





JAPAN INTERNATIONAL COOPERATION AGENCY (JICA)

METROPOLITAN MANILA DEVELOPMENT AUTHORITY (MMDA) DEPARTMENT OF PUBLIC WORKS AND HIGHWAYS (DPWH) THE REPUBLIC OF THE PHILIPPINES

THE STUDY ON DRAINAGE IMPROVEMENT IN THE CORE AREA OF METROPOLITAN MANILA, REPUBLIC OF THE PHILIPPINES

FINAL REPORT MAIN REPORT



MARCH 2005

PACIFIC CONSULTANTS INTERNATIONAL NIKKEN CONSULTANTS, INC

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Foreign Currency Exchange Rates Applied in the Study

Currency	Exchange Rate/USD
Philippine Peso (Php)	55.0
Japanese Yen (JPY)	110.0

(Rate as of July, 2004)

PREFACE

In response to a request from the Government of the Republic of the Philippines, the Government of Japan decided to conduct the Study on Drainage Improvement in the Core Area of Metropolitan Manila, Republic of the Philippines and entrusted the study to the Japan International Cooperation Agency (JICA).

JICA selected and dispatched a study team headed by Mr. Hajime TANAKA of Pacific Consultants International (PCI) and composed of staff member of PCI and NIKKEN Consultants,Inc. to Philippines, three times between February 2004 and March 2005. In addition, JICA set up an advisory committee headed by Mr. Nobuhisa TAKEDA, Japan International Cooperation Agency, between August 2003 and March 2005, which examined the Study from specialist and technical points of view.

The team held discussions with the officials concerned of the Government of the Republic of the Philippines, and conducted field surveys in the study area. Upon returning to Japan, the team conducted further studies and prepared this final report.

I hope that this report will contribute to the promotion of this project and to the enhancement of friendly relationship between our two countries.

Finally, I wish to express my sincere appreciation to the officials concerned of the Government of the Republic of the Philippines for their close cooperation extended to the team.

March, 2005

Etsuo Kitahara Vice-President Japan International Cooperation Agency

THE STUDY ON DRAINAGE IMPROVEMENT IN THE CORE AREA OF METROPOLITAN MANILA, REPUBLIC OF THE PHILIPPINES

March, 2005

Mr. Etsuo Kitahara Vice-President Japan International Cooperation Agency

LETTER OF TRANSMITTAL

Dear Sir,

We are pleased to submit you the final report entitled "The Study on Drainage Improvement in the Core Area of Metropolitan Manila, Republic of the Philippines". This report has been prepared by the Study Team in accordance with the contracts signed on 8 August 2003, 30 January 2004 and 16 September 2004 between the Japan International Cooperation Agency and the Joint Study Team of Pacific Consultants International and NIKKEN Consultants,Inc.

The report examines the existing conditions related to drainage in the Core Area of Metropolitan Manila, proposes a master plan for the drainage improvement and presents results of the feasibility study on priority projects identified in the master plan.

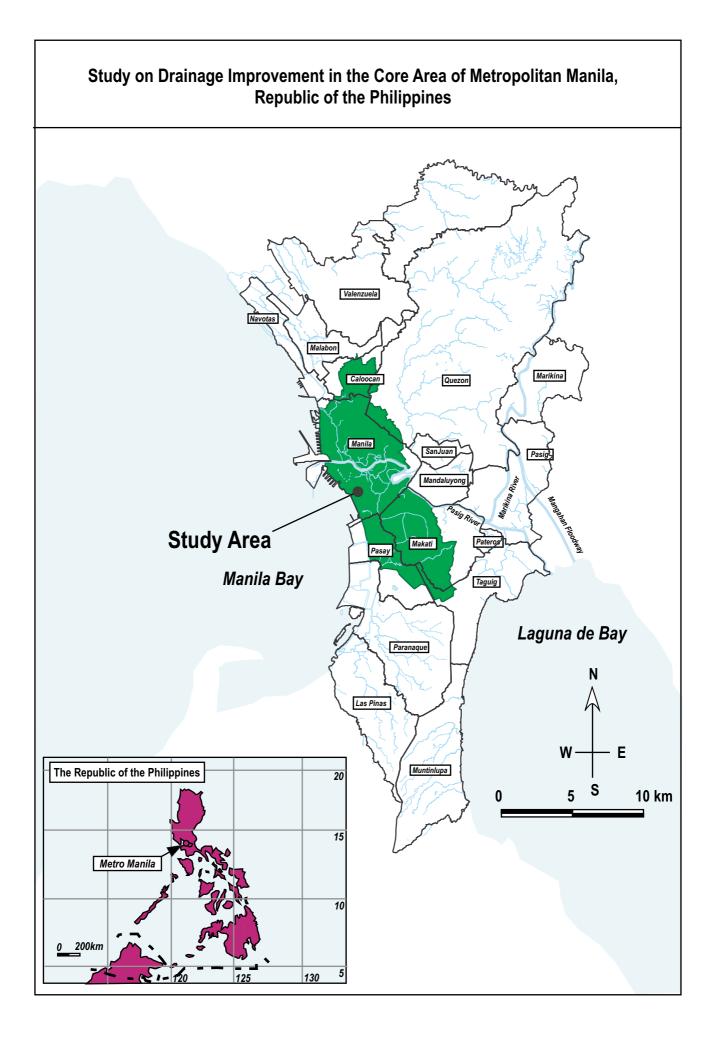
The report consists of the Summary, Main Report, Supporting Reports, Data Books (including drawings). The Summary summarizes the results of all studies. The Main Report contains the existing conditions, the proposed master plan, the results of the feasibility study, and conclusions and recommendations. The Supporting Reports include technical details of the Study. The Data Books contain basic data and drawings used in the Study.

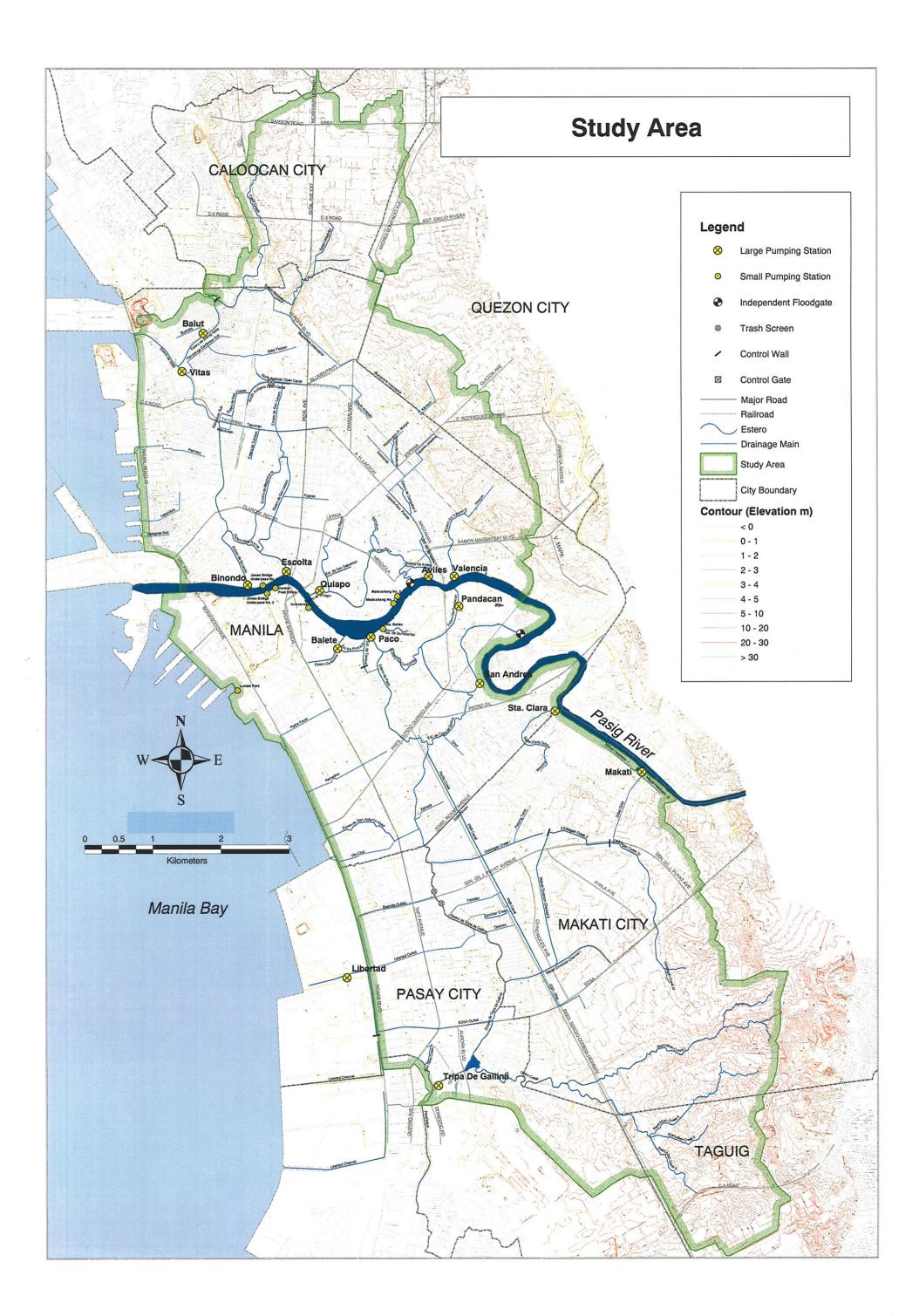
All members of the Study Team wish to express grateful acknowledgement to the Japan International Cooperation Agency (JICA), JICA Advisory Committee, Ministry of Foreign Affairs, Ministry of Land, Infrastructure and Transport, Japan Bank for International Cooperation, Embassy of Japan in the Republic of the Philippines, and other donors, and also to Philippine officials and individuals for their assistance extended to the Study Team. The Study Team sincerely hopes that the results of the study will contribute to the drainage improvement in the Core Area of Metropolitan Manila, and that friendly relations of both countries will be promoted further by this occasion.

