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JAPAN INTERNATIONAL COOPERATION AGENCY (JICA)

DAR ES SALAAM CITY COMMISSION THE UNITED REPUBLIC OF TANZANIA

THE STUDY ON THE SOLID WASTE MANAGEMENT FOR

DAR ES SALAAM CITY

FINAL REPORT VOLUME II

MAIN REPORT FOR THE MASTER PLAN

SEPTEMBER 1997

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DAR ES SALAAM CITY COMMISSION THE UNITED REPUBLIC OF TANZANIA

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THE STUDY ON THE SOLID WASTE MANAGEMENT FOR DAR ES SALAAM CITY

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PREFACE

In response to the request from the Government of the United Republic of Tanzania, the Government of Japan decided to conduct the Study on the Solid Waste Management for Dar es Salaam City in the United Republic of Tanzania and entrusted the study to the Japan International Cooperation Agency (JICA).

JICA sent to Tanzania a study tea headed by Mr. Susumu Shimura, KOKUSAI KOGYO CO., LTD., three times between February 1996 to August 1997.

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The team held discussions with the officials concerned of the Government of Tanzania, and conducted filed surveys at the study area. After the team returned to Japan, further studies were made and the present report was prepared.

I hope that this report will contribute to the promotion of the project and to the enhancement of friendly relations between our two countries.

I wish to express my sincere appreciation to the officials concerned of the Government of the United Republic of Tanzania for their close cooperation extended to the team.

September, 1997

Kimio Fujita President Japan Internatinal Cooperation Agency

Mr. Kimio Fujita President Japan International Cooperation Agency

Dear Mr. Fujita

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Letter of Transmittal

We are pleased to submit to you the report on the study of Solid Waste Management for Dar es Salaam City in the United Republic of Tanzania.

This report contains the urban environment sanitation study, the solid waste management master plan until the year 2005 and the feasibility study on the first priority projects which cover 39 wards in Dar es Salaam.

The urban environment sanitation study identified the importance of solid waste management in various public services after assessing the present sanitary condition of Dar es Salaam.

The master plan comprises the forecast of future waste generation, planning framework with phased goals / targets / strategies, technical system and institutional system. Since the improvement of the institutional system is required to materialize the master plan and to establish a sustainable solid waste management system, eight items proposed on improvement of the institutional system, including establishing the independent solid waste management authority, were recommended.

The feasibility study was conducted on the first priority project consisting of improvement of refuse collection and transportation system, construction of the new Kunduchi disposal site, improvement of the maintenance workshop, etc. The project was evaluated from financial, economical, technical, social and environmental views. It found it would be feasible in all aspects.

Four pilot projects were conducted during the study. One of them, the enhancement of public awareness which was so called "Beautify Your City" campaign provoked response from many citizens.

We wish to take this opportunity to express our sincere gratitude to your Agency, the Ministry of Foreign Affairs, the Ministry of Health and Welfare and the Environmental Agency. And in the United Republic of Tanzania, we also wish to express our deep gratitude to the Prime Minister's Office, Dar es Salaam City Commission, the Embassy of Japan and the JICA office in the United Republic of Tanzania.

Finally, we hope that this report will help to enhance the solid waste management and the urban environment sanitation in Dar es Salaam

Respectfully,

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Susumu Shimura Team Leader The Study of the Solid Waste Management for Dar es Salaam City in the United Republic of Tanzania

The Study on The Solid Waste Management for Dar es Salaam City

List of Volumes

Volume I	Executive Summary
Volume II	Main Report for the Master Plan
Volume III	Main Report for the Feasibility Study
Volume IV	Annex
Volume V	Data Book

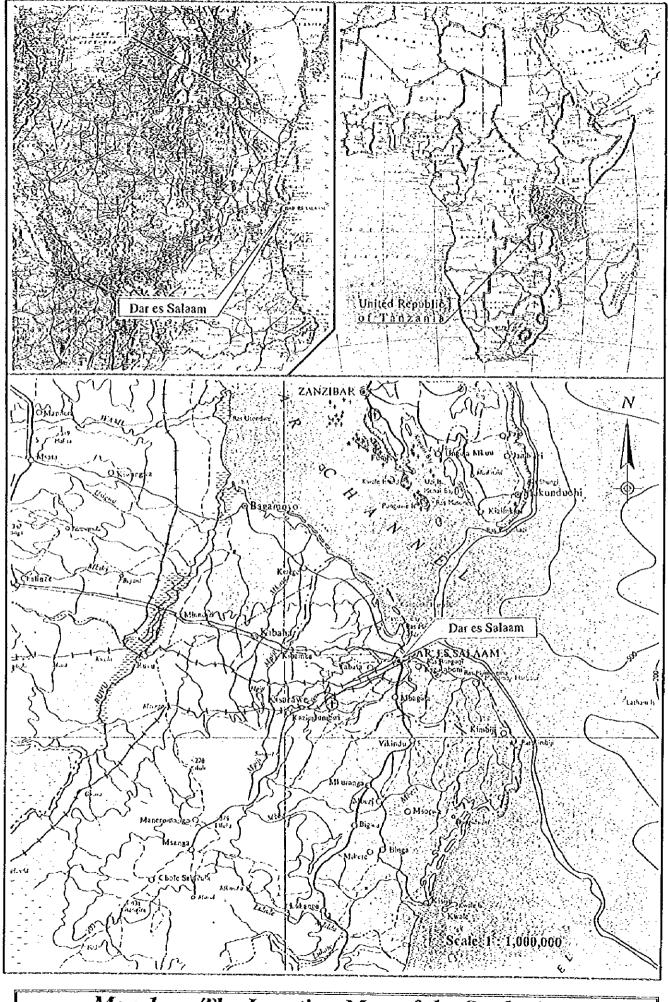
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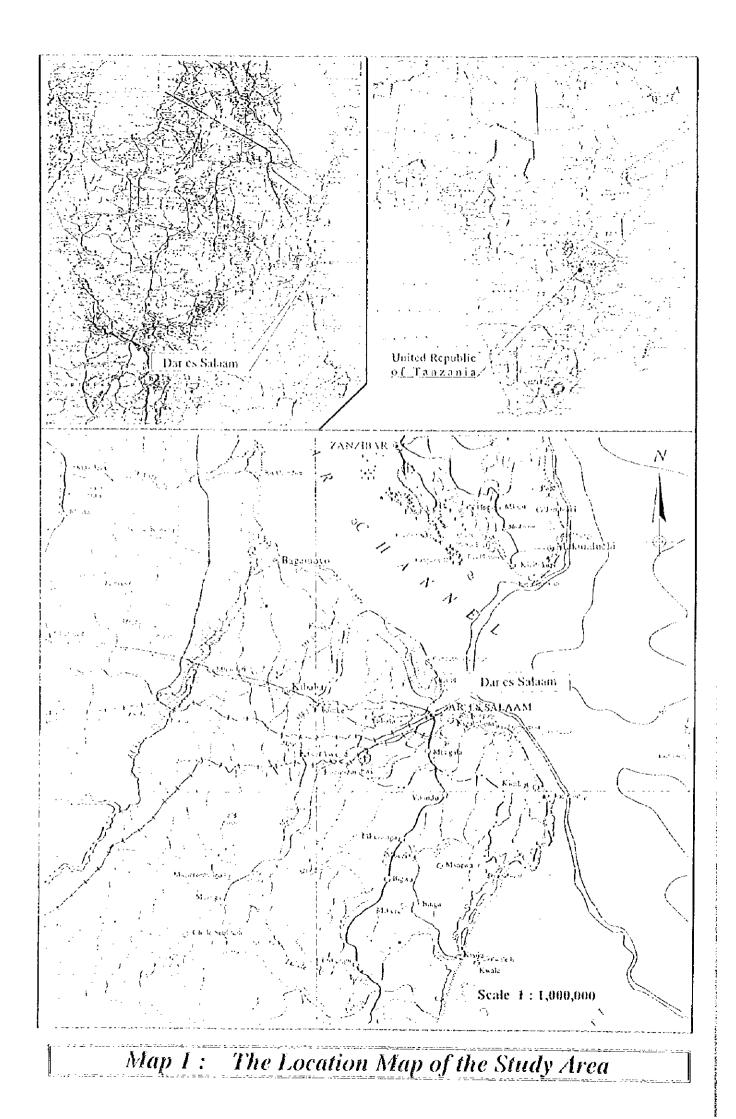
This is the Main Report for the Master Plan.

