JAPAN INTERNATIONAL COOPERATION AGENCY (JICA)

GHANA IRRIGATION DEVELOPMENT AUTHORITY THE REPUBLIC OF GHANA

THE STUDY ON THE REHABILITATION OF IRRIGATION PROJECTS IN THE REPUBLIC OF GHANA

Volume I

MAIN REPORT

MAY 1997

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Preface

In response to the request from the Government of the Republic of Ghana, the Government of Japan decided to conduct the study on the Rehabilitation of Irrigation Projects in the Republic of Ghana and entrusted the study to Japan International Cooperation Agency (JICA).

JICA sent to Ghana a study team headed by Mr. Kunio Irie, Nippon Koei Co. Ltd., between September 1995 to March 1997.

The team held discussions with the officials concerned of the Government of Ghana, and conducted field surveys at the study area. After the team returned to Japan, further studies were made and the present report was prepared.

I hope that this report will contribute to the promotion of the project and to the enhancement of friendly relations between our two countries.

I wish to express may sincere appreciation to the officials concerned of the Government of the Republic of Ghana for their close cooperation extended to the team.

May, 1997

Kimio Fujita

President

Japan International Cooperation Agency

Mr. Kimio Fujita President Japan International Cooperation Agency Tokyo, Japan

Dear Sir,

Letter of Transmittal

We are pleased to submit to you the report on the Study on the Rehabilitation of Irrigation Projects in the Republic of Ghana. This report presents the results of all works performed in both Ghana and Japan during a total period of 19 months from September 1995 to March 1997.

The Project includes 5 priority areas which were selected from 12 existing irrigation areas in Ghana, and covers a total development area of 473 ha. The development plan formulated for these five areas consists of rehabilitation and upgrading of existing irrigation facilities, strengthening of farmers' organisations aiming at operation and maintenance of the Project by the beneficiaries themselves, improvement of marketing and credits, training of the Government's front-line staffs and farmers, environmental conservation in and around the Project area, promotion of women's participation in the Project, and so on. All farmers in the areas have shown a positive attitude toward the Project implementation, and it may be said that such farmers' attitude will be instrumental in achieving sustainable operation and maintenance of the Project.

We believe that the Project implementation will help not only to improve farmers' living standards in the Project areas but also to develop rural socio-economy, and we would like therefore to recommend to implement the Project as early as possible.

We wish to express our deep appreciation and sincere gratitude to your Agency, the Ministry of Foreign Affairs, and the Ministry of Agriculture, Forestry and Fisheries. We also wish to express our deep gratitude to your Ghanaian Office, the Embassy of Japan, the Ghana Irrigation Development Authority and other authorities concerned of the Government of Ghana for the close cooperation and assistance extended to us during our field investigations and studies.

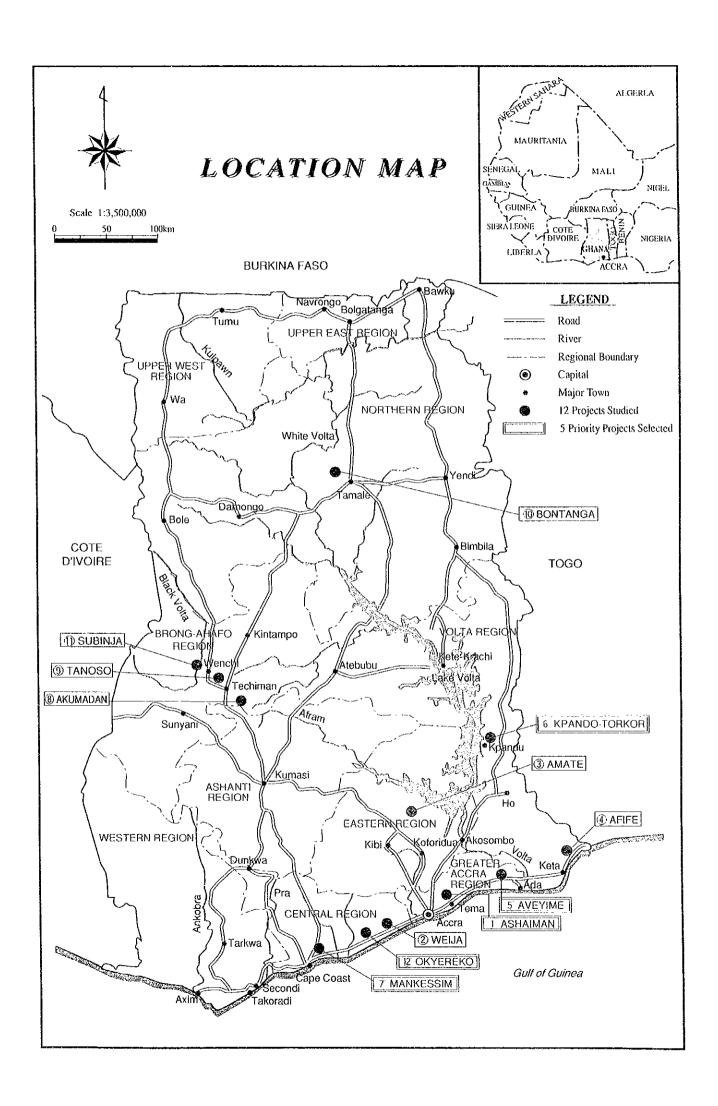
Very truly yours,

Kunio Irie

Team Leader

The Study Team of the Study on the Rehabilitation of Irrigation Projects in the Republic of Ghana







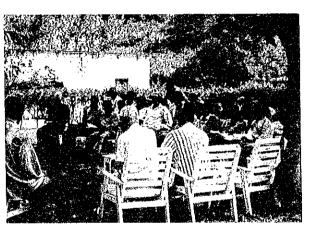
Left Bank Main Canal (Ashaiman)



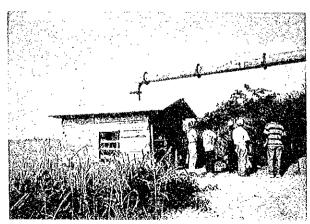
Experimental Farm - IDC (Ashaiman)



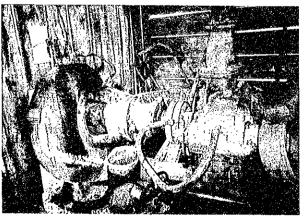
Okra Cultivation (Irrigated)
(Ashaiman)



Public Meeting with Farmers (Ashaiman)



Pump House (Aveyime)



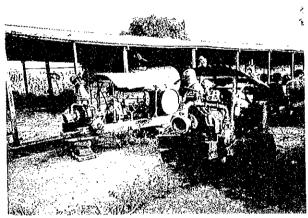
Damaged Pump (Aveyime)



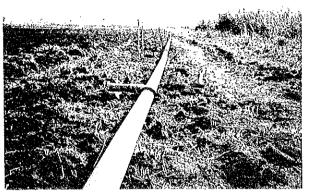
Main Canal (Aveyime)



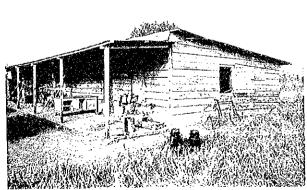
Maize and Cassava - Rainfed (Aveyime)



Movable Pump with Diesel Engine (Kpando-Torkor)



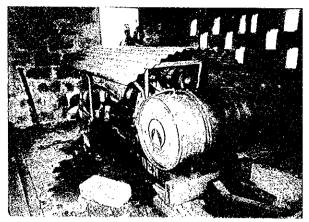
Pipe Line (Kpando-Torkor)



Project Office (Kpando-Torkor)



Okra Cultivation (Rainfed) (Kpando-Torkor)



Pump and Pump House (Mankessim)



Farm Road in the Project Area (Mankessim)



Sweet Potatoes - Rainfed (Mankessim)



Turn-out and Check Gate (Okyereko)



Farmers' Society (Okyereko)



Middlemen - Market Mummy (Okyereko)

SUMMARY

1. Authority

This Final Report (the Report) on the Rehabilitation of Irrigation Projects (the Project) is prepared in accordance with the Scope of Work agreed upon between the Ghana Irrigation Development Authority (GIDA) and the Japan International Co-operation Agency (JICA) on 19 April 1995. The Report presents the results of all works performed in both Ghana and Japan during Phase-I and Phase-II Studies (the Study) covering the selection of and feasibility study on 5 priority projects to be implemented within the framework of the overall Project.

2. Priority Projects

The existing irrigation projects operated and managed by GIDA should play an important role in developing more profitable agriculture under the key policies set forth in the Medium-Term Agricultural Development Programme (MTADP) of the Government. Unfortunately, however, most of them are having low level performance due to a combination of various constraints. The prevailing constraints are represented by low productivity due to deterioration of irrigation facilities, shortage of irrigation water, soil problems, and weakness of support services from the related institutes. GIDA had already examined the existing projects and listed up 12 projects for early rehabilitation. During Phase-I Study, an overall rehabilitation plan for the 12 existing irrigation projects was prepared at master plan level mainly for the purpose of selecting the priority projects for feasibility study in Phase-II Study.

