

*The Study on Comprehensive Disaster Prevention  
around Mayon Volcano*

**SUPPORTING REPORT (1)**

*(Part I : Master Plan)*

**VIII : Evacuation**

**SUPPORTING REPORT (1) - VIII  
EVACUATION**

**Table of Contents**

|   | <u>Page</u> |
|---|-------------|
| 1. REGULATORY BACKGROUND OF EVACUATION.....                               | VIII - 1    |
| 1.1 Calamities and Disaster Preparedness Plan .....                       | VIII - 1    |
| 1.2 Disaster Management Operation Manual .....                            | VIII - 1    |
| 1.3 Disaster Preparedness Plans of the C/MDCCs .....                      | VIII - 2    |
| 2. PRESENT SITUATION.....   | VIII - 2    |
| 2.1 Institutional Set-Up.....   | VIII - 2    |
| 2.2 Evacuation Procedures.....  | VIII - 3    |
| 2.3 Standard or Criteria in Identifying the Present Evacuation Sites..... | VIII - 7    |
| 2.4 Present Identified Evacuation Centers .....                           | VIII - 7    |
| 2.5 Seminars and Drills.....  | VIII - 9    |
| 3. PROBLEM RELATED TO EVACUATION SYSTEM.....                              | VIII - 10   |
| 4. PLANNING FOR EVACUATION.....   | VIII - 11   |

**List of Figures**

|   | <u>Page</u> |
|---|-------------|
| Figure VIII 2.1 Flow of Activities During Typhoons.....                     | VIII - 14   |
| Figure VIII 4.1 Location of Evacuation Centers in the Study Area .....      | VIII - 15   |
| Figure VIII 4.2 Proposed Site for Siren Station and Emergency Shelter ..... | VIII - 16   |

**SUPPORTING REPORT (1) - VIII  
EVACUATION**

**1. REGULATORY BACKGROUND OF EVACUATION**

**1.1 Calamities and Disaster Preparedness Plan**

The Calamities and Disaster Preparedness Plan which was formulated by NDCC in 1988 provides the details for the creation of the operating unit for evacuation services at the regional, provincial, city/municipal, and barangay levels to include the organizational set-up, the personnel selection criteria, the responsibilities and tasks of the units. The main purpose of the evacuation service is to evacuate the populace and properties systematically in case an emergency arises. In addition, the plan also identifies the key organizations which will be involved in the evacuation activities as follows:

**Roles of Agencies in Evacuation Activities**

| Name of Agency | Main Functions   |
|----------------|--|
| DOST           |  |
| - PAGASA       | - issues warning on typhoons and floods  |
| - PHIVOLCS     | - issues advisories on earthquakes, volcanic activities  |
| DECS           | - makes available suitable school buildings as evacuation centers                                    |
| DOH            | - provides medical services  |
| DND            |  |
| - OCD          | - develops and prepares programs for disaster preparedness   |
| - PNP          | - provides security in the evacuation centers  |
| - AFP          | - provides transportation facilities and security services   |
| DPWH           | - provides transportation and communication facilities, repairs damaged roads and evacuation centers |
| DSWD           | - provides relief , counselling services and training  |
| DOTC           | - provides emergency transport services  |
| NHA            | - provides emergency or temporary housing facilities   |
| PIA            | - assists in disseminating warning   |
| PNRC           | - provides emergency relief assistance and training  |

**1.2 Disaster Management Operation Manual**

In the Province of Albay, the PDCC has come up with the Disaster Management Operation Manual (July 1998) to serve as a guide on disaster management. One of its important components is the disaster response which outlines the specific

responsibilities of the concerned organizations as well as the evacuation activity flow.

### **1.3 Disaster Preparedness Plans of the C/MDCCs**

With the assistance of the PDCC, the municipalities of Bacacay, Daraga, Malilipot, Sto. Domingo, Tabaco, and Legazpi City have formulated their respective Disaster Preparedness Plans which also present the tasks of the organizations involved in the evacuation related activities. The plans basically follow the PDCC Disaster Management Operation Manual.

## **2. PRESENT SITUATION**

### **2.1 Institutional Set-Up**

Evacuation is considered to be a local function. Hence the City/Municipal/Barangay Disaster Coordinating Councils in the Study Area are held responsible for matters pertaining to evacuation based on the provisions of PD 1566. The Regional and Provincial Disaster Coordinating Councils are extending logistical support to complement the efforts of the lower DCCs concerning evacuation.

At the C/MDCC level, one of the service teams is the evacuation service team which is composed of a leader and his/her members. The number of members varies, oftentimes more than 15 members due to the involvement of the school district supervisors and principals in a specific city or municipality as team members. At the city and municipal levels, the key positions are usually manned by the LGU official or personnel. The other agency representatives and volunteers act as members of the evacuation service team.