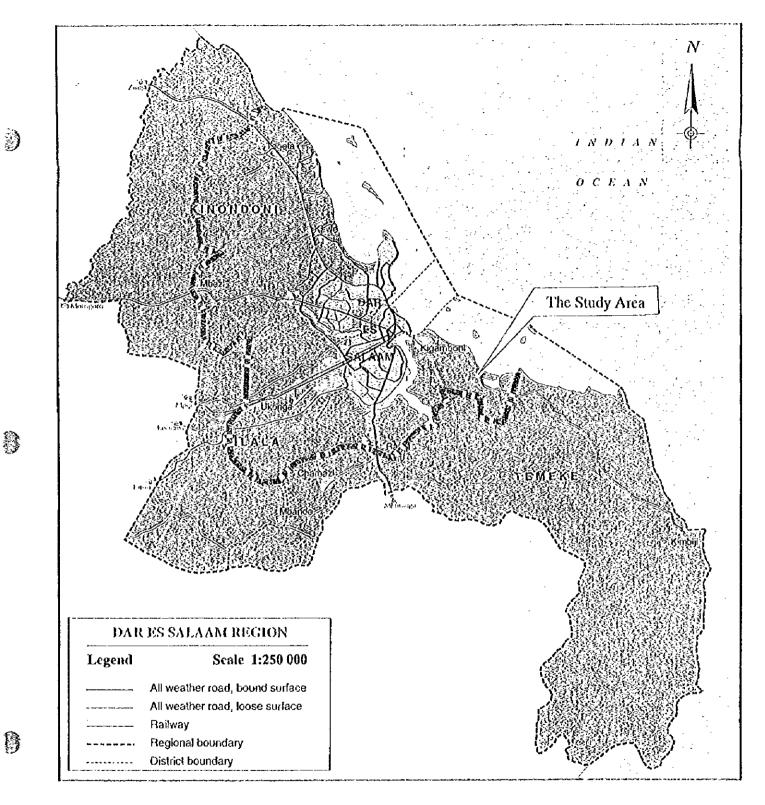
In this report, the project cost is estimated using the February 1997 price and at an exchange rate of 1US\$ = 120.85 Japanese Yen = 597.8 Tanzanian Shilling



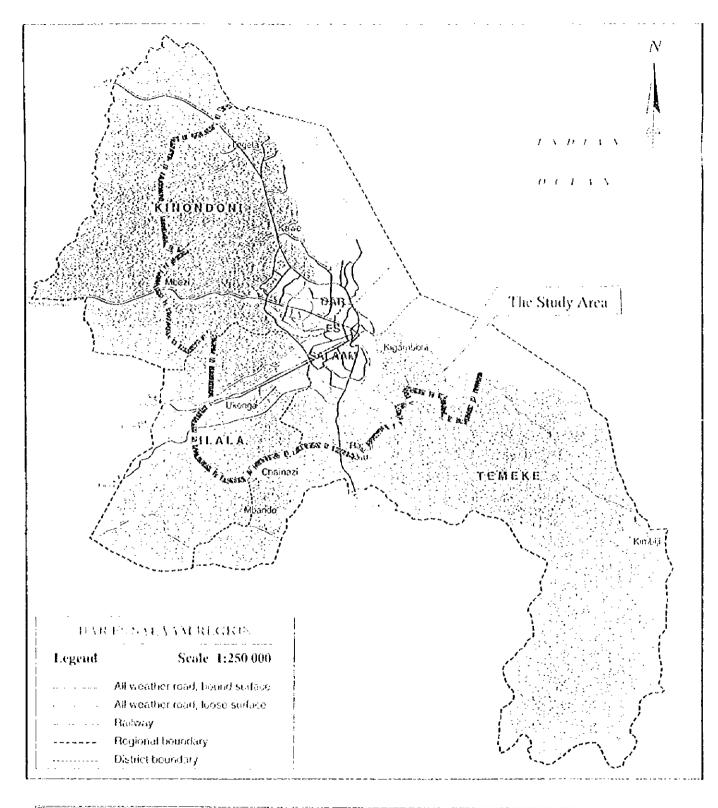
Map 1: The Location Map of the Study Area

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The Location Map of the Study Area *Map 2 :*

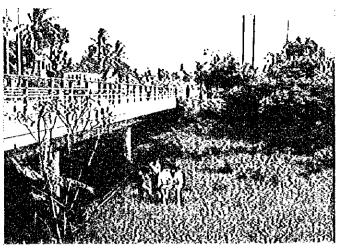


Map 2: The Location Map of the Study Area



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A member of staff from UCLS is taking a water sample at Vingungunti.



Measuring the water quality of the Msimbazi River.



Taking the noise level at the intersection of Bagamoyo Road and Morocco Road.

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Traffic values curves being conducted	

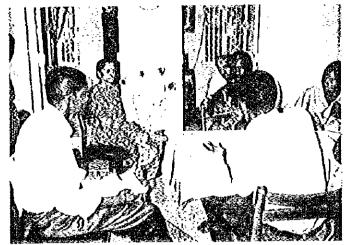
Traffic volume survey being conducted.



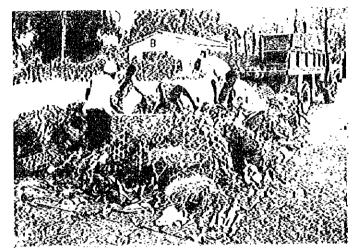
Measuring the air with a gas detection tube.



Taking a soil sample at Vingunguti for soil contamination analysis.



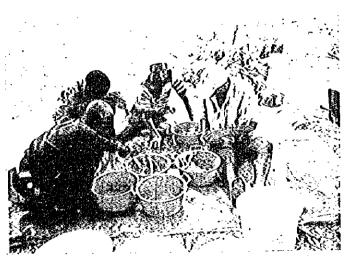
The Study Team explaining the Waste Amount and Composition Survey (WACS) to the residents of one of the sampling points in Upanga East



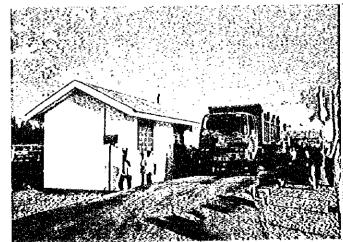
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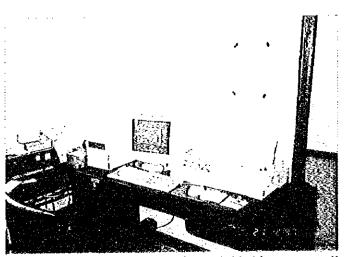
Samples of waste collected and brought to the waste composition analysis yard.



Waste composition analysis conducted at the yard near the Vingunguti disposal site during WACS.



The amount of disposal waste was measured by the weighbridge installed at the corner of Nyerere Road and Vingunguti Road.



The computer connected to the weighbridge stores all weighing data and provide us with various useful information.



Present condition of the New Kunduchi Disposal Site (Kunduchi New MECCO Quarry, south side).



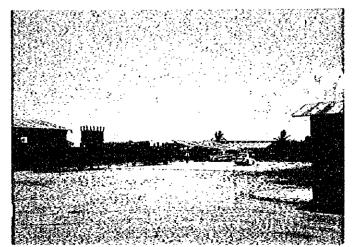
Nyercre workshop is to be improved as a centralworkshop.



Mwananyamala depot is to be a motorpool for the Kinondoni district.



DRIMP depot is to be a motorpool for the Ilala district.



Temeke district office is to be a motorpool for Temeke district.

