## G.5.2 SWM Organizational System

## a. Scheme of Municipal Cleansing Service

Based on the information compiled during the visits to the 14 municipalities the Study Team has prepared Table G-62 and Table G-63 that show the following:

- The 14 municipalities have their own organization charts. Soyapango (Figure G-23) and Ayutuxtepeque (Figure G-24) are attached herein. In general terms all municipalities follow the same model, with certain variables. It can also be noted that at least 4 of these organizational charts lack of the cleansing service.
- Only three municipalities have detailed charts on their cleansing services. San Salvador example is also attached herein (Figure G-25).
- Likewise, only 4 municipalities have ordinances that regulate the cleansing service; as a consequence, the remaining municipalities collect even hazardous refuse because there is no provision that prohibits such. In the same manner, only 4 municipalities have a Handbook of Cleansing Functions.
- The 14 municipalities have their ordinance for the payment of cleansing fees. However, regarding the payment of fees for the use of MIDES sanitary landfill, 4 municipalities do not have such (Antiguo Cuscatlán, Cuscatancingo, San Martín and Tonacatepeque), and they do not use this sanitary landfill. Nejapa has a fixed fee per user that includes collection and sanitary landfill fees, which are directly charged by the municipality.
- Almost 30% (variation from 9% to 41%) of municipal personnel belongs to the cleansing service; more than 20% (variation from 5% to 48%) of municipality budget are spent on the cleansing service. The aforementioned confirms, as in all the cities, that the cleansing service is the most important activity performed by the municipalities. Nevertheless, it is surprising and contradictory that in spite of being the most important service, its hierarchic rank within the municipal organizational charts of AMSS is so low. It is found at the 5<sup>th</sup> level in 4 municipalities, at the 4<sup>th</sup> level in 9 and only the 3<sup>rd</sup> level in one municipality.
- San Salvador municipality is implementing a re-organization process of its administrative structure that has three phases: transformation is called "terciarización". Phase III that is the final one should be achieved in year 2002. This final organization chart shows the cleansing service as one of the four sections within the Sub-management Office of Urban Services. However, hierarchy of the cleansing service would have moved down from the actual 4<sup>th</sup> level to the 5<sup>th</sup>.

Table G-62: Organization chart and Municipal Ordinances in AMSS

Municipality	Organization	Chart	C.S. Regulating ordinance	Ordinan	ce Fees	C.S. functioning
, , , , , , , , , , , , , , , , , , , ,	Municipality	C.S.		C.S.	S/L	handbook
San Salvador	Yes	Yes	Yes (May 1989)	9/4/99		Yes
Mejicanos	Yes	-	-	14/5/99	19/1/200	-
Delgado	Yes	-	-		20/5/99	
Cuscatancingo	Yes	Yes	-		-	-
Ayutuxtepeque	Yes	-	-	22/1/93	26/3/99	•
San Marcos	Yes	-	-	3/6/99	17/3/99	<u>.</u>
Nueva San Salvador	Yes	-	-	26/3/99	26/3/99	-
Antiguo Cuscatlán	Yes	-	Yes (Jan. 3, 1998)	1/6/94	-	-
Soyapango	Yes	Yes	Yes (Nov 25, 1998)		17/3/99	Yes
llopango	Yes	-	-	12/1/2000	12/1/2000	•
San Martín	Yes	-	-	26/5/95	-	Yes
Apopa	Yes	-	Yes (Feb 22, 1993)	21/5/99	25/5/99	-
Nejapa	Yes	-	-	10/12/98	_	Yes
Tonacatepeque	Yes	-	-	3/2/99	•	-

Note:

C.S.: Cleansing service S/L: Sanitary landfill

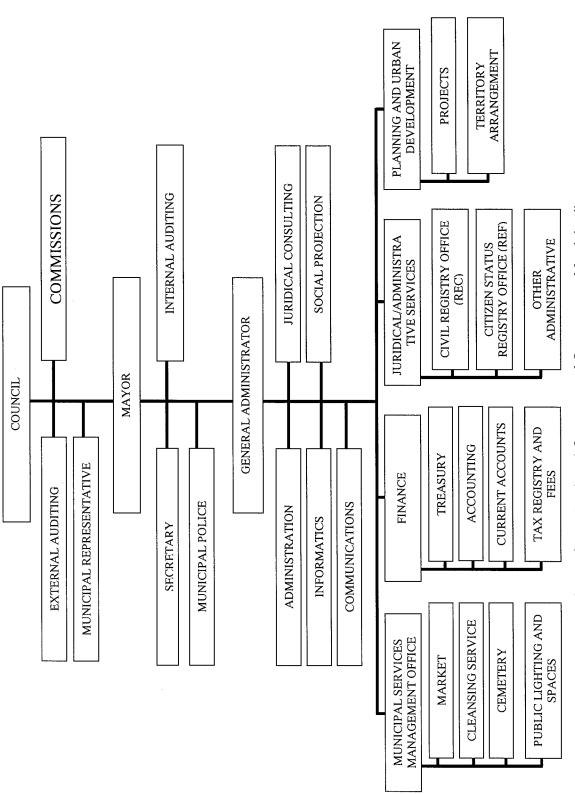
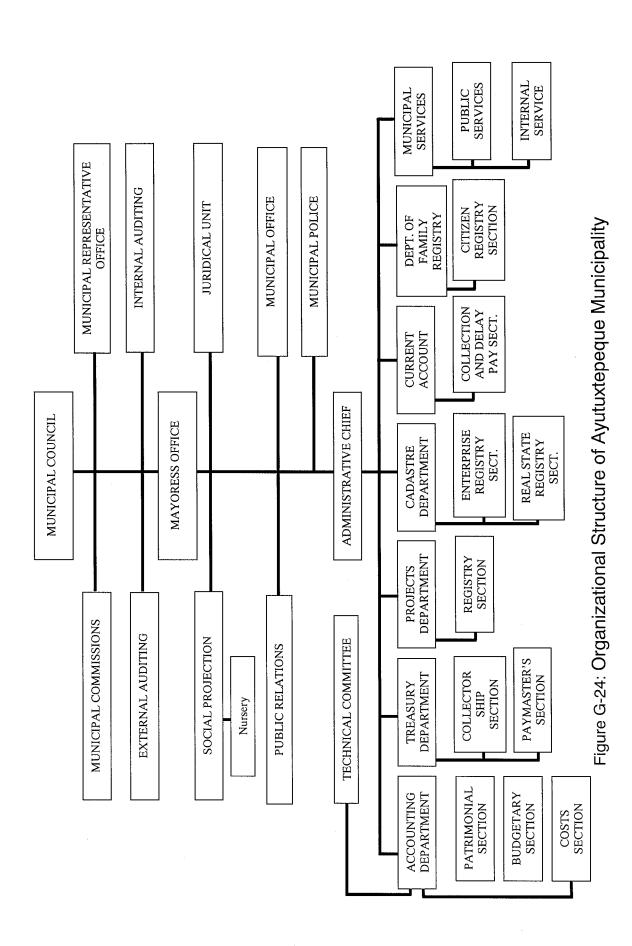


Figure G-23: Organizational Structure of Soyapango Municipality



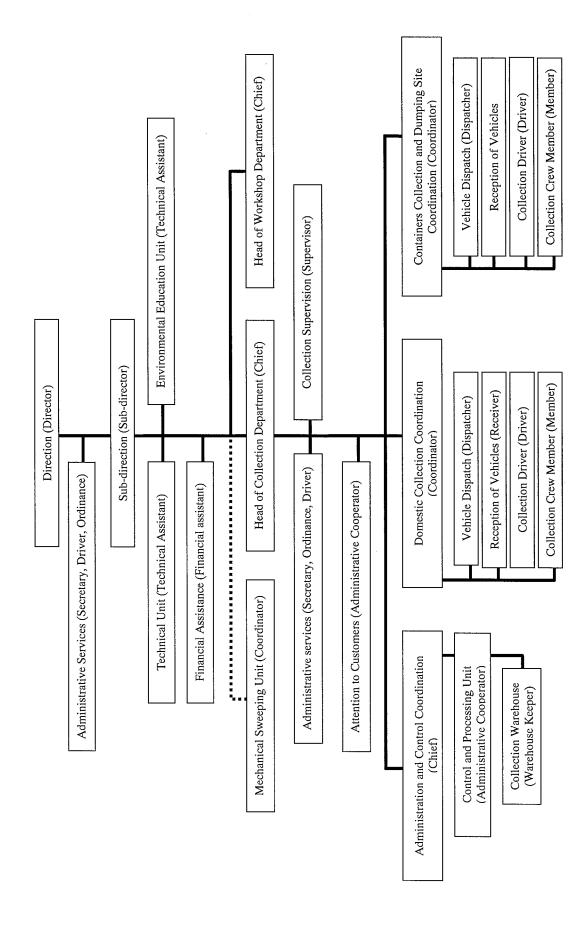


Figure G-25: Organizational Structure of Cleansing Department in San Salvador Municipality

Table G-63: Hierarchy of the Cleansing Service in Municipalities of AMSS (Staff and resources), 1999

