A-8.1 ジンバブエ PRA の概要

ビンガ地区 Mucheni 村

1. PRA ワークショップの概要

PRA 実施の日程、各サンプル村からの参加者数を以下に示す。また、作業の テーマ、利用したツールなどは添付資料 7の PRA ガイドラインを参照のこと。

実施日: 11月21日~22日

参加者: 参加者約20名(途中流動的)

2. 村の概要

ビンガ地区 Mucheni 村は民族的にはトンガ族であり、1957年、カリバ・ダム 建設により、ビンガ地区に強制移転された。その後、1961年、82~83年、91 ~92年、2002年に干ばつを経験している。

村落住民によれば、移転当時、一世帯の平均世帯人数は6~7人程度であった。 保健医療サービスの欠如、麻疹の流行などから、1960年代の死亡率は高かっ た。また、1963~64年にはSiabuwa村に保健所が開設し、1965年頃までには 住民の保健医療サービスへのアクセスは改善し、人口増加が高まった。その 後1970年代に家族計画が導入されたものの住民は受入れず、1980年代半ばに は総人口はピークを迎えた。1985~86年から徐々に、HIV/AIDSが広がり始 めた結果、1995年以降家族計画が推進されたが、PRA参加者の75%は未だ避 妊を認めていない。HIV/AIDSによる死亡率の増加、家族計画の推進に加え、 生活費の値上がりにより少子化が広がり、総人口は減少傾向にある。PRAワ ークショップ参加者のうち、20代の夫婦の平均的な子供の数は3~4人で、年 配者では7~10人であった。

3. 社会状況

Mucheni 村では、チーフ、村長、チーフのメッセンジャーが役割を担うほか、 村落開発委員会(VIDCO)、社会開発委員会(SDC)そして CAMPFIRE、ZDCP などプロジェクトの委員会を構成する。特に、チーフ、議員、村長、VIDCO は 活発に活動し村の発展に努めている。

村落住民にとっての主要な情報源はラジオである。PRA 参加者のラジオ保有 率は25%であったが、持たない者は近所の所有者から情報を得ている。また、 学校、村の集会も情報伝達の場となっている。村落住民と RDC の関係は疎遠 であり、集会などで集められた村人の意見が十分に RDC に伝わっていないか、 RDC に無視されているのではないかと感じている。公的サービスは、社会福祉課が高齢者及び障害者への食糧援助を行なっている他、Siabuwa 村にある医療センターにおいて保健・医療のサービスを受けられるが、Mucheni 村からのアクセスは悪く、改善が望まれている。

4. 給水施設の運営・維持管理状況

日本政府支援による井戸掘削について SCF 主導で住民集会が催され、住民の 理解のもと、村の2個所にハンド・ポンプ付き深井戸が建設された。井戸建設に あたっては、村落住民は水、砂などを川から採取して提供したほか、周辺の 清掃、フェンスの建設、洗濯台の建設なども行なった。Tugwasiyane に掘削さ れた井戸は約50世帯に裨益している。Mucheni小学校敷地内の給水施設は、 2001年8月に壊れたが、ポンプ修理人が近くにいないため、その後修理は行 なわれていない。

SCFの助言のもと、井戸建設後には男女各3名、学校関係者1名(現在は移動により欠員)から成る水委員会(Water Point Committee)が設置され、O&Mにあたっている。具体的には、施設の手入れ、正しい施設使用法の指導、周辺の清掃、水使用料の徴収などである。しかし、水委員会は修理道具の不足、低技術(DDFからの研修なし)、上位の管理責任機関不明、裨益者の料金未払いなどの問題を抱えている。水委員会は上位の管理責任機関がわからないため、壊れた井戸については、RDCへ報告をしたもののRDCからは反応がない他、SCFを通じてDDFに修理・管理についての研修を求めているものの、研修は行われておらず、維持・管理に関して行政からの充分な支援が得られていない。ZINWA は村レベルではまったく関与しておらず、住民からは認識されていない。他方、SCF は、深井戸建設の際に支援があったとその活動を評価している。

5. 保健・衛生習慣の変化

深井戸建設時に SCF と保健・子ども福祉省は保健・衛生教育を実施したこともあ り、住民は安全な水を利用する大切さについて認識し、保護されていない水源を 利用することにより生じる問題への理解を示している。しかし、住居が深井戸か ら離れているため、未だ保護されていない浅井戸の水を利用している者が多い。 PRA 参加者 27 人のうち深井戸を利用している者は僅か3人で、残る24 人は浅井 戸を利用している。また、保健・衛生教育の結果、衛生的な水の利用、トイレの 使用など住民は知識を得ているが、実践には移していないことも明らかになった。 PRA 参加者 27 人のうち住居にトイレがあるのは1人であった。国は改良トイレ

(VIP: ventrated improved pit latrine)の普及を奨励しているが、セメントなどの 建設資材の購入が住民には大きな負担である。

6. 事業の効果と問題

現在深井戸を利用している参加者は、それまで川に水汲みに行っていたため 主要疾患であった住血吸虫が減少した他、秋と初冬には川が干上がるため、 まったく水が手に入らない状況だったのが改善されたと事業を評価した。ま た、母親が水汲みを早朝に行い子どもに食事を与えて学校に通わせるように なったことや、以前水汲みに費やしていた時間を、現在は料理などの家事に 使うなど世帯レベルでの具体的な効果も述べられた。

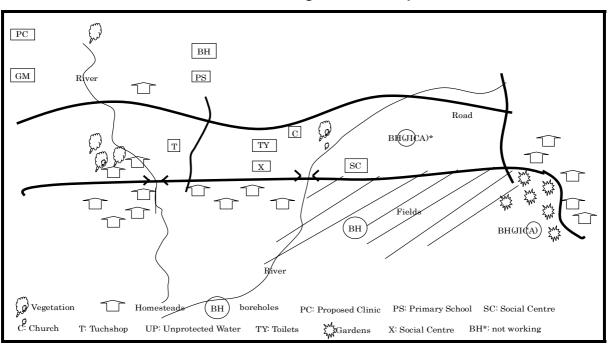
現在深井戸を利用している参加者は、それまで川に水汲みに行っていたため 主要疾患であった住血吸虫が減少した他、秋と初冬には川が干上がるため、 まったく水が手に入らない状況だったのが改善されたと事業を評価した。ま た、母親が水汲みを早朝に行い子どもに食事を与えて学校に通わせるように なったことや、以前水汲みに費やしていた時間を、現在は料理などの家事に 使うなど世帯レベルでの具体的な効果も述べられた。

7. 他の援助の状況

NGO 及び他ドナーによる支援は以下の通りである。

組織名	支援の内容
Zimbabwe Decentralised Cooperation Program	診療所·学校建設
Save the Children Fund	食糧援助、水・衛生に関する啓蒙活動
Kulima Mbobumi Training Centre	農業のためのローン、種の配布、共同農地農 家のための乾燥地農業研修
Christian Aid	母子保健のための移動診療所

8. PRA 結果の例



Mucheni Village: Social Map

WEALTH RANKING

	Richest	Rich	Poor	Poorer	Poorest
Cattle	40+	20+	N/A	N/A	N/A
Scotchcart	2/3	1	N/A	N/A	N/A
Donkeys	10	5	N/A	N/A	N/A
Goats	100	50	5	2	N/A
Sheep	27+	13	N/A	N/A	N/A
Chicken	50+	20	5	N/A	N/A
Guinea Fowls	50+	5	N/A	N/A	N/A
Dogs	7+	1 to 2	1	N/A	N/A
Bicycle	2/3	1	N/A	N/A	N/A
Type of House	Brick/Asbestos	Farm bricks	Poor	Poorer	Shack
		and thatch	House	House	
Shop	1	N/A	N/A	N/A	N/A
Tractor	1	N/A	N/A	N/A	N/A
Grinding Mill	1	N/A	N/A	N/A	N/A
Radio	Big radio	Small radio	N/A	N/A	N/A
Plough/Cultivator		1	N/A	N/A	N/A
Marriage	2 to 3 wives	1 to 2 wives	1 wife	1 wife	Not married
					Lazy
					Survives on
					food
					donations
					Uses clay
					plot/wooden
					plate
					Does not
					plough

<u>ビンガ地区 Gande 村</u>

1. PRA ワークショップの概要

PRA 実施の日程、各サンプル村からの参加者数を以下に示す。また、作業の テーマ、利用したツールなどは添付資料 7の PRA ガイドラインを参照のこと。

実施日: 11月25日~26日

参加者: 参加者約 30 名 (途中流動的)

2. 村の歴史と概要

トンガ族である住民は、ダム建設のため 1957 年現在の地に移転させられた。 移転により、それまでザンベジ川流域で2期作を行い、漁と狩で生活してい た住民は、水へのアクセス、生活の糧を得ることが難しくなった。当初、政 府から水へのアクセス、食糧援助、補償などが約束されたが、実行されてい ない。1961~62 年、67 年、92~93 年、95 年には干ばつが起きたほか、1970 年代半ばに開放戦争が始まり、激化とともに 1980 年に戦争が終結するまで深 刻な食糧不足を経験している。

1957年の移転当初、村は比較的小さかったが、その後人口は自然増加している。ここでは、1世帯を「同じ食卓で食事をする家族」と捉えた。1世帯は多くとも10人くらいであるが、家長によっては3~4人の妻があり、家長1人に対しては35人が総家族人数となるケースも見られた。村落全体の人口は、1964~65年には麻疹、天然痘の流行、1974~79年には開放戦争の影響による死亡者・転出者により、一時的に人口が激減した。また、1991年にはHIV/ AIDSによる死亡も顕著化した。家族計画は1980年代後半に導入されたが、社会慣習的理由などから住民にあまり受け入れられていない。

3. 社会状況

村には、チーフ、村長、村長の補佐役、議員、教会の長老、ヘルス・ワーカー、コミュニテ ィー・ワーカーがおり、村落開発委員会(VIDCO)、水委員会(water point committee)、 村内の安全を守る自衛団(Neighbourhood Watch)、KMTC、CAMPFIRE などの プロジェクト委員会が構成されている。

住民の行動範囲は比較的広く、食糧調達に近隣村落を訪れ、都市部には買い 物や職探しに出る。また、ザンベジ川の向こうザンビア側に親戚がいる者も 多く、先祖の墓参りや親族との集まりなどに出かける。

住民の情報へのアクセスは、学校(子供を媒介にして)、ラジオやラジオを持 った人からの情報、議員やチーフなどからの情報が主な情報源である。ラジ オの所有率は PRA 参加者では約 30%であった。

RDCは、村のために殆ど何もしてくれないといった声が聞かれた。壊れたま まの深井戸があるほか、途中で頓挫した保健所プロジェクトもある。また道 路網は発達しておらず、インフラ整備は遅れている。これは以前の議員が十 分に活発でなかったことも大きな要因だと住民は考えている。

4. 水供給施設の運営・維持管理

日本支援により掘削が始まる以前の 1999 年に、ワードにある村落の代表者と SCF、DDF との間で会合が催され、Sinakoma ワード内 5 箇所にハント・ポンプ 付き深井戸が建設される予定であることが告げられた。議論の末、保護され た水源が無く、住民が遠くまで水汲みをしている地域に掘削することで合意 を得て、Gande 村に5つのうち1つの掘削が決まった。また、この会議では 井戸は村の所有であり、建設に際しては住民が積極的な参加をすることで合 意し、建設過程では用地の整地、砂と水の提供、道具の監視、維持管理への 寄付などがなされた。

SCF の助言により、井戸の運用については、女性7名、男性2名から成る水 委員会が設置されている。これは、水汲みが女性の仕事であることから、故 障の時に最初に気付くのも女性であると考えられるためで、故障に気付いた 場合には男性の委員に報告する。水委員会の主な仕事は、建設時の活動の調 整と住民のオーナーシップの確立であった。現在では維持管理に関して、周 辺環境の整備、修理など責任をもって手配すること、料金の徴収などが主な 役割である。料金は1世帯当たり月 Z\$20 で 1999 年に合意し、2002 年 8 月に は Z\$10 に改定されたが、現実には定期的な徴収は行われていない。

水委員会の議長、セクレタリーのみが維持管理に関する研修を受けていて、 残りの委員は彼らから研修を受けることが期待されている。しかし、委員に は何のインセンティブも無いため、委員交代が頻繁であり、1999 年当初から の委員はわずか 2 名しかいない。新しい委員は何をすべきか分からずにいる ため、早急に研修を必要としている。また、水委員会が現在あまり機能して いない理由として、住民が周辺の清掃の義務が無いことや受益者が何も貢献 していなことを挙げている。2002 年 11 月に住民が井戸の囲いを修理したが、 これは家畜が深井戸敷地内に入り込み、周辺を汚していたためである。