The above 12 projects were evaluated, using the data and information obtained through the field survey on the following 6 parameters: (i) deterioration and problems of present project facilities, (ii) water resources and effect on the downstream area, (iii) present participation in operation and maintenance (O&M) of projects, (iv) present activity and performance of farmer's organisations, (v) present farmers' economy, and (vi) environmental effects. In addition, the priority projects were on the basis of the economic evaluation in terms of Economic Internal Rate of Return (EIRR) and urgency of rehabilitation. The following is a summary of the evaluation results:

Parameter	Full Mark	Ashaiman	Weija	Amate	Afife	Aveyime	KTorkor	Mankessin	Akumadan	Tanoso	Bontanga	Subinja	Okyereko
1. Facility - Dam & reservoir - Pump - Irrigation network - Road - Buildings Sub-total 2. Water 3. Participation 4. Activity 5. Farmers' economy 6, Environment	555555 <u>3</u> 53555	1 5 5 4 3 19 5 3 4 1 4	1 4 3 2 3 16 5 2 3 2 4	(1) 5 5 1 4 4 20 5 3 5 3 2	1 (1) 2 3 3 2 12 5 3 4 4	(1) 5 5 2 4 4 21 5 3 5 3 3	(1) 5 5 1 4 5 21 5 3 5 3 2	2 5 5 3 4 4 23 5 3 5 3 3	(I) 5 5 1 3 5 20 4 3 5 5 2	(I) 5 5 1 4 5 21 5 2 3 4 2	2 (1) 2 3 3 2 13 5 3 4 4 4	(1) 5 1 4 5 21 5 2 4 5 2	3 (1) 5 3 4 4 20 5 3 5 4 4
Total Point Given	53	36	32	38	32	40	39	42	39	37	33	39	41
EIRR (%)	L	4.2	6.9	16.9	16.3	13.6	20.2	16.0	0.4	-3.4	<u> 17.7</u>	<u>: 7.1</u>	<u>: 13.0 </u>

Note: Figures in brackets are the minimum points given to the corresponding project, in case of no corresponding facilities.

The first selection of priority projects proposed for finalisation through discussion with GIDA was made on the basis of the above table and taking into account the following characteristics of the projects:

As seen in the above table, the highest score (42 points) is given to the Mankessim project followed by the Okyereko project (41 points), and their EIRRs are 16.0 % and 13.0 %, respectively. The present cropped areas under irrigation are 26 ha in Mankessim and 22 ha in Okyereko, while their total potential irrigable areas are 176 ha and 111 ha respectively. Irrigation water is available for both projects but the Okyereko area should be supplied with additional water from the Ayensu river. According to the questionnaire survey results, gross farm income per family and the farmers' living standards in the project areas are still low compared with those in other areas. It is then proposed that these projects be selected for the feasibility study.

The Aveyime project is given the third highest score (40 points), and its EIRR is 13.6 %. At present, project functions are mostly interrupted because of serious deterioration of most of the project facilities. Consideration has to be given to this serious situation. Other physical negative factors are not found.

With regards to the Kpando-Torkor project, the actual cropped area under irrigation is only 13 ha at present because of serious deterioration of pumps and the sprinkler system, despite the fact that the project has 356 ha of irrigable land and ample water source for irrigation. EIRR of the Kpando-Torkor project is 20.2 %, which is acceptable for its selection as a priority project. In addition, after its rehabilitation this project could be used as a model for extension of improved irrigation farming with sprinkler system in gentle sloping areas.

Then, Aveyime and Kpando-Torkor projects are proposed for feasibility study.

A lower score (36 points) is given to the Ashaiman project, and its EIRR is also low, 4.2 %. Although the needs of rehabilitation are very high because of serious deterioration of the irrigation and drainage networks, the main problem of this project is serious water shortage. The water study shows that the area irrigable with 80% dependability would be 44 ha. However, consideration should be paid to the existence of the Irrigation Development Centre (IDC) in this area. The main activities of IDC are rice and horticulture experiments, soil research, and agro-environmental research. As mentioned in Annex 1 "Overall Study at Master Plan Level", various plans and programmes are proposed for institutional improvement of GIDA as well as the existing farmers' societies in connection with the projects rehabilitation. In this framework, the function of IDC will be very important for successful implementation of projects rehabilitation, transfer of O&M to the society as well as their follow-up works. It is therefore expected that IDC play a more important role in strengthening research activities for improving irrigation farming and training of extension officers and farmers as well in the reactivated projects. Then, this project is also proposed for feasibility study.

The selected priority projects are located in Ashaiman, Aveyime, Kpando-Torkor, Mankessim, and Okyereko. Potential and developed areas in each of the 5 priority projects under the present conditions were examined based on the available information obtained from GIDA and site inspection made by the Study Team. The results are as follows:

					(Unit: ha)
	GIDA's Information		Examina	tion Results		
Project	Potential Area	Developed Area	Potential Area	Developed Area	Lowland	Upland
Ashaiman	155	135	148	67*	67	-
Aveyime	280	60	112	64	64	-
Kpando-T	400	40	461	40	-	40
Mankessim	320	20	96	17	-	17
Okyereko	100	40	95	40	40	
Total	1.255	295	912	228	171	57

Note: The area shown in the above table is gross area.

Out of the five selected projects, 3 are served by dams and reservoirs, and the remaining 2 projects use pumps to tap irrigation water from the Volta river and the Volt lake. The existing dams and reservoirs are maintained in good condition and do not need rehabilitation. However, most of the projects served by pumps are not able to satisfy the required irrigation demand because of lack of proper maintenance and deterioration of pumps including their auxiliary equipment. In addition, irrigation canals including related structures in some projects and the equipment for sprinkler irrigation are also deteriorated because of long time use and the lack of maintenance works. The rehabilitation and upgrading of these project facilities are the basic requisite to recover their low productivity at present. Therefore, a high priority is given to the rehabilitation of these projects, as an important measure, to achieve the key policies set out in MTADP.

3. Basic Concept for Projects Rehabilitation

The overall development strategy for more profitable agricultural development in connection with the projects rehabilitation was studied to formulate the feasibility study on each of the priority projects, based on all the study results obtained from both field and home office works during Phase-I and Phase-II.

(1) Agricultural Development Strategy and Policy

The final target of the proposed agricultural development in the reactivated projects can only be achieved through comprehensive development of not only direct measures for increase in agricultural productivity of the projects but also other supporting measures such as strengthening and improvement of GIDA as well as the existing farmers' organisations, particularly in terms of efficient O&M of the projects and provision of sufficient support services to the farmers, and improvement of linkage with other government institutes concerned. This suggests that the Rehabilitation Plan for the priority projects be formulated in the form of "integrated and

^{*} shows the land area located on the left bank of the project being irrigated at present.

balance agricultural development." The essential policies to be taken for this purpose will be as follows:

- (a) Increase and stabilisation of agricultural productivity
- (b) Rehabilitation and improvement of agricultural production infrastructure
- (c) Institutional improvement and strengthening

The increase and stabilisation of agricultural productivity through elimination or alleviation of various constraints that currently exist in the project areas are considered to be the most important factors contributing to the achievement of the key policies in MTADP. The essential policies to achieve this purpose will be (i) intensification of farming and crop production, (ii) extension of improved farming, and (iii) crop diversification.

The rehabilitation and improvement of the existing agricultural production infrastructure should also have a high priority. The rehabilitation and upgrading of the existing project facilities, particularly irrigation and drainage systems, are the basic requisite for increase and stabilisation of crop production.

The objectives of the institutional improvement plan are to improve the institutes for successful and sustainable O&M of irrigation facilities by the farmers themselves and to increase farmers' crop production through the strengthening of agricultural support services. The major concepts to achieve these objectives are as follows:

- 1) Prior to the handing-over of O&M, GIDA should be strengthened as an O&M executing agency.
- 2) The managing system of O&M and its supporting system by GIDA should be simplified in order to make the related activities efficient and smooth.
- 3) A proper implementing period of handing-over should be set up under the Project, taking into account the actual situation of the societies' activities, farmers' ability and the experience of GIDA's front line staff.
- 4) Successful and sustainable O&M by the farmers needs a lot of support services from various agencies concerned. The institutional plan should therefore cover improvement and co-ordination of all the activities involved in O&M.
- 5) In order to ensure sustainable O&M by the farmers, farmers' participatory implementation should be adopted in the O&M handing-over plan, with the establishment of a monitoring system in the executing agency.
- 6) Strengthening of agricultural support services such as marketing and credits as well as the rehabilitation of irrigation facilities is also a prerequisite factor to achieve the final target of the Project.
- 7) O&M by the farmers should be realistic and possible from the financial viewpoint. With this in view, the O&M cost should be minimised.
- 8) In order to arouse the farmers' sense of belonging and responsibility for the O&M of facilities, all lands in the project areas should be allocated permanently to the

farmers, in accordance with L.I. 1350 of GIDA and traditional custom of land holding in the country.