At the BDCC level, the evacuation task team is headed by the team leader with 5 or more members. The members are called block leaders who supervise and expedite the movements of the residents concerned. Volunteers usually extend assistance at times of disasters since the limited Calamity reserve will not allow most of the BDCCs to hire permanent personnel (see the table on the next page).

Seven (7%) of the barangays in the Study Area have not formed their BDCCs (see the following table). In this situation, the barangay council members automatically assume the roles and functions of the BDCC at times of disasters. It is also worth noting that in the survey on the Calamities and Casualties by Flood and Debris Flow conducted in relation to this Study, 60% of the 1,000 respondents from the Study Area are not aware of the existence of the BDCCs in their respective barangays.

The evacuation systems and procedures are supposedly an integral part of the Operations Manual of the Disaster Preparedness Plan; however, only a few of the Barangay Councils/BDCCs have the written Disaster Preparedness Plans (see the table below). Hence, the barangay leaders/BDCC members usually undertake evacuation systems and procedures based on their previous experiences or from instructions issued by the C/MDCCs at times of disasters.

#### Information about BDCC

| Cities and Municipalities | No. of Respondent Barangays | BDCC Organized |          | Ave. No. of BDCC Staff |            | Disaster Preparedness Plan (DPP) |          | Ave. Calamity Reserve (1998) |
|---------------------------|-----------------------------|----------------|----------|------------------------|------------|----------------------------------|----------|------------------------------|
|                           |                             | With BDCC      | W/o BDCC | Officials              | Volunteers | With DPP                         | W/o DPP  |                              |
| City                      |                             |                |          |                        |            |                                  |          |                              |
| 1. Legazpi                | 15                          | 13             | 2        | 10                     | 16         | 5                                | 10       | 17,670                       |
| Municipalities            |                             |                |          |                        |            |                                  |          |                              |
| 1. Bacacay                | 5                           | 4              | 1        | 10                     | 31         | 3                                | 2        | 35,811                       |
| 2. Camalig                | 11                          | 11             | -        | 11                     | 45         | 1                                | 10       | 18,644                       |
| 3. Daraga                 | 13                          | 13             | -        | 11                     | 18         | 3                                | 10       | 53,534                       |
| 4. Guinobatan             | 14                          | 12             | 2        | 11                     | 13         | 2                                | 12       | 19,257                       |
| 5. Ligao                  | 8                           | 6              | 2        | 13                     | 16         | 1                                | 7        | 16,547                       |
| 6. Malilipot              | 10                          | 10             | -        | 11                     | 21         | 2                                | 8        | 17,983                       |
| 7. Malinao                | 8                           | 7              | 1        | 10                     | 9          | 2                                | 6        | 13,705                       |
| 8. Sto. Domingo           | 9                           | 9              | -        | 10                     | 10         | 1                                | 8        | 19,106                       |
| 9. Tabaco                 | 19                          | 19             | -        | 11                     | 49         | 3                                | 16       | 19,971                       |
| Study Area                | 112                         | 104            | 8 (7%)   | 11                     | 23         | 23 (21%)                         | 89 (79%) | 23,222                       |

## 2.2 Evacuation Procedures

The evacuation activities in the Study Area are mainly precautionary type in nature, meaning that the people generally are transferred to a safer place before the impact of disaster threatened their lives. Basically the evacuation activities can be described in the following phases:

### (1) Warning

In Albay Province, the institutionalization of the PDMO, which is also acting as the PDCC Secretariat, has made it possible to clearly define the flow of communication between the PDCC and the C/MDCC particularly in the issuance of the notice to evacuate in case of disasters. The PDMO is equipped with the necessary communication (a 24-hour Albay Provincial Radio Communication System, 17UHF Porta Units, 2 base units, 2 repeater sets, VHF hand held radios) and transportation facilities (i.e. rescue vehicle) as well as manpower (around 35), albeit limited, to facilitate the early dissemination of the information to evacuate to the MDCCs concerned.

The PDMO acts as the communication center receiving information from PHIVOLCS or PAGASA or ROCD and other warning agencies as the case maybe and issuing advisories to those concerned which helps minimize incidence of miscommunication and confusion among the PDCC member agencies and the LGUs as well. However, the PDCC and MDCC admit to the existing problem of communication between the municipal government and the barangays particularly those in the remote areas. Hence, the upper DCCs depend mostly on the radio broadcast to relay the evacuation notice to the barangay officials as well as to the affected residents hoping for the timely receipt of such information. Other barangays have to be visited purposely by the LGU staff so that information will be communicated in time.

The results of the community surveys and the PRA sessions showed the high awareness of the residents on the alert signals and warning for typhoon while it is only fair for eruption of volcano.