住民は 1)水委員会がどういった機能をもつのか理解していないため、貢献の 意志を持たない、2)壊れた時にどう対応すべきか理解していない、3)水委員会 の誰にコンタクトすべきかなども住民は知らないなど、維持管理についてま ったく知らない。また、排水溝が設置されていないため、ポンプから漏れた 水が周囲に溜まり非衛生的であるが、何も対処されていない。1999年に SCF は活動的であったが、現在は給水関連の活動は Gande では行なっていない。 現在いかなる問題についても ZINWA、DDF、RDC など公的機関から支援を受けていないため、水委員会は誰にどうコンタクトすべきか理解していない。 ポンプが壊れた時の修理道具の配給と DDFによるポンプ修理人の養成が早急 に必要である。

5. 保健・衛生習慣の変化

村の女性の一部は保健所と VHW (ヘルス・ワーカー)から、子どもたちは学校で保健教育を受けている。また、SCF と DDF は深井戸建設時に水と衛生環境に関する研修を実施した。これらによって、食事前後、調理前、外の仕事から帰ったとき、子どものおむつを換えた後、授乳前、病人を介護した後などに手洗いが励行されるようになった。また、食器を乾かすためのラックの使用、飲料水の煮沸、台所のため水の密閉、清潔な水での食器洗浄、ほとんどの家庭がトイレを持たないので排泄物を埋めることなどが指導され、これらを実行している住民もいる。しかし、井戸水の味が受け付けられず、浅井戸や表流水の水を飲料水とする住民もいる。また、トイレについては、住民はその重要性を理解しているものの、家庭に設置できる経済力はないため、実践されていない。

6. 事業の効果と問題点

住民によれば、井戸が設置されて以来、乾季の水不足は解消され、水質の面 でも安心できるものとなった。健康面では、下痢症及び住血吸虫の感染の減 少に効果が見られた。また、個人レベルでは水汲みの時間が短縮されたこと により、女性は家事労働に多くの時間が割けるようになった他、かご細工な どの経済活動や畑での仕事に時間が使えるようになった。かつて女性は夜中 に水汲みをしていて、睡眠時間が少なかっただけでなく、野生動物に襲われ る危険性もあったという。さらに、村単位での活動を通して住民の結束感が 高まったなどの意見も述べられた。

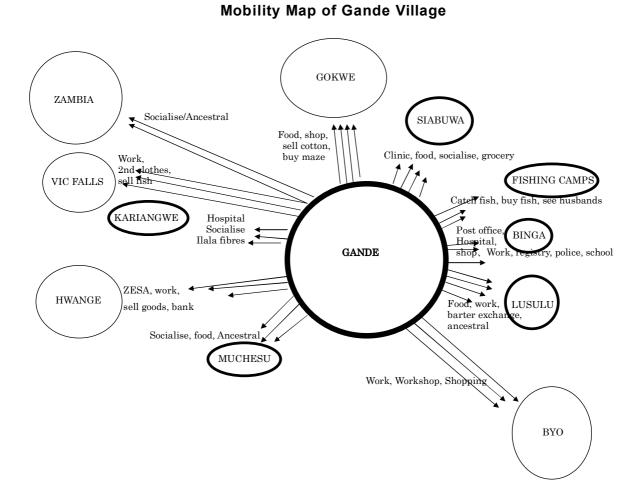
一方、本事業に係る問題点としては、施設の維持管理が挙げられる。システムとして水委員会が十分に機能しておらず、住民の維持管理システムに対する理解度が低いだけでなく、行政側からも明確な責任機関と範囲も示されていない。またポンプ修理人が村にいないことは故障のときに問題となり、放置される危険性もあることから、早急に修理人の養成が必要である。

7. 他の援助の状況

NGO 及び他ドナーによる支援は以下の通りである。

組織名	支援の内容
Kulima Mbobumi Training Centre (KMTC)	乾燥地農業研修、農業のためのローン、種の配布、
Save the Children Fund	HIV/AIDS

8. PRA の結果例



20+	10-			
	10-	No cattle	No cattle	No cattle
20+	5	5	No goats	No goats
20+	5	No sheep	No Sheep	No Sheep
20+	N/A	N/A	N/A	N/A
50+	20+	N/A	N/A	N/A
5	2	N/A	N/A	N/A
2 to 3	1 to 2	1	1	Not married
1	N/A	N/A	N/A	N/A
5+	2+	N/A	N/A	N/A
10 acres	5 acres	1 acre	¹ / ₂ acre	No land
Brick and	Brick and	Poor house	Poorer house	Poorest House
thatch House	thatch house			
		Zero tillage		Does not plough.
				Relies on social
				welfare
		2 to 3 blankets	1 or 2 blankets	No blankets
		Pots need	Pots used obtained	Cooks in tins
t	20+ 20+ 50+ 5 2 to 3 1 5+ 10 acres Brick and	$\begin{array}{c cccc} 20+ & 5 \\ \hline 20+ & N/A \\ \hline 50+ & 20+ \\ \hline 5 & 2 \\ 2 \text{ to } 3 & 1 \text{ to } 2 \\ \hline 1 & N/A \\ \hline 5+ & 2+ \\ \hline 10 \text{ acres} & 5 \text{ acres} \\ \hline \text{Brick and} & \text{Brick and} \end{array}$	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	$20+$ 5No sheepNo Sheep $20+$ N/AN/AN/A $50+$ $20+$ N/AN/A 5 2N/AN/A 5 2111N/AN/AN/A $5+$ $2+$ N/AN/A $5+$ $2+$ N/AN/A10 acres5 acres1 acre $\frac{1}{2}$ acreBrick and hatch HouseBrick and thatch housePoor housePoorer house2 to 3 blankets1 or 2 blankets1 or 2 blanketsPots needPots used obtained

WELL-BEING RANKING

A8 - 8

A-8.2 ザンビア PRA 結果の概要

1. PRA ワークショップ概要

PRA 実施の日程、各サンプル・ゾーンからの参加者数を以下に示す。また、 作業のテーマ、利用したツールなどは添付資料 7 の PRA ガイドラインを参照 のこと。

- 1) ジョージ地区
 - a. ジョージ・プロパー (12月 12日~13日)

参加者: 住民(ゾーン 10 より 8 人、ゾーン 11 より 11 人) タップ・リーダー (18 人)

b. 第5給水区(12月11日)

参加者: 住民 (ゾーン 16 より 7 人、ゾーン 21 より 9 人) タップ・リーダー (22 人)

c. 第7給水区(12月10日~11日)

参加者: 住民(ゾーン 15 より 10 人、ゾーン 26 より 14 人) タップ・リーダー (17 人)

2) バウレニ地区(12月12日~13日)

参加者: 住民 (ゾーン 8 より 11 人、ゾーン 13 より 7 人) タップ・アテンダント (10 人)

居住地の概要

ジョージ・プロパー

同地区は浅井戸の数が多い。これはこの地区に居住する住民1世帯当たりの 人数が多く給水施設からの割り当てでは十分では無いこと、水を多く必要と する煉瓦作り、ビールの生産などで住民が生計を立てていることによる。住 民によれば、水は一度貯水槽に溜められるが、貯水槽を清掃しないためか水 道からはゴミが出てくるなど、水質が悪いことが指摘される。また、トイレ の数は少なく隣人のトイレを借りている住民が多い他、トイレが水道近くに 設置されているケースも見られた。ゴミについては住居近くに自家製のゴミ 捨て場を設置しており、衛生的な住環境とは言えない。また、同地区の住民 はNGOのこれまで支援は効果がなかったと感じており、居住区内の活動参加 に対して消極的である。保健医療においては、診療所が地区内にあるが、常 時薬が不足しており、あまり役立っていない。

ジョージ第5給水区

この地区は比較的多くの公共水栓が設置されているにもかかわらず、多くの 住民が未だ浅井戸を利用している。水質に関する不満は住民からは出なかっ たが、給水時間は常に混雑している所もある(水道栓 13)。ゴミについては、 収集場所が設置されているものの回収は行われておらず、現在では住民各自 が穴を掘って埋めている。また、近隣に診療所、公私立の学校はなく、子ど もは遠くまで通学している。

ジョージ第7給水区

住民の多くは家の中に水洗トイレを設置しており、住民は住環境について概 ね満足している。但し、1個所においては公共水栓近くにトイレがあり、悪臭 を放っていることが指摘された。また、水質については、砂や黒いゴミが混 入している他、水圧が低く水の出ないことがあることも指摘されている。本 評価調査時には、2つの水道栓が完全に壊れていた。また、ゴミ捨て場が浅 井戸からわずか数メートルのところにあり、そこには工業地区からの川も流 れ込んで来ているが、子どもは周辺で遊びまわっているなど衛生環境的には 望ましくない。ゴミ収集は JICA のプログラムによって始められたが、現在は 停止している。また、この地区にはコミュニティー学校、ホテル、2 個所の民間診療 所が存在する。市場もあるが、市場の水道栓のまわりは特に非衛生的である。

バウレニ地区

同地区では、水道栓は平均的に配置されている。水道栓設置前は、女性は農 場や公共施設など遠くまで水汲みに歩いたが、現在では近くに水道栓がある。 また、トイレの衛生状態は世帯の経済状況により異なるが、Programme for Urban Self Help (PUSH)の支援を受けて改良トイレを設置している家庭もあ る。Zone 8 にはパブや飲食店などがあり、それらのトイレは不衛生である。

3. 社会状況

各地区により地区内の貧困のレベルは異なる。ジョージ地区では社会経済的 に以下の4つの階層に住民は分けられたが、バウレニ地区では3階層に分類 された。

		-		-			
	Rich		Middle Rich		Poor		Poorest
1.	Owns own house	1.	Rents a good	1.	Piece work	1.	Drinks from
	& is		house	2.	Affords second		shallow well
	Landlord.	2.	Affords 3 meals		hand clothes	2.	Unemployed
2.	Children attend	3.	Employed in a	3.	Eats at least one	3.	Can't afford
	private		stable job		meal per day		medical scheme
	School.	4.	Children go to	4.	Poor housing	4.	Children not in
3.	Attends private		government		structure		school
	hospital		school	5.	Rarely pays for	5.	Poor quality
4.	Pays for water in	5.	Pays for water		water		clothes
	advance		every month	6.	No savings in	6.	Can't afford meals
5.	Has successful	6.	Can afford		the bank		per day
	business		government	7.	Only part of the	7.	Uneducated
6.	Affords good		medical scheme		children go to	8.	No family
	food	7.	Has bank account		school		planning
7.	Employs workers	8.	Electricity in the	8.	Can't buy soap	9.	No electricity in
8.	Owns car		house	9.	Latrine with		house
9.	Has bank account	9.	Radio/ TV/ Video		sack walls	10.	Very poor housing
10.	Electrical	10.	Has bicycle	10.	Can't afford		structure
	goods-Satellite				bicycle		
	TV, fridge				-		

Table1 SUMMARY OF WEALTH CLASSIFICATION IN GEORGE COMPOUND

Table 2 SUMMARY OF WEALTH CLASSIFICATION IN BAULENI COMPOUND

Average Rich	Poor	Poorest
 Affords Users Fees Owns a house Owns a reasonable business Helps extended family Eats 3 meals per day More than one relish per meal Has flush toilet Children in Schools Electrical goods 	 Affords Users fees occasionally 2 meals per day Small electrical such as radio Has small shop in market Employed as house servant 	 House built of mad Can't afford Users fee No electricity Children out of school Use neighbours latrine Malnutrition

両地区どちらにおいても、この5年間で最貧困及び貧困層の数が増加傾向に あることが分かった。これはインフレ、1991年以降の民営化政策による国営 工場などの閉鎖、保健医療サービスの有料化などによる複数の要因が起因し ている。公共サービス改革プログラム(PSRP)による公共サービス改革は、 さらに多くの失業者を生み出し、世帯レベルでの影響はかなり深刻なものと なっていることが明らかになった。PRAのフォーカス・グループ・ディスカ ッションでも5年前に比べ生活が苦しくなったという参加者は多く、その理 由としてジョージ地区では1)食べ物の値上がり、2)失業、3)Kwachaの値 下がり、4)汚職の増加、5)治安の悪化、6)HIV/AIDSの流行、7)ストリー ト・チルドレンの増加などをあげている。