Municipality	1999	oudget (r	nillion ¢)	P	ersonnel	(N°)	Position of cleansing service
Municipality	М	CS	CS/M%	М	CS	CS/M%	within municipal organization
San Salvador	353.0	54.6	15	4,000	1,000	25	Environmental sanitation manager (4 <sup>th</sup> level)
Mejicanos	17.0	6.6	39	237	85	36	Does not appear in environmental sanitation (4 <sup>th</sup> level)
Delgado	18.0	5.0	28	124	45	36	Does not appear in cleansing department (5 <sup>th</sup> level)
Cuscatancingo	24.1	1.6	7	200	37	19	One of 12 departments (3 <sup>rd</sup> level)
Ayutuxtepeque	8.7	1.6	18	52	11	21	One of 2 units of Public Services section (5 <sup>th</sup> level)
San Marcos	10.7	1.8	17	102	42	41	One of 9 Sections of Services (4 <sup>th</sup> level)
Nueva San Salvador	34.6	5.4	16	530	172	32	One of 8 Sections of Services (4 <sup>th</sup> level)
Antiguo Cuscatlán	18.6	5.9	32	370	97	26	One of 8 Units of public services (5 <sup>th</sup> level)
Soyapango	40.3	14.5	36	375	116	31	One of 4 Sections from the Municipal Services Management Office (4 <sup>th</sup> level)
Ilopango	13.0	6.2	48	208	72	35	One of 5 Sections of public services (4 <sup>th</sup> level)
San Martín	7.1	2.8	39	106	24	23	One of 4 Sections of public services (4 <sup>th</sup> level)
Арора	12.2	2.2	18	179	41	23	One of 9 Sections of Services (4 <sup>th</sup> level)
Nejapa	8.5	0.5	6	45	12	27	Does not appear in Public Services (4 <sup>th</sup> level)
Tonacatepeque	6.0	0.3	5	45	13	29	

Note: M: Municipality

CS: Cleansing service

Source: Table prepared by the Study Team based on information collected during the visits.

## b. Planning of Cleansing Services

Table G-64 shows the people or bodies in charge of planning and regulating cleansing services and plans on projects to be carried out as from year 2000, as a response to the main problems identified by officials of the cleansing service during the visits to the 14 municipalities.

Table G-64: Planning System of the Cleansing Service

Municipality	Planning	Regulation	Route design	Future plans/projects
San Salvador	Environmental sanitation management office	Environmental sanitation management office/jurist	Environmental cleansing management office	Modernization of environmental sanitation
Mejicanos	Environmental sanitation management office	Jurist	Environmental sanitation management office	Equipment replacement
Delgado	Services Department	Mayor/Jurist	Services department	Equipment replacement
Cuscatancingo	Mayor/Secretariat	Jurist	Collection team	Equipment replacement
Ayutuxtepeque	Municipal services department	Jurist	Public services	Compost and recycling through micro-enterprises

Municipality	Planning	Regulation	Route design	Future plans/projects
San Marcos	Juridical Committee	Jurist	Cleansing section	<ul> <li>Community education,</li> <li>Equipment replacement</li> <li>Modernization of fee collection</li> </ul>
Nueva San Salvador	Communal services management office	Juridical consulting	Cleansing management office/Cleansing chief	Community education     Modernization of     commercial system
Antiguo Cuscatlán	Services management office	Representative ( <i>Síndico</i> )	Services management office	- Final disposal - Study on fee structure
Soyapango	Municipal services	Juridical department	Municipal services	Modernization of commercial system
Ilopango	Public services	Administrative commission	Public services chief	Equipment replacement
San Martín	Mayor/representative ( <i>Síndico</i> )	Juridical consulting	Mayor/representativ e ( <i>Síndico</i> )	Final disposal
Арора	Communal services	Jurist	Communal services	Improve commercial and cadastre system
Nejapa	Public services	Representative (Síndico)	Public services	Expand service coverage to other places
Tonacatepeque	Mayor	Representative (Síndico)	Mayor/representativ e ( <i>Síndico</i> )	Final disposal

## This table suggests the following:

- Yet planning and regulations such as route design is in charge of public service management offices or cleansing units in most of the municipalities, only in few of these their human resources are qualified to perform such functions and empirical solutions to these problems are frequent.
- Besides, since they do not have performance or management indicators nor cost accounting, planning possibilities become limited.
- Main projects are those concerning the replacement of the equipment, modernization of administration, improvement of the commercial system and therefore the financial one, and a sanitary final disposal of solid wastes of 4 municipalities that do not dispose of their wastes at the current sanitary landfill.

### c. Operative System

55% to 95% of urban population of the municipalities in AMSS are rendered the collection service, as estimations are shown in Table G-65.

12 municipalities utilize contractors and/or concessionaires, which in most of the cases are micro-enterprises or one-person companies for the collection service in some specific areas or special wastes. In the case of contracts, the municipality pays the contractor per ton collected, whereas for concessions users directly make the payment of the service to the concessionaire.

Street sweeping service is conducted mainly in downtown streets of the municipalities and markets, and most of the former is provided by municipal cleansing services.

Table G-65: Operational System in Municipalities

Municipality	С	ollection	%	Sw	eeping	%	No. of	No. of	Final diaposal
Municipality	М	C/C	Т	М	C/C	T	markets	containers	Final disposal
San Salvador	75	20	95	50	1	50	2	150	MIDES
Mejicanos	60	10	70	10	ı	10	6	8	MIDES
Delgado	45	20	65	5	1	5	3	15	MIDES
Cuscatancingo	70		70	10	•	10	1	5	"La Chuca" (Espiga) dumping site
Ayutuxtepeque	75	-	75	2	ı	2	1	1	MIDES
San Marcos	55	25	80	5	1	5	1	11	MIDES
Nueva San Salvador	80	10	90	50	-	50	1	32	MIDES
Antiguo Cuscatlán	90	5	95	60	1	60	1	2	"La Chuca" (Espiga) dumping site
Soyapango	80	ı	80	5	-	5	4	21	MIDES
llopango	55	5	60	10	1	10	2	12	MIDES
San Martín	70	15	85	10	1	10	2	-	San Martín #1 dumping site
Apopa	65	5	70	5	-	5	1	16	MIDES
Nejapa	95	-	95	50	-	50	1	2	MIDES
Tonacatepeque	70	15	85	10	1	10	2	6	Dumping site at El Rosario canton

Note:

M: Municipality

C/C: Contractors/concessionaires

T: Total

Coverage percentages were calculated based on data provided during the visits to the 14 municipalities.

Likewise, there are more than 200 public containers within AMSS that are operated by the corresponding cleansing services. However –especially because of a lack of community education- an important amount of the containers become illegal dumping sites. Several municipalities are thinking about getting rid of such containers.

#### d. Commercial System

Table G-66 shows some aspects of the commercial system, and the following is noteworthy:

- Waste fee and tariff collection through electric consumption billing by CAESS and DELSUR is very important to achieve a high collection rate. Perhaps it is the most effective method: if the bill is not paid 30 days after being issued, electric power is cut off.
- However, since CAESS and DELSUR do not invoice the waste fees that are not paid in the following month, this allows debtors to pay only 50% of annual invoices. The municipalities are now negotiating with CAESS and DELSUR on this commercial restriction.
- Most of the municipalities are now updating fee-payer cadastre lists. This fact shows weakness of the commercial system, since the collection fee for residential areas is calculated on the area (m²) of the property.
- The fee of MIDES sanitary landfill for the residential sector is collected by ranges based on electricity consumption, although some population resist the charge.

Obviously, the electric companies have completely arranged their customer database, as they are calculated based on the number of electric meters installed.

- Another problem perceivable is the collection of the cleansing fee or S/L fee to those that are not rendered the collection service. Modernization of municipal cadastres and their commercial system is urgent and demanded by most of the officials interviewed.
- Obviously, the delay in collecting directly the fees by the municipality is by far greater than the collection by CAESS/DELSUR.

Table G-66: Commercial System

,	Fee (No. o	f users)		Collection (	Billing)
Municipality	Cleansing fee	S/L	Cadastre	by municipality	CAESS/ DELSUR
San Salvador			Financial management office		
Mejicanos	33,846	38,000	General management office	Cleansing fee (60%)	S/L (65%)
Delgado	13,000	13,000	Representative ( <i>Síndico</i> )	Cleansing fee (70%)	S/L (70%)
Cuscatancingo	14,221	-	Municipal secretary	-	Cleansing fee (70%)
Ayutuxtepeque	8,283	8,283	Administrative chief	Cleansing fee (60%)	S/L (90%)
San Marcos	7,500	12,210	Mayor	Cleansing fee (50%)	S/L (83%)
Nueva San Salvador	14,000	28,000	Registry Office	-	Cleansing fee and S/L (50%)
Antiguo Cuscatlán	9,515	-	Planning management office	Cleansing fee (70%)	-
Soyapango	70,700	70,700	Finances	-	Cleansing fee and S/L (40%)
llopango	20,000	23,000	Administrative office	Cleansing fee (65%)	S/L (85%)
San Martín	10,000	-	Secretariat	Cleansing fee (60%)	-
Apopa	26,713	29,633	Administrative chief	Cleansing fee (20%)	S/L (66%)
Nejapa	7,000	-	Administrative office	Cleansing fee and S/L (50%)	-
Tonacatepeque	9,200	-	Representative (Síndico)	Cleansing fee (55%)	

Note:

S/L: sanitary landfill

Source: Table prepared by the Study Team based on information collected during the visits.

#### e. Financial System

Table G-67 shows some financial information gathered during the visits to the 14 municipalities; it should be noted that revenues and expenditures are only estimations not based on accounting data.

The table suggests the following:

- The 14 municipalities charge cleansing fees, be it directly or by means of CAESS/DELSUR.
- 9 municipalities charge the fee of the sanitary landfill through CAESS/DELSUR.