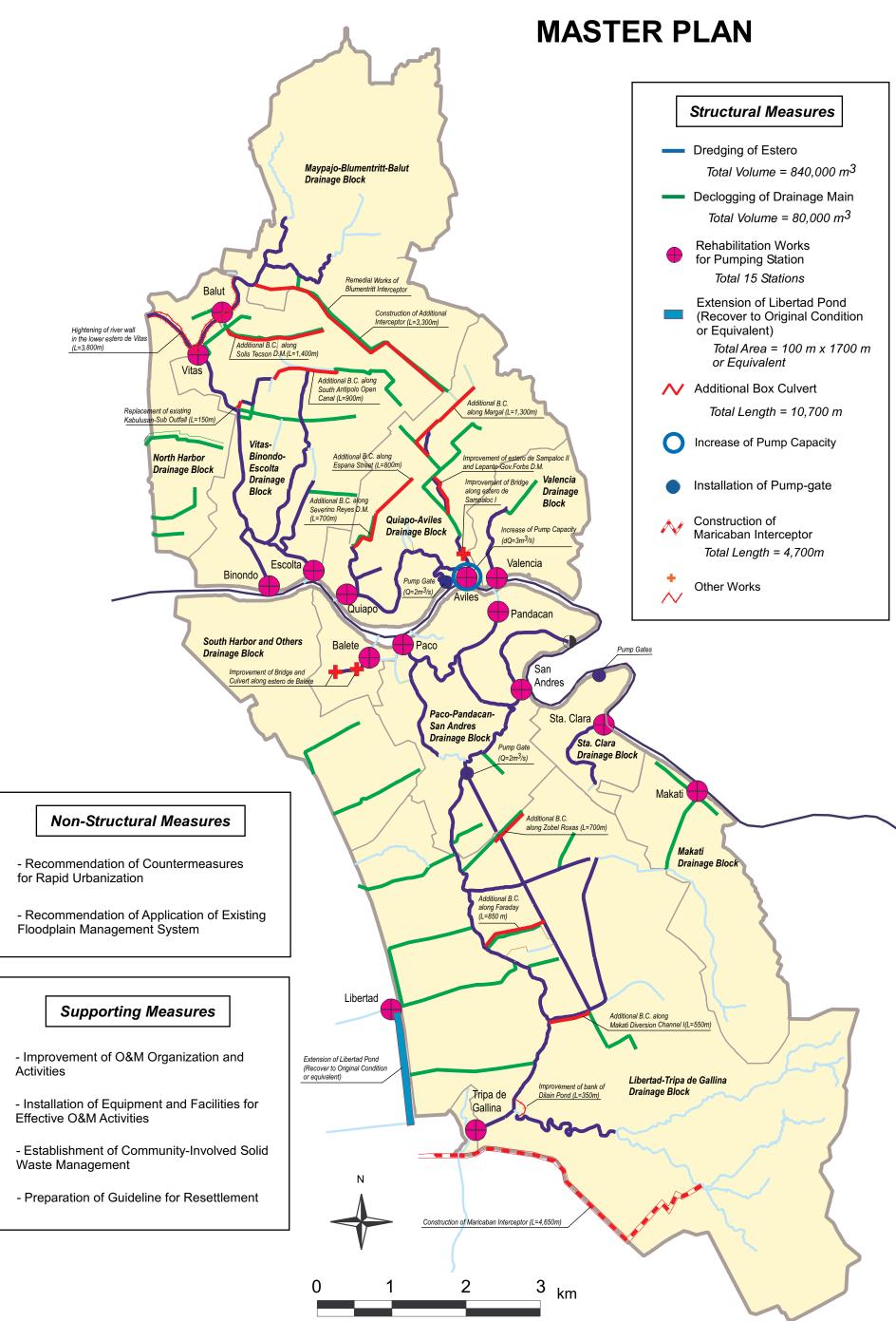
Yours faithfully,

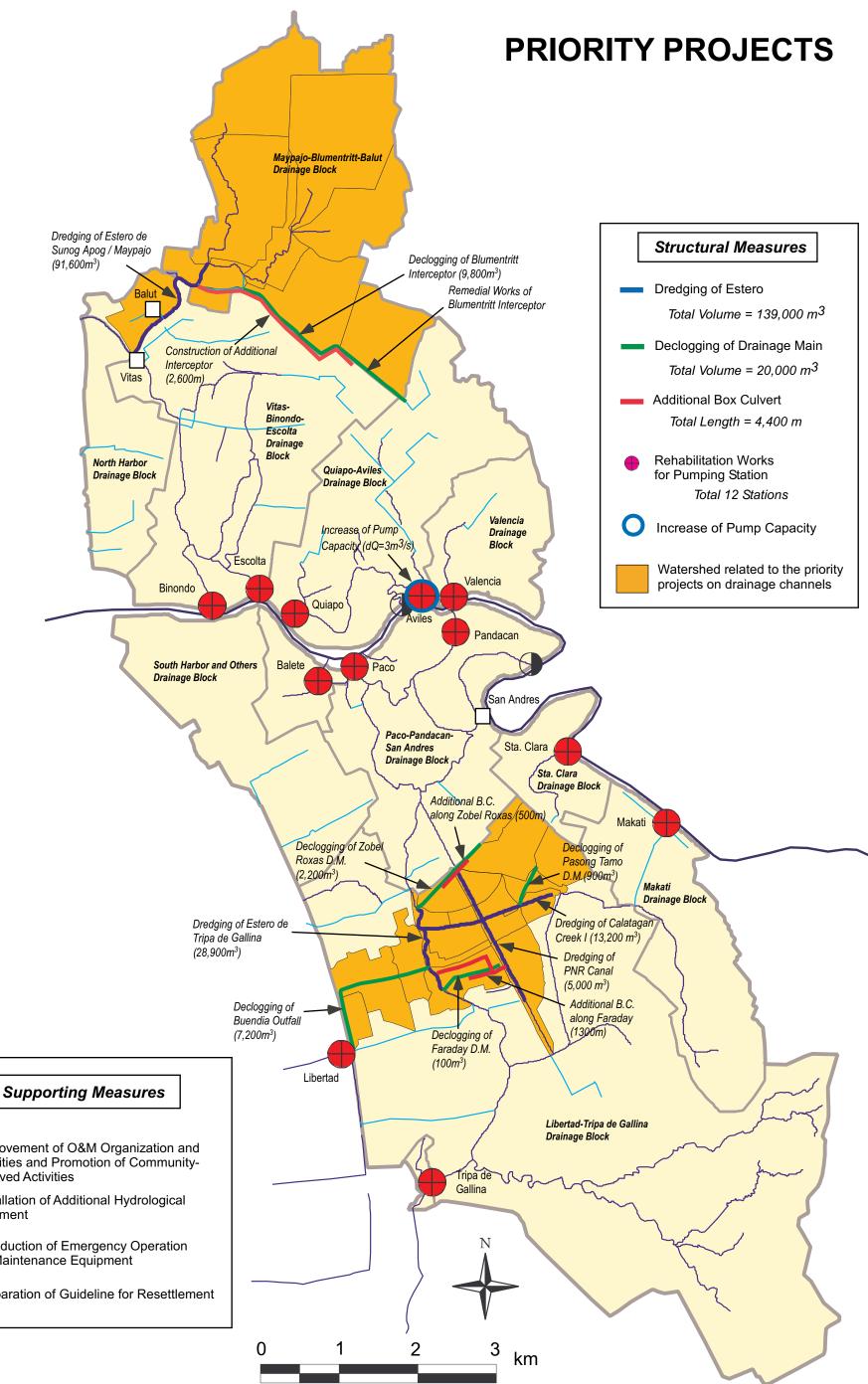
Hayne Tank

Hajime Tanaka Team Leader











- Installation of Additional Hydrological Equipment

- Introduction of Emergency Operation and Maintenance Equipment

- Preparation of Guideline for Resettlement

EXECUTIVE SUMMARY

- 1. Introduction
- 2. Flood and Inundation Problems
- 3. Major Drainage Problems and Countermeasures
- 4. Master Plan
- 5. Feasibility Study on Priority Pojects
- 6. Conclusion and Recommendation

1. INTRODUCTION

The Study on Drainage Improvement in the Core Area of Metropolitan Manila is conducted from February 2004 to February 2005 according to the Implementing Arrangement (I/A) on the Technical Cooperation for the Study, which was agreed upon among the Metropolitan Manila Development Authority (MMDA), the Department of Public Works and Highways (DPWH) and the Preparatory Study Team of Japan International Cooperation Agency (JICA) on February 26, 2003. The implementing agency (or counterpart agency) for the Study is DPWH.

The study area that includes the five Cities of Caloocan, Manila, Pasay, Makati and Quezon and the Municipality of Taguig, covers 73 km² of the core area of Metropolitan Manila The area has a population of 2.58 million, but the area is vulnerable to floods from the Pasig River, storm water of own basin and high tides of Manila Bay, because of its low-lying topography and tropical meteorological/hydrological conditions. The drainage improvement in the core area is one of the major tasks of the National Capital Region.

The objectives of the Study are as follows:

- to formulate a Master Plan of comprehensive drainage improvement for the core area of Metropolitan Manila,
- to conduct a Feasibility Study on the priority projects/areas identified in the Master Plan,
- to prepare guidelines for comprehensive drainage improvement, and
- to transfer technology and knowledge of the method and management of comprehensive drainage improvement to Philippine counterpart personnel in the course of the Study.

The Study has been conducted on the existing drainage conditions through various field studies and formulated a Master Plan of comprehensive drainage improvement for the core area and selected Priority Projects during the Phase 1 (February-August 2004), and conducted the Feasibility Study on the Priority Projects during the Phase 2 (September 2004 - March 2005). In the course of the Study guidelines for comprehensive drainage improvement and technology transfer have been prepared and experimental activities have been conducted for barangay-involved activities at three pilot barangays.

