mandate for basin water resource planning, management, execution, and monitoring.

Thus, NWRA-SB may assume responsibility for overall basin-wide water resources investigation, regulation, and monitoring according to the tasks and duties defined for NWRA (headquarter) at the basin level, which include, delegation to user group and monitoring of the regulatory system, overview and execution of water resource research and monitoring programs in coordination with other responsible agencies and stakeholder group. It may also include supporting the establishment and operation of the SBC (representing all water sector stakeholders) in an equitable and sustainable development and use of the basin's water resources.

Currently, NWRA-SB has prepared its draft internal (organizational) bylaws to determine its functional roles and responsibilities, which is now subject to the approval by NWRA headquarters. Reviewing the draft internal bylaws of NWRA-SB, the relevant provisions in the Water Law of 2002, as well as “executive regulations” in the “protected zone” defined in the Cabinet Decree No. (343) of 2002 regarding Establishment and Procedures in Water Protection Zones reviewed above, tasks and duties of NWRA-SB can be possibly defined as followed:

(1) Water Resource Planning and Implementation

- Receive all plans of water project to be carries out in the basin by the government, private, or public for review and approval through SBC;
- Prepare water resource management plan for the basin and its zones, which is integrated to the national water resource management plan;
- Review the sectorial (other sector such as agricultural and irrigation sector) plan in the basin, and prepare basin resource management plan in coordination with the relevant authorities (i.e. the sub-sector development authorities as such for urban water and sewerage, rural water supply, environmental protection, and agriculture and irrigation);
- Comprehend the followings into the basin water resource management plan; 1) evaluation of water resources in the basins and zones in quantity and quality, 2) estimation of existing and future water demand, and 3) projects and procedures for improved water management, including equitable allocation of water, water treatment, and mean of control and monitoring for efficient and rational use of water, plans for flood protection, so forth;

- Prepare (the principle of) “improved” regulatory framework (executive regulations) for the water resource management of the basin of “protected zone” defined in the Water Law of 2002 and relevant governmental decrees.
- Implement the approved national water resource management plan at basin level.
- Delegate authorities of NWRA in resource management in order to enhance decentralization to local institutions and participation of user communities, in water management.

(2) Regulation and Monitoring

- Regulate the development and utilization of water resources and the disposal of waste water through the registration of water utilization right of users and issuance of licenses and permits in accordance with the provisions in the Water Law, its Executive Regulations and relevant bylaws.
- Regulate the well drilling through registration and licensing for contractors and drilling equipment in the Water Law, its Executive Regulations and relevant bylaws
- Monitor the development of utilization of water resources and the disposal of waste water in accordance with license issued and provisions set in the Water Law, its Executive Regulations and relevant bylaws;
- Inspect and control violation specified in the provision of the Water Law and its Executive Regulation, and enforce penalties on these violators in the regulations;
- Apply relevant technical standards and specifications in regulation; and
- Enhance water resource management plan at water basin and zone level;

(3) Water Demand

- Provide, with relevant local authorities, the following measures to preserve water resources as such; 1) support and facilities necessary for the farmers, and encourage them to use the modern and efficient irrigation methods, 2) dams, dikes and reservoirs, and the installation necessary for rain water harvesting to recharge groundwater, and, 3) assistance and support necessary for soil and botanical control, and so forth;
- Determine quarantine regions where prohibited any installation and development which could increase the burden on the water reserves in the region therein.
- Transfer the specific volume of groundwater or surface water from one water basin or zone to the others for efficient and quotable allocation of the resources on the conditions set in the Water Law.

(4) Water Quality Management

- Establish a basin program to protect water resources and to control water quality;
- Protect water resources against pollution and maintain water quality;
- Prepare, in coordination with relevant local concerned entities, the procedures for regulating the disposal of industrial wastes, the use of agricultural fertilizers and pesticides and all hazardous substances;
- Carry out studies and research related to the protection of ground water aquifers; and,
- Monitor the quality of water at the level of water resources.

It is observed that the most of tasks and duties of NWRA-SB assumed above is identical in ones for NWRA at national level, which could be true if the maximum delegation of the Authority’s power at national to its local wing is realized. In fact, however, further facilitation to finalize and approve the draft internal bylaw of NWRA-SB is expected to confirm its functional responsibilities and roles in the basin water management of the “protection zone”.

7.3.3 SANA' A BASIN COMMISSION (SBC)

As reviewed in the section 8.3.1, the “executive procedures” for the “protected zone” defined in the Cabinet Decree No. (343) of 2002 regarding Restructuring and Procedures in Water Protected Zones required the establishment of Basin Commission in the respective basins and NWRA’s Branches, including Sana’a Basin and NWRA-SB, determining its functional roles in regulation and monitoring as followed;

- To approve applications for drilling and deepening of wells and for any purpose before NWRA grants the license.
- Approval for establishment of projects that increase the burden upon the groundwater storage.
- Control of groundwater usage and to interfere through taking measures to prevent continuation of depletion and pollution on the basis of studies and indications submitted to it from the concerned entities.
- To determine the groundwater allocations and its usages.

IWRM requires the basin-level water management by relevant local authorities. Then, the basin-level water management in IWRM and decentralized administrative level, indeed demands a broad sector-wide stakeholders and user communities’ representation in decision making process and execution of decision made for the basin water management. In fact, SBC can be an initial step in the State’s IWRM towards basin-level management, providing a common but sole platform for these stakeholders in decision making and collective execution and monitoring of the decisions made for the basin-level water resource management.

In accordance with the Cabinet Decree No. (54) regarding Amendment to the Cabinet Decree No. (168) in relation to the Composition of SBC, current composition and membership of SBC has been decided. SBC is chaired by Minister of MWE along with Minister of State and Mayor of the Capital as deputy chairperson. Membership consists of a broad representation, including governor of Sana’a governorate, chairperson of NWRA, chairperson of Agricultural Cooperative Union (ACU), chairperson of EPA, chairperson of Geological Survey Authority, deputy of MAI, deputy of Ministry of Finance, deputy of Ministry of Pubic Works and Highway (MPWH), deputy of Ministry of Interior, deputy of Ministry of Information, chairperson of the Local Councils within Sana’a Basin, as well as representative of Water User Association (representing user communities), and three individuals nominated by the Prime Minister.

The Ministerial Resolution No. (50) of 2005 regarding Regulation of the Works of SBC defines current roles and responsibilities of SBC in general, as followed;

- To submit the coordinating support to NWRA pertaining the institutional and legal aspects and planning of water resources and to encourage those working in this field to contact NWRA and to submit their plans and programs to that to emendable NWRA to prepare the water plan for Sana’a Basin.
- To review the water budget prepared by NWRA for the basin and to give their point in relation to the allocation and usages of water which shall include groundwater, surface and waste treated water.
- To coordinate with the concerned entities in relation to extraction and exploitation of water in the basin and to maintain and supervise the usages and action in relation to water beneficiary right and cases and issues of those beneficiaries of the water.
- To submit suitable recommendations in relation to strategic projects concerning water which are planned for establishment within the basin, e.g. dams, barriers, waste water treatment station, and water desalination.

- To give point of view in relation to development projects in other sectors which might affect water resources in the basin directly or indirectly and to submit their recommendations.
- To approve the basis, measures, control and procedures for issuance of drilling licenses in the basin for drinking, agriculture and other purposes and to review applications for licenses and to give their appropriate recommendation in relation to such applications.
- To review reports of the supervision and monitoring to be submitted periodically by NWRA concerning the water situation in the basin and the performance of water resources projects and their implementation in the basin.
- To carry out mechanism of coordination among existing projects in the basin so that to avoid intrusion and duplication among projects involved with water resources working within the basin.

Although these responsibilities and role of SBC quoted above is in general, the Cabinet Decree No. (54) regarding Amendment to the Cabinet Decree No. (168) in relation to the Composition of SBC specifies the practical mandate to be executed by SBC, as followed;

- To supervise establishment of WUA (i.e. user community organization; refer to the next section) in the basin.
- To assess and evaluate the present situation of land usages in the basin and in particular those establishment that pollute the environment and which deplete water and to propose suitable measures and controls.
- To approve the annual water plans for the basin and to determine allocations in accordance with the usages of sectors and to supervise its implementation
- To approve projects which are involved in water resources and implementation of such projects (e.g. drilling wells and establishments within the basin).
- To review the strategy of the Sana'a Basin water management and to supervise its implementation.

Among these mandates of SBC, the Study team observing its regular meetings, the significance seems to be given to; 1) review and approve project and other water sector development plans, investments and interventions, and, 2) to coordinate, implement, and supervise these development plans.

Considering its composition and membership with broad representation of the sub-sector stakeholders and users' community and its executive mandates defined in the Water Law and relevant decrees as well as its responsibilities and roles, SBC is expected to (Bahamish et al., 2006):

- be a forum for partnership and participation in the management of basin resources involving all water sector stakeholders;
- debate and explore ways and means to achieve more efficient water use, optimal exploitation of surface and groundwater, and rationalization of agricultural, domestic (rural and urban) industrial and commercial water use in the basin;
- make water management decisions for the basin that balance the interests of all users including those represented by the users' communities.
- help with resolution of conflicts between water users and competitors;
- anticipate conflicts that could arise from some water users refusing to participate in approved developments and to comply with agreed conditions, in an attempt to improve their own situation at the expense of the communities, and take precautionary measures to

avoid such conflicts;

- act as a medium for the awareness campaign to educate and solicit support from water users and the general public relating to water management improvement activities;
- be a vehicle for investments and adoption of modern technologies for improved water management in the basin.

Thus, it can be concluded that SBC is expected to function as platform for the sub-sector stakeholders and users' communities to make shared and agreed decisions and supervise its execution in the basin water resources management.

7.3.4 LOCAL COUNCILS

Restructuring of local governance and authorities in governorates and districts of the State has been facilitated since enactment of “the Law No. (4) of 2000 concerning the Local Authority” (the Local Authority Law of 2000) and “the Republican Decree No. (269) of 2000 concerning the Executive Procedure and Regulation for Local Authority Law of 2000” (the Executive Procedure and Regulation for Local Authority Law of 2000). Prior to enactment of the Local Authority Law and its Executive Procedure and Regulation in 2000, local governments in governorates and districts that oversee entire local administration and regional development had not existed in the State. Thus, local administration and regional development had been carried out independently by the sector by sector, through a number of local organs of the central ministries or directly by the central ministries and authorities, without integrated local administrative framework and supervision of local government.

For example, in the rural water sector at local level, local administration and development of the sector was executed by 2 ministries: the Ministry of Electricity and Water (MEW) and the MAI in the latter half of 1990's. General Authority for Rural Electricity and Water (GAREW), the predecessor to current GARWSP responsible for rural water supply development, was the “central” implementing agency of MEW, while Integrated Rural Development Authority (IRDA) was the “local” implementing agency of MAI handling local projects. Each IRDA office had responsibility for one or more governorates, and was relatively autonomous both administratively and financially to execute projects for development of infrastructures including rural water supply as well as agriculture, irrigation, schools and health centers. Both agencies of GAREW and IRDA are involved in the rural water administration and development at local level without proper sector coordination at local level. Meanwhile, NWRA was established in 1995 intending it as sole regulatory body in the State for water resource management. However, as it is reviewed in Chapter 6, NWRA had no means to execute its authorities for water resource management not only at local level but also at national level, without legislative and administrative backup provided, till enactment of the Water Law of 2002.

These scatters of local authorities and administrations were observed not only in the water sector, but also in other sectors at local level. Thus, integration of local authorities and administrations in various sectors, or at least creation of coordination mechanism in local government in governorates and districts has been intended and facilitated by the Local Authority Law of 2000 and its Executive Procedures and Regulation.

As it is reviewed in Chapter 6 (refer to 6.4 “Law No (4) of 2000 concerning the Local Authority Law), functional responsibilities of Local Council at governorates and districts are defined as supervising the implementation of water policies and protecting water resources from overuse and pollution (Article (19) of the Local Authority Law of 2000).

The Local Authority Law of 2000 further defines the supervisory roles and responsibilities of District Local Council in water resource management through promotion of dams and water

weirs, protection of water quality, as its Article (61) describes as followed;

- Care for development of water resources through promoting the founding of dams and water weirs, protecting water from depletion and pollution and that in accordance with scientific studies and water legislation in force;
- Supervise over implementation of environmental policies and legislation, adopt the necessary measures ensuring preservation of the environment and natural resources preserves and protect them from pollution and destruction upon them; and,

Moreover, the Law elaborates the tasks and duties of District Local Council in promotion of community-based organizations (cooperative society), which is also applied to the creation of user community organizations relevant in water resource management program, such as WUA. For its matter, the Article (61) of the Law also describes that District Local Council is responsible for the followings;

- Promote the establishment of qualitative cooperative societies of various forms as well as association of social, vocational and creative nature and provide them with facilities;
- Supervise over cooperative activities as well as those of societies of a social nature and coordinate their plans and programs to ensure complementation with the integrated development plans of the District;
- Propose fundamental regulating citizens' contributions to the founding and maintenance of essential services projects funded by them or with their participation and supervise over their execution after approval of the Governorate Local Council.

The Executive Procedure and Regulation to the Local Authority Law specifies the all executive offices of the ministers in the governorate shall be under supervision, control, and management of the Local Councils in the governorate within the framework of the general policy of the State and the prevailing laws and regulations. Such executive offices in the governorate shall carry out the role of the central authority in the execution of their activities on the level of the governorate and shall take the responsibility of the technical supervision of executive offices in the districts of the governorate such as the supervision and control on the implementation of policies and the public plans in agriculture and irrigation and water resources and the protection of the water basins from pollution and overexploitation at governorate level.

Article (13) of the Executive Procedure and Regulation specifies the functions and responsibilities of Local Council in the districts and governorates as follows:

- To provide the urgent and future requirements of the people for water whether for drinking or other house consumption and to execute projects and provide service of sanitation;
- To take measures necessary to conserve water resources from pollution and over exploitation;
- To grant licenses to drill artisan wells in the district in accordance with national policies and strategies, after the approval of the concerned authority in the governorate (i.e. NWRA Branch Office); and,
- To carry out awareness campaign among farmers concerning the modern agricultural systems and improved irrigation methods.

Reviewing these functional roles and responsibilities of Local Council at governorates and districts defined in the Local Authority Law of 2000, there a number of provisions to create administrative and organizational environment to support enforcement of the Water Law of 2002 at local level, in particular for the basin-level water resource management. For example, the regulations implementing the Local Authority Law vest the power to grant licenses for the construction of wells to District Local Council, as well as supervision on its compliance by local

user communities. Thus, an application for a license will have to be filed, and its compliance shall be monitored by the District Local Council. In addition, the tasks and duties determined in the Local Authority Law for the District Local Council in promotion of cooperative society (community-based organization) for the project/service management shall be emphasized, in consideration of establishment and involvement of user community organizations, such as WUA, for the basin-level water resource management.

However, as it is assessed in Chapter 6.4 “Law No (4) of 2000 concerning the Local Authority”, these functional roles and responsibilities vested to Local Councils have not been activated, and organizational structures to enable these roles and responsibilities in the Councils have also not been considered, particularly in establishment of local organizations in accordance with the Water Law for the basin-level water resource management. These opportunities to utilize Local Councils as outlined in the Local Authority Law in the basin management shall be taken into consideration in the current organizational setup at governorate and district level.

7.4 COMMUNITY ORGANIZATION

Customarily, well established communal and inter-communal system (i.e. social norms, values, rules, and penalties) exists in the county for surface water management, based on their customary law or *urf* elaborated in their socio-cultural context of “tribalism”. This customary management of surface water is, in many cases, referred to as socially acceptable and environmentally recommendable. In contrast, however, such communal and inter-communal system is lacking conventionally for groundwater resource management, except if the well is owned in a sharing manner with others. Thus, prior to the enactment of the Water Law of 2002, individual well owners are given with “sovereign authority” in its use and groundwater abstraction (refer to Chapter 6.3).

In Sana'a Basin and elsewhere in the highland area of the country, there is a strong sense of community, based on their “tribalism”, at the village level. It is observed commonly in the area that the well for irrigation/agricultural use is jointly owned and used in a sharing manner by a group of individuals. The well of shared ownership is utilized and managed, based on the informal but rather commonly recognized consensus among joint owners. Benefit in utilization of the well (i.e. diversion of abstracted water to their farm land) is equitably allocated among them in proportion to their contribution to the well construction and/or operation and maintenance, while duties to burden operation and maintenance cost is also shared among them in proportion to the degree of benefit received. According to this well recognized rule of water sharing, the amount of water extracted from the well for each member of the group is fairly determined and monitored by the group and/or pump operators for the well through regulating pumping time shared and controlling irrigation channels. This informal but rather traditional rule of water sharing is effective to prevent conflicts among users in its shared usage and regulate/limit quantity of water shared available to each of users “within the capacity of well”. However, there is no imposing mechanism in this rule to regulate/limit the total amount of water extracted from a well, abstracting groundwater as much as possible and necessary for the irrigation within the capacity of the well and pumping unit. Moreover, this conventional rule of water sharing is applicable only to a single well, but not to a number of neighboring wells in the community and/or in other communities of the area. Thus, this traditional rule of water sharing and conventional group of users (shared owners) fails to manage and control quantity of water abstraction from wells sharing the same aquifer in the area located, indeed which further promotes competition in well drillings and overexploitation of groundwater in the area.

Thus incompetence of traditional rule of groundwater sharing and in particular conventional user group in its nature to cope with unrestricted discharge of groundwater in the basin calls for

renovated user community organizations and enhanced user participation in the basin-level water resource management. Particularly in the highland areas of the country including Sana'a Basin, where the strong autonomy of user communities (hence, non-acceptance of any interference/control by government) exists based on the traditional tribal structure or "tribalism", the basin-level water resource management can be only successful on a participatory basis.

One of uniqueness in the national strategy and approach for the State's IWRM, and for the basin-level water resource management in particular, could be referred in introduction of "self-regulating" mechanism in water resource management, in which user communities restricts themselves from overexploitation of the resources and control community's demand through adoption of improved water efficient technologies in particular improved irrigation technologies. In promotion of the State's IWRM and basin-level water resource management, it has become the most underlying concept among stakeholders that the self-regulating management by user communities, within the participatory framework of administration in decision making and its execution, may be the most promising solution to come gaps with the current indiscriminate exploitation of the basin's water resource.

Under this recognition, establishment of user community organization, such as Water User Group (WUG) and WUA, has been promoted in the basin management of Sana'a, as well as their representation in SBC for participatory decision making and its execution in the basin management. In this section, functional roles and responsibilities of these user community organizations and their representation and participation mechanism in the basin-level water resource management is reviewed.

7.4.1 WATER USER GROUP (WUG)

The Water Law of 2002 calls for the establishment of user community organization to be involved in the water resource management at community level, as well as in operation and maintenance of the water installations. Article (10) of Water Law stipulate as followed;

"Societies or groups or committees or associations or federations for water beneficiaries and users, may be formed for the purposes of which is to involve the community and beneficiaries of water in organizing the water resources or operating and maintaining their installations. The Executive Regulations executing the provisions of this Law shall set out its purposes and all the detailed rules and relating thereto."

The article above also stipulates that the purposes of these user community organizations, which may include roles and responsibilities, shall be spelled out in the Executive Regulations of the Law. It is also reviewed in 6.2.3."Executive Regulation to the Water Law (Draft)" that, due to delay in issuance of the Executive Regulation of the Law, the functional roles and responsibilities of these user community organizations are not clearly defined in any legislative document. However, current practices for improved basin-level water resource management and particularly in the implementation of project component of "Demand Management and Irrigation Improvement" supported under World Bank's "Sana'a Basin Water Management Program" further elaborates the functional roles and responsibilities expected for such user community organizations, namely Water Use Group (WUG) and Water User Association (WUA).

The project component of "Demand Management and Irrigation Improvement" is intended to save and conserve groundwater usage in agriculture by introducing improved technologies of irrigation efficiency to the farmers in Sana'a Basin. This project component is demonstrated by farmer group (initially around a well) interested in participating in the component by adopting the improved irrigation technologies, of which cost is largely subsidized.

WUGs are the lowest level institutions to be supported by the project component for involvement of water users in water resource management in the Sana'a Basin. WUGs around wells are already existing community groups. These "conventional" WUGs are informal farmer group that are usually organized around wells for irrigation comprising of 5 to 10 co-owners, functioning on informal but customary bases as traditional entities to operate and maintain the wells, structures and associated irrigation system (pumps, pipes and distribution networks) and for distributing water equitably to their members. As it is observed above, however, these "conventional" WUGs failed in the most cases to regulate and control total groundwater discharge of a single well and a number of wells in the area.

Improvement and formal recognition of these conventional WUGs is promoted and supported by the project component in selected villages. Some selected and amenable WUGs are then to; 1) be the primary recipient of project investment under the project's demand management and irrigation improvement component, 2) be the primary contributors to the community's share of the corresponding investment costs, and 3) serve as pilot and demonstration units for project activities. According to Bahamish (2006), WUG members are expected to;

- participate in project discussion and negotiation meetings at village level;
- assist and cooperate with the project in its initial technical, organizational, socio-economic and financial assessment;
- be involvement in the establishment of a village-based WUA and the appointment of WUG representatives to it;
- attend and participate in the demonstrations of improved irrigation system and techniques at pilot schemes and farms;
- in the case of the selected WUGs, enter into formal agreements with the WUA and through the WUA with the project, covering; 1) the types of investments to be made in their system, 2) the amounts and modes of payment of their financial contributions, and 3) the corresponding responsibilities and conditions to be assumed and complied with including, among others, the "no irrigation expansion and no-use of water saved as a result of use of modern irrigation techniques" condition; and accordingly, become recipients of project support investments;
- receive training and advice from the project aimed at capacity building for systems operation and maintenance, water management and conservation, and use of modern irrigation systems and techniques;
- be fully responsible for the management and operation and maintenance of their irrigation system; and,
- ensure that the irrigation areas under their wells and systems are not expanded.

A number of WUGs that satisfies these expected roles and responsibilities within a recognizable boundary, such as village or tribal area, are organized into WUA, which is explained in the following section.

7.4.2 WATER USER ASSOCIATION (WUA)

A WUA is formulated by consolidating a number of WUGs in a recognizable boundary, and with social mobilization provided by NWRA-SB, it is legally recognized and registered in accordance with Law No (39) of 1998 regarding Cooperative Associations and Societies. An officially recognized village or well-field WUA is a prerequisite for participation in the irrigation improvement program. WUAs constitute official stakeholder representation to SBC, as observed earlier, to participate in decision making and its enforcement process in the basin-level water resource management. WUAs are also delegated with power to as some

degree as desirable to manage, regulate, and enforce measures for the resource management in their areas covered. Thus, WUAs would be primarily responsible for; 1) self-regulation and enforcement of groundwater abstraction right; and 2) implementation and management of groundwater conservation schemes.

The expected roles and responsibilities of WUAs, particularly in demand management, are given as followed (Bahamish et al., 2006);

- provide a forum for coordination and exchange of information between WUGs, and for formulation of irrigation management decisions and measures in the best interest of the community as a whole;
- assist the project with coordination and execution of initial organizational, technical and socio-economic/financial assessments;
- coordinate the water management efforts of individual WUGs, and help identify, design and implement with both WUGs and the project any needed prior to parallel well or irrigation system rationalizations or reconfigurations;
- negotiate and research agreement on general conditions of project interventions in the community and specific types and locations of these; and,
- assume a major responsibility in ensuring that irrigation expansion is contained in accordance with project conditions, and in monitoring of this.