(2) Basic Concept for Rehabilitation of Project Facilities

Most of the existing project facilities need rehabilitation including some improvement works, except for the dams and reservoirs. The facilities to be rehabilitated will be the irrigation and drainage systems, farm road network, and project buildings for both O&M works and farming. The rehabilitation plan and preliminary design of the facilities at feasibility study level should be prepared, taking into consideration the following:

- 1) Elimination or alleviation of constraints for smooth O&M of the existing system
- 2) Expansion of the project area in the light of the original plan, if any
- 3) Maximum use of the existing facilities for cost-saving
- 4) Easy operation and maintenance of the project facilities
- 5) Application of the design discharge estimated in a logical manner
- 6) Soil erosion control measures for steep topography areas in connection with the drainage system

4. Agricultural Development Plan

(1) Proposed Crops and Cropping Patterns

A variety of crops are already grown in the project areas, though continuous cultivation of one to two crops is seen in some areas. They are paddy rice, maize, cassava, groundnuts, cowpea, and vegetables. Maize, cassava, groundnuts and cowpea are food crops for the people, and vegetables are cultivated mostly for earning cash income. Basically, the crops to be proposed for the reactivated projects will therefore be selected from the present crop varieties. In order to increase farm income, appropriate combination of a variety of crops should be taken into consideration in preparing the proposed cropping patterns, particularly in lowlands of Ashaiman, Aveyime and Okyereko where the main crop is rice.

The main issues in preparation of the cropping patterns to be proposed for the reactivated projects will be (i) full and effective use of existing farmland particularly in the rainy season, (ii) elimination or alleviation of crop damage due to continuous cultivation, and (iii) appropriate combination of food and cash crops to expect higher returns which result in the increase in farm income.

The present cropping intensity is still low, ranging from 33% in Kpando-Torkor to 110% in Mankessim. The proposed cropping patterns should therefore be prepared so as to use fully the irrigable area in all of the five projects in both the wet and dry seasons. The area is to be delineated through water balance study. Consideration should also be paid to the elimination

or alleviation of crop damage due to continuous cultivation in order to ensure higher crop yields and quality products, especially for tomato, pepper, egg plant, and okra. It is recommended to cultivate these vegetables once in every 3 to 4 years.

(2) Post-harvest, Agro-processing, Storage and Marketing

In the project areas where upland crops are cultivated, no drying floors are available, and the farmers have to bring the products to their houses. It is therefore recommended that drying floors be constructed in the areas where vegetables, maize, cowpea, and groundnut are proposed as the main crops.

Since the existing threshers and millers in the rice growing projects are generally deteriorated, they should be replaced by new ones. Because there are no factories for processing of vegetables in and around the project areas, it is advisable to provide the floors with simple roofs for selecting marketable products of good quality, such as tomato, egg plant, onion, okra, etc.

Although some storage houses are available in most of the rice growing projects, no storage is provided in the areas where upland crops are grown mainly, and the farmers usually store the products in their houses. Storage houses are required for these projects.

Presently, most of farm products are sold at farm gate to middlemen, market mammy in most cases. The market prices of farm products vary with the seasons as well as the location of markets. Particularly, the prices of cash crops such as vegetables fluctuate with the demand-supply situation and provide the basis on which to decide the crops and varieties to be planted, cropping area, crop calendar, and rotation patterns. Therefore, market research is essential for marketing of farm products as well as farm inputs. Under the free market system, it is also essential to produce the products in good quality and appropriate quantity to meet the market requirements, and to ship constantly and/or timely every year according to the market situations. For these purposes, more active services by the existing farmers' societies will be required to control quality and quantity of products so that the farmers can negotiate with the middlemen on appropriate prices of products as well as of inputs through the societies.

5. Rehabilitation Plan of Project Facilities

(1) Delineation of the Project Area

Since topographic maps on a scale of 1 to 5,000 covering each of the priority projects were made available for further study of the project areas, additional field investigation was conducted in each project area. In parallel with such field investigation, public meetings with the project beneficiaries were held, and the project boundary was confirmed with the farmers concerned at each project site. As a result, alternative project areas to be rehabilitated were determined in order to prepare the optimum rehabilitation plan for each priority project from both

technical and economic points of view. Then, a comparative study of the alternative plans was performed for the Aveyime, Kpando-Torkor, Mankessim and Okyereko projects, based on the proposed crops, cropping patterns, irrigation plan, water balance study, project costs, and incremental project benefits of each of the projects. Based on the comparative study results, the optimum size of the area to be rehabilitated for each project, which is the basis for the feasibility study on the projects rehabilitation, was determined as summarised below:

Project	Optimum Rehabilitation Area
Ashaiman	56 ha
Aveyime	95 ha
Kpando-Torkor	155 ha
Mankessim	86 ha
Okyereko	81 ha

(2) Rehabilitation Plan of the Irrigation System

The proposed rehabilitation plan for each of the priority projects is as follows:

1) Ashaiman Project

This project is presently suffering from serious water shortage, and as a result only 56 ha of land on the left bank are being irrigated, despite the fact that 130 ha of land have already been developed on both the left and right banks. According to the water balance study, there would be no spilling water from the reservoir, when the land is cultivated with paddy rice. Even if the storage capacity of the reservoir is increased by heightening the crest elevation of the spillway or dam, the increased water amount would be consumed mostly by evaporation due to the increase in water surface area in the reservoir. For this reason, the heightening of the spillway or dam crest is not proposed. No other supplemental water sources could be found in and around the project area. Therefore, the project area to be rehabilitated will have to be restricted to the above 56 ha on the left bank. Since the existing dam, reservoir, and intake facilities are maintained in good condition, no rehabilitation works will be required. However, the existing irrigation facilities including canals and related structures are severely deteriorated, which accelerates the present water shortage because of much water leakage from the canals and structures. Therefore, the existing irrigation system will have to be rehabilitated totally. The main and lateral canals are proposed to be lined with concrete flume mainly for easy construction as well as O&M of the system after rehabilitation. All of the related structures such as turnout, check, drop, cross drain, culvert, etc. will also be replaced by new ones. The canal layout will follow the existing one without any modification so as to avoid additional land acquisition for canal construction.

2) Aveyime Project

Paddy rice had been cultivated in 63 ha of existing paddy field in both the wet and dry seasons, using irrigation water pumped from the Volta river. Unfortunately,

however, irrigation services have been interrupted since 1995, because all pumps were completely deteriorated. Even under these conditions, some farmers still continue paddy rice cultivation with irrigation water supplied from the adjacent streams by using their own small pumps. As already discussed in section 5 (1) of this Summary, the present irrigation area will be expanded to 95 ha net as the most optimum rehabilitation plan. The irrigation canal network including related structures is also deteriorated as seen in the Ashaiman area. Therefore, the pump stations as well as the canal network will have to be rehabilitated totally, and the existing canal network will be extended to irrigate additional 2 blocks by gravity. The remaining block will require a new sprinkler irrigation system considering the soil condition and elevation of the land. The proposed pump stations will be electrified for easy O&M as well as for lower O&M cost.

3) Kpando-Torkor Project

The potential area for irrigation development under this project is estimated at 415 ha net from the detailed topographic maps on a scale of 1 to 5,000. The area is topographically divided into 4 blocks: A, B, C, and D from downstream to upstream in sequence. In addition, each block is divided into 2 parts, highland and lowland. The study on the most optimum rehabilitation plan shows that the combination of lowland in Blocks A and C is justifiable from both technical and economic points of view. Finally, the proposed net irrigation area is 155 ha, which is the basis for preparation of the project rehabilitation plan. Irrigation is being practised by sprinkler to cultivate cash crops. However, all equipment for sprinkler irrigation such as pumps, pipelines, sprinkler heads, etc. is deteriorated because of long time use and only a very small area, about 20 ha, can be irrigated due to insufficient quantity of equipment. The proposed plan for rehabilitation of the irrigation system is to provide a new sprinkler system for blocks A and C. Each block will be served by one complete set of pump station, pipeline and sprinkler system, independently, instead of one large-scale pump set commanding the whole area. This is to avoid the risks in case of breakdown of the facilities.

4) Mankessim Project

This project is using a dam and reservoir for sprinkler irrigation for cultivation of cash crops at present. Since the dam and reservoir are in good condition, any rehabilitation work will not be required. The present land under irrigation is located on the left bank of the dam and could be expanded to 29 ha in total. In addition, there exist 57 ha of farmland being used for cultivation of cash crops by farmers on the right bank, and the farmland could also be irrigated by the reservoir. A comparative study justifies the expansion plan, and the total irrigation area at this project will be expanded to 86 ha net after rehabilitation. On the basis of the expansion plan justified, the proposed rehabilitation plan was prepared so as to provide 2 sepa-

rate sprinkler systems to serve the farmland on both the left and right banks. The pump stations will be electrified similarly to other pump projects.

5) Okyereko Project

This project is also using a dam and reservoir for gravity irrigation of 40 ha of existing paddy field. Since the dam and reservoir are maintained in good condition, no rehabilitation works will be required. Because the reservoir is fed by rainfall only, however, the present irrigation area is restricted to 40 ha due to water shortage, despite the fact that the area can be expanded to the land adjacent to the existing paddy field. To cope with this water shortage, GIDA has a plan to provide supplemental water source by installing pumps on the Ayensu river located near the project. Then, a study was conducted on the expansion of the irrigation area together with the construction of a new pump station. The expansion plan is justified from both technical and economic points of view, and the irrigation area after rehabilitation will be 81 ha net. Similar to other gravity irrigation projects, the present irrigation system is deteriorated, resulting in low productivity. Therefore, the proposed rehabilitation plan is to construct a new pump station and to replace the existing irrigation facilities by new ones.