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Cuttor of

The Study on the Solid Waste Management for

Dar es Salaam City

Preface Letter of Transmittal List of Volumes Location Map of the Study Area Plates

Plate 1: Urban Environmental Surveys

Plate 2: Waste Amount and Composition Survey

Plate 3: Present Condition of Proposed Locations of SWM Facilities

Contents

Page:

Contents	i
List of Tables	vii
List of Figures	xiii
Abbreviations	
Glossary	
Glossilly	

1 Introduction

-1

9

2

1.1 Background of the Study	1-1
1.2 Scope of the Study 1.2.1 Objectives of the Study	
1.2.2 Study Wastes	
1.2.3 Target year	1-2
1.3 Policies of the Study	
1.4 Key Assumptions	1-3
1.5 Work Schedule of the Study	1-5
1.6 Study Organisation and Persons Involved	1-6
1.6.1 Study Organisation	
1.6.2 Persons Involved	
1.6.3 Reports	
1.6.4 Technology Transfer	1-9

2 Profile of the Study Area

<u>_</u>	4
-م	£

2.1 The Study Area	2-1
2.2 Natural Conditions	2-1
2.2.1 Tanzania - Physical Features, Climate and Vegetation	2-1
2.2.2 Dar es Salaam	2-3

2.3 Social Conditions2-72.3.1 City Administration2-72.3.2 Community Structure2-132.3.3 Education2-142.3.4 Public Health2-162.3.5 Customs, Language and Religion2-222.3.6 Employment2-22
2.4 Population2-242.4.1 The Population Trend in Dar es Salaam Region2-242.4.2 Population Projection Method for the Study Area2-252.4.3 Estimated Population in 19962-25
2.5 Urban Structure 2-27 2.5.1 General Situation 2-27 2.5.2 Land Use Pattern 2-28 2.5.3 Transportation 2-30
2.6 Environmental Policy.2-332.6.1 National Development Plan.2-342.6.2 National Environmental Action Plan.2-342.6.3 Organisations Concerned.2-362.6.4 Legislation2-36
2.7 Economic Conditions2-372.7.1 National Economy2-372.7.2 Regional Economy2-412.7.3 Tax System and Utilities Charging System2-432.7.4 Financial Conditions of DCC2-50
2.8 Classification of the Study Area
3 Assessment of Current Urban Environment Sanitation 3-1
3.1 Environmental Measurement Surveys 3-1 3.1.1 Water Quality Survey in Rainy and Dry Seasons 3-1 3.1.2 Ambient Survey in Rainy Season 3-1 3.1.3 Noise, Vibration and Traffic Volume Survey 3-2 3.1.4 Soil Contamination Survey 3-4
3.2 Survey on Public Services Conditions related to UES. 3-5 3.2.1 Water Supply 3-5 3.2.2 Domestic Liquid Waste Management (LWM) 3-6 3.2.3 Solid Waste Management 3-10 3.2.4 Drainage and Flood Control 3-12 3.2.5 Road Condition 3-16 3.2.6 Market Conditions 3-18
3.3 Current Urban Environment Sanitation 3-23 3.3.1 Water Supply 3-23 3.3.2 Domestic Liquid Waste Management 3-24 3.3.3 Solid Waste Management 3-25 3.3.4 Drainage and Flood Control 3-26 3.3.5 Roads 3-26

9

٢

)

3

N. Mar

3.3.6 Market	
3.4 Assessment of Current UES	
3.4.1 Summary of Current UES Conditions	
3.4.2 Findings from Public Opinion Survey on UES	
3.4.3 Identification of the Importance of SWM in UES	
4 Field Surveys	4-1
4.1 Public Opinion Survey	
4.2 Waste Amount and Composition Survey	
4.2.1 Methodology	4-6
4.2.2 Waste Generation Amount Results	
4.2.3 Waste Composition Results	
4.3 Compost Market Survey	
4.4 Assessment of the Vingunguti Disposal Site	
4.5 Time and Motion Survey	4-22
4.6 Survey on Recycling System	4-23
4.6.1 Objectives	
4.6.2 General	
4.6.3 Recycling at Source and by Scavenging	
4.6.4 Recycling System for Main Waste Items 4.6.5 Possible Measures to Improve Recycling	
4.6.5 Possible Measures to Improve Recycling	
4.7 Survey on Scavengers	4-34
4.7.1 Objectives	
4.7.2 Content	
4.7.3 Scavenging at Vingunguti disposal site	
4.7.4 Scavenging at Other Places.	
4.7.5 Summary	
4.8 Survey on Private Collectors	
4.8.1 Private Contractors	
4.8.2 CBOs	
4.8.3 Individual Operators 4.8.4 Summary	4-41
•	
4.9 Installation and Operation of a Weighbridge	
5 Current Situations of Municipal Solid Waste Management	5-1
5.1 Background of SWM in DSM	5-1
5.1.1 History of SWM in DSM from 1987 till 1995	5-1
5.1.2 Review of Relevant Studies and Projects	5-3
5.2 Technical System 5.2.1 Discharge and Storage	5-4
5.2.1 Discharge and Storage	
5.2.2 Collection and Transportation	
5.2.3 Road Sweeping and Drain Cleansing	
5.2.4 Intermediate Treatment and Recycling 5.2.5 Final Disposal	
E O E Einel Disposel	くつ

6-1

7-1

5.2.6 Maintenance of Vehicles and Equipment	5-7
5.3 Institutional System	5-8
5.3.1 Administration and Organisation	
5.3.2 Legislation and Enforcement	
5.3.3 Financial Sources and Refuse Collection Charges	5-12
5.3.4 Privatisation and Contracting System	
5.3.5 Monitoring and Information Management System	
5.3.6 Human Resources Development	
5.3.7 Public Education and Co-operation	
5.3.8 Guidelines	5-25
5.4 Evaluation of Current MSWM	5-25
5.4.1 Waste Stream	5-25
5.4.2 Technical System	5-40
5.4.3 Institutional System	5-41
5.4.4 Changes in 1996, During the Study Period	

6 Pre-Conditions for a Master Plan

 6.1 Siting the Future Disposal Sites
 6-1

 6.2 Forecast of Future Waste Amount and Composition
 6-3

 6.2.1 Population Forecast
 6-3

 6.2.2 Waste Amount Forecast
 6-5

 6.2.3 Waste Composition Forecast
 6-6

 6.3 Other Pre-conditions
 6-9

 6.3.1 Financial Conditions
 6-9

 6.3.2 Economic Conditions
 6-14

 6.3.3 Conditions for Cost Estimate
 6-15

 6.3.4 Conditions for Cost Estimation
 6-15

7 Institutional System

7.1 Administration and Organisation 7.1.1 Integration of Functions	
7.1.2 Guidelines for the new administrative and organisation model	
7.2 Proposed Waste Management Authority	7-2
7.2.1 Administration and Financial Section	
7.2.2 District Operational Structure	
7.3 Staff Specification and Number of Personnel	
7.3.1 Rules and Organisational Structure of the Supervision and Monitoring	
7.3.2 Head Office of the Waste Management Authority	
7.3.3 Planning and Control Unit	
7.3.4 Public Relations (and Environmental Education) Section	
7.3.5 Legal Affairs Unit	
7.4 Legislation and Enforcement	
7.4.1 Guidelines for Legislation and Enforcement	
7.4.2 Procedures to be followed	
7.5 Financial Sources and Refuse Collection Charges	

7.6 Role of Private Sector	
7.6.1 Type of Operation System	
7.6.2 Conclusion	
7.7 Rules and Guidelines for Contracting out	
7.7.1 Guidelines, Specifications Payment Method	
7.7.2 Service Standards	
7.8 Monitoring and Information Management System	
7.9 Human Resources Development	
7.9.1 Needs of Human Resources Development	
7.9.2 Human Development Program	7-25
7.10 Public Education and Co-operation	7-30
7.10.1 Improvements in Refuse Collection and Disposal	
7.10.2 Public Education	
7.10.3 Informing of Proposed Institutional, Administrative and Legislative S	
Management Changes	
7.10.4 Conclusion	

8-1

8 Selection of an Optimum Technical System

3

9

8.1 Policy for Selection of an Optimum Technical System	
8.1.1 Criteria for Selection	
8.1.2 Selection Procedure of an Optimum Technical System	
8.2 Preconditions for Selection of Subsystems	
8.3 Identification of Potential Subsystems for DSM	
8.4 Screening Potential Technologies	
8.4.1 Discharge and Storage System	
8.4.2 Primary Collection	
8.4.3 Collection and Transportation System	
8.4.4 Street Sweeping System	
8.4.5 Intermediate Treatment System	
8.4.6 Recycling	
8.4.7 Final Disposal	
8.4.8 Maintenance of Vehicles and Equipment	8-53
8.5 Comparison of Refuse Collection and Transportation Vehicles Unit Cost	8-53
8.6 Selection of An Optimum Technical System	8-56
9 Evaluation of the Master Plan	9-1
9.1 The Municipal Solid Waste Management Master Plan	
9.1.1 Frameworks of the Master Plan	
9.1.2 The Municipal SWM Master Plan	

9.2 Conceptual Design and Cost Estimation	
9.2.1 Design Conditions	
9.2.2 Storage and Discharge System	
9.2.3 Primary Collection System	
9.2.4 Secondary Collection and Transportation System	