- No municipality conducts cost accounting, which turns the decision-making process into a difficult matter.
- Treasury works with only one and whole accounting for all the activities of the municipality.

Municipality	Fee		Budget control	Cost	Treasury
Mamopanty	Cleansing fee	S/L	Baaget control	accounting	-
San Salvador	Yes	Yes	Internal services management office	No	Only one and whole account
Mejicanos	Yes	Yes	Management office	No	11 11
Delgado	Yes	Yes	Secretariat/treasurer	No	tt 11
Cuscatancingo	Yes	ı	Secretariat/treasurer	No	11 11
Ayutuxtepeque	Yes	Yes	Administrative chief	No	11 11
San Marcos	Yes	Yes	Accounting	No	II B
Nueva San Salvador	Yes	Yes	Financial management office	No	11 11
Antiguo Cuscatlán	Yes	-	Financial management office	No	11 11
Soyapango	Yes	Yes	General management office	No	11 11
Ilopango	Yes	Yes	Management office	No	н п
San Martín	Yes	-	Secretariat/treasurer	No	11 (1
Арора	Yes	Yes	Administrative chief	No	11 11
Nejapa	Yes	-	Administrative office	No	11 1)
Tonacatepeque	Yes	-	Secretariat/treasurer	No	н п

Table G-67: Financial System 1999

## f. Administrative System

- The Mayor is in charge of the management of cleansing staff in three municipalities; the General Manager is in charge in 4 of them; the Administrative Office in other 3 municipalities; human resources department is in charge of it in one municipality; the Secretariat is in charge of it in one municipality and only two municipalities deal with the cleansing staff by means of the services departments.
- The acquisition of goods and services relies mainly on the amount; the major authorization depends on the Purchase committee, the Municipal Council, the Mayor, Treasurer, Secretariat, Representative (Síndico), administrative chief or office of the corresponding municipalities.
- Regarding equipment maintenance in 7 municipalities, it is in charge of the cleansing bodies themselves; in the other seven the Mayor, Representative (Síndico), the administrator of the municipality are in charge of it and even the Police chief is in charge in one municipality.
- There is no training program for the cleansing staff, with random exceptions.
- Table G-68 shows the ratios of the cleansing staff in the municipalities of AMSS. Although the ratio of 1.1 workers per 1000 inhabitants in AMSS is similar to that of other Latin American metropolitan cities, there is a distortion between the indicator in San Salvador (2.3 cleaning workers per 1000 people) and that of other

municipalities being less than 1.0 workers per 1000 inhabitants. Various metropolitan areas in Latin America also have the indicator below this 1.0 worker/1000 inhabitant ratio.

Table G-68: Cleansing Service Staff in AMSS (1999)

	Urban				Staff				Workerss/
Municipality	population (000)	Collection	Sweeping	Markets	Mainte- nance	Adminis- tration	Other staff	Total	1000 HAB.
San Salvador	473	500	450	60	40	30		1,080	2.3
Mejicanos	185	49	34		2	4		89	0.5
Delgado	149	25	9	3	2	3	3	45	0.3
Cuscatancingo	90	22	9		3	1	2	37	0.4
Ayutuxtepeque	28	8	2			1		11	0.4
San Marcos	70	28	8	4		2		42	0.6
Nueva San Salvador	139	74	66	18	7	6	2	172	1.2
Antiguo Cuscatlán	43	55	30	5	5	4		99	2.3
Soyapango	284	90	12	12	4	6	7	131	0.5
llopango	127	56	3		3	4	6	72	0.6
San Martín	73	20	4					24	0.4
Apopa	164	28	10		2	1		41	0.3
Nejapa	15	6	4		1	1		12	0.8
Tonacatepeque	29	8	3	2		1		14	0.5
Total	1,869	969	644	104	69	64	20	1,870	1.0

Table G-69 shows the participation of micro-enterprises in AMSS' solid waste management. 45 micro-enterprises and cooperatives having more than 300 persons collect around 400 tons per day, sweeping certain streets and markets and some participate in disposing of around 70 tons per day at "La Chuca(Espiga)" final disposal site.

Micro-enterprises and cooperatives participate in these works in at least 12 municipalities. Some of them are formally organized, and even sponsored by NGOs, but most of them are informal.

Six formal contracts were entered with municipal councils, and the rest are 39 concessions, 19 out of which are duly authorized by the municipalities and 20 are informal but tolerated by the municipalities.

Payments received by these concessionaires for the concept of collection range between  $\varphi$  8 to  $\varphi$  15/user/month. Besides, CINTEC, S. A. de C.V., as will be explained in another chapter, is the contractor for MIDES sanitary landfill.

Table G-69: Participation of Enterprises and Micro-enterprises in SWM in AMSS

Municipality	Operation	No. of enterprises	Enterprise/ micro- enterprise	Staff number	Activity type	Amount handled ton/day	Payment
	Collection	7	3 Coop./4 micro-enterprise	80	Concession (F)	40	13¢/ house/ month
San Salvador	il .	2	MEDEL/ REDES	12	Concession (F)	100	60 ¢/ton
San Salvadoi	н	4	Micro- enterprises	40	Concession (F)	150	1500¢/ ton
	Sweeping	2	Cooperative	15	Contract (F)	20.6 km.	70,000 ¢/mo nth
Mejicanos	Collection	3	1 Coop./2 micro-enterprise	43	Concession (I)	5.5	12-15¢/ month
Wejicanos	Market	1	Coop/ABASAP	16	Contract (F)	Market/ Compost	4,500¢/ month
Delgado	Collection	1	Nuevo Amanecer enterprise	15	Contract (F)	9	44.775¢/ month
	Collection	1	Maquila	3	Concession (I)	12	\$18/day
San Marcos	11	1	Brooklin	3	Concession (F)	3	\$ 18/day
	Pre-collection	1	Former scavengers	6	Concession (I)	3	
Nueva San Salvador	Collection	2	Morales/Herrera	20	Concession (F)	12	15¢/ month
Antiguo Cuscatlán	Collection	1	Sevilla	5	Concession (F)	3	
Cuscalian	Final disposal	1	"Espiga"	5	Contract (F)	70	40 ¢/ton
Covananao	Collection	1	Cooperative	5	Concession (I)	2	8 ¢/month
Soyapango	11	3	Former scavengers	17	Concession (I)	4	10¢/ month
llonongo	Collection	6	Micro- enterprises	12	Concession (I)	18	15¢/ month
Ilopango	11	1	Coop./ABA	8	Concession (F)	15	15¢/ month
San Martín	Collection	1	Micro-enterprise Sta.Teresa	4	Concession (I)	4	8 ¢/month
Jan Watur	11	1	Micro La Palma	2	Concession (I)	1	8 ¢/month
Anona	Collection	1	Former scavengers	8	Concession (I)	6	15¢/ month
Apopa	Sweeping	1	Former scavengers	5	Contract (F)		12.50¢/ month
Tonacatepeque	Collection	3	Micro: 3 cantons	3	Concession (I)	2	10¢/ month

Note:

(F): Formal (I): Informal

Source: Table prepared by the Study Team based on information collected during the visits.

Table G-70 shows the point of view by the Study Team with respect to the 3 management methods for solid wastes: direct administration, contract-out and concession.

Systems and sub-systems: duties Financial Legal Method Contract-out/ Bodies participating Municipality instrument risk concession Direct Municipalities Partial Planning administration Operation Management Commercial Financial Contract-out Planning Operation Private contractor: Contract: Partial Financial Management Enterprises Municipality/ Commercial Micro-enterprises Contractor Supervision People in general **NGOs** Scavengers Other Concession Macro planning Micro planning Private Concession: Total Supervision Operation concessionaire: Municipality/ Authorization Management Enterprises Concessionaire Fee Commercial Micro-enterprises Financial People in general **NGOs** Other

Table G-70: Direct Administration, Contract-out and Concession

## g. Management of Hospital Solid Wastes

AMSS hosts 43 hospitals with around 5,000 beds that generate 3.3 tons of pathological hospital wastes per day, according to the information by MSPAS. These wastes come from hospitals of MSPAS, ISSS and some private hospitals.

In January 2000 an average of 2.7 tons of these pathological wastes are being collected per day (Monday through Saturday), 1.2 tons out of which belong to MSPAS hospitals and the remaining to ISSS and private hospitals.

Table G-71 shows the management of these pathological wastes, which includes intra-hospital separation, collection, haulage and treatment.

The following is perceived:

- 80% of wastes generated daily receive treatment.
- Collection by the hospitals of MSPAS is by means of direct administration. ISSS and private hospitals, on the other hand, contract out a private enterprise for this purpose.
- The participation of a new enterprise (SAE) as of year 2000 will improve competition.
- Each hospital of MSPAS estimates budget amount of about US \$0.36/kg. of pathological wastes generated within each hospital to meet collection and haulage costs. This value is similar to that paid by ISSS to the private company (¢ 1.50 per lb.).
- CINTEC charges US \$0.226/kg. for "Autoclave" treatment. Although this equipment started operating in January in Nejapa's sanitary landfill, MSPAS has not paid yet for this service to CINTEC. The reason behind is that Autoclave functioning has not been authorized by MSPAS and MARN.

 One aspect under discussion was that the company that owns Autoclave system wants to ensure a minimum amount of wastes treated of about 1,000 tons per year during ten years. MSPAS accepted one year contract.