(3) Rehabilitation Plan of the Drainage System

Out of 5 priority projects, Ashaiman, Aveyime and Okyereko have drainage systems. The existing drainage systems of these projects do not function well at present due to heavy sedimentation and grass in the canals. If maintenance works such as removal of sediment and grass are carried out properly, these drainage systems will function as originally designed, because there is not any constraint to smooth evacuation of excess water from farmland. The light salinity concentration observed in Ashaiman, Aveyime and Okyereko could also be settled by proper execution of such maintenance works. Therefore, the existing drainage systems of the above 3 projects will have to be rehabilitated by removing sediment and grass as well as by restoring the flow section of the drains to the original design, in order to recover the drainage function.

The Kpando-Torkor, and Mankessim project areas have undulating topography. This means that these projects are subject to possible soil erosion due to intensification of irrigation farming by the projects rehabilitation in the future. In order to prevent soil erosion, control measures will have to be provided for these projects. The proposed control measures include the construction of green belts and intercepting drains which will be provided along the contour lines at 200 m intervals. In addition, collector drains will also be required to evacuate excess rain water from the intercepting drains.

(4) Farm Road Network, Buildings and Related Facilities

All farm roads are generally poor and require improvement works for proper O&M of the project facilities as well as for conveyance of agricultural products. The road surface will be smoothened after grass cutting, and paved with gravel for main roads and with laterite for lateral roads.

The project offices, except for those in Ashaiman, are very poor. These offices are therefore proposed to be totally replaced by new ones. A new O&M office should be designed, taking into account the farmers' participation in the project operations.

Post-harvesting facilities such as storehouse, sorter house, dry yard and garage are not sufficient in most of the projects. These facilities will be newly provided on the basis of proposed crops and anticipated crop production in the projects where such facilities are not available at present or not functioning well because of deterioration.

(5) O&M Equipment

In order to operate and maintain the reactivated projects satisfactorily, additional O&M equipment consisting of vehicles, tractors, backhoes, grass cutters, radio communication equipment, etc. will be required.

6. Institutional Improvement Plan

(1) Organisation of Project Executing Agencies

The implementation of the Project is divided into three stages: (i) construction of rehabilitation works, (ii) handing-over of O&M, and (iii) O&M by the farmers themselves. The organisation of the executing agencies for construction and handing-over is proposed as follows:

1) Executing agency for rehabilitation works

GIDA under the Ministry of Food and Agriculture (MOFA) will be the executing agency for the rehabilitation of irrigation projects. GIDA will co-ordinate all activities of the relevant Government agencies and regional administrative organisations in connection with the Project implementation. The Department of Project Development under GIDA will have direct responsibility for the Project implementation including both the engineering and the construction works. The Regional and Project Management (PM) offices will manage and co-ordinate the construction of the Project at the district level on behalf of the Department of Project Development. The main tasks of GIDA and these offices will be as listed below.

- (a) Financial arrangements needed for the engineering and construction works of the Project.
- (b) Design and construction supervision of all the implementation works.
- (c) Co-ordination between the Government authorities concerned with the implementation of the Project.
- (d) Arrangement for staff required during the detailed design and construction stage (The head office of GIDA should despatch at least one civil engineer to each PM Office for supervision of construction works.)
- (e) Progress and quality control of the rehabilitation (construction) works.
- (f) Preparation of O&M manual.

2) Executing agency for handing-over of O&M

After completion of the rehabilitation works, all project facilities will be transferred to the Department of Project Operations, which will be responsible for the handing-over of O&M to the farmers' societies. The PM offices will have direct responsibility for O&M handing-over at the project site under the management and instruction of the Department of Project Operations. The organisation of these two offices should be strengthened in order to ensure successful O&M handing-over.

(2) Project Implementation and Management by GIDA

Handing-over of O&M

At present, GIDA has a plan on handing-over process. In this plan, the implementing period of handing-over to the farmers has been set at 3 years. Although the contents of this plan can be applied basically to the Project without problems, the period should be set up taking into account the actual situation of the societies' activities, farmers' ability and the experience of GIDA's front-line staff who will implement the handing-over directly. It is proposed to set about 5 years as a reasonable period, based on the result of field investigation and referring to the progress of the Dawhenya Irrigation Project.

2) Training programme for O&M and strengthening of the farmers' societies

Prior to the handing-over of O&M, the existing societies should be strengthened through a forced training programme. For this strengthening, a wide scale training programme will be introduced. Namely, the training programme will be implemented not only for the farmers in the project areas and the officers of GIDA, but also for the officers involved in O&M and the people including the district offices of the Department of Co-operatives, the extension offices of MOFA, village chiefs and elder groups in villages, because O&M by the societies needs a lot of co-operation

and support from them. The O&M Division and the Extension Division will be responsible for the training. The training contents consist of O&M and strengthening of the societies, but some other contents such as new agricultural extension system and promotion of the women in development will also be included in this training programme, because the officers and the people involved in O&M and strengthening of the societies should have those basic knowledge.

3) Establishment of a monitoring system

To sustain O&M by the farmer's societies, and to further improve of O&M and agricultural production after handing-over, it is proposed to establish a monitoring system in GIDA.

(3) Farmers' Societies

As the basic approach, the O&M should be handed over to the existing societies which are already established in each project area. Strengthening of the existing societies should be undertaken by GIDA, in co-operation with the Department of Co-operatives. The proposed strengthening plan for the existing farmers' societies is as follows:

The main objective of the farmers' societies will be to operate and maintain the irrigation facilities. In addition, other objectives such as marketing and credit services will also be included in order to meet the farmers' intention and to improve present agricultural support services.

All of the existing farmers' societies have no function of O&M of the irrigation facilities. The societies should therefore be reorganised to new societies which should have the functions of O&M with the agricultural support services such as marketing and credits.

A new society will consist of the following 4 components: (i) general meeting, (ii) executive committee, (iii) audit, and (iv) service sections including O&M, agriculture, marketing and credit, and women's group. This main functions and activities will be as follows:

- 1) A General Meeting will be held at least annually.
- 2) The Executive Committee will be composed of the following members: Chairman, vice chairman, general secretary, treasurer, and several members who are representatives of the service sections. Main tasks of the Committee will be (i) to prepare annual management plans and budget, (ii) to instruct and supervise activities which are implemented by the service sections, (iii) to manage complaints and grievance from the farmers, (iv) to arrange and appoint volunteers employed in the service sections, (v) to manage accounting and general affairs, (vi) to co-ordinate with other

agencies and associations, and so on. The committee members will take part in these works. A regular meeting will be held monthly for implementing these activities.

- 3) Service Sections: Under the instruction and supervision of the executive committee, the routine service works will be implemented by the following four sections: (i) O&M, (ii) agriculture, (iii) marketing and credit, and (iv) women's group. These sections will employ several volunteers.
- 4) Audit Section: At present, the staff of a society consists of a chairman, vice chairman, secretary, treasurer and several members of the Executive Committee as mentioned earlier, and no auditor is commonly assigned. Namely, the society has no auditing system in their accounting works, and this is one of the society's problems. To solve this problem, it is proposed to establish an auditing system.

(4) Training of Farmers' Societies

The PM office will prepare the training programme and train periodically the leaders of farmers' societies and the farmers themselves, in co-operation with the Department of Co-operatives. In order to solve the problems and constraints encountered during the transitional period of O&M, the PM office should closely monitor all the society's activities. The training items required for the society's management are (i) administrative work including book keeping, (ii) accounting work, (iii) marketing and credit services, etc. For this training, a co-operative officer will be appointed in each PM office during the transitional period.

(5) Irrigation Service Fees

All O&M costs for irrigation facilities will be covered by the irrigation service charges (ISC) collected from the farmers. The amount of ISC will be estimated by each farmers' society.

The proposed ISC collecting procedure is as follows: ISC will be collected before each cropping season. All members of the Executive Committee will collect ISC directly from the farmers, and the collected amount will be deposited immediately in the society's bank account. The treasurer will manage all these transactions.

The Executive Committee will be responsible for collection and management of ISC. The O&M, costs are classified into two types: One is the recurrent costs such as electric charge and personnel cost, and the other is the costs for emergency and specific O&M works. The former will be paid by the treasurer after approval of the chairman and the general secretary, as a routine of the society's works. For the latter, a committee meeting will be held to assess its necessity and a fund will be released for such emergency works, if necessary.

(6) Articles and Bye-laws

Standard articles and bye-laws of farmers' society have been prepared by the Department of Co-operatives. But these are generally for co-operatives and do not specifically cover the new societies which will be responsible for the O&M of the projects. Although these standard articles and bye-laws will be applied basically to the new societies, it is necessary to enact several new articles. These are listed below:

- The society has the right to collect ISC from the beneficiaries who receive irrigation services from the society, and the beneficiaries have the duty to pay ISC to the society.
- 2) The society can inflict a punishment on those people who use irrigation water and facilities illegally or fail to pay ISC.
- 3) The beneficiaries have the duty to participate in the co-operative works on O&M which are planned by the society.
- 4) The tenant beneficiaries have the right to join the society, and are bound to pay ISC and membership fees as proxies of the owner beneficiaries.

