

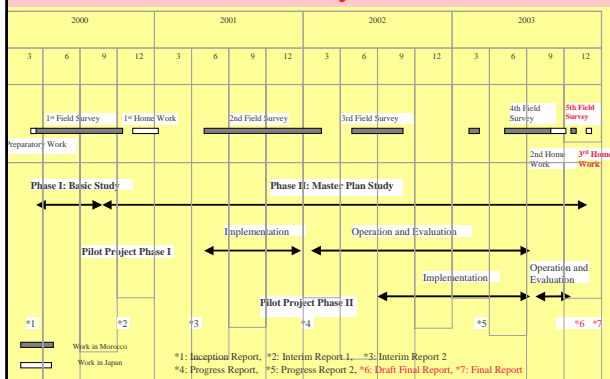
## The Master Plan Study on Flood Forecasting and Warning System For Atlas Region in the Kingdom of Morocco

(Formulation of Master Plan)

November 2003



## Tentative Study Schedule



## Problems of Existing FFWS

Subsystem		Problems
Hydrological Observation and Information Collection	Observation	Network is poor in quality and quantity
	Data Transmission	Manual and voice communication, etc.
	Collection	Accuracy is poor
Data Analysis, Forecasting, Distribution of Flood Information	Data Analysis	Insufficient data analysis, etc.
	Forecasting	No forecasting (no simulation model), etc.
	Announcement	No criteria for announcement, etc.
	Distribution	Inevitable verbal communication errors, etc.
Issuance of Warning		No criteria for issuance of warning, etc.
Dissemination of Warning		Inevitable verbal communication errors, no alarm equipment, etc.
Issuance of Warning		No criteria for issuance of warning, etc.
Evacuation	Facilities	Insufficient evacuation and parking spaces, etc.
	Operation	No evacuation system, etc.

## Basic Strategy for the Formulation of Master Plan

- Identification of the necessity and role of the FFWS to cope with the inherent flood problems of each basin.
- Assurance of the reliability of the system to take a proper action.
- Consideration of sustainability of the system.
- Full Utilization of results of pilot project.

### 5.1.1 Basic Conditions for the Formulation of the Draft Master Plan

- As the target completion year, it is assumed that the Master Plan will be completed at 2007.
- As the target flood, the flood condition in 1995 is applied.
- Future basin condition is assumed to develop in accordance with GDP in the region.

### 5.1.2 Selection of Target Areas for FFWS

- High risk areas are selected as the target areas.
- Classification of high risk areas is based on dead casualties in the past disasters.

### 5.2 Improvement of the System in the Master Plan

- Installation of New Hydrological Observation Stations ( 12 Rainfall and 5 Water Level Station, in total 20 Rainfall and 12 Water Level Station )
- Establishment of Communication Network for Data Collection ( Through Alternatives )
- Data Processing and Preparation and Dissemination of Flood Information
- Preparation of Guideline for Issuance of Flood Warning
- Issuance of Flood Warning through 17 Warning Post
- Preparation of Guideline for Evacuation

### 5.3 Setting up Alternatives

- Alternative-A: combination of option-A based on manual system.
- Alternative-B: combination of option-B based on semi-automatic system.
- Alternative-C: combination of option-C based on automatic system

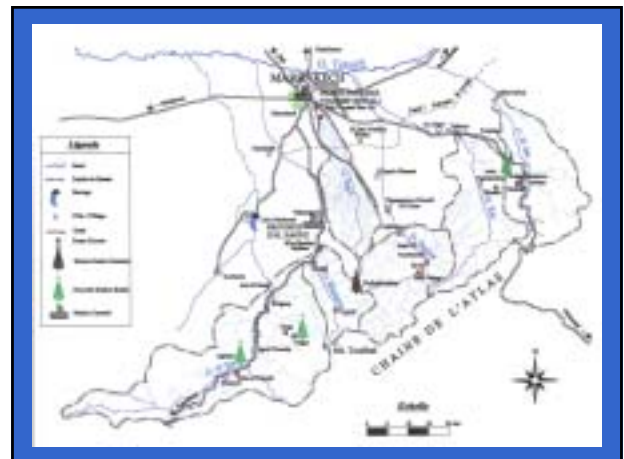
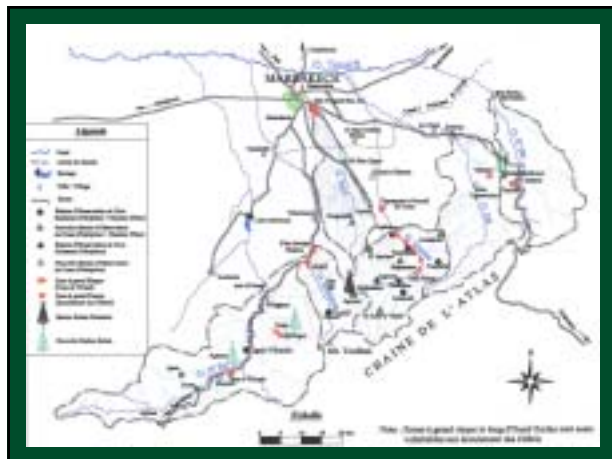
### Comparison of Alternatives