11

9.2.5 Final Disposal System	.9-23
9.2.6 Street Sweeping System	. 9-29
9.2.7 Maintenance Shop	
9.2.8 Motor Pool	
9.2.9 Administrative Expenses	.9-32
9.2.10 Project Cost Summary	.9-32
9.3 Financial Plan	.9-34
9.3.1 Alternative Options for the Financial Source	.9-34
9.3.2 Revenue Forecast.	
9.3.3 Case Studies for the Financial Plan	
9.4 Examination on the Master Plan by Pilot Projects	
9.5 Evaluation of the Master Plan	.9-44
9.5.1 Technical Evaluation	. 9-44
9.5.2 Social Evaluation	. 9-44
9.5.3 Environmental Evaluation	
9.5.4 Financial Evaluation	. 9-48
9.5.5 Economic Evaluation	
9.5.6 Overall Evaluation	
9.6 Initial Environmental Examination	. 9-51
9.6.1 Scoping of Environmental Impacts	
9.6.2 Summary of Relevant Factors for each EIA Item	
9.6.3 Works Required for EIA	
9.7 Implementation Plan	9-65

10 Other Studies

10-1

10.1 General Recommendation on Industrial Solid Waste Management	10-1
10.1.1 Present Conditions of ISWM	
10.1.2 Evaluation on the Present ISWM	10-12
10.1.3 General Recommendation	10-13
10.2 General Recommendation on Medical Solid Waste Management	10-15
10.2.1 Definition of Medical Solid Waste	10-15
10.2.2 Present Situation of Medical SWM in Dar es Salaam.	10-15
10.2.3 Evaluation on the Present MSWM and Suggested Corrective Measure	s 10-22
10.2.4 General Recommendation	10-24
.	

Appendix

pendix A: A-1

.

List of Tables

Page:
FAVC.

•

Tage.
Table 2-1: List of Wards within the Study Area
Table 2-2: Health Status Indicators for Tanzania
Table 2-3: Number of Institutions and Beds in different health sectors 2-17
Table 2-4: Number of Cumulative AIDS Cases in DSM Region (1985-1993) 2-18
Table 2-5: Percentage of Different Disease for Tanzania Mainland and DSM
Table 2-6: Breakdown of Employment by Main Sector 2-23
Table 2-7: Breakdown of Employment by Industries 2-24
Table 2-8: Population Change of DSM and Tanzania 2-24
Table 2-9: Estimated Population and Number of Households in the Study Area in 1996 2-27
Table 2-10: Summary of Roads in DSM
Table 2-10: Summary of Roads in DSM
Table 2-12: Variation in the Gross Domestic Product (at factor cost)
Table 2 12: Ralance of Payments during 1991 - 1995
Table 2-13: Balance of Payments during 1991 - 1995 2-39 Table 2-14: Total Debt Service and Debt Service Ratio in Tanzania 2-40
Table 2-15: Variation in Gross Regional Products for DSM during 1992 - 1994
Table 2-16: Composition Rate of Industrial Output Value in DSM in 1989 and 1990 2-42
Table 2-17: Composition in the Tax Revenue for the Central Government of Tanzania in the
Fiscal Year 1993/1994
Table 2-18: Income Tax Table as of July, 1996
Table 2-18: Income Tax Table as of July, 1990
1995/1996))
Table 2-20: Revenue in the General Budget of DCC in 1995
Table 2-20: Revenue in the General Budget of DCC in 1995
1995
Table 2-22: Variation of Revenue and Expenditure of the Central Government of Tanzania
from 1989 to 1996
Table 2-23: The Details of the Expenditure Details for the General Budget of DCC in 19952-54
Table 2-23: The Details of the Experiation Details for the General Budget of Dec in 1995b of Table 2-24: Classification of the Wards in the Study Area
Table 2-24. Classification of the Walds in the Study Alea
Table 3-1: Soil Analysis Data 3-4
Table 3-2: Types of Domestic LWM in DSM
Table 3-3: Location of Oxidation Ponds and Dumping Stations in DSM
Table 3-4: Summary of Pavement Condition
Table 3-5: Selected Markets for Surveying by District
Table 3-6: Market survey results (Ilala district)
Table 3-7: Market survey results (Kinondoni district)
Table 3-7: Market survey results (Temeke district)
Table 3-8: Market survey results (Tenneke district)
Table 3-9: Assessment of Current Negative impacts to OES by madequate rubble Services3-51
Table 4-1: Comparison of WAGRs 4-8
Table 4-1: Comparison of WAOKS Table 4-2: Calculation of Household Waste Generation 4-9
Table 4-2: Calculation of Household Waste Generation Amount
Table 4-3: Commercial Waste Generated by Informal Sector non-home Based Enterprises
Table 4-4: Waste generated by Informal Sector Ron-Rome Dased Enterprises
Table 4-5: Waste Amount Generation Rates for Surveyed Waste Types Table 4-6: Summary of Daily Waste Generation Amount in 1996
Table 4-0: Summary of Dany waste Generation Amount in 1990
Table 4-7. Analysis Acsuns of Wasie Composition for Household Wasies

Ĵ

Table 4-8: Analysis Results of Waste Composition for Other Type of Wastes	4-16
Table 4-9: Results from Questioning Farmers in the Dar es Salaam Area.	4-17
Table 4-10: Recycling Breakdown by Major Waste items	
Table 4-11: Sources, Collectors, End Uses and Users of the Major Waste Items Recyc	
Table 4-12 Large Waste Paper Processing Industries	
Table 4-13: Large Scrap Metal Processing Industries	4-30
Table 4-14: Estimation of Amounts of Different Items Collected	4.37
Table 4-15: Buying and Selling Prices of Recyclable Materials	
Table 4-16: Private Contractors Survey Summary	4-39
Table 4-17: Phase II: Contractors and Contracted Areas	4.39
Table 5-1: Acquisition and Operational Status of Waste Management Equipment sinc	e 19875-3
Table 5-2: Actual Expenditure for Refuse Disposal by DCC in 1994	
Table 5-3: Amount of Wastes Collected by DCC in 1994	
Table 5-4: Unit Cost of Refuse Disposal by DCC in 1994	
Table 5-5: Unit Cost of Refuse Disposal by Multinet in 1994	
Table 5-6: Comparison of Unit Cost of Refuse Disposal between DCC Operation and	
Operation in 1994	
Table 5-7: Revenue Collected by DCC from January to June, 1995	5-20
Table 5-8: Present Tariff Structure	
Table 5-9: Amounts of Waste Disposed by Different Methods for Households	
Table 5-10: Breakdown of Recycled Household Waste	
Table 5-11: Summary of Amounts of Waste Disposed by Different Methods	
Table 5-12: Self Disposal of Waste	
Table 5-13: Comparison of Average Trip and Tonnage Data for Different Periods	5-33
Table 5-14: Disposal Site Data during WACS	
Table 5-15: Weighbridge data for 11-28 February 1997 inclusive	
Table 5-16: Comparison of Estimated Recycled Amounts for Different Items and Calcu	
the Recycled Waste Amount	
Table 5-17: Summary of Recycled Waste Amounts	
Table 5-18: Summary of Waste Stream Amounts	
Table 5-19: Contractors and Corresponding Wards	
Table 5-20: RCC Collection Rates of Multinet and Mazingila	
Table 5-21: RCC Collection Rate of Private Concessionaires	5-45
Table 5-22: Projection of Profit and Loss Statement of Mazingila	
Table 5-23: Incentives for Collectors of RCC	5-47
Table 5-24: Short-Term RCC Improvement Programme by SDP	5-49
Table 5-25: Transition of Major Revenue Sources from 1995 to 1997	5-50
Table 5-26: Transition of DCC's Revenues (Amount)	5-51
Table 5-27: Transition of DCC's Revenue (Growth Rate to the Previous Year)	
Table 5-28: Transition of DCC's Revenue (Composition Share)	
Table 6-1: List of Candidate Sites	
Table 6-2: Population Forecast for the Study Area	
Table 6-3: Waste Amount Forecast for DSM	
Table 6-4: Comparison of Waste Composition Data	
Table 6-5: Waste Composition Forecast	
Table 6-6: Statistical Summary for Willingness to Pay	6-9
· · · · · · · · · · · · · · · · · · ·	

)

)