(7) Agricultural Support Services

1) Extension services

As a basic approach to agricultural extension, the strengthening of GIDA's activities is considered for this Project. The agricultural extension services in the project areas are undertaken by the Project Management Division under the Department of Project Operations, GIDA. At present, 2 agronomists are attached to this division to deal with all subjects including paddy, vegetables, and plant protection. It is suggested to appoint two more officers. Their main duties will be extension of improved irrigation farming, improvement of co-operatives, marketing and credit system, promotion of women's activities, and training.

Training programmes should be implemented for GIDA's officers as well as the farmers, in order to enable them to carry out their duties effectively. It is well understood that extension officers at field level should be competent to understand farming as a whole, possess diagnostic skills, and able to identify appropriate actions. The present extension officers in the project areas, however, have not so much experience in irrigation farming. The necessary training programmes for the officers are listed below. These programmes will be managed by the Extension Division in co-operation with IDC in Ashaiman.

The "T&V" (Training and Visit) extension system being adopted by MOFA is proposed to be introduced in the project areas. The farmers will form groups

consisting of 8-15 persons each, and the extension officers will visit each group at least once a week. Since all PM offices have almost no extension equipment and facilities at present, the equipment such as typewriter, printing machine, photocopy machine, and a pick-up is therefore recommended to be provided in each PM office, in order to carry out extension activities effectively.

2) Improvement of agricultural credits

At the initial stage of the Project, the farmers will need a considerable amount of loan for purchasing farm inputs for crop cultivation, especially for vegetables. At present, several credits are provided by the banks in and around the project areas. These credits have however serious problem on defaulting in payment of loans. To overcome this problem, it is proposed to introduce a group loan or revolving loan systems. These are comprehensive system covering agricultural credit, marketing and technical guidance, and are managed by the societies. The difference between them is financial sources; the former loan system obtains financing from banks and the latter from public agencies. A prevailing interest will be applied to these systems. These loans are managed by the farmers' societies, and the implementing agency of the project (GIDA) will arrange them. It is necessary that the bank provides supporting services to the society for management of loan, because the societies have no knowledge and experience on such banking business. The Agricultural Development Bank (ADB) is now providing loan management services for the irrigation project, if so required.

3) Improvement of marketing

Timely supply of farm inputs such as fertilisers and agro-chemicals is one of the important factors for improving crop yields as well as the dissemination of improved irrigation farming. To make smooth supply of farm inputs, a co-operative purchasing system is recommended to be introduced in the project areas. This system will be closely connected with loan services, technical guidance and organisations' activities. Farm inputs such as fertilisers and agro-chemicals would be supplied smoothly by the private suppliers through this system. As for the seed supply, the result of interview survey carried out by the Survey Team shows that most of the farmers in the project areas have no problems of purchasing seeds at present. Therefore supply of seeds for cereals has been entrusted to MOFA and that for vegetables to the private sector so far. The supply of quality seeds will however be necessary to increase crop yields in near future. It is expected that IDC will produce quality seeds and provide them to the farmers through the GIDA's extension system.

At present, dealers (market mummies) handle a lot of farm products in the project areas. Their marketing activities cover all the country and are connected from village to village and with urban areas. In the case of Mankessim, the project area is

under the buyer's market, and the farm gate prices of products are wrongfully controlled by the dealers who come from the Mankessim market. To overcome such a problem, the farmers in the Mankessim project sell their products directly to another market near Accra. It seems that the other projects have also such a problem more or less. As one of the countermeasures, it is proposed to introduce a co-operative shipping system managed by the societies.

7. Environment Conservation and Monitoring Plan

The model development approach is proposed for the environment conservation and monitoring procedures, because the environment problems identified in the IEE and EIA studies are not particular problems in the project areas but can be found in the whole country of Ghana. Through the field trials/demonstration, the farmers can learn and understand easily the conservation technologies and their effects. This approach is based on the philosophy that the farmers readily adopt new methods if they know how to do and the results are readily observed. The adoption should further be encouraged under extension services. Therefore, this project should be placed as the model development project for the future sustainable development.

The conservation measurements and monitoring works will be applied for the construction and operation stages. Therefore, the government staff as well as the beneficiary farmers in the areas have an important role for the success of the countermeasures. The monitoring works should also be carried out by government staff in co-operation with the beneficiary farmers. In this connection, it is proposed that a research, monitoring and evaluation unit (M&E unit) established in order to play a role as an engine for the environmental management and also for effective transfer and dissemination of technologies to the farmers.

(1) Reclamation Measures for Saline Soils

For the reclamation of saline soils, land management operations such as flushing, leaching and mulching are proposed. It is recommended to carry out flushing and leaching (irrigation) works in the salt-affected fields immediately after the construction of the drainage system and prior to the farming operations, if possible.

(2) Management of Water-born Diseases

The irrigation water resources in the project areas are already infested with schistosomes, especially in the Aveyime area. Therefore, countermeasures for prevention of expansion of diseases should be considered not only in the project areas but also along the upper reaches of the reservoirs. The adoption of chemical treatment is not recommended, because the contaminated area is so wide and the toxicity of chemicals may adversely effect the environment. The following countermeasures are considered as the extension programme to be taken.

1) For malaria and schistosomiasis

- a) Concrete canal lining to prevent growth of weed and water stagnancy
- b) Maintenance works including cleaning and weeding of canals
- c) Health education of local people

2) For malaria

- a) House spraying of residual effect insecticides, immediately after mosquitoes detection
- b) Biological control by introducing predator fish, such as Tilapia zilli
- c) Distribution of mosquito nets

3) For schistosomiasis

- a) Wear of rubber boots when going into water
- b) Prohibition of urination into water sources and provision of sanitary facilities

(3) Monitoring Plan

The proposed monitoring items for each project are water quality in downstream areas, salinity condition and farmers health in Ashaiman; water quality and farmers health in Aveyime; soil erosion and farmers health in Kpando-Torkor; water quality in downstream areas and farmers health in Mankessim; and water quality, salinity condition and farmers health in Okyereko. In addition, it is recommended to monitor the complaints from the beneficiary farmers as well as other local people at least once a year in order to check the unexpected environmental changes caused by the projects.

8. Implementation Schedule

A project-by-project implementation approach is proposed to be adopted for the selected 5 priority projects. The rehabilitation works required for the Project are scheduled to be completed in about 3 years, including project appraisal, financial arrangement, survey, design, tendering, and tender evaluation, taking into account the nature of the works, work quantities, and workable days. Two years would be necessary for construction of all the five projects. Each project could be completed in one year judging from the project scale, and thus five projects will be divided into two groups: The Ashaiman, Okyereko, and Mankessim projects in one group, and the Aveyime and Kpando-Torkor projects in the other group. This grouping is proposed taking into account the importance of early implementation of the Ashaiman project for early commencement of farmers' training for all the five projects, and easy and effective construction supervision due to the close location of the Mankessim and Okyereko projects, and also referring to the result of economic evaluation.

9. Cost Estimate

(1) Project Cost

The costs for the respective projects were estimated on the basis of the following conditions, mainly for the purpose of economic evaluation of each project:

- (a) The unit prices are based on the 1996 prices.
- (b) The exchange rate is US $$1.00 = \text{Cedi } 1,700 = \text{¥}110 \text{ (as of December } 1996).}$
- (c) Construction works will be executed on a full contract basis through competitive bidding. The construction machinery and equipment required for construction will be provided by the contractors themselves. Therefore, the depreciation cost of machinery and equipment is considered in the estimate of construction unit rates.
- (d) The unit rates of the works are divided into the foreign and local currency portions, The respective currency portions basically include the following costs:

Local currency portion : local labour cost, cost of local materials, and

machinery, inland transportation cost, etc.

Foreign currency portion: foreign labour cost, cost of imported materials, and

machinery, contractor's general expenses, etc.

- (e) The unit rates of the works are estimated at the December 1996 price level on the basis of current prices prevailing in Ghana and data obtained from similar projects such as the Dawhenya Irrigation Project and Kpong Irrigation Project.
- (f) Engineering services cost is estimated at 15% of the direct construction cost. Administration cost of the implementing agency is estimated at 5% of the direct construction cost.
- (g) Physical contingency, estimated at 10% of the direct construction cost and related costs, is included in the project cost of both foreign and local currency portions.
- (h) Price contingency is calculated on the basis of an annual escalation rate of 2.5% for the foreign currency portion and 25% for the local currency portion, based on the Quarterly Digest published by MOFA in March 1995 for the local currency and "G-5 MUV Index" of the World Bank for the foreign currency.