The target year of the Master Plan is set for the year of 2020, with 3 terms: 1st phase (2005 to 2010), 2nd phase (2011 to 2015) and 3rd phase (2016 to 2020). The projects proposed for the 1st Phase are selected as the Priority Projects, because the projects are proposed to improve the inundation conditions (depth and duration) of the severest inundation area in both North Manila and South Manila.

2. FLOOD AND INUNDATION PROBLEMS

Though the countermeasures have been conducted for flood control and stormwater drainage improvement since the 1970s, the frequency of flood and inundation is still high in the core area of Metropolitan Manila. The flood in 1999 records that the flood and inundation affected 1.24 million people, 97,000 houses and about a half of the road networks in the core area, and caused various adverse impacts not only to the core area but also to the national capital region, by causing severe traffic congestions and disturbing business and people's lives.

The severe inundation areas are identified at both North Manila and South Manila and they are as follows:

- North Manila: Aviles-Sampaloc area in the Quiapo-Aviles, Vitas-Binondo-Escolta and Maypajo-Blumentritt-Balut drainage blocks.
- South Manila: San Isidro-San Antonio-Pio del Pilar area in the Libertad-Tripa de Gallina drainage block.

In North Manila the maximum inundation depth recorded is around 1.3 m, which occurs along España Street, and the area in which the inundation is deeper than 0.5 m, extends widely in the central part. The area, in which the duration of inundation exceeds 24 hours, is also identified. In South Manila, deep inundation occurs along the east side of the PNR canal and along the Estero de Tripa de Gallina, but the duration of inundation is less than 12 hours.

3. MAJOR DRAINAGE PROBLEMS AND COUNTERMEASURES

The core area is mostly low-lying and the stormwater from about 70% (52 km²) of the core area depends on the pump drainage system. The drainage facilities are composed of: 15 major drainage pumping stations, 74 km of esteros/creeks, 35 km of drainage mains/outfalls and about 400 km laterals.

However, the existing major drainage pumping stations mostly become old and need rehabilitation, and the existing drainage channels: esteros/creeks and drainage mains/outfalls have lost their original (or design) capacities due to illegal activities: dumping of solid waste/silt into the drainage channels and encroaching numerous informal house buildings/structures in drainage channels.

The discharge capacities of existing drainage channels are assessed mostly as less than the peak discharge with 2-year return period rainfall event, though they were designed to have the capacities to convey the peak discharge with 10-year return period.

The capacities of the existing drainage channels should be rehabilitated, improved and recovered by dredging/declogging, remedial or related works and additional facilities. The volume of bottom deposits of drainage channels to be dredged and declogged is estimated to be 840,000 m³ in esteros/creeks and 80,000 m³ in drainage mains/outfalls, in order to recover the original capacities of the existing drainage channels. The informal house buildings (or structures) and households which are located inside drainage channels, are estimated at about 2,100 structures and 6,000 households respectively.

The drainage problems necessary to be solved are summarized as follows:

Droblems to be solved	Countomacogunag
Problems to be solved	Countermeasures
Major drainage pumping stations mostly	- Early rehabilitation of drainage pumping
become old and need urgent rehabilitation.	equipment
Due to the rapid urban development, some of	- Remedial or related works and additional
the drainage systems facilities are difficult to	facilities are required for drainage
meet the current stormwater runoff.	improvement
	-
	- Rehabilitation by dredging and declogging
Most of the drainage channels have lost the	- Improvement of solid waste collection
design drainage capacities due to the heavy	system at barangay level by innovating
channel bottom deposits.	inspection system and enhancing public
I I I I I I I I I I I I I I I I I I I	awareness.
Increase of informal settlers in drainage	- Relocation of informal settlers in drainage
channels to cause decreasing the drainage	channels
capacity and become obstacles for O&M	- Reduction of informal activities
activities.	
	Improvement and strengthening of ORM
Insufficient O&M activities.	- Improvement and strengthening of O&M
msumerent Oxivi activities.	organizations and activities, including
	budget increase and barangay-involved
	activities

4. MASTER PLAN

(1) Main Works Cost

Based on the preliminary cost estimation, main works cost for improvement and rehabilitation works for drainage channels are estimated as shown in the following table:

		Item	Amount (Million Peso)
	Reh	abilitation works of drainage channels	1,140.5
N01	Vitas-Binondo- Escolta	Additional works of South Antipolo area	503.0
N02	Quiapo-Aviles	Additional works of channel to Quiapo Pumping Station	307.5
1102	Quiapo-Aviies	Additional works for Aviles drainage area	539.2
N04	Maypajo-	Additional works of Estero de Vitas	18.0
1101	Blumentritt-Balut	Additional works of Blumentritt Interceptor	723.2
		Additional works for severe inundation area in South Manila	460.1
S01	Libertad- Tripa de Gallina	Additional works of Libertad pond	522.0
	-	Additional Works of Dilain/Maricaban Creek area	1,380.8
S02	Balete	Additional works in Estero de Balete	29.1
		Total	5,623.4

Main Works Cost for Im	provement and Rehabilitation	n Works for Drainage Channels

Based on the preliminary cost estimation, main works cost for improvement and rehabilitation works for drainage pumping stations are estimated as shown in the following table.

		for Drainage Fumping Stations	
		Item	Amount (Million Peso)
_	Rehabili	tation works of drainage pumping stations	2,129.0
N02	Quiapo-Aviles	Additional works for Aviles drainage area	160.0
S03	Paco-Pandacan- San Andres	Additional works on Perita Creek	160.0
S04	Sta. Clara	Additional works in Sta. Clara drainage basin	160.0
		Total	2,609.0

Main Works Cost for Improvement and Rehabilitation Works for Drainage Pumping Stations

The estimated cost of main works of the master plan projects is shown below.

- - - -	Total main works cost: Rehabilitation works of drainage channels: Rehabilitation works of drainage pumping stations Additional works in North Manila: Additional works in South Manila:	Php8,232.4 million Php1,140.5 million Php2,129.0 million Php2,250.9 million Php2,712.0 million
(2) 1) - -	Other Costs Resettlement cost: Total resettlement cost: Resettlement cost excluding land acquisition cost: Land acquisition cost for relocation site:	Php1,510.6 million Php1,289.6 million Php221.0 million
2) - - -	Compensation cost for additional works Total compensation cost for additional works: Land acquisition: House compensation:	Php3.8 million Php0.8 million Php3.0 million
3) - -	Cost for supporting measures Total cost for BEM and Team ESTERO activiti Total cost for IEC campaign:	es: Php417.8 million Php71.1 million
4) - - -	Other supporting measures cost Total other supporting measures cost: Various management systems: Additional hydrological equipment: Emergency operation and maintenance equipment:	Php177.6 million Php138.5 million Php1.5 million Php37.6 million Note: The cost is included in civil works cost.

5) Operation and maintenance cost

- Total O&M cost:

Php241.0 million per annum

(3) Project Cost

In line with the above conditions, the project cost is estimated. The total project cost is Php15,367.3 million as summarized in the following table.

Flojec	1 0031	
Item	Amount (Php million)	Remarks
1. Civil Work	9,703.8	
1.1 Preparatory	411.6	5 % of (1.2)
1.2 Main	8,232.4	
1.3 Other supporting measures	177.6	
1.4 Miscellaneous	882.2	10 % of (1.1+1.2+1.3)
2. VAT	970.4	10 % of (1)
3. Resettlement and Compensation Cost	1,590.1	
3.1 Resettlement cost	1,510.6	
3.2 Compensation cost for additional works	3.8	
3.3 Miscellaneous	75.7	5 % of (3.1+3.2)
4. Government Administration Cost	291.1	3 % of (1)
5. Engineering Services	970.4	10 % of (1)
6. Physical Contingency	1,352.6	10 % of (1+2+3+4+5)
7. Supporting Measure Cost		
7.1 BEM and Team ESTERO	417.8	
7.2 IEC	71.1	
Total	15,367.3	

Project Cost

Total project cost is approximately broken down into the respective 3 phases as follows.

- 1st Phase: Php5,503.9 million
- 2nd Phase: Php5,419.4 million
- 3rd Phase: Php4,444.0 million

(4) **Project Justification**

1) Technical aspect

The estimated reduction of the floods and inundation damages by the project is evaluated as a part of the impact from the technical aspect. Though 87,000 houses and a half of the roads (1,389 km) were affected in the 1999 floods and inundation, affected population numbers and road networks will be significantly reduced by the project due to the reduction of the depth and duration of the floods and inundation, and the damages caused by the flood and inundation could be minimized with the completion of the Master Plan.

2) Economic aspect

The economic viability of the optimum plan is thus figured out as follows.

Juli		onno Analysis (i atare contait
	NPV	Php27,595 mil.
	B/C	5.2
	EIRR	42.8%

Results of Economic Analysis (Future Condition)

Source: JICA Study Team

Though social infrastructure projects such as flood control and drainage improvement works are in general put into implementation even at the lower EIRR, compared with other productive projects, the master plan shows a very high viability of 42.8% in EIRR (Future Condition), likewise resulting in high values of B/C (5.2) and NPV (Php27,595 million) for the conceivable reason that socio-economic needs for flood prevention in the study area where the central function of the political and economic activity locates will augment to a maximum degree.

In this context, the Master Plan can be justified from the economic viewpoint to take a next step in accordance with the proposed schedule.

3) Financial aspect

The master plan would be effective to mitigate the damages caused by floods and inundation in the capital area and feasible from technical, economic, and social and environmental aspects. It is surely worthwhile for the Government of the Philippines to consider the increase of budgetary allocation to the floods and drainage improvement in the capital area.

When the annualized cost of proposed cost of Master Plan is compared to the average amount of total expenditure of MMDA and the 6 LGUs for the past 6 years, it is fairly huge and requires almost 1.5 times of annual budget in order to implement the Master Plan.

While, on the assumption that the JBIC loan or other resources of ODA would be appropriated to the Master Plan, the required share of the Government of the Philippines is equivalent to around 31% to present expenditures, and that the said burden is not prohibitive level of their expenditures from the aspect of the financial status of the relevant authorities.

The Government of the Philippines needs to consider the financial arrangement for the implementing agencies to implement the Master Plan.