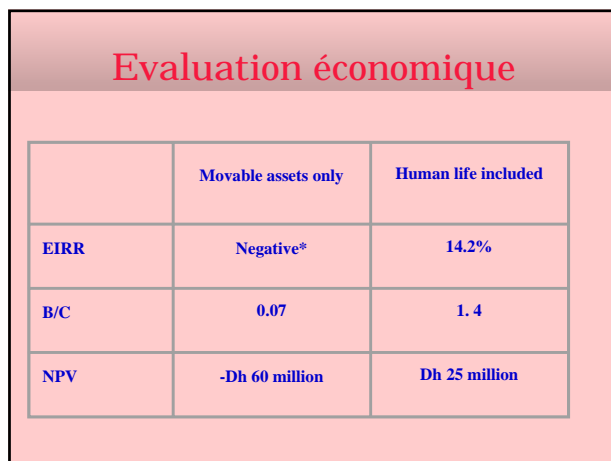
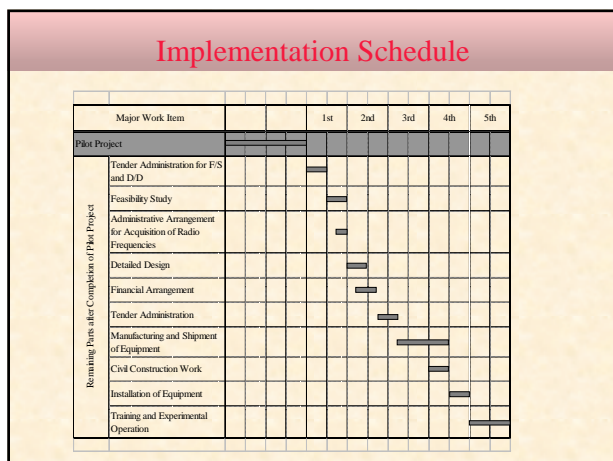
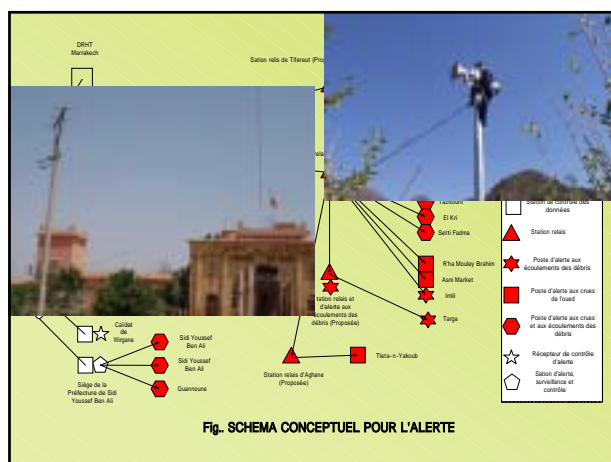
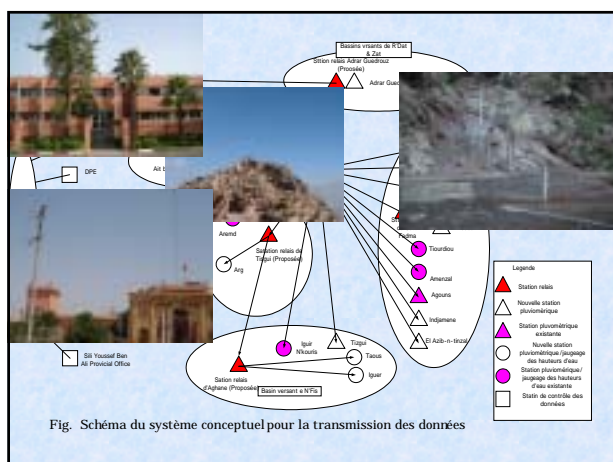
Table 4-1 Comparison Table of the System					
Sub-system	Component	Item	Option A	Option B	Option C
Meteo-hydrological Observation and Data Collection	Meteo-hydrological Observation	Observation Equipment	Manual Observation	Automatic Observation	Automatic Observation
	Data Collection	Data Transmission Equipment	Radio Communication by voice	Radio Communication by voice	Radio Telemetry System
	Data Processing	Data Management Equipment	Manual data processing	Computer Data Processing	Computer Data Processing and Home Page service
Data Analysis and Forecasting of Flood and Debris Flow	Data Distribution	Data Monitoring Equipment	Data distribution by telephone and Facsimile	Equip with PC for data monitoring at agencies concerned	Equip with PC for data monitoring at agencies concerned with Internet Service
	Data Transmission	Transmission Method	Telephone Line	Telephone Line	Own Radio network and Telephone Line as Back-up
	Warning Command	Warning Control Equipment	Warning Control Equipment is not installed at Cadet.	Simple Warning Control Equipment is installed at each Cadet	Issuance Warning message at Provincial Office directory through Warning Control Equipment
Dissemination of Warning	Warning Dissemination	Warning Post	Off-line Voice amplifier at each Warning Post	Off-line Voice amplifier at each Warning Post	On-line Voice amplifier at each Warning Post
	Message Transmission	VHF Radiotelephone or Telephone Line	No transmission line is provided. Cadet goes to the Warning Post and broadcasts warning message	Between Cadet and Warning Post connects by Public Subscriber Telephone and VHF radiotelephone	Own VHF Radio Network

### Compasiron of Alternatives

Alternative	Cost (Mil. DH)	Accuracy	Necessary Time for Total Operation	Sustainability	
Alt-A	5.7	Low	1.5 to 6 hours	Good	
Alt-B	34.3	Medium	50 min.	Fair	
Alt-C	47.7	High	30 min.	Need Effort	

- Introduction of automatic system is strategy of the DGH.
- Alternative-A (manual system) is inferior to B and C in time and accuracy for system operation.
- There is not a big gap in the cost between Alternative-B (semi-automatic) and C (automatic), while a big gap in time and accuracy.
- Alternative-C was selected as the optimum plan.