Table 6-7: Review on Transition of Inflation Rates, Interest Rates and Estimated Cut-	off Rates
	6-11
Table 6-8: Review on Transition of Exchange Rate	6-13
Table 6-9: List of Unit Rates	6-16
Table 7-1: Waste Management Authority	
Table 7-2: District Operational Services Sections	
Table 7-3: Proposed Scheme for Privatization	7-19
Table 8-1: Potential Subsystems for SWM in DSM	
Table 8-2: Summary of Collection Systems	8-16
Table 8-3: Characteristics of Possible Intermediate Treatment System	8-40
Table 8-4: Comparison of Waste Composition	8-41
Table 8-5: Outline of Sanitary Landfill Development and Operation	8-50
Table 8-6: Environmental Standards for Each Sanitary Landfill Development and Ope	ration
Level	
Table 8-7: Unit Cost Comparison for Waste Collection and Transportation	
Table 8-8: An Optimum MSW Technical System for DSM	
Table 9-1: Target Year	9-2
Table 9-2: Targets for Establishment of Major Technical System Components	9-3
Table 9-3: Outline of the SWM M/P	
Table 9-4: Waste Generation and Collection Amount per Day Based on 7 Collection L	Days per
Week	9-18
Table 9-5: Summary of Transportation Distance to Landfill Sites	9-19
Table 9-6: Assignent Plan of Refuse Collection Truck	9-19
Table 9-7: Productivity Determination	9-20
Table 9-8: Required Number of Equipment	9-20
Table 9-9: Procurement Schedule	9-21
Table 9-10: Investment Schedule	9-22
Table 9-11: Required Quantities for Operation	9-22
Table 9-12: Required Operation Cost Schedule	9-22
Table 9-13: Required Maintenance Costs Schedule	9-23
Table 9-14: Estimated Costs of Secondary Collection and Transportation	9-23
Table 9-15: Annual Estimate of Waste Amount at Disposal Sites (1)	9-24
Table 9-16: Annual Estimate of Waste Volume at Disposal Sites (2)	9-24
Table 9-17: Estimate of Waste Accumulated at Disposal Sites	
Table 9-18: Required Landfill Volume including Soil for Coverage	
Table 9-19: Proposed Capacities of Disposal Sites	9-25
Table 9-20: Summary of Investment O & M Costs	9-26
Table 9-21: Required Number of Landfill Equipment	9-27
Table 9-22: Procurement Schedule of Landfill Equipment	9-28
Table 9-23: Investment Schedule for Landfill Equipment	9-28
Table 9-24: O & M Schedule for Final Disposal	9-28
Table 9-25: Estimated Cost Schedule of Final Disposal	9-29
Table 9-26: Required Equipment and Manpower	9-30
Table 9-27: Procurement and Investment Schedule	
Table 9-28: Operation Cost Schedule	
Table 9-29: Maintenance Cost Schedule	9-30

•

Table 9-30: Manpower Schedule	9-31
Table 9-31: O & M Cost Schedule	9-31
Table 9-32: Operation Cost Schedule	. 9-32
Table 9-33: Administrative Costs	
Table 9-34: Project Costs Summary	.9-33
Table 9-35: Unit Solid Waste Management Cost	.9-33
Table 9-36 Options for the Financial Scheme for the Master Plan	
Table 9-37 Maximum Collection Rate of Potential Revenue	
Table 9-38 Scenarios of DCC's Total Tax Revenue	
Table 9-39 Estimated Budget Allocation of DCC's Tax Revenue to SWM	
Table 9-40 Scenarios of Budget Allocation Amount for SWM	9-39
Table 9-41 Alternative Scenarios in terms of Revenue Forecast	9-41
Table 9-42: Contents of Pilot Projects	
Table 9-43: Summary of Environmental Evaluation of the SWM Master Plan	9.46
Table 9-44: FIRRs of Each Financial Case Study	0.48
Table 9-45: Scoping of Environmental Impacts for Proposed Disposal Site at New MECO	
Quarry	
Table 9-46: Explanation of Item 2	0.54
Table 9-47: Explanation of Item 3	0.55
Table 9-47. Explanation of item 5 Table 9-48: Explanation of Item 7	0 55
Table 9-48: Explanation of Item 7 Table 9-49: Explanation of Item 8	0.56
Table 9-49: Explanation of item 8 Table 9-50: Explanation of Item 9	0.56
Table 9-50: Explanation of item 9 Table 9-51: Explanation of Item 10	
Table 9-52: Explanation of Item 12 Table 9-53: Explanation of Item 13	
Table 9-53: Explanation of item 15	
Table 9-54. Explanation of item 15 Table 9-55: Explanation of Item 17	
Table 9-56: Explanation of Item 18 Table 9-57: Explanation of Item 19	
Table 9-57: Explanation of Item 19 Table 9-58: Explanation of Item 20	
Table 9-58: Explanation of Item 21	
•	
Table 9-60: Explanation of Item 23 Table 9-61: Explanation of Item 24	
Table 9-62: Work Required for EIA and Environmental Conservation/Mitigation Measure	
Table 9-62: Work Required for EIA and Environmental Conservation/Mitigation Measured Table 9-63: List of Works required for EIA	
Table 9-03; List of Works required for EIA	9-04
Table 10. 1. List of Solid Wests Producing Industries in Day of Solarm	10.2
Table 10-1: List of Solid Waste Producing Industries in Dar cs Salaam Table 10-2: List of wastes to be expected from various industrial groups	
	10-4
Table 10-3: Classification of Factories in accordance with the Potential of Generating House Montage	10 5
Hazardous Wastes	
Table 10-4: List of surveyed industries in Dar es Salaam Table 10.5: Inventory of Industriel Salid Waste Constantian in Dar es Salaam	
Table 10-5: Inventory of Industrial Solid Waste Generation in Dar es Salaam	
Table 10-6: Industries Producing Hazardous Solid Waste In Dar Es Salaam Table 10-7: Baues of items assumeed from situl colid west.	
Table 10-7: Range of items scavenged from city's solid waste	
Table 10-8: Health Care Facilities in Dar es Salaam City 1 Table 10-9: Medical words constrain rates in come boggitals in Dar es Salaam 1	
Table 10-9: Medical waste generation rates in some hospitals in Dar es Salaam	
Table 10-10: Waste generation rates in some hospitals and dispensaries in Dar es Salaam.	
Table 10-11: Average generation rates for hazardous and non - hazardous wastes in some	
dispensaries in Dar es Salaam 1	0-18

Appendix

)

)