Table G-71: Management of Pathological Hospital Wastes

Concept	MSPAS	ISSS	Private hospitals
Intra-hospital separation	- Managed by health professionals (certain regulations exist)	Same	Same
Collection and haulage	MSPAS does it directly by means of 2 vans with 2 drivers and 4 assistants. They collect 1.2 Ton/day. "SAE" will star operations as from year 2000.	"Transporte Guadalupe" that uses one transfer vehicle and 4 small vehicles. Servicios Ambientales Especializados (SAE) will start operations as from year 2000.	"Transporte Guadalupe".  "SAE" will start operations as from year 2000. As a whole and along with MSPAS and ISSS, 2.7 Ton/day are collected.
	Frequency: daily, Monday through Saturday (6 a.m 11 a.m.)	Daily frequency (Monday through Saturday).	Same
	Personnel: Trained by MSPAS.	"Transporte Guadalupe" staff trained by MSPAS.	Same
	Cost: each hospital should allocate US \$ 0.36/kg. in their annual budget for the collection and treatment of pathological wastes.	ISSS pays "Guadalupe" ¢ 1.50 lb. transported. In small hospitals, "Guadalupe" charges ¢ 1,300/month. Contracts are entered with ISSS.	Same as ISSS
Treatment	"Autoclave" treatment operated by CINTEC, next to Nejapa's S/L. In total for MSPAS, ISSS and private hospitals, 2.7 Ton/day are treated.	Same	Same
	Contractor: CINTEC Fee: US \$0.20/kg + V.A.T. MSPAS has not paid yet for this treatment, since MSPAS and MARN have not authorized this Autoclave yet.	Same	Private hospitals should be paying the treatment fee (US \$0.226/kg)
	Duration of contract: MSPAS accepted one year renewable	Same	Same
1	Minimum amount proposed by	contractor to be treated: 1000 T	on/year

## G.5.3 Financial System

## G.5.3.1 Actual Financial Situation of Municipalities

The municipal finance for the 14 municipalities in AMSS mainly consists of:

- Municipal fund (Sección I) and
- Subsidies from Central Government (Sección II and Sección III).

Since Sección I used to be categorized as autonomous funds, it had been basically managed at municipality's discretion.

However, since "Fondo de Desarrollo Economico Social(FODES)" was established in 1998, whose subsidy has been granted to municipalities for the establishment of their infrastructure through "Fondo de Inversion Social para el Desarrollo Local(FISDL)" and "Instituto Salvadoreño de Desarrollo Municipal (ISDEM)", 20% of the subsidy became available as funds for municipal operations. That accounts for a part of present Sección I.

## a. Cost Accountability of SWM

Municipalities formerly collected only cleansing fee (tasa de aseo) from citizens for covering the expenditure of cleansing services. Since Nejapa landfill site started to be operated in 1999 by the MIDES, 10 municipalities collect landfill fee (tasa de relleno sanitario) from citizens to cover the final disposal cost in addition to the cleansing fee.

Cost accountability of municipal SWM further becomes unclear for most of the municipal officers, because landfill fee collection from the citizens and its payment to the MIDES has started just recently and an independent (revenue and expenditure) accounting for the sanitary landfill is started to be employed.

## b. Trends of Annual Revenue and Expenditure

Table G-72 shows trends of annual revenue and expenditure of respective municipalities from 1997 to 1999. Comparing (Tax + Non-tax) per population of municipal revenue projected for 1999, the following municipalities which encompass high-income residential areas ranked top among the 14 municipalities.

- San Salvador: 492.2 colon/person (U\$56.3/person)
- Antiguo Cuscatlan: 367.4 colon/person (U\$42.0/person)
- Nueva San Salvador: 271.0 colon/person (U\$31.0/person)

As for the other 11 municipalities, it fluctuates around one-tenth of the top 3 cities. An average of all 14 municipalities is as follows:

• AMSS average: 187.3 colon/person (U\$21.4/person)