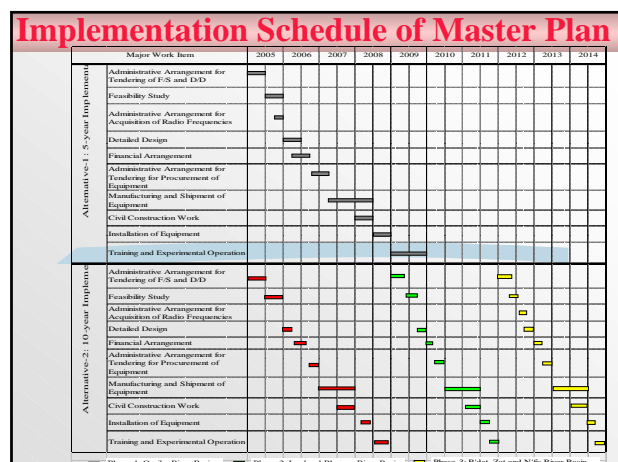


Summary of Evaluation			
Criteria	Consideration	Evaluation	Issues
Adequacy of Equipment	Effectiveness	B	Measures against lightning should be considered
	Sustainability	B	Maintenance works should be assured
Adequacy of Guidelines	Effectiveness	B in simulation drills	The guidelines of which effectiveness was confirmed tentatively in the simulation drills should be examined in actual floods.
	Sustainability	C	Strengthening of permanence system and provision of necessary equipment is indispensable. Training programs and simulation drills should be executed regularly
Adequacy of Total System	Effectiveness	B	Effectiveness against flash flood debris flows of tributaries is insufficient There are still many problems that cannot be solved by FFWS alone..
	Sustainability	B	Machinery to support the pilot FFWS is indispensable.

A: excellent, B: good, C: fair, D: poor



Modification of Draft Master Plan		
Item	Modification	
Basic Condition of M/P	Target Completion Year	Long term implementation is considered as an alternative (5-years and 10-years)
Modification of Sub-system	Hydrological Observation and Data Collection	Redesigning of radio network for telemetry system is made.
	Diffusion of Flood Warning.	Semi-automatic system is introduced.
Modification of O/M plan		
<b>Creation of a coordination committee</b>		
<b>Strengthening of Permanence duty</b>		
Necessity of explanation and training		
Necessity of interactive analysis with DMN is emphasized.		
Importance of information from local authorities		
Importance of evaluation and grade-up		
Importance of participation of inhabitants and tourism		
Necessity of comprehensive approach for disaster prevention		Comprehensive approach including a variety of structural and nonstructural measures



Cost Estimate		
Cost Item		Amount (1,000 Dh)
A.	Construction Cost	60,516 (16,612)
	(1)Equipment Cost	47,749 (12,826)
	(2)Installation and Commissioning Cost	6,384 (2,072)
	(3)Civil Construction Work Cost	4,386 (1,178)
	(4)Software Development Cost	1,000 (269)
B.	Technical Training Cost	1,000 (269)
	Engineering Services Cost	15,000 (4,029)
C.	Physical Contingency (10% of (A+B))	7,552 (2,064)
D.	Project Cost (A+B+C)	83,068 (22,706)
E.	Annual Maintenance Cost	2,387 (641)

( ) : Cost for Pilot Project

Project Evaluation (Economic Evaluation)				
Item	Alternative-1 (5-year Implementation)		Alternative-2 (10-year Implementation)	
	Movable Asset Only	Human Life included	Movable Asset Only	Human Life included
EIRR	Negative*	16.7%	Negative*	19.7%
B/C	0.08	1.6	0.08	1.7
NPV	-Dh 50 million	Dh 31 million	-Dh 45 million	Dh 31 million

\* EIRR can not be calculated due to small benefit

Project Evaluation	
Financial Consideration	<ul style="list-style-type: none"> <li>Annual additional burdens for the O&amp;M are not small.</li> <li>Involvement and assistance of regional and even national levels is a must. The proposed coordination committee is expected to become a propeller for promoting the Master Plan.</li> <li>DGH provides budget for the correction maintenance.</li> </ul>
Consideration of Social Aspect	<ul style="list-style-type: none"> <li>For inhabitants, their strong concern was proved in the pilot project with the voluntarily participation of 30% of inhabitants.</li> </ul>
Initial Environmental Evaluation	<ul style="list-style-type: none"> <li>No serious impacts was predicted.</li> </ul>
Technical Acceptability	<ul style="list-style-type: none"> <li>ABHT technicians became capable of the operation of the system and it can be said that ABHT is almost ready to accept the Master Plan.</li> </ul>

Comprehensive Approach to Disasters	
Limitation of FFWS	<ul style="list-style-type: none"> <li>The FFWS is originally not a measure to eliminate all the damage completely but only a supporting measure to alleviate the disaster risks.</li> <li>The safety of the people could not be assured unless they themselves take appropriate actions.</li> <li>The system is composed of so-called man-machine system.</li> <li>Depending on the magnitude and characteristics of the disaster, they may fail even if they do their best.</li> <li>Damage to immovable assets such as infrastructures, buildings and agricultural products is unavoidable with the FFWS alone.</li> </ul>

## Comprehensive Approach to Disasters

### Introduction of Structural Measures

- Debris Flow Control: Check dam, Channel work, Sand pocket works
- Erosion Control : Hillside works, Reforestation works, others
- Flood control: River channel improvement, Dam and Reservoir

### Non-structural Measures

- Publication of Flood Risk Maps
- Monitoring of Debris Flow Potential Streams
- Introduction of Traffic Control
- Introduction of Land Use Control and Guidance
- Provision of Facilities for Tourists

## Conclusion and Recommendation

### Conclusion

- In conclusion, the Master Plan is generally viable in terms of economical effectiveness, financial affordability, social and technical acceptability, and environmental impacts.

### Recommendation

- Establishment of Coordination Committee
- Sustainable Operation of Pilot Project System
- Comprehensive Approach to Disasters in Atlas Region

## Comprehensive Approach

### UN POINT FAIBLE DU BASSIN VERSANT DE L'OURIKA

- Le bassin versant de l'Ourika est l'un des plus célèbres sites touristiques du Maroc.
- Beaucoup de touristes s'y rendent à bord de leurs voitures.
- En haute saison touristique, un grand nombre de voitures est stationné au long de l'oued.
- De ce fait, en cas d'alerte soudaine, les touristes risquent de s'affoler et de se diriger vers leurs voitures, mais ils se trouveraient dans l'impossibilité d'évacuer.
- Ainsi, on pourrait assister à de nouveaux désastres semblables à celui de 1995, même après l'établissement du SPAC.