7.5 CURRENT CAPACITY OF LOCAL AND COMMUNITY ORGANIZATIONS IN THE BASIN-LEVEL WATER RESOURCE MANAGEMENT, AND ISSUES TO BE CONSIDERED IN THE ACTION PLAN

In this Chapter so far, tasks and duties of several organizations involved in IWRM in the country at national, local, and community levels has been reviewed. As it is observed here and in Chapter 6, IWRM in the country could be successful only if basin-level management is properly and effectively carried out by the relevant local authorities and user communities. Indeed, administrative and institutional framework as well as organizational structure set forth for IWRM in the Water Law and governmental decrees put great emphasis on delegation of power in water management to the lowest appropriate levels. In decentralized organizational framework determined for the State's IWRM and the basin-level water resource management in Sana'a Basin, the following organizations take leading roles and responsibilities, NWRA-SB and Local Council as local authorities, SBC as stakeholders' platform for decision making in the basin management, as well as WUA as user community organization. In this section, the key capacity of these organizations to execute tasks and duties defined the sector policy and strategies are analyzed, and issues to be considered in organizational development plan under the Action Plan to be prepared under the Study are described.

7.5.1 NWRA SANA'A BRANCH (NWRA-SB)

(1) Organizational Structure

NWRA-SB has two major departments – Department of Studies and Information, and; Department of Licensing and Public Awareness. However, as it is observed above, organizational bylaws that determines tasks and duties of NWRA-SB has not finalized yet. Without finalization of organizational bylaws, further development of job-descriptions for each department/section and organizational charts defining interrelationship among departments/sections can not be possible at present. In the absence of defined organizational bylaws/job-description and chart, factors the most important for organizational operation and management, such as mutual understandings, decision making process, system for giving and monitoring orders, and interdepartmental coordination/cooperation, are being hampered. Thus,

there are strong needs to finalize their organizational bylaws and job-description based on tasks and duties allocated for them.

(2) Human Resources

Staff capacity of NWRA-SB was assessed as low by a number of past studies, which suggest that technical capacity is still a major issue. IWRM calls for basin-level water management, which requires coordinated actions from various sub-sectors. NWRA-SB was set up for this coordination, but is only a few years old since its establishment in 2002. In fact, most of current staff of NWRA-SB, as well as of headquarters, was transferred from various ministries and authorities involved in another sector development, so that most of current staff had not been equipped with their expertise in the water resource management.

Among 20 government staff in NWRA-SB, there are no Master or Ph.D degree holders. During 2006, training courses has been conducted for NWRA Headquarters and its seven Branch Offices including Sana'a. Total of 69 staff received training in basic skills such as English language and computer programs, 49 in technical fields, 18 in administrative and financial fields, and 4 in the MSc. program abroad. Training was also provided to the members of water basin committees locally and abroad. However, training opportunities are limited to its Branch Offices, including NWRA-SB. Under the training course provided in 2006, a few staff from NWRA-SB has received training in water supply, water quality, remote sensing and report writing. To enhance the authority's technical capacity to carry out its mandates, the following areas were identified as priority; groundwater modeling, legal framework, regulation and enforcement, user participation in the basin management. These areas are critical to equip NWRA-SB to be a relevant and responsible local authority for Sana'a Basin water resource management.

Moreover, lack of sufficiently qualified staff is serious problem in NWRA-SB. It is reported that 50% of NWRA-SB staff, or 20 staff out of 40 staff in total, is still under contract basis for the particular assignments under donor-funded project/program. Thus, relatively qualified staff of current tends to be contracted and employed by donor funded project/program, while it is often said and may be true that other qualified staff in NWRA-SB is looking for employment in the private sector. There seems to be necessity to review staff remuneration/salary and to introduce an improved incentive mechanism through pay rises and promotion based on performance-based staff evaluation system.

(3) Financial Management

IWRM requires coordination with other sub-sector not only in strategies and activities but also in investment plan. There are several sub-sector national authorities in water sector, such as for urban water supply and sewerage, rural water supply, irrigation/agricultural development, and environmental protection. In such circumstances, MWE formulated the National Water Sector Strategies and Investment Program (NWSSIP 2005-2009) in 2005, through series of consultative meetings and consensus buildings with stakeholders. NWSSIP is indeed regarded as sole and prime national investment program for improvement of the water sector as a whole, which enables IWRM in a coordinated and strategic manner with all related sub-sectors.

NWRA is the main executive authority to undertake the planned water resource management activities set forth in NWSSIP, so that budget is requested to the government in accordance with financial requirement determined in the investment program in NWSSIP. However, the requested funds planned for 2006 investment budget in NWSSIP, is much more than the actually approved budget, while real expenditures of NWRA in 2006 were about 60% of the planned investment budget for water resource management set in NWSSIP for 2006. However, approved funds were only about 67% of the requested investment budget. Real expenditure of

NWRA in 2006 was around 89% of approved investment budget. This simply implies both the government and NWRA could not meet the requirement in investment and planned activities determined in NWSSIP.

(4) Regulation and Monitoring

Regulation and monitoring is one of the most significant tasks and duties to be provided by NWRA-SB for its basin-level water resource management. NWRA-SB has made a beginning in well registration. Up-to-date, NWRA has inventoried about 65,000 wells in Sana'a, Taiz, Sa'da, Hadramout, Rada'a, Amran, Ibb, Abyan and the Southern Tihama, while in 2006 about additional 14,600 wells were inventoried in Southern Tihama (11,500), Ibb (1,000) and Abyan (2,099). This figure represents about 22% of the total wells and about 16% of the total estimated wells (93,000) in the country.

NWRA-SB has prepared well registration formats, which were approved by the NWRA Chairman. In implementation, NWRA-SB approved 43 out of 132 license requests for the use of groundwater by various users. Cases of violation of rules such as unlicensed drilling by drilling contractors were referred to the prosecutor. These field activities are a good start. However, the progress is very slow with only 43 well registered and licensed among a considerable number of wells in the Sana'a Basin. Furthermore, scaling-up of registration and licensing seems to be rather challenging, when reviewing capacity of NWRA-SB in execution and enforcement of the regulation on the ground without having adequate staff (only 20 government staff in total is available for NWRA-SB as a whole) and budget for the field monitoring. Thus, there is a significant need to develop mechanism on field monitoring network, in collaboration with other local authorities. Local Councils as other local authorities that are also responsible for supervision and enforcement of rules and regulations in the basin-level water resource management shall be fully utilized to establish such local monitoring network, as it is suggested Chapter 6 and this Chapter.

7.5.2 LOCAL COUNCILS

Local Councils are also relatively new organization with its establishment has been facilitated since issuance of Local Authority Law in 2000. Local Councils exists at governorate and district levels, of which tasks and duties in basin-level water resource management are supervision and enforcement of rules and regulations as it is observed in detail in the previous sections. Local Councils both at governorate and district levels composes of distinctive two entities; one is directive body of which director at governorate is appointed by prime minister while one at district is appointed by governorate director, and the other one is executive organ that execute local administration and development that composes of local administrative staff. Although the executive organs for water resource management in Local Councils located in Sana'a Basin are not developed yet, and NWRA-SB seems to neglect the possibilities to cooperate with these local executive organs particularly for establishment of local monitoring network, it shall be further utilized and incorporated in the local organizational framework for the basin-level water resource management.

7.5.3 SANA'A BASIN COMMISSION (SBC)

Since SBC had established, it meets fairly regularly at about 6 times in a year, and based on the advice with donor and expatriate experts, it appears that substantive decision are made and are considered from a multi-sectorial basis. This is very positive.

However, the capacity for institutional arrangement to improve water management is insufficient and fragmented. Public institutions often lack authority over tribal structures and the strong autonomy of local water users. Experiences show that enforcement can only be

successful on a participatory basis, through a system of self-regulation. The project would couple regulation with a participatory water resource management approach and a public information and awareness program.

Thus, means create and maintain channels to involve traditional leaders and tribal institution in decision making, enforcement of self-regulating water management mechanism, e.g. involvement of them in SBC.

Furthermore, in order to strengthen regulatory and monitoring system, relevant supporting organizations such as the Ministry of Interior, Ministry of Local Administration, and Ministry of Justice to enforce water regulations, seems to be involved in SBC for its purpose.

7.5.4 WATER USER ASSOCIATION (WUA)

Irrigation accounts for 90% of groundwater withdrawals in the country. Groundwater depletion, especially in the Sana'a Basin, has reached a stage where migration of the whole valley's population is no more a remote debate. Thus, on-farm water savings to reduce non-beneficial water losses and thus to reduce pumping form a central pieces of the national water strategy set forth in the Water Law and decree that defines Sana'a Basin as one of the "protected area". To be successful, it needs collective effort and working closely with farmers through WUA and WUG.

Currently, under the project component of "Demand Management and Irrigation Improvement" implemented by Sana'a Basin Water Management Project, traditional open channel flood irrigation is being replaced by modern irrigation technologies such as pipes with drip and bubbler. As a pre-condition to participate and benefit from the project investment in which a considerable portion of cost for introduction of improved technology is subsidized by Nwra-SB, farmer covering 6-12 ha with a few families, are required to form a WUA. The number of WUGs in each WUA varies, depending on location and vicinity of the wells, but is at times arbitrary. WUA collects farmer contribution to capital investment, organize farmer awareness activities, and acts as liaison between the Project and individual farmer or WUGs. The establishment of WUA forms an important part of this project component. Together with WUA formulation, demonstration farm (often 1-2 ha) has been selected for each WUA and received investment in modern irrigation infrastructure.

Establishment of demonstration farms is of vital significance. The significance of the demonstration farms stems from the fact that they are the major source and means for convincing the farmers to adopt improved irrigation systems. Farmers have to be confident with the soundness and profitability of the technology in a visible manner. The more practical an explanation is (actual demonstration), the more farmers will adopt the new improved technology.

The benefit from these on-farm investment have so far been obvious, as water saving reached over 50%, and it could be higher per the huge reduction in pumping time; reduction of diesel consumption due to reduced needs for pumping, better products and production.

However, this activities are highly delayed, and has had a negative impact on farmers' acceptance of the new irrigation technologies (MWE, SBWMP, 2006). Accompanied with this, farmer's awareness raising appears also inadequate. Some are hesitated in contribution to capital investment or in joining WUA (in some area, only 10 out of 40 WUGs joined WUA).

At present (July, 2007), 48 WUAs has been established with 530 WUGs formed and 4440 farmers involved. It can be said that this is good progress since the project component started in 2004. However, poor progress is observed in installing and converting improved irrigation system with only 211 ha installed, or less than 5% of the project target. The relatively higher

number of WUAs and WUGs formed against smaller area converted with improved irrigation technologies calls for good quality implementation in social mobilization, cohesion and training of WUAs and WUGs.

The key issue over longer term, herein, is the improved awareness of WUAs and WUGs. It is they that are going to handle the bulk of the regulation of water usage by the group and by each farmer through adoption of improved technologies with irrigation efficiency. If this is done, and farmers simply use the water saved for higher application levels or expand irrigated area, the entire point of this component – water saving – is lost. Thus, the quality of WUAs/WUGs is a key need, and is more fundamentally important than the project's achievement in terms of the number of WUGs and number of hectares. In essence, it is more important to develop successful program than to achieve targets that are not replicable or of demonstration value because they have not succeeded. In the assessment for the WUAs and WUGs that have already been formed, their quality, in terms of social mobilization and training is not yet sufficient.

Accompanied with this, there is limited training for WUAs/WUGs in agronomic practices that will result in water waving. Beneficiaries should be acquainted with appropriate cropping patters in order to adopt to growing less water consuming crops. Training programs for the staff should emphasize efficient water use through proper knowledge of crop water requirements, irrigation scheduling and water saving, leading ultimately to increased productivity. Thus, farmers' extension services should focus on the aspects of operation and maintenance of improved irrigation equipment and agronomic practices. Also, they should be convinces not to expand to more crop area as a result of water saving through the modern irrigation systems. Additionally, the tripartite agreement between farmers, the community organization and the NWRA-SB should be endorsed, and especially, the role of WUAs should be fully activated as referred above.

CHAPTER 8
ENVIRONMENTAL AND SOCIAL
CONSIDERATION

CHAPTER 8 ENVIRONMENTAL AND SOCIAL CONSIDERATIONS

8.1 REGULATIONS AND LAWS CONCERNING ENVIRONMENTAL CONSIDERATION

8.1.1 ENVIRONMENTAL POLICY AND LAWS IN YEMEN

The environmental legal framework of Yemen started in 1991 when the Environment Protection Council (EPC) was established. Four years later, the backbone of the environmental policy in this country, that is, the Environmental Protection Law (Law No. 26 of 1995) was enacted. This law is consisted of five parts, of which the main parts are: the “Protection of water, soil and use of pesticides (Part two)”, the “Environmentally damaging activities (Part three)” and “Marine pollution (Part four)”. Regarding water, it stipulates in Articles 6 and 7 that the concerned body shall protect the surface and ground water, and that the necessary bodies shall prepare policies and plans concerning water resources program. Incidentally, this law is now under modification, which, is expected to be finished by the end of this year.

In the same year as the enactment of the Environmental Protection Law, (1995), the EPC adopted “National Environmental Action Plan (NEAP)”. This was a plan set up to determine priority issues and priority actions in the main environmental fields, water resources, natural habitats, and waste management. The plan has set four key issues to be prioritized and the first one is concerning water depletion and pollution. (The other issues are land degradation, habitat degradation and waste management). Regarding water, the plan mentions that a) over-extraction of groundwater, b) lack of water allocation and conservation systems, c) water pollution and d) inadequate water services are the specific concerns. For these concerns, they have set 3 targets, namely: - a) To conserve Water Sources, b) To protect Water Sources from Pollution, and c) To provide clean drinking water to 75% of the population by the year 2000. This year, the Government of Yemen is making a new Plan, and of July, 2007, this new plan is already drafted for approval.

In 2001, the government took two important steps in the field of environment: a) The first is creating the Environmental Protection Agency (EPA) which have mandate of developing and implementing the environmental policies and legislation. b) The second is amendment of the constitution, article 35: “The protection of the environment is the responsibility of the state and society, and it is a national and religious obligation for every citizen”. Regarding a), the EPA is now under the mandate of the Ministry of Water and Environment (since 2005, before it was under Ministry of Tourism and Environment), derived from the former EPC. Comparing with the former EPC which had just a coordinating role the new EPA has a clear mandate to implement the environmental legislation and to execute projects.

In October 2002, the EPA issued the “Environmental and Sustainable Development Investment Program 2003-2008 (ESIP)”, which constitutes the framework for Government’s environmental policy of the next years. The ESIP presents an outline strategy and priority interventions aimed at controlling and gradually reversing the trend of depletion and degradation of the natural resources and supporting the human development for the people of Yemen. The ESIP is already under implementation and it focuses on 6 main areas, which are: a) Habitat and biodiversity conservation, b) Sustainable land management, c) Sustainable water management, d) Sustainable energy management and e) Institutional development. As far as water is concerned, the programs which the ESIP has stated are shown in *Table 8.1*.

Table 8.1 The programs concerning Sustainable Water Management in the ESIP

Action	Concerning Bodies	Budget required
Support the enhancement of the water law and information system	EPA, NWRA, MOWE	0.1 million US \$
Support the optimization of water use and securing additional water resources	EPA, NWRA, MOWE	0.2 million US \$
Pollution control for fresh water resources, water supply and water harvesting systems	EPA, NWRA	1.0 million US \$
Create public opinion against pollution and overexploitation of water resources	EPA, NWRA	0.2 million US \$

Source: Environment and Sustainable Development Investment Program 2003-2008, EPA, 2002

As have stated above and also throughout this report, water problem is the most crucial problem of which the country of Yemen is presently confronting. Careless development in this sector shall call more problems. Therefore, in 2006, the National Water and Sanitation Authority (NWSA) issued “Sectoral Environmental Assessment Report (SEAR)”, to assess the overall problems concerning the water sector development. This report sets guidelines to the future projects concerning water and sanitation, on what kind of impacts is anticipated in these projects, and shows what kind of alternatives are there to mitigate these impacts.

8.1.2 ENVIRONMENTAL IMPACT ASSESSMENT IN YEMEN

In articles 35 - 43 of the Environmental Protection Law (Law No.26 of 1995), it stipulates the role of the Environmental Impact Assessment (EIA) procedure in Yemen. In the following year, policy paper setting the procedure of the EIA was issued. The process of the EIA depends on the type and the scale of the project. The process of EIA in Yemen is shown in *fig. 8.1*

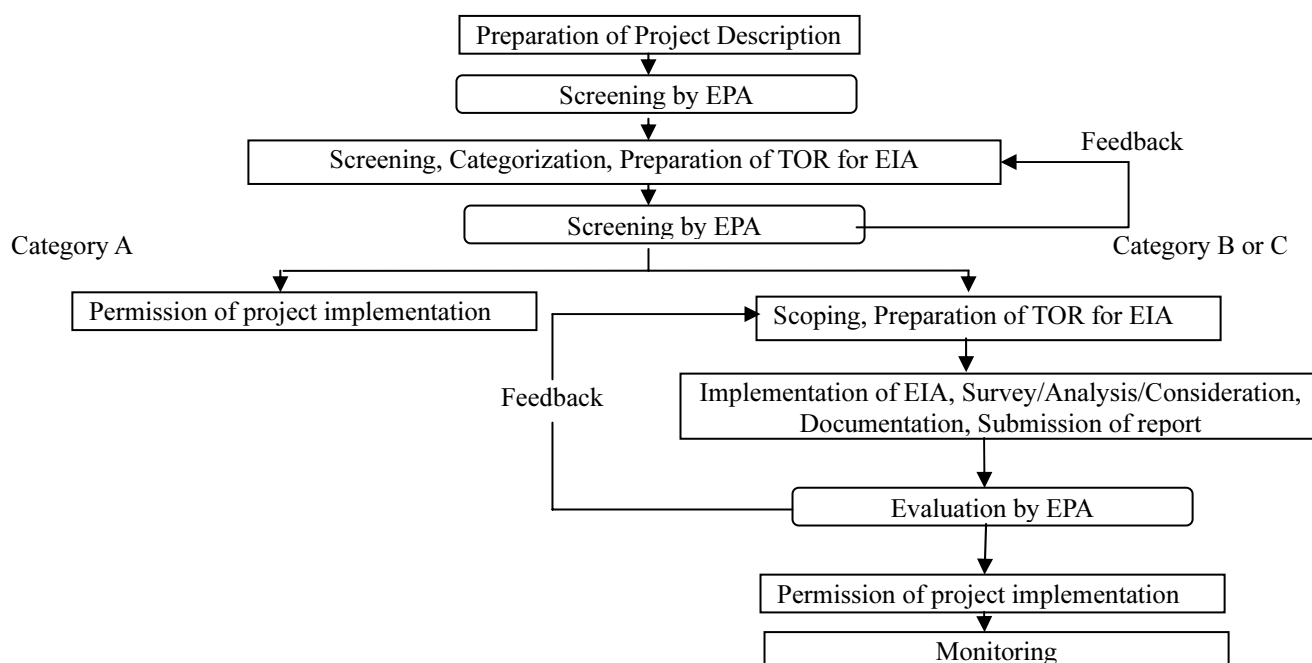


Figure 8.1 The EIA procedure in Yemen

8.2 INTRODUCTION OF STRATEGIC ENVIRONMENTAL ASSESSMENT

8.2.1 WHAT IS STRATEGIC ENVIRONMENTAL ASSESSMENT?

A Strategic Environmental Assessment (SEA) involves the evaluation or assessment of plans, programs or policies. SEA is a process to ensure that significant environmental effects arising from policies, plans and programs are identified, assessed, mitigated, communicated to decision-makers, monitored and that opportunities for public involvement are provided. The difference between the usual EIA (“project oriented EIA”) and the SEA is that the project-oriented EIA (hereafter referred to as just EIA) focuses on one particular project, SEA assesses in a broader, long-termed scale. Thus, SEA is often done on a regional or sectoral basis. With the implementation of the idea of SEA, the policy makers can foresee the impacts from the policy, plan or programs concerned so that the environmental and social impact from the plan can be minimized as possible.

8.2.2 ANTICIPATED ENVIRONMENTAL IMPACTS FROM THE PLAN

From the plans already stated in the main report, impacts which can be anticipated are stated below. Also, impacts which can be anticipated if there is no action of the plan is taken, is shown as *No plan*.

(1) Inter-sectoral allocation of water resources

Table 8.2 Anticipated Impacts (1)

Action plan	Anticipated impact	Remarks
Inter-sectoral allocation of water resources	Tribal conflict	- The users of the current water supply will claim his rights to use it if the explanation is not properly conducted.
	Lowering of groundwater level	- If the reallocated water is used too much, this may cause depletion of groundwater level.
<i>No plan</i>	Depletion of groundwater	- If the water is used at this pace (especially for agriculture), the depletion of groundwater shall continue, and in years to come, there shall be no more water.
	Unfairness of water allocation widens	- The unfairness between the domestic water and agricultural water shall widen further.

(2) Use of water harvesting methods

Table 8.3 Anticipated Impacts (2)

Action plan	Anticipated impact	Remarks
Rainwater Harvesting	NEGLIGIBLE	(No significant impact is expected from this action plan)
Floodwater Harvesting	NEGLIGIBLE	(No significant impact is expected from this action plan)
Terraces	NEGLIGIBLE	(No significant impact is expected from this action plan)

<i>No Plan</i>	Soil erosion	If the terrace fields are left abandoned, the soil erosion shall eventually be serious.
	Depletion of groundwater	If the groundwater is used at this pace, then the depletion of groundwater shall continue, and, in years to come, there shall be no more water.

(3) Use of treated waste water

Table 8.4 Anticipated Impacts (3)

Action plan	Anticipated impact	Remarks
Use of treated waste water	Too much cost taken for irrigation	The treated water must be pumped up to be used for irrigation, which means there shall be cost for energy.
<i>No Plan</i>	Depletion of groundwater	If the groundwater is used at this pace, then the depletion of groundwater shall continue, and, in years to come, there shall be no more water.

(4) Improvement of water use efficiency of irrigation use

Table 8.5 Anticipated Impacts (4)

Action plan	Anticipated impact	Remarks
Introduction of improved irrigation system	Too much cost taken for irrigation	The initial cost of the improved irrigation system is too expensive for some farmers.
Introduction of less water consuming crops	Unfairness of income between farmers	If the new introduced crop cannot make enough cash compared to the former crops, there will be unfairness of income between the farmers
Control of expansion of irrigated area	Tribal conflict	If the land for expansion in some areas are limited, this might be potential for conflict between farmers
	Urban concentration	If the young people cannot get new land, these people might have to go to the urban area for new job
<i>No Plan</i>	Depletion of groundwater	If the usage of agricultural water continues to be used in the same manner, the groundwater depletion shall continue, and in the years to come, there will be no more water in the basin.
	Unfairness of usage of water between urban and rural	If the rural (especially for agriculture) usage of continues at this pace, the unfairness between rural and urban shall be greater.
	Degradation of crop biodiversity	If the farmers continue to grow only few types of crops (especially qat), the crop biodiversity will lower.

(5) Reduce of illegal drilling

Table 8.6 Anticipated Impacts (5)

Action plan	Anticipated impact	Remarks
Reduce of illegal drilling	Tribal conflict	If the drillers are not informed properly, conflict between the local people and the officers might breakout.
<i>No Plan</i>	Depletion of groundwater	If the illegal drilling is continued in this pace, the level of groundwater shall deplete, and eventually there shall be no more water left.

(6) Improvement of the water use efficiency of urban area

Table 8.7 Anticipated Impacts (6)

Action plan	Anticipated impact	Remarks
Reduce of leakage	NEGLIGIBLE	(No significant impact is expected from this action plan)
Reduce of illegal connection	Tribal conflict	If the illegal connectors are not informed properly, conflict between the connectors and the officers might breakout.
Establishment of monitoring system for private supplier	NEGLIGIBLE	(No significant impact is expected from this action plan)
<i>No plan</i>	Depletion of groundwater	If the urban water supply system is not maintained properly, the water consumption rate shall rise,
	The cost of water price shall rise	If the illegal connection and leaks from the system continues, “unaccounted for water” shall rise meaning that the cost for supply will increase. Finally, the cost will reflect on the water price.

