JAPAN INTERNATIONAL COOPERATION AGENCY (JICA)

THE GOVERNMENT OF THE FEDERAL DISTRICT THE UNITED MEXICAN STATES

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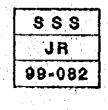
## THE STUDY ON SOLID WASTE MANAGEMENT FOR MEXICO CITY IN THE UNITED MEXICAN STATES

### FINAL REPORT VOLUME I

### **EXECUTIVE SUMMARY**



### KOKUSAI KOGYO CO., LTD.



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JAPAN INTERNATIONAL COOPERATION AGENCY (JICA)

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MAY 1999

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#### PREFACE

In response to a request from the Government of the United Mexican States, the Government of Japan decided to conduct a development Study on Solid Waste Management for Mexico City in the United Mexican States and entrusted the study to the Japan International Cooperation Agency (JICA).

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JICA selected and dispatched a study team headed by Mr. Hiroshi Kato, Kokusai Kogyo CO., LTD. to Mexico, three times between June 1998 to May 1999. In addition, JICA set up an advisory committee headed by Dr. Kunitoshi Sakurai, International Environmental Planning Institute between June 1998 to May 1999.

The team held discussions with the officials concerned of the Government of Mexico, and conducted field surveys at the study area. Upon returning to Japan, the team conducted further studies and prepared this final report.

I hope that this report will contribute to the promotion of the project and to the enhancement of friendly relationship between our two countries.

Finally, I wish to express my sincere appreciation to the officials concerned of the Government of Mexico for their close cooperation extended to the Team.

Kimio Fujita President Japan International Cooperation Agency

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May 1999

Mr. Kimio Fujita President Japan International Cooperation Agency

#### Letter of Transmittal

Dear Mr. Fujita,

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We are pleased to submit the report on the Study on Solid Waste Management for Mexico City in the United Mexican States.

This report consists of three components: a study on the present practices of waste management in Mexico City; the formulation of the solid waste management master plan until the year 2010; and a feasibility study on the priority projects drawn from the master plan.

In the study on the present practices, six types of field investigations were conducted and existing data and information of various sources were collected and examined. By doing so, the current status of solid waste management in Mexico City was thoroughly understood and the issues to be considered were identified.

The master plan was formulated aiming to overcome these issues, with ultimate goals of the promotion of citizens' welfare, implementation of sustainable solid waste management, and contribution to environmental conservation. In the master plan, we proposed a planning framework which shows stepwise implementation and strategies towards the goals. We also suggested technical and institutional improvement plans, a public education program, and financing options.

The feasibility study was carried out on three priority projects which should be commenced during the years from 1999 to 2001: introduction of a new composting plant, vertical expansion of an existing final disposal site, and construction of a new final disposal site. From the technical, financial, economical, institutional, social and environmental assessment of these projects, we concluded that they would be viable and sound in every aspect.

During the study, we held two seminars on technology transfer with as much as 200 participants in each. The seminars were reported on newspapers and attracted much attention from the general public.

We would like to take this opportunity to express our sincere gratitude to your Agency, the Ministry of Foreign Affairs and the Ministry of Health and Welfare of Japan. We would also like to extend our deep appreciation to the Government of the Federal District, the Embassy of Japan and the JICA office in Mexico for their vital cooperation during the implementation of our study in the United Mexican States.

Last but not least, we hope that the output of our study presented here will contribute to the improvement of solid waste management and citizens' welfare in Mexico City.

Respectfully,

Iliroshi Kato Team Leader The Study on Solid Waste Management for Mexico City in the United Mexican States

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#### 1 Objectives of the Study

The study covers the Federal District (DF) as its subject and aims to achieve the following objectives.

- Formulate an SWM master plan for the target year 2010.
- Carry out the feasibility study of the priority project(s).
- Pursue technology transfer regarding SWM to the counterpart personnel.

#### 2 Study Area

This study covers the area under the jurisdiction of the Government of the Federal District of the United Mexican States.

#### 3 Solid Waste to be Covered Under the Study

The following six "solid waste" types are covered during the study.

- 1) Domestic waste.
- 2) Commercial waste.
- 3) Institutional waste.
- 4) Market waste.
- 5) Street sweepings waste.
- 6) Medical waste.

#### 4 Target Year

The target year of the Master Plan is 2010 and that of the Feasibility Study on the priority projects, which was selected during the Phase II of the study, is 2004.

#### 5 The Master Plan

#### 5.1 Scope of the Master Plan

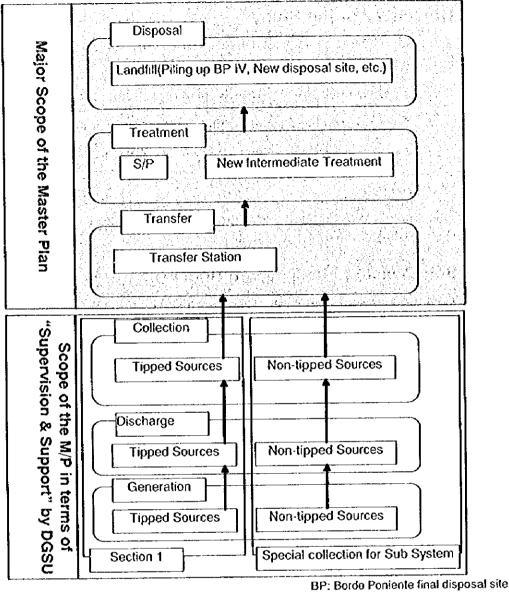
The major study scope field of the M/P is defined as shown in Figure 1.

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#### Figure 1:Scope of the M/P

#### 5.2 Goals

The principal goal of the Master Plan is to establish a sound Solid Waste Management System by the target year 2010 in Mexico City, where the population and major economic activities of the country are centered.

The Master Plan aims to:

- promote the citizens' well-being. ٠
- implement sustainable SWM.
- contribute to environmental conservation.