The following is a summary of the respective project costs thus estimated:

Summary of Project Cost

					(Unit: Ced	is million)
Item -	Ashaiman	Aveyime	K-Torkor	Mankessim	Okyereko	Total
(1) Direct Construction Cost*1	887	1,852	4,400	2,350	1,761	11,250
(2) O & M Equipment*2	319	113	176	150	148	906
(3) Engineering Services*3	133	278	660	353	264	1,688
(4) Administrarion Cost*4	44	93	220	118	88	563
Sub-total	1,383	2,336	5,456	2,971	2,261	14,407
(5) Physical Contingency*5	89	185	440	235	176	1,125
Sub-Total	1,472	2,521	5,896	3,206	2,437	15,532
(6) Price Contingency	490	1,055	1,896	671	759	4,871
<u>Total</u>	<u>1,962</u>	<u>3,576</u>	<u>7,792</u>	<u>3,877</u>	<u>3,196</u>	<u> 20,403</u>
Cost per ha in Cedis 1,000	35,036	37,642	50,271	45,081	39,457	43,135
Cost per ha in US\$	20,609	22,142	29,571	26,518	23,210	25,374

- *1 Cost of training facilities is included in the Ashaiman and Okyereko projects.
- *2 Cost of bus and backhoe is included in the Ashaiman project only.
- *3 15% of direct construction cost.
- *4 5% of direct construction cost.
- *5 10 % of direct construction cost.

(2) O&M Cost

The O&M cost for the Project consists of (i) administration cost such as salary of project staff concerned and operation cost of the PM office, (ii) O&M cost for pumps and pumping stations, (iii) O&M cost for the command area, like cost for running, repair and maintenance of O&M equipment, labour cost for repair and maintenance works, material cost for repair and maintenance works, and contract cost for repair which could not be made by farmers' organisation. These costs were estimated for the respective projects as summarised below:

O&M Cost

				(Unit:	Cedi 1,000)
Description	Ashaiman	Aveyime	K-Torkor	Mankessim	Okyereko
(1) Administration Cost	4,200	4,200	4,200	4,200	4,200
(2) O & M of Pumps	-	23,800	62,100	32,800	14,200
(3) O & M of Command Area	3,629	4,326	4,575	2,759	3,309
Total	7,829	32,326	70,875	39,759	21,709
Cost per ha in Cedi	139,800	340,300	457,300	462,300	268,000
Cost per ha in US\$	82	200	269	272	158

10. Economic and Financial Evaluation

The objective of the project evaluation is to assess the economic and financial feasibility of the Rehabilitation of Irrigation Projects in the Republic of Ghana. For the economic evaluation, three measures of project worth, namely, economic internal rate of return (EIRR), benefit-cost ratio (B/C) and benefit minus cost (B-C) were examined. In addition, a sensitivity analysis in terms of EIRR was made to evaluate the economic viability of the Project against possible changes in project costs, benefits, and build-up period. For the financial evaluation, the financial capability of the farmers' societies and the capacity to pay of the farmers were analysed. The indirect benefits and socio-economic effects, which would impact on the regional and national economy, were also studied briefly.

(1) Economic Evaluation

EIRR of each project was estimated as shown below. The Ashaiman project indicates the highest EIRR, were followed by the Kpando-Torkor project. In addition, B/C and B-C at a discount rate of 10% were also estimated, and the result are summarised below:

Projects	EIRR	B/C *	B-C *
	(%)		(Cedis Million)
Ashaiman	23.2	2.46	1,112
Aveyime	15.7	1.53	1,041
Kpando-Torkor	16.9	1.61	2,849
Mankessim	14.5	1.38	1,065
Okyereko	13.0	1.28	530
Whole Project	16.0	1.55	6.597

^{*} Discount rate: 10%

In addition, project sensitivity in terms of EIRR was analysed in respect of changes in project costs and benefits. The Ashaiman project is still marginal if the costs increase 20% and the benefits decrease 20%, while the Okyereko project is less marginal under the same condition as the Ashaiman project.

(2) Financial Evaluation

In order to assess the capacity to pay of farmers for the irrigation services fees, an analysis of their farm budget was made under the future "with project" condition. The result of analysis is as follows:

			(Un	it: Cedis 1,0	00/farmer)
Items	Ashaiman	Aveyime	K-Torkor	Mankessim	Okyereko
(Holding Size: ha/farmer)	(0.45)	(1.00)	(0.40)	(0.40)	(0.60)
 Gross Income*1 	4,761	9,037	5,221	4,243	5,730
2) Gross Outgoing*2	4,478	5,989	4,002	3,487	4,955
Capacity to Pay	<u>283</u>	<u>3,048</u>	1,219	<u>756</u>	775
Annual Repayment of Irrigation S	Service Fees				-
Annual Ó&M Cost	24	284	170	162	124
Annual Replacement Cost*3	120	620	509	516	287
Total	<u>144</u>	<u>904</u>	<u>679</u>	678	411
% to Capacity to Pay					
Annual Ó&M Cost	8%	9%	14%	21%	16%
Annual Replacement Cost	42%	20%	42%	68%	37%
Total	<u>51%</u>	<u>30%</u>	<u>56%</u>	<u>90%</u>	<u>53%</u>

^{*1} Non-farm income decreases 50% from present condition.

The result of analysis shows that the capacity to pay or net reserve of farmers would increase remarkably in the future "with project" condition compared to the present condition. As seen in the above table, the annual irrigation service fees occupy 30 - 50% of their capacity to pay, except for the Mankessim project. From this result, it may be concluded that the payment of annual irrigation service fees after implementation of the Project will be possible for the farmers in the 4 projects, excluding Mankessim. In the case of the Mankessim project, the

^{*2} Living expenses increase 30% from present condition.

^{*3} Procurement cost / Useful life Note: 1996 Constant Prices

payment of irrigation service fees will hinder further improvement and growth of their living standards, though the amount of service fees is within their capacity to pay. It will be necessary therefore to give some subsidy to the farmers in the Mankessim project.

In addition, the farmers' capacity to pay of the irrigation service fees was studied on the basis of their intention on the amount to be paid. At a public meeting, the following amounts were accepted by the farmers.

	Ashaiman	Aveyime	K-Torkor	Mankessim	Okyereko
Amounts accepted by the farm					
Cedis/ha/season	100,000	263,500	375,000	250,000	100,000
Cedis/year/farmer	90,000	527,000	300,000	200,000	120,000
Holding size of a farmer (ha)	0.45	1.00	0.40	0.40	0.60

^{*} November 1996

As seen in the above table, all irrigation service fees estimated by the Study Team are over the amounts accepted by the farmers. Although the result of farm budget analysis shows a possibility to pay full amount of irrigation services fees by all farmers, the societies will have a difficulty to collect these fees fully from the farmers. Therefore, it will be necessary to fill the gap by the government subsidy.

In order to estimate reasonable amount of irrigation service fees and the Government's subsidy from the standpoint of the capacity to pay of farmers, farmers' intention and the Government's development budget, the following case studies were made: i) all replacement costs are subsidised by the Government, and farmers pay only annual O&M costs; ii) farmers pay the allowable amounts accepted at the public meeting; iii) farmers pay annual O&M costs and 30% of replacement costs; iv) farmers pay annual O&M costs and 50% of replacement costs. Based on the result of the studies, it is recommended to adopt the following subsidy for each project, though the amount of subsidy should be decided by the Government.

tament make manifectur forestensive	Ashaiman	Aveyime	K-Torkor	Mankessim	Okyereko		
Holding Size (ha/farmer)	0.45	1.00	0.40	0.40	0.60		
Capacity to Pay of Farmers							
(Cedis 1,000/year/farmer)	<u>283</u>	3,048	1,219	<u>756</u>	<i>1</i> 75		
Proportion of subsidy							
Farmers							
O&M Cost	100%	100%	100%	100%	100%		
Replacement Cost	50%	100%	50%	30%	50%		
Subsidy							
O&M Cost	0%	0%	0%	0%	0%		
Replacement Cost	50%	0%	50%	70%	50%		
Irrigation Service Fees (Cedis 1,000/year/farmer)							
O&M Cost	24	284	170	162	124		
Replacement Cost	60	. 620	255	155	144		
Total	<u>84</u>	· <u>904</u>	<u>425</u>	317	<u> 268</u>		
% to Capacity to Pays	30%	30%	35%	42%	35%		
Allowable Amounts of Farmers	*[
(Cedis 1,000/year/farmer)	90	527	300	200	120		

^{*1} Amounts accepted by farmers at public meeting.

Note: 1996 Constant Prices

The farmers in the Aveyime project area will have a big payment capacity after

implementation of the rehabilitation project, while the Mankessim farmers will have a small capacity. It is recommended that full amount of irrigation service fees including annual O&M costs and replacement costs will be imposed on the farmers in the Aveyime project, and a considerable amount of subsidy will be provided to the farmers in Mankessim. As for the other 3 projects, a half of replacement cost is to be subsidised by the Government in order to secure successful O&M by the societies.

With the exception of the Aveyime project, all estimated irrigation service fees are over the allowable amounts accepted by the farmers at the public meeting, but these amounts are negotiable with farmers. They have judged these allowable amounts mainly based on the crop income obtained from the present irrigation farming in the project areas. However, the projects will provide complete and upgraded irrigation systems with powerful extension services to the farmers, and their crop incomes under the projects will increase over the farmers' estimates made on the basis of the present condition. The project executing agency should explain to them to get their full understanding on the irrigation service fees.