Table G-72: Trend of Annual Revenue and Expenditure

avenue 91,745 1,505 s 17,909 14,946 s 17,951 7,608 s 74,213 5,833 s) 254,369 NA 16,460 NA 16,460 NA 16,460 NA 16,662 1,309 s 10,942 1,909 s 110,662 5,316 s 110,662 5,316 s 110,662 1,538 s 110,663 1,627 s 110,66	1		San Salvador	Mejicanos	Delgado	Cuscatancingo Ayutuxtepeque	Ayutuxtepeque	San Marcos	Nueva San Saivador	Antiguo Cuscatlan	Soyapango	llopango	San Martin	Apopa		Tonacatepeque
Sample	<u> </u>		237,909	14,946	9,930	NA	2,757	Ą	28,389	20,302	29,625	10,512	ΑΝ	¥	1,907	¥
fax revenue         71,951         7,608           s         74,213         5,833           s)         254,369         NA           nenue         7,720         1,909           rax revenue         90,942         1,909           s         10,662         5,316           s         10,662         5,316           s         281,664         16,538           s         16,968         -1,593           Non-tax(c)         233,013         9,312           svenue         117,714         7,691           s         89,524         5,915           spulation         492.2         50.3           spulation         56.3         5.7           sypulation         56.3         5.056           sypulation         56.3         5.056           systax revenue         146,023         5,056           s         121,249         2,952           s         121,249         2,952 <td>อกเ</td> <td>٠:-</td> <td>91,745</td> <td>1,505</td> <td>ΑA</td> <td>¥</td> <td>769</td> <td>Ą</td> <td>10,357</td> <td>NA</td> <td>6,622</td> <td>NA</td> <td>AN</td> <td>¥</td> <td>¥</td> <td>Ϋ́</td>	อกเ	٠:-	91,745	1,505	ΑA	¥	769	Ą	10,357	NA	6,622	NA	AN	¥	¥	Ϋ́
s 74,213 5,833   3) 254,369 NA   -16,460 NA   -16,460 NA   -16,460 NA   -16,460 NA   -16,460 NA   -19,942	19V6	. (	71,951	7,608	1,480	¥	675	Ą	8,569	060'9	6,234	NA	NA	NA	NA	ΑĀ
3) 254,369 NA -16,460 NA -16,460 NA -16,460 NA -16,460 NA -14,945 1 -19,942 1,909 I -10,662 5,316 -10,662 5,316 -10,662 5,316 -10,662 5,316 -10,662 5,316 -10,662 5,316 -10,662 5,316 -10,662 5,316 -10,662 5,316 -10,662 5,316 -10,662 5,316 -10,662 5,316 -10,662 5,316 -10,662 5,316 -10,662 5,316 -10,663 5,915 -1	<b>₽</b> Ы	A)	74,213	5,833	8,450	Ą	1,313	Ą	9,463	AN	16,769	NA	ΝA	NA	NA	ΑN
venue 90,942 14,945 1  z98,632 14,945 1  fax revenue 90,942 1,909 1  s 110,662 5,316  3) 281,664 16,538  16,968 -1,593  Non-tax(c) 233,013 9,312 1  venue 115,299 1,621  s 89,524 5,915  s pulation 492.2 50.3  pulation 56.3 5,056  ax revenue 93,532 2,545  ax revenue 93,532 2,545  ax revenue 146,023 5,056  s 121,249 2,952 3  s 383,030 18,240 5  s -22,226 -7,687 4	Ĭ	penditure(B)	254,369	AA	5,074	AN	2,757	ΑN	27,987	19,712	32,327	5,907	NA	NA	2,491	AN A
veenue         90,942         14,945           s         10,962         1,909           lax revenue         97,028         7,720           s         110,662         5,316           s         16,968         -1,593           l6,968         -1,593           l6,968         -1,593           l6,968         -1,593           l6,968         -1,593           l7,727         9,312           svenue         117,714         7,691           s         89,524         5,915           spulation         492.2         50.3           spulation         56.3         5.7           syspication         56.3         5.7           serson)         322,537         15,227           syspication         56.3         5.056           serson)         322,537         15,227           syspication         10,553         2,952           serson         121,249         2,952           s         121,249         2,952           s         -22,226         -7,687           s         -22,226         -7,687	Ba	lance(A-B)	-16,460	AN	4,856	ĄN	0	ΑN	402	990	-2,702	4,605	NA	NA	-584	NA
ax revenue 90,942 1,909 1  ax revenue 97,028 7,720  s 110,662 5,316  3) 281,664 16,538  16,968 -1,593  Non-tax(c) 233,013 9,312  Non-tax(c) 233,013 9,312  avenue 115,299 1,621  s 89,524 5,915  s pulation 56.3 5,7  opulation 56.3 5,7  avenue 93,532 2,545  ax revenue 146,023 5,056  s 121,249 2,952  s 121,249 2,952  s 121,249 2,952  s 383,030 18,240  d 45,023 5,056  s -22,226 -7,687		Total	298,632	14,945	10,358	Ą	3,533	¥	34,006	22,754	31,364	11,254	6,517**	NA NA	6,034	1,906**
ax revenue         97,028         7,720           s         110,662         5,316           s)         281,664         16,538           3)         281,664         16,538           Non-tax(c)         233,013         9,312           svenue         115,299         1,621           rax revenue         117,714         7,691           s         89,524         5,915           spulation         492.2         50.3           opulation         56.3         5.7           spulation         56.3         5.7           synalition         56.3         5.056           avenue         93,532         2,545           synalition         383,030         18,240           synality         22,252         7,681           synality         22,222         7,687           synality         22,	θΠL		90,942	1,909	¥	Ą	1,295	₽	12,397	NA	6,163	NA	1,045	NA	NA	Ϋ́
s         110,662         5,316           3)         281,664         16,538           16,968         -1,593           Non-tax(c)         233,013         9,312           Non-tax(c)         233,013         9,312           Instruction         115,299         1,621           servenue         117,714         7,691           s         89,524         5,915           norlation         492.2         50.3           prolutation         56.3         5.7           opulation         56.3         5.7           serson)         0         0           30         322,537         15,227           3)         322,537         15,227           serson,         360,804         10,553           avenue         93,532         2,545           avenue         146,023         5,056           s         121,249         2,952           s         -22,226         -7,687           r         -22,226         -7,687	1⊕V€	. (	97,028	7,720	5,059	Ą	006	Ą	5,024	7,160	7,123	NA	3,490	NA W	NA	ΝΑ
3) 281,664 16,538 16,968 -1,593 122,537 15,227 15,227 15,227 15,227 15,227 15,299 1,621 23,013 9,312 23,013 9,312 25,915 20,3 20,3 20,3 20,3 20,3 20,3 20,3 20,3	벙	A)	110,662	5,316	5,299	Ą	1,338	Ą	16,585	Ą	18,078	AA	1,982	NA	NA	NA VA
16,966 -1,593 322,537 15,227 Svenue 115,299 1,621 s s 89,524 5,915 spulation 56.3 50.3 spulation 56.3 5.7 erson) 322,537 15,227 3) 0 0 0 610,804 10,553 svenue 93,532 2,545 s 121,249 2,952 s 121,249 2,952 s 121,249 2,952 s 122,226 -7,687	<u>ا</u> مّ	penditure(B)	281,664	16,538	8,700	ĄN	3,543	Ą	30,437	20,046	34,563	9,957	ΝA	NA	7,472	NA
Non-tax(c)   322,537   15,227     Seenue   115,299   1,621     Sax revenue   117,714   7,691     Sax revenue   117,714   7,691     Sax revenue   89,524   5,915     Sax revenue   322,537   15,227     Sax revenue   146,023   5,056     Sax revenue   146,023   18,240     Sax	g	lance(A-B)	16,968	-1,593	1,658	Ą	-10	Ą	3,569	2,708	-3,199	1,297	NA	NA	-1,438	NA
Non-tax(c)         233,013         9,312           evenue         115,289         1,621           rax revenue         117,714         7,691           rax revenue         117,714         7,691           spulation         492.2         5,915           spulation         56.3         5,7           erson)         322,537         15,227           3)         360,804         10,553           evenue         93,532         2,545           ax revenue         146,023         5,056           s         121,249         2,952           s         121,249         2,952           s         12,226         7,696	_	Total	322,537	15,227	18,175	13,017	8,652	10,662	56,785	21,265	40,332	12,970	6,743	13,994	8,554	5,986
sevenue 115,299 1,621  fax revenue 117,714 7,691 1  spulation 492.2 50.3  pulation 56.3 5.7  erson) 322,537 15,227 1  3) 0 0 0  360,804 10,553 2  evenue 93,532 2,545  s 121,249 2,952 1  s 383,030 18,240 2  30 383,030 18,240 2  31 383,030 18,240 2  32 22,226 -7,687 445  33 383,030 18,240 2  34 205 20 1		Tax+ Non-tax(c)	233,013	9,312	11,486	4,959	1,740	4,622	41,391	15,713	19,585	7,274	4,534	8,420	1,265	1,785
fax revenue         117,714         7,691         1           s         89,524         5,915         7           pullation inspection         492.2         50.3         5.7           erson)         56.3         5.7         6.3         5.7           s)         322,537         15,227         1           s)         360,804         10,553         2           evenue         93,532         2,545         2           s         121,249         2,952         1           s         121,249         2,952         1           s         -22,226         -7,687         2           s         -22,226         -7,687         2		•	115,299	1,621	1,363	227	114	1,191	14,716	8,164	7,003	2,081	1,044	3,082	22	24
s 89,524 5,915 ns/pulation 492.2 50.3 pullation 492.2 50.3 5.7 erson) 322,537 15,227 1 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0			117,714	7,691	10,123	4,732	1,626	3,431	26,675	7,549	12,582	5,193	3,490	5,338	1,210	1,761
pulation ns/person)         492.2         50.3           pulation erson)         56.3         5.7           3)         322,537         15,227         1           3)         0         0         0           0         0         0         0           evenue         93,532         2,545           evenue         146,023         5,056           fax revenue         121,249         2,952           3)         383,030         18,240           3)         -22,226         -7,687           405,037         -7,687			89,524	5,915	6,689	8,058	6,912	6,040	15,394	5,552	20,747	5,696	2,209	5,574	7,289	4,201
erson) 56.3 5.7 1  serson) 322,537 15,227 1  360,804 10,553 2  evenue 93,532 2,545  fax revenue 146,023 5,056  s 121,249 2,952 1  s 383,030 18,240 2  3 383,030 18,240 2  17,0271 1,05 01 14,05		100	492.2	50.3	76.9	55.1	45.6	66.4	271.0	367.4	69.1	57.1	44.9	51.3	40.2	44.8
3) 322,537 15,227 1  0 0 0  360,804 10,553 2  svenue 93,532 2,545  ax revenue 146,023 5,056  s 121,249 2,952 1  s 383,030 18,240 2  -22,226 -7,687		(c)/population (U\$/person)	56.3	5.7	8.8	6.3	5.2	7.6	31.0	42.0	7.9	6.5		5.9	4.6	5.1
aeo,804 10,553 2 evenue 93,532 2,545 2,545 2,056 2,056 2,056 2,056 2,056 2,056 2,056 2,056 2,056 2,057 2,05	Щ	penditure(B)	322,537	15,227	18,175	13,017	8,652	10,662	56,785	21,265	40,332	12,970	6,743**	13,994	8,554	5,986
360,804 10,553 2  evenue 93,532 2,545  fax revenue 146,023 5,056  s 121,249 2,952 1  s 383,030 18,240 2  -22,226 -7,687	g	ılance(A-B)	0	0	0	0	0	0	0	0	0	0	0	0	0	0
s 121,249 2,952 18,240 2 3 383,030 18,240 2 2,22,22 2 2,052 1 2 2 2,052 1 2 2 2,052 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	L		360,804	10,553	21,171	11,665	5,216	10,298	38,497	24,698	48,806	16,660	7,278**	10,222**	5,440	4,333
fax revenue     146,023     5,056       s     121,249     2,952       3)     383,030     18,240       -22,226     -7,687			93,532	2,545	1,068	235	174	1,434	13,730	8,536	7,865	2,633	1,662	3,196	319	34
3) 121,249 2,952 13, 383,030 18,240 20, -22,226 -7,687		(	146,023	5,056	6,345	5,684	2,379	4,759	18,091	8,846	17,954	6,762	3,582	5,310	1,220	3,061
3) 383,030 18,240 20, -22,226 -7,687		A)	121,249	2,952	13,758	5,746	2,663	4,105	6,676	7,316	22,987	7,265		1,716	3,901	1.238
-22,226 -7,687		penditure(B)	383,030	18,240	20,841	11,750	6,754	9,436	34,600	18,597	41,728	13,337	7,875**	11,297**	4,963	3,652
170 071	Ba	ilance(A-B)	-22,226	789,7-	330	-85	-1,538	862	3,897	6,101	7,078	3,323	-597	-1,075	477	681
402,281	를	tion (1999)	473,374	185,204	149,394	90,079	38,158	099'69	152,723	42,773	283,598	127,434	101,086	163,974	31,466	39,871

sources: financial department of each municipalities, note: \*\* projection, Non-tax revenue: mainly the fee for municipal service, NA: not available 1US\$=8.75colons

## c. Tax Collection Capability

"Municipal tax + fee" in budget, which are self-financing component, and amount of "municipal tax + fee" collected per population of 14 municipalities are compared in the table below.

Share of 1999 (Tax+Fee)/population 1999 Reference (Tax+ Fee) Balance in Real in Budget 1999 Budget population in Budget Real 1999 1,000 Unit 1,000 colon Colon Colon Nos. colon 473,374 San Salvador 322,537 72.2 -22,226 492.2 506.1 Mejicanos 15,227 61.2 -7,687 50.3 41.0 185,204 Delgado 76.9 49.6 149,394 18,175 63.2 330 Cuscatancingo 13,017 38.1 -85 55.1 65.7 90,079 Ayutuxtepeque 38,158 8,652 20.1 -1,538 45.6 66.9 San Marcos 10,662 43.3 69,660 862 66.4 88.9 Nueva San 56,785 72.9 3.897 271.0 208.4 152,723 Salvador Antiquo 21,265 73.9 6,101 367.4 406.4 42,773 Cuscatlan Soyapango 40,332 48.6 7,078 69.1 91.0 283,598 llopango 12,970 56.1 3,323 57.1 73.7 127,434 San Martin 6,743 67.2 -597 44.9 51.9 101,086 Apopa 13,994 60.2 -1,075 51.3 51.9 163,974 40.2 Nejapa 8,554 31,466 14.8 477 48.9 Tonacatepeque 29.8 5,986 681 44.8 77.6 39,871

Table G-73: Tax and Fee Collection

Municipalities whose share of "municipal tax + fee" in budget exceeds 70% are San Salvador, Nueva San Salvador and Antiguo Cuscatlan. "Municipal tax + fee" collected per population in these municipalities ranges from 210 to 510 colons/person.

8 municipalities such as Mejicanos, Ciudad Delgado, Cuscatancingo, San Marcos, Soyapango, Ilopango, San Martín and Apopa have its share ranging from 30 to 70%. "Municipal tax + fee" collected per population in these municipalities ranges 45 to 91 colons/person.