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		Table	T: Outline of the r	Master Flan			
	Data of 1997		Phase 1 (1999 - 2001)	Phase 2 (2002 - 2004)	Phase 3 (2005 - 2010)		
Population		8,610,000	8,654,000-8,747,000	8,796,000-8,896,000	8,946,000-9,206,000		
Waste gene	eration amount	(ton/year)					
	Household	1,926,000	1,946,000-1,965,000	1,976,000-1,998,000	2,009,000-2,072,00		
	Commercial	1,210,000	1,217,000-1,223,000	1,229,000-1,236,000	1,244,000-1,267,00		
	Service	636,000	642,000-649,000	652,000-657,000	659,000-669,00		
	Special	130,000	131,000-134,000	134,000-136,000	136,000-140,00		
	Others	267,000	268,000-270,000	271,000-275,000	276,000-282,00		
	Total	4,169,000	4,204,000-4,241,000	4,262,000-4,302,000	4,324,000-4,430,00		
Discharge/	Storage						
	Sub System	-	Introduction of source separation	Introduction of source separation	Maintaining source separation		
	Delegation	Mixed	Mixed	Introduction of source separation	Introduction of source separation		
Collection							
Amount	Sub System		853,000-858,000	861,000-867,000	870,000-884,00		
(ton/year)	Delegation	4,169,000	3,293,000-3,325,000	3,342,000-3,376,000	3,395,000-3,485,00		
Method	Sub System		Introduction of	Introduction of	Maintaining separate		
	2-2 0,000		separate collection	separate collection	collection		
	Delegation	Mixed	Mixed	Introduction of	Introduction of separat		
				separate collection	collection		
Transfer St	tation and Trai	nsport	· · · · · · · · · · · · · · · · · · ·		•		
Transport			weighbridges for every station. • Utilization of a single common format for data compilation		flows ) based on the tgoing weight measuring ocation by the monitoring		
Transfer am	iount (ton/year)	3,123,000	3,725,000-3,757,000	3,776,000-3,812,000	3,830,000-3,922,00		
O&M cos	l(U\$/year)	43,547,000	51,941,000- 52,387,000	52,652,000- 53,154,000	53,405,000-54,688,000		
Intermedia	te Treatment						
Selection plant			<ul> <li>Experiment of operation modification to incorporate an objective of quantity oriented picking.</li> <li>Experiment of "storage system" for recovered materials to cope with market prices fluctuation.</li> </ul>	<ul> <li>Implementation of operation control with 2 objectives of:</li> <li>revenue oriented picking;</li> <li>quantitative picking,</li> <li>Establishment of "storage system" for recovered materials to cope with market prices fluctuation, in view of experiment results.</li> </ul>	<ul> <li>Implementation of operation control wit the major objective o "quantity oriented picking".</li> <li>Utilization of the optimum "storage system" for recovered materials to cope wit market prices fluctuation.</li> </ul>		
Input	Mixed	1,794,000	1,650,000-1,546,000	1,288,000-725,000	567,000 - 0		
amount (ton/year)	Recyclable	-	0 - 98,000	210,000-438,000	504,000-844,00		
	amount(t/y)	182,000	166,000-224,000	277,000-380,000	409,000-591,00		
	y rate (%)	10.0	10.0-13.6	18.5-32.7	38.2-70.		
	ost (US\$ 1,000)	11,232	10,565-10,537	9,857 - 8,296	7,867 - 6,80		
	ting plant		Design and construction	Starting operation	Operation and maintenanc		
Linbut au	ount (ton/year)	-	<del>_</del>	253,000 - 424,000	425,000 - 431,00		

#### Table 1: Outline of the Master Plan

<sup>&</sup>lt;sup>1</sup> 5 flows refer to current waste flows (from the transfer stations to the S/Ps, from the transfer stations to the final disposal sites, and from the S/Ps to the final disposal site) and additional flows from the transfer stations to the NIT and the NIT to the final disposal site.

		Data of 1997	Phase 1 (1999 - 2001)	Phase 2 (2002 - 2004)	Phase 3 (2005 - 2010)	
-	t production (ton/year)	-	•	34,000 - 57,000	57,000 - 58,000	
	ent (U\$D)		3,959,000	1,345,000	1,334,000	
	ost(US\$/year)	•	0 - 33,000	1,185,000 - 1,343,000	1,343,000 - 1,343,000	
Final Dispo	osal				· · · · · · · · · · · · · · · · · · ·	
Final Disposal Site		BP "Etapa IV" Santa Catarina	BP "Etapa IV" vertical expansion Design & construction of BP "Etapa V"	Operation of BP "Etapa V"	Operation of BP "Etapa IV" & "Etapa V"	
Disposal	GDF	3,489,000	3,619,000 - 3,592,000	3,325,000 - 3,101,000	3,089,000 - 2,994,000	
amount (ton/year)	State of. Mexico	262,000	284,000	284,000	284,000	
	Total	3,751,000	3,903,000-3,876,000	3,609,000-3,385,000	3,373,000-3,278,000	
Investment	(US\$)	-	12,708,000	•	-	
O&M cost (US\$/year)	Bordo Poniente	9,925,694	8,570,000 (2001)	9,400,000 (2003)	4,072,000 (2005)	
	Santa Catarina	?	-	-	-	
Others						
Street sweeping	Length (km/day)	1,273.4	1,285-1,296	1,303-1,316	1,323-1,357	
	O&M cost (US\$/y)	3,293,000	3,323,000-3,352,000	3,369,000-3,403,000	3,421,000-3,509,000	

Note: US\$ 1 = 9.1 pesos.

#### 6 Feasibility Study for the Priority Projects

#### 6.1 Outline of the Projects

#### 6.1.1 Target

Final disposal sites are indispensable components of the solid waste management for the GDF to provide cleansing services for the citizens. However, urbanization in and around the DF makes it difficult year by year for GDF to secure lands for future final disposal sites. Furthermore, as an urgent and critical issue of the DF's SWM, the existing final disposal sites have a very limited remaining disposal capacity (i.e., the remaining service life is only up to the beginning of the year 2001.).

Therefore, actions for:

- · minimization of final disposal amount; and
- establishment of a new final disposal site

are urgently required for the GDF to comply its mission of solid waste management. In order to facilitate the actions required for the "minimization of final disposal amount" and to solve the critical issue of "a new final disposal site establishment", priority projects are selected herewith, and their preliminary design, estimated cost, and feasibility are examined in its regard.

In practice, the priority projects comprise:

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- a composting plant for processing organic wastes separately delivered from the sub-system, with a prime objective of prolongation of final disposal sites' service lives; and
- the vertical expansion of existing final disposal site (BP-IV) and the construction of a new final disposal site (BP-V).

#### 6.1.2 **Outline of the Projects**

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Table 2 shows outline of the projects.

· ·	•Present	1999	2000	2001	2002	2003	2004	
Population	8,610,000	8,654,000	8,698,000	8,747,000	8,796,000	8,846,000	8,896,000	
Waste generation amount	(ton/jear)							
Household	1,925,000	1,946,000	1,956,000	1,967,000	1,976,000	1,989,000	1,999,000	
Commercial	1,210,000	1,217,000	1,221,000	1,225,000	1,230,000	1,234,000	1,238,000	
Service	636,000	639,000	611,000	645,000	647,000	650,000	657,000	
Special	133,000	135,000	135,000	135,000	137,000	137,000	137,000	
Others	265,000	267,000	269,000	269,000	272,000	273,000	274,000	
To(3)	4,169,000	4,204,000	4,222,000	4,241,000	4,262,000	4,283,000	4,302,000	
Composting								
**Construction and	r e	D (1) D (D/1)	P/P(2),D,D,	CON(1/5)	OP(3/5)	OP(4/5)	OD/6/63	
Operation schedule	F/S	B/D,P/P(1)	S/V CON(3/5)		CON(1/5)	CON(1/5)	OP(5/5)	
Treatment capacity (Ud)	-	-	•	-	750	1,000	1,250	
Treatment amount (t/y)	-	*	-	-	253,000	338,000	424,000	
Finat disposal								
**Construction BP-IV		B/D	D.D. CON	OP	-	-	-	
and Operation schedule BP-V	F/S	B/D	D, D	CON	OP	ОР	OP	
Site to be used	BP-IV	BP-IV	BP- IV	BP- IV	BP-V	BP-V	BP-V	
Disposal amount (Uy)	3,751,000	3,903,000	3,889,000	3,876,000	3,609,000	3,493,000	3,385,000	

. 1997/1998 data

\*\* F/S : feasibility study, B/D : basic design, D/D : detailed design, CON : construction, OP : operation, S/V: supervision, P/P : Pilot Project