•	
Table A - 1 Estimate of Revenue from Development Levy	. A-1
Table A - 2 Estimate of Revenue from Property Tax	A-2
Table A - 3 Estimate of Revenue from Petrol Levy	. A-3
Table A - 4 Estimate of Revenue from Service Levy	. A-4
Table A - C Estimate of Devenue from Hotel Lowy	A-5
Table A - 5 Estimate of Revenue from Hotel Levy	. A 6
Table A - 6 Estimate of Revenue from Business Licences	. A-0
Table A - 7 Estimate of Revenue from Market Dues	, A-7
Table A - 8 Estimate of Revenue from Other Sources	. A-8
Table A - 9 Achievement Rate of Each Source to the Potential (%) (Optimistic Scenario)	. A-9
Table A - 10 Achievement Rate of Each Source to the Potential (%) (Moderate Scenario)	A-9
Table A - 11 Achievement Rate of Each Source to the Potential (%) (Pessimistic Scenario	0)A-9
Table A - 12 Growth Rate of Each Revenue to the Previous Year (%) (Optimistic Scenari	io)A-10
Table A - 13 Growth Rate of Each Revenue to the Previous Year (%) (Moderate Scenario	o)A-10
Table A - 14 Growth Rate of Each Revenue to the Previous Year (%) (Pessimistic Scenar	rio)A-10
Table A - 15 Estimate of DCC's Revenue (Scenario 1 = Optimistic Scenario)	A-12
Table A - 15 Estimate of DCC's Revenue (Scenario 1 = Optimistic Scenario) Table A - 16 Estimate of DCC's Tax Revenue (Scenario 3 = Moderate Scenario)	A-13
Table A - 10 Estimate of DCC's Tax Revenue (Scenario 3 - Moderate Scenario)	A_14
Table A - 17 Estimate of DCC's Tax Revenue (Scenario 3 = Pessimistic Scenario)	A 10
Table A - 18 Estimate of DCC's Expenditure (Scenario 1 = Optimistic Scenario)	A-10
Table A - 19 Estimate of DCC's Expenditure (Scenario 2 = Moderate Scenario)	A-19
Table A - 20 Estimate of DCC's Expenditure (Scenario 3 = Pessimistic Scenario)	A-20
Table A - 21 Alternative Scenarios for DCC's Revenue	A-21
Table A - 22 Financial Planning (Case Q-1-a : Cost = All Loan, Revenue Source = Joint Bi	illing
+ Tax. Revenue Forecast = Optimistic)	A-22
Table A - 23 Financial Planning (Case A-1-b : Cost = All Loan, Revenue Source = Joint Bi	illing
+ Tax, Revenue Forecast = Moderate)	A-23
Table A - 24 Financial Planning (Case A-1-c: Cost = All Loan, Revenue Source = Joint Bi	illing
+ Tax, Revenue Forecast = Pessimistic)	A-24
Table A - 25 Financial Planning (Case A-2-a : Cost = All Loan, Revenue Source = Special	RCC
+ Tax, Revenue Forecast = Optimistic)	A-25
Table A - 26 Financial Planning (Case A-2-b : Cost = All Loan, Revenue Source = Specie	al
Table A - 20 Financial Flamming (Case A-2-0: Cost - An Eban, Revenue Oblice - Speen	A.26
RCC + Tax, Revenue Forecast = Moderate)	N-20 NCC
Table A - 27 Financial Planning (Case A-2-c : Cost = All Loan, Revenue Source = Special	A 27
+ Tax, Revenue Forecast = Pessimistic)	FN-27
Table A - 28 Financial Planning (Case B-1-a : Cost = Partial Loan, Revenue Source = Joi	AR A OR
Billing + Tax, Revenue Forecast = Optimistic)	A-28
Table A - 29 Financial Planning (Case B-1-b : Cost = Partial Loan, Revenue Source = Job	int
Billing + Tax, Revenue Forecast = Moderate)	A-29
Table A - 30 Financial Planning (Case B-1-c : Cost = Partial Loan, Revenue Source = Joi	int
Billing + Tax, Revenue Forecast = Pessimistic)	A-30
Table A - 31 Financial Planning (Case B-2-a : Cost = Partial Loan, Revenue Source = Sp	ecial
RCC + Tax, Revenue Forecast = Optimistic)	A-31
Table A - 32 Financial Planning (Case B-2-b : Cost = Partial Loan, Revenue Source = Sp	
RCC + Tax, Revenue Forecast = Moderate)	A-32
Table A - 33 Financial Planning (Case B-2-c : Cost = Partial Loan, Revenue Source = Sp	ecial
RCC + Tax, Revenue Forecast = Pessimistic)	A-33
RUC + 10X, REVENUE FOICEASI = FESSIIIISUCJ	illina
Table A - 34 Financial Planning (Case C-1-a : Cost = All Grant, Revenue Source = Joint Bi	нш <u>в</u> д 24
+ Tax, Revenue Forecast = Optimistic)	71-34

Table A - 35 Financial Planning (Case C-1-b : Cost = All Grant, Revenue Source = Joint
Billing + Tax, Revenue Forecast = Moderate)
Table A - 36 Financial Planning (Case C-1-c: Cost = All Grant, Revenue Source = Joint Billing
+ Tax, Revenue Forecast = Pessimistic)
Table A - 37 Financial Planning (Case C-2-a : Cost = All Grant, Revenue Source = Special
RCC + Tax, Revenue Forecast = Optimistic)
Table A - 38 Financial Planning (Case C-2-b : Cost = All Grant, Revenue Source = Special
RCC + Tax, Revenue Forecast = Moderate)
Table A - 39 Financial Planning (Case C-2-c : Cost = All Grant, Revenue Source = Special
RCC + Tax, Revenue Forecast = Pessimistic) A-39
Table A - 40 FIRR (Case A-1-a : Most Optimistic)
Table A - 40 FIRR (Case A-1-b : Most Optimistic)
Table A - 42 FIRR (Case A-1-c : Most Enkery) Table A - 42 FIRR (Case A-1-c : Most Pessimistic)
Table A - 42 FIRR (Case A-1-C : Most r essimistic)
Table A - 44 FIRR (Case A-2-b : Most Clearly)
Table A - 44 FIRR (Case A-2-0 : Most Likely)
Table A - 46 FIRR (Case B-1-a : Most Optimistic)
Table A - 47 FIRR (Case B-1-b : Most Likely) A-42 Table A - 48 FIRR (Case B-1 a + Mast Passimistic) A-42
Table A - 48 FIRR (Case B-1-c : Most Pessimistic) A-42 Table A - 40 FIRR (Case B 2 a + Most Optimistic) A-42
Table A - 49 FIRR (Case B-2-a : Most Optimistic)
Table A - 50 FIRR (Case B-2-b : Most Likely) A-43 Table A - 51 FIRR (Case B-2 as Most Passimistic) A-43
Table A - 51 FIRR (Case B-2-c : Most Pessimistic) A-43 Table A - 52 FIRR (Case B-2-c : Most Pessimistic) A-44
Table A - 52 FIRR (Case C-1-a : Most Optimistic)
Table A - 53 FIRR (Case C-1-b : Most Likely) A-44 Table A - 54 FIRR (Case C-1-b : Most Descipitely) A-44
Table A - 54 FIRR (Case C-1-c : Most Pessimistic) A-44 Table A - 55 FIRR (Case C-2-c : Most O stimistic)
Table A - 55 FIRR (Case C-2-a : Most Optimistic)
Table A - 56 FIRR (Case C-2-b : Most Likely) A-45
Table A - 57 FIRR (Case C-2-c : Most Pessimistic) A-45 Table A - 50 Participation A-45
Table A - 58 Result of FIRR Calculation (Typical Cases)
Table A - 59 Conversion Factors for Investment, Operation & Maintenance and Indirect CostA-47
Table A - 60 Financial Planning for Economic Evaluation A-48
Table A - 61 Economic Internal Rate of Return A-49

۰.

)

9

)

List of Figures		
Pag	-	
Figure 1-1: Study Organisational Structure1	-6	
Figure 2-1: Map of the Study Area	-2	
Figure 2-2: Location Map	-4	
Figure 2-3: Landforms	-0 2	
Figure 2-4: Principal Topographical Areas	-0 -7	
Figure 2-5: Distribution of Significant Soil Types	-/ 0	
Figure 2-6: Administrative Structure linking with the Prime Minister's Office with DCC 2-	-0 11	
Figure 2-7: Organisational Chart of the DSM City Commission	11 16	
Figure 2-8: Population Density Map2-2 Figure 2-9: Land Use in 19922-2	20- 10-	
Figure 2-9: Land Use in 1992	29 21	
Figure 2-10: Transportation System in DSM	ע חו	
Figure 2-11: Composition of the Revenue of the Central Government of Tanzania in the Fisc. Year 1993/1994	ai 14	
Figure 2-12: Income Tax Rate Payable per Month	46	
Figure 2-13: Variation of Revenue and Expenditure of DCC's General Budget from 1986 to		
1995	52	
Figure 2-14: Variation of Revenue and Expenditure of the Central Government of Tanzania		
from 1989 to 1996	53	
Figure 2-15: Ward Classification Map		
Figure 3-1: Location Map of Survey Points	.3	
Figure 3-2: Drainage Network of DSM	14	
Figure 3-3: Map of Flooded Areas	5	
Figure 3-4: Road Density Map	7	
Figure 4-1: Assumed Finishing Dimension of the Vingunguti Site	20	
Figure 4-2: Waste Paper Recycling System	27	
Figure 4-3: Scrap Metal Recycling System	28	
Figure 4-4: General Plan of Vingunguti Weighbridge	13	
Figure 5-1: Present Organisational Structure of DCC	-9	
Figure 5-2: Cleansing Services Unit Structure	0	
Figure 5-3: Breakdown of Refuse Disposal Cost for DCC in 1994	4	
Figure 5-4: Amount of Wastes Collected by DCC in 1994	15	
Figure 5-5: Breakdown of the Unit Cost of Refuse Disposal	6	
Figure 5-6: Unit Cost of Refuse Disposal by Multinet in 1994	17	
Figure 5-7: Comparison of Unit Cost of Refuse Disposal between DCC Operation and Multin	et	
Operation in 1994	19 1	
Figure 5-8: Proposed Waste Stream Model for DSM	20 20	
Figure 5-9 shows the current waste stream.	אין אין	
Figure 5-10: Waste Stream in DSM in 1996)ソ 1 e	
Figure 5-11: Latest RCC Collection Rates of Private Concessionaires	Gi (71	
Figure 5-12: Incentive for Collection of RCC	17 10	
Figure 5-13: Short-Term RCC Improvement Programme by SDP	ドノ	