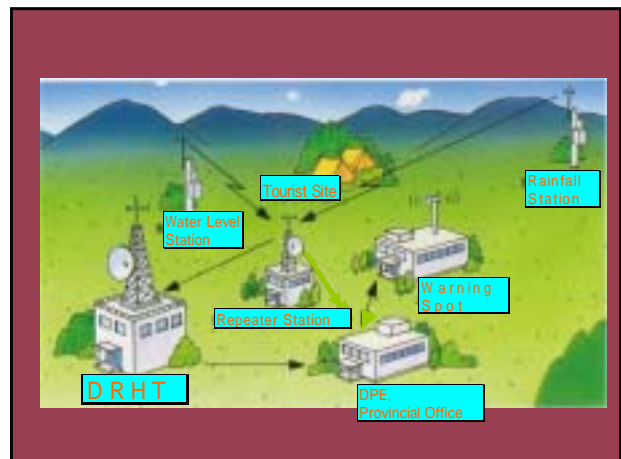
LE CONTROLE DE LA CIRCULATION  
EST NECESSAIRE

En référence à cette mesure, on peut citer  
l'exemple du Japon, la Suisse et l'Autriche

L'EXEMPLE DE  
KAMIKOCHI







## INTRODUCTION DU CONTROLE DE LA CIRCULATION DEPUIS 1975

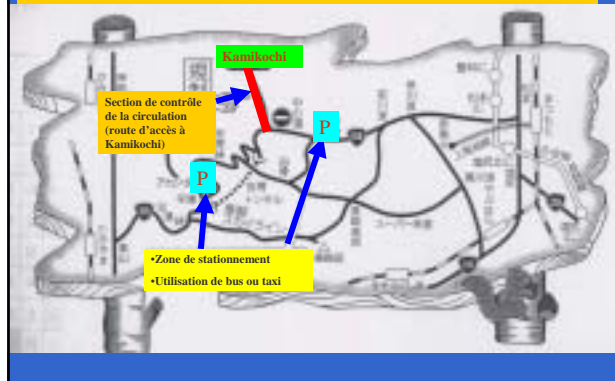
La principale raison en est la prévention des désastres, mais elle sert également à la préservation d'un environnement meilleur



## LES PRINCIPAUX ELEMENTS DU CONTRÔLE DE LA CIRCULATION

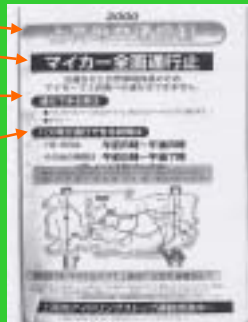
- ❖ Interdiction de l'accès à Kamikochi pour les voitures particulières
- ❖ Les voitures particulières doivent stationner dans des espaces de stationnement désignés
- ❖ Les touristes utilisent des bus publiques ou des taxis pour entrer en Kamikochi.

## UNE AFFICHE DE CONTRÔLE DE LA CIRCULATION



## UNE AFFICHE RELATIVE AU CONTRÔLE DE LA CIRCULATION

- ❖ Contrôle de la circulation en Kamikochi
- ❖ Interdiction d'accès aux voitures particulières
- ❖ Les bus et les taxi sont les seuls à avoir libre accès
- ❖ L'accès en taxi ou en bus n'est permis qu'entre 5:00 et 20:00

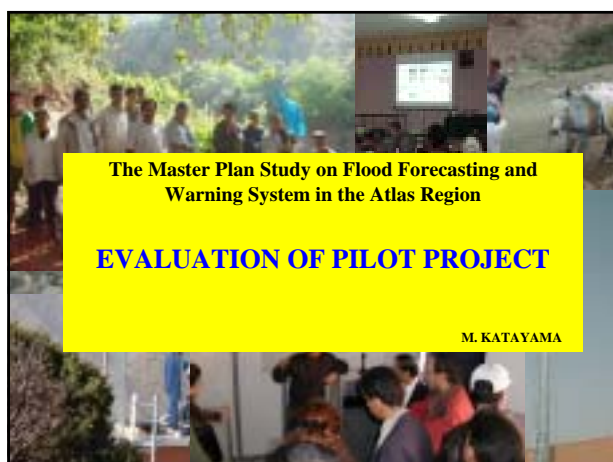


## COMMENTAIRES SUR LE CONTRÔLE DE LA CIRCULATION A KAMIKOCHI

- ❖ Au début, les personnes concernées se sont fait des soucis quant à la réduction du nombre de touristes.
- ❖ Quelques-uns se sont opposé au contrôle de la circulation.
- ❖ En fin tout le monde a compris et s'est montré coopératif.
- ❖ Après 20 ans, ce système de stationnement et d'utilisation de transports en commun est complètement établi.
- ❖ La bonne réputation de Kamikochi pour sa sécurité contre les désastres et son bon environnement a été mise en valeur.

## Sustainability of FFWS

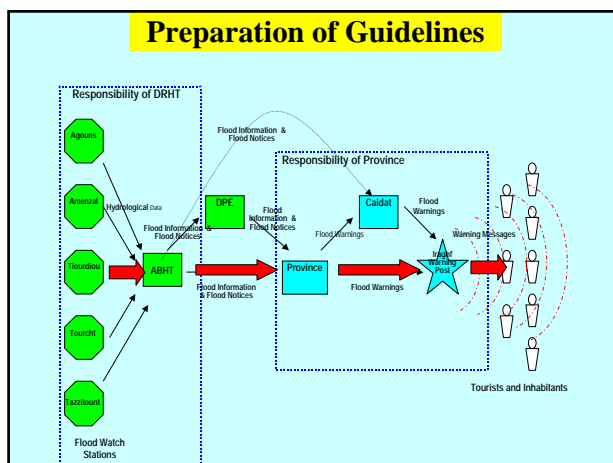
- ❖ People may forget the flood disaster after a long period. But flood disaster surely will repeat again.
- ❖ It is essential to well maintain the FFWS to cope with the disaster, whenever it may attack.
- ❖ Cooperation and understanding of people as well as officials concerned are necessary.
- ❖ The pilot project was completed and the operation just begins.
- ❖ The sustainability of FFWS is significant.
- ❖ We appreciate your further cooperation to operate and maintain your and our pilot project and toward to implementation of the Master Plan.
- ❖ Thank you very much for your attention.