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			Unit Cost		Cost	US\$ 1,000 Cost Pesos
Item	Details	ມານໄ	US\$	Quantity	US\$	P9.1=\$1
SITE IMPROVEMENT						
earth works	spreading 1.0m layer of construction waste	m,	1.04	370,000	385,000	3,504,00
	gravel for base, t=0.25m, A=33ha	m3	4.2	91,000	382,000	3,476,00
	spreading sand surface, t=0.25m, A=33ha	<sup>د</sup> س	5.35	94,000	503,000	4,577,00
	grading of surface for drainage	m²	0.23	330,000	76,000	692,00
	embankment, exit track construction					
general improvements	drainage, fencing, connect electricity	ļ			599,000	5,451,00
•	lighting, access improvement, fuel tank					
	water tank, portable buildings					
Site improvement Total					1,945,000	17,700,00
Equipment			Ι	Γ		
truck scale	80 ton + foundations etc.	unit	60,000	1	60,000	546,00
wheel loader (A)	wheel loader with 5.4 m <sup>3</sup> refuse bucket	unit	125,400	3	376,000	3,422,0
wheel loader (B)	wheel loader with 4.0 m <sup>3</sup> refuse bucket	ucit	100,320	2	201,000	1,829,0
compact loader	backhoe/loader, 2.36m/0.84m <sup>3</sup> bucket	unit	34,320	1	34,000	309,0
dump truck	16 m <sup>3</sup> , 10 ton	unit	33,660	4	135,000	1,229,0
conventional farm tractor	60 hp (gross engine)	unit	33,000	3	99,000	901,0
water tanker	8,000 liters	unit	28,380	1	28,000	255,0
shredder	cap. 30 tons/hr, 175hp	unit	99,000	3	297,000	2,703,0
windrow turner	cap. 2500 tons/hr	unit	180,000	1	180,000	1,638,0
trommel	Screen 8 mm, & conveyors	unit	201,600	1	202,000	1,838,0
magnetic separator	permanent magnet + frame	unit	7,200	2	14,000	127,0
conveyors (separation)	w=600, side angle=25%	unit	15,000	3	45,000	410,0
pick up equipment	cap. 2 ton	unit	22,500	2	45,000	
Equipment Total				<u> </u>	1,716,000	15,617,0
sub-total (1)					3,661,000	33,317,0
miscellaneous	10%				367,000	3,332,0
Direct cost					4,028,000	36,649,0
general expenses/overhead	t 30%				1,209,000	10,995,0
total construction cost					5,237,000	47,644,0
physical contingency	10%				524,000	4,764,0
IVA	15%	-			785,000	7,147,0
Total Cost					6,546,000	59,555,0

#### Table 3: Preliminary Cost Estimate of Composting Plant

#### 6.1.3 Priority Project Cost

Table 4 and Table 5 shows costs for the composting project from 1999 to 2010 annually. Two cases shown below were set for the cost estimates.

- Case 1: Investment and operation by the DGSU
- Case 2: Investment by the DGSU and contracting out operation

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#### Table 4: Cost of Priority Projects, Case of Direct Operation by DGSU (Case 1)

Unit : US\$ 1,000									000						
			1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	Total
	B/D		33	0	0	0	0	0	0	0	0	0	0	0	33
	D/D	& S/V	0	298	0	0	0	0	0	0	0	0	0	0	298
2	Con	struction	0	7,902	2,164	0	0	0	1,883	1,874	0	0	1,773	1,528	17,124
Etapa IV	Equ	pment	0	2,777	0	0	0	0	0	0	0	0	0	0	2,777
ឃឹ	0 &	Contract out	0	0	0	0	0	0	0	0	0	0	0	0	0
85	M	Direct	0	0	728	111	21	111	728	818	21	111	728	818	4,195
	Lanx	d fee	0	0	425	425	425	425	425	425	425	425	425	425	4,250
	Tota	1	33	10,977	3,317	536	446	536	3,036	3,117	446	536	2,926	2,771	28,677
	B/D		41	0	0	0	0	0	0	0	0	0	0	0	41
	D/D	& S/V	0	204	162	0	0	0	0	0	139	0	0	0	505
>	Con	struction	0	0	4,068	7,464	7,224	7,001	0		3,915	2,022	0	0	31,694
Etapa	· · · · ·	ipment	0	0	0	0	0	0	0		2,777	0	Q	0	2,777
ВР П	0 &	Contract out	0	0	0	0	0	0	0	0	0	0	0	0	0
ដា	Ň	Direct	0	0	0	707	707	801	13	70	720	777	13	70	3,878
	Land	l fee	0	0	231	231	231	231	231	231	231	231	231	231	2,310
	Tota	1	41	204	4,461	8,402	8,162	8,033	244	301	7,782	3,030	244	Į	41,205
Landfi	ll To	tal	74	11,181	7,778	8,938	<b>8,</b> 608	8,569	3,280	3,418	8,228	3,586	3,170	3,072	<b>69,</b> 882
	B/D		50	0	0	0	0	0	0	0	0	0	0	0	50
	P/P		10	10	0	0	0	0	0	0	0	0	0	0	20
ပ္ရ		& S/V	0	164	99	33	33	0	0		13	2	0		·
osti		struction	0	0	2,376	551	551	0	0	0	0	0	0		3,478
Composting		ipment	0	0	2,548	520	0	0	0		0	2,441	520		·
Ŭ	0 &	Contract out	0	0	0		0	0	0		0	0	0		
	M	Direct	0	0	0	662	820	820	820	820	820	820	820	820	7,222
	Lan	d fee	0	0	33	33	33	33	33	33	33	33	33		330
	Tota	31	60	174	5,056	1,799	1,437	853	853	853	866	3,296	1,373	853	
Total		134	11,355	12,834	10,737	10,045	9,422	4,133	4,271	9,094	6,862	4,543	3,925	87,355	
Initial	Inves	stment								·					
BP Elapa IV		33	10,977											11,010	
BP Elapa-V		41	204	4,230										4,475	
Composting		g	60	174	5,023	1,104	584								6,945
Tolal			134	11,355	9,253	1,104	584								22,430

B/D : Basic design, D/D :Detailed design, S/V :Supervision, P/P : Pilot project, O&M : Operation and maintenance

### Table 5: Cost of Priority Projects, Case of Contract-Out (Case 2)

												Un	t: US\$ 1	,000	
			1999	2000	2001	2002	2003	2004	2005	2006	2007	5008	2009	2010	Total
<del></del>	B/D	)	33	0	0	0	0	0	0	0	0	0	0	0	33
	D/O & S/V		0	298	0	0	0	0	0	0	0	0	0	0	298
Etapa IV	Construction		0	7,902	2,164	0	- 0	0	1,883	1,874	0	0	1,773	1,528	17,124
	Equipment		0	0	0	0	0	0	0	0	0	0	0	0	C
	Ō	Contract out	0	0	1,499	0	0	0	1,499	1,499	0	0	1,499	1,499	7,495
о. С	8 M	Direct	0	0	21	111	21	111	21	111	21	111	21	111	660
	Lan	nd fee	0	Ó	425	425	425	425	425	425	425	425	425	425	4,250
	Total		33	8,200	4,109	536	446	536	3,828	3,909	446	536	3,718	3,563	29,860