The share of Ayutuxtepeque, Nejapa and Tonacatepeque are less than 30% and "Municipal tax + fee" collected per population ranges from 48 to 78 colons/person. Tax collection capability of these 3 municipalities, in terms of "municipal tax + fee" amount collected per population, does not have big differences with 8 municipalities mentioned above.

### G.5.3.2 Cleansing Fee and Landfill Fee

Fees of municipal SWM consist of cleansing fee (tasa de aseo) and landfill fee (tasa de relleno sanitario) for 10 municipalities that use MIDES landfill. 4 municipalities that do not use MIDES landfill collect cleansing fee (tasa de aseo) only.

While the cleansing fee (tasa de aseo), which has been collected for quite some time, is generally levied in proportion to the size of real estate, landfill fee is levied in proportion to the electricity(kilowatts) consumed in San Salvador municipality. In some other municipalities, a certain fixed fee set per rank is levied in accordance with the amount of electricity consumed. Nejapa municipality sets a fixed landfill fee per user.

9 municipalities that use the MIDES landfill collect landfill fee through the electric power companies (CAESS or DELSUR). Nejapa municipality collects the landfill fee directly from the users.

## a. Cleansing Fee (Tasa de Aseo)

Table G-74 summarizes rates of cleansing fee in 14 municipalities. San Salvador, Cuscatancingo and Nueva San Salvador municipalities collect the cleansing fee through the electric power companies.

Table G-74: Cleansing Fee

	Housing (colon/m²/month)	Industrial/ Commercial	business	um (colon/i	m²/month) common	Remarks
	(GOIGH) IN THIOTHAILY	(colon/m²/month)	activity	Hodoling	area	
San Salvador	0.253*	>1000m <sup>2</sup> 0.446 1000m <sup>2</sup> > 0.428			0.178	Oct.1999
Mejicanos	0.15	0.36/0.24	36.30**	12.10**	0.12	May 1999
Delgado	100m2> 6.00** >100m <sup>2</sup> 0.10	100m²> 15.00** >100m² 0.15	0.15	8.00**	0.10	
Cuscatancingo	0.12	0.20/0.15				Oct 1999
Ayutuxtepeque	0.07	0.21/0.14				Jan 1993
San Marcos	0.05	0.12/0.10			10.00	Jun 1999
Nueva San Salvador						
Antiguo Cuscatlan	0.07	0.20/0.15				Jul 1994
Soyapango	0.08	0.08/0.08		0.08		Jan 1993
Ilopango	0.07	0.30/0.25				Nov 1998
San Martin	0.10	0.20/0.12				Apr 1995
Арора	0.07	0.20/0.12				May 1999
Nejapa	16.00*	70/30*				Dec 1998
Tonacatepeque	0.10	0.15				Feb 1999

Note: \* Property in the marginal area is 8 colon/lot/month.

## b. Landfill Fee(tasa de relleno sanitario)

#### b1. San Salvador

San Salvador municipality collects the landfill fee in proportion to the amount of electricity consumed (i.e., 0.075 colon/kWh). However, it also establishes the minimum charge (5 colons/month) and maximum charge (300 colons/month) for its citizens. In other words, where the monthly consumption is between 67 to 4000 kWh, the fee is charged proportionally.

<sup>\*\*</sup> colon/apt./month

## b.2 Mejicanos

As for Mejicanos municipality, the fee rate was established as agreed with CINTEC-MIDES at the initial stage, however, that was later revised with more detailed classification per consumption ranks. Meanwhile the municipality established the maximum charge per household as 50 colons/month.

Table G-75: Landfill Fee of Mejicanos Municipality

	Power consumption amount (kWh/month)	Waste disposal fee (colon/month)
	0-49	5.00
	50-99	10.00
	100-149	20.00
Household	150-199	30.00
nouseriola	200-249	35.00
	250-299	40.00
	300-399	45.00
	400-	50.00
	0-399	30.00
	400-599	50.00
Inatitution	600-799	70.00
Institution,	800-999	90.00
Commercial, Industry	1000-1199	120.00
i industry	1200-1399	150.00
	1400-1599	200.00
	1600-	300.00

Source:

Mejicanos Municipality

### b.3 Delgado

The landfill fee rate of Ciudad Delgado is summarized in Table G-76. Fee rates for institutions, commercials and industries are ranked in detail in accordance with electricity consumed. Furthermore, fee rates for milling industry and restaurants are set separately with maximum charge of 150 colons/month.

Table G-76: Landfill Fee of Delgado Municipality

	Power consumption amount (kWh/month)	Waste disposal fee (colon/month)		
	0-49	4.00		
	50-99	9.00		
Household	100-199	24.00		
	200-299	55.00		
	300-	80.00		
	0-50	15.00		
	51-100	30.00		
	101-150	50.00		
	151-200	60.00		
	201-250	70.00		
	251-300	75.00		
Institution, Commercial & Industry	301-350	84.00		
	351-400	150.00		
	401-450	175.00		
	451-500	200.00		
	501-550	250.00		
	551-600	300.00		
	601-650	350.00		
	651-700	400.00		
	701-750	500.00		
	751-800	600.00		
	801-850	700.00		
	851-1000	800.00		
	1001-	900.00		
	Church and temple	20.00		
	Clinic	15.00		
Other agency	Public school	20.00		
	Clinicas de Salud Publica	15.00		
	Communal house	20.00		

Source:

Diario Oficial (TOMO No.342 and No.343)

# b.4 Ayutuxtepeque, San Marcos, Soyapango, Ilopango, Apopa

Ayutuxtepeque, San Marcos, Soyapango, Ilopango, Apopa municipalities maintain the rates agreed with CINTEC-MIDES to date (as of February 2000).

Table G-77: Landfill Fee of Five (Ayutuxtepeque, San Marcos, Soyapango, Ilopango, Apopa) Municipalities

	Power consumption amount (kWh/month)	Waste disposal fee (colon/month)		
	0-49	3.00		
	50-99	9.00		
Household	100-199	30.00		
	200-299	40.00		
	300-	60.00		
Institution	0-350	70.00		
Institution, commercial, industry	351-650	110.00		
Commercial, muustry	650-	300.00		

Source:

Diario Oficial (TOMO No.342, Marzo 1999)

However, Ilopango raised the minimum landfill tariff to 5.00 colon/month, and introduced a specific duty of 225 colon/ton in April 2000.

#### b.5 Nueva San Salvador

Nueva San Salvador municipality set the maximum fee rate at 40 colons/month for household and 500 colons/month for institution, commercials and industries.

Table G-78: Landfill Fee of Nueva San Salvador Municipality

	Power consumption amount (kWh/month)	Waste disposal fee (colon/month)
	0-99 kWh	3.00
l lavaabald	100-199	6.00
Household	200-299	15.00
	300-	40.00
	0-150	35.00
Institution,	151-300	70.00
commercial,	301-500	125.00
industry	501-650	300.00
	650-	500.00

Source: Diario Oficial (TOMO No.342, Marzo 1999)

## b.6 Nejapa

Nejapa municipality is supposed to receive compensation of US\$ 2.0 million from CINTEC-MIDES in exchange for giving them a permission to establish the landfill within the municipality.

However to date, only US\$200,000 was paid to the municipality from MIDES as part of the compensation, therefore, the municipality has not started to pay the landfill fee to MIDES. As Nejapa municipality collects the fixed landfill fee directly from citizens (not through electric bills), the municipal revenue of the fee is substantially very small.

## G.5.3.3 Actual Situation of Fee Collection

Table G-79 shows the municipal revenue collected as SWM fees in 1999 in respective municipalities. It illustrates that municipalities of San Salvador and Nueva San Salvador achieve the fee collection of more than 100 colons/citizen on average, however, Nejapa and Tonacatepeque only collect less than 10 colons/citizen on average.

Table G-79: Collected Fee in 1999

	Cleansing Fee (1,000 colon)	Landfill Fee** (1,000 colon)	Total (1,000 colon)	per capita (colon/capita)
San Salvador	73,296***	23,540	96,839	204.6
Mejicanos	2,228	4,924	7,152	38.6
Delgado	1,011	2,895	3,906	26.1
Cuscatancingo	2,100	-	2,100	23.3
Ayutuxtepeque	589	732	1,321	34.6
San Marcos	1,152	1,242	2,394	34.4
Nueva San Salvador	10,492	5,618	16,110	105.5
Antiguo Cuscatlan	3,191	-	3,191	74.6
Soyapango	3,702	9,492	13,194	46.5
llopango	2,582	2,775	5,357	42.0
San Martin	1,553		1,553	15.4
Apopa	883	3,098	3,981	24.3
Nejapa	*	*	250	7.9
Tonacatepeque	276	-	276	6.9

Note: \* breakdown is not available, sources: each municipality

## G.5.3.4 Annual Expenditure of Cleansing Department

## a. Trends of Annual Expenditure

Table G-80 shows trends of annual expenditure on SWM in respective municipalities obtained through inquiries to C/P. It illustrates that expenditure (i.e., cost accountability) on SWM is unclear in many municipalities.