## (2) Order to Move

### Mayon volcano eruption and lahar

In the case of the Mayon Volcano eruption, the order to move to evacuation centers will depend on the issuance of the warning by PHIVOLCS. Such decision will depend on the Mayon Volcano Alert signals which explicitly state the areas to be evacuated once a certain alert level will be reached; i.e. Alert 3 = complete evacuation in PDZ; Alert 4 = evacuation of selected HDZ areas and Alert 5 = evacuation of additional or all HDZ areas. The message will be relayed by PDCC to the concerned C/M/BDCCs to facilitate the orderly evacuation of the residents living in the affected areas. Transportation facilities are usually required since the evacuation centers are far from the places where the evacuees live. Public as well as private vehicles are mobilized to transport the residents to the evacuation centers. The residents are sometimes escorted by the local officials in going to the evacuation centers.

### Typhoon

The decision that the affected families will have to be transferred to the evacuation centers is issued by the barangay captains with or without the advice from the MDCCs since they can readily assess the situation at hand. The notice to evacuate is disseminated through house-to house visits by the barangay captain, councilors and the block leaders. Each official is in charge of a particular purok which enable the local officials to disseminate the information immediately to the affected residents. Within 48 hours after the issuance of Signal No. 3 for the

typhoon, the residents are expected to transfer to the evacuation center. Within the remaining 10 or 12 hours, the P/MDCC will make the round of visits to confirm if the residents from the critical areas have followed the order to evacuate. The affected families are advised to bring along evacuation kits such as water, food, medicines, milk for baby, flashlight, AM/FM radio receivers, and clothing for the 1-2 days stay in the evacuation centers. However, others will not be able to follow such advice due to financial limitations. They will instead rely on the food rations to be provided by the P/M/BDCCs. In some instances, the residents refuse to leave their homes for fear of safety of their properties and livestock. Usually one or two male members of the family will remain in the house to look after their personal belongings and animals unless it is too dangerous for them to stay in the premises. This is due to the fact that the evacuation centers have no provisions nor facilities to house their livestock temporarily with the exception of the municipality of Daraga. Figure VIII 2.1 reflects the Flow of Activities related to evacuation during typhoon.

The community surveys conducted in relation to the Study showed the high awareness of the barangay officials and the residents on the areas prone to disasters due to the eruption of the Mayon Volcano as well as those caused by typhoons and floods. They based their knowledge on their past experiences as well as from the information provided by the barangay officials. Hence, they are aware of the possibility of evacuation once the critical level in both the eruption and typhoon will be reached.

In both cases of typhoon and eruption, the residents are very much aware of the identified evacuation sites which could be any of the following places: school buildings, chapel or church, barangay hall, municipal hall, private residences and buildings in their barangays or in the nearby areas. Such knowledge can be attributed to the information dissemination activities of the barangay officials. The barangay officials conduct house-to-house visits to reiterate the evacuation procedures as well as the specific site for evacuation to the affected residents.

The residents are also knowledgeable of the pick-up points that are usually located at the strategic places in the barangays such as the barangay hall, school premises or health centers in case that the evacuation centers are quite far from their homes and vehicles will be required to bring them to safe places.

The children, women, persons with disabilities and the elderly are evacuated first. There is hesitation to bring their other personal belongings to the evacuation centers particularly during typhoons since the residents are afraid that these will

just get wet during the trip since most of the vehicles (trucks) are not properly covered.

A critical factor during the movement phase is the capability of the rescue and first aid team to provide the needed medical treatment on site. There is a problem of the limited skills and equipment for rescue operations and administration of first aid treatment by the rescue teams at the M/BDCC levels. Oftentimes, the rescue teams are not trained to handle emergency cases. They also do not have the basic equipment due to limited funds for disaster preparedness activities. The patient has to be brought to the hospital for proper medication instead of being administered first aid treatment.

### (3) Shelter

At the designated evacuation centers, the evacuees are registered and given room assignments. In giving room assignments, the center staff also consider the possibility of allocating rooms to families who express the intention of being together in a room. A leader per room is selected to facilitate monitoring and coordination of the evacuees.

An evacuation center is being managed by at least 5 staff for an evacuation center with a capacity for 300 families or less; and by at least 11 staff for an evacuation center with the capacity for above 300-500 families to look after the welfare of the evacuees (source: DSWD). This guideline is being observed by the Municipal Social Welfare Development Officers in the Study Area. The Principal/Head Teacher/Social Worker assumes the over-all supervision of the evacuation center.

A standard stockpile of food commodities is supposed to be maintained at the evacuation centers from 1 week to 1 month. However, due to limited or absence of storage room in the schools, arrangements have been made with the NFA to supply the needed volume of rice as requested by the DCCs. Milk is usually included to serve infants/children as their primary food supplement. Canned goods are provided to the evacuees if ready-to-eat food is not available. The rate of food assistance while in the evacuation center is as follows: 1 kilo of rice for 6 persons/meal; 1 tin of sardines for 2 persons/meal, 1 cup of milk for 10 persons and additional one (1) pack of 200 grams of milk per infant/day. Ready to eat food usually comprise of the following: boiled rice (1 pouch per person per meal) and viand (1 pouch per 2 persons per meal). Non-food items like clothing, blankets, mats, mosquito nets, kerosene lamps, candles, matches, firewood, flashlights, laundry soap, water and food containers should be stored prior to disaster months (Source: DSWD).