### Topics

- **Description of Pilot Project:**
  - Components of Pilot Project
  - Installation of Pilot Project
  - Preparation of Guidelines
  - Technology Transfer Program
  - Simulation Drills
- **Experimental Operation:**
  - 14 June 2003 Flood
  - 8 August 2003 Rainstorm
- **Evaluation of Pilot Project**
  - Criteria of Evaluation (Effectiveness and Sustainability)
  - Adequacy of Equipment
  - Adequacy of Manual Operation (Guidelines)
  - Adequacy as a Total System
  - Conclusion

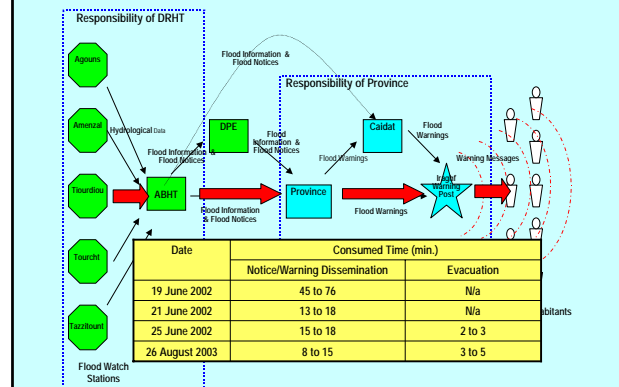
Components of Pilot Project		
Subsystem	Phase I (Completed in Dec. 2001)	Phase II (Completed in July 2003)
Hydrological Observation and Data Collection	Automation at 5 flood watch station	Automation of data transmission (VHF radio with 2 repeater stations)
Data analysis, Forecasting, Distribution of Information	Establishment of Master Information Center at ABHT (DRHT) and Monitoring Stations at DGH and so on	Upgrading of data processing system along with introduction of telemetry system
Issuance of Flood Warning	Preparation of Guidelines and Experimental Operation	
Dissemination of Flood Warning	Establishment of Iraghf Warning Post	Provision of selective call system among Iraghf Warning Post, Al Haouz Province and Ourika Caidat
Execution of Evacuation	Preparation of Guidelines	



## Simulation Drills



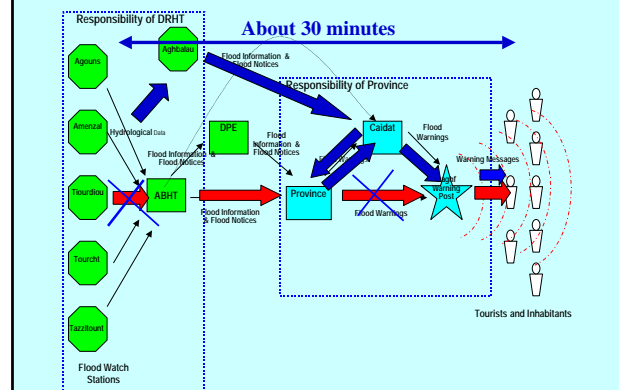
## Results of Simulation Drills



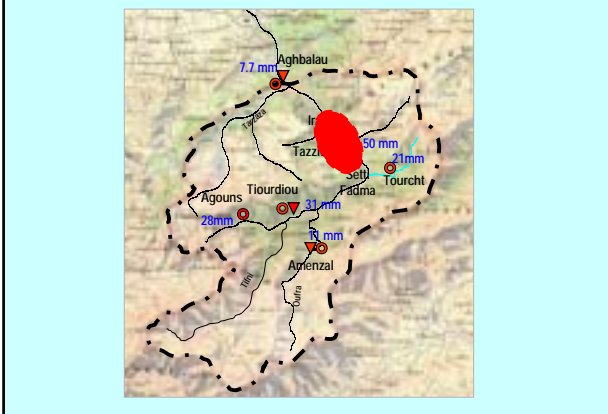
## 14 June 2003 Floods



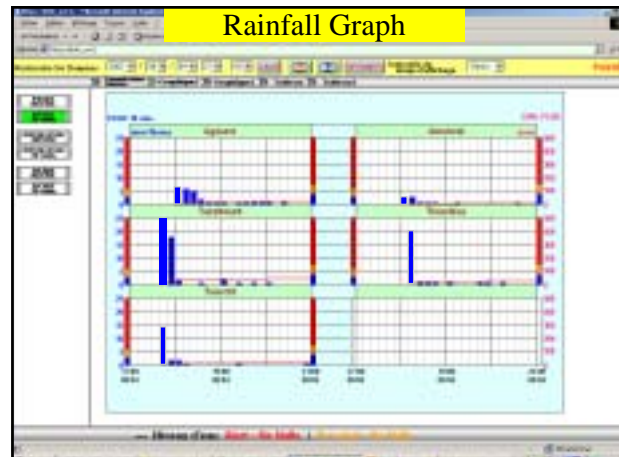
## Actual Operation during 14 June 2003 Flood