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			1999	5000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	Total
	B/D	B/D		0	0	0	0	0	0	0	0	0	0	0	41
	D,D	& S/V	0	204	162	0	0	0	0	0	0	0	0	0	366
>	Con	struction	0	0	4,068	7,464	7,224	7,001	0	0	3,915	2,022	0	0	31,694
Etapa	Eqυ	ioment	0	0	0	0	0	0	0	0	0	0	0	0	0
	0	Contract out	0	0	0	1,499	1,499	1,499	0	0	1,499	1,499	0	0	7,495
9	8. M	Direct	0	0	0	0	0	94	13	70	13	70	13	70	343
	Lan	d fee	0	0	231	231	231	231	231	231	231	231	231	231	2,310
	Tota	al	41	204	4,461	9,194	8,954	8,825	244	301	5,658	3,822	244	301	42,249
Landt	ill To	tal	74	8,404	8,570	9,730	9,400	9,361	4,072	4,210	6,104	4,358	3,962	3,864	72,109
•••••••	B/D	TATCATA Strate de adresia fer	50	0	0	0	0	0	0	0	0	0	0	0	50
	P/P		10	10	0	0	0	0	0	0	0	0	0	0	20
ġ.	0/0 & S/V		0	164	99	33	33	0	0	0	13	2	0	0	344
Composting	Con	struction	0	0	2,376	551	551	0	0	0	0	0	0	0	3,478
dua	Equ	ipment	0	0	1,250	177	0	0	0	0	0	1,142	177	0	2,746
ပိ	0	Contract out	0	0	0	1,051	1,186	1,186	1,186	1,186	1,186	1,186	1,186	1,186	10,539
	& M	Direct	0	0	0	101	124	124	124	124	124	124	124	124	1,093
	Lan	d lee	0	0	33	33	33	33	33	33	33	33	33	33	330
	Tot	al	60	174	3,758	1,946	1,927	1,343	1,343	1,343	1,356	2,487	1,520	1,343	18,600
Total			134	8,578	12,328	11,675	11,327	10,704	5,415	5,553	7,460	6,845	5,482	5,207	90,709
Initial	Inve	stment													
BP Etapa-IV		33	8,200	-										8,233	
BP Elapa-V		41	204	4,230										4,475	
Сотр	ostir	ng	60	174	3,725	761	584								5,304
Total			134	8,578	7,955	761	584								18,012

B/D : Basic design, D/D :Detailed design, S/V :Supervision, P/P : Pilot project, O&M : Operation and maintenance

#### 7 Recommendation

#### 7.1 Study Continuity

This development study (The Study on Solid Waste Management for Mexico City in the United Mexican States), under the JICA's technical cooperation program, will be finalized and ended when the Final Report of the Study is submitted to the GDF around May 1999. The solid waste management M/P and the priority projects are formulated through the study for the Mexico city. If the M/P and priority projects were not implemented, it means that all time and resources devoted to the study result in vain. Furthermore, benefits such as "promotion of citizens' well-being", "implementation of sustainable SWM" and "contribution for environmental conservation" expected in M/P and priority projects implementation will not be attained. Therefore, the study team strongly recommends that the M/P and priority projects should be implemented.

It is judged that the GDF has reserved the technical capability and financial affordability necessary for the implementation of the M/P and priority projects. Therefore, they can be considered to be ready for implementation.

Generally speaking on the other hand, when a new government is introduced after an election, plans and projects prepared by a former government often disappear before their implementation. In a worst case, reports and/or documents on plans and

projects disappear. It makes it impossible even to review all the former plans and projects prepared.

In order to avoid this study from suffering such an unproductive ending, efforts should be made to create such circumstances that the study can be continuously followed up and promoted. In practice, it is recommended that a SWM expert, who can be familiar with the study and politically, institutionally and technically be in a neutral position to advise about SWM, should be dispatched to the DGSU. The dispatch of JICA expert, which is another JICA's t/c scheme, , is opportune to provide such an expert being neutral and with least to none cost burden on the counterpart institution (i.e., DGSU). The study recommends that DGSU should make a request of expert dispatch for JICA.

#### 7.2 Compilation and Utilization of Data

It is recommended that data and information regarding such as "waste-flow" should systematically be measured, compiled and utilized every year in order to follow and verify what are assumed and planned in the M/P. Such compiled data and information will be extremely important to review and modify the M/P when in future it becomes necessary. At the same time, annual trends in respective SWM particulars can then be actually understood. Such data will possibly suggest a key for upgrading the SWM system of the DGSU.

#### 7.3 Policy Approach for Recycling

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It is estimated that recycling activities will be increased in line with the M/P. Resources recovered in SWM are increasingly distributed in the market. On the other hand in its consequence, it is anticipated that sales prices of recycled products may be lowered in response to increased supply of the products and it will contrarily impinge the recycling activities. Therefore, it is recommended that the policy approach (presented in Section 7.2.2 of the Main Report) to promote expanding markets of recycled products should be implemented.

#### 7.4 Financial and Economic Aspect

If the following conditions were satisfied, the DGSU would be able to implement the priority projects by self-financing of the GDF without relying on the external funding, which will be the least cost solution from the financial viewpoint.

- The GDF in the year 1999 decides to commit an investment during 1999 to 2003 equivalent to 30 million US\$ for the priority projects.
- The DGSU, after the construction of the priority projects, annually continues to allocate the budget for operation and maintenance of the priority projects, which should be about 10 to 17% of the DGSU's annual budget amount.

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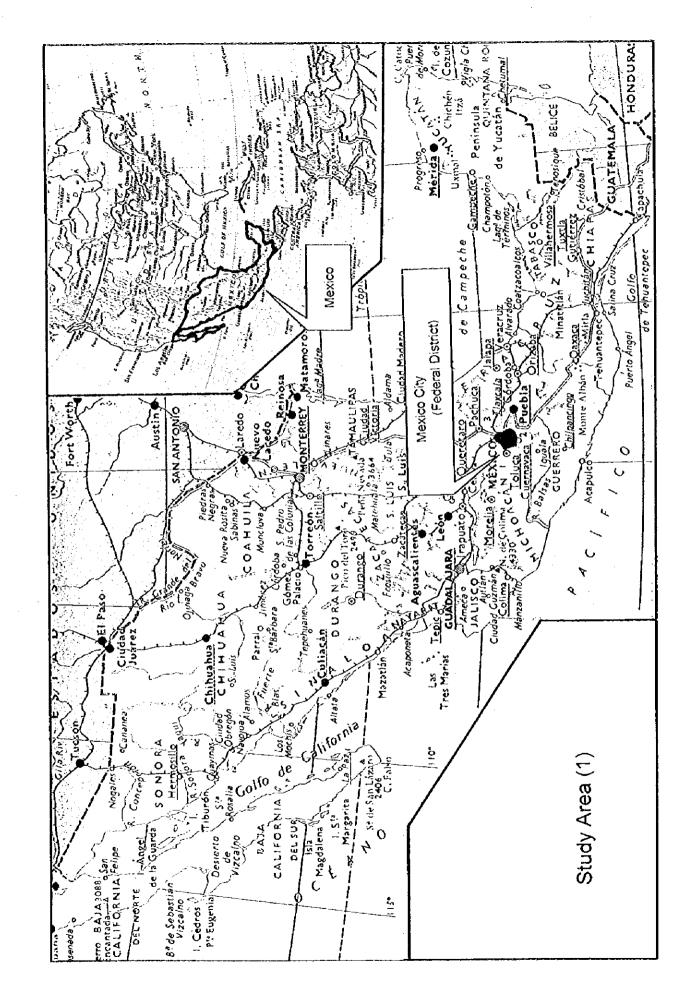
# The Study on Solid Waste Management for Mexico City in the United Mexican States