これらの経済状況の悪化により、ジョージ地区では3,000Kの月ごとの水料金 支払いが難しくなってきている。結果、浅井戸を掘って生活用水とする住民 が増えた。ジョージ地区の寡婦やシングル・マザーの多くは貧困・最貧困層 に分類されているが、水料金が支払えないことは最も深刻な問題のひとつで あり、浅井戸を掘るか、料金を支払っている友人や隣人に飲み水を譲っても らっている。つまり、最貧困層は給水事業による安全な水へのアクセスが限 られている。他方、バウレニ地区では 3,000K の水料金が支払えない住民は、 市が設置した無料の水道栓を利用するため、ジョージ地区ほど経済悪化の影 響が水利用に及んでいない。

両地区における主要疾患は、マラリア、結核、HIV/AIDS、高血圧、糖尿病な どである。しかし、上記に分類された階層により、主要疾患は異なる。例え ば富裕層には高血圧、糖尿病、鬱が多いのに対し、貧困層ではマラリア、下 痢症、結核などが主要疾患として挙げられる。HIV/AIDS は階層に関係なく、 蔓延している。

4. 水供給施設の運営・維持管理

ジョージ地区

水管理委員会はタップ・リーダーを通じて、水道栓を管理している。コミュニ ティにより選出されたタップ・リーダーは規範では朝晩2回(実際には朝1回) 栓を開け、水汲みに来る人が料金を払っているか確認し、汲む水の量をチェ ックし、水道栓周辺を衛生的に保つよう管理し、住民に衛生教育を行う。周 辺管理において、ほとんどの場合、実際に清掃するのは女性である。実際に 朝1回しか栓を開けないことについて、タップ・リーダーはコミュニティが同 意していること、住民が朝に1日の限界量を汲んでしまうこと、日に2回栓 を管理するほどの手当てをもらっていないことなどの理由を挙げているが、 住民は日に2回開栓すべきだと考えている。

また、タップ・リーダーは水管理に係る研修を受けているが、修理については 指導を受けておらず、技術面での研修を必要だと考えている。実際水道栓が 壊れることは多く、事業所が必ずしも迅速な対応をするとは限らないことを 指摘する。

料金は1世帯につき月額3,000Kで、毎月1日までに事務所に支払われる。こ の金額を支払うことにより、1日10杯(20リットルX10)の水の使用が許可 される。しかし、利用者は毎月1日までに支払うことができない場合もあり、 住民は数日の猶予を必要としている。1日までに支払えない住民とタップ・リ ーダーは口論となることもあり、これはタップ・リーダーへの負担ともなって いる。また、利用者は上限を超えて水を必要とすることもあり、タップ・リー ダーは必要に応じて許可をすることもある。

タップ・リーダーは、1)雨季のためのレインコートと長靴、2)ハードカバー

の記録用ノート、3) ペン、4) 手当ての値上げなどを必要と考えるほか、諸 問題への対策を考えるためのタップ・リーダー間の情報交換会なども行われ るべきだと指摘する。諸問題が解決されずに放置されているのは、水管理委 員会が充分機能していないためだとも指摘する。特に第7給水区においては、 水圧が低くなり、いくつかの水道栓では水が出ないところがある他、混入物 により水質の悪化も確認されているが、特に対処されていないことも挙げら れた。

<u>バウレニ地区</u>

同地区では、水道栓は 10 個所設置されており、受益世帯数は 447 にのぼる。 また、同地区には、プロジェクト以外に政府が設置した無料の水道栓も存在 する。

各水道栓はRDCの議長が指名したタップ・アテンダントによって運営される。 タップ・アテンダントは毎月 55,000Kと無料の水を受けて働く。Zone 8 及び 13 のタップ・アテンダントはすべて女性である。タップ・アテンダントは定期 的に水管理委員会と会合を持つことになっているが、実際には行われていな い。その結果、彼らの仕事に関係した問題について議論が行われることはな い。また、ほとんどの意思決定は水委員会の議長が行なう他、彼らが使う本 やペンなどは無くなれば事務所から配給される。事務所は記録ノートのチェ ックなどはしないものの、適度な監督を行なっているとタップ・アテンダント は感じている。

水道栓は朝7時から3時間、午後3時半から2時間半の間、開栓する。朝の 開栓前にはタップ・アテンダントは周辺を清掃することが義務付けられてい る。水道栓は壊れるとプロジェクト事務所から迅速に修理に来るが、タップ・ アテンダントは水の損失を防ぐため、水漏れを直す工夫をすることが多い。 また、タップ・アテンダントは水道栓設置後最初に研修を受けたのみで、保健 衛生に関する研修は長い間実施されていない。現在のタップ・アテンダントは 1人を除いて全員新たに指名された人達で、研修を受ける必要がある。

月の使用料は1世帯当たり3,000Kで、1日20リットルを上限とする。20リ ットルを超えて水を汲む場合、1杯(20リットル)につき100Kを支払う。 料金はタップ・アテンダントに支払い、タップ・アテンダントは受取額をノー トに記録するが、受領書は出さない。受領書は3ヶ月に1度プロジェクト事 務所から発行される。月ごとの支払いは原則毎月1日までに支払うが、5日間 の猶予が与えられている。この期間に支払いのできない世帯とプロジェクト の水道栓に登録していない世帯は、政府が建設した無料の水道栓を利用して いる。

保健・衛生習慣の変化 5.

最も頻繁に手洗いを励行していると考えられる場合を選んで、実際にどの程度手 洗いが行われているのか調査を行った結果、石鹸を使って手洗いをするのは、ト イレの後及びおむつを換えた後であることがわかった。調理前や食事の前には手 を洗うが、石鹸を使ってはいない。また、葬式に集まったときの手洗いについて は、たらいの中で手を洗う人が最も多く、衛生教育の改善が必要であろう。

地域別に見ると、ジョージ・プロパー及びジョージ地区第5給水区では、比較的 よく石鹸を使って手洗いを行っている。また、ワークショップでは、女性は石鹸 を使って手を洗うよう指導を受けていることが明らかになった。これは、女性は 5歳以下の子どもを連れて、クリニックに行ったときに、指導を受けているため であった。他方、バウレニ地区では石鹸を使わずに手を洗うことの方が多いこと が分かった。バウレニ地区では衛生教育よりむしろ HIV/AIDS 教育が盛んであ り、衛生に対する認識が定着していないと考えられる。

	ため水を流して 石鹸を使わず 洗う	ため水を流して 石鹸を使って 洗う	たらいで石鹸を 使わず洗う	たらいで石鹸を 使って洗う	水道水で石鹸 を使わず洗う	水道水で石鹸 を使って洗う	全く手を洗わな い	合計
ジョージ・プロ パー	4	6	1	5	0	1	0	17
ジョージ地区 第5給水区	0	8	0	4	0	0	0	12
ジョージ地区 第7給水区	0	6	0	6	0	0	0	12
バウレニ地区	0	0	6	5	0	0	0	11
合計	4	20	7	20	0	1	0	52

おむつを換えた後

ため水を流してため水を流してたいで石鹼をたらいで石鹼を水道水で石鹼水道水で石鹼やイモを洗わた

調理前

	石鹸を使わず 洗う	石鹸を使って 洗う	たらいで石鹸を 使わず洗う	たらいで石鹸を 使って洗う	水 追水 で 石 厩 を使わず洗う	水 追水 で 石 厩 を使って洗う	全く手を洗わない	合計
ジョージ・プロ パー	I	6	5	3	2	4	1	22
ジョージ地区 第5給水区	4	5	4	2	0	2	0	17
ジョージ地区 第7給水区	6	0	12	2	1	2	0	23
バウレニ地区	0	3	8	5	0	0	0	16
合計	11	14	29	12	3	8	1	78

食事前

	ため水を流して 石鹸を使わず 洗う	ため水を流して 石鹸を使って 洗う	たらいで石鹸を 使わず洗う	たらいで石鹸を 使って洗う	水道水で石鹸 を使わず洗う	水道水で石鹸 を使って洗う	全く手を洗わな い	合計
ジョージ・プロ パー	7	7	4	1	0	2	0	21
ジョージ地区 第5給水区	5	3	3	4	1	1	0	17
ジョージ地区 第7給水区	9	2	7	5	0	0	0	23
バウレニ地区	2	2	10	2	0	0	0	16
合計	23	14	24	12	1	3	0	77

トイレ後

	ため水を流して 石鹸を使わず 洗う	ため水を流して 石鹸を使って 洗う	たらいで石鹸を 使わず洗う	たらいで石鹸を 使って洗う	水道水で石鹸 を使わず洗う	水道水で石鹸 を使って洗う	全く手を洗わな い	合計
ジョージ・プロ パー	0	5	1	7	1	6	0	20
ジョージ地区 第5給水区	0	9	0	2	0	6	0	17
ジョージ地区 第7給水区	3	7	6	6	0	1	0	23
バウレニ地区	0	7	5	4	0	0	0	16
合計	3	28	12	19	1	13	0	76

葬式

	ため水を流して 石鹸を使わず 洗う	ため水を流して 石鹸を使って 洗う	たらいで石鹸を 使わず洗う	たらいで石鹸を 使って洗う	水道水で石鹸 を使わず洗う	水道水で石鹸 を使って洗う	全く手を洗わな い	合計
ジョージ・プロ パー	6	3	7	3	0	2	0	21
ジョージ地区 第5給水区	2	0	11	4	0	0	0	17
ジョージ地区 第7給水区	0	0	17	6	0	0	0	23
バウレニ地区	0	2	11	0	0	0	3	16
合計	8	5	46	13	0	2	3	77

6. 事業の効果と問題

ジョージ地区においてもバウレニ地区においても、コレラの流行が減ったこ と、水汲みの時間が減り女性の労働が他の家事や経済活動に使えるようにな ったこと、住民参加などが住民から効果として指摘された。ジョージ地区で は給水事業の一環として給水区ごとに管理事務所を作ったが、この施設がコ ミュニティ活動の場としても活用されている。バウレニ地区には日本の援助 で学校建設が行われ、これまで学校に行けなかった子供たちが就学できるよ うになった。

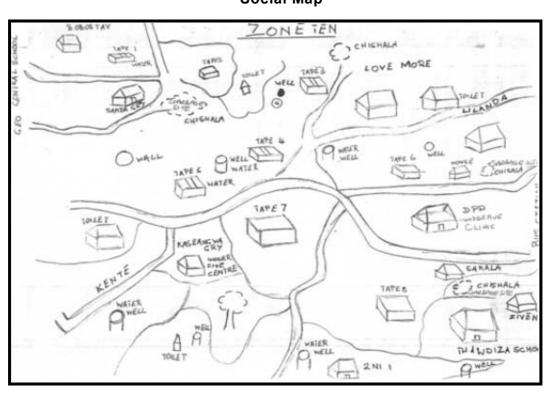
このような恩恵を認識する一方、住民は新たな問題も感じている。貧困層に

とって月々の使用料の支払いは重荷であり、自宅に水道を引く資本を持つ富 裕層にとっては水道栓まで水汲みにいくことが手間であることも分かった。 また、世帯の人数が異なるのに使用量の上限が同じであることは不公平であ るとの不満もでた。これらに加え、負のインパクトとしては、料金支払い時 には長い行列ができること、特にジョージ地区では公共トイレを衛生的に維 持管理することは難しく、住民の負担となったこと、ゴミ回収されないゴミ 捨て場が住環境を悪化していることなどが指摘された。