(7) Improvement of sewage system in urban area

Table 8.8 Anticipated Impacts (7)

Action plan	Anticipated impact	Remarks
Improvement of capacity of WWTP	NEGLIGIBLE	(No significant impact is expected from this action plan)
Establishment of sewage collection system	NEGLIGIBLE	(No significant impact is expected from this action plan)
<i>No plan</i>	Water contamination	If the untreated water goes out to the wadis, the water shall be contaminated.
	Soil contamination	If the untreated water is seeped into the ground, then the soil shall be contaminated.

(8) Control of utilization of fertilizers and pesticides

Table 8.9 Anticipated Impacts (8)

Action plan	Anticipated impact	Remarks
Control of over utilization of fertilizer and pesticides	NEGLIGIBLE	(No significant impact is expected from this action plan)

<i>No plan</i>	Soil contamination	The chemicals shall contaminate the soil.
	Water contamination	The seeped water to the wadis from the contaminated soil shall contaminate the water

(9) Consideration of recharge and sub-surface dam

Table 8.10 Anticipated Impacts (9)

Action plan	Anticipated impact	Remarks
Consideration of recharge and sub-surface dam	Depletion of groundwater downstream	If there are no consideration of groundwater movement in construction of the dam, the groundwater stream may be cut off.
<i>No plan</i>	Depletion of groundwater	If the groundwater is exploited randomly at this pace, the groundwater in the region shall eventually be depleted.

(10) Consideration of transferring water from outside Sana'a Basin

Table 8.11 Anticipated Impacts (10)

Action plan	Anticipated impact	Remarks
Consideration of transferring water from outside of Sana'a Basin	Dams: Degradation of vegetation	The vegetation in the submerged area of the dam shall be damaged also. It must be taken care not to damage important species.
	Involuntary transmigration	The residents of the submerged area of the dam must be involuntarily moved.
	Groundwater: tribal conflicts	The residents of the water source area have the chance to demand their rights of using the new well.
	Depletion of groundwater in other area	The exploitation of new groundwater in other basins shall lead to depletion of groundwater in other areas.
	Desalination: Water price shall rise too much	Desalination is a costly alternative, meaning that the water price might rise too high for the people to pay.
<i>No plan</i>	Depletion of groundwater	If there is nothing done about the current situation, the groundwater level will continue to deplete.

(11) Better comprehension of water resources, consumption and demand

Table 8.12 Anticipated Impacts (11)

Action plan	Anticipated impact	Remarks
Better comprehension of water resources, consumption and demand	NO IMPACT	(No impact is predicted from this plan)
<i>No Plan</i>	Uncontrolled consumption of water resources	If there is no understanding of the critical situation within the users, then the consumption of water will be further uncontrolled.

8.2.3 PROPOSED MITIGATION MEASURES

The mitigation measures to countermeasure with the anticipated impacts are shown below.

(1) Tribal Conflicts

Although there has been many modern modifications have been brought out, the social system in Yemen, and in particular in the Sana'a Basin, has been dependant on their tribal traditions, including social hierarchy. The local tribe leaders in some cases do not hesitate to stop by force the implementation of a larger Government project if they feel that it does not seem to benefit them directly. The competition for scarce resources involves completion between tribes to obtain basic services from the Government. This often results in tensions and occasionally armed clashes about the location of infrastructure improvements, such as water supply facilities. To avoid these kinds of potential conflicts, the below countermeasures (mitigations) are recommended:-

- Involvement or participation of the concerned tribes (local residents) in the planning process to make them understand and accept the decided plan.
- Involvement or participation of the local residents in the construction stage
- Continuous effort to make the local people understand about the purpose of the plan
- Consideration of compensation measures such as supplying water to the villages which the water pipeline passes

(2) Depletion of groundwater

As have stated before in the previous chapters, the groundwater level in the Sana'a basin is gradually depleting. Therefore, intensive care is necessary upon planning any groundwater development, including reallocation of water supply to domestic uses. If the planning of the redistribution of the sources is not carefully done, the new plan may cause additional depletion of ground water in the Basin. As for sub-surface dams, care must be taken not to completely stop the groundwater flow. To avoid the depletion of water by implementation of the plan, the countermeasures (mitigation) are shown below:-

- Careful planning on the reallocation of groundwater, not to disturb the current groundwater level.
- Consideration of groundwater potential before any groundwater development

(3) High cost on irrigation

The new irrigation system is considered to be one of the solutions to the high consumption rate in the agricultural sector. However, because of the high initial cost compared to the traditional method, the farmers hesitate to introduce the system. To avoid the hesitation on introduction of the new system,

- Continuous explanation to the farmers on the necessity of the introduction of new irrigation system

(4) Degradation of vegetation

Construction of dam outside of the Basin shall create some area of vegetation degradation. To avoid or to minimize the effect, the countermeasures are shown below:-

- Conduction of environmental survey on the natural environment prior to the planning, and avoiding areas of vulnerable environment.

(5) Involuntary transmigration

Construction of dam outside of the Basin on the existing settlement shall arise involuntary settlement. To avoid or to minimize the effect, the countermeasures are shown below:-

- Location of the should be set to minimize the effect as possible.

Appendix 1
Result of Pumping Test

Appendix 1 Results of Pumping Tests (1/2)

Well No.	UTM E	UTM N	AQUIFER	T(m ² /day)	SATURATED THICKNESS(m)	ESTIMATED PERMEABILITY (m/day)
ST3	417700	1692750	Alluvial Aquifer	10		
SE5	417700	1692800	Alluvial Aquifer	105	115	0.91
1 - P	413680	1697830	Alluvial Aquifer	30	86.6	0.35
6 - P	413510	1698910	Alluvial Aquifer	33	28.2	1.17
WELL 41	411500	1681500	Alluvial Aquifer	16.8	5.05	3.33
WELL 126	421500	1684500	Alluvial Aquifer	3.6	45.4	0.08
WELL 646	403500	1698500	Alluvial Aquifer	35.8	3.7	9.68
WELL O467	416500	1688500	Alluvial Aquifer	10.9	3.5	3.11
WELL O734	420500	1717500	Alluvial Aquifer	0.25	1.4	0.18
WELL O867	415500	1715500	Alluvial Aquifer	82	5.2	15.77
WELL O874	416500	1714500	Alluvial Aquifer	2.4	9.6	0.25
HIZIAZ	419400	1683950	Alluvial/Volcanics	50	200	0.25
			Maximum	105		15.77
			Minimum	0.25		0.08
			Median	23.4		0.91
			Average	31.6		3.2
BOREHOLE	401500	1703500	Volcanic Rocks	4.5		
DAR SALM	418600	1688800	Volcanic Rocks	75	90	0.83
SE4	414850	1695300	Volcanic Rocks	113	311.1	0.36
2 - P	420600	1679490	Volcanic Rocks	0.41	189.1	0.002
3 - P	403700	1697970	Volcanic Rocks	4.7	30.0.16	
5 - P	413510	1698910	Volcanic Rocks	3.2	148.2	0.02
WELL 20(*)	415500	1678500	Volcanic Rocks	0.5	1	0.5
WELL 25	414500	1678500	Volcanic Rocks	14.6	9.2	1.59
WELL 47(*)	431500	1674500	Volcanic Rocks	29.5	3.1	9.52
WELL 160	432500	1699500	Volcanic Rocks	3	10.1	0.3
WELL 261	402500	1695500	Volcanic Rocks	2.4	7.1	0.34
WELL O125(*)	433500	1689500	Volcanic Rocks	21.8	1.3	16.77
WELL O128(*)	431500	1688500	Volcanic Rocks	30.2	2.5	12.08
BOREHOLE 48	415500	1681500	Volcanic Rocks	4	137.5	0.03
BOREHOLE 707(*)	403500	1694500	Volcanic Rocks	200.4	126	1.59
BOREHOLE 1126	413500	1691500	Volcanic Rocks	184.5	141.1	1.31
			Maximum	200.4		16.77
			Minimum	0.41		0.002
			Median	9.65		0.67
			Average	43.2		3.2
SABAEEN	414150	1694650	Tawilah Sandstone	26	200	0.13
BAYAT AD DAYL	387300	1708300	Tawilah Sandstone	400	300	1.33
SE1	414930	1701500	Tawilah Sandstone	551	353	1.56
SE2	414930	1701490	Tawilah Sandstone	526		
SE3	420860	1707950	Tawilah Sandstone	411	170	2.42
SE6	4088600	1704000	Tawilah Sandstone	5		
SE7	410550	1707625	Tawilah Sandstone	377	178.3	2.25
SE8	405550	1714200	Tawilah Sandstone	---		
SE9	411900	1699350	Tawilah Sandstone	274		
ST1	414860	1701495	Tawilah Sandstone	555	212	2.62
ST2	420800	1707950	Tawilah Sandstone	400	53	7.55
ST4	410620	1707625	Tawilah Sandstone	380	144.2	2.64
ST5	414300	1702850	Tawilah Sandstone	30	166	0.18
ST6	412700	175300	Tawilah Sandstone	2000	87	22.99
ST7	412400	1704800	Tawilah Sandstone	38	164	0.23
ST8	412700	1702200	Tawilah Sandstone	120	162	0.74
ST9	412775	1705650	Tawilah Sandstone	300	162	1.85
ST10A	413324	1704880	Tawilah Sandstone	430	160	2.69
ST11	413901	1704054	Tawilah Sandstone	120	148	0.81
ST12	412446	1706500	Tawilah Sandstone	110	170	0.65
ST13	412097	1707294	Tawilah Sandstone	120	164	0.73
EX2	419000	1704450	Tawilah Sandstone	50	151	0.33
EX3	421251	1706952	Tawilah Sandstone	20	145	0.14
EX4	421852	1708250	Tawilah Sandstone	100	155	0.65
P1	409566	1707426	Tawilah Sandstone	250	137	1.82
P6	412177	1702960	Tawilah Sandstone	34	160	0.21
P7(*)	408972	1707805	Tawilah Sandstone	140	143	0.98
P8	413047	1704606	Tawilah Sandstone	102	170	0.6
P9	409339	1707743	Tawilah Sandstone	170	121	1.4

Appendix 1 Results of Pumping Tests (2/2)

Well No.	UTM E	UTM N	AQUIFER	T(m ² /day)	SATURATED THICKNESS(m)	ESTIMATED PERMEABILITY (m/day)
P10	413503	1703816	Tawilah Sandstone	40	173	0.23
P13	413295	1704211	Tawilah Sandstone	200	171	1.17
P14	410593	1706303	Tawilah Sandstone	85	179	0.47
P15(*)	409405	1709557	Tawilah Sandstone	100	98	1.02
P16	413945	1701124	Tawilah Sandstone	500	161.5	3.1
P17	409559	1708837	Tawilah Sandstone	150	120	1.25
P18(*)	414209	1700572	Tawilah Sandstone	570	162	3.52
P19(*)	414028	1700030	Tawilah Sandstone	450	164	2.74
P20	409972	1708292	Tawilah Sandstone	60	153	0.39
P21	410159	1709961	Tawilah Sandstone	100	154	0.65
O2(*)	408894	1707637	Tawilah Sandstone	570	53	10.75
O3	411401	1707565	Tawilah Sandstone	50	168	0.3
O4	410628	1707093	Tawilah Sandstone	16	119	0.13
O5	411401	1707171	Tawilah Sandstone	10	169	0.06
O11	413524	1703238	Tawilah Sandstone	12	163	0.07
O12	412601	1704029	Tawilah Sandstone	12	170	0.07
B	418589	1701321	Tawilah Sandstone	430	222	1.94
C(*)	417228	1701086	Tawilah Sandstone	930	156	5.96
D(*)	417250	1702470	Tawilah Sandstone	2000	157	12.74
E(*)	418005	1703262	Tawilah Sandstone	600	158	3.8
F	419324	1703904	Tawilah Sandstone	80	155	0.52
G	419194	1702725	Tawilah Sandstone	310	176	1.76
H	421050	1706000	Tawilah Sandstone	10	123	0.08
I	419850	1705750	Tawilah Sandstone	30	157	0.19
J	420128	1706922	Tawilah Sandstone	70	178	0.39
K	419480	1704601	Tawilah Sandstone	45	200	0.23
L(*)	417093	1700443	Tawilah Sandstone	1016	203	5
M	420642	1705129	Tawilah Sandstone	65	119	0.55
N	416505	1702166	Tawilah Sandstone	20	146	0.14
Q	419956	1703132	Tawilah Sandstone	140	192	0.73
5 - P	413510	1698910	Tawilah Sandstone	100	211	0.47
9 - P	421660	1711940	Tawilah Sandstone	39.7	99	0.4
B 1	387300	1708300	Tawilah Sandstone	400	280	1.43
BOREHOLE O423A	427500	1710500	Tawilah Sandstone	131	149	0.88
M19 A (Alsbahi)	417176	1689477	Volcanics/Tawilah	535.37	219.34	2.44
H-8 (Haddah)	411300	1690690	Tawilah Sandstone	99.263		
HA(HADDAAH AREA)	411005	1691410	Tawilah Sandstone	314.373	63.6	4.94
EX-S(Haddah)	414157	1691674	Tawilah Sandstone	80.5	117	0.69
KA(Kadisia)	417245	1693470	Tawilah Sandstone	177.1	148.71	1.19
SP -Sabeen park)	414245	1694334	Tawilah Sandstone	81.1	51.93	1.56
OS (Orphanage school)	416750	1694655	Tawilah Sandstone	234.185	109.5	2.14
SA-1(Zubairy Park)	413594	1696222	Tawilah Sandstone	200	62.77	3.19
ASR-12(Asser)	410938	1696367	Tawilah Sandstone	98.78	132.78	0.74
ASR-(Asser)	410938	1696367	Tawilah Sandstone	145.2	207.72	0.70
MR(Musaik)	417059	1698263	Tawilah Sandstone	200		
TP-1(Hasabah)	415350	1701200	Tawilah Sandstone	159	103.8	1.53
NWSA(Hasabah)	414480	1701500	Tawilah Sandstone	111.1	196.09	0.57
TP-2 (Hasabah)	415540	1702000	Tawilah Sandstone	111.1		
DH(Dahban)	413470	1706400	Tawilah Sandstone	28	121.03	0.23
		Maximum		2000		22.99
		Minimum		5		0.06
		Median		120		0.81
		Average		259.2		2.0
7 - P	441180	1733760	Amran Limestone	1.4	27	0.05
WELL 551/3(*)	444500	1728500	Amran Limestone	104.2	16.1	6.47
WELL 559/2	444500	1728500	Amran Limestone	11.3	9.4	1.2
WELL O971	433500	1723500	Amran Limestone	10.5	3	3.5
BOREHOLE O988	430500	1720500	Amran Limestone	0.5	146	0.003
		Maximum		104.2		6.47
		Minimum		0.5		0.003
		Median		10.5		1.2
		Average		25.58		2.24

Appendix 2
Result of Water Level Monitoring

Appendix 2 Results of Water Level Monitoring (2/2)

Code No.	Sept-05	Oct-05	Nov-05	Dec-05	Jan-06	Feb-06	Mar-06	Apr-06	May-06	Jun-06	Jan-07
1 P8	Pump	Pump	Pump	Pump	* P +205.30	* p 206.34	p 205.52 *	*p204.40	192.65	193.53	197.87
2 O5	77	77.16	77.24	77.28	77.43	77.58	77.62	77.76	77.76	77.85	78.42
3 P17	120.57	118.72	116.7	116.88	118.29	118.16	117.41	117.27	118.24	118.99	117.4
4 P15	140.17	139.56	136.64	134.12	133.45	138.65	140.45	141.68	143.47	147.28	143.49
5 P21	138	136.9	133.83	131.49	130.65	134.84	135.10	138.60	140.99	143.41	137.79
6 F783A		99.75	99.9	99.9	99.80	99.86	99.98	D	D	141.56	141.9
7 A2069	105.6	104.7	103.4	102.45	101.10	101.48	102.28	102.35	103.65	105.00	100.62
8 F 2356	21.1	20.94	21.61	22	22.27	23.06	23.09	23.13	22.90	22.73	21.55
9 F 2357	25.5	Pump	24.89	25.34	25.30	27.05	26.26	26.60	27.10	27.77	24.67
10 F 1446	37.23	36.38	35.98	35.87	35.77	37.68	37.60	37.15	36.74	36.84	35.82
11 F2131	62.2	62.23	62.3	62.32	62.34	62.46	62.94	63.10	63.31	63.58	60.95
12 F2143	60.58	60.74	60.6	58.87	58.00	58.24	58.07	59.81	59.79	55.00	57.29
13 F 1445	26.95	27.12	27.34	27.58	27.85	27.93	28.00	28.12	28.16	28.28	26.29
14 F1947A	55	56.4	53.98	53.72	53.55	53.65	53.62	53.82	54.40	56.13	53.7
15 F 2003	8	9.48	10.24	10.13	10.60	11.58	12.58	13.75	14.30	14.16	11.16
16 C1849	10.68	10.98	12.7	11.32	11.80	12.78	13.37	11.74	11.87	11.80	11.7
17 C1564	25.63	25.64	25.61	25.64	25.70	26.75	25.72	25.68	25.70	25.66	25.8
18 D25	29.6	26.1	25.67	25.78	25.00	25.65	25.49	26.00	26.00	26.02	24.4
19 C1146	24.5	24.27	24.23	24.46	24.55	24.82	24.00	24.97	25.06	24.99	25.9
20 U358A	30.93	30.95	30.94	30.94	30.99	31.23	30.97	30.90	31.08	30.92	30.94
21 U1146A	103	103.5	103.1	103.2	103.23	103.26	103.35	103.40	103.45	103.62	104.13
22 B-665A	13.7	15.43	13.7	14.7	14.70	14.86	14.86	15.07	15.30	15.52	16.18
23 B-683	85.42	92.8	86.55	86.75	87.05	79.35	80.13	80.54	81.36	83.28	86.73
24 E-2366	28.98	29	29.4	29.9	28.22	29.26	29.33	29.40	29.45	29.49	30.08
25 E-2377	26.86	24.41	22.98	23.37	24.05	27.73	27.25	27.90	28.08	29.38	25.15
26 E-1749	25.74	27.56	28.1	28.9	27.05	27.63	28.27	27.90	29.00	27.20	27.8
27 U-427A	50.45	50.1	DRY	DRY	50.69	Dry	DRY	D	50.25	50.14	49.45
28 U-502A	121.9	120.94	119.9		119.30	120.67	120.18	120.80	120.00	120.00	12.1
29 A878	5.6	4.9	5.15	5.52	6.20	6.07	8.04	P+19.00	13.00	25.00	10.2
30 A-1038	40.9	40.91	41.5	41.78	42.04	42.04	42.05	42.60	42.69	42.46	42.89
31 A874A	15.5	16.54	16.39	16.2	18.25	18.00	18.67	16.85	18.60	16.52	17.2
32 A-848-A-	19.8	19.43	19.67	19.82		Dry		19.90	19.80	19.79	DRY
33 A-691-A	21.44	21.13	21.38	21.5	21.60	21.83	21.73	21.10	21.15	21.25	20.94
34 SBHI										45.78	...

Appendix 3
Detailed Result of Well Inventory (2002)

Appendix 4
Detailed Well Information for
Urban Water Supply

Appendix 4 Detailed Well Information for Urban Water Supply (SWSLC) (1/5)

No	Well Field	Area	Well No	UTM N	UTM E	Altitude (masl)	Depth (m)	Dig Date	Operation date	Well situation	contract No.
1	Western well field	Omran line	ST1	1,701,599	414,786	2,251	417	1989	1990		
2	Western well field	Omran Road	ST5	1,702,935	414,328	2,260	400	1988	1989		
3	Western well field	Thahban	ST6	1,705,394	412,631	2,238	323	1990	1990		
4	Western well field	Thahban	ST7	1,704,798	412,360		374	91		decrease in production	
5	Western well field	Thahban	ST8	1,705,323	412,682		200	77		dry	
6	Western well field	Omran Road	ST9	1,705,856	412,679		335	90	93		
7	Western well field	Omran Road	ST10	1,705,170	413,247	2,249	368	92	93		
8	Western well field	Omran Road	ST11	1,703,122	414,328	2,239	400	88	89	decrease in production	
9	Western well field	Omran road- Jader	ST12	1,706,500	412,446	2,215	294	90	91	decrease in production	
10	Western well field	Omran road- Jader	ST13	1,707,294	412,097	2,211	312	90	91	decrease in production	
11	Western well field	Thahban	P1	1,707,426	409,566	2,223	292	90	91	stopped	
12	Western well field	Omran line	P6	1,703,069	413,077	2,282	410	88	91		
13	Western well field	Thakban	P7	1,707,834	409,995		190	78	2002	dry	
14	Western well field	Thahban	P8R	1,704,800	413,005	2,220	380	87		dry	(SWEP-A/2001-14)
15	Western well field	Thakban	P9	1,707,840	409,193		160	78		dry	
16	Western well field	Thahban	P10	1,703,816	413,503	2,243	355	90	91	decrease in production	
17	Western well field	Thahban	P13	1,704,211	413,296	2,236	385	2002	2002	deeping through digging	(SWEP-C/2001-16)
18	Western well field	Thahban village	P14	1,707,067	410,481		220	79		dry	
19	Western well field	Wadi Thahir Road	P15	1,709,557	409,405	2,225	212	87	88	decrease in production	
20	Western well field	Al-hasba	P16	1,701,227	413,863	2,218	340	2003	2003		(SWEP-C/2001-16)
21	Western well field	Thahban	P17	1,708,837	400,656	2,216	210	2002	2002	dry	(SWEP-C/2001-16)
22	Western well field	Al-hasba	P18	1,700,639	414,214	1,149	320	92	92		
23	Western well field	Al-Hasba-Sawad Hanash	P19	170,030	409,972	2,249	400	88	89	decrease in production	
24	Western well field	Thahban	P20	1,708,393	409,934		336	94	94		
25	Western well field	Omran Road	P21	1,709,961	410,159	2,216	213	88	89	decrease in production	
26	Western well field	Al-hasba	P22	1,700,729	414,321	2,207	410	88	90		
27	Western well field	Al-Jaraf	P23	1,703,727	414,407	????	393	89	94		
28	Western well field	Al-Jaraf	P24				300	88	99		
29	Western well field	Libyan City	P25	1,702,757	413,734	2,282	213	88	2002		
30	Western well field	Al-hasba	P26	1,700,607	414,109	2,198	428	2001	2001		(SWEP-B/2001-17)
31	Western well field	Omran line	NWSA	1,701,639	414,480	2,265	402	2001	2002		SWSSP-7

Appendix 4 Detailed Well Information for Urban Water Supply (SWSLC) (2/5)