4) Social and environmental aspects

Major issues related to social and environmental aspects are as follows:

- The rehabilitation of the drainage channels proposed in the Master Plan requires relocation of informal settlers living in houses/structures on the drainage channels before dredging, until the target year of 2020. The families to be resettled during the Master Plan (from 2005 to 2020) are estimated to be about 5,500. It is proposed that the Government of the Philippines shall arrange and develop resettlement sites based on a Resettlement Action Plan (RAP) prepared according to the guidelines for social framework of resettlement proposed in the Study.
- The rehabilitation works also require dredging/declogging a huge volume of bottom deposits of drainage channels, which is estimated to be about 920,000 m^3 . It is proposed that the Government of the Philippines shall arrange and develop disposal sites for the dredged materials.

(5) Implementation Plan

1) Implementation agency

It is necessary to decide the implementing agency for the projects and to establish a coordination committee for smooth implementation of the Master Plan and the Priority Projects. DPWH should have a function to coordinate the related government organizations as the main implementing agency for the Study in order to attain the aim of drainage improvement in the core area of Metropolitan Manila.

Though the drainage facilities and solid waste management in the core area of Metropolitan Manila are now under the responsibility of MMDA and LGUs; the implementation of the proposed Master Plan and Priority Projects will require the involvement of various national and local agencies including DPWH, MMDA, NHA LGUs and others as well as a good coordination among them in order to carry out the drainage improvement project.

2) Implementing schedule

Target year of the Master Plan is se at the year of 2020, and divided into three terms as follows

- 1st Phase from 2005 to 2010
- 2nd Phase from 2011 to 2015
- 3rd Phase from 2016 to 2020

The target year of the Master Plan is 2020 and it is scheduled in three phases. Implementation and disbursement schedules are shown in *Figure 1* and *Table 1*, respectively.

(6) Preparation of Guideline for Social Framework of Resettlement

In order to recover the drainage capacity of the existing drainage channels, the relocation of informal settlers who live in house buildings within the drainage should be required. For removal of informal houses buildings (Phase 1: 285, Phase 2: 665, Phase 3: 950) and relocation of informal settlers, the following issues should be considered:

- Every effort should be made to avoid unwilling relocation such as "summary eviction"
- Participation of project affected people on creating a better solution for resettlement is crucial.
- Clarification of the responsibility and fulfillment of the mandate of the implementing agency, and establishment of a coordination committee consisting of relating agencies: LGUs, MMDA, DPWH, NHA, HUDCC etc., is necessary.
- Establishment of uniformed standard in application of RA 7279 is recommended.
- Resettlement sites with basic infrastructure are fundamental.
- A separate third party Monitoring team that can monitor the entire resettlement operation throughout the project from the initial stage of the project should be established.
- Dynamics and capacity of the people should be considered as resources

(7) Priority Projects

The projects proposed for the Phase 1 in the Master Plan are selected as the Priority Projects, because the projects selected for the Phase 1 are proposed to improve the inundation conditions (depth and duration) of the severest inundation areas in both North Manila and South Manila. The Priority Projects are composed of structural measures: rehabilitation of drainage facilities, remedial (or related) works and additional facilities, and non-structural supporting measures.

Works	Petailed Items	2004 2005	200	Short-Term PI	Short-Term Program for 1st Phase Projects	Phase Project	2	Mid-Terr	stm Program fo	Mid-Term Program for 2nd Phase Projects	Projects	201	Long-Term Program for 3rd Phase Projects	gram for 3rd	Phase Proje	cts 2020
Master Plan/Feasibility Study/Others	Plan Formulation and Fund Arrangement		E∰		+		Tange H					ž.		2	2	TARK A
	improvement and Rehabilitation Works of Drainage Channels		D/D	D Tender/C	Tender/Construction Works	orks										
	Improvement and Rehabilitation Works of Drainage Pumping Stations		Q/Q	Tender/C	Tender/Construction Works	orks										
Short-Term Program for	Improvement of Solid Waste Management along Drainage Channels															
1st Phase Projects	Improvement of O&M Organization and Activities															
	Installation of Equipment and Facilities for Effective O&M		0/0	Tender/C	Tender/Construction Works	orks										
	Resettlement	Preparatory	Resettlement	tement	Monitoring				,							
	Improvement and Rehabilitation Works of Drainage Channels								Tender/Construction Works	tion Works						
	Improvement and Rehabilitation Works of Drainage Pumping Stations						3		Tender/Construction Works	tion Works						
Medium-Term Program	Improvement of Solid Waste Management atong Drainage Channels															
for 2nd Phase Projects	Improvement of O&M Organization and Activities															
	Installation of Equipment and Facilities for Effective O&M								Tender/Construction Works	tion Works						
	Resettlement					Preparatory	Re	Resettlement	Monitoring	donitoring	 					
	Improvement and Rehabilitation Works of Drainage Channels											8	Tender/Cor	Tender/Construction Works	orks	
Long-Term Program for	Improvement of Solid Waste Management atong Drainage Channels															
3rd Phase Projects	Improvement of O&M Organization and Activities															
	Resettlement									Preparatory	Preparatory	Resettlement		Monitoring	<u> </u>	
				-		1	-	-	-	$\left \right $	_	-			1	1

Figure 1 Implementation Schedule of the Master Plan

														ŀ				ũ	Unit: Million Peso	n Peso
Project Cost	oject Cost					Phase	ise 1		_		1	Phase 2		_		Ph	Phase 3			
Phase I Phase 2 Phase 3 Total				2005	5 2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019 2	2020 To	Total
3,806.9 3,432.0 2,464.9 9,703.8			w	2	0	0	2315	756.1	735.5	0	156.2	1160.2 1	1069.3]	1046.3	0	117.4 7	82.7 7	82.5 78	2.3	9703.8
162.9 142.0 106.7 411.6	106.7				0 0	0	162.9	0	0	0	142.0	0	0	0	0	106.7	0	0	0	411.6
3,258.8 2,839.5 2,134.1 8,232.4	9.5 2,134.1 8,232	8,232		4	0 0	0	1921.6	668.6	668.6	0	0	1008.5	925.9	905.1	0	0	711.5 7	11.4 7.	1.2	8232.4
199.8 514.5 426.2 1,140.5	426.2			5	0	0	40.0	79.9	79.9	0	0	171.5	171.5	171.5	0	0	142.1 1	142.1 14	142.0	1140.5
723.2 1,229.7 298.0 2,250.9	298.0			6	0	0	144.6	289.3	289.3	0	0	409.9	409.9	409.9	0	0	99.4	99.3	99.3	2250.9
330.8 971.3 1,409.9 2,712.0	1,409.9			0	0	0	66.2	132.3	132.3	0	0	323.8	323.8	323.7	0	0	470.0 4	470.0 46	469.9	2712.0
2,005.0 124.0 0 2,129.0	0	_		0	0	0	1670.8	167.1	167.1	0	0	103.3	20.7	0	0	0	0	0	0	2129.0
	0			9	0	0	20.3	18.8	0	0	0	46.2	46.2	46.1	0	0	0	0	0	177.6
346.1 312.0 224.1 882.2	224.1			2	0 0	0	210.5	68.7	60.9	0	14.2	105.5	97.2	95.1	0	10.7	71.2	71.1	1.1	882.2
380.7 343.2 246.5 970.4	246.5			4	0 0	0	231.5	75.6	73.6	0	15.6	116.1	106.9	104.6	0	11.7	78.3	78.3	78.2	970.4
241.8 555.2 793.1 1590.1	793.1			95.1	.1 95.1	51.6	0	0	222.1	222.1	111	0	0	317.2	317.2	158.7		0	0	1590.1
226.5 528.8 755.3 1510.6	755.3		9	90.6		45.3		0	211.5	211.5	105.8	0	0	302.1	302.1	151.1		0	0	1510.6
3.8 0 0 3.8	0 0 3.8	3.8	00		0	3.8	0	0	0	0	0	0	0	0	0	0	0	0	0	3.8
11.5 26.4 37.8 75.7	37.8				4.5 4.5	2.5	0	0	10.6	10.6	5.2	0	0	15.1	15.1	7.6	0	0	0	75.7
114.2 103.0 73.9 291.1	73.9				0 0	0	69.4	22.7	22.1	0	4.7	34.8	32.1	31.4	0	3.5	23.5	23.5	23.4	291.1
380.7 343.2 246.5 970.4	246.5				0 0	0	231.5	75.6	73.6	0	15.6	116.1	106.9	104.6	0	11.7	78.3	78.3	78.2	970.4
492.4 477.7 382.5 1352.6		1352.4		5 9.5	.5 9.5	5.2	284.8	93	112.7	22.2	30.3	142.7	131.5	160.4	31.7	30.3	96.3	96.3 9	96.2	1352.6
Sub-Total	Sub-Total	-Total		104.6	.6 104.6		3132.5	56.8 3132.5 1023.0 1239.6	1239.6	244.3	333,4	333.4 1569.9 1446.7		1764.5	348.9	333.3 1059.1		1058.9 1058.3		14878.4
87.2 165.1 236.6 488.9		488.		9 8.2	.2 9.6	12.4	16.7	18.6	21.7	26.7	29.1	32.6	37.1	39.6	42	45.6	46.9	49.4	52.7	488.9
141.5		417.			4 5.9	8.7	12	15.1	18.2	21.3	24.8	28.3	31.8	35.3	37.7	40.2	42.6	45.1	47.4	417.8
23.9 23.6 23.6 7	23.6		71.1		4.8 3.7	3.7	4.7	3.5	3.5	5.4	4.3	43	5.3	4.3	4.3	5.4	4.3	4.3	5.3	71.1
Total	Total	Total	· I	112.8	8 114.2		3149.2	69.2 3149.2 1041.6 1261.3	1261.3	271.0	362.5	362.5 1602.5 1483.8 1804.1	483.8		390.9	378.9 11	06.0 11	378.9 1106.0 1108.3 1111.0		15367.3

Table 1 Disbursement Schedule of the Master Plan

5. FEASIBILITY STUDY ON PRIORITY PROJECTS

(1) Project Cost

1) Main works cost

The works are composed of 3 lots and 11 projects. The main works cost is shown in the following table.