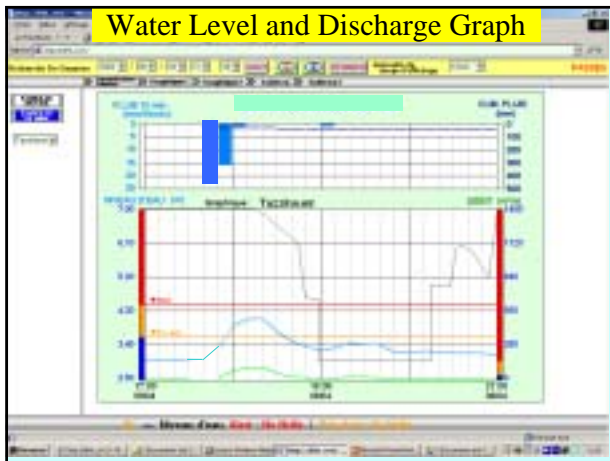
## 4 August 2003 Rainstorm



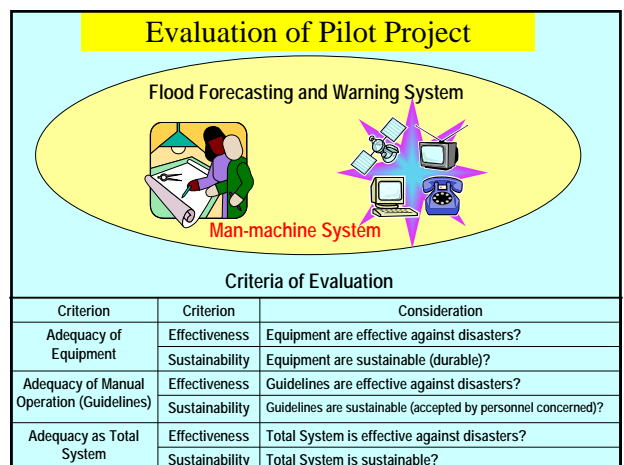
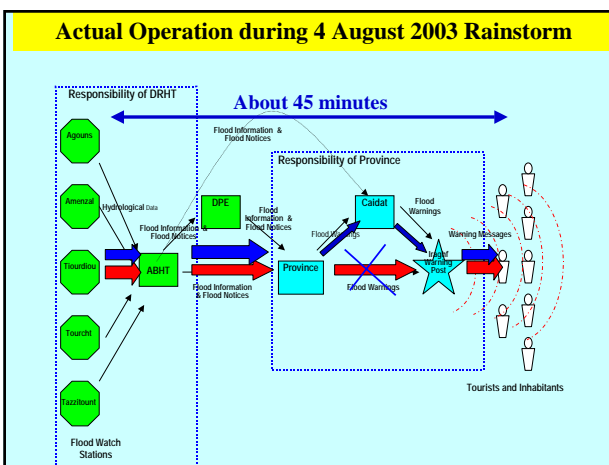
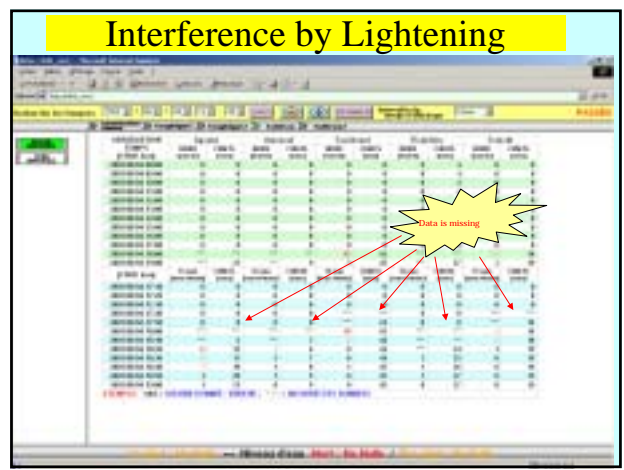
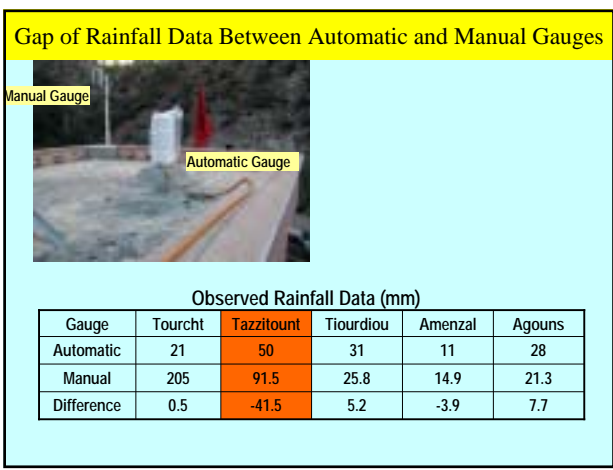
## Rainfall Graph











## Effectiveness of Equipment Against Disasters

- In general equipment worked properly during the recent floods.
- In particular, effectiveness of the telemetry system is remarkable. The system automatically alarmed ABHT, and then they could for the first time inform Province of the occurrence of the August rainstorm earlier than local authorities.
- On the other hand the following problems were identified:
  - Interference by Lightening;
  - Big gap between rainfall data of Automatic and Manual Gauge.

- Countermeasures against interferences by lightening:
  - To increase the number of the times of recalls from the repeater station to the flood watch stations.
  - To obtain data through radiotelephone
- Countermeasures against big gap between automatic and manual gauges:
  - To continue to compare the rainfalls.

## Sustainability of Equipment

- Several troubles occurred during the experimental operation, but all the troubles were solved within a month. Neither fatal nor chronic problems were found.
- Since most of troubles were solved by JRC and Study Team who happened to stayed in Marrakech, the capacity of the organizations concerned for handling such troubles has not been practically challenged.