No	Well Field	Area	Well No	UTM N	UTM E	Altitude (masl)	Depth (m)	Dig Date	Operation date	Well situation	contract No.
32	Western well field	Thahban	D.H	1,706,101	413,106	2,250	357	2001	2003		SWSSP-7
33	Eastern well field	Al-hasba	TP1	1,701,027	415,330	2,268	400	2001	2001		SWSSP-7
34	Eastern well field	Al-hasba	TP2	1,702,015	415,381	2,265	400	2001	2001		SWSSP-7
35	Eastern well field	Sawan	B	1,701,338	418,602	2,264	418	87	89		
36	Eastern well field	Al-Nasser St.	C	1,701,094	417,309	2,267	389	2003	2003		(SWEPC/2001-16)
37	Eastern well field	Mareb Road	D	1,702,475	417,264	2,253	436	2003	2003		(SWEPC/2001-16)
38	Eastern well field	Mareb Road	E	1,703,281	418,018	2,267	400	87	89		
39	Eastern well field	Saref Road	F	1,703,904	419,324	2,256	406	91	92		
40	Eastern well field	Al-Khaneq	G	1,702,725	419,194	2,260	383	2002	2002		(SWEPC/2001-16)
41	Eastern well field	Mareb Road- Saref	J	1,706,903	420,207	2,245	251	82	84		
42	Eastern well field	next to Red Crescent	K	1,704,601	419,480	2,258	425	91	91		
43	Eastern well field	Hibra- Wadi Jameel	L	1,700,485	417,002		277	81	84		
44	Eastern well field	Saref Road	Q	1,703,132	419,956	2,270	410	1988	1991		
45	Eastern well field	Shoub Dam	SS	1,701,178	416,426	2,253	340	2001	2001		*****
46	Eastern well field	Hibra	W	1,702,100	416,950	2,235	386	2001	2003		(SWEPC/2001-17)
47	Eastern well field	Hibra	Y	1,700,542	417,048	2,245	389	2001	2004		(SWEPC/2001-17)
48	Eastern well field	Sawan	T	1,701,005	417,885	2,248	400	2001	2004		(SWEPC/2001-17)
49	Eastern well field	Sawan	MZ-2				****	*****	*****		2004/16
50	Eastern well field	Mareb Road	KI				415	2005	new		2004/16
51	Haddah well field	Hadda- 14 October St.	EX-S	1,691,674	414,157	2,332	884	2001	2002		SWSSP-7
52	Haddah well field	Hadda- Housing Village	H1				260	84		dry	
53	Haddah well field	Hadda- Housing Village	H2				374	94		dry	
54	Haddah well field	Hadda	H3	1,690,912	414,092	2,315	450	2001	2001		*****
55	Haddah well field	Hadda- 14 October St.	H4	1,691,719	414,127	2,343	312	92	2002		
56	Haddah well field	Hadda- Housing Village	H5	1,690,591	412,906	2,295	313	92		dry	
57	Haddah well field	Hadda	H6				306			dry	
58	Haddah well field	Hadda- Housing Village	H7	1,691,798	414,068	2,312	360	96	97		
59	Haddah well field	Hadda- 50 St. Sana	H8	1,690,907	412,506	2,367	890	2000	2000		SWSSP-7
60	Haddah well field	Hadda	H9				412	99		dry	
61	Haddah well field	Hadda	H10				300	98		failure	
62	Haddah well field	Hadda	H11	1,692,300	411,075	2,360	517			failure	(SWEPC/2001-14)

Appendix 4 Detailed Well Information for Urban Water Supply (SWSLC) (3/5)

No	Well Field	Area	Well No	UTM N	UTM E	Altitude (masl)	Depth (m)	Dig Date	Operation date	Well situation	contract No.
63	Haddah well field	Hadda	H12	1,692,950	411,070	2,250	504			failure	(SWEP-B/2001-17)
64	Haddah well field	Hadda	H13								
65	Haddah well field	Hadda -AlAshash	HA	1,691,410	411,005	2,371	851	2002			SWSSP-7
66	Asser well field		AS1	1,695,865	411,840	2,285	465			failure	(SWEP-D/2001-15)
67	Asser well field	Al-taiseer neighbourhood	AS2	1,693,669	410,936	2,230	400	95	96		
68	Asser well field	Agricukture -AlKadir	AS3	1,697,112	413,154	2,298	320	95	96		
69	Asser well field		AS4	1,695,604	411,790	2,278	803				
70	Asser well field	Fach Atan	AS4R				272	96	97		2003/3
71	Asser well field	Political neighbourhood	AS5				332	96	97		
72	Asser well field	Green Dome	AS6	1,696,845	411,905	2,295	404	96	*****	failure	(SWEP-D/2001-15)
73	Asser well field	Conference Hall	AS7				403		98	dry	
74	Asser well field	Al-qadissya	AS8				712	2001	2002		
75	Asser well field	Al-Zubairi Garden	SA-1	1,696,222	413,594	2,280	712	2001	2002		SWSSP-7
76	Asser well field	Asser	AS9	1,697,009	410,817	2,314	467	2000	2000		
77	Asser well field	Asser Village	AS10				475	2001			
78	Asser well field	Fach Atan	AS11	1,695,750	410,854	2,315	567	2001	2001		(SWEP-B/2001-17)
79	Asser well field	Fach Atan	AS12				*****	*****	*****		
80	Asser well field	Conference Hall	ASR1	1,697,290	411,696	2,312	755	2002	2002		SWSSP-7
81	Asser well field	Asser Tanks	ASR-2	1,696,367	410,938	2,308	760	2002	2002		SWSSP-7
82	Asser well field	UN	UN	1,694,050	413,250	2,365	680	2002	2002		(SWEP-D/2001-15)
83	Asser well field	Al-Kae	Z1	1,697,198	413,281	2,298	366	99	99		
84	Asser well field	Khair and Salam neighbourhood	MZ-1				535	2004			
85	Asser well field	70 city	M70	1,694,676	414,160	2,296	850	91	93		
86	Asser well field	70 city	M71				900	2002	*****	*****	*****
87	Asser well field	70 city	SP			2,288	900	2002	2004		
88	Asser well field		H3R				450				SWSSP-7
89	Asser well field		AS4R				803				2004/16
90	Musayek well field	Nikem	M1	1,698,282	417,745	2,312	405	90	92		
91	Musayek well field	Nikem	M2	1,697,180	417,990	2,312	446	89	91		
92	Musayek well field	Kawlan St.	M3	1,694,599	417,753	2,398	537	2001	2001		*****
93	Musayek well field	1st water area	M4	1,698,207	416,665	2,325	442	2001	2001		(SWEP-D/2001-15)

Appendix 4 Detailed Well Information for Urban Water Supply (SWSLC) (4/5)

No	Well Field	Area	Well No	UTM N	UTM E	Altitude (masl)	Depth (m)	Dig Date	Operation date	Well situation	contract No.
94	Musayek well field	Sawan- house campus	M5				360	94	94		
95	Musayek well field	Maseek Tanks	M6	1,698,090	416,825	2,318	262	94	2001	dry	
96	Musayek well field		M6	1,698,370	416,826	2,315	600				
97	Musayek well field	Thafar neighborhood	M7				297	94	97		
98	Musayek well field	Al-qadissya area	M8	1,693,461	417,255	2,294	204	94	2002	dry	
99	Musayek well field	majid neighbourhood	M9	1,695,625	417,193	2,312	95	295	96		
100	Musayek well field	majid neighbourhood	M9R				480	2005	*****		2003/3
101	Musayek well field	Nikoum -camp	M10R				450	2001	2001		*****
102	Musayek well field	beer Abeed	M11	1,694,350	416,855	2,345	302	96	96	decrease in level	(SWEF-D/2001-15)
103	Musayek well field	beer Abeed	M11R				*****	*****	*****	still digging	2004/16
104	Musayek well field	Nikem	M12				400	96	97	dry	
105	Musayek well field	Batel 70 Neighbourhood	M14	1,690,668	418,122	2,310	330	97	99		
106	Musayek well field	Al-Noor neighbourhood	M15	1,695,910	416,810	2,312	360	98	99		
107	Musayek well field	Sawan	M16				394	2001	2003		*****
108	Musayek well field	Nikem	M17	1,698,250	416,505	2,345	420	2001	2002		(SWEF-A/2001-14)
109	Musayek well field	Nikem	M18	1,698,030	418,550	2,295	485	2002	2003		
110	Musayek well field	Nikem	M19	1,636,800	417,875	2,340	475	2002	2004		
111	Musayek well field	70 city	M20				258			dry	
112	Musayek well field	70 city	M21				200			dry	
113	Musayek well field	70 city	M22				270			dry	
114	Musayek well field	70 city	M23				200			dry	
115	Musayek well field		M24	417,679	2,262	820					
116	Musayek well field	Maseek Tanks	MR	1,698,308	416,825	2,337	600	2001	2001		SWSSP-7
117	Musayek well field	Al-qadissya area	KA	1,693,470	417,245	2,330	823	2002	2002		SWSSP-7
118	Musayek well field	70 city	M19-A	1,689,477	417,176	2,315	1000	2002	2003		SWSSP-7
119	Musayek well field	Bainoun St.	M24				854	2004	new		2003/3
120	Musayek well field	Taiz St.	OS	1,694,694	416,716	2,303	766	2001	2002		SWSSP-7
121	Musayek well field	Houzaiz - Alwahda area	HZ	1,685,107	419,176	2,343	470	2002	2004		تكيف
122	Musayek well field	Hiera	N1				360	95	96		
123	Musayek well field	Sheraton St.	N2R				482	2004	2004		2003/3
124	Musayek well field	Heira -Bank city	N3	1,699,120	416,455	2,222	350	2002	2003		(SWEF-A/2001-14)

Appendix 5
Summarized Wastewater
Quality Analysis

Appendix 5 Summarized Monthly Waste Water Quality Analysis Results (2005-2006) (2/2)

		INFLUENT								FINAL EFFLUENT							
		TEMP (oC)	PH	T.SS (mg/l)	BOD5 (mg/l)	COD (mg/l)	NH4 (mg/l)	PO4 (mg/l)	TDS (mg/l)	PH	T.SS (mg/l)	BOD5 (mg/l)	COD (mg/l)	NH4 (mg/l)	PO4 (mg/l)	NO3 (mg/l)	TDS (mg/l)
	Samples	**	**	17	3	3	3	2	**	**	18	6	3	3	3	3	**
Jun/2006	Min	**	**	340	**	**	**	**	**	**	36	28	**	**	**	**	**
	Max	**	**	2,120	**	**	**	**	**	**	280	330	**	**	**	**	**
	Ave	**	**	924	**	**	**	**	**	**	98	112	**	**	**	**	**
	Samples	**	**	19	**	**	**	**	**	**	12	8	**	**	**	**	**
Jul/2006	Min	**	**	252	936	1,344	126.4	86.6	**	**	28	25	88	61.2	8.4	8.8	**
	Max	**	**	1,708	1,408	1,972	180.0	102.2	**	**	180	208	148	104.8	62.7	14.0	**
	Ave	**	**	878	1,177	1,583	143.7	95.8	**	**	90	82	116	90.9	33.7	11.5	**
	Samples	**	**	23	4	4	4	4	**	**	19	14	4	4	4	4	**
Aug/2006	Min	**	**	340	1,032	1,304	121.0	74.4	**	**	28	21	104	64.0	26.0	8.8	**
	Max	**	**	1,628	1,196	1,896	153.0	106.0	**	**	176	131	144	90.0	88.0	16.4	**
	Ave	**	**	622	1,114	1,568	136.0	89.8	**	**	72	65	129	73.3	50.2	12.7	**
	Samples	**	**	24	2	3	3	3	**	**	23	6	3	3	3	3	**
Sep/2006	Min	**	**	332	1,260	2,056	125.8	72.4	**	**	24	38	108	93.6	27.6	7.8	**
	Max	**	**	1,912	1,284	2,136	135.6	103.0	**	**	176	243	146	102.8	28.5	11.2	**
	Ave	**	**	707	1,272	2,096	130.7	87.7	**	**	81	109	127	98.2	33.1	9.5	**
	Samples	**	**	23	2	2	2	2	**	**	21	7	2	2	2	2	**
Oct/2006	Min	**	**	204	1,088	1,892	107.6	85.0	**	**	28	56	128	82.4	18.5	10.8	**
	Max	**	**	1,808	1,576	2,200	154.4	104.5	**	**	248	223	228	98.4	49.4	18.0	**
	Ave	**	**	684	1,305	1,979	136.3	93.8	**	**	123	145	192	89.0	38.3	13.7	**
	Samples	**	**	25	4	4	4	4	**	**	23	5	4	4	4	4	**
Nov/2006	Min	**	**	424	1,168	1,560	127.2	85.8	**	**	44	56	128	82.4	18.5	9.6	**
	Max	**	**	1,304	1,372	2,112	170.0	99.0	**	**	184	101	168	124.8	38.0	18.0	**
	Ave	**	**	687	1,245	1,726	142.4	92.8	**	**	99	83	146	99.5	31.2	13.5	**
	Samples	**	**	21	5	5	5	5	**	**	21	6	6	6	6	6	**
Dec/2006	Min	**	**	348	1,004	1,500	117.2	92.8	**	**	44	60	132	88.8	16.1	8.4	**
	Max	**	**	1,316	1,152	2,664	151.6	114.2	**	**	164	118	176	126.0	36.9	16.0	**
	Ave	**	**	680	1,085	2,158	140.2	101.6	**	**	86	85	159	114.6	27.1	12.5	**
	Samples	**	**	19	5	5	5	5	**	**	17	5	4	5	5	5	**

Appendix 6
Questionnaire for Village Authority
(Awareness Survey)

Appendix 6 Awareness Survey

Questionnaire for Village Authority
(Sheik, Aqil, Amin, WUG/WUA president)

A) INFORMATION ABOUT THE SITE & THE RESPONDENT

- 1) Questionnaire No.: _____
- 2) Wadi: _____

- 3) Village: _____
- 4) District: _____
- 5) Sub - Basin: _____

- 6) Name of Respondent: _____
- 7) Address: _____

- 8) Sex (Male, Female): _____
- 9) Age: _____

- 10) Position in the village: _____ (Sheikh, Aqil, Amin, Imam, , WUG / WUA president)
- 11) Name of Investigator: _____
Signature: _____
- 12) Date of Survey: _____

Data of this questionnaire is confidential and should be used only for the intended purpose.

B) GENERAL INFORMATION

1) Details of current population

	Name of community	No. of household	No. of children		No. of adults	
			male	female	male	female
1						
2						
3						
4						
5						
6						
7						

2) Details of occupations of the villagers

No.	Occupation	No. of persons
1	Government Service	
2	Private Service	
3	Agriculture	
4	Animal Husbandry	
5	Business	
6	Landless Laborer / daily laborer	
7	Rural Artisans	
8	Others	
	Total	

3) Demographic trends for the past 15 years (one option)

- Dramatically increased due to influx of people with expansion of residential housing of the village.
- Dramatically increased due to influx of people but the residential housing of the village remained unchanged.
- Stable apart from natural population increase.
- Dramatically decreased due to migration of people.

4) Available amenities/services and accessibility

- 4.1. What is the distance from village to nearest agricultural market?
- 4.2. What is the time taken to the nearest agricultural market?
- 4.3. What is the type of access road (Earthen, Asphalt, Gravel).

4.4. What type of telephone available in the village? (landline, mobile, none)

4.5. Is there bank in the village?

4.6. Is there electricity network available in the village?

Yes (Local, Public, Other).

No

5) Schools

5.1. Is there any school in the village?

Yes

No (move to 5.3)

5.2. What type of schools is available in the village?

(After asking this question Move to Q 6)

No	Classification of Schools	No. of Schools	No. of Boys Student	No. of Girls Students
1	Basic Education			
2	Secondary Education			
3	Basic & Secondary Education			
4	Total			

5.3. What is the distance to the nearest school? _____

6) Nearest Health Services

6.1. Is there any health facility available in the village?

Yes

No (move to 6.3)

6.2. What type of health facility available in the village? (After asking this question Move to Q 7)

No.	Type of Health Facility	Available medical Services	No. of Doctors	No. of primary health workers	No. of midwives	No. of Nurses
1	Health unit					
2	Health centre					
3	Hospital					

6.3. What is the Nearest Health Services to the village and how fare it is from the village?

7) Morbidity for the past three years (2004 - 2006). Data should be obtained from the health facility in the village (if such facility exists). Where there is not health facility, the respondent should be prompted to identify the most common health problems in order or priority.

Diseases	No. of cases in each category			Occurrence in month
	Male	Female	Children	
Malaria				
Cholera				
Diarrhea				
Bilharzias				
Diphtheria				

8) Mortality for past three years (2004 - 2006)

Year	Category	No. of Cases	Reason, if known
2004	Infant		
	Maternal		
2005	Infant		
	Maternal		
2006	Infant		
	Maternal		

9) What are the most suited communication channels to give information for the community?

	Mosque Preaching	Television	Radio	News paper	Poster / Hoardings	face-to-face	School	Others (specify)
For men								
For women								
For children								

C) LAND USE AND AGRICULTURAL ACTIVITIES

1) What is the total area of land? ____ Libna

2) Land extension trends in the past 15 years

The reasons for the increase in the areas of lands _____

The reasons of the decrease in the areas of lands _____

There is no change

3) Details of land use

Distribution of land		Land use pattern	
Type of lands	Area of lands (libna)	Type of lands	Area of lands (libna)
Government owned lands		Waste lands	
Private owned lands		Grazing lands	
Public lands		Forest lands	
Endowment lands		Agricultural lands	
Total		Others	
		Total	

4) General cropping pattern of the village

No.	Crop	Sowing time (month)	Irrigated area (libna)	Unirrigated area (libna)	Harvesting time (month)
1	Grapes	X			
2	Qat	X			
3	Peach	X			
4	Gage	X			
5	Almond	X			
6	Prickly pear	X			
7	Pomegranate	X			
8	Onion				
9	Tomatoes				
10	Potatoes				
11	Cereal in general				
12					
13					
14					
15					
16					

D) WATER SUPPLY FOR DOMESTIC USE

1) Source and quality of drinking water to the community

Source	number of sources	No. of house holds	Quality of drinking water *	Seasonal availability
Deep well (artisans)				
Shallow well (dug well/hand dug)				
Dug bore				
Ponds				
Springs				
Others (specify).....				

* Quality of drinking water: Good, fair, bad

2) Quantity of available water for domestic use

enough fair inadequate very inadequate

3) Average of daily household requirement of water _____ (liters/day)
 _____ (Ave. no. of household members)

4) Average of water used by animals on each H/H level: _____ (liters/day)
 _____ Average number of animals for each H/H

5) How many households having animals? _____

6) Is there piped network system available in the village?

Yes (move to 8)

No

7) Who is the responsible person usually fetching water in household?

adult males

adult females

children

8) Has the village experienced drinking water scarcity in the last 10 years?

Yes

No (move to 10)

9) How many times the village has experienced drinking water scarcity in the last 10 years?

10) Were the wells dried up in the village in the last 10 years?

Yes

No (move to 13)

11) How many wells were dried up in the village in the last 10 years?

12) How did the community deal and cope with water scarcity?

13) Details of water harvesting structures within the village

Type of structures	Total no. of structures	no. of structures <u>working</u>	no.. of structures <u>not working</u>	Date and reasons of <u>not working</u>
Collection tanks				
Recharge dams				
Subsurface dams				
Farm ponds				
Recharge wells				
Other (specify).....				

E) IRRIGATION WATER REQUIREMENTS

1) Irrigation water sources (multiple options)

Type of Sources	No. of sources	Area of land irrigated (libna)	
		Rainy	Other seasons
Deep wells			
Shallow wells			
Ponds / reservoirs			
Rain – fed	X	X	X
Others			

2) Network of irrigation water (multiple options)

Type of Irrigation Network	Length (m)	Area of land irrigated (libna)	
		Rainy	Other seasons
Canals			
Pipe networks			
Ditch drains			
Others			

3) Do the villagers experience the depletion of ground water level?

- Yes No (GOTO to F)

4) What are the reasons for the depletion of ground water level??

- | | |
|---------------------------------------------------------|-------------------------------------------------------------|
| <input type="checkbox"/> Scarcity of rainfall | <input type="checkbox"/> Excessive use water for irrigation |
| <input type="checkbox"/> Uncontrolled drilling of wells | <input type="checkbox"/> Increase the depth of wells |
| <input type="checkbox"/> Unavailability of water dams | <input type="checkbox"/> Other (specify) _____ |

5) How do the people look at or feel about the depletion of ground water level?

- They are greatly concerned Are not aware of this problem (GOTO F)

6) What is the villagers' suggestion to address the depletion of ground water level?

F) WATER USER GROUP (WUG) / WATER USER ASSOCIATION (WUA) IN THE VILLAGE

1) Is the use of water for irrigation organized around an association or a group in the village?

- Yes No (GOTO 8)

2) What type of organization available in the village?

- Water groups (WUG) at the level of the well
 Water groups (WUG) at the level of the well linked to the WUA at village level
 WUA at the village level, but there is no WUG at the level of the well

3) How many of WUGs that are available in the village?

4) Is it a formal (registered) or informal (unregistered) organization?

- Formal (registered) Informal (unregistered)

5) Description of the existing WUA

5.1 What is the fee for membership and monthly subscription in the WUA?

Membership fees is (_____ YER) and monthly subscription (_____ YER)

5.2 Name of the organization or the WUA: _____

5.3 Date of establishment: _____

5.4 Executive members: _____

5.5 Decision making process: _____

5.6 Regulation in water distribution: _____

6) What are the roles and responsibilities of WUA?

- Equitable distribution of water among users
 Supervision of rotational water use
 Maintenance of field channel
 Collection of water dues
 Arrangement of support services
 Organizing processing and marketing of farm products
 Other (specify) _____

7) Specify the Perceived Benefit by WUA?

- Protecting the farmers rights
 The insurance of equitable distribution of water among the members
 Water Conservation
 Reducing the problems among the members
 Facilitating on having agricultural services for the members
 Other (specify) _____

- 8) Is the community in favor of collective sharing of water among the villagers?
 Yes No (move to 9)
- 8.1 Are you willing to give your services and / or contribution if needed to form the WUA / WUG in your village?
 Yes No
- 9) Are the villagers familiar with participatory irrigation management or with WUG / WUA?
 Yes No
- 10) Do the villagers think that the adoption of participatory irrigation management could improve water conservation?
 Yes No (GOTO to G)
- 11) Are the villagers prepared / willing to form a WUG / WUA? Among themselves?
 Yes No (GOTO to G)
- 12) If WUG/ WUA are formed, are the villagers willing to accept the decisions and regulations made by WUG / WUA?
 Yes No
- 13) If WUG / WUA are formed, are the villagers ready to pay membership fee of the WUG / WUA?
 Yes No

G) WATER RESOURCE MANAGEMENT AND WATER CONSERVATION

- 1) Will the villagers agree to register the well?
 Agree without conditions (GOTO to 2) Agree, but with conditions
 Disagree (GOTO to 1.2)
- 1.1. What are the conditions of agreements?
 The well should not be confiscated
 The pump should not be monitored
 They shouldn't prevent us from mobilizing the drilling machine
 Other (specify)_____
- 1.2 What are the reasons for disagreement?
 Fear of defining limited water abstraction
 Fear of monitoring the pump
 Fear of being confiscated the well
 Fear of being prohibited re-deepening the well
 Other (specify)_____
- 2) Will the villagers agree to install water meters on their pumps?
 Agree without conditions (move to 3) Agree, but with conditions
 Disagree (move to 2.2)

2.1. What are the conditions for agreeing to install the water meters?

- The well should not be confiscated
- The pump should not be monitored
- They shouldn't prevent us from mobilizing the drilling machine
- Other (specify)_____

2.2. What are the reasons for disagreement?

- Fear of defining limited water abstraction
- Fear of monitoring the pump
- Fear of being confiscated the well
- Fear of being prohibited re-deepening the well
- Fear of government penalties / sanctions
- Other (specify)_____

(After answering 2.2 move to 4)

3) Will the villagers agree to monitor the pump regularly by the concerned Project Authority?

- Agree without conditions (move to 4)
- Agree, but with conditions
- Disagree (move to 3.2)

3.1. What are the conditions to allow monitoring of the pump?

- The well should not be confiscated
- They shouldn't prevent us from mobilizing the drilling machine
- Other (specify)_____

3.2. What are the reasons of disagreement?

- Fear of identifying the water shares
- Fear of monitoring the pump
- Fear of being confiscated the well
- Fear of being prohibited re-deepening the well
- Fear of government penalties / sanctions
- Other (specify)_____

4) Will the rate of water abstraction change in future years?

- Yes, there will be increase in the rate of water abstraction (GOTO 4.3)
- Yes, there will be decreasing in the rate of water abstraction (GOTO 4.2)
- No, the rate of water abstraction will remain as it is.