Sub Project Civil Works Cott (million Pesos) Procurrent of Contractor (Equipment of Contr (Equipment of Contractor (Equipment of Contr (Equ		Civil Works Costs of Respecti	ve works	
Facilities in North Manila20.4LCB1. Estero de Sunog Apog I 20.4 LCB- Dredging 166.7 LCB2. Estero de Sunog Apog II 166.7 LCB- Dredging 166.7 ICB3. Blumentritt Interceptor 43.6 $-$ Construction of additional Blumentrit Interceptor 43.6 - Construction of additional Blumentrit Interceptor 563.2 ICB4. Sub total750.3 $-$ Construction of additional Works for Drainage Channel $-$ Construction of additional Works for Drainage ChannelFacilities in South Manila 87.5 LCB1. Estero de Tripa de Gallina, PNR Canal and Calatagan Creek I 87.5 LCB- Dredging 43.5 ICB- Declogging 43.5 ICB- Declogging 7.5 ICB- Declogging 7.5 ICB- Declogging 2.9 ICB- Declogging 0.3 $-$ Declogging- Declogging 2.9 ICB- Declogging $2.905.0$ ICB- Declogging $2.005.0$ ICB- Declogging <td< th=""><th></th><th>-</th><th></th><th>Contractor</th></td<>		-		Contractor
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- Group 2 (Pandacan, Paco, Sta. Clara, Libertad, Makati, Binondo) 880.0 - Group 3 (Escolta and Balete) 68.0 2. Sub total 2,005.0 Installation of Equipment and Facilities for Effective O&M 39.1 Activities 37.6 2. Rainfall and water level observation facilities 1.5	1.	Rehabilitation of 12 Pumping Stations	<u>2,005.0</u>	ICB
- Group 3 (Escolta and Balete)68.02. Sub total2,005.0Installation of Equipment and Facilities for Effective O&M39.1Activities39.11. Emergency O&M equipment37.62. Rainfall and water level observation facilities1.5		- Group 1 (Aviles, Quiapo, Valencia, Tripa de Gallina)	1,057.0	
2.Sub total2,005.0Installation of Equipment and Facilities for Effective O&MICBActivities39.11.Emergency O&M equipment2.Rainfall and water level observation facilities1.51.5		- Group 2 (Pandacan, Paco, Sta. Clara, Libertad, Makati, Binondo)	880.0	
Installation of Equipment and Facilities for Effective O&MActivities39.11. Emergency O&M equipment37.62. Rainfall and water level observation facilities1.5		- Group 3 (Escolta and Balete)		
Activities39.1ICB1. Emergency O&M equipment37.62. Rainfall and water level observation facilities1.5			2,005.0	
1. Emergency O&M equipment 37.6 2. Rainfall and water level observation facilities 1.5			30.1	ICB
2. Rainfall and water level observation facilities 1.5				ICD
5. Sub total 301	3.	Sub total	39.1	
Grand Total 3.252.5				

Civil Works Costs of Respective Works

2) Cost for resettlement (700 families)

- Total resettlement cost:

- Resettlement cost excluding land acquisition cost:
- Land acquisition cost for relocation site:

Php192.2 million

Php164.1 million Php28.1 million

3)	Cost for compensation for additional wo	orks
-	Total compensation cost for additional works:	Php19.1 million
-	Land acquisition:	Php2.3 million
-	House compensation:	Php16.8 million
4)	Cost for community-involved solid waste	management
-	Total cost for community-involved SWM:	Php87.2 million
-	Cost for BEM and Team ESTERO activities:	Php63.3 million
-	Cost for IEC:	Php23.9 million
5)	Cost for installation of equipment and fac	ilities for effective O&M activities
-	Total cost for installation of equipment and fa	cilities: Php39.1 million
-	Cost for emergency O&M equipment:	Php37.6 million
-	Cost for additional hydrological equipment:	Php1.5 million
		Note: The cost is included in civil works cost.

6) Annual O&M cost

- Annual cost for operation and maintenance activities: Php241.0 million

(2) Project Cost

The project cost of the priority projects except price contingency is estimated at Php4,952.0 million as shown in the following table.

FIUJ		
Item	Amount (million Pesos)	Remarks
1. Civil Works cost	3,415.1	
1.1 Main works	3,252.5	incl. preparatory/temporary cost
1.2 Miscellaneous	162.6	5 % of (1.1)
2. VAT	341.5	10 % of (1)
3. Resettlement and Compensation Cost	221.9	
3.1 Resettlement cost	192.2	
3.2 Compensation cost for additional works	19.1	
3.3 Miscellaneous	10.6	5 % of (3.1+3.2)
4. Government administration cost	102.5	3 % of (1)
5. Engineering services cost	341.5	10 % of (1)
6. Physical contingency	442.3	10 % of (1+2+3+4+5)
7. Supporting measures cost	87.2	
7.1 BEM and Team ESTERO	63.3	
7.2 IEC	23.9	
8. Total project cost	4,952.0	

Project Cost

Note: US\$1.0=Php55=JY110 (July 2004)

(3) **Project Justification**

The economic viability of the priority projects was thus figured out as follows.

Results of Economic Analysis (Future Condition, Priority Projects, All Study Area)

NPV	Php 12,191 mil.
B/C	4.3
EIRR	36.6 %

In line with the same reason as described in the Master Plan, the priority projects also can be justified from the economic viewpoint to take a next step in accordance with the proposed schedule.

(4) Implementation Program

1) Implementation agency

The drainage facilities and solid waste management in the core area of Metropolitan Manila are now under the responsibility of MMDA and LGUs, however, the implementation of the proposed Master Plan and Priority Projects will require the involvement of many agencies including DPWH, MMDA, NHA, LGUs and others in order to carry out the drainage improvement project as well as to maintain a good coordination among them.

It is necessary to decide an implementing agency for the implementation of projects and to establish a coordination committee for smooth implementation of the Master Plan and Priority Projects.

It is proposed that DPWH coordinate the related government organizations as the main implementing agency for the Study in order to attain the aim of drainage improvement in the core area of Metropolitan Manila.

2) Implementation Schedule

The target year of the Priority Projects is 2010. The implementation and disbursement schedules are shown in *Figure 2* and *Table 2*.

(5) Resettlement

1) Resettlement action plan guideline

The Action Plan may include, at the least, the following items and contents.

- Rationale and Objectives
- Project Description that includes its Scope and Schedule
- Scale and Types of Impacts
- Legal Bases
- Resettlement Site
- Socio-Economic Profile of the Affected Families and Communities
- Setting of Cut-Off Date
- Compensation
- Demolition Date
- Public Consultation and Hearing
- Options for Resettlement Assistance
- Post-Relocation Assistance for Reconstruction of Livelihood
- Provision of Social Services
- Grievance and Complaints
- Monitoring
- Funds Sources

2) Considerations required

There are particular things to be considered in the preparation of the Resettlement Action Plan in order to have a clear picture of the Plan. First requirements are to draw:

- A flow chart of the resettlement operation plan by step of tasks
- A matrix to explain what section of responsible organization(s) will work on each component/step/task and how many staff members shall be assigned
- What kinds of groups shall be organized at the barangay level and the government level to assist the PAFs on resettlement such as Task Force, Inter-Agency Committee, Monitoring Team, etc. and their duties.

(6) Experimental Activities at Pilot Barangay

The following barangays have been selected as experiment sites on environmental management:

Manila City : Barangay 195 (Population: 1249) Pasay City : Barangay 46 (Population: 4509) Makati City : Barangay Palanan (Population: 16,614)

Community activities being conducted by Experiment are as follows:

- Conduct of IEC at barangay level
- Garbage/solid waste collection management at barangay level
- Cleaning of drainage channels at barangay level
- Pollution control at barangay level

The results of the experiment show the effectiveness of barangay environmental management activities with the appointment of a Barangay Environmental Manager (BEM) and the formation of Team ESTERO (Environmental Strategic Task for Estero Renewal Organization). The barangay people that participated in the experiment mostly have a positive attitude towards the process experienced in the experimental activities and the promotion of community-involved solid waste collection management and maintenance of drainage channels.

ltem	2005 2006	2007	2008	2009	2010
Lot I: Rehabilitation and Additional Works of Drainage Channel Facilities in North Manila					
1) Estero de Snog Apog I (LCB)					
2) Estero de Snog Apog II (LCB)					
3) Blumentritt Interceptor (ICB)					
Lot II: Rehabilitation and Additional Works of Drainage Channel Facilities in South Manila					····
1) Estero de Tripa de Gallina, PNR Canal & Calatagan Creek I (LCB)					
2) Pasong Tamo Drainage Main (LCB)					
3) Buendia Outfall (ICB)					
4) Zobel Roxas Drainage Main (ICB)					
5) Faraday Drainage Main (ICB)					
Lot III: Rehabilitation and Additional Works of Drainage Pumping Stations					
1) First group (Aviles, Quiapo, Valencia, Tripa de Gallina) (ICB)					
2) Second group (Pandacan, Paco, Sta. Clara, Libertad, Makati, Binondo) (ICB)					
3) Third group (Balete, Escolta) (ICB)					
Community-Involved Solid Waste Management					
Improvement of Operation and Maintenance Organizationa and Activities					
Installation of Equipment and Facilities for Effective O&M					
Resettlement	Preparatory Resettlement	ament	Monitoring		