In the evacuation centers the most common types of assistance received by the residents are potable water, medicines, food and clothing. These are primarily provided by the government through the DSWD and the concerned LGUs. Such assistance is complemented by the non-government organizations such as the PNRC, the church-based organizations and other civic organizations.

#### (4) Return

During typhoons, the residents usually make the decision on their own to leave the evacuation centers once the weather becomes clear and the floods subside in the place where they live. Since the evacuation centers are located near their residences, transportation facilities are not oftentimes provided.

In the case of Mayon Volcano, their stay in the evacuation centers can last up to 3 months until PHIVOLCS lower the alert level for them to return home. The information that they can do so is usually relayed to them by the local officials. They are usually provided with transportation facilities in their return home.

### **2.3 Standard or Criteria in Identifying the Present Evacuation Sites**

The task of providing evacuation centers during disasters is given to the Department of Education, Sports and Culture (DECS) under PD 1566. As such, most of the evacuation centers in the Study Area are the school buildings which are often not provided with the required facilities to meet the needs of the evacuees.

For the Mayon Volcano eruption, the main criterion is that the evacuation centers must be located outside the danger zones. On the other hand, those which are used as evacuation centers during typhoons must be located in areas safe from floods and should have strong roofing to protect the evacuees. The DECS Region V has come up with the updated list of safe evacuation sites. However, there is a need to reassess the situation after the aftermath of Typhoon Loleng last October. Apparently, there are still school buildings located in inundated areas.

### **2.4 Present Identified Evacuation Centers**

The data on the evacuation centers are regularly updated by the PDMO, the DECS and the LGUs. The following table shows a total of 209 evacuation centers in the Study Area were listed by PDMO in 1998. These evacuation centers are identified for both volcanic eruption as well as typhoon and flood related evacuation activities.

### Inventory of Safe Evacuation Centers 1998

| Cities and Municipalities | Estimated       |        | Land Area       |        | Estimated          |        | No. of Safe Evacuation Centers | Est. Total                |        | Est. Population at Risk/ Evac. Center | Est. Floor Area/ Evacuee | No. of Evac. Center per km <sup>2</sup> |
|---------------------------|-----------------|--------|-----------------|--------|--------------------|--------|--------------------------------|---------------------------|--------|---------------------------------------|--------------------------|---|
|                           | Population 1998 | %      | km <sup>2</sup> | %      | Population at Risk | %      |                                | Floor Area m <sup>2</sup> | %      |                                       |                          |   |
| City                      |                 |        |                 |        |                    |        |                                |                           |        |                                       |                          |   |
| 1. Legazpi                | 155,786         | 21.70  | 153.70          | 11.67  | 81,191             | 18.47  | 49                             | 5,400                     | 12.75  | 1,657                                 | 3.25                     | 0.32                                    |
| Municipalities            |                 |        |                 |        |                    |        |                                |                           |        |                                       |                          |   |
| 1. Bacacay                | 61,050          | 8.50   | 112.20          | 8.52   | 31,722             | 7.22   | 19                             | 5,760                     | 13.60  | 1,670                                 | 3.4                      | 0.17                                    |
| 2. Camalig                | 55,130          | 7.68   | 130.90          | 9.94   | 31,161             | 7.09   | 13                             | 4,908                     | 11.59  | 2,397                                 | 2.04                     | 0.10                                    |
| 3. Daraga                 | 97,135          | 13.53  | 118.60          | 9.00   | 44,302             | 10.08  | 28                             | 4,314                     | 10.19  | 1,582                                 | 2.72                     | 0.24                                    |
| 4. Guinobatan             | 69,624          | 9.70   | 203.00          | 15.41  | 45,354             | 10.32  | 11                             | 3,840                     | 9.07   | 4,123                                 | 0.93                     | 0.05                                    |
| 5. Ligao                  | 83,316          | 11.60  | 245.40          | 18.63  | 61,217             | 13.93  | 9                              | 2,520                     | 5.95   | 6,801                                 | 0.37                     | 0.04                                    |
| 6. Malilipot              | 28,585          | 3.98   | 53.60           | 4.07   | 20,698             | 4.71   | 16                             | 4,080                     | 9.63   | 1,293                                 | 3.15                     | 0.30                                    |
| 7. Malinao                | 35,482          | 4.94   | 107.50          | 8.16   | 29,271             | 6.66   | 17                             | 9,360                     | 22.10  | 1,721                                 | 5.43                     | 0.16                                    |
| 8. Sto. Domingo           | 27,320          | 3.81   | 76.00           | 5.77   | 18,635             | 4.24   | 12                             | -                         | -      | 1,552                                 | -                        | 0.16                                    |
| 9. Tabaco                 | 104,539         | 14.56  | 116.40          | 8.84   | 75,941             | 17.28  | 35                             | 2,169                     | 5.12   | 2,169                                 | 3.09                     | 0.30                                    |
| Study Area                | 717,967         | 100.00 | 1,317.30        | 100.00 | 439,492            | 100.00 | 209                            | 42,351                    | 100.00 | 24,965                                | 24                       | 1.84                                    |