Figure 6-1: Location of Candidate Sites for Final Disposal	6-2	2
--	-----	---

Figure 6-2: Population Forecast for the Study Area
Figure 6-3: Estimated Range of the Population Mean of Willingness to Pay by Type of Area6-10
Figure 6-4: review on Transition of estimated cut-off Rates
Figure 6-5: Review on Transition of weighted Average Yields during Treasury Bill Actions6-12
Figure 6-6: Review on Transition of Exchange Rate
Tigure 0.0. Review on Transition of Exchange Face minimum and the
Figure 7-1: Proposed Basic Organisational Structure of Waste Management Authority 7-2
Figure 7-2: Proposed Administration and Financial Unit
Figure 7-2: Proposed Districts Operational Services Section
Figure 7-5; Floposed Districts Operational Scivices Section
E' 9. 1. Intermediate Transmost Technologies and Decourse Decourse Method 8.25
Figure 8-1: Intermediate Treatment Technologies and Resource Recovery Method
Figure 8-2: Landfill Structures
Figure 8-3: Illustration of Prospective Sanitary Landfill Development and Operation Levels 2, 3
and 4
Figure 8-4: Comparison of Collection Cost by Vehicles
Figure 9-1: Waste Stream for DSM in 2002
Figure 9-2: Waste Stream for DSM in 2005
Figure 9-3: Location Map of SWM Facilities
Figure 9-4: Master Plan of Waste Collection
Figure 9-5: Master Plan of The Waste Stream
Figure 9-6: Main Indices of the Master Plan
Figure 9-7: Required Number of Trucks for Refuse Collection
Figure 9-8: Proposed Waste Collection Amount by The Type of Vehicles
Figure 9-9: Procedure of Environmental Consideration of JICA
Figure 9-10: Implementation Programme of the Master Plan
1 gute > 101 million and 1 regionante of the research of the
Figure 10-1: The existing medical waste disposal methods in Dar es Salaam 10-20
righte to 1. The existing medical matter dispetal methods in 2 is a second state
Appendix
Appendix
Figure A - 1 Estimate of Revenue from Development Levy
Figure A - 2 Estimate of Revenue from Property Tax
Figure A - 3 Estimate of Revenue from Petrol Levy
Figure A - 4 Estimate of Revenue from Service Levy
Figure A - 5 Estimate of Revenue from Hotel Levy
Figure A - 6 Estimate of Revenue from Business Licences
Figure A - 7 estimate of Revenue from Market Dues
Figure A - 8 Estimate of Revenue from Other Sources
Figure A - 9 Achievement Rate of Each Revenue Source to the Potential (%)
Figure A - 10 Growth Rate of Each Revenue Source to the Previous Year (%) A-11
Figure A - 11 Estimate of DCC's Revenue (Optimistic Scenario) A-15
Figure A - 12 Estimate of Share in All (Optimistic Scenario) A-15
Figure A - 13 Estimate of DCC's Revenue (Moderate Scenario) A-16
Figure A - 14 Estimate of Sharc in All (Moderate Scenario) A-16
Figure A - 15 Estimate of DCC's Revenue (Pessimistic Scenario) A-17
Figure A - 16 Estimate of Share in All (Pessimistic Scenario) A-17
Figure A - 17 Results of FIRR Calculation (Typical Cases)

List of Abbreviations

	List of Addreviations
AIDS	Acquired Immune Deficiency Syndrome
a.m.s.l.	Above Mean Sea Level
ANGOZA	Association of Non-Governmental Organisations in Zanzibar
BET	Board of External Trade
CBO	Community Based Organisation
CCF	Consumption Conversion Factor
CCM	Chama Cha Mapinduzi (The Revolution Party)
CRE	Central Register of Establishment
DANIDA	Danish International Development Assistance
DCC	Dar es Salaam City Council or Dar es Salaam City Commission
DF/R	Draft Final Report
DIS	Disposal Interview Survey
DLW	Domestic Liquid Waste
DSM	Dar es Salaam
DSSD	Dar es Salaam Sewerage and Sanitation Department of the City Council
EIRR	Economic Internal Rate of Return
ESAF	Enhancement Structural Adjustment
FIRR	Financial Internal Rate of Return
F/S	Feasibility Study
F/R	Final Report
GTZ	Deutsche Gesellschaft fur Technische Zusammenarbeit
HISW	Hazardous Industrial Solid Waste
HIV	Human Immune-deficiency Virus
IC/R	Inception Report
ILO	International Labour Organisation
ILW	Industrial Liquid Waste
ISW	Industrial Solid Waste
ISWM	Industrial Solid Waste Management
IUCN	International Union for Conservation of Nature and Natural Resources
IW	Industrial Waste
JICA	Japan International Cooperation Agency
IDS	Illegal Dumping Survey
IT/R	Interim Report
M.A.	Medical Assistant
M/M	Minute of Meeting
MSW	Medical Solid Waste
MSWM	Medical Solid Waste Management
MI&T	Ministry of Industry and Trade
MLD	Megalitres per day
MWEM	Ministry of Water, Energy and Minerals
NCSSD	National Conservation Strategy for Sustainable Development
NEAP	National Environment Action Plan
NEMC	National Environment Management Council
NEAP	National Environment Action Plan
NEP	National Environment Plan
NGO	Non-Governmental Organisation
NHC	National Housing Corporation
NORAD	Norwegian Development Agency

NUWA	National Urban Water Authority
O&M	Operation and Maintenance
PMO	Prime Minister's Office
POS	Public Opinion Survey
P/R	Progress Report
RA	Rural Area
RCC	Refuse Collection Charge
RMA	Rural Medical Aid
	Rolling Plan and Forward Budget
RPFB RS	Recycling Survey
RTD	Radio Tanzania Dar es Salaam
RTO	Regional Trade Office
SAF	Structural Adjustment Facility
	Standard Conversion Factor
SCF	Sustainable Cities Programme
SCP	Sustainable Dar es Salaam Project
SDP .	Sustainable Dat es Salaan Project Swiss Centre for Development Co-operation in Technology and Management
SKAT	• • •
SIDA	Swedish International Development Authority
STD	Sexually Transmitted Disease
SUPA	Semi-urban Planned Developed Area
SUUA	Semi-urban Unplanned Developed Area
S/W	Scope of Works
SWM	Solid Waste Management Tanzanian Council of Social Development Inc.
TACOSODE TANGO	Tanzanian Association of Non-Governmental Organisations
TANESCO	Tanzanian Electricity Supply Company
TAZARA	Tanzania Zambia Railway Authority
TCCIA	Tanzanian Chamber of Commerce, Industry and Agriculture
TRC	Tanzania Railways Corporation
Tsh	Tanzanian Shilling
TTCL	Tanzanian Telephone Company Ltd.
UA	Urban Area
UCLAS	University College of Land and Architectural Studies
UDSM	University of Dar es Salaam
UES	Urban Environment Sanitation
UN	United Nations
UNCHS	United Nations Centre for Human Settlements (Habitat)
UNDP	United Nations Development Programme
UNESCO	United Nations Educational, Scientific and Cultural Organisation
UPE	Universal Primary Education Contribution
URTI	Upper Respiratory Tract Infections
USAID	United States Agency for International Development
USD	United States Dollar
WACS	Waste Amount and Composition Survey
WCP	Waste Collection Point
WAGR	Waste Generation Rate
WHO	World Health Organisation
WMA	Work Management Authority
WOSS	Waste from Other Sources Survey

Glossary

Concession contract	A contract system in which the contractor which is entrusted refuse collection and transportation work in a certain area are granted the right to collect RCC from its beneficiaries.
Contracting out	A contract system in which the client make payment to the contractor in return for performing refuse collection and transportation work.
Concessionaire	The contractor that works in the concession contract.
Special RCC	A refuse collection charge which is applied to all wastes other than household and informal wastes and also applied to bulky waste collection, door to door collection, garden waste collection and any other refuse where collection costs are generally more expensive than for household waste. DCC collects Special RCC in this report.
Informal waste	Waste generated through the activities which do not reflect the statistic data.