4.1 Why will there not be future abstraction of water?

- Inability to increase the operational pumping capacity
- The water source is not sufficient
- The village does not have areas to expand agricultural lands
- People can not afford the cost of expansion of agricultural lands
- Other (specify)_____

(After answering 4.1 go to Q 5)

4.2 Why do you think the abstraction of water will decrease in future?

- Because of the depletion of water level Due to the high cost of fuel
 Due to the introduction of modern irrigation systems
 Recession of agricultural land Other (specify)_____

4.3 Why do you think the abstraction of water will increase in future?

- Due to the expansion in agricultural land Selling water to others
 Increase in number of partners for the well
 Other (specify)_____

5) Are the villagers agreeing to the prohibition of drilling new wells?

- Yes, we are with the idea of prohibiting the drilling of new well
 No, we are against this idea (move to 5.2)

5.1. Why are you with this idea?

- The fear from the depletion of water level or the dry up of the wells
 To abide with the Water Law / Government regulations
 The desire to solve the water problem Other (specify)_____

(After answering 5.1 go to Q 5)

5.2 Why you are against this idea?

- The current water source is insufficient
 people's desire to expand agricultural land
 The desire to have my own well
 Other (specify)_____

6) Will the villagers agree to the prohibition of expansion of irrigated land in their village?

- Yes, with the prohibition of expansion of irrigated land
 No, against the prohibition of expansion of irrigated land (move to 6.2)

6.1. Why are you with this idea?

- The fear from the depletion of water level
 The Water Law prohibits the expansion of agricultural land
 Other (specify)_____

(After answering 6.1 go to Q 7)

6.2 Why are you against the prohibition of expansion of irrigated land?

- The scarcity of rainfall
 It is the people's desire to expand agricultural land
 people want to utilize unused lands for agriculture
 people want o improve sources of income
 Other (specify)_____

7) Are the villagers aware or informed about water saving technology for irrigation?

- Yes No (GOTO H)

8) What are their preferences on water saving technology?

- improved piped irrigation pressurized irrigation system on farm
 wadi bank protection land leveling plastic cover techniques
 introduction of new variety of crops less water consuming

9) Why are the farmers not using any of these water saving technologies in their farms?

- The cost of purchase is too high
 Lack of skilled labors to install such technology
 Unsuccessful experience in the past
 Difficulties to maintain such system
 Each farmer sharing a well with a group wants to get full rotational share as agreed
 Other (specify) _____

H) AWARENESS ON WATER RIGHTS AND WATER LAW

1) Are the villagers aware of Water Rights?
 Yes No (GOTO 3)

2) What the common perception of villagers about the Water Rights?

3) Are the villagers aware of Water Law 2002?
 Yes No (GOTO 7)

4) What is the common perception of villagers about the Water Law is:

5) Are the villagers aware that the Water Law contains penalties / sanctions for those who do not abide by the law?
 Yes No (GOTO 7)

6) If "Yes", do the villagers think these penalties / sanctions are acceptable? Please explain.

7) Do you have traditional customs to conserve the water rights?
 Yes No (END THE INTERVIEW)

8) What are the traditional customs?

Appendix 7
Questionnaire for Water Users
(Water Usage and Awareness Survey)

Appendix 7 Water Usage and Awareness Survey

Questionnaire for Water Users

A) Information about the Site & the Respondent

- 1) Questionnaire No.: _____
 - 2) Site name: _____ -
 - 3) Wadi: _____

 - 4) Village: _____
 - 5) District: _____
 - 6) Sub - Basin: _____

 - 7) Name of Respondent: _____
 - 8) Address: _____

 - 9) Sex (Male, Female): _____
 - 10) Age: _____

 - 11) Status of Respondent: _____ (sole farm owner, shared farm owner)
 - 12) Educational Status: _____
 - 13) Employment Status: _____

 - 14) Name of Investigator: _____
- Signature: _____
-
- 15) Date of survey: _____

Data of this questionnaire is confidential and should be used only for the intended purpose.

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3) Crop budget in Yemeni Rial for various crops

No	Crops	Cultivated Area (libna)	Cost per crop in Yemeni Rial																			
			Seed		Fertilizer		Crop chemicals (pesticides)		Irrigation cost / water abstraction cost	Machinery cost (including fuel for machineries)	Labor charges											
			quantity	cost	quantity	cost	quantity	cost														
1	Grapes																					
2	Qat																					
3	Peach																					
4	Gage																					
5	Almond																					
6	Prickly pear																					
7	Pomegranate																					
8	Onion																					
9	Tomatoes																					
10	Potatoes																					
11	Cereal in general																					
12																						
13																						
14																						

Specify quantities of seed, pesticides, etc applied per libna

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D) Farm Production

No	Crops	Source of Irrigation	Water provided in field (hrs/libna/day)	Sowing Period	Harvesting Period	Aprox. Yield in tons	Market price		Gross Income
							Unit	Unit price	
1	Grapes								
2	Qat								
3	Peach								
4	Gage								
5	Almond								
6	Prickly pear								
7	Pomegranate								
8	Onion								
9	Tomatoes								
10	Potatoes								
11	Cereal in general								
12									
13									
14									
15									

Source of irrigation: Canal, Deep well, Shallow well, Dug well, Pond/Reservoir, Rain-fed, Others

E) Irrigation System

1) Source of irrigation and quantity of source owned

Source of irrigation	Quantity			Average depth (m)	Ave. consumption per day (l / day)
	Total	Operating	Non operating		
Deep well (artisan well)					
Shallow well (dug well/hand dug)					
Dug well					
Ponds / reservoirs					
Rain fed	X	X	X	X	X
Others (specify _____)					

2) Source of irrigation and percentage of land (multiple options):

Source of irrigation	% of land under various sources	
	Summer	Rainy
Deep well (artisan well)		
Shallow well (dug well/hand dug)		
Dug well		
Ponds / reservoirs		
Rain fed		
Others		

3) Currently adopted water conveyance technology (multiple options):

- Earthen channel Lined channel
 Pipe / Conduit Others (_____)

4) Currently adopted on-farm irrigation technology (multiple options):

Method of irrigation	Area (libna)	% of total farm
Furrow method		
Basin flooding		
Uncontrolled flooding		
Bubbler		
Drip		
Sprinkler		
Other		

F) Domestic Water Use

1) Source of drinking water, seasonal availability and quality (multiple options):

Source	No. of household	Seasonal availability	Water Quality (see options below)
Deep well (artisan well)			
Shallow well (dug well/hand dug)			
Dug well			
Ponds			
Rainwater harvesting			
Spring			
Other			

Water quality options: very good, good, fair, bad, very bad

2) Quantity of available water for domestic use

Enough Fair Inadequate Very inadequate

3) Daily household requirement of water

_____ (Liters/day)

_____ (No. of household members)

4) Is the house connected to piped network system?

Yes (move to 6) No

5) Who is usually responsible for fetching water from the source?

men women
 children

6) Has the village experienced drinking water scarcity in the last 10 years?

Yes No (move to 7)

6.1 How many times the village has experienced drinking water scarcity in the last 10 years?

6.2 How many wells were dried up in the village in the last 10 years?

6.3 How did the villagers cope with in water scarcity?

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7) Details of water harvesting structures within village premises

Type of structures	Total no. of structures	No. of structures <u>working</u>	No. of structures <u>not working</u>	Date and reasons of <u>not working</u>
Collection tanks				
Farm ponds				
Recharge wells				
Other				

G) Well Inventory

1) Well Parameter

Well No.		
Coordinates	Latitude	
	Longitude	
	Elevation	
Type of well (deep well, shallow well, hand dug or dug well)		
Year of construction and or commissioning of the well		
Diameter of the well (cm)		
Depth of the well (m)		
Static water level (m)		
Dynamic water level (m)		
Average discharge of the well (l / s)		
Pump type		
Diameter of pump discharge pipe (cm)		
Engine type		
Source of energy (diesel/ petrol/ human/ animal/ electricity)		
Distance from nearest operational wells (m)		

2) Is the ownership of the well shared?

Yes

No. (move to 4)

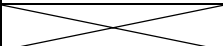
3) What is the sharing system?

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4) Irrigation water use purpose for the above well

No.	Details	
1	Total number of beneficiaries (no.)	
2	Total number of farms (no)	
3	Total area of above farms (libna)	
4	Average area irrigated by well in wet season (Feb to Sep) (libna)	
5	Average area irrigated by well in dry season (Oct to Jan) (libna)	
6	Average pumping hr/day in wet season (Feb. to Sep.) (hrs/day)	
7	Average pumping hr/day in dry season (Oct. to Jan.) (hrs/day)	
8	Average pumping days/week in wet season (days/week)	
9	Average pumping days/week in dry season (days/week)	

5) General Cropping pattern for the above well

Cropping Pattern		Cultivated area (libna)	Irrigation method
Cereals			
Vegetables			
Fruits			
Cash crops	Qat		
	Grape		
	Coffee		
Total Area			

*Irrigation method: drip, sprinkler, canal, etc....

6) Other water use purpose

6.1 Is the water being utilized other than irrigation purpose?

Yes No. It is only for irrigation purpose. (GOTO 6.3)

6.2 What is the water being utilized other than irrigation purpose?

Domestic (drinking) Animal

Other (specify) _____

6.3 Is there other water users using this well water?

Yes No (move to 6.5)

6.4 Who are the other users?

Users	number of users	Quantity of water used (l/day)
Families		
Animals		
Tankers		
Others		

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6.5 Is the water sold?

Yes

No (Move to 7)

6.6 What are the price and quantity of sold water?

Consumers	Unit	Price per unit	total number of units sold	total amount of money collected day

Information for the enumerator: 1 m³ = 5 barrels ; 1 barrel = 200 liters; 1 m³ = 1,000 liter

7) Other information

7.1 Has any depletion occurred to water level after commissioning of the well?

Yes

No (move to 7.3)

7.2 What is the rate of water depletion per year?

The rate of depletion per year is _____ (in meter or no. of pipes)

7.3 Was the well re-drilled?

Yes

No. It was not re-drilled (move to 7.5)

7.4 What is the depth of well re-drilled? And when?

It was re-drilled _____ meters in the year of : _____

7.5 What is the quality of water according to the users?

Very good

Good

Fair

Bad

Very bad

7.6 If "Bad" or "Very bad", When the deterioration was started?

the deterioration was started from the year: _____

7.7 Is the quantity of well water enough to irrigate cultivated area?

Yes

No

7.8 Do you have future plans to increase cultivated area? When?

Yes, within _____ (years)

No

7.9 Do you have plans to drill a new well?

Yes

No

H) Farmers Willingness

❖ Perception on groundwater situation

1) Are there any changes in currently using well capacity?

- Yes, there is increase in the well capacity
 Yes, there is decrease in the well capacity
 No, there is no change (GOTO 2)

1.1 What are the perceived reasons for the change in well capacity?

2) Were any wells abandoned in the past due to dry-up:

- Yes No (GOTO 3)

2.1 What are the perceived reasons for dry-up of wells?

❖ Water Saving Technology

3) What is the improved technology for water conveyance preferred by you?

(Multiple Options) (for the enumerator read the options)

- Earthen channel Pipe / Conduit
 Others (specify _____)

3.1. Do you use any of this improved technology?

- Yes (GOTO 4) No

3.2 What are the reasons for not introducing improved technology for water conveyance?

- The cost of procurement is too high The pipes get corroded
 The cost of maintenance is too high
 We got used to what we have Others (_____)

4) What is the preferred improved on-farm irrigation technology?

- Bubbler Drip Sprinklers Others (specify _____)

4.1. Do you use any of this improved technology?

- Yes (GOTO 1) No

4.2 What are the reasons not to introduce improved on-farm irrigation technology?

- The cost of procurement is too high Lack of skill labors for installation
- Unsuccessful experience in the past Difficulties of maintenance
- I am sharing the well with a group and I want to get my full rotational share as agreed
- Others (_____)

I) PARTICIPATION IN WUG /WUA

1) Is there a water users group (WUG) to manage this well?

- Yes No

2) Is there any water users association (WUA) to manage irrigation water at village level?

- Yes No (move to 7)

3) Are you a member in the WUA at village level?

- Yes No (move to 6)

4) How much money do you pay for membership fee and monthly subscription in the WUA?

The membership fee is: (_____ YER) and monthly subscription: (_____ YER).

5) What are the roles and responsibilities of the WUA?

(If there is a WUA at village level the enumerator should GOTO part J)

6) What are the reasons for not joining the WUA at the village level?

7) If there is no WUA at village level, have you heard about Water irrigation committee in one of the nearest villages?

- Yes No (GOTO 9)

8) What do you know about WUAs?

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9) Are you willing to give your services and / or contribution if needed to form a WUA in your village?

Yes No **(GOTO J)**

10) Do you agree that the management of the irrigation at the village level to be done by WUA?

Yes No

11) Are you ready to pay membership fee and monthly subscription for the WUA?

Yes No **(GOTO J)**

11.1 What is the amount of money you are willing to pay as a membership fee and the monthly subscription?

The membership fee is: (_____YER) and monthly subscription: (_____YER).

12) What are the preferred modes of participation in WUA?

- Equitable distribution of water among the members
- Supervision of rotational water Maintenance of field channel
- Collection of water dues Arrangement of support services
- Organizing processing and marketing of farm products
- Any other (_____)

13) What are the perceived/expected benefits by WUA?

- Protecting the farmers rights
- Ensure equitable distribution of water among the members
- Conservation of water level
- Solve problems among members
- Facilitating farmers access to agricultural services
- Other (specify) _____

14) Is the respondent willing to follow the decisions and regulations made by WUA?

Yes No

J) Awareness of Water Right and Water Law 2002

1) Are you aware of Water Rights?

Yes No (GOTO 2)

1.1 What is your perception about the Water Rights?

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2) Are you aware of Water Law 2002?

Yes

No (move to k)

2.1 What is your perception about the Water Law is:

3) From the following provisions of the Water Law, will you agree to abide by Water Law (in the future)? (Please give reasons for each circumstance)

3.1 Licensing of rigs / Registering drilling rigs Agree Disagree

3.2 Prohibiting the drilling of new wells Agree Disagree

3.3 Maintaining the current abstraction rate (bylaw) Agree Disagree

3.4 Imposing the non expansion of irrigated area Agree Disagree

4) The respondent knows that Water Law contains penalties / sanctions for those who do not abide by the law?

Yes

No (move to k)

4.1 If "Yes", do you think these penalties / sanctions are acceptable? Please explain.

5) Is the respondent satisfied with current rate of water abstraction?

Yes

No

Not aware of the abstraction rate referred to in the law

K) WATER CONSERVATION

1) Will you agree to register the well?

- Agree without conditions (GOTO to 2) Agree, but with conditions
 Disagree (GOTO to 1.2)

1.1. What are the conditions of agreements?

- The well should not be confiscated
 The pump should not be monitored
 They shouldn't prevent us from mobilizing the drilling machine
 Other (specify)_____

1.2. What are the reasons for disagreement?

- Fear of identifying the water shares
 Fear of monitoring the pump
 Fear of being confiscated the well
 Fear of being prohibited re-deepening the well
 Other (specify)_____

2) Will you agree to install water meters on their pumps?

- Agree without conditions (move to 3) Agree, but with conditions
 Disagree (move to 2.2)

2.1. What are the conditions for agreeing to install the water meters?

- The well should not be confiscated
 The pump should not be monitored
 They shouldn't prevent us from re-drilling
 Other (specify)_____

2.2. What are the reasons for disagreement?

- Fear of defining limited water abstraction
 Fear of monitoring the pump
 Fear of being confiscated the well
 Fear of being prohibited re-deepening the well
 Fear of government penalties / sanctions
 Other (specify)_____

(After answering 2.2 move to 4)

3) Will you agree to monitor the pump regularly by the concerned Project Authority?

- Agree without conditions (move to 4) Agree, but with conditions
 Disagree (move to 3.2)

- 3.1. What are the conditions to allow monitoring of the pump?
- The well should not be confiscated
 - They shouldn't prevent us from mobilizing the drilling machine
 - Other (specify) _____
- 3.2. What are the reasons of disagreement?
- Fear of identifying the water shares
 - Fear of monitoring the pump
 - Fear of being confiscated the well
 - Fear of being prohibited re-deepening the well
 - Fear of government penalties / sanctions
 - Other (specify) _____
- 4) Will the rate of water abstraction change in future years?
- Yes, there will be an increases in the rate of water abstraction (GOTO 4.3)
 - Yes, there will be decreasing in the rate of water abstraction (GOTO 4.2)
 - No, the rate of water abstraction will remain as it is.
- 4.1 Why will there be no change in future abstraction of water?
- Inability to increase the operational pumping capacity
 - The water source is not sufficient
 - We do not have areas to expand agricultural lands
 - I can not afford the cost of expansion of agricultural lands
 - Other (specify) _____
- (After answering 4.1 go to Q 6)**
- 4.2 Why do you think the abstraction of water will decrease in future?
- Because of the depletion of water level
 - due to the high cost of fuel
 - Due to the introduction of modern irrigation systems
 - Recession of agricultural land
 - Other (specify) _____
- 4.3 Why do you think the abstraction of water will increase in future?
- Due to the expansion in agricultural land
 - Selling water to others
 - Increase in number of partners for the well
 - Other (specify) _____
- 5) Will you agree to the prohibition of drilling new wells?
- Yes, with the idea of prohibiting the drilling of new well
 - No, against this idea (move to 5.2)

5.1. Why are you with this idea?

- The fear from the depletion of water level or the dry up of the wells
- To abide with the Water Law / Government regulations
- The desire to solve the water problem
- Other (specify)_____

(After answering 5.1 go to Q 5)

5.2 Why you are against this idea?

- The current water source is insufficient
- I intend to expand agricultural land
- I intend to have my own well
- Other (specify)_____

6) Will you agree to the prohibition of expansion of irrigated land in the village?

- Yes, with the prohibition of expansion of irrigated land
- No, against the prohibition of expansion of irrigated land (move to 6.2)

6.1. Why are you with this idea?

- The fear from the depletion of water level
- The Water Law prohibits the expansion of agricultural land
- Other (specify)_____

(After answering 6.1 go to Q 7)

6.2 Why are you against the prohibition of expansion of irrigated land?

- The scarcity of rainfall
- I intend to expand agricultural land
- I intend to utilize unused lands for agriculture
- I want o improve sources of income
- Other (specify)_____

Appendix 8
Questionnaire for Industrial Water
Usage Condition
(Water Usage Survey)

Appendix 8 Water Usage Survey دراسة إستخدامات المياه

Questionnaire for Industrial Water Usage Condition in Sana'a city

إستبيان خاص بإستخدام المياه في الصناعة

يتم تعبئة هذا الإستبيان في المصانع أو الشركات المصنعة التي يوجد لديها بئر خاص بها. المدلي بالبيانات مدير الشركة أو المسئول المعني

The questionnaire should be used in factories or manufacturing companies that has its own well inside the factory. The respondent should be the company manager, the production manager or the person in charge

Wadi الوادي: _____

Village القرية/neighborhood: حارة Street/ شارع _____

District: المديرية _____

Sub - Basin: الحوض المائي الفرعي _____

Date of Survey: تاريخ الدراسة: _____

Name of the Company / Factory: اسم الشركة / المصنع: _____

Address: العنوان: _____

Contact telephone number: _____

Contact facsimile number: _____

Date of Establishment: تاريخ التأسيس: _____

Respondent: Name: اسم المدلي بالبيانات: _____

Sex of Respondent (Male, Female): الجنس (ذكر ، أنثى): _____

Age: العمر: _____

Position of the respondent: المنصب: _____

Name of Investigator: اسم الباحث: _____

Signature of the investigator: توقيع الباحث: _____

Data of this questionnaire is confidential and should be used only for the intended purpose.

جميع البيانات سرية ويجب استخدامها في الأغراض المحددة لها

1. Current state of water use استخدامات المياه حالياً

(if there is more than one production facility within the factory/ company), then please use a separate sheet for each production facility) (يرجى جمع البيانات لكل وحدة إنتاج في صفحة خاصة عند وجود أكثر من خط إنتاج)

a) Outline of the facility معلومات عن وحدة الإنتاج

Main Product المنتج الرئيسي	Annual production حجم الإنتاج سنوياً	Unit الوحدة
1)		
2)		
3)		
4)		
5)		

b) Monthly variation in production التغيير الشهري في حجم الإنتاج

Is there any monthly variation for each main?

هل في أي تغيير شهري في حجم الإنتاج أم الإنتاج ثابت طوال العام

Yes there is a monthly variation for the whole production

Yes there is a monthly variation for each main product

No. It is constant in the year لا- الإنتاج ثابت على مدار السنة

If yes, then can you tell me the variation for each month?

Month الشهر	Monthly production الإنتاج الشهري	Month الشهر	Monthly production الإنتاج الشهري
Jan.		Jul.	
Feb.		Aug.	
Mar.		Sep.	
Apr.		Oct.	
May		Nov.	
Jun.		Dec.	

c) Source of water and consumption الاستهلاك و مصدر المياه

1) Water consumption by the year 2005: الاستهلاك م/3سنة: _____ m³/year

2) Water consumption by the year 2006: الاستهلاك م/3سنة: _____ m³/year

3) **Actual** sources of raw water(multiple): مصدر المياه:

Own well بئر خاص

Characteristics of the Well(s) to be administered if there is a well: خصائص البئر يتم تعيينه في حالة وجود بئر:

Well No.		البئر رقم 1	البئر رقم 2	البئر رقم 3	البئر رقم 4	البئر رقم 5
Coordinate	Latitude					
	Longitude					
	Elevation					
Type of well (dug well, borehole, dug bore)						
Year of construction						
Diameter of the well (cm)						
Depth of the well (m)						
Static water level (m)						
Dynamic water level (m)						
Average discharge (l / s)						
Pump type						
Pump setting depth (m)						
Number of working hours per day						
Working days per week						

Network: شبكة مياه: _____ m³/day, _____ days/week

Other اخرى m³/day, (specify) _____ days/week

Is there any variation in the monthly water consumption in the production facility?

هل يوجد تغير في الاستهلاك الشهري

Yes and they are نعم وهي كما يلي

Month الشهر	Monthly discharge التصريف الشهري (m ³ /month)	Month الشهر	Monthly discharge التصريف الشهري (m ³ /month)
Jan.		Jul.	
Feb.		Aug.	
Mar.		Sep.	
Apr.		Oct.	
May		Nov.	
Jun.		Dec.	

No. It is constant in the year. لا - إستهلاك المياه ثابت على مدار السنة.

d) Purpose of water use الغرض من استخدام المياه

(Brief explanation, for example, cooling water, process water, etc) شرح مختصر

e) Required water quality (e.g. drinking water, does not matter)

Does the Water have to follow specific quality standard (for example drinking water standard, there has to be quality standard of some sortor it is not important for the water to follow any specific standard)? Please explain:

f) Do you have water treatment facility? هل يوجد لديكم وحدة لتنقية للمياه

Yes and they are نعم وهي

Process: طريقة المعالجة/التنقية _____

Quantity of water treated :

_____ day/week عدد أيام المعالجة في الأسبوع _____ m³/day كمية المياه التي يتم معالجتها في اليوم

No

2. Future expansion of the facility

التوسعة المستقبلية للمنشأة في المستقبل

a) Do you have expansion plan of the production facilities? هل يوجد خطط توسعية في المنشأة?

Yes and those plans are: نعم وهي:

Current capacity: الطاقة الحالية: _____ (2007)

By 2010: الطاقة بحلول: _____

By 2015: الطاقة بحلول: _____

By 2020: الطاقة بحلول: _____

No

b) Do you expect any increase in the water consumption? هل يوجد خطط لزيادة استهلاك المياه في المستقبل

هل يوجد خطط لزيادة استهلاك المياه في المستقبل

Yes, and those plans are: نعم وهي:

By 2010: الاستهلاك بحلول: _____ m³

By 2015: الاستهلاك بحلول: _____ m³

By 2020: الاستهلاك بحلول: _____ m³

And their sources are (multiple): مصادر المياه هي:

Own well بئر خاص

Network شبكة مياه

Other sources اخرى _____

No, and:

Current consumption: الاستهلاك الحالي: _____ m³/year (2006)

Future consumption expected to be on the same level يتوقع ان لا يتغير الاستهلاك

Future consumption expected to be decreased يتوقع أن ينخفض الاستهلاك

to _____ m³ or _____ %

by means من خلال _____

3. Disposal of wastewater طريقة التخلص من المياه العادمة

a) Is there any wastewater discharged from the facility to outside?