If the above government subsidy is provided to the projects, the estimated amounts would account for 3 - 20% of the government's development expenditures for agriculture (including forestry and fisheries) or 0.2 - 1.2% of total development expenditures for economic services, and it may be possible for the Government to invest these amounts.

11. Conclusions and Recommendations

(1) Conclusions

The Economic Internal Rate of Return (EIRR) of the priority projects ranges from 13% to 23.2%, and even in the case of the whole Project, it is 16%. It can be said that the Project is economically viable from the viewpoint of national economy, and technically feasible. Through the feasibility study, the Project is justified as summarised below:

- (a) The function and productivity of each of the projects will completely be recovered by rehabilitation of all the project facilities, and these reactivated projects will contribute to the achievement of key policies stipulated in the Medium Term Agricultural Development Programme (MTADP) of Ghana.
- (b) The farm economy will remarkably be improved and also stabilised as compared with the "without project" conditions. From the financial point of view, large benefit will accrue for the beneficiary farmers in each of the project areas after implementation of the Project.
- (c) The present irrigation area will be expanded to 473 ha in total under the projects rehabilitation plan, and the number of beneficiary farmers will increase to 950

households in the whole project area.

- (d) The Project would create a demand for farm labour due to the increased farming activities, more intensive land use, and increase in agricultural production. In addition, the construction of the Project would increase employment opportunities in each project area. All these would contribute to activating the regional economy. Further, the employees under the Project will gain more experience, technical know-how and skills in various working fields, and these would be useful for similar developments in the rural area.
- (e) After implementation of the Project, income of farmers in the project areas is expected to increase considerably as a direct result of the increase in crop production. Such increase in income would contribute to improving farmers' living standards.
- (f) Future marketing activities in the project area will expand as compared with the present condition, because more farm products could be marketed by the farmers, and the proportion of sales to consumption would also increase.

In addition, the following conclusions on the project sustainability were obtained. The farmers' self-reliance in project implementation will also be one of the essential factors to achieve the project sustainability. At the public meetings held at each project site, the farmers showed some self-reliance, in particular with regard to the farmers' participation in the rehabilitation works, land acquisition in the project areas, and final levelling of the extension area.

As for O&M by the farmers themselves, all farmers have agreed with this as well as the increase in irrigation services fees after the rehabilitation. They have a positive attitude toward the project implementation, and it may be said that such farmers' attitude will be very helpful to achieve the sustainable O&M of the Project. Moreover, all farmers have accepted the strengthening plan of the farmers' societies necessary for handing-over of O&M, and the farmers' positive participation in its implementation is expected.

(2) Recommendations

Because the projects rehabilitation will contribute to the national food security improvement, and realistic and practical approach to the achievement of the key polices set forth in MTADP, it is recommended to implement the Project as early as possible.

In addition, GIDA has a programme to transfer the O&M functions of the existing irrigation projects step by step to the farmers' organisations after reactivation of these existing projects. The key measures for successful promotion of this programme are to rehabilitate the deteriorated existing irrigation facilities as the first step and to establish a suitable water management plan and O&M system of the projects together with strengthening of the farmers' or-

ganisations through training and support from the government institutes concerned.

In order to meet these purposes and to achieve the sustainable O&M of the Project, the executing agency should undertake the following activities:

Activities up to the end of the rehabilitation works

- 1) Training of staffs involved in all of the project implementation stages including supervision of rehabilitation works, handing-over of O&M, support services for O&M, extension of irrigation farming, strengthening of the farmers' societies, improvement of marketing and credit, etc.
- 2) Training of the farmers and leaders of the societies in the project area
- 3) Strengthening of the organisational structure and staffing of the executing agency
- 4) Strengthening of the farmers' societies
- 5) Strengthening of the extension activities for irrigation farming

Activities after the rehabilitation works

- 1) Continuous support services for O&M, irrigation farming, and activities of the farmers' societies
- 2) Periodical monitoring and evaluation of the farmers' O&M works
- 3) Follow-up training of the farmers and staffs concerned
- 4) Financial support to the farmers for replacement of equipment

These are all prerequisite factors not only for achievement of the Project sustainability but also for implementation of the Project itself. For the activities up to the end of the rehabilitation works from items 1 to 5, the executing agency should start them immediately after the commencement of the rehabilitation works. In addition, it is recommended to prepare manuals for O&M of irrigation facilities as well as for irrigation farming practices for each crop proposed in this plan by the end of the rehabilitation works.

For the projects having pumping irrigation facilities, a considerable amount of replacement cost for their equipment will be required. However, repayment of this cost by the farmers will impede the improvement and growth of their living standards, even if they will have a good income from irrigation farming. It will be necessary that the Government give some subsidies on this replacement cost to the farmers.

THE STUDY ON THE REHABILITATION OF IRRIGATION PROJECTS IN THE REPUBLIC OF GHANA

SUMMARY TABLE (1/2)

rks	de											al inal nage canal	rainage canal e pe		ur cost. etc.	famers	aou	er 1996		*		nterval	If the facilities are rehabilitated by GIDA, farmers will agree to it.	olemental		Out of them, 2 its will be used for experimental fields. by IDC at Ashaiman project.		
Remarks	See Location Map											Mc.: Main canal Lc.: Lateral canal Md.: Main drainage canal	Ld. : Lateral drait Mp.: Main pipe Lp. : Lateral pipe		Including labo	Collected from farmers	Source: PM of	As of December 1996		Farm interview survey by the Study Team.		To imigation interval too.	*: If the facilities are rehabilitated by G farmers will agree	Including supplemental irrigation.		used for exper by IDC at Ast project.		
Total/ Average				,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	1.021	157			<u> </u>											79% 63% 69%	26%	%98 %98	56% 44%			71 C / f		954 0.49 hu/lanvily
Okyereko	Coastal Savannah	Lowland Central Region	1976 - 1988	Coastal Savannah Zone 750 - 1,270 mm		01	A!) suitable	Wet Dry - Rice	53 % 22 ha 0.32 ha	Reservoir Need of suppl.	water 17.6 km2 (Ayensu river) Gravity irrigation	Dam Mc, (1,3km) Lc, (2,8km)	Md. (2km) Ld. (2km) Road (7km) Office (1)	Storage 11) Dam: good	Canals: serious Not enough Cedis 163 940/ha/vear	Ceois 105,540/III/yeu	Cedis 50,400/ha/crop 50%	Established (1994) 1 person	Salinity problem	100% 50% 70%	10%	%09 %09	70%.	Rice, tomato, okra onion 200% 1330 of GIDA.	Gravity irrigation Fixed pump station - Continuous irrigation	95 ha - Pump & pump house - Movable pumps & - Intake facility - Pumps & pump house - Movable pumps & - Intake facility - Pumps & pump house - Intigation system - Coundation works - Pumps and pump - Irrigation system - Sprinkler system - Sprinkler system - Sprinkler system - Sprinkler system - Soil conservation - Sprinkler system - Soil conservation - Putilitiess - Buildings - Buildi	res of me map min or project and for	135 0.60 ha/family
Mankessim	Coastal Savannah	Undulating area Central Region	1974 - 1981	Coastal Savannah Zone 750 - 1.270 mm	256	89	Not s paddy	Wet Dry S.potato Vegetables	109 % 26 ha 0.30 ha	Reservoir & pumps Mostly no water			- Mp. (900m) - Lp. (350m) Road (3km) Office (1)	Dan:: good	Pump: serious Not enough	Cedis 300,940/nayear	Cedis 99,400/ha/crop 100%	Established (1987)		80% 55% 50%	17%	33%	%88% 11%	Watermelon, onion eggplant, okra 200%	- Fixed pump station - Fixed main & lateral pipes - Movable sprinkler - Rotational irrigation (6 days)	86 ha - Intake facility - Pumps and pump houses - Sprinkler system - Soil conservation - Buildings	ting body of O&M of the P	216 0.40 ha/family
Kpando-Torkor	Transitional Zone	Sloping area Volta Region	9-1976	Transitional Zone 1.270 - 1.500 mm	356	40	Restricted suitable ; 268 h	Wet Dry	33 % 13 ha 0.11 ha	stua	Sprinkler irrigation			Serious	Not enough	Cedis 701,960/ha/year	Cedis 260,400/ha/crop 100%	Established (1974)	Land degradation	93% 93% 87%	, , , , , , , , , , , , , , , , , , ,		> %001	Okra, tomalo, onion 200% 200%	6-movable pump Fixed main & lateral pipes Movable sprinkler Rotational irrigation (6 days)	Movable pumps & foundation works Sprinkler system Soil conservation works - Buildings	rojjive as wer as me jange rmers' Sacieties. A srengthened as an execu	388 0.40 ha/family
Aveyime	Coastal Savannah	Lowland Volta Region	1962 - 1975	Coastal Savannah Zone 750 - 1,270 mm	150	63	ble for e:7 ha	Wei Dry Rice Rice	91 % - ha - ha	imps ofeins	- Gravity irrigation		m) n) kn) 2)	Storage (1)	No activity	Cedis 279.020/ha/year			Incidence of water- borne diseases	1005/r 735/c 605/c		7%	6797 3364	Rice, tomato, okra nitora onitor 200%	- Intake by pumps - Gravity irrigation - Confineus irrigation	95 ha - Pump & pump house - Irrigation system - Druinage system - Sprinkler system - Fami road network - Buildings	mennik aj me Suzzi neakranike ja romster aj O&M to the fai ciety will be improved an	95 1.00 ha/family
Ashaiman	Coastal Savannah	Lowland Great Acera	1966 - 1968	Constit Savannah Zone 750 - 1,270 mm	148	130	Not suitable for upland crops : 6 ha	Wel Dry Rice Okra	.42 %- .59 ha .0,49 ha	er/dam เงที่age	82.4 km2 Gravity irrigation		(Storage (1) Garage (1) Dry yard (1) Serious	Relatively good	Cedis 260,400/ha/year	Cedis 50.400/h::/crop 12.3%	Established (1983)	Salinity problem Degradation of down-	70% 15% 70%	50%	25%	15%	Rice, okra 200%		56 ha - Irrigation canal system - Drainage system - Farm road network - Buildings including	improvement and strengthening executed for successful transfer The evisting farmer's society wi	120 0.45 ha/fanxily
Projects	(1) Location & topography	(2) Administration	(3) Project implementation	(4) Climate (a) Agro-ecological zone (b) A sversop annual pinital	ect area Potential area	urea nilv		(2) Present agriculture (a) Cropping senson & main crops	b) Cropping intensity c) Total irrigated area/year that d) Total irrivated area/lantiwhat	(3) Present irrigation (a) Water source (b) Water balance study	c) Reservoir (catchment arca) d) Irrigation method	(4) Main project facility (a) Irrigation & drainage system	b) Farm road & buitkings	c) Deterioration of facility	(5) Present O&M	(6) O&M costs of GIDA (1995) (7) Imigation service fees	a) Amount (1995) b) Payment railo	(8) Agricultural support services a) Farmers society b) Events society		(10) Farmers requests for support services a) Rehabilitation of irri, facility b) Supply of farm inputs c) inp. of credits system	(11) Farmers' satisfaction of irrigation supply a) Amount of water supplied Satisfied	Not satisfied b) Time of supply Satisfied	(12) Farmers' intention of O&M transfer No	(1) Agricultural development plun a) Proposed crops b) Cropping intensity	(2) Rehabilitation plan of facility a) Trigation plan	dependability) of facility		a) Family number b) Land holding size per timily
,				า ริงอะหลา	<u> </u>		-	1	·				I do noitibn	oO tnosor				<u> </u>	<u> </u>		<u> </u>				તકવિ (roitstilidsd9A	Έ	