Figure 2 Implementation Schedule of the Priority Projects

Securing Budget
 Securing Budget
 Detailed Design
 Tendering
 Construction

I able 2 Disbursement Schedule of the Priority Projects Unit: Million Pes								Willion Dogo
	Project			V	ar		Unit. I	VIIIIOII Feso
Work Item	Cost	2005	2006	2007	2008	2009	2010	Total
Civil Works	3,415.1	2003	0.0		2209.6		501.2	3,415.1
1) Main	3,252.5	20.4	0.0		2104.4		477.3	3,252.5
- Rehabilitation and Additional Works for	750.3	20.4	0.0	33.3	254.5	254.4	187.7	750.3
Drainage Channel facilities in North	750.5	20.4	v	55.5	234.3	234.4	107.7	750.5
Manila								
a) Estero de Sunog Apog I	20.4	20.4	0	0	0	0	0	20.4
b) Estero de Sunog Apog II	166.7	0	0	33.3	66.7	66.7	0	166.7
c) Blumentritt Interceptor	563.2	0	0	0	187.8	187.7	187.7	563.2
- Rehabilitation and Additional Works for	458.1	0	0	18	158.8	158.8	122.5	458.1
Drainage Channel facilities in South								
Manila								
a) Estero de Tripa de Gallina, PNR	87.5	0	0	17.5	35	35		87.5
Canal and Calatagan Creek I								
b) Buendia Outfall	43.5	0	0	0	14.5	14.5	14.5	43.5
c) Zobel Roxas Drainage Main	54.9	0	0	0	18.3	18.3	18.3	54.9
d) Pasong Tamo Drainage Main	2.9	0	0	0.5	1.2	1.2		2.9
e) Faraday Drainage Main	269.3	0	0	0	89.8	89.8	89.7	269.3
- Rehabilitation of Pumping Station	2,005.0	0	0	0	1671	167.1	167.1	2,005.0
a) Group 1	1,057.0	0	0	0	880.8	88.1	88.1	1,057.0
b) Group 2	880.0	0	0	0	733.4	73.3	73.3	880.0
c) Group 3	68.0	0	0	0	56.6	5.7	5.7	68.0
- Installation of Equipment and Facilities	39.1	0	0	0	20.3	18.8	0.0	39.1
2) Miscellaneous	162.6	1	0	2.6	105.2	29.9	23.9	162.6
VAT	341.5	2.1	0.0	5.4	221.0	62.9	50.1	341.5
Resettlement and Compensation Cost	221.9	0	134.5	87.4	0	0	0	221.9
1) Resettlement Cost	192.2	0	128.1	64.1	0	0	0	192.2
2) Compensation cost for additional works	19.1	0	0	19.1	0	0	0	19.1
3) Miscellaneous	10.6	0	6.4	4.2	0	0	0	10.6
Government Administration Cost	102.5	0.6	0	1.6	66.3	18.9	15.1	102.5
Engineering Services	341.5	2.1	0	5.4	221	62.9	50.1	341.5
Physical Contingency	442.3	2.6	13.5	15.4	271.7	77.4	61.7	442.3
	-Total	28.8	148.0	169.1	2989.6	851.1	678.2	4,864.8
Supporting Measure Cost	87.2	8.2	9.6	12.4	16.7	18.6	21.7	87.2
1) BEM and Team ESTERO	63.3	3.4	5.9	8.7	12	15.1	18.2	63.3
2) IEC	23.9	4.8	3.7	3.7	4.7	3.5	3.5	23.9
	Total	37.0	157.6	181.5	3006.3	869.7	699.9	4,952.0

Table 2 Disbursement Schedule of the Priority Projects

6. CONCLUSION AND RECOMMENDATION

The proposed Master Plan and Priority Projects for the core area are effective in terms of technical, economic, social and environmental aspects for drainage improvement in the core area. By the implementation of the proposed drainage improvement plan, the severe inundation area will significantly be reduced and improved. It is recommended for the Government of the Philippines to take immediate actions for the implementation of the proposed measures, because the core area of Metropolitan Manila is very important economically and socially in the country, but extremely vulnerable to flood and inundation problems. The Study recommends the actions as follows.

- (1) The rehabilitation of the existing major drainage facilities: drainage channels and drainage pumping stations, shall be conducted according to the proposed schedule in order to prevent/mitigate the damages caused by floods and inundation in the core area of Metropolitan Manila. The Priority Projects identified in the Master Plan shall require immediate actions, and be conducted duly according to the schedule.
- (2) The relocation of informal settlers living inside the target drainage channels (esteros/creeks) shall be conducted before dredging. The implementing agencies shall select resettlement sites and prepare a "Resettlement Action Plan" for the Priority Projects and the Master Plan through a series of public consultation, based on the resettlement guideline prepared in the Study and the JICA guideline for environmental and social awareness, and shall avoid executing any summary evictions and returnees. Although there are some structures encroaching partly the drainage channel, the detailed number of project affected people for relocation or structure for compensation shall be decided based on the detailed design.
- (3) The O & M organizations shall be improved and barangay-involved O & M system shall be established, and those organization shall conduct not only proper O & M activities for drainage facilities but also carry the responsibility for proper solid waste collection management at the barangay level to avoid illegal activities for sustaining the capacity of the drainage facilities after the rehabilitation/improvement of drainage channels.
- (4) The major drainage pumping stations require detailed rehabilitation programs through overhauling and the 12 drainage pumping stations require rehabilitation, but the 4 drainage pumping stations: Quiapo, Aviles, Valencia and Tripe de Gallina, are critical conditions requiring immediate actions for rehabilitation.
- (5) The implementing agency shall be decided and organize a coordination committee for the implementation of the Master Plan and Priority Projects, because the implementation of the Master Plan and Priority Projects shall require various concerned central and local government agencies and stakeholders.
- (6) The barangay environmental management shall be extended to other barangay along esteros/creeks to promote the community participation for improvement of various barangay activities including improvement/sustainment of the drainage capacity. The BEM (Barangay Environmental Manager) and Team ESTERO (Environmental Strategic Task for Estero Renewal Organization) activities conducted at three pilot barangays (Manila: Barangay 195, Pasay: Barangay 46, Makati: Barangay Palanan) as an experiment, would be an effective way for enhancement of public awareness through public education, for promotion of public participation for solid waste collection management as well as for prevention against illegal activities like dumping solid waste into drainage channels and informal settlement in public spaces.

- (7) The database for the Study, which has been developed and transferred to the implementing agency and concerned organizations (DPWH, MMDA and LGUs), shall be utilized and updated periodically for the O & M of drainage facilities and the coordinated activities shall be required among the concerned agencies.
- (8) DPWH as the implementing agency shall take the initiative to continue the preparation for the implementation of Priority Projects as follows:
 - Preparation of the Environmental Impact Statement (EIS) based on the Environmental Impact Assessment (EIA) prepared in the Study and get an Environmental Compliance Certificate (ECC) for Priority Projects.
 - Preparation of a Resettlement Action Plan (RAP) shall be conducted according to the proposed the guideline of social awareness and resettlement, enough consideration of necessary social and basic infrastructures.
 - Preparation of Implementation Program (IP) for financial arrangement shall include necessary measures for drainage improvement of the core area of Metropolitan Manila and also necessary measures required for the resettlement plan.
 - Preparation for resettlement sites for the Phases 2 and 3 in the Master Plan shall be conducted according to the proposed relocation schedule of project affected people along the drainage channels.
 - Preparation for countermeasures for rapid urbanization to lower runoff coefficient shall be conducted in order to establish sustainable drainage system.

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ABBREVIATION

AASHTO:	American Association of State Highway and Transportation Official
ABC:	Association of Barangay Captains
ADB:	Asian Development Bank
ASEP:	Association of Structural Engineers of the Philippines
ATC:	Applied Technical Council
BOC:	Bureau of Construction
BOD:	Bureau of Design
BOE:	Bureau of Equipment
BOM:	Bureau of Maintenance
BPW:	Bureau of Public Works
CH:	City Hall
CHR:	Commission for Human Rights
CIDSS:	Comprehensive and Integrated Delivery of Social Service
CLUP:	Comprehensive Land Use Plan
CMP	Community Mortgage Program
CSC:	Civil Service Commission
DAO:	DENR Administrative Order
DBM:	Department of Budget and Management
DBP	Development Bank of Philippines
DECS:	Department of Education, Culture and Sports
DILG:	Department of the Interior and Local Government
DENR:	Department of Environment and Natural Resources
DPWH:	Department of Public Works and Highways
DSWD:	Department of Social Welfare and Development
DOF:	Department of Finance
DOH:	Department of Health:
DOT:	Department of Tourism
DOTC:	Department of Transportation and Communications
DWO:	Drainage and Waterways Operation, MMDA
ECC:	Environmental Compliance Certificate
EIA:	Environmental Impact Assessment
EIS: EFCOS:	Environmental Impact Statement
	Effective Flood Control and Operation System
FAPs:	Foreign Assisted Projects Flood Control and Drainage Division. DPWH
FCDD: FCSEC:	C C
GDP:	Flood Control and Sabo Engineering Center Gross Domestic Product
GDF: GIS:	Geographic Information System
GOJ:	Government of Japan
GOJ. GOP:	Government of Republic of the Philippines
GOI: GNP:	Gross National Product
GPS:	Global Positioning System
GRDP:	Gross Regional Domestic Product
GSIS:	Government Service Insurance System
HES:	Human Ecology and Security
HGC:	House Guarantee Corporation
HOC: HDMF:	Home Development Mutual Fund
HIGC:	Home Insurance Guaranty Corporation (Now called HGC)
HLURB:	The Housing and land Used Regulatory Board
HUDCC:	Housing and Urban Development Coordinating Council
ICSI:	Institute of Church and Social Issues
IBRD:	International Bank for Reconstruction and Development (World Bank)