هل توجد مياه عادمة يتم تصريفها الى خارج المنشأة

- Yes. (Please go to "b") نعم (يرجى الانتقال الى "b")
 No. (End of the Inquiry) لا

b) How much in volume is the wastewater discharged?

ماهي كمية المياه العادمة التي يتم تصريفها

volume in 2005: _____ m³/year (2005) الكمية عام (2005)

volume in 2006: _____ m³/year (2006) الكمية عام (2006)

Is there any monthly variation in the discharge of wastewater?

- Yes, and the monthly variation of discharge is as follow:

Month الشهر	Monthly discharge of 2006 الاستهلاك الشهري (m ³ /month)	Month الشهر	Monthly discharge of 2006 الاستهلاك الشهري (m ³ /month)
Jan.		Jul.	
Feb.		Aug.	
Mar.		Sep.	
Apr.		Oct.	
May		Nov.	
Jun.		Dec.	

- No. (End of the Inquiry) لا

c) Where is the wastewater discharged to (to the enumerator please observe method of discharge) (multiple choices)

- Wadi وادي
 Public sewerage system شبكة الصرف الصحي العامة
 Reuse in irrigation اعادة الاستخدام في الري
 Others

d) Is the water treated by the treatment facilities of the factory (pretreatment or primary treatment) before discharging into wadi or public sewerage system?

هل يتم معالجة المياه العادمة في وحدة معالجة داخل المنشأة قبل التصريف؟

Yes, and the treatment process is: نعم وطريقة المعالجة المستخدمة هي:

Screening/التصفية/الغربلة

Sedimentation (settling) الترسيب

Degreasing فصل الدهون

Biological treatment معالجة بيولوجية

Chemical treatment معالجة كيميائية

Neutralization معادلة التآين

Others أخرى _____

No (End of the Inquiry)

e) What are the final qualities of wastewater at discharge point? (to the enumerator please prompt the respondent for any test that has been conducted to verify answer and observe the results)

ماهي نوعية المياه العادمة عند مخرج التصريف

Quality according to Standard (please specify the standard): _____

Quality according to Regulation, Law: (please specify the standard): _____

There is no standards and/or regulations and laws but the wastewater is treated as follow.(Please explain for which substance you are treating and why)?

Appendix 9
Questionnaire for Touristic Water
Usage Condition
(Water Usage Survey)

Appendix 9 Water Usage Survey

Questionnaire for Touristic Water Usage Condition

Wadi: _____

Village: _____

District: _____

Sub - Basin: _____

Date of Survey: _____

Name of the Hotel and category: _____

Address: _____

Date of Establishment: _____

Respondent Name: _____

Sex (Male, Female): _____ Age: _____

Position: _____ Telephone No. _____

Signature: _____

Name of Investigator: _____

Signature: _____

Data of this questionnaire is confidential and should be used only for the intended purpose.

1. Current quantity of rooms: _____

2. Current quantity of beds: _____

3. Average monthly nights spent by tourists per year

	Nights spent by tourists (persons/month)					
	2001	2002	2003	2004	2005	2006
Jan.						
Feb.						
Mar.						
Apr.						
May						
Jun.						
Jul.						
Aug.						
Sep.						
Oct.						
Nov.						
Dec.						
Total						

4. Source of water consumption

Total water consumption in the year 2005: _____ m³/year

Total water consumption in the year 2006: _____ m³/year

Sources of raw water: Own well

Well quantity: _____

Specifications:

Well No.					
Coordinate	Latitude				
	Longitude				
	Elevation				
Type of well (dug well, borehole, dug bore)					
Year of construction					
Diameter of the well (cm)					
Depth of the well (m)					
Static water level (m)					
Dynamic water level (m)					
Average discharge (l / s)					
Pump type					
Pump setting depth (m)					
Working time and working days per week					

Network: _____ m³/day, _____ days/week

Other _____ m³/day, _____ days/week

Is there any monthly variation on water consumption (2006)?

Yes and they are

Month	Monthly consumption (m ³ /month)	Month	Monthly consumption (m ³ /month)
Jan.		Jul.	
Feb.		Aug.	
Mar.		Sep.	
Apr.		Oct.	
May		Nov.	
Jun.		Dec.	

No. It is constant in the year.

Is there any depletion of water level after commissioning of the well?

- Yes, it started in the year of _____, and
 the rate per year of depletion is _____ (in meter or no. of pipes)
- No

Was the well redrilled?

- Yes and it was redrilled _____ meters in _____ (years).
- No. It was not redrilled.

What is the quality of water according to the users

- Very good Good Fair Bad Very bad

If "Bad" or "Very Bad", when did it start? The year of _____

5. Do you have water treatment facility?

- Yes and they are
 Process: _____
 Capacity: _____
- No

6. Disposal of wastewater

a) Where is the wastewater discharged to?

- Public sewerage system and the volume is
 _____ m³/year for the year 2005
 _____ m³/year for the year 2006
- Other: _____
 _____ m³/year for the year 2005
 _____ m³/year for the year 2006

7. Future expansion plan

a) Do you have expansion plan for quantity of beds and rooms?

- Yes and those plans are:

year	beds	rooms
current year 2007		
2010		
2015		
2020		

- No

Appendix 10

Questionnaire for Water Usage Condition for Tankers (Water Usage Survey)

Appendix 10 Water Usage Survey

Questionnaire for Water Usage Condition for Tankers

Wadi: _____

Street: _____

Neighborhood: _____

District: _____

Sub - Basin: _____

Date of Survey: _____ / _____ /2007

Name of the Company / Organization/Owner: _____

Address: _____

Date of Establishment: _____

Respondent:: Name _____

Sex (Male, Female): _____ Age: _____

Position: _____ Telephone No. _____

Signature: _____

Name of Investigator: _____

Signature: _____

Data of this questionnaire is confidential and should be used only for the intended purpose

1. Well Inventory

a) Well Parameter

Well No.		
Coordinate	Latitude	
	Longitude	
	Elevation	
Type of well (dug well, borehole, dug bore)		
Year of construction and or commissioning of the well		
Diameter of the well (cm)		
Depth of the well (m)		
Static water level (m)		
Dynamic water level (m)		
Average discharge of the well (l / s)		
Pump type		
Diameter of pump discharge pipe (cm)		
Engine type		
Source of energy (diesel/ petrol/ human/ animal/ electricity)		
Distance from nearest operational wells (m)		

b) Water Production

Average pumping hr/day in wet season (Feb. to Sep.) (hrs/day)	
Average pumping hr/day in dry season (Oct. to Jan.) (hrs/day)	
Average pumping days/week in wet season (days/week)	
Average pumping days/week in dry season (days/week)	
Average pumping days/season in wet season (days/season)	
Average pumping days/season in dry season (days/season)	
Average water pumped in a year (m ³) (to be done by investigator)	

2. Water Usage

a) Is the well owner, also owner of Tankers?

Yes.

Number of Tankers	Capacity of Water (m3)

And the price and quantity for each consumer is:

Consumers*	Water Use**	Unit	Price per unit	Quantity sold per day in m3

*Consumers: private person, company, school, hospital, restaurant, building contractors, etc

**Water use: irrigation, water treatment station, Kawther, domestic, domestic, drinking, others etc.

No.

b) Is the water sold to other tankers?

Yes. And the capacity and quantity of tankers supplied per day are:

Tanker Capacity (m3)	number of tankers supplied per day	Price YR/ Tanker

Outline of the consumers for the other tankers

Consumers*	Unit	Price per unit	Quantity sold per day	Water Use**

*Consumers: private person, company, school, hospital, etc

**Water use: irrigation, private water supply, domestic etc. - if the respondent knows

No.

3. Other information

Is there any depletion of water level after commissioning of the well?

- Yes, it started in the year of _____,
and the rate per year of depletion is _____ (in meter or no. of pipes)
- No

Was the well redrilled?

- Yes and it was redrilled _____ meters in _____ (years).
- No. It was not redrilled.

What is the quality of water according to the users (to be verified by the water tanker or the driver):

- Very good Good Fair Bad Very bad

If "Bad" or "Very Bad", when did it start to be bad? The year of ____

5. Awareness of Water Right and Water Law 2002

a) Is the respondent aware of Water Rights?

- Yes, and the common perception about the Water Rights is:

- No

b) Is the respondent aware of Water Law 2002?

- Yes, and the common perception about the Water Law is:

- No

c) From the following provisions of the Water Law, will you agree to abide by Water Law (in the future)? (Please give reasons for each circumstance)

- Licensing of rigs / Registering drilling rigs Agree Disagree

- Prohibiting the drilling of new wells Agree Disagree

- Maintaining the current abstraction rate (bylaw) Agree Disagree
-
-

- Imposing the non expansion of irrigated area Agree Disagree
-
-

d) The respondent knows that Water Law contains penalties / sanctions for those who do not abide by the law?

- Yes No

If "Yes", do you think these penalties / sanctions are acceptable? Please explain.

e) Is the respondent satisfied with current rate of water abstraction?

- Yes No

4. Water Conservation

a) Will the well owner agree to register the well?

Yes No

What are the conditions of the owner to agree or reasons not to agree well registration?

b) Will the owner agree to install water meters in his well?

Yes No

What are the conditions of the owner to agree or reasons not to agree installation of water meters in his well?

c) Will the owner agree to monitor the pump regularly by the concerned Project Authority?

Yes No

What are the conditions of the owner to agree or reasons not to agree monitoring of pump by concerned Project Authority?

d) Will the owner maintain the current rate of abstraction or reduce the amount of water abstraction in the future years? What are the reasons for both cases?

Yes No

Reason: _____

e) Will the owner agree to the prohibition of new well drilling? What are the reasons?

Yes No

What are the conditions of the owner to agree or reasons not to agree the prohibition of new well drilling?

Appendix 11
Well Inventory

Appendix 11 Well Inventory [Results of the Water Usage Survey in the Industrial Sector in Sana'a City]

Well ID No.	Wadi	District	Sub-Basin	Date of Establishment of the Company/ Factory	1. Current State of Water Use								b) Monthly Variation in Production											
					a) Outline of Factory				Monthly Variation in Production				Monthly Production											
					Main Product (1)	Annual Production (1)	Unit (1)	Main Product (2)	Annual Production (2)	Unit (2)	Main Product (3)	Annual Production (3)	Unit (3)	Monthly variation for main product	Jan.	Feb.	Mar.	Apr.	May	Jun.	Jul.	Aug.	Sep.	Oct.
16-L-01	Wadi Al Mawrid Sana'a		Wadi Al Mawrid		Light food				Bumpers			Garments												
16-L-02	Wadi Al Mawrid Sana'a		Wadi Al Mawrid	1976	School books	12,000	Tone per year																	
16-L-03-A	Wadi Artel	Bani Matar	Wadi Artel	2005	Bricks	300,000	Brick	Stone	100,000	Stone					0	15000 - 36000	15000 - 36000	15000 - 36000	15000 - 36000	15000 - 36000	15000 - 36000	15000 - 36000	15000 - 36000	15000 - 36000
16-L-04	Wadi Al Mawrid Sana'a		Wadi Al Mawrid	1975	Powder Soap	5	Tone/Hour	Beauty Soap	220	Tone/Year														
16-L-05	Wadi Artel	Bani Matar	Wadi Artel	2004	Bricks	120,000	Brick									8000	8000	8000	8000	8000	8000	8000	8000	8000
16-L-06	Wadi Al Mawrid Sana'a		Wadi Al Mawrid		Differnet Texture and medical cotton	400,000	KG																	
16-L-08	Wadi Dhahar Sana'a		Wadi Al Mawrid	1979	Bottled Water	120,000	M3 per year																	
16-L-07-A	Wadi Al Mawrid Sana'a		Wadi Al Mawrid	1982	Ready mix concrete	27,500	M3 per year																	

Appendix 11 Well Inventory [Results of the Water Usage Survey in the Industrial Sector in Sana'a City]

Well ID No.	c) Source of Water and Consumption										Characteristics of Well (No.1)										Characteristics of Well																												
	1) Water Consumption (2005)		2) Water Consumption (2006)		3) Source of Raw Water		Elevation		Year of Construction		Diameter (cm)		Depth (m)		S.W.L (m)		D.W.L (m)		Average Discharge (l/s)		Pump Type		Working Hours/Day		Working Days/Week		Longitude		Latitude		Elevation		Type of Well		Year of Construction		Diameter (cm)		Depth (m)										
	m3/year	m3/year	m3/year	m3/year	Own Water	Yes	No	m	m	Year	Year	cm	cm	m	m	m	m	l/s	l/s	Caprari	Caprari	Hours	Days	Days	Week	Longitude	Longitude	Latitude	Latitude	m	m	Type	Type	Year	Year	cm	cm	m	m										
16+01	15,000	15,000	Yes	Yes	Own Water	Yes	2278	17 02 192	1978	800											3.5	6																											
16+02	8,640	8,640	Yes	Yes	Own Water	Yes		17 01 963	2005	260								25			3	6																											
16+03-A	900	1,300	Yes	Yes	Own Water	Yes	2329	16 89 354	2005	350	30	10						4	Caprari	Caprari	10	6																											
16+04	3,960	4,500	Yes	Yes	Own Water	Yes	2327	16 92 074	1975	300	260							3.3	Electrical	Electrical	1.5	6																											
16+05	1,000	1,200	Yes	Yes	Own Water	Yes	2318	16 89 241	2004	370	30	5						4	Caprari	Caprari	12	6																											
16+06	195,000	195,000	Yes	Yes	Own Water	Yes	2275	17 00 013		300	126	12-Sep								Franklin	Franklin	24	6																										
16+08	100,000	120,000	Yes	Yes	Own Water	Yes	2325	17 03 006	1991	300	205	216						9	Spt27.31	Spt27.31	8	6					04 09 070	17 03 000	2325	borehole	borehole	1995	1995	20.32	20.32														
16+07-A	6,875	6,000	Yes	Yes	Own Water	Yes	1318	16 95 585	1982	500	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Ghallas	Ghallas	8	6			04 11 201	16 95 586	1318	borehole	borehole	1982	1982	25.4	25.4															

Appendix 11 Well Inventory [Results of the Water Usage Survey in the Industrial Sector in Sana'a City]

Well ID No.	Monthly Discharge (m ³ /month)										Monthly variation for main product	d) Purpose of Water Use	e) Required Water Quality									
	(No.2)																					
	S.W.L (m)	D.W.L (m)	Average Discharge (m ³ /day)	Pump Type	Working Hours/Day	Working Days/Week	Jan.	Feb.	Mar.	Apr.				May	Jun.	Jul.	Aug.	Sep.	Oct.	Nov.	Dec.	
16-I-01																				Cleaning potatoes and the water is consumed by the people of the living complex	Drinking Water	
16-I-02											Yes	720	720	720	720	720	720	720	720	720	For irrigating trees, for labors use and washing hand for labors of book press	For cleaning the water from oil to protect the machines from salt
16-I-03-A											Yes	90	90	90	100	100	100	90	90	90	For mixing and spraying it with cement and making wet stones	The water is light for stone
16-I-04											No										For using some of the chemical materials to generate steam, to cool machines and equipment, and for domestic use.	Filtered water for the boiler and the remaining is water for drinking
16-I-05											No										For mixing and spraying it with cement and for labors use	There is no specified standard but the water is too clean and pure
16-I-06											No										For printing, dye, cooling and ventilation	Filtered water for cooling, Drinking water and hot water
16-I-08	205	216	10.15	Sp27.31	8	6	Yes	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	For printing, dye, cooling and ventilation	PH conductivity TDS and mineral as per W.H.O standard and maintain biological control as guide ltrr of W.H.O
16-I-07-A	Don't know	Don't know	Don't know	Ghatas	8	6	No														Mix the water with the concrete	Doesn't matter

Appendix 11 Well Inventory [Results of the Water Usage Survey in the Industrial Sector in Sana'a City]

Well ID No.	f) Existence of Water Treatment Facility		a) Expansion Plan of the Production Facilities					b) Expectation of Increase in Water Consumption							Change in Future Consumption	Expected consumption decrease	Means to Decrease Consumption		
	Process	Quantity of Water Treated day/week	m3/day	Current Capacity (2007)	By 2010	By 2015	By 2020	Increase is expected	Expected Consumption (By 2010)	Expected Consumption (By 2015)	Expected Consumption (By 2020)	Water Sources to be Used for Expansion		Current Consumption (2006)				m3	%
												Type of Source	(specify "other")						
16-I-01	No						No												
16-I-02	Yes	Adding aqua water to protect the press machines	4.25	2	Yes	8,640	9,504	10,800	11,664	No									
16-I-03-A	Yes	Sedimentation	1	1	No					No									
16-I-04	Yes	Ion exchanging softener	6	5.5	No					Yes	6,750	10,125							
16-I-05	No						No			No									
16-I-06	Yes	Drip and filtering	168	6	Yes	400	4,800			No								Plans of transferring the printing and dying to Hodeidah which leads to decrease the water consumption inspite of increase of production	
16-I-08	Yes	Filteration	1350	225	No														
16-I-07-A	Yes	Filteration and sedimentation	Don't know	Don't know	No	3,500				No								400	60

Appendix 11 Well Inventory [Results of the Water Usage Survey in the Industrial Sector in Sana'a City]

3. Wastewater Disposal		Monthly Discharge of 2006 (m ³ /month)												e) Final Quality of Wastewater at Discharge Point									
Well ID No	a) Any wastewater discharged from the facility to the outside?	Wastewater Discharged		Monthly Variation in Discharge of Wastewater	Monthly Discharge of 2006 (m ³ /month)												Treatment Process	Treatment Process (Others) (specify)	According to the Standard (Specify)	According to Regulation, Law (Specify)	No standard/regulation, but treated (specify)		
		Year 2005	Year 2006		Jan.	Feb.	Mar.	Apr.	May	Jun.	Jul.	Aug.	Sep.	Oct.	Nov.	Dec.							
16-I-01	Yes	m ³	m ³	No															No				
16-I-02	Yes	7,344	7,344	Yes	612														No				No need, because it does not have any chemicals
16-I-03-A	Yes	40	60	No																			
16-I-04	Yes	300	300	No															Others	No			Water description contains soluted soap
16-I-05	No																						
16-I-06	Yes	105	1,050	No															Public sewerage system	No			
16-I-08																							
16-I-07-A	Yes	Don't know	Don't know	Yes	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Don't know	Others	Yes	Sedimentation			

Appendix 12
Result of PCM Workshop

Results of the PCM workshop of this project

1. Purpose of the workshop

The purpose of this workshop was to find out the main problems confronted in the Basin. This workshop was conducted in a participatory approach, so that each of the stakeholders relating to the water resources management in the Basin can think, express and understand the problems confronted.

2. Date, place, etc.

Date: 10 - 11 July 2007

Time: Both days, 9:00 AM to 14:00 PM

Place: Eagle Hotel, Sana'a

3. Participants

First day: 61 persons, Second day: 59 persons

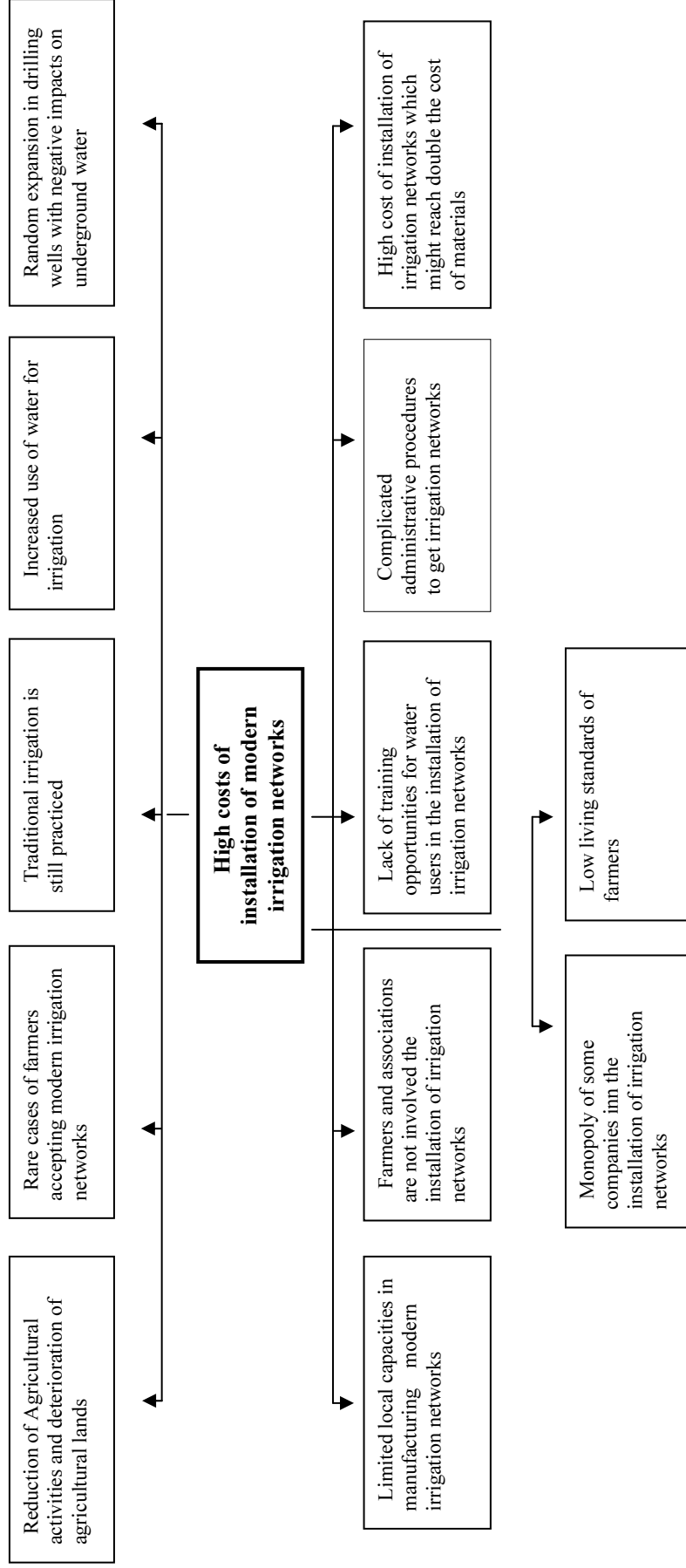
4. Method

- 1) Explanation of the method, explanation of the project
- 2) Brain storming on the major problems faced by the participants in Sana'a Basin
- 3) The problems were sorted out into themes
- 4) The participants were grouped according to each theme
- 5) Each group discussed about their own themes to reach the consensus for a core problem (group session)
- 6) Problem analysis: direct causes and direct effects from the core problem was discussed. (group session)
- 7) Solutions were discussed (group session)
- 8) Stakeholders were discussed (group session)

5. Summary of Results.

(next page)