Source: Provincial Disaster Management Office (PDMO)

Since the identified evacuation centers are not really intended to provide temporary shelter to the evacuees, the available facilities are insufficient to meet the needs of the evacuees creating discomfort specifically among the children, women, persons with physical disabilities and the elderly. This is particularly experienced during the Mayon Volcano eruption, which entails staying at the evacuation centers for at least 3 months at times. Some of the schools like the Albay Central School and the Gogon Elementary Schools were provided with additional facilities like comfort/bath rooms and communal kitchens for use of the evacuees during the 1993 eruption. However, the facilities have been in dilapidated state since these are not properly maintained after serving its intended purpose.

There are no funds allotted for maintenance of facilities by DECS and the school authorities, are seeking the assistance of the local government on this matter. Some of the evacuation sites do not even have water facilities. The LGUs have to facilitate the delivery of water by fire trucks to the evacuation centers. The maintenance of sanitation is also aggravated by the lack of water supply and the situation adds to the discomfort of the families in the evacuation centers. The toilet facilities are also not sufficient to meet the needs of the evacuees.

Due to the limited available school buildings, it is common that a classroom (around 56sq.m.) will provide accommodation to 10 families or around 55 individuals. Such a situation usually results to overcrowding and lack of privacy, common complaints expressed by the evacuees. In the 1993 eruption of Mayon Volcano, there was also the absence of back-up generators in case the power is cut off. The stay of the evacuees in the schools for prolonged period has also an effect on the studies of the schoolchildren. The teachers have to come up with remedial measures so that classes will be able to continue under the circumstances. Such measures include the merging of classes, having three shifts of classes in one day or conducting classes outside of the schoolrooms.

The existing evacuation centers have no space available for the livestock of the evacuees. It is only in Daraga that the LGU has designated an animal sanctuary (1,000sq.m.) for the livestock of the affected families. The said sanctuary is located around 5km away from the evacuation center. The transport of the animals is arranged by the Municipal Agriculturist Office (MAO). The feeds provided by the evacuees are also complemented by the MAO while the animals are in the sanctuary.

## **2.5 Seminars and Drills**

PD 1566 mandates the regular conduct of drills as an integral component of disaster preparedness and mitigation activities. In the Study Area, the conduct of such drills is being spearheaded by the PDCC in close collaboration with the Office of the Civil Defense. OCD is the organization primarily tasked with coordinating the disaster management functions at all levels of DCCs and monitoring the overall implementation of PD 1566.

Based on the survey results, the seminars and drills being provided to the residents are focused on general subjects like eruption of the volcano, functions of the BDCC, alert and warning signals, fire drills and rescue operations.

The evacuation drill entails the bringing together of representative families from several barangays in one site. They are told to bring provisions (food, water, clothing, kitchen utensils, etc.) and do a simulation of the evacuation procedures under the supervision of the concerned agencies. The Philippine National Red Cross (PNRC) which also plays an important role in the conduct of such drills is also involved in providing courses on first aid to equip the volunteers with the knowledge and skills in handling emergency cases during the evacuation process and during the stay of the families in the evacuation centers.

In 1997, the Bureau of Emergency Assistance of the Department of Social Welfare and Development (DSWD) in collaboration with the Social Welfare and Development Training Institute (SWADTRI) has come up with the Family and Community Disaster Preparedness (FCDP) Modules. This was an attempt to integrate the various training programs being conducted by the department in relation to disaster management. The modules are envisaged to provide tools for provincial/city/municipal social welfare development workers and trained volunteers in the conduct of family preparedness sessions and community teams at the barangay level.

The FCDP is comprise of eight modules on vital topics related to disaster management for families and communities especially those in the high risk areas. In Albay Province the DSWD Region V office has since adopted the training modules in the conduct of the training activities on disaster management at the municipal and barangay levels. The module on Disaster Preparedness, Response and Rehabilitation covers the topics on the following: (a) roles and functions of service providers in disaster preparedness, response and rehabilitation; (b) operationalization of the relief and rehabilitation service committee; (c) management of stockpile; (d) management of evacuation centers; and (e) operationalization of community kitchen.

The Department of Education, Culture and Sports (DECS) is also involved in the promotion of disaster awareness and preparedness through the inclusion of lessons on this topic in the social studies and scouting subjects of the students. The children are taught the basic lessons on disasters, first aid, etc. in these subjects.