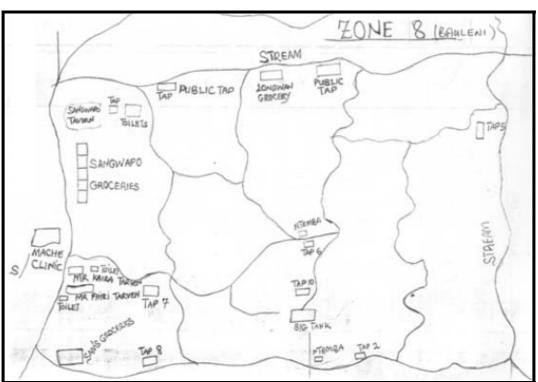
7. 他の援助の状況

NGO を含む組織の活動状況は以下の通りである。

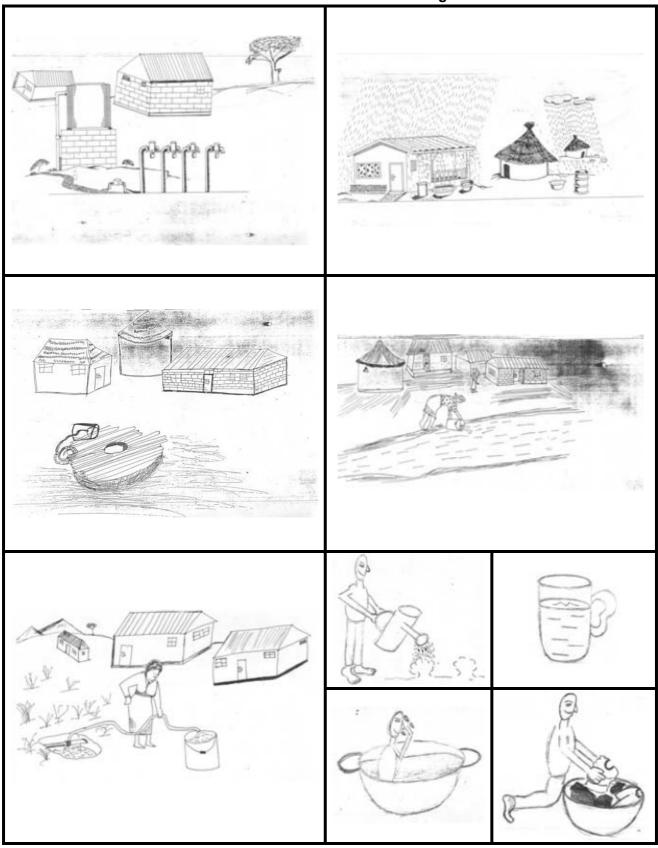
組織名	支援の内容
ジョージ地区	
CARE-PROSPECT	安全な水へのアクセス、住環境衛生、栄養
Peer Educators	コンドーム配布
CARE-PLUS	女性のマイクロ・ファイナンス
バウレニ地区	
PUSH	道路整備、
Neighbourhood Health Committee	HIV/AIDS
Human Settlements of Zambia	若者・女性のための職業訓練など



8. Examples of PRA Results



Water Resources and Their Usage



Wealth Characters in George Proper (Zone 10)

TOME TEN MIDDLE RICH ZONE 10 · OWNS CAR, HOUSE, PHONE CAN AFFORD A HOUSE RICH MAN CHILDREN ATTEND PRIVATE SCHOOL HOUCE WITH ELECTRICITY · EXPENSIVE CLOTHES CAN AFTOR & MEALS A · GOOD FOOD 4x - day Day · FOR MAL EMPLOYMENT SEND CHILDREN. TO GOVT · SUCCESS FUL BUSINESS MAN SCHOOLS. . NOT SOCIAL ESLATLY IN FORMAL EMPLOYMENT · EMPLOYED DOMESTIC OR REPARAG BULINESS -WORKERS CAP AFTORD EVEN 3 MOHINE · BIG ELECTRIFIED TO PAY TOR WATER THAD THE HOUSE WITH A WALL FENCE AT LEAST SOCIABLE · EMPLOYS WORKERS TO DRAW WATER FOR THEM HAV THE COMMON AND PAYS IN ADVANCE 94 . HOUSE HOLD ELECTRICAN 0 ATTORD MEDICAL TEES 39 · GO TO PRIVATE 26 0 Some Times Have "Airs" HOSPITALS 000 . 8. P, H. I. V, SUGAR OWN TV RADIO, STOVE. DISEASE, GTROKE LUNE IV (IEN) ZONE 10 POOREST PERSON 200 POOR 1. Sometimes go por 2 days without good . Usually eat 1) Two meals a day 2) Rents a house at panerals 2. Sock por shallow well water or ask from reighbour 3. Usually get clobes from church or chartable organisation 1) NO electricity in hours WRately pays water bit 5) CHILDREN OFTEN SICK mitrutition, kwashinter Sends Sew CHILDREN to 4. Street Kido 5. Always sickly 6 School 3 6. Can't apport medicals m Can't afford funeral expe (1) 109 7. No child is sent to 1) Can't afford Clinic Sile school Duse Charcal for Cooking 8. Parents have reported 10) Usually bury "Pamela to illicit beer drinking Packs of mealine meal 9. No fired accomodation IN PIECE WORKERS. 10. Very illiterate 12) HEIGHBOURS 12) Very Sociable 11. Use any toilet

添付資料9 評価グリッド

(1) ジンバブエ国 ビンガ地区地方給水計画

Eval. Item	Detailed Sub-Questions	Required Information and Data	Source of Information	Survey Method
Perfo	Achievement of overall goal	 Infant mortality rate in the target area Occurrences of water-born diseases 	 Record at the health centre Record at the health centre and information from community members 	 Document review Document review and questionnaire survey
Performance	Achievement of program purpose	 Water coverage rate in the target area Number of water facilities in use 	Record at RDCRecord at RDC	Document reviewDocument review
	Input performance	 Input of human resources, fund and financials 	 Project reports and information from ZINWA 	Document review and interview
Im	What was the background of the project planning and implementation of the project?	 Background of project planning, project scheme and scale 	Project reports and information from ZINWA	• Document review and interview
Implementation Process	Did the implementing agency take part in the project with ownership?	 Performance of implementing agency, especially after the Japanese team left 	Record and information from ZINWA	Document review and interview
on Process	Was the timing right between construction of facility and other activities?	Implementation schedule of the project components	Project reports and reports and information from SCF	• Document review and interview
•	How did the local community participate in the project?	Strategy of community participation	 Record and information from SCF 	Document review and interview
	I-1 How was the planning and implementation of basic policy and development plans of water resource management and use?	Basic policy and development plans of water resource management and use and the status of implementation	Water Act and information from DWD	Document review and information
Sub-Qu	I-2 How is the planning, implementation, monitoring and evaluation of water use and water	 Status of water use and water supply plans in the target area (planning, implementation 	Information from ZINWA and RDC	Document review and interview
Sub-Question I: Sust	supply plans carried out in the target area?	 monitoring and evaluation) Financial and human resources of implementing agency 	 Information from ZINWA and RDC 	• Document review, interview
ainability	I-3 How are the existing water supply facilities managed and maintained?	 Basic plans and actual status of M&O and management of rural water supply facilities 	Information from ZINWA and RDC	Document review and interview
Sustainability of Water Supply Project		 Status of M&O and management of existing facilities by the community 	• Information from water committees and community members	• PRA and questionnaire survey
Supply Pi		 Decision-making process of water management committees 	Information from water committees	• PRA
roject		• Type of community participation	Information from water committees and community members	PRA and questionnaire survey
		 Support system by the government Communication mechanism between the government and local community 	 Information from RDC and community members Information from RDC and community members 	 Interview and questionnaire survey Interview and PRA

Eval. Item	Detailed Sub-Questions	Required Information and Data	Source of Information	Survey Method
	II-1 In what way did the living environment of the target community improved and as a result how has the life-style of the people changed?	 Coverage of water supply Access to water Change of life-style as a result of reduced time for fetching water Coverage of toilet facilities Use of water (vegetable garden using wasted water at the borehole, etc.) 	 Information from RDC Information from community members Information from community members Information from community members Information from water committees 	 Interview Questionnaire survey Questionnaire survey Questionnaire survey Questionnaire survey Observation and key informant interview
stion II: Impact o	II-2 In what way has the peoples' behaviour and attitudes improved regarding hygiene?	 Improvement of water quality, and the way of transportation and keeping of water Practice of hand washing Use of toilet facilities 	 Information from community members Information from community members Information from community members 	 Questionnaire survey Questionnaire survey Questionnaire survey
Sub-Question II: Impact on Poverty Reduction	II-3 What was the impact on the improvement of health status of the people?	 Oscional contraction of the second second	 Information from the health centre, and community members Information from the health centre Information from community members 	 Interview and questionnaire survey Interview Questionnaire survey
ion	II-4 What improvement has been made in terms of people's participation in the target community?	 Status of community activities Status of training of community leaders 	 Information from community members Information from community members 	 Questionnaire survey Key informant interview
	II-5 Has the wealth and income of the people in the target community increased?	Change of wealth and income	Information from community members	PRA and questionnaire survey
Sub	III-1 How was the community involved in the planning and implementation of the project?	Community participation in the planning and implementation of the projects	Information from community members	• PRA
Sub-Question III: Applicability of Integrated Approaches	III-2 What are the characteristics of the community?	 History of the community, climate and demographic changes Communal activities in the 	 Information from community members Information from 	 PRA PRA and
		community	community members	questionnaire survey
	III-3 What kind of resources (natural, human, etc.) does the community have?	 Natural and social resources (facilities such as school, health centre, market, boreholes, etc.)and their use 	Information from community members	• PRA
	III-4 How is the information access and mobility and its means?	 Communication and interaction with neighbouring communities 	Information from community members	• PRA
		 and outside society Distance and means of transport to Binga town and Bulawayo 	 Information from community members Information from community members 	• PRA • PRA
oaches		 Coverage of radio and newspapers Current status of training and visits by extension workers 	RDC and community members	• Interview and PRA

Eval. Item	Detailed Sub-Questions	Required Information and Data	Source of Information	Survey Method
	III-5 How is the interaction between government agencies and the community?	 Rules and regulations Interaction with RDC Community's status in the development plans 	 Information from RDC Information from community members Information from RDC 	 Interview PRA Interview Document review
	III-6 In what field has the community been supported by other donors and NGOs?	Situation of interventions by other donors and NGOs	Information from RDC and community members	 and interview Interview and PRA

(2)ザンビア国 ルサカ市ジョージ地区生活改善プログラム **Required Information &** Eval. Detailed Source of Information **Survey Method** Item **Sub-Questions** Data Achievement of Increased number of Action plan of Document review, LCC, Business plan overall goal projects for improvement interview to of living conditions in the of other service LCC/LWSC/NGO, target area with community providers and kev informant participation NGO, information interview Status of mobilisation of from ABO/CBO resources by the ABO/ Information from Interview to LCC, key CBO fro community LCC, health centre, informant interview to and ABO/CBO development activities health centre and ABO/CBO Performance Decrease of infection rate Document review, key Achievement of Statistics, record at programme of the water-born diseases health centre. informant interview to in the target area information from health centre, purpose community questionnaire survey Decrease of infant members & PRA mortality rate in the target Document review, key area Statistics, record at informant interview to health centre health centre Decrease of malnutrition of Key informant children Record at health interview centre Input of human resources, Project reports, Document review, Input performance information from fund, materials interview to implementing implementing agency agency What was the Project reports Background and timing of Document review the request and formulation background of the planning and of each project implementation of Implementation scheme Information from Interview to the programme and scale of the projects implementing implementing Implementation Process (projects)? agency, Japanese agencies, Japanese experts/consultants Sharing of information and experts/consultants collaboration among Information from Interview to stakeholders implementing implementing agency, Japanese agencies, Japanese experts/consultants experts/consultants Did the Performance of Information from Interview to implementing implementing agency on implementing implementing agency take part in execution of the agency agencies the project with undertaking Status of allocation of fund Information from ownership? Interview to for O&M as well as implementing implementing implementation of project agency, Japanese agencies, Japanese experts/consultants experts/consultants

Eval. Item	Detailed Sub-Questions	Required Information & Data	Source of Information	Survey Method
	Was the timing of each component in the project co-ordinated properly?	Implementation schedule and process of components included in the projects	 Monitoring/ completion reports, information from implementing agency and Japanese experts/consultants 	• Document review, interview to implementing agencies, Japanese experts/consultants
	Was there an over wrap of the target group of each project?	Scope and composition of the target group	Project reports	Document review
	How did the community members participate in the project?	 Strategy/ approach on community participation in the project planning, implementation, monitoring and evaluation 	 Information from implementing agency, Japanese experts/ consultants 	• Interview to implementing agencies, Japanese experts/consultants
Sub-Que	I-1 How is the water resources management/devel opment planned, implemented and	 Status of planning, implementation, monitoring and evaluation of the basic policy on the water resources management/ 	 Policy paper of DWA 	• Document review, interview to DWA
stion I: Su Supply	monitored/evaluate d?	 development Involvement of the communities in the basic policy 	 Policy paper of DWA 	• Document review, interview to DWA
Sub-Question I: Sustainability of Water Supply Projects	I-2 How is the water supply in the peri-urban areas planned, implemented, and	 Status of planning, implementation, monitoring and evaluation of the water supply projects in peri-urban areas 	 Information from MLGH, NWASCO, LWSC 	 Interview to MLGH, NWASCO, LWSC Interview to MLGH,
of Water	monitored/evaluate d?	 Status of allocation of resources by the implementing agencies/ service providers for water supply in peri-urban areas 	 Information from MLGH, NWASCO, LWSC 	NWASCO, LWSC