THE STUDY ON THE REHABILITATION OF IRRIGATION PROJECTS IN THE REPUBLIC OF GHANA SUMMARY TABLE (2/2)

195
b) GIDA project office - Rehabilitation (nu.) - (no.)
283 20 120 140
Environment conservation and monitoring plan Reclamation of salinity Reclamation of salinity Reclamation of salinity Rangement of Rangement of Rangement of Rangement of Water quality of down- stream Salinity condition Farmers health Farmers health
(1) Total project Rehabilitation (2) Total project cost (Cedis Million) 1.962 (Cedis Million/ha) 35.0 (996 constant prices (Cedis Million) 1.472
23.2%
UDC is essential as a project activities are core institute for stopped and farm research and extension income of furners is works, training for low. Farmers strongly successful implemen request possible early fution of O. & M. rehabilitation of a transfer and strengthen project, and could be ing of GIDA as well as contained farming of furners' societies.
66 persons 0 persons snosrad 6
83 (%)
(%)
100 (%)
introuduction of import Desire of cu crops and upland crops hot pepper; carrot
1.0 acre/family 100% 2.5 acre/family 3.0 acre/family
100 (%)
Cedifacte/season 20,000: - Cedifacte/season 24,000: - Cedifacte/season 34,000: - Cedifacte/season 34,000: - Cedifacte/season 34,000: - Cedifacte/season 34,000: - Cedifacte/season 40,000: 92,4 % Astreed
GIDA land 100% GIDA land 82ha Private land 13ha figured to release it.)
120 families - families

THE STUDY ON THE REHABILITATION OF IRRIGATION PROJECTS IN THE REPUBLIC OF GHANA

MAIN REPORT

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ABBREVIATIONS

1. Organisations/Names

ADRA
AGSAC
AGSAC
ASRP
AGRICUltural Sector adjustment Credit
ASRP
Agricultural Services Rehabilitation Project
CEDEP
CEIDA
Centre for the Development of People
Canadian International Development Agency

COCOBOD Ghana Cocoa Board

CUSO Canadian University Students Overseas

DA District Assembly

DCA Development Credit Assembly DFR Department of Feeder Road

DPBU District Planning and Budgeting Unit DWM December 31st Women's Movement

EAP Environmental Action Plan

EIA Environmental Impact Assessment
EIRR Economic Internal Rate of Return
EIS Environmental Impact Statement
EPA Environmental Protection Agency
EMP Environmental Management Plan

FY Financial or Fiscal Year

FAO Food and Agriculture Organisation of the United Nations

GAPVOD Ghana Association of Private Voluntary Organisations in Development

GDP Gross Domestic Products

GEPC Ghana Export Promotion Council
GFDC Ghana Food Distribution Corporation
GIDA Ghana Irrigation Development Authority

GOG Government of Ghana

GTZ Ghana Technical Cooperation Agency
IAPSO Inter-Agency Procurement Services Office
ICOUR Irrigation Company of the Upper East Region

ICRImplementation Completion ReviewIDCIrrigation Development CentreIEEInitial Environmental ExaminationJICAJapan International Cooperation Agency

MLG Ministry of Local Government and Rural Development

MOF Ministry of Finance

MOFA Ministry of Food and Agriculture MRH Ministry of Road and Highways

MTADP Medium Term Agricultural Development Strategy

MTR Mid-Term Review

NORRIP Northern Region Rural Integrated Project

NPV Net Present Value

PAMSCAD Program of Actions to Mitigate the Social Costs of Adjustment and

Development

PCC Project Co-ordination Committee PCU Project Co-ordination Unit

PNDC Provincial National Defence Council

PPMED Policy Planning, Monitoring, and Evaluation Department

PU Project Unit

SOE Statement of Expenditure
SAC Structural Adjustment Credit
SPAC Sub Project Approval Committee

UNESCO United Nations Educational, Scientific and Cultural Organization

USADEP Upper Region Agricultural Development Project

Volta River Agricultural Development Project VORADEP

Volta River Authority VRA

World Bank WB

2. Others

EIRR : Economic Internal Rate of Return В : Benefit : Elevation above Mean Sca Level C Cost

: Gross Domestic Product D : Water Depth **GDP** : Gross National Product DFL : Design Flood Level GNP O&M : Operation and Maintenance dia : Diameter

: Reduced Distance RD : Equation Ea

Ref. : Reference Fig. : Figure

ABBREVIATIONS OF MEASUREMENTS

Area

Length Time = Second cm^2 = Square centimetre mm = Millimetre m^2 = Square meter min = Minute cm = Centimetre ha = Hectare = Meter h = Hour

 km^2 = Square kilometre = Day km = Kilometre d

= Year

Other Measures Electrical Measures Volume

 cm^3 W = Cubic centimetre % = Percent = Watt = Degree kW = Kilowatt lit = Liter = Minute

 m^3 = Cubic meter MW = Megawatt MCM = Million cubic meter = Second kWh = Kilowatt hour

°C = Degrees Celsius = Volt

Currency and Others Derived Measures Weight

Cedis = Ghana's Currency $m^3/sec = Cubic meter per second$ mg = Milligram US\$ = US Dollar

lit/sec = Litre per second g = Gram Y = Japanese Yenkg = Kilogram lit/s/ha = Litre per second per hectare

ton = Metric ton md = Man day M/M = Man Month

CONVERSION FACTORS

To Metric System From Metric System = 2.54 cm= 0.394 inch1 inch 1 cm = 30.48 cm1 ft = 3.28 ft1 m = 1.609 km1 mile = 0.621 mile1 km $= 0.0929 \text{ m}^2$ 1 cm^2 = 0.155 sq.in1 sq.ft = 2.471 acres= 0.4047 ha1 acre 1 ha $= 0.01 \text{ km}^2$ $1 \, \mathrm{km}^2$ $= 100 \, \text{ha}$ 1 ha $1 \text{ sq.mile} = 2.59 \text{ km}^2$ $1 \, \mathrm{km}^2$ = 0.386 sq.mile = 28.32 lit $1 \, \mathrm{cm}^3$ = 0.0610 cu.in 1 cu.ft $= 0.0283 \text{ m}^3$ 1 cu.ft = 35.3 cu.ft.l m3 $1 \text{ acre-ft} = 1,233.5 \text{ m}^3$ 10^{6}m^{3} = 811 acre-ft = 0.000984 long ton $1 \log \tan = 1,016.05 \log$ 1 kg $= 0.0283 \text{ m}^3/\text{s}$ = 35,3 cusec 1 cusec $1 \text{ m}^3/\text{s}$