Based on the interview survey to BDCC officials, a number of BDCC staff have participated in drills on disaster preparedness and other subjects. However, the frequency of BDCCs that did not participate is also significant. With a very poor participation rate, the BDCCs can not be expected to re-echo whatever skills gained on disaster preparedness. This could probably one factor why the participation rate of barangay residents on the same subject is also poor.

### **3. PROBLEM RELATED TO EVACUATION SYSTEM**

The problems concerning the evacuation system can be summarized as follows:

- number of evacuation center and floor area thereof are not sufficient in every municipality and barangay under present condition of hazard occurrence;
- majority of the barangays have no written disaster preparedness plans which should be the basis for the evacuation systems and procedures at the barangay level;

- limited communication facilities to link the remote barangays with their MDCCs;
- limited awareness of the residents on the alert signals for the eruption of the volcano;
- the existing evacuation centers are not designed nor equipped with the necessary facilities to meet the requirements of the evacuees;
- the number of safe evacuation centers is decreasing since the structures are mostly located in hazard-prone areas;
- limited resources of the LGUs to construct more appropriately designed evacuation centers or to improve existing ones; and
- low participation of the barangay/BDCC officials and community residents on seminars on disaster preparedness and evacuation drills.

#### **4. PLANNING FOR EVACUATION**

##### **(1) Concept of Planning**

The basic concepts adopted to plan evacuation are as follows:

- Existing evacuation center is enlarged to accommodate all the evacuee
- Existing evacuation center should be enhanced to provide more comfortable circumstance
- Emergency shelter should be provided for those who have lost the chance to go to evacuation center
- Evacuation plan should provide livestock sanctuary to protect livestock of evacuee

##### **(2) Criteria for Planning**

- Standard area of evacuation center is 3.52m<sup>2</sup> per person
- Standard number of toilet in evacuation center is 1/100 person
- Standard number of toilet in evacuation center is 1/100 person
- Standard number of emergency shelter is one per major riverbasin
- Standard number of livestock sanctuary is one per municipality

##### **(3) Adopted Evacuation Facility**

The contemplated main evacuation facilities are evacuation center to accommodate evacuee included installation of water supply and toilet. In this addition, those planned are emergency shelter in the field and livestock sanctuary to save livestock owned by evacuee. The estimated necessary numbers are presented in the following tables:

- Evacuation center (extension of existing center)

|               |                |        |
|---------------|----------------|--------|
| Bacacay       | m <sup>2</sup> | 4,567  |
| Camalig       | m <sup>2</sup> | 27,511 |
| Daraga        | m <sup>2</sup> | 10,409 |
| Guinobatan    | m <sup>2</sup> | 30,186 |
| Ligao         | m <sup>2</sup> | 7,452  |
| Malilipo      | m <sup>2</sup> | 30,028 |
| Malinao       | m <sup>2</sup> | 1,175  |
| Santo Domingo | m <sup>2</sup> | 18,309 |
| Tabaco        | m <sup>2</sup> | 32,854 |
| Legaspi       | m <sup>2</sup> | 42,268 |

- Installation of water supply facility to evacuation center (faucet)

|               |                |     |
|---------------|----------------|-----|
| Bacacay       | m <sup>2</sup> | 19  |
| Camalig       | m <sup>2</sup> | 92  |
| Daraga        | m <sup>2</sup> | 41  |
| Guinobatan    | m <sup>2</sup> | 114 |
| Ligao         | m <sup>2</sup> | 29  |
| Malilipot     | m <sup>2</sup> | 4   |
| Malinao       | m <sup>2</sup> | 103 |
| Santo Domingo | m <sup>2</sup> | 57  |
| Tabaco        | m <sup>2</sup> | 77  |
| Legaspi       | m <sup>2</sup> | 154 |

- Installation of toilet facility to evacuation center

|               |     |     |
|---------------|-----|-----|
| Bacacay       | nos | 10  |
| Camalig       | nos | 50  |
| Daraga        | nos | 23  |
| Guinobatan    | nos | 44  |
| Ligao         | nos | 1   |
| Malilipot     | nos | 93  |
| Malinao       | nos | 3   |
| Santo Domingo | nos | 53  |
| Tabaco        | nos | 53  |
| Legaspi       | nos | 129 |

The breakdown of necessary extensions and installations are presented in the attachment tables in Supporting Report (2), Chapter XIX. Figure VIII 4.1 shows the locations of evacuation center.

- Emergency shelter

|               |     |   |
|---------------|-----|---|
| Bacacay       | nos | - |
| Camalig       | nos | 2 |
| Daraga        | nos | 1 |
| Guinobatan    | nos | 2 |
| Ligao         | nos | 1 |
| Malilipot     | nos | 2 |
| Malinao       | nos | - |
| Santo Domingo | nos | 3 |
| Tabaco        | nos | 3 |
| Legaspi       | nos | 2 |

Figure VIII 4.2 shows the proposed site of emergency shelters with siren warning system.