#### **List of Volumes**

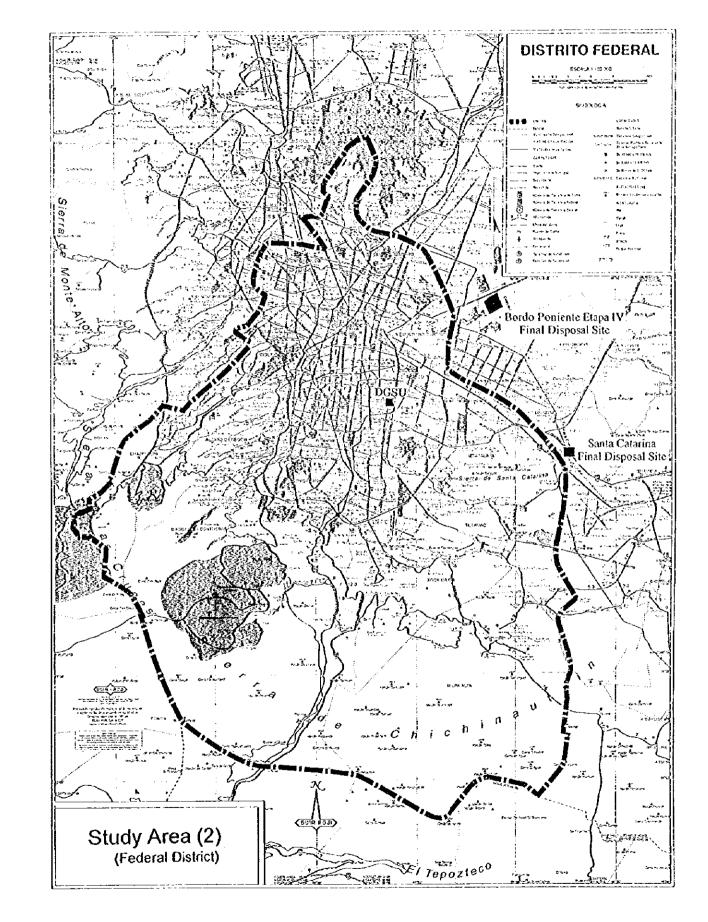
Volume I	Executive Summary
Volume I(S)	Executive Summary (Spanish Version)
Volume II	Main Report
Volume II(S)	Main Report (Spanish Version)
Volume III	Annex
Volume III(S)	Annex (Spanish Version)
Volume IV	Data Book
Volume IV(S)	Data Book (Spanish Version)
Volume V	EIA Report
Volume V(S)	EIA Report (Spanish Version)

### This is the Executive Summary.

In this report, the project cost is estimated by using the September 1998 price and an exchange rate of 1 US = 135.00 Japanese Yen = 9.10 Pesos.



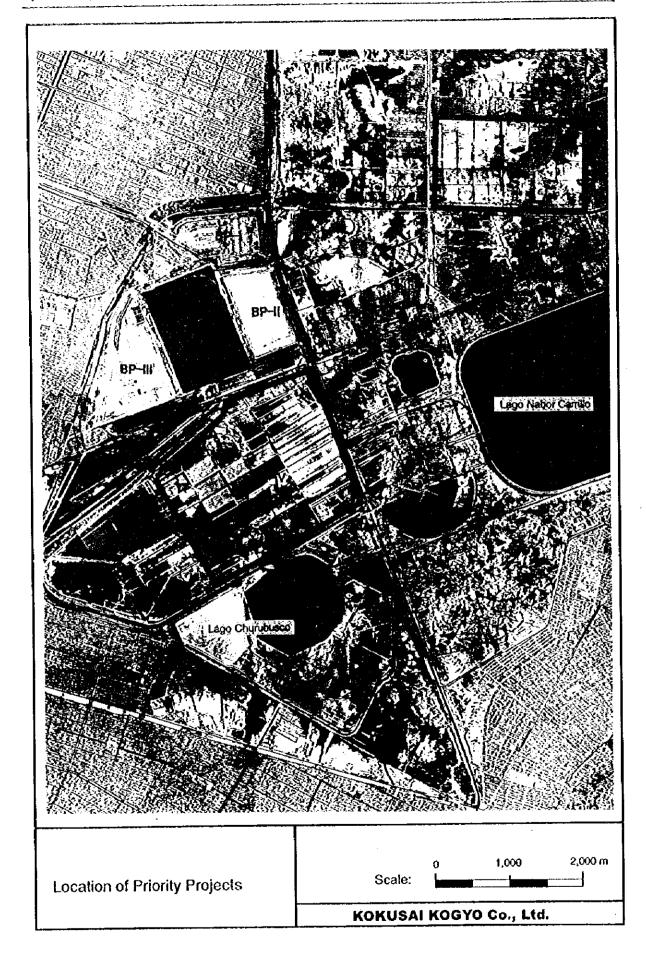
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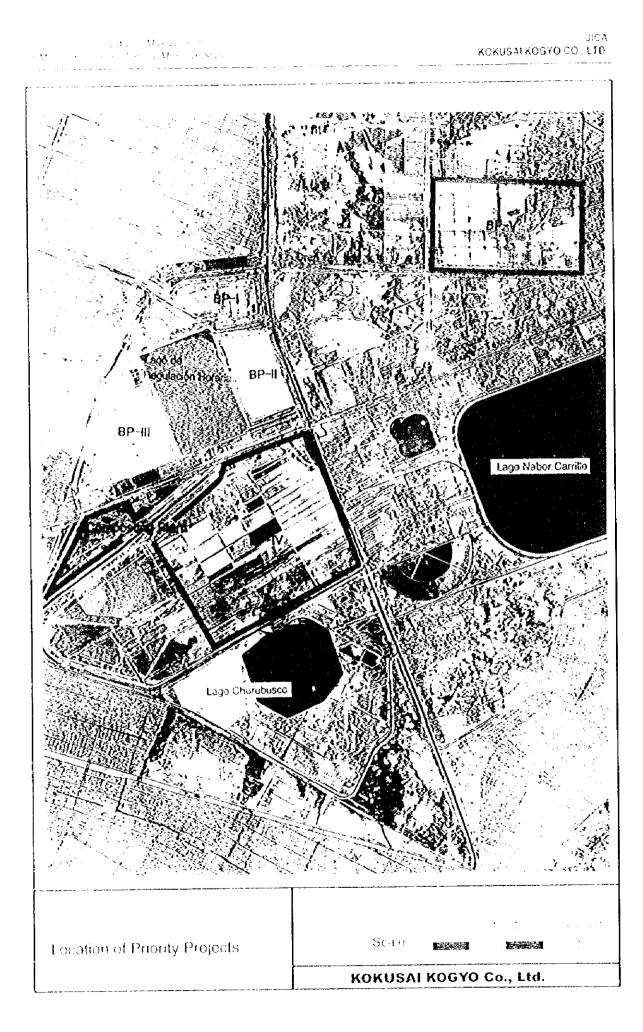


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General Direction of Urban Services (DGSU), in which the study team set up its office.



A meeting on the Inception Report in July, 1998.



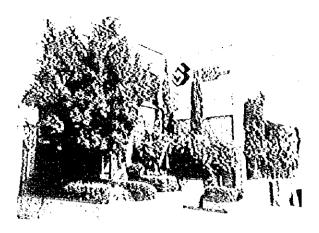
A workshop was held in September, 1998.



Signing the Minutes of Meetings on the Progress Report(1) in October, 1998.



A seminar regarding the Interim Report was held in November, 1998.