Eval. Item	Detailed Sub-Questions	Required Information & Data	Source of Information	Survey Method
	I-3 How are the existing water supply facilities managed and maintained?	 Basic policy on O&M of the water supply facilities in peri-urban areas Status of O&M of water facilities by the community members Process of decision-making by the Water Committee and other CBOs involved in O&M of water facilities Type of community participation Support services available by local administration/ service providers Communication mechanism between local administration and communities 	 Policy paper, information from MLGH, NWASCO, LWSC Information from LWSC, Water Committee, community members Information from Water Committee and RDC Information from Water Committee Information from LCC, LWSC Information from LCC, LWSC, Water Committee, RDC 	 Document review, interview to MLGH, NWASCO, LWSC Interview to LWSC, key informant interview to Water Committee, PRA & questionnaire at HH level Key informant interview to Water Committee & RDC Key informant interview to Water Committee Interview to LCC, LWSC Interview to LCC, LWSC, key informant interview to Water
Sub-Question II: Impact on Poverty Reduction	II-1 In what way did the living environment of the target group improved and as a result, how has the life-style of the people changed?	 Increased number of users in different socio-economic categories Quantity and quality of water supplied Equitable access to water Change of cycle of daily routine work by decrease of time to fetch water Number and capacity of CHWs and staff of health centres Status of monitoring by CHWs for health and hygiene education 	 Monitoring record at LWSC and NGO Monitoring records by LWSC, information from community members Information from community members, Water Committee From community members Report of LDHMT, record at health centres Report of LDHMT, record at health centres, information from community members 	 Committee & RDC Document review, interview to LWSC/NGO Document review, interview to LWSC, questionnaire survey at HH level PRA & questionnaire survey at HH level, key informant interview to Water Committee PRA & questionnaire survey at HH level Document review, interview to LDHMT, health centre Document review, interview to LDHMT, health centre, questionnaire at HH level

Eval. Item	Detailed Sub-Questions	Required Information & Data	Source of Information	Survey Method
	II-2 In what way has the people's behaviour and attitudes improved regarding hygiene?	 Practice to maintain/ improve water quality at household Hygienic practice for drawing, carrying, storing and drinking water Utilisation of different water sources in compliance with the usage Practice of hand washing Practice to improve environmental sanitation at household level 	 Monitoring records by LCC, LDHMT, health centres, information from community members Monitoring records by LCC, LDHMT, health centres, information from community members Monitoring records by LCC, LDHMT, health centres, information from community members From community members From community members Monitoring records by LCC, LDHMT, health centres, information from community members Monitoring records by LCC, LDHMT, health centres, information from community 	 Interview to LCC, LDHTM, health centres, PRA & questionnaire at HH level Interview to LCC, LDHTM, health centres, PRA & questionnaire at HH level Interview to LCC, LDHTM, health centres, PRA & questionnaire at HH level PRA & questionnaire at HH level Interview to LCC, LDHTM, health centres, PRA & questionnaire at HH level
	II-3 What was the impact on the improvement of education opportunities in the target area?	 Enrolment rate of basic school Drop-out rate of basic school Number of basic schools in the target area per school-age children 	 members Statistics Statistics Statistics Statistics 	 Document review Document review Document review Document review
	II-4 What improvement has been made in terms of people's participation in the target area?	 Literacy rate Status of community participation in decision-making for improvement of living conditions Understanding and acceptance of women's participation in decision-making process Status of implementation of the action plans elaborated by ABO/CBO Status of capacity building of community leaders Extent of trust in ABO/CBO by the local authority and community members 	 Information form LCC, ABO/CBO and community members From community members and ABO/CBO From ABO/CBO From ABO/CBO From LCC, LWSC, health centre, and community members 	 Interview to relevant organisations, PRA & questionnaire at HH level, key informant PRA at HH level, key informant interview to ABO/CBO Key informant interview Key informant interview Interview to relevant organisations, PRA & questionnaire at HH level

Eval. Item	Detailed Sub-Questions	Required Information & Data	Source of Information	Survey Method
	II-5 Has the wealth and income of the target group increased?	 Contents of assets hold by household and ownership Main income source Number of HH members earning living Practice of saving 	 Community members Community members Community members Community members 	 PRA & questionnaire survey at HH level Ditto Ditto Ditto
	III-1 How was the community involved in the planning and implementation of the project?	• Status of community participation in the planning and implementation of the project	From ABO/CBO	• Key informant interview
Sub-Question III: Applicability of Integrated App	III-2 What are the characteristics of the community?	 Formation and history of the community Demographic change, social structure, tradition and practices Consideration of gender and the disadvantaged Decision-making system Communal activities in the community 	 From LCC and RDC Statistics, information from LCC and RDC Information from LCC, NGO, RDC Information from RDC Information from RDC 	 Interview to LCC, key informant interview to RDC Document review, interview to LCC, key informant interview to RDC Interview to LCC & NGO, key informant to RDC Key informant interview Key informant interview
of Integrated Approaches	III-3 What kind of resources does the community have?	 Natural resources and their utilisation Social resources and their utilisation Roles of the community leaders 	 From community members & RDC From community members & RDC From community members & RDC 	 Key informant interview to RDC, PRA at HH level Key informant interview to RDC, PRA at HH level Key informant interview to RDC, PRA at HH level
hes	III-4 How does the community access to information and how is the mobility?	 Mobility within and outside Lusaka Coverage of radio, newspapers and other communication tools Status of monitoring/visiting of the target area by the staff from local authority/ service providers 	 From RDC From RDC From LCC, LWSC, heath centre, ABO/CBO 	 Key informant interview Key informant interview Interview to LCC and LWSC, key informant interview to health centre and ABO/CBO

Detailed Sub-Questions	Required Information & Data	Source of Information	Survey Method
III-5 How does the community interact with local administrations?	 Basic policy and regulations on development activity in peri-urban areas of Lusaka Legal status of the target area Relationship between communities and local administrations/ service providers Interventions by realitieirea 	 Relevant regulations, information from LCC Development plan by LCC Information from LCC, LWSC, health centre, ABO/CBO 	 Document review, interview to LCC Document review, interview to LCC Interview to LCC and LWSC, key informant interview to health centre and ABO/CBO Interview to LCC and NGO
	ponticians	From LCC, NGO	
III-6 In what field has the community been supported by other donors and NGOs?	 Situation of interventions by other donors and NGOs Approach on community participation by other 	 From donor agencies, NGOs, LCC, RDC From donor 	 Interview to donor agencies, NGOs, LCC, key informant interview to RDC Interview to donor agencies, NGOs
	Sub-Questions III-5 How does the community interact with local administrations? III-6 In what field has the community been supported by other	Sub-QuestionsDataIII-5How does the community interact with local administrations?•Basic policy and regulations on development activity in peri-urban areas of Lusaka •administrations?•Legal status of the target area•Relationship between communities and local administrations/ service providersIII-6In what field has the community been supported by other donors and NGOs?•Sub-Questions•Sub-Questions•III-6In what field has the community been supported by other donors and NGOs?•	Sub-QuestionsDataSource of informationIII-5 How does the community interact with local administrations?• Basic policy and regulations on development activity in peri-urban areas of Lusaka• Relevant regulations, information from LCC• Legal status of the target area• Development plan by LCC• Relationship between communities and local administrations/ service providers• Information from LCC, LWSC, health centre, ABO/CBOIII-6 In what field has the community been supported by other• Situation of interventions by other donors and NGOs?• Approach on community participation by other• From donor agencies, NGOs, LCC, RDC

添付資料 10 調査結果取り纏め表

Eval. Item	Detailed Evaluation Questions	Data Collected and Data Collection Method	Survey Outcomes
Item	Achievement of overall goal	 Concerning the information of the informat	 Infant mortality rate (per 1000) gradually increased from 96 in 1997, 103 in 1998, 117 in 1999 to 136 in 2000, though in 2001 it decreased to 125. Under-five mortality rate was 101 in 1997, 110 in 1998, 99 in 1999, 175 in 2000 and 174 in 2001 (statistics is not reliable). The district statistics show gradual decrease in Bilharzias and diarrhoea between 1995 and 1999 (statistics is not reliable). More respondents in the target area felt that the incidence of diarrhoea and skin disease had decreased (58.8% and 76.9%, respectively) than those in the non-target area (47.5% and 10%, respectively). It is interesting to note that 72.8%, 65.6% and 84.0% of respondents who use water from boreholes indicated decrease in each item, while for the respondents who use other sources (mainly from unprotected shallow wells and river) decrease was 29.3%, 41.3% and 56.0%, respectively.
Performance	Achievement of program purpose	 Water coverage rate in Binga District/ B/D document and Binga RDC (IRWSS project document) Number of water facilities in use/ B/D document and Binga RDC (IRWSS project document) 	 According to JICA B/D document the water coverage in the target area (12 wards out of 21 wards in Binga District) was 31.7%. From the data in 2002 the water coverage in these 12 wards was 29% (using the number of functional boreholes only). According to the same document the water coverage of the whole of Binga District was 28% (and sanitation coverage of 4%). According to the B/D document there existed 107 BHs in the target area (12 wards). In 2002 there were 144 BHs though only 105 were functional. In Binga District the document states that out of the existing 264 boreholes 206 are functional; out of 490 deep wells 414 are functional; out of 26 small dams but some are and 3 piped water schemes (2 supplying water to 2 rural clinics and nearby communities and one in Manjolo supplies water to Manjolo secondary school and surrounding community, which needs major rehabilitation).
	Input performance	 Input of human resources, fund and materials/ B/D document and information from ZINWA 	 Human resources: Japanese consultants, counterpart personnel, Japanese contractors Equipment: survey and drilling equipment and materials, vehicles, hand pumps (E/N ceiling of 73 million Yen)
	What was the background of the project planning and implementation of the project?	 Background of project planning, project scheme and scale/ B/D document and information from ZINWA 	 The target area of the project was 12 wards which acutely needed additional safe water sources (Binga District comprises of 21 wards). The project consisted of procurement of survey and drilling equipments and materials for the 124 boreholes in the target area; construction of 30 borehole water facilities as the technical transfer to Zimbabwe counterparts; and formation of water point committees for the O&M of the facilities.
Implemen tation Process	Did the implementing agency take part in the project with ownership?	 Performance of implementing agency, especially after the Japanese team had left/ information from ZINWA 	 After the Japanese team completed 30 water supply facilities, ZINWA drilled 34 locations in Binga but only 10 were successful. Except year 2000 funds were disbursed from the government for the project though the amount is not enough to meet the target because of high inflation rate and unexpected large number of unsuccessful boreholes. Technical difficulties and current socio-economic conditions make it difficult to meet the target despite ZINWA's commitment.
Process	Was the timing right between construction of facility and other activities?	 Implementation schedule of the project components/ Project Completion Report and information from SCF 	 The Project Completion Report states that 30 water point committees were formed where the borehole water facilities were constructed, though timing was not given. According to the information gathered from SCF, sensitization of community leaders and community members were conducted before drilling and water point committees were formed when the drilling started. SCF completed formation of water point committees at 30 locations where borehole facilities were constructed, as well as some other places where borehole drilling was planned or tried. Training of committee members on O&M of the water facilities and health and hygiene education was neither complete nor adequate because of the time and resource constraints.