- Livestock sanctuary

|               |     |   |
|---------------|-----|---|
| Bacacay       | nos | 1 |
| Camalig       | nos | 1 |
| Daraga        | nos | - |
| Guinobatan    | nos | 1 |
| Ligao         | nos | 1 |
| Malilipot     | nos | 1 |
| Malinao       | nos | 1 |
| Santo Domingo | nos | 1 |
| Tabaco        | nos | 1 |
| Legaspi       | nos | 1 |

Typhoon Warning  
Signal No. 1



Member agencies of P/CMDCCs  
are on standby on monitoring of  
warning information/advisories  
from local PAG-ASA

Typhoon Warning  
Signal No. 2



PDCC releases advisories to  
P/M/BDCCs



DECS announces  
the identified safe  
evacuation centers

P/C/MDCCs  
preposition  
transportation  
support facilities  
and relief goods

Other member  
agencies are in  
standby for  
emergency support

Residents of  
threatened barangays  
are advised for  
possible or immediate  
evacuation

Typhoon Warning  
Signal Nos. 3 and  
4

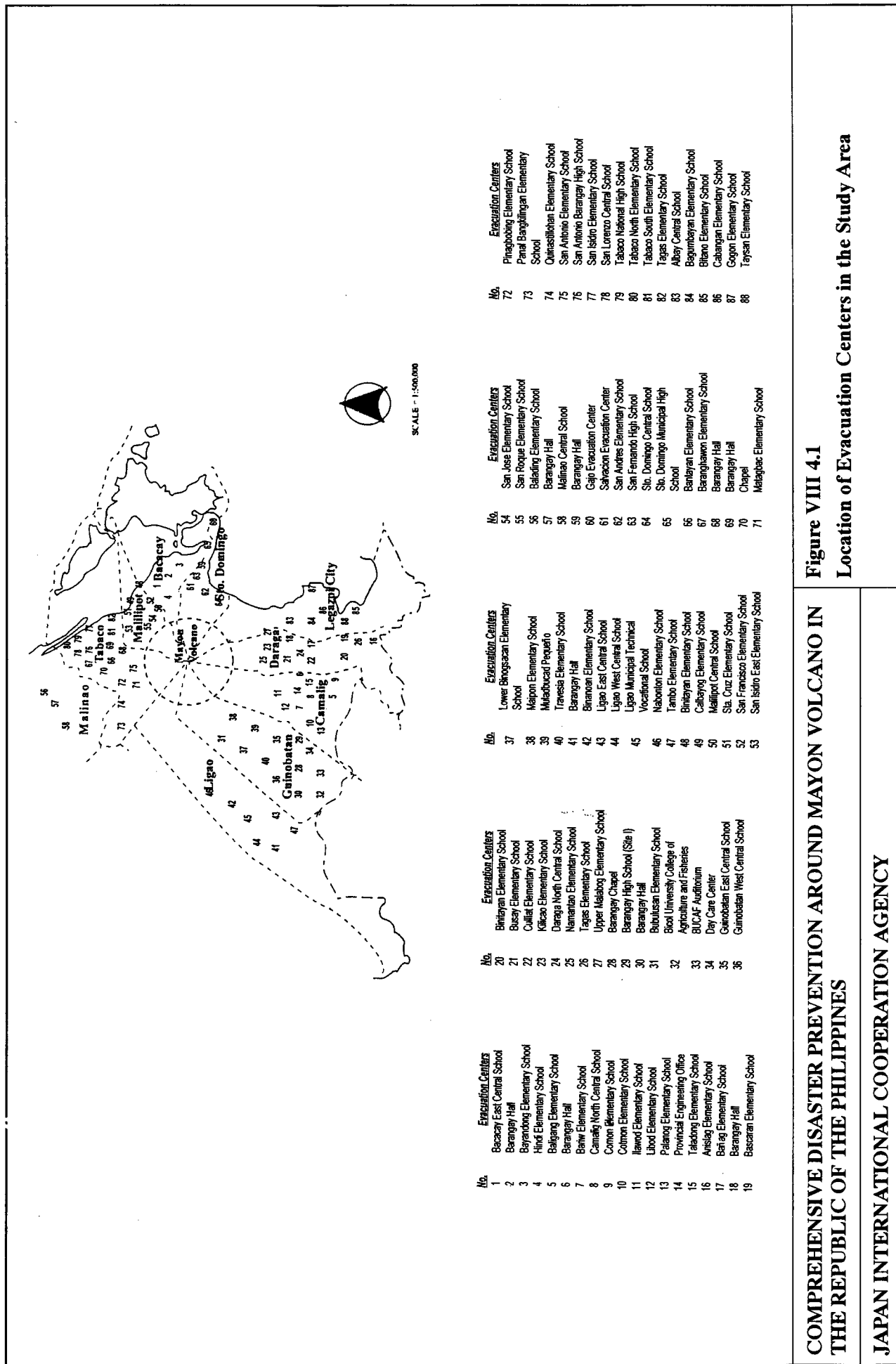


P/C/M BDCCs see  
to it that evacuation  
of residents in  
danger zone is  
complete