JICA:	Japan International Cooperation Agency
JBIC:	Japan Bank for International Cooperation
LGC:	Local Government Code
LGU:	Local Government Unit
	Local Government Unit Makati City
	Local Government Unit City of Manila
LGU-Pasay:	Local Government Unit Pasay City
LGU-rasay.	Light Rail Transit
MBN:	Minimum Basic Needs
MDF:	Municipal Development Fund
MLLW:	Mean Lower Low Water Level
MMC:	Metropolitan Manila Council
MMDA:	Metropolitan Manila Development Authority
MNH:	Manila North Harbor
MSH:	Manila South Harbor
MSL:	Mean Sea Level
MWSS	Metropolitan Waterworks and Sewerage System
NAIA:	Ninoy Aquino International Airport
NAMRIA:	National Mapping and Resources Information Authority
NAPC:	National Anti-Poverty Commission
NCR:	National Capital Region, DPWH
NCSO:	National Census and Statistics Office
NDCC:	National Disaster Coordinating Council
NEDA:	National Economic and Development Authority
NGO:	Non-Government Organization
NHA:	National Housing Authority
NAMRIA:	National Mapping & Resources Information Authority
NHMFC:	National Home Mortgage Finance Corporation
North Manila:	North or right bank of the Pasig River
NSO:	National Statistics Office
NWRB:	National Water Resources Board
NWSS:	Manila Waterworks and Sewerage System
OCD:	Office of Civil Defense
OECF:	Oversea Economic Cooperation Fund
PAGASA:	Philippines Atmospheric, Geophysical & Astronomical Services Administration
PCUP:	Presidential Commission for the Urban Poor
PD:	Presidential Decree
PPA:	Philippine Port Authority
PNP:	Philippine National Police
PSFO:	Pumping Stations and Floodgates Operation, MMDA
PMO: PNR:	Project Management Office Philippine National Railway
PO:	People's Organization
PRRC:	Pasig River Rehabilitation Commission
RA:	Republic Act
	South or left bank of the Pasig River
SSS:	Social Security System
SWMO:	Solid Waste Management Office
TWG:	Technical Working Group
UDHA:	Urban Development and Housing Act
UNHCR:	United Nations High Commissioner for Refugees
UN-OCHA:	United Nations Office for the Coordination of Humanitarian Affaires
UTM:	Universal Transverse Mercator Projection
UP:	University of Philippines
UPO:	Urban Poor Organization

WB:	World Bank
WHO:	World Health Organization

(Study and Project)

MMEIRS :	Earthquake Impact Reduction Study for Metropolitan Manila (JICA), 2004				
MMUTIS :	Metro Manila Urban Transport Integration Study, 1999				
PRDP:	Pasig River Environment Management and Rehabilitation Sector &				
	Development Program				
SEDLMM:	Study on the Existing Drainage Laterals in Metro Manila (JICA), 2000				

(Unit)

ha:	Hectare
Php:	Philippine peso

Chapter 1

INTRODUCTION

CHAPTER 1 INTRODUCTION

1.1 BACKGROUND

This Final Report presents all the results of the Study conducted from February 2004 to March 2005. The Study has been conducted according to the Implementing Arrangement (I/A) on the Technical Cooperation for the Study agreed among Metropolitan Manila Development Authority (MMDA), Department of Public Works and Highways (DPWH) and the Preparatory Study Team of Japan International Cooperation Agency (JICA) on February 26, 2003.

The study area covers Metropolitan Manila's core area, which is vulnerable to floods from the Pasig River, and stormwater and high tides of Manila Bay, because of its low-lying topography and meteorological/hydrological conditions.

The basic concepts of the existing drainage improvement measures for the core area are based on "Plan for the Drainage of Manila and Suburbs", prepared by the Bureau of Public Works (BPW) of the Government of the Philippines in 1952, which is composed of flood control measures and stormwater control measures for the city of Manila and its suburbs. The Plan was reviewed by international agencies in the 1960s.

After the severe flood in 1972 the Government of Japan (GOJ) started the financial assistance to the Government of the Philippines (GOP) for the flood control project for the Pasig River and the stormwater drainage improvement project for the core area. The Mangahan Floodway and the 10 major drainage pumping stations were completed by 1984 and five other major drainage pumping stations were completed by 1984 and five other major drainage pumping stations were completed by 1987. Accordingly, the floods from the Pasig River and the inundation area/depth/duration by stormwater have significantly been reduced in the core area.

However, still there are remaining severe inundation areas locally in the core area, which cause heavy traffic and disturbance in the commercial activities and urban living. The 1999 severe inundation revealed that the drainage facilities need to be reviewed and improved for their discharge capacities through various measures such as remedial and additional works to the existing drainage facilities, improvement of O & M organizations and activities, improvement of solid waste management practices, prevention of illegal activities and promotion of public participation through enhancement of public awareness for drainage improvement.

The drainage channels have lost their original discharge capacities because the illegal dumping of solid waste into drainage channels and the encroachment of numerous informal settlers inside drainage channels, disturbing proper O & M activities are decreasing their conveyance capacities. Also the dumped solid waste flows into the drainage pumping stations and affects the lifespan of the pump facilities by overloading together with their poor water quality.

Due to the request from the Government of the Philippines, the Government of Japan decided to conduct a Comprehensive Study on Drainage Improvement in the Core Area of Metropolitan Manila through JICA, which is the official agency responsible for the implementation of technical cooperation programs of GOJ.

1.2 OBJECTIVES OF THE STUDY

The objectives of the Study are:

- to formulate a Master Plan of comprehensive drainage improvement for the core area of Metropolitan Manila,
- to conduct a Feasibility Study on the priority projects/areas identified in the Master Plan,
- to prepare guidelines for comprehensive drainage improvement, and
- to transfer technology and knowledge of the method and management of comprehensive drainage improvement to Philippine counterpart personnel in the course of the Study.

1.3 STUDY AREA

The study area is the core area (73 km²) of Metropolitan Manila, covering the City of Manila and parts of the Cities of Caloocan, Quezon, Pasay, Makati and Municipality of Taguig, and composed of about 1,200 barangays, which are the smallest administrative units.

1.4 STUDY SCHEDULE

The Study is conducted for a period of 14 months, which is composed of two phases as follows:

(1) 1st Phase (From February 2004 to August 2004): Master Plan Study

The task is formulating a Master Plan and selecting priority projects for F/S. During the phase the 1st field works were conducted. The reports issued are as follows:

- Inception Report in February 2004
- Progress Report in April 2004
- Interim Report in August 2004

During the period the workshops and technical seminar held are as follows:

- 1st Public Participation Workshop on March 10, 2004 after the Inception Report
- 1st Technical Seminar on May 19,2004 after the Progress Report
- 2nd Public Participation Workshop on May 21, 2004 after the Progress Report
- 3rd Public Participation Workshop on July 22, 2004 after the 1st Field Works
- 1st Barangay Cluster Workshop on July 23, 2004 after the 1st Field Works

(2) 2nd Phase (From September 2004 to March 2005): F/S on the Priority Projects

The task is to conduct F/S on the priority projects selected in the Master Plan. During this phase the 2^{nd} field works were conducted. The reports issued are as follows:

- Draft Final Report in February 2005
- Final Report in March 2005

During the period the workshops and technical seminar held are as follows:

- 4th Public Participation Workshop on October 1, 2004 after the Interim Report
- 2nd Barangay Cluster Workshop on October 22, 2004 after the Interim Report
- 2nd Technical Seminar on January 18, 2005 after the 2nd Field Work
- 5th Public Participation Workshop on January 19, 2005 after the 2nd Field Works
- 3rd Barangay Cluster Workshop on January 20, 2005 after the 2nd Field Works
- 6th Public Participation Workshop on March 2, 2005 after the Draft Final Report

The workshops and technical seminars conducted are outlined and shown in *Annex-1.1* to *Annex 1.3*, and the detailed information is shown in *Supporting Report N*.

The public consultation meetings for the Project Affected People were held in November 2004 and January 2005 in the EIA study. The detailed information is shown in *Supporting Report K*.

1.5 APPROACH AND METHODOLOGY

In order to cope with the drainage problems in the core area, the Study has been conducted with due consideration of the existing drainage conditions as follows:

- (1) Through investigation and analysis on the existing drainage systems, land use, drainage facilities and their discharge capacities, the problems are identified, and the existing drainage systems are assessed with and without improvement conditions by the hydrological and hydraulic model developed for the Study.
- (2) The existing drainage channels have mostly been without their original discharge capacities because of heavy illegal dumping of solid waste in drainage channels and numerous informal settlers encroaching drainage channels. The basic measures are to recover the original discharge capacities of the existing drainage channels by relocation of informal settlers and by dredging.
- (3) The flood/inundation area maps for the 1999 flood have been prepared. In the core area severe inundation areas are identified and improvement measures by remedial works and additional facilities are studied.
- (4) The existing conditions of dumped solid waste have been surveyed at 5 major drainage pumping stations and 20 spots at drainage channels, in order to assess the solid waste dumped into the drainage channels.
- (5) O & M organizations and their activities have been investigated for major pumping stations, drainage channels and solid waste collection management. Proper O & M activities are fundamental to improve and sustain the discharge capacities of existing drainage channels and involvement of barangay communities for O & M activities of drainage channels is considered.

- (6) Illegal activities and informal settlers have been investigated along drainage channels through social questionnaire and interview surveys because the public participation shall be a basic need for improvement and sustainment of the capacity of drainage facilities.
- (7) In order to conduct proper O & M activities and to reduce heavy sedimentation and dumped solid waste, the problem caused by informal settlers and informal activities along drainage channels should be addressed through enhancement of public awareness.
- (8) Database has been developed for the Study to support planning and future O & M activities of the responsible organizations as one of the supporting tools.
- (9) The Master Plan and priority projects are prepared after assessing the existing conditions from technical, social, economic and environmental aspects.
- (10) For effective technical transfer daily on-the-job training and periodical technical meetings together with technical seminars and workshops have been conducted.

1.6 FIELDS OF THE STUDY

During the Study the collection and analyses of data and information have been conducted in the following field:

- Meteorology and hydrology
- Hydrological and hydraulic modeling
- Drainage planning
- Drainage facility design
- Solid waste management
- Social issues/Public participation
- Operation and maintenance for drainage
- Construction plan and cost estimation
- Socio-economy
- Environment
- Database development

During the Study supplementary cross-sectional surveys on drainage channels, questionnaire survey for social aspects, IEE and field investigation in general are conducted in the Phase 1, and supplementary cross-sectional/longitudinal survey, geological investigation, EIA and supplementary field investigation for priority projects are conducted in Phase 2 to support the available data and information for the Study.

For supplementary longitudinal and cross-sectional surveys, the benchmarks used in the JICA Study in 2000 (SEDLMM) were checked based on the primary benchmark (BM-ML3) that was used for the digital topographic map (1:5000) prepared by the JICA Study in 2004 (MMEIRS).