(1) ジンバブエ国 ビンガ地区地方給水計画

Eval. Item	Detailed Evaluation Questions	Data Collected and Data Collection Method	Survey Outcomes
	How did the local community participate in the project?	Strategy of community participation/ information from SCF	 SCF conducted sensitization meetings on community based management (CBM) of water supply facilities for district councillors, community leaders and community members in sequence. The approach was, in principle, participatory trying to facilitate the people to discuss water problems in the area, come up to their own solutions, pre-site drilling locations and form water point committees for O&M of the facilities. SCF admitted that the shortage of time and human resources did not allow the approach to be fully participatory.
	I-1 How was the planning and implementation of basic policy and development plans of water resource management and use?	 Basic policy and development plans of water resource management and use and the status of implementation/ information from DWD at Ministry of Rural Resources and Water Development. 	• Government initiated water sector reform in mid 80s with announcement of the National Master Plan for Rural Water Supply and Sanitation. It was followed by the formulation of Water Resources Management Strategy (WRMS), establishment of ZINWA (Zimbabwe National Water Authority) and a new Water Act. The new policies and strategies encourage private sector participation and stakeholder involvement in water resources development and management. (Details were discussed in Chapter 2)
Sub-question I: Sustainability of Water Supply Project	I-2 How is the planning, implementation, monitoring and evaluation of water use and water supply plans carried out in the target area?	 Status of water use and water supply plans in the target area (planning, implementation monitoring and evaluation)/ information from ZINWA and Binga RDC Financial and human resources of implementing agency/ information from ZINWA and Binga RDC 	 Government has been promoting Integrated Rural Water Supply and Sanitation Programme (IRWSSP) since mid 1980s. Many of the districts have either implemented or are currently implementing the programme. In Binga so far no IRWSSP was put in place. Some water supply and sanitation projects including Japan's project were implemented in non-integrated way. In 2001 Binga RDC submitted a proposal of 3-year IRWSSP to NAC for solicitation for fund. It aims to drill additional 368 boreholes, construct 3089 VIP latrines, rehabilitate 77 boreholes, train extension staff and to develop sustainable O&M system by the community in the district. In the project proposal, Binga RDC states that although different agencies have implemented water supply and sanitation projects in different areas of the district, most of these projects were done in a fagrant, uncoordinated manner to make long meaningful impact, hence remaining sanitation of 4% and water coverage of 28%. ZINWA is mandated to implement the commercially viable water supply services mainly in urban areas and rural townships with the self-supporting accounting system. Drilling of boreholes for the rural water supply projects in the communal land is also implemented by ZINWA based on the budget allocation by the government. After the organisation was established in 2001, it is still recruiting staff mainly for the provincial level while the drilling team had hydrogeologists were transferred from DWD. RDC is responsible for capacity building of user communities and support of the community in operation and maintenance of the constructed water facilities. District Water Supply and Sanitation Committee is the technical arm of the RDC for planning and implementing the water supply and sanitation projects. In Binga district, the committee consists of council staff and staff from district office of line ministries related to water and sanitation RDCs are required to submit proposals to National Action Committee (NAC) to obtain the fund for

Eval. Item	Detailed Evaluation Questions	Data Collected and Data Collection Method	Survey Outcomes
	I-3 How are the existing water supply facilities managed and maintained?	 Concerning a construction of the construction of the	 Previous "three-tire maintenance system", was replaced by "community based management (CBM) system" where community were made responsible for management and O&M of the water supply facilities. A pilot project has been implemented in 2 wards in Binga by SCF (funded by DfID) and shown some success. Binga RDC expressed the need in promoting CBM in the entire district, if funding were secured. When boreholes were constructed water point committees were formed among the users. Majority of the committee members were not trained on maintenance nor equipped with tools. Although the situation varies from facility to facility, many boreholes were kept in reasonable condition (they are still fairly new) while some had stolen or broken fences and blocked soak away. Some committees carry out protective maintenance by greasing and tightening bolts. Out of 10 borehole facilities which the team surveyed, one was broken down (not mended), one was abandoned due to difficulty in pumping and two more were only used when no other sources (river and shallow wells) were available due to difficulty in pumping. From PRA exercise no clear mechanism of decision making process was found within the committee members or between the committee and the users.
		 Type of community participation/ water point committees and community members through site survey and PRA in sample villages Support system by the government/ community members through PRA in sample villages Communication mechanism between the government and local community/ community members through PRA in sample villages 	 Though the situation varies from community to community, in general users keep the facility clean by sweeping the surrounding area and mending the fence when it is broken. Some communities follow a roster while others rely on common sense and good will of users. At early stage, many of the committees collected funds for future maintenance from the users, but in most cases it had stopped. In two villages where PRA was conducted it was stated that no support was given from DDF or RDC for the O&M of the borehole facility. Both committees expressed that they were even not sure where they should seek support in case of problem. There was no clear mechanism of communication. When one of the borehole broke down in Mucheni in the summer 2001 the committee notified the councillor in the area to seek assistance from RDC, though no response had so far been given.
Sub-question II : Impact on Poverty Reduction	II-1 In what way did the living environment of the target community improved and as a result how has the life-style of the people changed?	 Coverage of water supply in the target area/ information from Binga RDC Access to water/ information from community members through questionnaire survey in sample villages Change of life-style as a result of reduced time for fetching water/ information from community members through questionnaire survey in sample villages Coverage of toilet facilities/ information from community members through questionnaire survey in sample villages Use of water (vegetable garden using wasted water at the borehole, etc.)/ site observation and information 	 Refer to Performance: achievement of program purpose. In the target area people who use boreholes have increased from 10.6% to 73.8% in five years while in non-target area the increase was from 2.5% to 17.5%. The average distance to water source (irrespective type of water source) has reduced from 1.42km to 1.15km in the target area while the reduction was from 1.84km to 1.5km in the non-target area. In the target area 28% of the respondents indicated that women and children in the households spend less time fetching water compared to 5 years ago. Freed time was mainly spent by doing other household chores or working in the field or garden. A small number of women are also making handy crafts, which brings some income. Very few households have toilet facilities at home though it has increased from 9.4% to 23.1% in the target area in 5 years. Waste water at the water points is not actively utilized. In some cased due to blocked soak away wasted water formed stagnated muddy pools around the facility.

Eval. Item	Detailed Evaluation Questions	Data Collected and Data Collection Method	Survey Outcomes
	II-2 In what way has the peoples' behaviour and attitudes improved regarding hygiene?	 Improvement of water quality, and the way of transportation and keeping of water/information from community members through questionnaire survey in sample villages 	 For carrying water, use of containers with lids has increased from 10.5% to 43.5% in 5 years. For storing water, keeping water in containers with lids inside the house has increased from 57% to 85.5%. No significant difference was found in the target and non-target areas.
		 Practice of hand washing/ information from community members through questionnaire survey and PRA in sample villages Use of toilet facilities/ 	 Majority (78%) still wash hands in a basin or dish, which is a traditional way though discouraged for hygiene reason.
		information from community members through questionnaire survey in sample villages	 Few households have toilet facilities at home, though those who have use the facility.
	II-3 What was the impact on the improvement of health status of the people?	 Change of occurrence of water-born diseases/Data from Binga RDC and Questionnaire survey in sample villages 	Refer to Performance: Achievement of overall goal
		 Infant mortality rate/Data from Binga RDC and Questionnaire survey in sample villages 	• Refer to Performance: Achievement of overall goal
		 Nutritious status of infants/ information from community members through questionnaire survey in sample villages 	 The situation seems to vary from household to household as 38.5% indicated improvement compared to 5 years ago and 37.5% indicated deterioration while the rest (24%) said no change.
	II-4 What improvement has been made in terms of people's participation in the target community?	 Status of community activities/ information from community members through questionnaire survey in sample villages Status of training of community leaders/ information from community members through PRA 	 The most common community activities are collecting locally available resources and labour contribution for development projects such as construction of school blocks and health centres. Different activities were organized as food for work program. Three quarters of the respondents noted that people were in general more active in participating in community activities, though it varied from village to village.
	II-5 Has the wealth and income of the people in the target community increased?	 Change of wealth and income/ information from community members through questionnaire survey and PRA in sample villages 	 Due to serious food shortages caused by the severe drought, food stock and possession of livestock and poultry at the household level had significantly reduced compared to 5 years ago.
Sub-Question III: Ap	III-1 How was the community involved in the planning and implementation of the project?	Community participation in the planning and implementation of the project/ information from community members through PRA in sample villages	 Prior to the drilling some community leaders attended consultative meetings organized by SCF. Workshops were held for community members on CBM and water point committees were formed. During the implementation community members contributed by clearing the area, fetching water and river sand, guarding tools and equipments, constructing washing slabs and cattle troughs and fencing the facility. Both in Mucheni and Gande funds were also raised for future maintenance from the users.
Sub-Question III: Applicability of Integrated Approaches	III-2 What are the characteristics of the community?	History of the community, climate and demographic changes/ information from community members through PRA in sample villages	 HISTORY: Majority of the people are Tonga who were displaced from the Zambezi Valley in 1957 due to the flooding of the valley caused by the construction of Kariba dam, downstream of Zambezi River. CLIMATE: The rainfall in this area is too low and erratic for the reliable farming and the area suffered severe droughts several times in the past (1961/62, 1967, 1982/3, 1991/2, 2002/3). At the time of field survey food shortage was serious due to 2 years of poor harvest caused by drought. DEMOGRAPHT: For example in Mucheni, in spite of high birth rate, due to lack of health facility in the area coupled with outbreaks of measles the population remained relatively low till mid 60s when a health centre was opened in Siabuwa (30 km from Mucheni). The population increased steadily since then. Although family planning was introduced early 90s many did not accept the idea and did not practice. Since mid 80s effect of

Eval. Item	Detailed Evaluation Questions	Data Collected and Data Collection Method	Survey Outcomes
	III-3 What kind of resources (natural, human, etc.) does the community have?	 Communal activities in the community/ information from community members through questionnaire survey and PRA in sample villages Natural and social resources (facilities such as school, health centre, market, boreholes, etc.)and their use/ information from community members through PRA in sample villages 	 HIV/AIDS were felt and since mid 90s the death rate increased. Acceptance of family planning by younger generation has recently contributed to smaller fewer number of children in the family. The most common community activities are collecting locally available resources and labour contribution for development projects such as construction of school blocks and health centres. Different activities were organized as food for work program. Three quarters of the respondents noted that people were more active in participating in community activities, though it varied from village to village. Two streams run through Mucheni. Mucheni has a primary school, a social centre with public toilets, a grinding mill, churches and 4 boreholes (2 constructed by SCF and 2 from Japan), of which 3 are functional. Ground work has started for the construction of a clinic in the village. Gande is adjacent to Chizaria National Park and Russ Brown Safari. Road network in and around the village is very poor. The village also has a primary school, a social centre, a grinding mill, churches and several boreholes of which only one is functional. The construction of a health
	III-4 How is the information access and mobility and its means?	 Communication and interaction with neighbouring communities and outside society/ information from community members through PRA in sample villages Distance and means of transport to Binga town and Bulawayo/ information from community members through PRA in sample villages Coverage of radio and newspapers/ information from community members through PRA in sample villages Current status of training and visits by extension workers/ information from community members through PRA in sample villages 	 boreholes of which only one is functional. The construction of a health centre started in 1992 with CAMPFIRE dividends but not yet completed. People visit friends and relatives in neighbouring communities as well as go to nearby rural service centres and Binga growth point for various reasons such as work, education, health service, purchase of food. In case of Gande some people have relatives in Zambia (the other side of the Zambezi river) where they go for family gatherings and ancestral duties. Binga is about 70km from Mucheni and Gande. Visits are quite frequent as Binga has a post office, hospital, grain market board and administrative offices. There are daily bus services. Bulawayo, the second largest city, is about 500 km from Binga. Some in the villages have/had work in Bulawayo. Newspapers are rare. Radio is one of the main sources of information both in Mucheni and Gande. Not many (less than 30%) have radios but important information is often communicated by those who have. Various community meetings are also held to pass information and messages. Children are also playing an important role in passing information and knowledge learned from school to the community. Mobile clinic visits both villages regularly mainly for mother and child health care. VHW and VCW are members of the community who were trained and assigned to work for the community in the area of health and community development, respectively. In Mucheni. EHT(environmental
	III-5 How is the interaction between government agencies and the community?	 Rules and regulations/ information from RDC Interaction with RDC/ information from community members through PRA in sample villages Community's status in the 	 health technician) from Binga Hospital conducted awareness meetings. Development issues are channelled through Village Development Committees, Ward Development Committees and Rural District Development Committee, the technical arm of Council. Political issues on the other hand are channelled through ward and district councillors. There seems little interaction between the communities and RDC. Both in Mucheni and Gande the participants expressed that RDC was not supporting the community adequately. Binga RDC Three Year Rolling Development Plan (2002-2004) addresses
	III-6 In what field has the community been supported by other donors and NGOs?	 development plans/ information from RDC Situation of interventions by other donors and NGOs/ information from RDC and community members through PRA in sample villages 	 need of development in physical and social infrastructure, capacity building of the RDC, food security, natural resources management and water supply in the district. Since early 1980s Save the Children Fund has been assisting the district in the fields of drought relief and emergency food distribution, water supply and sanitation and HIV/AIDS. Kulima Mbobumi Training Centre funds training of communal farmers on dry land farming and provision of farm implements. Christian Care funds Integrated Food Security and Nutrition Programme in 2 wards (Manjolo and Sikalengwe. ZDCP (Zimbabwe Decentralized Cooperation Program) is mobilizing community for construction of a school and a health centre in Mucheni Village in Sinansengwe Ward.