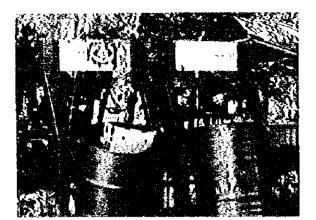


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Contraction of the territory of territ





Oil drums are utilized for refuse containers



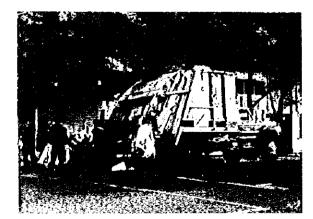
Oil drums are also utilized for handcarts



Recyclable materials (which are kept in plastic bags in the picture) are separately collected from nonrecyclable waste.



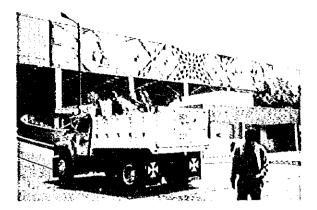
*Waste collected by handcarts is transferred to collection vehicle.* 



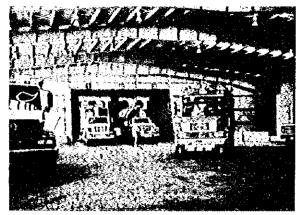
The collection vehicle receives both recyclable and non-recyclable materials from the handcart.



A collection vehicle running in the city



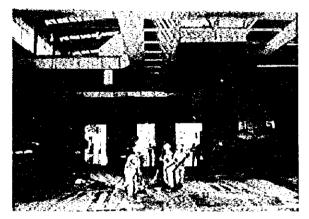
A collection vehicle coming into a transfer station



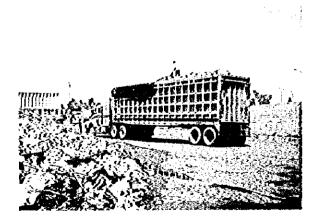
Refuse inlet of the transfer station. Waste will be transferred from collection vehicles to large-size trailers



Waste moved to a large-size trailer



A large-size trailer and a charge chute

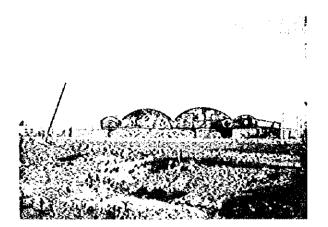


The top of a trailer has to be covered to prevent refuse from scattering.

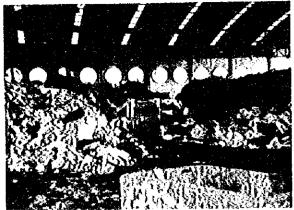


Large-size trailer (70 m<sup>3</sup>) hanling waste

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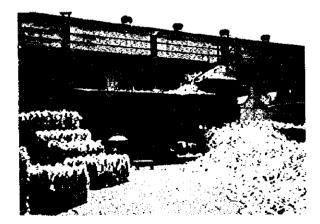
Bordo Poniente Selection Plant



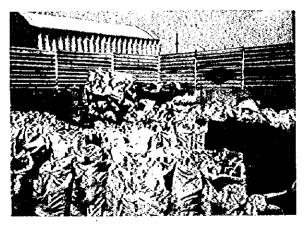
Platform of the Selection Plant



Picking belt conveyor (capacity : 500 ton/day x 3 lines)



Compression packing equipment for P.E.T. bottle



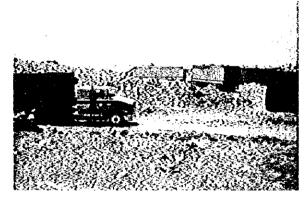
Collected glass bottles are stored with being classified into each type.



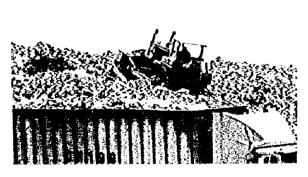
Weighbridge at the entrance of Bordo Poniente Etapa IV Londfill



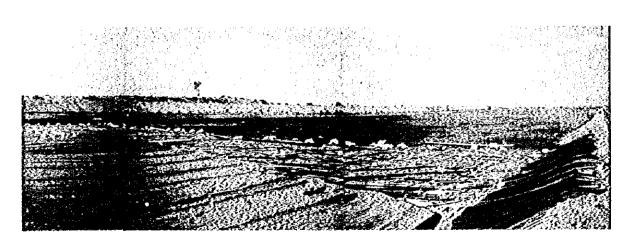
Trailers waiting to unload waste



A waste unloading area at Bordo Poniente Landfill



Spreading and compacting waste by a bulldozer

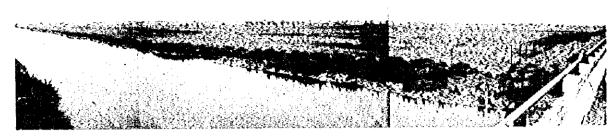


Bordo Poniente Etapa IV Landfill. The foreground shows a future cell being under construction of impermeable liner. The distant view presents a cell being currently filled.

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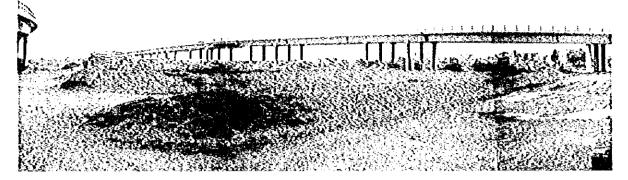


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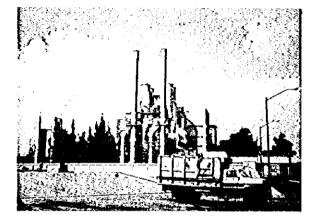
Conal de la Campañia flowing along the Bordo Poniente (Etapa IV) Landfill Site



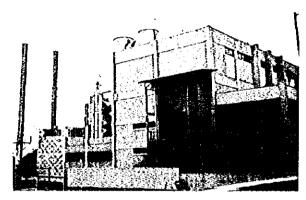
Sonta Catarina Landfill



Yard trimmings composting facility



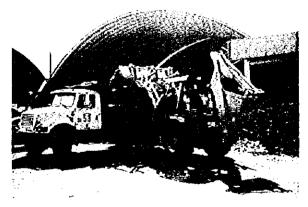
Experiment incineration plant for municipal solid waste (capacity: 50 ton'day x = 2 units) which are currently not operated.



Close-up of the experiment incineration plant



Current condition of waste discharge in the central market



Loading waste discharged from the Central Market



Start of the survey

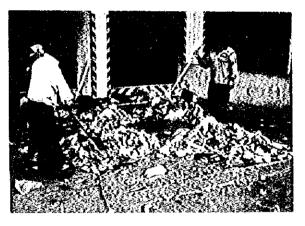
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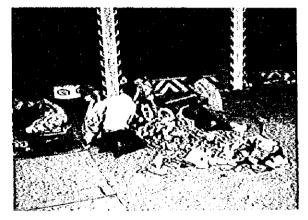
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Mixing of sample waste



Reduction of sample waste



Classification of sample waste



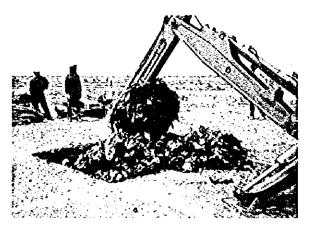
Classified samples



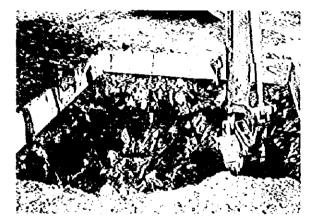
Weighing samples



Removal of the final cover (20 to 30 cm thickness)



Sampling



Sampling

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Sampling



The waste sampled was weighed by the weighbridge of Bordo Poniente Etapa IV Landfill.