Major Troubles of Equipment

Trouble	Station	Cause	Treatment
No connection between Server and Client PC	ABHT	Mis-operation	Restoration by Sohime under direction of JRC
Failure of Switching Hub	ABHT	High temperature	Naturally restored
Breakdown of DC/CD Converter	Agouns, Amenzal	Low unstable power supply	Replacement of parts with new modified ones by JRC
No-charging of DC UPS	Iraghf	Low unstable power supply	Provision of AVR
Unstable communication by radiotelephone	Iraghf	Low signal strength	Replacement of non-directional antenna with directional one by Study Team.

## Effectiveness of Guidelines

- Due to simple errors, effectiveness of guidelines were not examined in the actual recent floods.
- However, the results of the simulation drills showed a high possibility of the proposed guidelines.
- Between July and August 2003 DMN issued in total 8 pre-alert or alert messages over Atlas Region. Among them 3 messages guessed right flood situations over pre-alert levels, but the others failed. Although accuracy of DMN messages is not so high, they are still worthy of listening to.
- As far as 21-month hydrological data are concerned, no reason to change the values of rainfall and water level of pre-alert and alert level.

Number of days Reaching Pre-alert and/or Alert levels

Cause	Pre alert	Alert
Rainfall	12	4
Water level	3	0
Total	12	4

Note: Data period is about 21 months from Dec. 2001 to Sep. 2003

## Sustainability of Guidelines

- The effect of the simulation drills is beyond question. Through them, understandings of personnel concerned were improved very much.
- As seen in the simple errors experienced during the recent floods, however, the guidelines have not been soaked into the personnel sufficiently.
- Lacking of necessary tools (telephones, faxes, etc.) and weak permanence system also discourage the personnel to follow the guidelines.

## Effectiveness of Total System

- The Pilot FFWS has a high possibility if the results of the simulation drills are taken into consideration.
- On the other hand it was revealed in the recent floods that it is difficult for FFWS to cope with rapid disasters such as flash floods and debris flows from tributaries.
- There are still many problems in the atlas region that cannot be solved by FFWS alone.

## Sustainability of Total System

### Machinery to institutionally, financially and technically support the Pilot FFWS is indispensable.

- Institutionally: An ad hoc meeting on flood risk management was held in May 2003, presided by the Governor of Al Haouz Province with the presence of representatives from ABHT, DPE, Royal Mounted Police, etc. This meeting is expected to develop into an permanent coordination committee.
- Financially: Assisted by DGH, ABHT made a 120,000 Dh maintenance contract with a local agent for this year. DGH is preparing 200,000 Dhs for the next year.
- Technically: ABHT who were trained by the Study Team is requested to further train personnel of the other organizations.

Conclusion of Pilot Project			
Criteria	Considerations	Evaluation	Issues
Adequacy of Equipment	Effectiveness	B	• Measures against lightening should be considered.
	Sustainability	B	• Maintenance works should be assured.
Adequacy of Guidelines	Effectiveness	B in drills but practically unknown	• Guidelines should be examined in actual floods.
	Sustainability	C	• Strengthening of permanence system and provision of necessary tools is indispensable. • Training and simulation drills should be executed regularly.
Adequacy as Total System	Effectiveness	B	• Effectiveness against flash floods and debris flows is insufficient. • There are still many problems that cannot be solved by FFWS alone.
	Sustainability	B	• Machinery to support Pilot FFWS is indispensable.

## **COPING CAPACITY TO FLOOD DISASTERS IN MOUNTAIN REGIONS**

Mr. Masayuki WATANABE  
JICA

### **1. Coping capacity to flood disasters consists of the factors as follows:**

- a) solidarity among the people in a community at risk,
- b) leadership to direct people of a community at risk,
- c) knowledge, technology and skills based on the local wisdom, lessons learned from the past disaster events,
- d) materials and equipment to be used for education, warning, flood fighting and maintenance practices and fruits of academic research,
- e) financial resource to be allotted for prevention/mitigation, preparedness, rescue, relief, rehabilitation, reconstruction and compensation,
- f) sense of ownership for every items for disaster prevention and preparedness is the key factor for resilient capacity of a community at risk.

### **2.Role of parties concerned with disaster prevention and preparedness**

The role of parties concerned varies from party to party as follows:

#### **Local community**---community to village level

- a) Solidarity based on commons, spirit of self reliance and mutual help
- b) Common awareness based on local wisdom and knowledge

#### **Autonomous body**---municipality level

- a) function beyond the capacity of a community and village covering all the communities in a democratic manner under the aegis of a municipality
- b) warnings and their transmission, sheltering, emergency rescue and relief
- c) coordination among local communities on the practices for mutual assistance
- d) mechanized functions for disaster prevention, rescue, relief, sheltering and rehabilitation
- e) material stock
- f) insurance

#### **Regional body**---state, provincial level

- a) function beyond the capacity of municipality level
- b) hazards watching, early warnings and their transmission
- c) coordination among municipalities on the practices for mutual assistance
- d) much more mechanized functions for disaster prevention, rescue, relief, sheltering and rehabilitation
- e) material stock
- f) damage assessment
- g) financial supports for disaster prevention, preparedness, rescue, relief, rehabilitation and reconstruction
- h) insurance



- i) education and research

#### **State and international body**

- a) function beyond the capacity of regional body
- b) regional and global cooperation and coordination in the field of monitoring, information services, early warning and technical cooperation to spread technologies and know-how,
- c) emergency rescue and relief,
- d) development and promotion of disaster-related industries
- e) funding for disaster prevention projects for both non-structural and structural,
- f) research and training
- g) awarding

### **3. Land-use regulation**

Disasters due to mudflow is refereed to as “the second son’s disaster” in Japan.

The eldest son had been assured to inherit father’s land and houses which had been handed down from generation to generation because father’s house had been built at the safest location.