(2)	ザンビア国	ルサカ市ジョージ地区生活改善プログラム
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Eval.	Detailed Sub-	Required Information &	n & Results of Survey		•		
Item	Questions	Data		Sector-Wide Approach (George)	Integrated Approach (George)	N	o Intervention (Kalikiliki)
Perfo	Achievement of overall goal	 a) Increased number of projects for improvement of living conditions in the target area with community participation b) Status of mobilisation of resources by the ABO/ CBO for community development activities 	a) b)		reased with understanding o identify the needs from the ake initiatives for facilitation es. However, they perceive resources from the n the external support n of economic situation and	a) b)	Interventions for improvement of living conditions of the settlement are still very limited since the area has been illegal until recently. The RDC does not have much experience in mobilising resources from communities for development activities apart from current activity for bridge construction. Community members are contributing through provision of labour force.
Performance	Achievement of programme purpose	 a) Decrease of infection rate of the water-born diseases in the target area b) Decrease of infant mortality rate in the target area c) Decrease of malnutrition of children 	a) b) c)	well together with water and From PHC report Around 70% of sample hous	liseases decreased. Main e provision of clean water e condition. Residents in f PHC project, mentioned on health and health care as l hygiene aspects. seholds in George Proper us of children as deteriorated	a) b) c)	Percentage of people indicating decrease of water-borne diseases is around 20%, which is lower than in George. No data was available specific for the compound. A little less than 60% indicated deterioration of nutritional status of children
	Input performance	a) Input of human resources, fund, materials	a)	Human resources: Japanese local contractors and counte Equipments: equipments for etc.	rpart staff	Not	applicable
Implementation Process	What was the background of the planning and implementation of the programme (projects)?	 a) Back ground and timing of the request and formulation of each project b) Implementation scheme and scale of the projects c) Sharing of information and collaboration among stakeholders 	a) b) c)	The Water Supply Project was critical need to improve acce mitigation of cholera disease JICA PHC project selected th pilot project on community-b to utilise the improved water for promotion of health and h Since GCEP was initiated to system of water supply servic supply project, it can be rega integrated approach within th Information on implementatio basically shared among the p personnel and other stakehold through meetings and worksl	ssibility to safe water for in the George Complex. ne George Compound as the based PHC with considering supply available in the area nygiene. strengthen the management ces established by the water rded as implemented with an the same sector framework. on of the project was roject staff, counterpart ders at the field level	Not	applicable
icess	Did the implementing agency take part in the project with ownership?	 a) Performance of implementing agency on execution of the undertaking b) Status of allocation of fund for O&M as well as implementation of project 	a) b)	LWSC established George M the constructed water scheme LWSC, George Main Divisio independent from the head of self-supporting accounting sy Regarding the PHC project, I counterpart personnel and ott execute the projects with JIC	lain Division for operating e. Under the supervision by n is running the scheme ffice of LWSC, with stem. LDHMT allocated her resources required to	Not	applicable

El	Detelled Seck	Dee	·····			Results of Survey	
Eval. Item	Detailed Sub- Questions	кед	uired Information & Data	S	ector-Wide Approach	Integrated Approach	No Intervention (Kalikiliki)
num					(George)	(George)	
	Was the timing of each component in the project co-ordinated properly?	a)	Implementation schedule and process of components included in the projects	a) b)	Construction of water supply scheduled. Due to delay of constitution by LCC and oth establishment and training of delayed in the implementation Various activities were plann PHC pilot project. Those we appropriate scale and compo	onclusion on revised RDC ner stakeholders, f new RDC and ZDCs were on schedule of GCEP. ned in the process of the ere readjusted to the	Not applicable
	Was there an over wrap of the target group of each project?	a)	Scope and composition of the target group	a)	the counterparts and CBOs. The PHC pilot project cover the target area while the othe implemented for whole area target groups of the PHC pro and CBOs working with the the residents in the George I	red only George Proper as er projects were is of George Complex. The oject are staff of health centre health centre staff as well as Proper. GCEP supported to the community members	Not applicable
	How did the community members participate in the project?	a)	Strategy/ approach on community participation in the project planning, implementation, monitoring and evaluation	a)	Participation of the commun- has been facilitated through community meetings, sendii ABO/CBO, and contributing and/or O&M in cash, kind a	nity members in the projects participating in the ng representatives to g to the cost for investment nd labour. Capacity building dentification and analysis of	Not applicable
Sub Question I: Sustain:	I-1 How is the water resources management/deve lopment planned, implemented and monitored/evaluat ed?	a) b)	Status of planning, implementation, monitoring and evaluation of the basic policy on the water resources management/ development Involvement of the communities in the basic policy	a) b)	The National Water Policy (development as well as wat Action Program (WRAP) ir resources management capa the Water Act under supervi and Water Development. Fu separated from the implement of Local Government and H As an expected output from in order to decentralise the r	a 1997 aiming at supporting the acity. Water resources development is ion by the Water Development inction as the regulator on water attation of water supply which lousing. WRAP, a system of "Catchme oles of issuing licences of wat is regarded as one of the stake	ermment initiated the Water Resources e development of the nation's water ment in the country is regulated by nt Board in the Ministry of Energy er resources development is clearly is now administered by the Ministry ent Management" is to be established er development to the catchment
Sub Question I: Sustainability of Water Supply Project	I-2 How is the water supply in the peri-urban areas planned, implemented, and monitored/evaluat ed?	a) b)	Status of planning, implementation, monitoring and evaluation of the water supply projects in peri-urban areas Status of allocation of resources by the implementing agencies/ service providers for water supply in peri-urban areas	a) b)	Water and Sanitation Act (1 in the urban areas by the co National Water and Sanitatio Trust Fund to be utilised by investments for water suppl an overall strategy on water and Sanitation Strategy defi arrangements, and financing Investment in peri-urban wa authorities with assistance fi DfID through CARE Interm possibility to get involved in	997) governs the provision of mmercially-viable water utilitie on Council (NWASCO). NW4 the commercial utilities or oth y and sanitation services in per and sanitation in the periphera nes the frameworks on policy, g for improvement of the servicater supply and sanitation has be from external donors. Major su ational, Ireland Aid, and JICA in the peri-urban water supply a bor the community to manage t	ri-urban areas will be increased. As al areas, the Peri-Urban Water Supply legislative and institutional ce provision. been implemented by the local pport agencies in case of Lusaka are . Commercial utilities are searching und sanitation sector through

Eval.	Detailed Sub-	Required Information &	Results of Survey		
Item	Questions	Data	Sector-Wide Approach (George)	Integrated Approach (George)	No Intervention (Kalikiliki)
	I-3 How are the existing water supply facilities managed and maintained?	 a) Basic policy on O&M of the water supply facilities in peri-urban areas b) Status of O&M of water facilities by the community members c) Process of decision-making by the Water Committee and other CBOs involved in O&M of water facilities d) Type of community participation e) Support services available by local administration/ service providers f) Communication mechanism between local administration and communities 	 a) Partnership between ABO a centred in O&M of water fa scheme in each settlement is managed in self-supporting b) Tap leaders elected from the involved in daily operation of monitoring of water use by incentives from a profit of w c) Tap leaders through zone was Water Committee and Georg problems they encounter at of taps. d) The user communities partic scheme by cleaning of surroc clearing grass, preventing vas sample households pay user reason of default found is fin amount. e) George Main Division proviand repair services of water replacing the lock of the put to be done by the tap leaders Committee. While nearly or households are aware of rok Committee and LWSC, a ce George Proper also sited JIC water facilities compared with The RDC/ Water Committee 	nd service provider is cilities. The water supply a expected to be financially management system. community members are of the communal taps and the users. They are paid vater services. ater monitors report to the ge Main Division on daily operation of water unding area of public taps, andalism. Around 90% of fee K3,000/ month. Major nancial constraint to raise the des preventive maintenance facilities apart from plic taps which is supposed s through the Water he quarter of sample es of tap leaders/Water rtain portion of people in CA as the actor to repair ith other sample areas. e is the interface between mmunity members regarding pply facilities. External ation with RDC/ Water CC, LWSC (George Main	 a) Same as George Complex b) No activities in terms of O&M of water facilities since the existing boreholes are not functioning. Nobody is responsible for repairing the broken down boreholes in the settlement. c) No ABO/CBO responsible for O&M of water facilities. d) No contribution from community members since no service is provided. LWSC is not charging user fee to the users of existing network. Those who are supposed to pay for water seem to be using communal water scheme or individual tap in neighbouring areas such as Mtendere. e) All the services are available in Mtendere even police post. Slow process of legalisation made it difficult for external agencies to support the community for improvement of the living conditions. f) Same as e) above.
Sub Question II : Impact on Poverty Reduction	II-1 In what way did the living environment of the target group improved and as a result, how has the life-style of the people changed?	 a) Increased number of users in different socio-economic categories b) Quantity and quality of water supplied 	 a) Social services in the commapart from water supply and with 5 years ago. Users of c though it is still limited. How positive change much in last services. Peoples feel hopek the RDC is challenging such by realising community-bas physically. Main water source for all the communal tap constructed in more than 90% of the sampl Percentage of use of commus sample areas compared with b) More than 90% of sample hous have perception that water qual with five years ago, considering water treated with chlorine. 	linic can receive medicines wever, people does not feel 10 years regarding social ess to the government while a community's perspective ed development activities e sample areas is the n the water supply project as e households answered. nal tap increased in the five years ago.	 a) Legalisation of the settlement is the major improvement since the external organisations may come into the area to assist for improvement of the living conditions. In other aspects, nothing much has changed. Things are getting worse because of high unemployment, high cost of living, more dependents in the family. Use of an illegal connection to the existing LWSC network increased from 52% in five years ago to 72%. b) All the sample households, who use tap water, perceive the quality good.

Engl	Detelled Seck		Results of Survey			
Eval. Item	Detailed Sub- Questions	Required Information & Data	Sector-Wide Approach (George)	Integrated Approach (George)	No Intervention (Kalikiliki)	
		c) Equitable access to water	c) Distance to the protected water source from houses reduced. While more than 60% of sample households do not feel difficulty in obtaining water, some portion of households have difficulty in accessing water due to failure of raising user fees, short period of opening time for the taps, and overcrowding. Problem on equitable access to water changed from issue of distance to the water point to the matters how they can utilise the facilities.		 c) Situation has not improved. 5 years ago 47.5% had to cover a distance of 20-100m to water source while currently 52.5% still have to cover same distance. Major problems for the users are instable water supply and restriction of water fetching by the owner of the facility in addition to long distance and difficulty to afford user fee. 	
		d) Change of cycle of daily routine work by decrease of time to fetch water	most cases as the daily chore. A water instead of increasing per- percentage of adult men remain	d) Much difference is not observed among the sample area as a most cases as the daily chore. An exception is decrease of per water instead of increasing percentage of "others" in George percentage of adult men remains same degree compared with children did not decrease but remains same degree or slightly work here the first of the transmission of the same degree or slightly		
		 e) Number and capacity of CHWs and staff of health centres e) CHWs in the area used to be only active during outbreak of diseases and have inadequate knowledge and skills. Capacity building of CHWs under the PHC project enhanced their knowledge and skills necessary to plan and conduct health education programme in the community resulting into reduction of workload of health centre staff. 51 CHWs including those who were initially trained by other donors in the past are now working with George 		ly active during outbreak of nowledge and skills. der the PHC project skills necessary to plan and amme in the community cload of health centre staff. were initially trained by	e) No clinic in the settlement.	
		f) Status of monitoring by CHWs for health and hygiene education	 Clinic. f) CHWs are mainly involved in growth monitoring and health and hygiene education. George Environmental Health Committee (GEHC) is facilitating improvement of environmental health in several aspects. They are trying to ensure sources of incentives for them to continue their activities with sustainability. Since activities by these CBOs are limited to George Proper under the PHC project (phase1), GCEP support to train Community Hygiene and Health Promoters to cover other areas of George Complex in terms of facilitation of water-related hygiene 		f) Not applicable	
	II-2 In what way has the people's behaviour and attitudes improved regarding hygiene?	 a) Practice to maintain/ improve water quality at household b) Hygienic practice for drawing, carrying, storing and drinking water c) Utilisation of different water sources in compliance with the usage d) Practice of hand washing e) Practice to improve environmental sanitation at household level 	 drink ing water at the housel change in practice on treatm varies among sample areas. implementing treatment of of decreased recently in Georg years ago. Use of chlorine is for water treatment at prese five years ago. b) Container with a lid is used c) Use of different water source decreased as the communal source for them. d) Most common timing for ha the toilet and before eating washbasin. Use of soap incr compared with five years age doubled in George Proper c while burying the garbage i popular way in other sample 	Percentage of households drink ing water tremendously ge Proper compared with five a the most common method int while it was by boiling in to fetch water in most case. The by residents are getting taps became the major water and washing is after using with washing hand inside teased in all sample areas go. to the collection site tempared with five years ago in the yard is the most	 a) Those who treat water increased. b) Container with a lid is the most common vessel for fetching water. However, type of vessels used varies more than the one in George. c) More than 90% of sample households have been using a single water source for drinking and washing. A few people use handpump to fetch water for washing due to difficulty in obtaining enough water. a) Situation is not much different from George. b) Most common method for garbage disposal is to take the garbage to the collection site. 	