Waste Reduction Method was employed for the physical composition analysis



Public opinion survey (POS) (1)



POS (2)

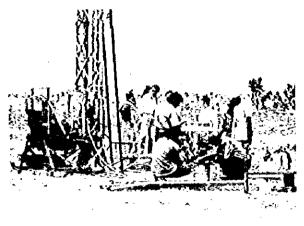


POS (3)

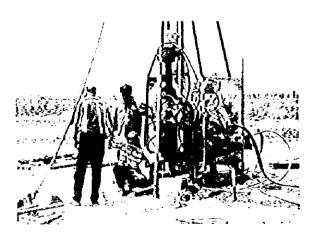
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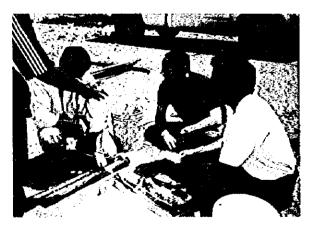
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Environment survey (1) : Boring survey on Bordo Poniente III landfill



Environment Survey (2) : Boring survey on Bordo Poniente (Etapa III)

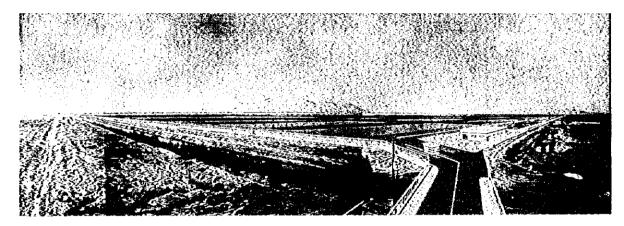


Environment Survey (3) : Investigation of samples

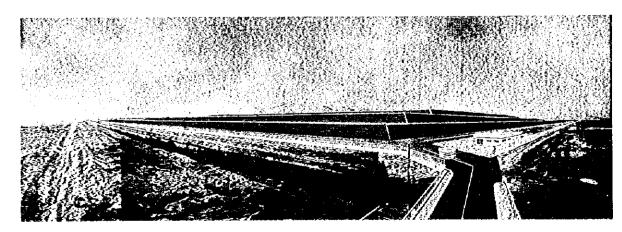
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New Landfill (Etapa V) present landscape



New landfill (Epata V) landscape expected in 2002



New landfill (Etapa V) landscape after closure



Present condition (1) : An entrance is planed to be constructed here

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Present condition (2) : Middle of the site



A view of the site from the west



A view of the site from the east

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### List of Abbreviations

ALDF	DF Legislative Assembly (Asamblea Legislativa del DF)
AMCRESPAC	Mexican Association for Solid and Hazardous Wastes Control (Asociación Mexicana para el control de residuos sólidos y peligrosos)
AURIS	Urban Action and Social Integration Institute (Instituto de Acción Urbana e Integración Social)
BANOBRAS	National Development Bank for Public Works and Services
BOD	Biochemical Oxygen Demand
BP	Bordo Poniente
C/N	Carbon/Nitrogen
САМ	Metropolitan Environmental Commission ( <i>Comisión Ambiental</i> Metropolitana)
CNA	National Water Commission (Comisión Nacional del Água)
COD	Chemical Oxygen Demand
CORETT	Commission for the Regulation of Land Tenure ( <i>Comision par la Regulacion de la Tenencia de la Tierra</i> )
СР	Counterpart
СР	Composting Plant
DDF	Department of the DF
DF	Federal District (Distrito Federal)
DF/R	Draft Final Report
DGMA	General Direction of Environment (Dirección General del Medio Ambiente)
DGSU	General Direction of Urban Services (Dirección General de Servicios Urbanos)
DSR	Debt Service Ratio
EF	External Fund
EIA	Environmental Impact Assessment
EIRR	Economic Internal Rate of Return
FDS	Final Disposal Site
F/S	Feasibility Study
FIRR	Financial Internal Rate of Return
FIVIDESU	Housing, Social and Urban Development Trust (Fideicomiso de Vivienda, Desarrollo Social y Urbano)
GATT	General Agreement on Tariffs and Trade

(increase)

GC	Gathering Center (Centro de Acopio)
GDF	Government of the Federal District ( <i>Gobierno del Distrito</i> Federal)
GPS	Global Positioning System
GRP	Gross Regional Product
HDPE	High-Density-Polyethylene
IC/R	Inception Report
IEE	Initial Environmental Examination
IMSS	Mexican Social Security Institute (Instituto Mexicano del Seguro Social)
INARE	National Institute of Recyclers (Instituto Nacional de Recicladores)
INDECO	National Institute for the Development of Rural Community and Popular Housing (Instituto Nacional par el Desarrollo de la Comunidad Rural y de la Vivienda Popular)
INE	National Institute of Ecology (Instituto Nacional de Ecología)
INEGI	National Institute of Statistics, Geography and Informatics (Instituto Nacional de Estadística, Geografía e Informática)
INFONAVIT	National Institute for the Workers Housing Promotion. (Instituto Nacional de Fomento a la Vivienda del Trabajador)
ISSSTE	Institute of Security and Social Service for State Workers (Instituto de Seguridad y Servicios Sociales para los Trabajadores del Estado)
IT/R	Interim Report
ЛСА	Japan International Cooperation Agency
L/C	Letter of Credit
LGEEPA	Ecological Balance and Environmental Protection Law (Ley General de Equilibrio Ecológico y Protección al Ambiente)
M/M	Minutes of Meeting
M/P	Master Plan
ΜΙΑ	Environmental Impact Assessment Report (Manifestaciones de Impacto Ambiental)
NAFTA	North American Free-Trade Agreement
ΝΙΤ	New Intermediate Treatment
NOM	Mexican Official Norm (Norma Oficial Mexicana)
OCR	Ordinary Capital Resource
OF	Own Fund

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О&М	Operation and Maintenance (Operación y Mantenimiento)
OECD	Organization for Economic Cooperation and Development
OW	Organization of Workers
P/R	Progress Report
РАНО	Pan-American Health Organization
PEMEX	Petróleos Mexicanos
PET	Polyethylene terephthalate
POS	Public Opinion Survey
PP	Processing Plant
PROFEPA	Office of the Federal Attorney for Environmental Protection
RIMEX	Mexican Industrial Recycles
S/P	Selection Plant
SC	Santa Catarina
SCT	Secretariat of Communication and Transport (Secretaria de Comunicaciones y Transportes)
SÐN	Secretariat of National Defense (Secretaría de la Defensa Nacional)
SECOFI	Secretariat of Trade and Industrial Development (Secretaría de Comercio y Fomento Industrial)
SEMARNAP	Secretariat of Environment, Natural Resources and Fishing (Secretaría del Medio Ambiente, Recursos Naturales y Pesca)
SERVIMET	Servicios Metropolitanos, SA
SHCP	Secretary of Finance and Public Credit (Secretariá de Hacienda y Crédito Público)
SJA	San Juan de Aragón
SL	Sanitary Landfill ( <i>Relleno Sanitario, RS</i> )
SM	Secretariat of Navy (Secretaría de Marina)
SMA	Secretariat of Environmental of the GDF (Secretaria del Medio Ambiente)
SOS	Secretariat of Works and Services (Secretaría de Obras y Servicios)
SSA	Secretariat of Health and Assistance (Secretaría de Salud)
SWM	Solid Waste Management
T/S	Transfer Station
TDS	Total Dissolved Solids
TGs	Task Groups

(interesting)

The Study on Solid Waste Management of Mexico City in the United Mexican States \_\_\_\_\_\_\_ KOKUSAI KOGYO CO., LTD.