Problem analysis and preparation of suggested solutions



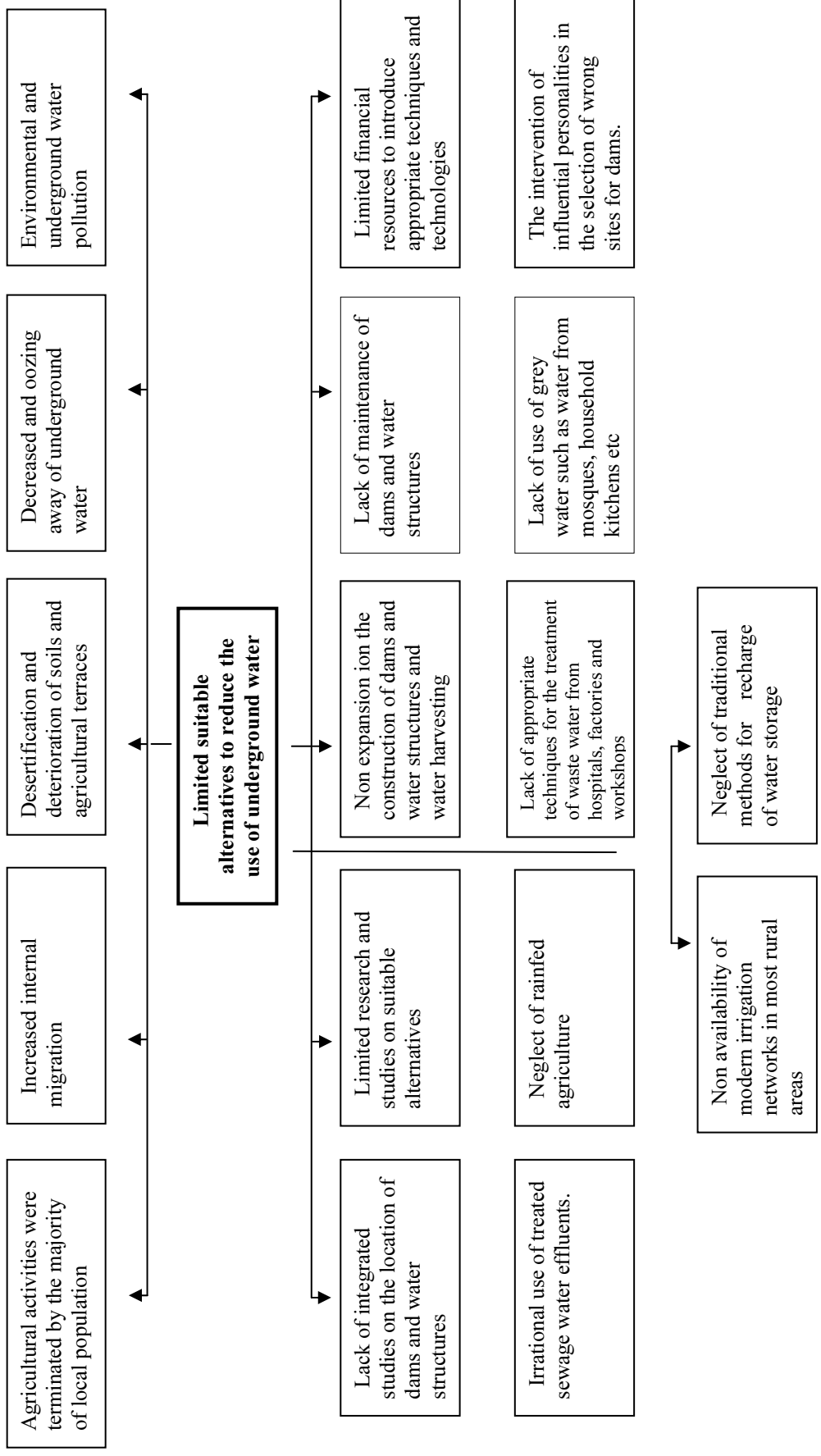
Solutions

Conduct training programs and increase capacity of farmers in the installation and maintenance of irrigation networks

Support and promote local manufacturing of irrigation networks

Simplify procedures to get irrigation networks

Stop monopoly of companies in the erection of irrigation networks



Solutions

Create a data base for compilation all cases related to the status of water in the basin

Analyze and evaluate studies related to the status of water in the basin

Conduct environmental impact assessment for the water structures

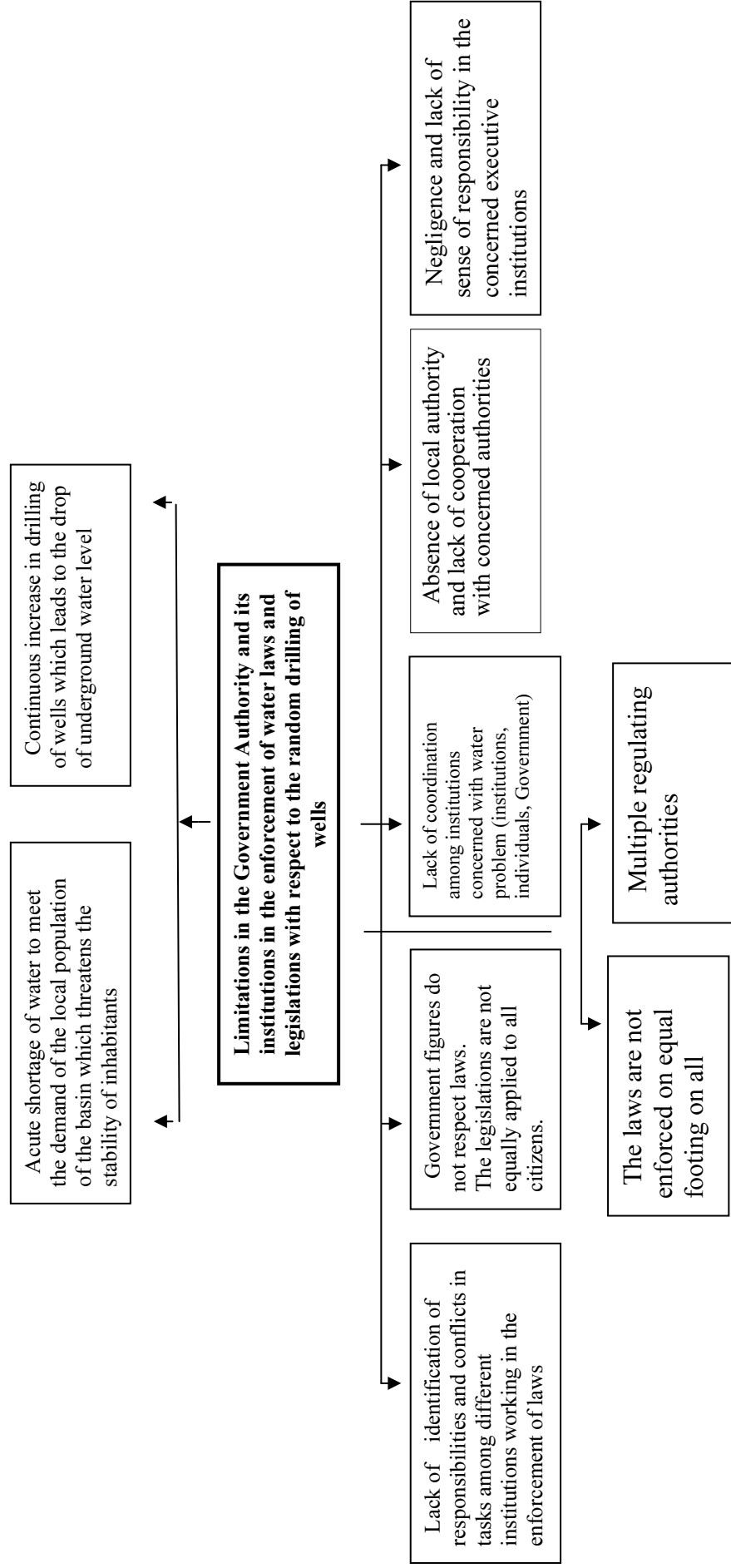
Create job opportunities and sources of income to rural inhabitants to minimize migration to urban centers

Introduce appropriate technologies to utilize grey water and treated sewage water

Expand in an organized manner in the construction of dams and water structures.

Support farmers in the construction of water structures and irrigation networks

Analysis of problems and suggestions for solutions : Group number (2)



Solutions

Give total authority to local councils for regulating and infracting actions related to random drilling of wells

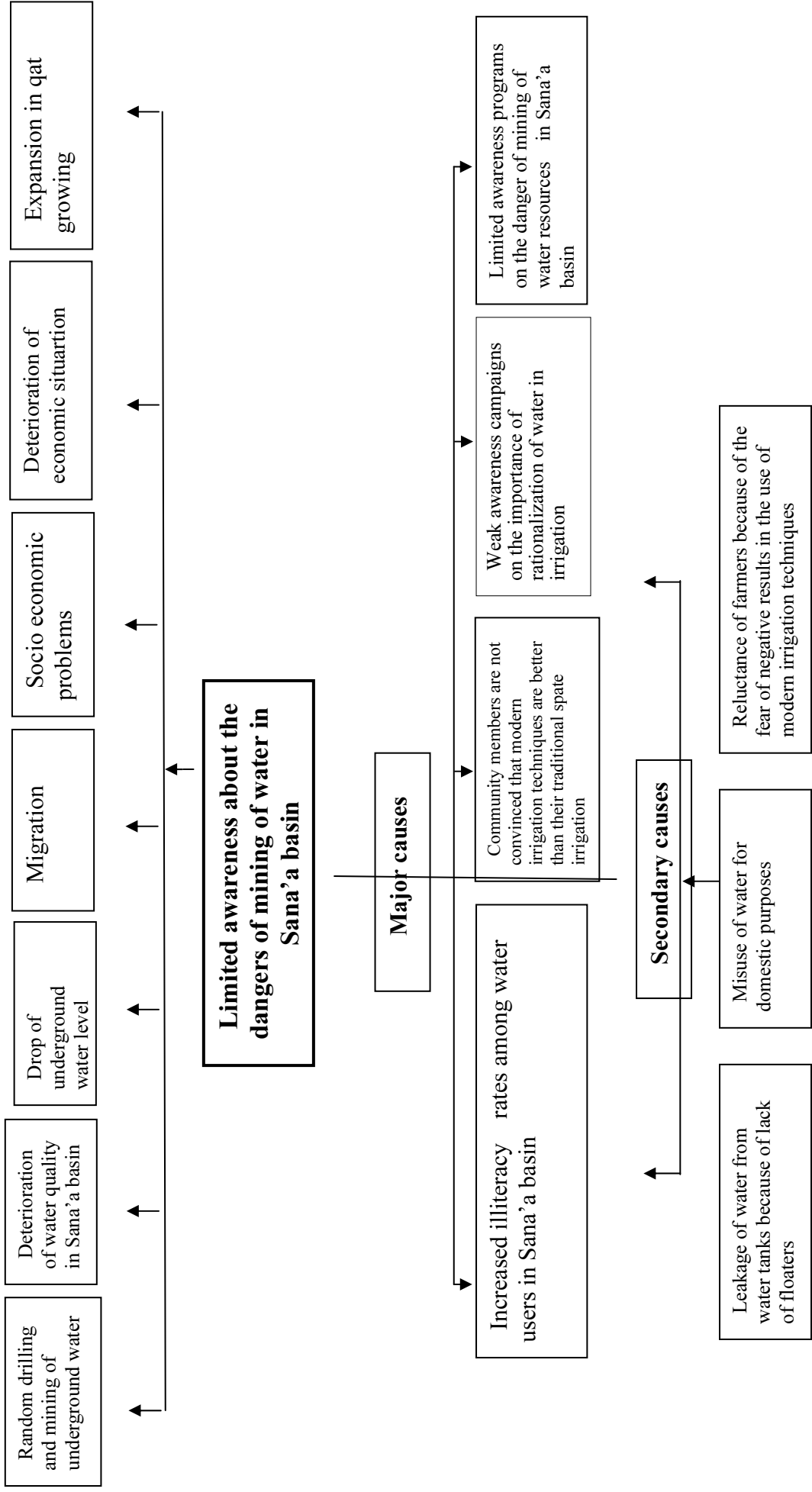
Prohibit the import of drilling rigs to the country

Enforce government laws and regulations without hesitation and stop any interference by individuals which might affect the laws and regulations with respect to random drilling of wells

Ensure that the owners of drilling rigs do not drill wells without proper certificates issued by concerned authorities.

Involve local communities in monitoring and enforcement of laws because they are equally responsible and they are the first to suffer

Analysis of problems and potential solutions : Group number (3)

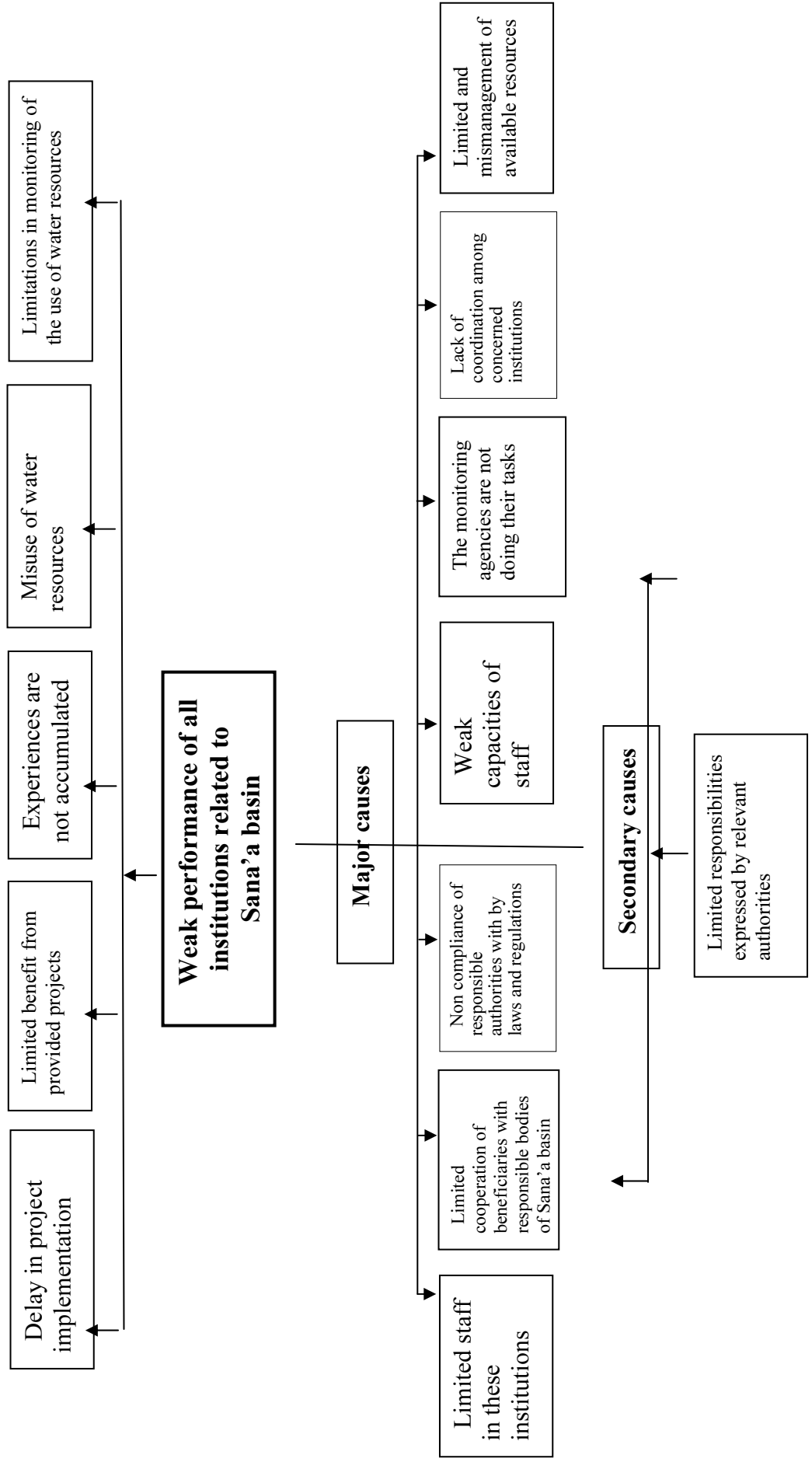


Solutions

Train staff working in the water sector

Intensify the awareness campaigns among water users

Open illiteracy campaign centers



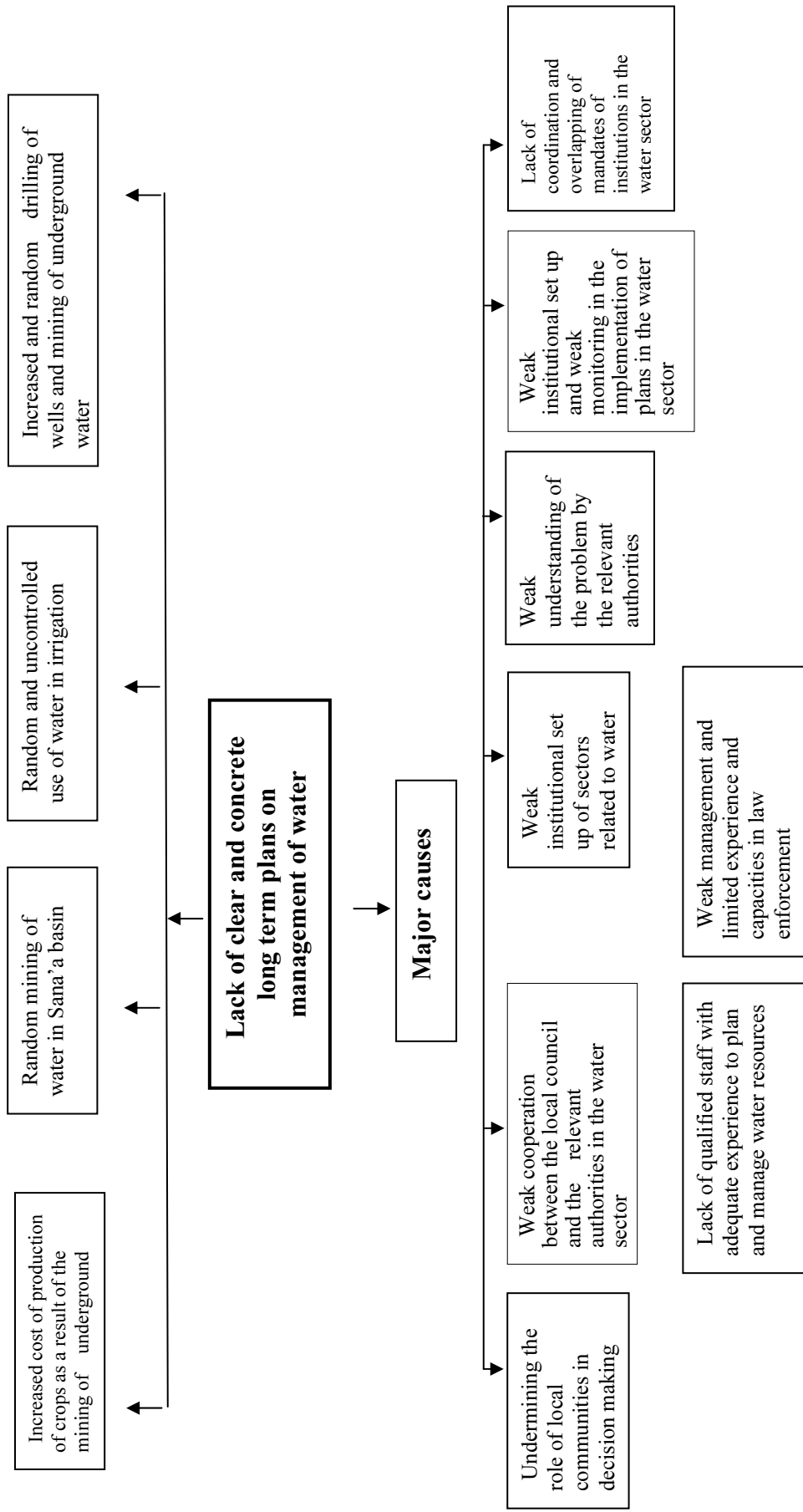
Solutions

Train staff working in the water sector

Make use of available loans and grants

Provide required resources

Problem analysis and potential solutions : Group number (4)

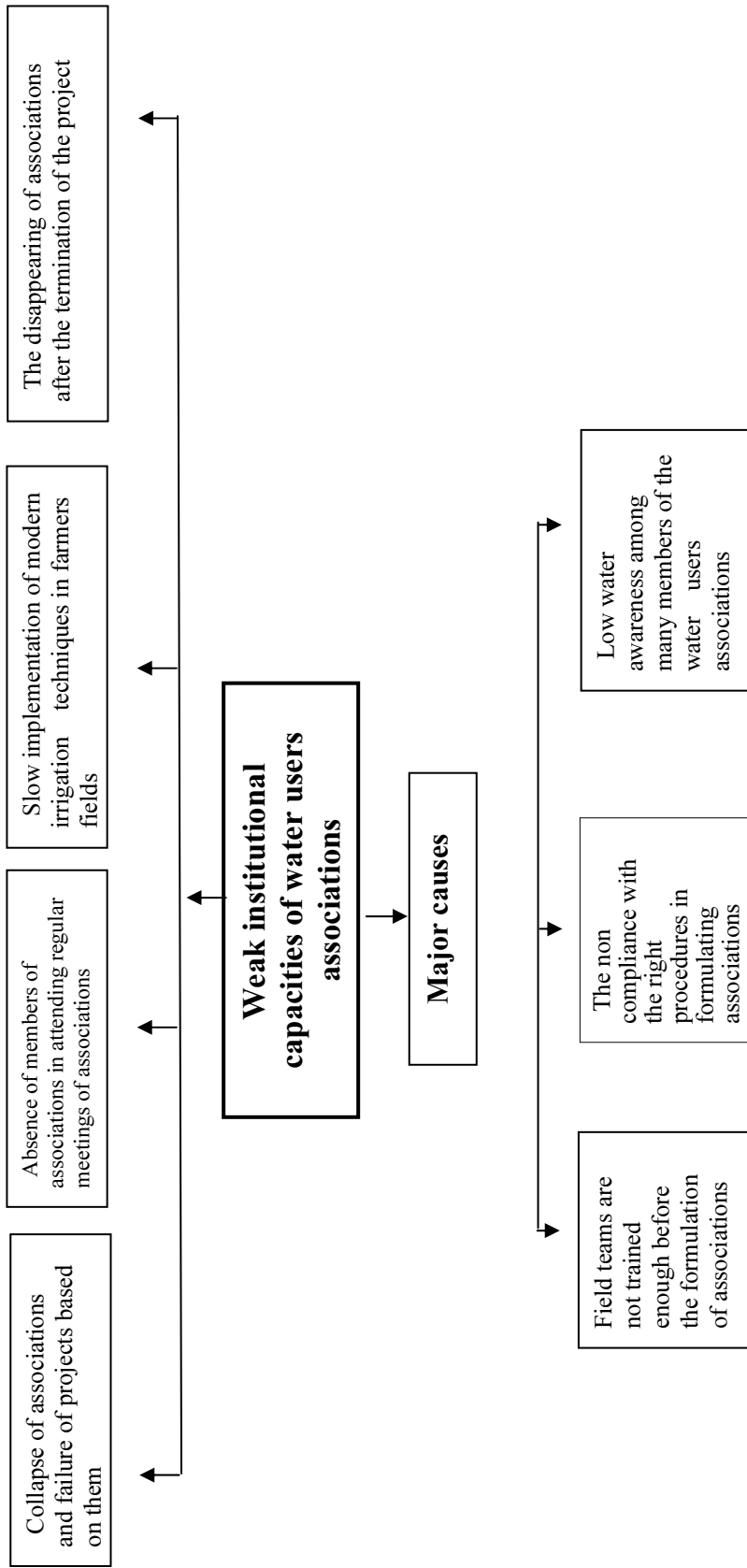


Solutions

Train staff working relevant agencies related to the water sector as well as the local community leaders in the management of water resources

Conduct regular meetings of the water users associations

Cooperate and coordinate among relevant authorities and the local communities in preparation of plans and programs