<sup>\*\*</sup> payment to MIDES + commission to CAESS/DELSUR

<sup>\*\*\*</sup> estimated from CAESS/DELSUR data base plus revenue of specific collection service

Table G-80: Trend of Cleansing Department Annual Expenditure

										-					<del>ت</del>	Unit: colons
			San Salvador	Mejicanos	Delgado	Cuscatancingo	Ayutuxtepeque	San Marcos	Nueva San Salvador	Antiguo Cuscatlan	Soyapango	llopango	San Martin	Apopa	Nejapa	Fonacate- peque
	(A	Total	NA A	NA AN	1,001,102	1,241,434	286,680	NA	NA	AN	3,432,608	NA	A A	¥	190,290	AA
l	ture(	Personnel expense	AN	Ą	763,345	743,217	220,680	AN	ΨN	NA	2,806,118	NA	NA	Ą	143,550	A A
Rea	ipuəd	Service expense	AA	Ą	31,470	133,582	41,000	ΝΑ	ΝA	NA	0	NA	NA	NA	5,484	NA A
<b>466</b>	Εxb	Material & supply	AN	¥	206,287	364,635	25,000	Α̈́	ΑN	ΝΑ	626,490	NA	NA	NA	41,256	N A
l	Capita	Capital expenditure(B)	AN	¥	0	0	0	₹	¥	¥	0	NA	NA	AN	0	NA
	Total		AN	¥	1,001,102	1,241,434	286,680	ΑĀ	Ϋ́	¥	3,432,608	NA	NA	AN	190,290	NA
	(A	Total	51,024,000	¥	1,261,567	1,266,038	295,200	ΑN	₹	¥	4,608,654	NA	ΝA	NA	229,601	NA
	)əını	Personnel expense	21,145,000	Ą	976,784	870,439	205,200	¥	¥	¥	3,738,906	NA A	NA	NA	157,050	NA
Real	ipuəd	Service expense	926,000	AN	50,000	65,822	0	¥	¥	¥	0	NA	NA.	NA	17,957	NA
866	dx∃	Material & supply	28,953,000	¥	234,783	329,777	000'06	¥	¥	Ą	869,748	NA	NA	NA	54,594	A A
l	Capita	Capital expenditure(B)	0	¥	0	0	0	¥	ΑN	¥N	0	NA	NA	NA	0	A A
	Total		51,024,000	¥	1,261,567	1,266,038	295,200	AN	ΝA	NA	4,608,654	NA	NA	NA VA	229,601	AA
	(A	Total	54,612,4530	¥	¥	Ą	283,320	3,004,000	VΝ	NA	3,728,459	NA	1,701,836	1,567,294	329,264	599,010
je	ture(	Personnel expense	20,813,600	2,226,000	¥	A A	199,320	2,305,000	A A	¥	2,721,498	NA	842,204	1,192,294	149,500	299,010
6pn	ipuəd	Service expense	24,554,600	¥	Ą	Ą	27,000	353,000	NA	ΝΑ	135,400	NA	80,000	35,000	94,764	250,000
B 66	Exp	Material & supply	9,244,230	¥	Ą	ž	57,000	346,000	ΑN	¥	871,561	¥.	779,632	340,000	85,000	50,000
6١	Capita	Capital expenditure(B)	0	0	0	0	0	0	ΑN	ΑN	0	NA	NA	0	0	417,000
	Total		54,612,430	3,500,000	¥	Ą	283,320	3,004,000	ΑN	ΑN	3,728,459	NA	NA	1,567,294	329,264	1,016,010
	(A	Total	72,240,000	7,501,702	3,630,464	1,741,541	1,363,733	3,017,786	13,525,187	7,149,475	14,515,509	4,860,581	1,159,211	4,841,514	261,952	509,705
	ture(	Personnel expense	21,145,000	2,480,300	1,120,841	1,342,744	268,725	1,034,944	4,522,100	5,333,486	4,153,801	1,708,600	737,677	1,310,555	164,550	431,987
Кеа	ipuəd	Service expense	47,389,000	4,489,078	2,236,936	42,664	1,038,008	1,608,147	8,052,400	618,733	9,346,176	2,730,081	51,716	3,274,438	27,755	25,000
666	dx∃	Material & supply	3,706,000	532,324	272,687	356,133	57,000	374,695	289'056	1,197,256	1,015,532	421,900	369,818	256,521	69,647	52,718
ļ	Capita	Capital expenditure(B)	1,000	0	35,000	0	0	0	0	0	0	0	0	0	0	0
	Total		72,241,000	7,501,702	3,665,464	1,741,541	1,363,733	3,017,786	3,017,786 13,525,187	7,149,475	7,149,475 14,515,509	4,860,581	1,159,211	4,841,514	261,952	509,705
	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	MA: not outlined														

NA: not available

## b. Breakdown of Annual Expenditure

Municipal expenditure on SWM works is classified into 6 components (collection, street sweeping, intermediate treatment, final disposal, workshop and administration) and annual expenditure for each component is estimated. The result is shown in Table G-82. This classification is based on the data regarding trends of annual expenditure as explained above, inquiries made by the team to C/P and assumptions described below.

#### b.1 San Salvador

The Sanitation Department (Gerencia de Saneamiento) in San Salvador manages and monitors expenditure accounting on cleansing services (collection, street sweeping, workshop and general administration). Accounting on landfill fee is managed and monitored by the central finance department of the municipality.

Breakdown into components is estimated with the following assumptions taking into account the comments from the C/P.

• The personnel expenses refers to that of 1998 data.

It is assumed that all service expense is born in collection activities, as the great majority of the expenses are vehicle maintenance cost(In 1998, expenditure for intermediate treatment is categorized as service cost, as the works are contracted).

## b.2 Mejicanos

Trends in annual expenditure for SWM works in Mejicanos municipality was not provided to the Study Team. Although the finance department of the municipality projected annual SWM expenditure in 1999 as about 3.5 million colons, it is estimated that 1999 real expenditure is about 7.5 million colons considering the payment needed to be made to MIDES (3,562,569 colons) and CAESS (508,870 colons) in the year.

- Examining the 1999 annual budget projected and the real payment made for MIDES and CAESS, breakdown of the annual expenditure into components (collection, street sweeping, final disposal) is presumed.
- Breakdown of personnel expenses for collection and street sweeping is assumed based on the proportion of persons engaged in these two divisions (49 and 34 persons).

### b.3 Delgado

Based on the inquiries to C/P, breakdown into components is processed by firstly adding the cost increased for final disposal, then re-estimating the proportion of collection and street sweeping expenditure.

- Breakdown of personnel expenses for collection and street sweeping is assumed based on the proportion of persons engaged in these two divisions (25 and 9 persons).
- It is generally estimated that street sweeping expenditure amounts to 1.8-4.2 US\$/capita/year in middle income nation and it comprises of 70% of personnel

expenses, 10% of O&M expenditure and 20% of capital expenditure.<sup>12</sup> However, as the municipality reckons only personnel expenses accrue for street sweeping, same manner is applied for this breakdown. Service expenses and material & supply expenses in cleansing works are all appropriated for collection component.

## b.4 Cuscatancingo

Data detailed into collection, street sweeping and workshop components is provided by a municipal officer.

- Breakdown of personnel expenses into collection and street sweeping is assumed based on the proportion of persons engaged in these two divisions (22 and 9 persons).
- Service expense is not appropriated for street sweeping component.

## b.5 Ayutuxtepeque

Data on SWM expenditure provided was detailed into collection, street sweeping and administration components.

- Breakdown of personnel expenses into collection and street sweeping is assumed based on the proportion of persons engaged in these two divisions (8 and 2 persons).
- As the municipality reckons only personnel expenses accrue for street sweeping, same manner is applied for this breakdown. Service expenses and material & supply expense in cleansing works are all appropriated for collection component.

#### b.6 San Marcos

Breakdown of annual expenditure for SWM works of the municipality per component has not been provided.

• Breakdown of personnel expenses into components is assumed based on the data of personnel expenses in December 1999.

#### b.7 Nueva San Salvador

Data on expenditure of SWM works provided by a municipal officer did not include the expenditure on final disposal. After including such expenditure, the breakdown of annual expenditure for the municipal SWM was detailed.

#### b.8 Antiguo Cuscatlan

Breakdown of the annual expenditure for SWM works of the municipality per component has not been provided.

- Breakdown of personnel expenses into collection and street sweeping is assumed based on the proportion of persons engaged in these two divisions (55 and 30 persons).
- As the municipality reckons only personnel expenses accrue for street sweeping,

<sup>&</sup>lt;sup>12</sup> "Conceptual Issues and Experiences in Developing Countries, December 1991", Sandra Cointreau-Levine.

same manner is applied for this breakdown. Service expenses and material & supply expense in cleansing works are all appropriated for collection component.

## b.9 Soyapango

Breakdown of annual expenditure for SWM works per component was provided by the municipality. The breakdown data provided was used as it was.

### b.10 Ilopango

Data on the expenditure of SWM works provided was detailed into collection, street sweeping, final disposal and administration components.

 Breakdown of personnel expenses into collection and street sweeping is assumed based on the proportion of persons engaged in these two divisions (48 and 2 persons).

#### b.11 San Martin

Breakdown of annual expenditure for SWM works of the municipality per component has not been provided.

- Breakdown of personnel expenses into collection and street sweeping is assumed based on the proportion of persons engaged in the two divisions (20 and 4 persons).
- Service expense is not appropriated for street sweeping component.

### b.12 Apopa

Data on the expenditure of SWM works provided by a municipal officer did not include the expenditure on final disposal. After including such expenditure, the breakdown of annual expenditure for the municipal SWM was detailed.

#### b.13 Nejapa

Breakdown of annual expenditure in SWM works per component was provided to the Team.

## b.14 Tonacatepeque

Breakdown of annual expenditure for SWM works of the municipality per component has not been provided.