JICA

UNAM	National Autonomous University of Mexico (Universidad Nacional Autonoma de Mexico)		
WACS	Waste Amount and Composition Survey		
WB	World Bank		
WTP	Willingness to Pay		
ZMVM	Mexico Valley Metropolitan Area (Zona Metropolitana del Valle de México)		

### Glossary

1.	Botes:	10-30 liters capacity containers.
2.	Cabos:	Operation supervisor.
3.	Chácharas:	Mechanic apparatus, furniture and other articles thrown away as waste Artifacts, menages and other goods thrown away.
4.	Finca:	Fees paid by large and medium waste generators.
5.	Láminas:	Ferrous metal sheets and tin plate.
6.	Pepenador:	Waste-picker.
7.	Propina:	Tip paid by minor waste generators.
8.	Tambos:	200 liters drum container.

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## 1 Introduction

### 1.1 Background

Mexico expands over an area of 1.97 million km<sup>2</sup> with a population of 93 million. In 1994, GNP per capita was US\$ 4,010. The world's largest metropolitan area, Mexico City and its neighboring Mexico State, is located in Mexico Valley (ZMVM) -- home to approximately 17 million people. The Government of the Federal District (GDF), an administrative body with 16 delegations (delegaciones), governs an area of 1,505 km<sup>2</sup> and 8.7 million citizens.

Reports indicate that approximately 11,000 ton of waste are generated daily in the Distrito Federal (DF) that are transported to two final disposal sites via 13 transfer stations. Its operation scale is extremely large; 2,011 vehicles and 236 targe haulage trucks are used, and in total, 17,000 km of roads are swept.

Given these conditions, the Government of Mexico requested a master plan (M/P) to be made on SWM in the DF and the implementation of a feasibility study (F/S) of (a) selected priority project(s) to the Government of Japan. In response, the Japan International Cooperation Agency (JICA), Japan's technical assistance implementing agency, decided to implement the studies (both of which will be referred to as the study) in close cooperation with the relevant authorities of the Government of Mexico.

The JICA appointed Kokusai Kogyo Co., Ltd. as the consultant of the study.

### 1.2 Objectives of the Study

#### 1.2.1 Objectives of the Study

The study covers the DF as its subject and aims to achieve the following objectives.

- Formulate an SWM master plan for the target year 2010.
- Carry out the feasibility study of the priority project(s).
- Pursue technology transfer regarding SWM to the counterpart personnel.

#### 1.2.2 Study Area

This study covers the area under the jurisdiction of the Government of the Federal District of the United Mexican States.

#### 1.2.3 Solid Waste to be Covered Under the Study

The following six "solid waste" types are covered during the study.

- 1) Domestic waste.
- 2) Commercial waste.
- 3) Institutional waste.
- 4) Market waste.
- 5) Street sweepings waste.
- 6) Medical waste.

#### 1.2.4 Target Year

The target year of the Master Plan is 2010 and that of the Feasibility Study on the priority projects, which was selected during the Phase II of the study, is 2004.

### **1.3** Key Assumptions (Population, Economic, etc.)

The following assumption were used in this study.

#### a. Socio-economic Conditions

Item	unit	Present*	2001	2004	2010
1. Population					·
Population of study area	persons	8,610,000	8,747,000	8,896,000	9,206,000
Annual growth rate	%/year	•	0.57	0.57	0.57
2. Economic					
GRP(nominal term)	billion pesos	3,182.3	6,169.7	9,630.4	23,463.4
Annual real growth rate of GRP	%/year	7.0	4.4	6.0	6.0
Budget of the GDF (nominal)	billion pesos	31.1	60.3	94.1	229.3
Inflation rate	%	15.7	12.0	10.0	10.0
Currency exchange rate			USD 1=9	.1 pesos	

Note : \*data of 1997

#### b. Waste Amount and Composition

Item	unit	Presen!*	2001	2004	2010	
1. Waste generation amount	1. Waste generation amount					
Household	ton/year	1,926,000	1,965,000	1,998,000	2,072,000	
Commercial	ton/year	1,210,000	1,223,000	1,236,000	1,267,000	
Service	ton/year	636,000	649,000	657,000	669,000	
Special	ton/year	130,000	134,000	136,000	140,000	
Others	ton/year	267,000	270,000	275,000	282,000	
Total	ton/year	4,169,000	4,241,000	4,302,000	4,430,000	
2. Waste composition						
Spatula	%	0.030	0.030	0.030	0.030	
Cotton	%	1.300	1.300	1.300	1.300	
Cardboard	%	6.680	6.680	6.680	6.680	
Leather	%	0.110	0.110	0.110	0.110	
Paper container	%	1.910	1.910	1.910	1.910	
Vegelable fiber	%	0.690	0.690	0.690	0.690	
Synthetic fiber	%	0.850	0.850	0.850	0.850	
Gauze	%	0.050	0.050	0.050	0.050	

Item	unit	Present*	2001	2004	2010
Bone	%	0.270	0.270	0.270	0.270
Vinyt	%	0.370	0.370	0.370	0.370
Disposable syringe	%	0.040	0.040	0.040	0.040
Cans	%	1.240	1.240	1.240	1.240
Ceramics	%	0.300	0.300	0.300	0.300
Wood	%	1.240	1.240	1.240	1.240
Construction waste	%	2.140	2.140	2.140	2.140
Metal	%	2.560	2.560	2.560	2.560
Nonferrous metal	%	0.490	0.490	0.490	0.490
Paper	%	4.410	4.410	4.410	4.410
News paper	%	4.960	4.960	4.960	4.960
Toilet paper	%	5.890	5.890	5.890	5.890
Disposable diaper	°,0	1.620	1.620	1.620	1.620
X-ray film	%	0.000	0.000	0.000	0.000
Plastic film	%	4.530	4.530	4.530	4.530
Hard plastic	%	3.490	3.490	3.490	3.490
Polyurethane	%	0.160	0.160	0.160	0.160
Foamed polyurethane	%	0.580	0.580	0.580	0.580
Food waste	%	37.700	37.700	37.700	37.700
Garden waste	20	3.180	3.180	3.180	3.180
Sanitary napkin	%	0.040	0.040	0.040	0.040
Rags	%	1.220	1.220	1.220	1.220
Bandage	%	0.010	0.010	0.010	0.010
Color glass	%	2.620	2.620	2.620	2.620
Transparent glass	%	4.610	4.610	4.610	4.610
Fine fraction	%	1.710	1.710	1.710	1.710
Others	%	3.000	3.000	3.000	3.000
Total	%	100.000	100.000	100.000	100.000

Note : data of 1997

#### c. Life Span of Equipment and Facilities

	Life span (year)	Salvage value (%)
Truck and heavy equipment	7.0	10
Machinery	15.0	0
Buildings	30.0	0

Note: The life span of civil works and facilities other than building or the disposal site depends on the period of its operation.

## 1.4 Work Schedule of the Study

The study consisted of the following two phases.

- Phase 1: Study on the present condition of SWM and formulation of Master Plan (June 1998 to November 1998)
- Phase 2: Feasibility Study on the Priority Projects (November 1998 to May 1999)

The schedule of the study work is shown in Figure 1-1.