Fuel	Dotoiled Sub	Dequired Information &	Results of Survey			
Eval. Item	Detailed Sub- Questions	Required Information & Data	Sector-Wide Approach (George)	Integrated Approach (George)	No Intervention (Kalikiliki)	
	II-3 What was the impact on the improvement of education opportunities in the target area?	 a) Enrolment rate of basic school b) Drop-out rate of basic school c) Number of basic schools in the target area per school-age children d) Literacy rate a) Status of 	Education statistics for the settlement was not available. In George Proper, there is only one basic school. In other areas of George Complex, they have five basic schools in total. Number of classes and schools are not enough to cater for school-aged children living in the area. Though application of enrolment is getting increased after announcement of "free education" by the government in 2002, enrolment rate cannot be improved due to shortage of facilities. a) PLA Committee under the RDC is supposed to mobilise		There is no formal school within the settlement. Children go to schools in neighbouring areas. illiteracy rate is high, especially among women.	
	improvement has been made in terms of people's participation in the target area?	 a) Suites of community participation in decision-making for improvement of living conditions b) Understanding and acceptance of women's participation in decision-making process c) Status of implementation of the action plans elaborated by ABO/CBO d) Status of capacity building of community leaders e) Extent of trust in ABO/CBO by the local authority and community members 	the community in identificat keep records for further plar interventions. ZDCs are exp meeting in their zone at leas	tion of their felt needs and aning and monitoring the bected to have community t once in three months in from the residents and inform by ABO to them. People ipation in the ions though they cannot e activities without doing ed to earn their living. aunity members in ecision-making process has been realised by actual the ABO/CBO. At elaborated 5-year action and RDC members is on GCEP in conflict resolution adder for the community. add Water Committee nity facilitators who were C/ Water Committee and are heir residential areas. It in management of the tivities have been kept and vel through these existing ess of their activities to other	 a) The settement of divided into 10 zones and each zone has ZDC which sends representative to RDC. With RDC's initiative, the bridge is now being constructed. b) RDC is composed at a good balance of men and women. However, men are traditionally more outspoken and take charge of decision-making while many women participate in the communal activities. c) Previous RDC had 2-year action plan though many of the plans were not implemented due to lack of resources. The new RDC will prepare the 5-year action plan soon. d) RDC and ZDC members newly elected are being trained by LCC in their roles as the community leaders in accordance with the RDC constitution. e) The community is supposed to be informed the progress of activities by the RDC through ZDC. 	
	II-5 Has the wealth and income of the target group increased?	 a) Contents of assets hold by household and ownership 	sample households in the compared with five years as household income. 10-179 financial ability to buy more	areas answered they had su go due to increase in living cos % perceive that their liveliho household goods due to incre	well-being/ ill-being, around 50% of suffered a setback in their livelihood ssts and unemployment or reduction of hood improved with regard to their rease of household income.	
		b) Main income source	 in income source b) Income from salary/wages as government worker or private office work operation of own business/ shop/ trading and involvement of piecew households which depend on several income sources increased to co Only an exception is found in Area 7 that the income source from gove increased compared with five years ago instead of decrease of own busin 		te office worker decreased while the nent of piecework increased. Also, ncreased to complement each other. Irce from government/ private works	
		c) Number of HH members earning living	c) More than half of the sample	households in the areas dependence	d of their livelihood on one person.	
		d) Practice of saving			tice of saving. Further, its percentage while the one in Kalikilik i remains	

Fuel	Detailed Sub-	Required Information &		Results of Survey	
Eval. Item	Questions	Data	Sector-Wide Approach (George)	Integrated Approach (George)	No Intervention (Kalikiliki)
Eval. Item Sub-Question III: Applicability of Integrated Approaches	Detailed Sub- Questions III-1 How was the community involved in the planning and implementation of the project? III-2 What are the characteristics of the community?	Required Information & Data a) Status of community participation in the planning and implementation of the project a) Formation and history of the community b) Demographic change, social structure, tradition and practices c) Consideration of gender and the disad vantaged d) Decision- making system e) Communal activities in the community	 (George) a) Resource available from the communal activities is labol communal activities and service in 1974 with assistance from the World Bank. b) Population is getting increased and over spilled into western part. Number of population in the target areas of water supply project is approximately 100,000 excluding Lilanda Estate where the house connection from LWSC's existing system is maintained. 	Integrated Approach (George) community for the ur rather than in kind. a) George Compound (Proper) which consists of zone 2-13 was used to be a commercial farm run by a white farmer named George in colonial days. After the independence of Zambia in 1963, migration by Zambian into George compound increased. The area has been an illegal settlement till LCC announced its recognition to start the upgrading scheme for George Complex as a whole. b) Number of population in George Compound is approximately 35,400. This area has the highest population density in the George Complex.	 People, especially women, participate in communal activities. They are currently busy constructing a bridge. Resources available from the community for communal activities are labour and cash. a) In the 1950s a businessman was making bricks near the dam. He brought people into the settlement. b) In 1970s and 80s the population increased tremendously and currently estimated at 20,000. The settlement is still growing and some houses have been built around the compound like mushrooms, some of which were demolished by LCC in end of November 2002. c) There are lots of orphans, widows, the aged and the
1 Approaches			Committee as one of the si participation of women in household and community community regarding lega HIV/AIDS has been affect increase of female-headed child-headed households. d) RDC is the sole Area-Base the stakeholders for develo	Complex. d in July 2002 has Gender ub-committees to enhance decision-making at v level and awareness of the l issues related to gender. ting the community, hence households and ed Organisation to coordinate opment activities in George ne sends their representative the felt needs of the ticular issues for the in and facilitated by RDC. led "Chilimba" which is a or women. This fund has a	

	Detailed Sub-	ed Sub- Required Information &	Results of Survey				
Eval. Item	Questions	Data	Sector-Wide Approach (George)	Integrated Approach (George)	No Intervention (Kalikiliki)		
	Detailed Sub- Questions	Required Information & Data a) Natural resources and their utilisation b) Social resources and their utilisation c) Roles of the community leaders		Integrated Approach	 No Intervention (Kalikiliki) together. Currently people are working together to make a bridge, which was also decided at the public meeting organised by the RDC. a) From JICA Development Study report. b) One public tap from LWSC water scheme is located at the end of Kalikiliki and used for drinking water together with the taps in Mtendere. Shallow wells for washing and other use. 4 non-functioning boreholes. There is no formal school and clinic in the settlement. Community school for children is run by church. Road was used to be rehabilitated through the food for work programme by PUSH. Currently RDC is implementing bridge construction with community so that minibus will operate in the settlement. c) RDC is non-political and works for development of the community. Political leaders talk a lot but little action, except for campaign periods. Church organisations contribute services where there is no other opportunity such as education and adult literacy class. 		

Eval.	Detailed Sub-	Required Information &			
Item	Questions	Data	Sector-Wide Approach (George)	Integrated Approach (George)	No Intervention (Kalikiliki)
	III-4 How does the community access to information and how is the mobility?	 a) Mobility within and outside Lusaka b) Coverage of radio, newspapers and other communication tools c) Status of monitoring/ visiting of the target area by the staff from local authority/ service providers 	 owners of minibus in the ar b) Slightly less than 50% of the radio in George Proper. Mothouseholds own radio in ott c) LCC has a site office near I Complex. Also, community stationed at George Main D the customer service issues. provides preventive mainter checking condition of the p Engineering section of Geo leakage and small detective quality once a week at their with Environmental Counc. Regarding health services, i motivation for monitoring a 	of Lusaka. There are very few ea. e sample households own re than 60% of sample her sample areas .ilanda market in George r development officers are tivision/ LWSC to deal with Head office of LWSC nance service through umps once a week while the rge Main Division maintains s. Also LWSC tests water laboratory in conjunction il of Zambia (ECZ). inadequate resource and ctivities by George Clinic	 a) As there is no minibus service in the settlement, people walk to Mtendere and take minibus to go to city centre and other places. b) Radios are main source of information. Only a quarter of the residents have TVs and newspapers are not sold in the community. c) Except for LCC through Community Development Officers, little assistance is given to the community.
	III-5 How does the community interact with local administratio ns?	 a) Basic policy and regulations on development activity in peri-urban areas of Lusaka b) Legal status of the target area c) Relationship between communities and local administrations/ service providers d) Interventions by politicians 	 upgrading scheme for the idevelopment and taxation the area. A community-base the ABO structure is central implementation of interver settlements. Constitution for RDC elections will be con and relationship between the stakeholders. Due to revisi January 2002, the RDC is under LCC while it was in Society Act. b) George Complex is a recognimprovement area and seed through provision of occup committee and community continues to monitor the areas and services the expects to be responsible for water supply scheme by the only at the tap level. Regarding health services interaction between the classification and them have increased after d) MPs and councillors often structure for decision-make 	rban areas of Lusaka is vernment Act. LCC provides unplanned settlements for after legalise and recognise sed mechanism recognised as ed in planning and titons in these peri-urban or ABOs regulates how the ducted, the duties of the RDC he RDC and other on of the constitution in recognised as an institution it ally registered under the gnised settlement as an urity of tenure is offered boancy licences. Ind conflicts between the er the management of the -based projects. LCC ctivities by the newly ng water supply services, immunity as their partner for bough the Water Committee of the management of the emselves rather participating a, there was no active inic staff and CHWs as of and communication between - JICA PHC project started ignore the rules and existing	 a) Same as George Complex. b) Kalik iliki is declared as an improvement area to be issued with occupancy licences. c) Regular communication is only with Community Development Officer from LCC. d) People perceive that politicians have not done much for the community except talking during the campaign.
	III-6 In what field has the community been supported by other donors and NGOs?	 a) Situation of interventions by other donors and NGOs b) Approach on community participation by other donors and NGOs 	 a) The World Bank and EU were used to assist LCC to upgrade the water scheme in George Complex in 1980s and early 1990s, respectively, though both of them failed due to vandalism by the community members. CARE has been active in George 	 a) AMDA Zambia office is working with JICA PHC project in addition to interventions by CARE. Main activities by AMDA are training of CBOs working with George Clinic and community 	 a) In the past, PUSH has done food for work for road repair, drainage clearance, etc. ANGO called CINDI has just started distributing food for widows though its activity is rather limited. The RDC is aware of JICA's development study which made an action plan to construct borehole in the

Eval. Detailed Sub- Required Information &		Results of Survey			
Eval. Item	Questions	Data	Sector-Wide Approach	Integrated Approach	No Intervention (Kalikiliki)
nem	Questions	Data	(George)	(George)	
			 (George) Complex since 1992 for community empowerment and strengthening the ABO through projects such as PUSH, PROSPECT and PULSE. Urban LUSAK A, one of the CARE-funded projects, is to construct orphanage in the area with considering the increase of orphans due to death of parents from HIV/AIDS. b) CARE's approach in interventions has been changed from a food-for-work programme at its start of the activities in Zambia to more long-term development programme. Community empowerment for poverty alleviation is the main goal of every intervention while specific activities such as community infrastructure projects are considered as an entry point for establishment of the community-based initiatives. An integrated approach is employed and coordination of funding is promoted among the CARE-funded projects in order to maximise the expected positive impacts from the interventions. 	 (George) members in tailoring, running adult literacy classes and community farms. Salvation Army runs community school in the area. b) Considering that most of CHWs and Nutrition Promoters trained under the JICA PHC project were illiterate and did not have stable source of income, the initial target group of the activities by AMDA was CBOs, especially CHWs and Nutrition Promoters in order to improve incentives and economic strengthen for them. These activities including community farm aim to support CBOs and community members to operate community-based PHC programme in sustainable manner with providing incentives for the participants. 	settlement and the community has put the land aside. b) No information