Solutions

Train staff engaged in the formulation of associations

Select qualified staff in the management positions of the associations

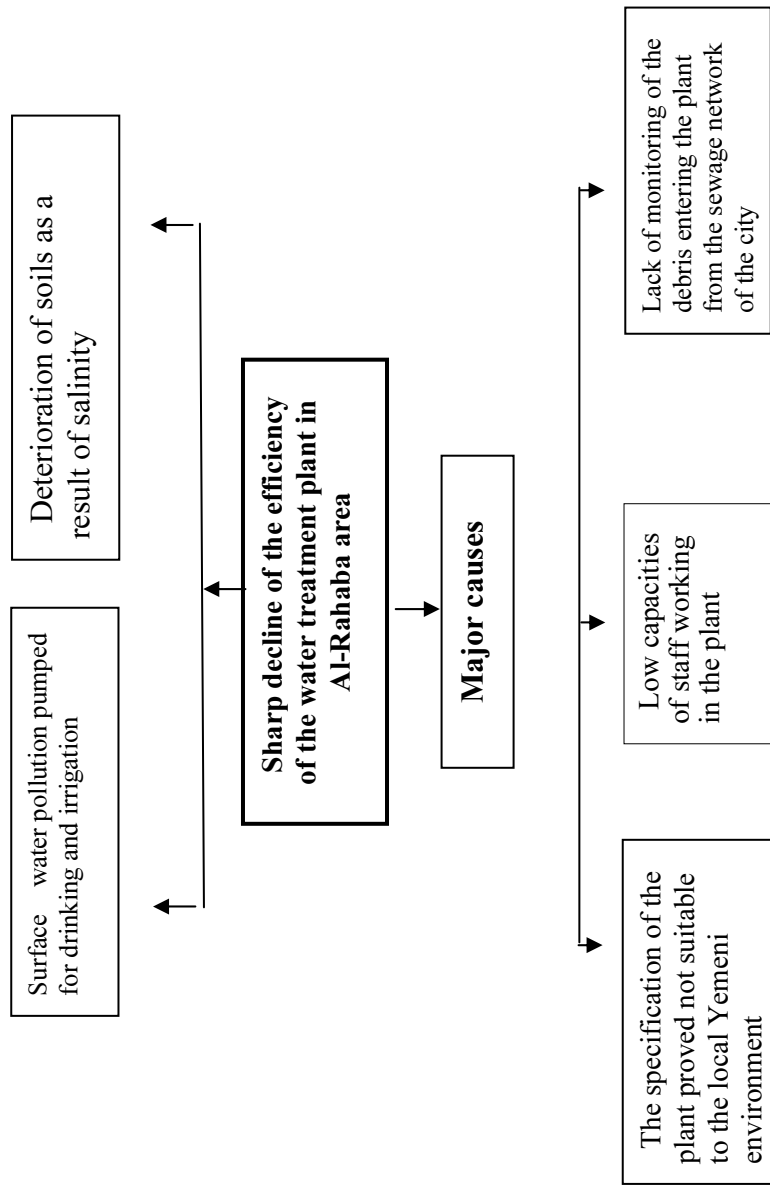
Train members of water users associations

Formulate a general union of association to ensure sustainability

Formulate associations and select management positions on the basis of social prestige and influence

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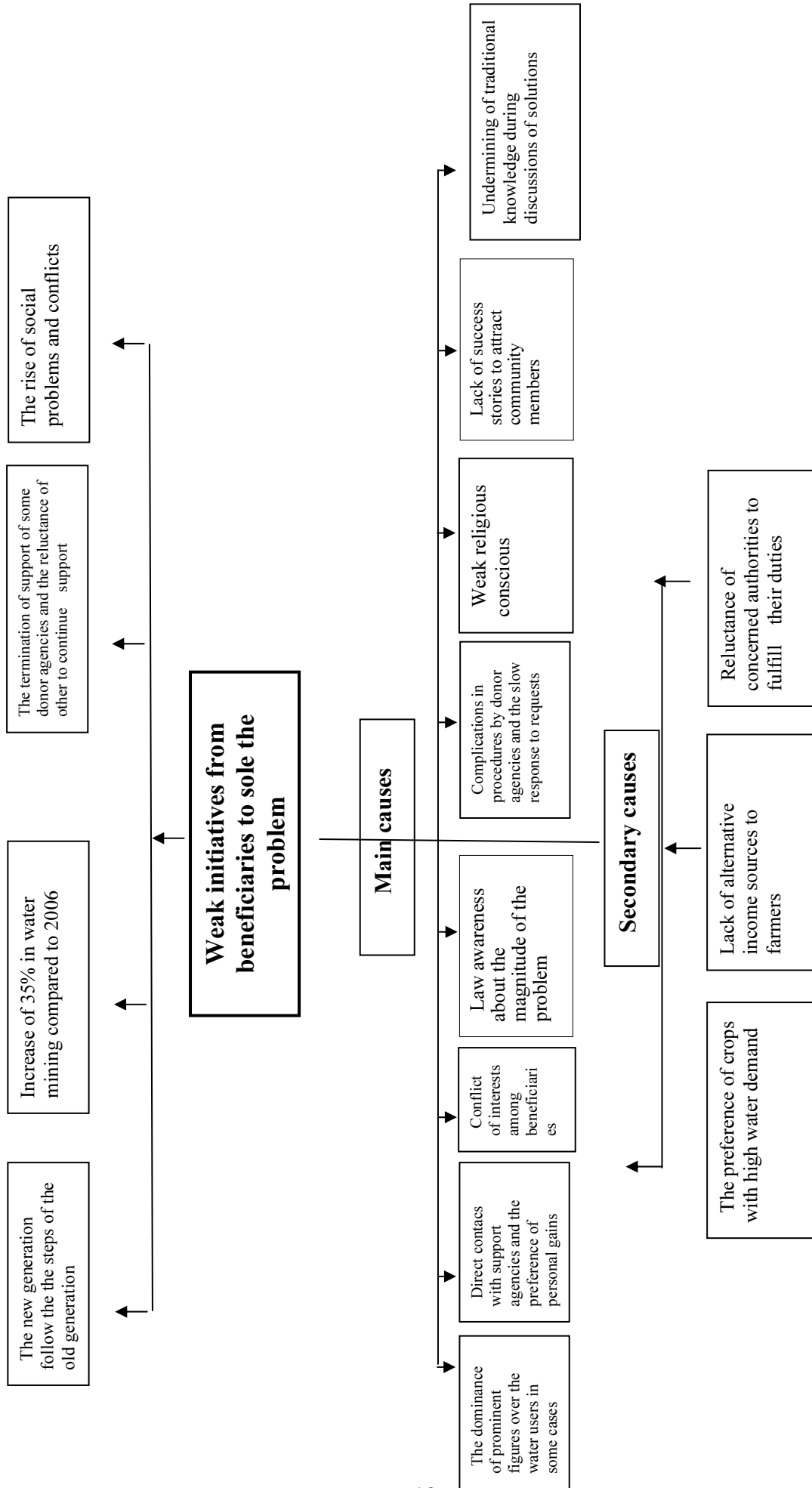
ت Analysis of problems and potential solutions : Group number (5)



Solutions

Increase capacity of the treatment plant to deal with hard and liquid debris

Control floods and prevent them from mixing with the sewage water



Solutions

Intensify campaigns to raise awareness on the importance of personal initiatives

Simplify procedures in the donor agencies

Build capacities of local councils members

Appendix 13
Report of the Study on
Water Resources Management in
Jordan

Republic of Yemen
Ministry of Water and Environment
NWRA
Sana'a Branch

**A Report of the visit to Jordan during the period between the
10th-14th /6/2007
Concerning Water Resources Management Action Plan**

Prepared by

Ibrahim Rajeh Al-Zubairy Mohammad Abdul Salam Salim Eng. / Saleh Abdullah Al-Dubby
NWRA- Sana'a
General Manager of Sana'a Basin

June -2007

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In the Name of God Most gracious, Most Merciful

**A Report of the visit to Jordan during the period between the
10th-14th /6/2007
Concerning Water Resources Management Action Plan**

1. General background:

Sana'a basin, which the capital of Yemen falls in, is considered as one of the most critical underground water basin in the country. And it is threatened of drying. Also, it is one of the basins that were announced as protection water area according to the Cabinet decree no. (344) for 2002.

And until the current time, the basin lacks an implementation plan in order to manage its water resources which will be appropriate with its complications and different water circumstances socially and economically and go with the future plans and changes and to secure achieving a complete water resources management contributions on the society level, governmental and non- governmental, so as to decrease water crisis and reach a complete water development.

Through this, the Government of Yemen with the cooperation of the Government of Japan represented by JICA has signed a mutual cooperation agreement that includes preparing a drafting implementation plan for water resources management for the basin. The Japanese team from JICA is preparing it with the help of the Yemeni counterparts who are working in NWRA Headquarter and Sana'a Branch.

The visit of the Japanese and Yemeni team to Jordan falls under the program frame to prepare the plan and to benefit from the Jordanian experience in preparing and implementing the water resources management action plan in Jordan.

2. Arrangements and visits program:

1- Arrangements :

Preparing for this visit was made through the preparation of a group of inquiries and questionnaires, and then it was isolated according to the concerned administrations, as well as, preparing a timetable which shows the visits program in order to be sent in advance to the Ministry of Water and Irrigation, in Jordan. (Attached with a copy of the questionnaire and also a copy of visits programs)

2- The program

The program included a visit to many specialized authorities that belong to the Ministry of Water and Irrigation (Water Authority of Jordan and Jordan Valley Authority) and also to the JICA office in Jordan. Through the meetings with the Authorities a review of the full roles which are implemented by the concerned authorities in water resources management has been discussed. There was an exchange of discussions in order to understand the water policies, and the strategies in Jordan, so as to adopt a method according to the situation of Sana'a basin through a plan frame that must be prepared for the basin. The following is a summery of the visit according to the program:

3. First Day Visits (Monday 11 / 6/2007);

1- JICA office- Jordan

Host Names: Mr. Sato Takeaki Resident Representative
Ms. Fujiie Natsuko Assistant. Residential Representative

Meetings Topic:

- Explain the objectives of the visit to Jordan including the following elements:
- The Visits Goal
- The importance of benefiting from the Jordanian experience in water resources management.
- Training sessions in water resources management.

2- Training and Development Unit

Host names: Eng./ Basem Al-Zawaideh Director of Training and Development Unit –Water Authority of Jordan

Meetings Topic:

- Discuss the policy of training the water sectors crew in Jordan
- How to improve and develop the training procedures and mechanism
- To define the training priority's in training according to the work needs and necessity requirements to implement policies and strategies.
- Policy of suggested plans for University graduates and an employment system for the new staff.

The benefits from the lessons:

- A complete system of training exists and preparations in all fields concerning water are built on the necessary priorities.
- The application process should not be neglected and the interest in field work and transfer the theoretic scientific knowledge to operational knowledge and the ability the trainee will gain through this training policy.
- Follow a training policy for the new university graduates under the supervision of experienced engineers for a year. And through this direct contact office and field experience will be gained (100 new engineers will be trained annually).
- Follow the policy of connecting the employment degree with the training. With the least of training of 40 hours annually.
- Follow the policy of not limiting the specialization because the training may include a variety of specializations starting from operating and maintenance to planning and management.
- Follow the policy of before and after evaluation for the trainees and its effect on their performance level.

3- Underground Basins Management Directorate

Host: Dr. Khairi Al-Hadidi Director of Groundwater Basins Directorate – Water Authority of Jordan

Discussions:

- A background on the Ministry of water and irrigation in Jordan, and, the duties of the Basin directorate in implementing the requirements of the water resources management.
- Training the water basin programs and water information system (level, quantity, quality).
- Field survey, list the existing wells, collected information that concerned wells and modernize this information.
- The Government support in implementing water rules and legislations.
- The procedure that is being followed in order to control the digging of wells, seize illegal digging and the movement of rigs in the country.
- Digging licenses system, register wells and limit the quantity of water allowed to extract annually.
- Distribute the number of wells concerning its different uses.
- How convince the well owners of putting meters and impose water tariff system.
- Restructure the water sector and raise the irrigation ability concerning farm level.
- Rain water harvesting and artificial recharge.

Benefited lessons:

- The priority needed to build a complete water resources management and it include the following:
 - List all the existing water resources, collect data and information concerning it and continue in modernize and monitoring the information as the first step to prepare a resources management plan.
 - Qualified and provide the specialized staff in order to do field works.
 - Provide equipments, machines and transportations and any necessary necessities, also, establish offices on regions level.
 - Political support to apply water legislation and enhance field monitoring role and control the digging and rigs.
 - Society awareness about the necessity of organizing and decreasing water uses and trying gradually to convince them to accept the new situation.
- considering water as a national property¹ owned by the country is a good thing to help in controlling on digging wells and the extracted quantity of water.
- increase water awareness campaigns accompanied with setting meters on water wells in Jordan from 1994 till 2003.
- Existing private wells belong to the Ministry of Water and Irrigation to monitor the groundwater.
- obligate the requires of digging licenses for agricultural purposes to put meters and modern irrigation net.
- stop licenses issuing for digging wells that used for agricultural purposes and impose hard procedures to issue digging licenses for other purposes.
- mend the wells that are dug without license.
- improve irrigation capability, water harvest activities and artificial recharge for the ground basins.

4- Water Loss Directorate and the first indications of performance

Host: Eng./ Waleed Suker Directorate Manager - Water Authority of Jordan

Meeting subjects:

- The water situation in Jordan.
- Each person share of water in Jordan annually.
- The water cost according to the quality of water and the average crops
- Water providing system for the participants.
- The disadvantages of distributed pumping in the water net.
- The water loss in the net, the reasons and the precautionary procedures.
- The problems of illegal usage and connections.
- The precautionary procedures in order to stop the illegal usage.
- The role of the concerned authority in reducing the water loss.
- The procedures followed in order to reduce water loss.
- Information Waiba project.

Benefits from the meeting:

- the procedures and policies that followed in water loss management :
 - Usage of minimum –night flow.
 - * The area is divided into a number of small and each area is isolated from the other.
 - * This area must be buried with water.
 - * A survey must be made in order to find the leakage.
 - Setting water meters at the nets entrances in order to compare the quantity of water pumped with that in the bills.
 - A complete and periodic survey must be made in order to discover the illegal usages.
 - the procedures taken in order to implement the policies of water loss management :
 - Establish numerous units and offices for water loss management in different areas in the governorates.
 - These units are provided with experienced and qualified technicians.
- These units are provided with developed vehicles in order to locate the loss and place of leakage.
 - These developed equipments are:
 - Ultrasonic flow meter.
 - Noise data recorder equipment.
 - Pressure and flow measurement equipment.
 - Periodic training policy is made for the employees in loss water management with JICA help.
 - Periodic awareness campaigns are made
 - Distribute posters for the purpose of public awareness
- Policy of controlling violations:

- Punishments are implemented firmly according to the law.
- Reward to the employees to detect violation pipelines.
- The water supply network must be monitored and also the pipelines that transfer between the cities must also be monitored because these pipelines support Amman with water.
- The use of GIS program find out where the leakage and the loss.
- WAIBA project to provide water: Put special equipment on water faucets so as to reduce water consumption from it.

4. Second Day Visit (Tuesday 12/6/2007)

1- Water Systems Operation Directorate

Host: Dr. Mustafa Al-Assaf Director of Directorate of Water Authority of Jordan

Meetings subjects:

- Emergency plan to use private wells for domestic and municipality purposes.
- Improve the water type and observe pollution in nets and wells.
- How to face the demand on water because of increase in population.
- How to transfer water from rural areas to the cities with the agreement of the people and the treat the water rights.
- How to pump water through the nets and the type of nets used.

Lessons Benefited:

- Private Wells, when it is necessary, connect to water supply network system with the agreement of the wells owner by paying a specific amount.
- With the cooperation of the Ministry of Health, there should be a daily observation cycle for the quality of water coming out from the wells or when it flows to the net until reaching the final net and then analysed in laboratories.
- Interests in precaution procedures depending on the evaluation results of the quality of water.
- There are specific standards concerning drinking water nets and the importance of being distances away from sewage water nets.
- Find appropriate plans in order to cover the demand on water in areas where will be increase in population.
- Buy well with a circular area of 600 meters when the necessity comes to transfer water from areas that belong to locals.
- When digging wells with high salty water, there is no need to use developed irrigation system.

2- Water Resources and Planning Directorate

Host: Dr. Issa Al-Nasoor Directorate of Water Resources and Planning
Directorate - Water Authority of Jordan

Meeting Topic:

- Planning for Water resources Management

Lessons Benefited:

Factors concerning the success of planning for the water resources management.

- The political support in preparing plans, programs, implementing laws, and water legislations.
- Find infrastructure and a good information basis.
- Prepare Water Observation programs for the basins.
- Prepare a map of areas where it is possible for the layers that easily become polluted and establish zone to protect water resources.
- Prepare a water strategy for the present and future.
- Prepare and implement awareness programs that are appropriate to the community and the participation of the water resources management and other authorities in these programs.
- Change the crops to less water consuming crops.
- Take strong actions against drillers and reduce the digging of wells.

3- Water Projects Directorate

Host; Dr. Othman Al-Kurdy Directorate Manager Water Authority of Jordan

Meeting Topic:

- There is no successful management for water resources in Yemen.

Lessons Benefited:

- There are crises because of unsuccessful management for water resources in Jordan.
- First, it is necessary to conserve the water uses in agricultural sector which is the most sector that consumes water and then the other.
- There should be water scenario and future predictions in order to take the necessary water resources management policies in Yemen.
- Improve the living circumstances for the employees of the water sectors, provide the necessary equipments and transportation which are basic condition for the success of the Water Resources management.

4- National Water Plan:

Host: Eng./ Susan Taha National Water Plan Manager – Ministry of Water and Irrigation

Meeting topics:

- General background concerning the National Digital Plan
- General database system.
- General awareness and water users associations.
- Future water scenarios considering the increase in population.
- Re allocation of water for the purpose of reducing the gap and demand.
- Conditioning the existence of rainwater harvest system form the roofs of the houses (new buildings).

Benefits from the meeting:

- The digital plan is a mathematical patterns which are established in a GIS program (geographical information system) and it is formed from the following:
 - Description of the quantity and the quality of surface and underground water resources as well as the alternative resources.
 - Description of the current and future water necessity by different sectors.
 - Description for the needed technical and operational procedures in order to reduce water deficiency in deferent areas of the country for the coming years, as well as , take in consideration the social, economical and environmental aspects.
- Knowing the water scenarios and the future meditations are important to put fit plans and policies to avoid water crisis or reduce it.
- The importance of school awareness and place the water awareness subjects as a part of the curriculums
- The necessity of connecting between the public awareness and reduce the average population growth through a developmental plans for the country with a concentration on the population growth on each persons annual share form water.
- The interesting in establishing rain water harvest institutions to benefit from the lost rainwater.
- Count the annual water budget, taking in consideration all available abilities to provide agricultural sector needs.
- Encourage the investments in neighboring areas where there are no buildings or people.

5. Third Day Visits (Wednesday. 13/6/2007)**1- surface water control unit – Deer Ula**

Hosts Dr. Shafek manager of water department – Jordan Valley Authority

Meeting topics

- Rationalization surface water use and rain water harvest.
- Use treated water for irrigation and pure water for drinking.
- Improvement of the irrigation efficiency using drop irrigation system.
- The problem of marketing crops.
- Use computer control system in distributing surface water called SCADA system

Benefited lessons:

Consumption tactics concerning water uses:

- The use of sewage and treated wastewater in irrigation and provide the pure water for drinking.
- Interested in rainwater agricultural and encourage harvesting rainwater.
- Raise the irrigation qualification from the water resources to the farm and follow the drop irrigation system and reduce the evaporation.
- Support and encourage the farmers in following modern irrigation techniques.
- Notice the pumping stations distribution from king Abdullah channel to the capital Amman (supported by JICA).

2-The national center for agricultural researches and technology transformation- AlBaka'a- Jordan Wadi

Hosts: Dr/Mohammad AlDabas National Center Manager

Meeting topics:

- Training programs and manners in researches center.
- Discussion about the needed level for implementation of a successful training session for the representatives of water users associations.

3- JICA Office- Jordan:

<u>Hosts</u>	Sato Takeaki	Resident Representative
	Mr. Fujii Natsuko	Assistant Resident Representative
	Mr. Uskiki Hisao	JICA Advisor

Meeting topics:

- The benefit from the Jordanian's experience in order to compose an implementation plan for water resources management for Sana'a basin.
- The important of having a tax system for water consumption as a successful step to reduce the use of water.
- Awareness campaigns importance, and change the culture of the community concerning the consumption of water use and the monitoring system.
- Fasten the procedures of issuing wells digging license.
- Future programs in Sana'a basin.
- Raise the interest for the specialized staff for both quantity and quality in water resources management.
- How far the implementation of the monitoring system on extracts water in different sectors (in Sana'a basin for example) as in Jordan.
- Water property, the difficulty of registration wells, limits the quantity of extract water and the importance of monitoring the wells digging.
- Training sessions for the water sector staff (concentration on training and qualify the technical staff in the water sector so as to implement the water strategies and polices with high efficiency.

6. Notices on the visits:

We were pleasure to have chosen Jordan because its nature and water situation is similar to ours. There are few differences concerning experiences, scientific and practical, in water resources management. But there are some notes that should be mentioned so to not happen in the future when having such studies, there notes are:

- The visit was short; there were no field visits which enhance the theoretical information.
- The lack coordination for the visit and this led to difficulty of implementing the program because some administrations were busy.
- There was no break between the meetings which would ease the internal discussions of the team in order to put a plan to get benefit form the next meeting.

7. Summary:

- 1- the necessity that plan have a clear policy for training the water sector staff through :
 - Put a complete training and qualifying system in all different fields concerning water according to the priorities and taking into consideration the variety of knowledge for all work fields that are related to water.
 - The importance of training the new employees by the experienced employees.
 - Put the regulations for the employment degrees which include personal development through training programs and scientific researches.
 - Never neglect the evaluation of the training to get the concerned authorities benefit from the trainees according to their creative abilities.
 - Provide the financial support for the training.
 - 2- Improve the living situations for the water sector employees and provide the necessary equipments and transportation and all the necessary materials needed. And establish offices at water areas level.
 - 3- Limit the existing water resources, collect data and information concerning it. Also prepare programs to monitor water basins using limited monitor wells and infrastructure, also locate infrastructure and a good information basis.
 - 4- The importance of the political support to raise the following activities concerning the control of the underground water because it is a public property.
 - The enforcement of water laws and implements the water legislations and raises the standards of field monitoring, and controls the illegal digging and the driller's violations.
 - Stop the issuance of licenses for well digging for irrigation purposes and impose strict regulations in issuing licenses for other uses.
 - Fill up (bury) the wells that are building illegally without a license and seize the unlicensed drillers and impose strict procedure concerning this matter.
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- Impose on wells digging licenses for the purpose of agriculture to install meters on their wells and install developed irrigation net and limit the flow

area and the total amount pumped out with the coordination with the Ministry of Agriculture and Irrigation.

- Observe over the wells digging and trail digging.
- The management should be decentralization and the participation should be with local communities through the establishment and training of the waters users associations. Also the concerned authorities should participate in these trainings and workshops must also be made, conferences and there should be encouragement.
- Interest in raising the water awareness to the new generations through special school programs and put these programs as a main lesson in schools.
- Put an organizational frame in order to benefit from drinking wells in cities.

5- When putting the plan what must be taken into consideration are as follows:

- Follow up water and sewage water projects according to the increase population.
- Prepare protection zone to prevent the water resources from pollution.
- Study the possibility of changing the agriculture system and plant crops that are high in economically and low in water usage.
- It is necessary to conserve water uses in agricultural sector which it is the most sectors of water consumption and then the other.
- Understand the water scenario and the future predictions in order to take the necessary water policies so as not to face any crises.
- Establish collection facilities for rain water and artificial feeding for the underground basins. And also encourage agriculture through rain water irrigation.
- Raise and improve the irrigation abilities from the water source to the farms through the support of farmers to use developed irrigation systems like drop irrigation and reduce vaporization.
- Use treated sewage and waste water for agriculture and provide pure underground water for domestic and drinking.
- Encourage water investment in areas that has enough water resources..

Ibrahim Rajeh Al-Zubairy Mohammad Abdul Salam Salem Eng. / Saleh Abdullah Al-Thabi
NWRA- Sana'a
General Manager of Sana'a Basin