- Breakdown of personnel expenses into collection and street sweeping is assumed based on the proportion of persons engaged in the two divisions (8 and 3 persons).
- Service expense is not appropriated for street sweeping component.
- Capital expenditure is not appropriated in the breakdown, as it is judged that no investment was made for the municipal SWM in 1999.

Table G-81 summarizes component-wise breakdown of the annual expenditure in SWM works by 14 municipalities and Table G-82 further shows the breakdown of current expenditure classifying into personnel, service, material & supply and capital expenditure for respective municipalities.

Table G-81: Summary of Annual Expenditure (1999 Real)

Unit : colon

							OTTIL . COICE
	Collection	Public cleansing	Intermediate treatment	Final Disposal	Workshop	Administration	Total
San Salvador	14,294,000	5,014,000	445,000	24,335,000	3,901,000	24,252,000	72,241,000
Mejicanos	2,352,122	1,016,187	0	4,133,393	0	O	7,501,702
Delgado	1,059,179	229,137	104,100	2,137,116	56,324	79,608	3,665,464
Cuscatancingo	1,296,022	445,519	0	NA	0	0	1,741,541
Ayutuxtepeque	502,918	41,745	0	759,070	0	60,000	1,363,733
San Marcos	1,297,148	151,900	0	1,519,022	0	49,716	3,017,786
Nueva San Salvador	7,068,121	458,115	0	5,598,730	231,889	168,332	13,525,187
Antiguo Cuscatlan	4,883,532	1,882,400	0	383,523	0	0	7,149,455
Soyapango	4,159,311	743,596	0	9,210,746	127,400	274,456	14,515,509
llopango	1,967,843	74,057	0	2,730,081	0	88,600	4,860,581
San Martin	1,018,701	140,510	0	NA	0	0	1,159,211
Арора	1,209,608	286,801	0	3,269,837	40,757	34,511	4,841,514
Nejapa	223,913	6,789	0	NA	0	31,250	261,952
Tonacatepeque	391,891	117,814	0	NA	0	0	509,705
Total	41,724,309	10,608,570	549,100	54,076,518	4,357,370	25,038,473	136,354,340

NA: not available

Table G-82: Breakdown of Annual Expenditure

Public Intermediate								Unit : colon
		Collection	Public cleansing	Intermediate treatment	Final Disposal	Workshop	Administration	Total
	Current Expenditure(A)	14,293,000	5,014,000	445,000	24,335,000	3,901,000	24,252,000	72,240,000
dor	Personnel Expense	10,885,000	5,014,000	445,000	0	3,690,000	1,111,000	21,145,000
alva	Service Expense	615,000	0	0	24,335,000	26,000	22,413,000	47,389,000
San Salvador	Material & supply	2,793,000	0	0	0	185,000	728,000	3,706,000
Sar	Capital Expenditure(B)	1,000	0	0	0	0	0	1,000
	Total	14,294,000	5,014,000	445,000	24,335,000	3,901,000	24,252,000	72,241,000
	Current Expenditure(A)	2,352,122	1,016,187	0	4,133,393	0	0	7,501,702
löl	Personnel Expense	1,464,113	1,016,187	0	0	0	0	2,480,300
ano	Service Expense	355,685	0	0	4,133,393	0	0	4,489,078
e jig	Material & supply	532,324	0	0	0	0	0	532,324
Ž	Capital Expenditure(B)	o	0	0	0	0	0	0
	Total	2,352,122	1,016,187	0	4,133,393	0	0	7,501,702
	Current Expenditure(A)	1,024,179	229,137	104,100		56,324	79,608	
ingo Delgado	Personnel Expense	636,492	229,137	104,100	15,180	56,324	79,608	1,120,841
	Service Expense	115,000	0	0	2,121,936	0	0	_,
	Material & supply	272,687	0	0	0	0		
	Capital Expenditure(B)	35,000	0	0	0	0		
	Total	1,059,179	229,137	104,100	2,137,116	56,324	79,608	·
	Current Expenditure(A)	1,296,022	445,519	0	0	0	[ 0	1,741,541
	Personnel Expense	952,915	389,829	0	0	0	0	1,342,744
anc	Service Expense	42,664	0	0	0	0	0	42,664
cat	Material & supply	300,443	55,690	0	0	0	0	356,133
Cuscatancingo	Capital Expenditure(B)	0	0	0	0	0	0	0
Š'nO	Total	1,296,022	445,519	0	0	0	0	1,741,541
	Current Expenditure(A)	502,918	41,745	0	759,070	0	60,000	1,363,733
l anb	Personnel Expense	166,980	41,745	0	0	0	60,000	268,725
Ayutuxtepeque	Service Expense	278,938	. 0	0	759,070	0	0	1,038,008
X	Material & supply	57,000	0	0	0	0	0	57,000
Į ž	Capital Expenditure(B)	0	0	0	0	0	0	0
`	Total	502,918	41,745	0	759,070	0	60,000	1,363,733
	Current Expenditure(A)	1,297,148	151,900	0	1,519,022	0	49,716	3,017,786
l 👸	Personnel Expense	833,328	151,900	0		0	49,716	
<u>a</u>	Service Expense	89,125	0	0	1,519,022	0	0	
~	Material & supply	374,695	0	0		0	0	374,695
San Marcos	Capital Expenditure(B)	0	0	0		0		
	Total	1,297,148	151,900	0	1,519,022	0	49,716	3,017,786

			Public	Intermediate				Unit : colon
•		Collection	cleansing	Intermediate treatment	Final Disposal	Workshop	Administration	Totai
	Current Expenditure(A)	7,068,121	458,115	0	5,598,730	231,889	168,332	13,525,187
ے ⊆	Personnel Expense	3,663,764	458,115	0	0	231,889	168,332	4,522,100
a Se	Service Expense	2,453,670	0	0	5,598,730	0	0	8,052,400
Nueva San Salvador	Material & supply	950,687	0	0	0	0	0	950,687
ž"	Capital Expenditure(B)		0	0	0	0	0	0
	Total	7,068,121	458,115	0	5,598,730	231,889	168,332	13,525,187
	Current Expenditure(A)	4,883,532	1,882,400	0	383,523	0	0	7,149,455
_	Personnel Expense	3,451,066	1,882,400	0	0	0		5,333,466
Antiguo Cuscatlan	Service Expense	235,210	0	0	383,523	0	0	618,733
Anti	Material & supply	1,197,256	0	0	0	0	0	1,197,256
٠ō	Capital Expenditure(B)	0	0	0	0	0	0	0
	Total	4,883,532	1,882,400	0	383,523	0	0	7,149,455
	Current Expenditure(A)	4,159,311	743,596	0	9,210,746	127,400	274,456	14,515,509
, g	Personnel Expense	3,038,449	721,296	0	0	127,400	266,656	4,153,801
anç	Service Expense	135,430	0	0	9,210,746	0	0	9,346,176
Soyapango	Material & supply	985,432	22,300	0	0	0	7,800	1,015,532
လိ	Capital Expenditure(B)	0	0	0	0	0	0	0
	Total	4,159,311	743,596	0	9,210,746	127,400	274,456	14,515,509
	Current Expenditure(A)	1,967,843	74,057	0	2,730,081	0	88,600	4,860,581
llopango	Personnel Expense	1,555,200	64,800	0	0	0	88,600	1,708,600
	Service Expense	0	0	0	2,730,081	0	0	2,730,081
	Material & supply	412,643	9,257	0	0	0	0	421,900
	Capital Expenditure(B)	0	0	0	0	0	0	0
	Total	1,967,843	74,057	0	2,730,081	0	88,600	4,860,581
	Current Expenditure(A)	1,018,701	140,510	0	0	0	0	1,159,211
.⊑	Personnel Expense	614,731	122,946	0	0	0	0	737,677
/art	Service Expense	51,716	0	0	0	0	0	51,716
¥ UK	Material & supply	352,254	17,564	0	0	0	0	369,818
San Martin	Capital Expenditure(B)	0	0	0	0	0	0	0
	Total	1,018,701	140,510	0	0	0	0	1,159,211
	Current Expenditure(A)	1,209,608	286,801	0	3,269,837	40,757	34,511	4,841,514
	Personnel Expense	948,486	286,801	0	0	40,757	34,511	1,310,555
Apopa	Service Expense	4,601	0	0	3,269,837	C	0	3,274,438
Apo	Material & supply	256,521	0	0	0	C	0	256,521
	Capital Expenditure(B)	0	0	0	0	C	0	0
	Total	1,209,608	286,801	0	3,269,837	40,757	34,511	4,841,514
	Current Expenditure(A)	223,913	6,789	0	0	C	31,250	261,952
ĺ.,	Personnel Expense	131,700	1,600	0	0	C	31,250	164,550
Nejapa	Service Expense	22,566	5,189	0	0	C	0	27,755
Nej	Material & supply	69,647		0	0	C	0	69,647
	Capital Expenditure(B)	0	0	0	0	С	0	0
	Total	223,913	6,789	0	0	C	31,250	261,952
d)	Current Expenditure(A)	391,891	117,814	0	0	С	0	509,705
)nb(	Personnel Expense	314,173	117,814	0	0	С	0	431,987
epe	Service Expense	25,000	0	0	0	С	0	25,000
ıcat	Material & supply	52,718	0	0	0	С	0	52,718
Tonacatepeque	Capital Expenditure(B)	0	0	0	0	C	0	0
-	Total	391,891	117,814	0	0	C	0	509,705