C/M/BDCCs  
periodically report  
to PDCC regarding  
the status of  
evacuation in their  
respective areas

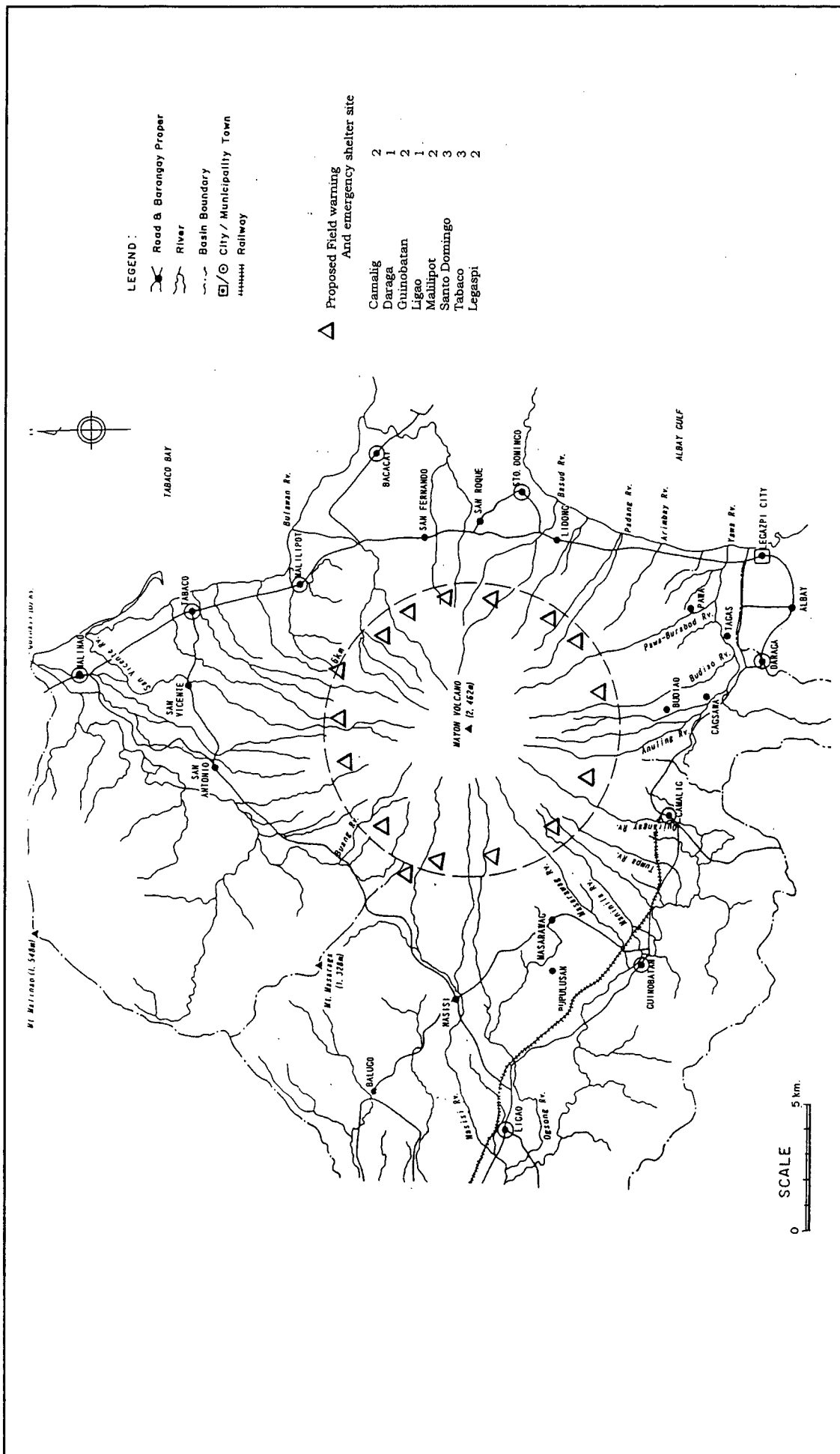
P/C/M/BDCCs  
provides relief  
assistance to  
evacuation centers





**Figure VIII 4.1**  
**Location of Evacuation Centers in the Study Area**

**COMPREHENSIVE DISASTER PREVENTION AROUND MAYON VOLCANO IN THE REPUBLIC OF THE PHILIPPINES**  
**JAPAN INTERNATIONAL COOPERATION AGENCY**



**Figure VIII 4.2**  
**Proposed Site for Siren Station and Emergency Shelter**

**COMPREHENSIVE DISASTER PREVENTION AROUND MAYON VOLCANO IN THE REPUBLIC OF THE PHILIPPINES**

**JAPAN INTERNATIONAL COOPERATION AGENCY**