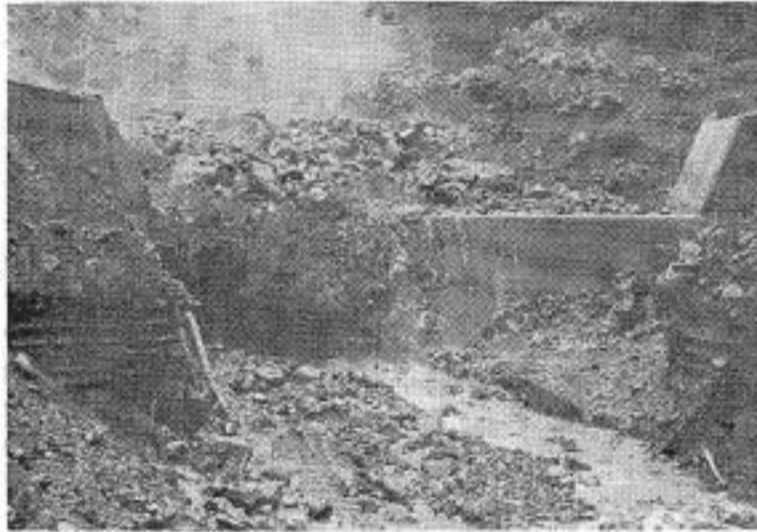
The second and younger brothers are obliged to develop new field and housing lots on the land which had been left undeveloped because of high vulnerability to hazards.

Land-use regulation must be the most efficient and effective step for disaster prevention. They say that fools rush in where angels fear to tread.

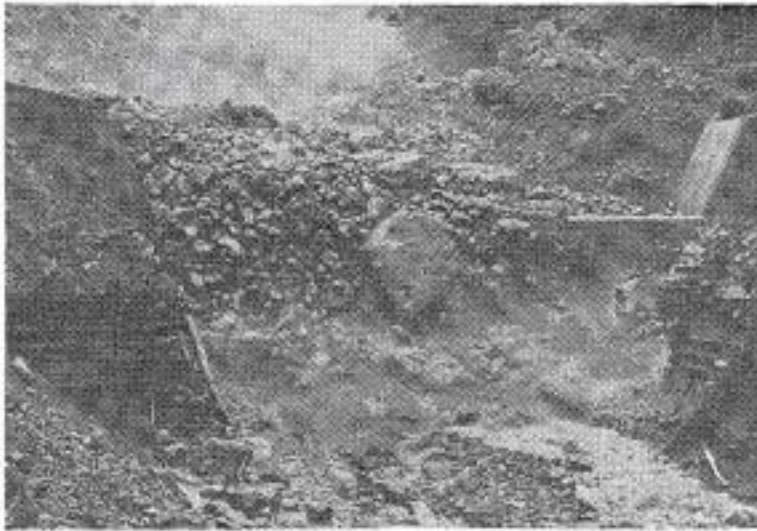
In a society with high disaster coping capacity, those who violated the law and regulations for land-use are punished.

Type of Movement	Material before Movement				
	Bedrock	Rough-grained Soil	Unsorted Layer		
			Debris	Sand and Soil	Weather Soil / Topsoil
I. Falls	1) rock fall a		2) debris fall b	3) sand and soil fall c	4) surface fall d
II. Toppling	5) bedrock toppling 6) bedrock toppling 8) toppling slump e		7) debris toppling f		
III. Slide	bedrock slump 9) multiple step mountain ridge slide 14) 15) wedge-like cave-in slide 16) bedrock stray slide m		11) debris slump j	12) sand and soil slump k	13) surface slump l
	Translational Slide		17) debris stray slide n	18) block slide o	
IV. Lateral Spread	19) cave-in lateral spreading 20) bedrock lateral spreading q		21) wedge-like cave-in by freeze r	22) lateral spreading s	
V. Flowage	A: Bedrock B: Soil		29) debris flow 30) debris avalanche 31) talus creep 32) rock avalanche dry	34) fluidized debris flow 35) quick debris flow 36) dry debris flow 37) loess flow wet B solifluction subaqueous slide	39) spreading 40) surface creep x
	23) deep-seated bedrock creep 24) deep-seated bedrock creep 25) deep-seated bedrock creep 26) floor expansion and elevated creep 27) shallow-seated bedrock creep 28) upheaval slide u				
VI. Others					41) front penetrate slide y

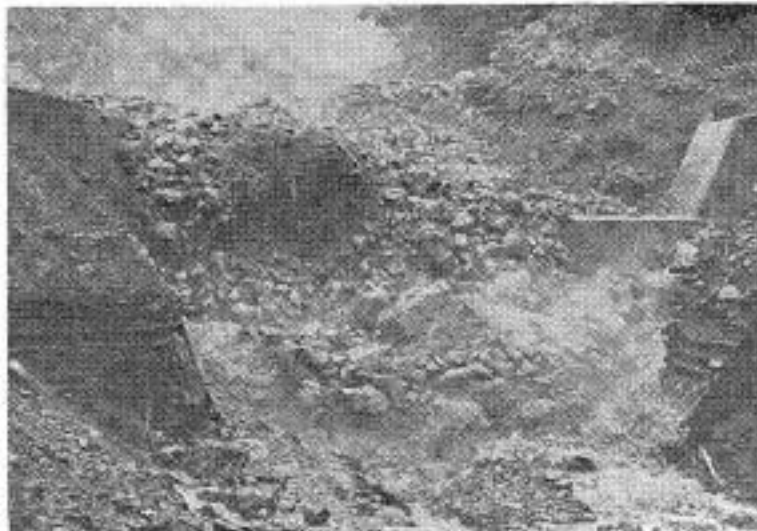




(1) the moment of overcoming  
a check dam



(2) 2 - second later



(3) 3 - second later  
(Boulders are overcoming  
a check dam)



(4) 6 - second later  
(The boulders piled up  
the bottom of the dam)



(5) 8 - second later  
(following including  
much water)



(6) 11 - second later  
(turned into mud flow)

Debris overcoming the check dam, 3 Aug. 1976 , Mt. Yakedake