1.7 COMPONENT OF THE REPORTS

This report presents all results of the Study conducted during the period from February 2004 to March 2005. The report consists of the following:

- Summary
- Main Report
- Supporting Reports (Volumes I, II and III):

(Volume I)

- A Database
- B Meteorology and Hydrology
- C Flood and Inundation
- D Mathematical Model and Simulation
- E Drainage Facility Plan
- F Preliminary Design
- G Cost Estimation
- H Economic Evaluation

(Volume II)

- I Social Issues
- J Public Participation
- K Environment (IEE and EIA)
- L Solid Waste Survey on Esteros
- M Guideline for Drainage Improvement
- N Workshop / Seminar

(Volume III)

- O Experiment at Pilot Barangays
- Data Books I and II

1.8 EXECUTION OF THE STUDY

The Study Team is composed of the consultants selected by JICA. The main counterpart agency of the Study, DPWH, assigned the members of the counterpart team to work closely with the consultants. DPWH has organized a Technical Working Group and a Steering Committee for the Study as well. JICA organized an advisory committee for the Study in Japan. The 3rd Steering Committee held on July 20, the committee decided to organize a sub-committee for resettlement issues and the 6th Steering Committee on March 1, 2004 decided to be kept for following up the projects. Members of each organization and staff are listed and shown in *Annex 1.4* to *Annex 1.7*.

In addition, MMDA and the LGUs have assigned responsible supporting staff for the Study.

Annex 1.1: Public Participation Workshop

No.	Date	Time	Venue	Number of Participants	Contents	
1	March 10, 2004	9:00 - 17:30	Philippine Trade Training Center	66	 To understand and appreciate the Study To identify the concerns, problems/issues on drainage 	
2	May 21, 2004	8:00 - 17:00	Philippine Trade Training Center	65	 To discuss the present state of the structural, non-structural and supportin measures for drainage improvement To propose the structural, non-structura and supporting measures 	
3	July 22, 2004	8:00 - 17:00	Philippine Trade Training Center	57	- To analyze the major factors that influence the successful implementation of the project using S.W.O.T. analysis	
4	October 1, 2004	8:00 - 17:00	Traders Hotel, Manila	72	 To develop and prepare the LGU Operation/Maintenance guidelines for priority projects 	
5	January 19, 2005	8:00 - 17:00	Traders Hotel, Manila	49	 To classify the O & M as activities for pre-construction, construction and operation To identify the responsible agency and its specific role during each stage To prepare the guidelines for the monitoring of the O & M 	
6	March 2, 2005	8:00 - 17:00	Traders Hotel, Manila	106	 To elicit reactions and comments about the final result of the Study To discuss how the proposed project from the Study could be incorporated into the LGU's Development Plan. 	

Main Target Group: Concerned Government and Non-Government Organizations

Annex 1.2: Barangay Cluster Workshop

No.	Date	Time	Venue	Number of Participants	Contents	
1	July 23, 2004	8:00 - 17:00	Bayview Park Hotel, Manila	43	- To analyze the major factors that influence the successful implementation of the project using S.W.O.T. analysis	
2	October 22, 2004	8:00 - 17:00	Traders Hotel, Manila	166	- To develop and prepare the Barangay Operation/Maintenance guidelines for priority projects	
3	January 20, 2005	8:00 - 17:00	Traders Hotel, Manila	109	 To classify the O & M as activities for pre-construction, construction and operation To identify the responsible agency and its specific role during each stage To prepare the guidelines for the monitoring of the O & M 	

Main Target Group: Barangays Affected by the Project

Annex 1.3: Technical Seminar

No.	Date	Time	Venue	Number of Participants	Contents
1	May 19, 2004	8:00 - 17:00	Bayview Park Hotel, Manila	53	- Study Approach /Methodology and Finding and Observation
					Drainage System Assessment
					Hydrological/Hydraulic Analysis
					• Drainage Planning
					Solid Waste Management
2	January 18, 2005	8:00 - 17:00	Traders Hotel, Manila	47	- Drainage and Solid Waste Management in Japan
					- Result and Output of the Study
					• Database
					 Existing Condition of Drainage System
					• Drainage Improvement Plan

Main Target Group: Concerned Government and Non-Government Organizations

ANNEX 1.4: JICA ADVISORY COMMITTEE AND JICA STUDY TEAM

Name	Position	Affiliation
Nobuhisa TAKEDA	Chairman of Advisory	Senior Advisor (Public Participation)
Nobumsa TAKEDA	Committee	Japan International Cooperation Agency
		Senior Research Fellow (Flood Control)
Takaaki KUSAKABE		National Institute for Land and
	Member of Advisory Committee	Infrastructure Management
		Ministry of Infrastructure, Land and
		Transportation
		Senior Engineer (Urban Drainage and
Kazuhiko KOMINE	Member of Advisory	Sewerage)
	Committee	Department of Sewerage
		Fukuoka City

JICA Study Team

Name	Assignments		
Hajime TANAKA	Team Leader		
Takayuki NOBE	Deputy Team Leader / Drainage Planning (1)		
	Deputy Team Leader / Environment		
Akinori SATO	/ Solid Waste Management		
Tadanori KITAMURA	Drainage Planning (2) / Hydraulics		
Ryosaku NAGATA	Drainage Facility Design		
M. M. Sabbir Hassan	Hydrological and Hydraulic Modeling		
Akio ISHII	Solid Waste Analysis		
Sonoe YAMADA	Social Issue / Public Participation (1)		
Felixberto Hansen Roquia, Jr.	Public Participation (2)		
Tsutomu KAMEYAMA	Operation and Maintenance		
Kenji MORITA	Database		
Hidemaro SAIGA			
Toshiro IWAHASHI	Construction Planning / Cost Estimation		
Shingo SATO	Economics / Finance		

Name	Designation	Office	Responsibility	
Napoleon S. Famadico	Engineer IV	DPD-PS	Team Leader	
Orlando M. Casio	Engineer III	DPD-PS	Deputy Team Leader	
			Drainage Planning	
Jesus O. Averilla	Sr.Env'I.Plng.Sp.	DPD-PS	Deputy Team Leader	
			Env't Solid Waste Management	
Leonila Mercado	Engineer IV	PMO-MFCP	Coordinator	
			Drainage Planning, Hydraulics	
Elmo F. Atillano	Engineer III	DPD-PS	Hydrological and Hydraulic	
			Modeling	
Marceline G. Tolentino,	Engineer III	DPD-PS	Drainage Facility Design	
Jr.				
Manuel M. Leano		PMO-MFCP	Solid Waste Analysis	
Leonardo P. Sanchez		NCR	Social Issue/Public Participation	
			(1)	
Joselito B. Manoos		NCR	Public Participation (2)	
		NGD		
Myrna M. Rodriguez		NCR	Social Issues/Relocation	
Aquilina T. Decilos	Engineer III	DPD-PS	Const'n Planning/Cost Estimation	
			8	
Diana Parubrub	Data Encoder	DPD-PS	Database	
Silverio Auxtero	Engineer Asst.	DPD-PS	Operation and Maintenance	
Estelita M. Leonado	Economist III	DPD-PS	Economics/Finance	

ANNEX 1.5: COUNTERPART TEAM

	Name	Designation	Office	Responsibility
1	Manuel M. Bonoan	Undersecretary	DPWH	Chairman
2	Cesar Lacuna	Deputy Chairman	MMDA	Co-Chairman
3	Ruben S. Reinoso, Jr	Asst. Director General	NEDA	Member
4	Percival C. Chavez	Chairperson	PCUP	Member
5	Rolu P. Encarnacion	Weather Service Chief	PAGASA	Member
6	Lailani C. Basig	Project Officer II	HUDCC	Member
7	Ma. Alma T. Valencia	Deputy Manager	NHA	Member
8	Alicia R. Bala	Regional Director	DSWD	Member
9	Leonor C. Cleopas	Manager	MWSS	Member
10	Resito David	Project Director	PMO-FCSEC	Member
11	Toshiyuki KANO	JICA Advisor	PMO-FCSEC	Member
12	Akito KAGAWA	JICA Expert	DPWH	Member (- May 2004)
13	Shunta DOZONO	JICA Expert	DPWH	Member (June 2004 -)
14	Jejomar C. Binay	City Mayor	Makati City	Member
15	Jose L. Atienza	City Mayor	Manila City	Member
16	Wenceslao B. Trinidad	City Mayor	Pasay City	Member
17	Feliciano R. Belmonte	City Mayor	Quezon City	Member
18	Sigfrido R. Tinga	City Mayor	Taguig City	Member
19	Enrico Recom Echiverri	City Mayor	Caloocan City	Member

ANNEX 1.6: STEERING COMMITTEE

	Name	Designation	Office	Responsibility
1	Patrick Gatan	Project Director	DPWH-PMO-MFCP 1	Head
2	Vernon M. Espiritu	Planning Officer IV	MMDA	Co-Head
3	Alejandro F. Salvador	Principal Engineer	NEDA	Member
4	Resito V. David	Project Director	PMO-FCSEC	Member
5	Gerome M. Dela Rosa	Assistant Director	NCR	Member
6	Gilberto S. Reyes	Assistant Director	BOD	Member
7	Camilo G. Foronda	Office-in-Charge	Legal Service	Member
8	Mario G. Navarro	Project Manager II	PMO-MFCP I	Member
9	Dolores Hipolito	Project Manager II	PMO-FCSEC	Member
10	Rebecca T. Garsuta	Engineer V	Planning Service	Member
11	Nelson A. Morales	City Engineer	Makati City	Member
12	Armando L. Andres	City Engineer	Manila City	Member
13	Edwin Y. Javaluyas	City Engineer	Pasay City	Member
14	Joselito B. Cabungkal	City Engineer	Quezon City	Member
15	Rolando D. Eduria	City Engineer	Caloocan City	Member
16	Marcelo M. Sertajuan	City Engineer	Taguig City	Member

ANNEX 1.7: TECHNICAL WORKING GROUP