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Chapter 1

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Introduction

1 Introduction

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1.1 Background of the Study

The city of Dar es Salaam is the centre for the industrial, commercial and administrative activities of Tanzania, and has a population of about 2.26 million. Due to rapid population growth and lack of adequate infrastructure improvement schemes, the urban environmental condition is deteriorating rapidly.

To solve this problem, the Government of Tanzania formulated the national environmental action plan with the assistance of the World Bank in June 1994. Although the plan proposes the improvement strategy of the urban environment sanitation, concrete countermeasures have not been proposed yet.

The present solid waste management system of the city only collects about 8.1 % of the total waste generation amount, 1,772 tons per day, due mainly to insufficient and decrepit equipment. Uncollected refuse are mostly stockpiled in vacant lands near residential areas, thereby deteriorating the sanitary conditions of the town and exposing the area to dangers of fire. The living environment of neighbouring areas of the existing disposal site is also affected by the insanitary disposal operations.

Consequently, the enhancement of the sanitary conditions of the urban environment, especially through the reinforcement of the cleansing services to cope with the increase in solid waste generation, and the formulation of a master plan are urgently required.

Under such circumstances, the Government of Tanzania officially made a request to the Government of Japan to implement the study on the solid waste management (SWM) for Dar es Salaam City in the Republic of Tanzania.

In response to this request, the Japan International Co-operation Agency (JICA), the official agency responsible for the implementation of the technical co-operation programs of the Government of Japan, conducted the Scope of Work for the Study with the DCC of the Government of Tanzania. Kokusai Kogyo Co., Ltd. carried out the Study.

1.2 Scope of the Study

The study area consisted of thirty-nine wards under the jurisdiction of the Dar es Salaam City Council as shown in the location map of the study area attached at the front page.

1.2.1 Objectives of the Study

The objectives of the Study were as follows.

- to identify urban environment sanitation issues after assessing the environmental conditions of Dar es Salaam City
- to formulate a master plan for the improvement of solid waste management based on the assessment of the urban environment

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- to conduct a feasibility study on the first priority project based on the master plan
- to carry out solid waste management technology transfer through the conduct of the study

1.2.2 Study Wastes

This study covered household wastes, market wastes, commercial wastes, institutional wastes and street sweeping wastes. As far as industrial and hospital wastes are concerned, a rapid diagnosis was carried out based on existing information and data, and the general recommendations for the improvement in the management of such wastes in Dar es Salaam City is proposed in the master plan.

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1.2.3 Target year

The master plan covers the period from 1997 to 2005.

1.3 Policies of the Study

a. Characteristics of an SWM Study

The eminent characteristics of an SWM study were as follows.

- The study had to be carried out during the time when the existing SWM system was operating.
- SWM is directly related to the daily life of the people. The proposed plan would not be sufficient and workable if it only considered the intentions of the administrators and officers concerned in SWM. It had to take the opinions of the citizens into consideration as well.
- An appropriate SWM system cannot be established without the mutual cooperation of the public and administration. In this context, a proper understanding of the social and cultural background of the study area was essential in the preparation of an SWM plan.
- The formulation of a solid waste management plan needed the understanding of the educational background of the residents, their ways of thinking, customs and traditions, as well as the technical and economic conditions of the present solid waste management system, and the natural and socio-economic conditions of the study area. Knowledge of these details contributed to the effective implementation of pilot projects, e.g., waste collection pilot projects, sanitary landfill operations pilot projects, in the study area.

b. Policies of the Studies

Upon careful consideration of the characteristics of the solid waste management system of Dar es Salaam, the following were set up as the basic policies of the Study.

• The most important issue in the formulation of the solid waste management plan for Dar es Salaam City was guidance in institutional building and consolidation of the financial system of the cleansing services. Therefore a plan that would ensure a sustainable solid waste management system should be formulated.

- The solid waste management plan to be formulated suited the conditions in Dar es Salaam City and guides the phased implementation of improvement programmes.
- The plan develops and employs the technologies most appropriate for the solid waste management system of Dar es Salaam City.

c. Joint Study

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With the above-mentioned reasons, the Study Team proposed that the implementation of the study to be carried out with the cooperation and active participation of the Tanzanian side, especially regarding the following works:

- public opinion survey
- survey on private contractors of waste collection and disposal
- study on waste amount and composition
- compost market survey
- survey on scavengers
- survey of recycling system and market for reusable materials
- survey on industrial and medical wastes, including questionnaire survey
- execution of pilot projects
- · educational campaign for the residents in conjunction with the pilot project
- Vingunguti disposal site improvement
- organisational and institutional planning
- financial planning
- prompt decision making for the selection of sites for primary facilities, level of the collection fees and other important matters which require the decision of the Tanzanian side.

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1.4 Key Assumptions

Key Assumptions used in the Study were as follows;

a. Socio-econimic Conditions

and the second	Descriptions				
ltems	Unit	1996	1999	2002	2005
1. Population					
Population in DSM	persons	2,261,000	2,859,000	3,736,000	5,066,000
Population of the Study Area	persons	2,030,000	2,455,000	3,066,000	3,966,000
Annual Growth Rate	%/year	7.2	7.2	7.2	7.2
2. Economy					
GDP	million Tsh	1,830,072	2,118,537	2,452,471	2,839,042
Annual Increase Rate of GDP in Real Term	%	5.0	5.0	5.0	5.0
Future Budget Scale of the DCC	million Tsh	5,910	8,708	12,978	20,290
Income Level of the Citizens	Tsh/month	90,000	104,200	120,600	139,600
Currency Exchange Rate			I US\$ = 597.8	Tsh = ¥120.85	}
Inflation Rate	%	10.0	10.0	10.0	10.0

b. Waste amount and Composition

b. Waste amount and Co	mposition	· . ·		-	
Items	Unit	1996	1999	2002	2005
1. Waste Amount				·	
1-1 Waste Generation Rates					
Household Waste	kg/cap/d	0.698	0.698	0.698	0.698
Commercial Waste	kg/cap/d	0.013	0.023	0.032	0.039
Institutional Waste	kg/cap/d	0.005	0.005	0.005	0.005
Market Waste	kg/cap/d	0.017	0.027	0.035	0.042
Street Sweeping Waste	kg/cap/d	40.390	40.390	40.390	40.390
Informal Waste	kg/km/d	0.139	0.119	0.102	0.088
1-2 Collection Rate of	%	5	15	33	52
Household Waste					
1-3 Growth Rate of Household		0	0	0	· 0
Waste Generation Rate					
2. Waste Composition					
Forecast					
Kitchen Waste	%	45.03	43	42	42
Paper	%	4.07	5	7	8
Textile	%	1.10	1	1	1
Plastic	%	2.01	3	4	5
Grass	%	25.11	24	23	22
Leather and Rubber	%	0.71	1	1	1
Metal .	%	1.65	2	2	2
Glass	%	2.90	3	3	3
Soil and Ceramic	%	0.33	1	1	1
Others	%	17.09	17	16	15
Total	%	100.00	100	100	100

Life Span of Equipment and Facilities c.

	Life Span (years)	Salvage value (%)
Container	7	0
Truck and Heavy Equipment	7	10
Machinery	15	0
Buildings	30	0

The life span of civil works and facilities other than buildings or the disposal site Note: depends on the period of its operation.

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	1997	2002	2005
1.Responsible Body	Cleansing unit, Health dept.	Waste Management Authority	Waste Managemen Authority
2.Operation System of Collection Service			
UA SUPA	Concessionaire Concessionaire and	Contractors DCC, Contractors	Contractors Contractors
SUUA	DCC Concessionaire and DCC	DCC	DCC, Contractors
RA	No service	No service	DCC
3.Operation System of Disposal Sites			
Vingunguti	DCC direct	Closed	Closed
Kunduchi New MECCO	-	DCC direct	Kinondoni Municipality
llala Temeke	-	•	Ilala Municipality Temeke Municipality
4.Contract System	Concession	Tender by ward Lump sum contract	Tender by ward Lump sum contract
5.RCC	Collected by concessionaires	Alternative 1 Joint-billing with water supply Alternative 2 RCC collection by DCC	Alternative 1 Joint-billing with water supply Alternative 2 RCC collection by DCC
6.Financial Sources DCC's service area Private contractor's service area	DCC's budget Collection of refuse collection charge	Special fund from city taxes as a main financial source and RCC	Special fund from city taxes as a main financial source and RCC

Eventing Padias and Einspeigl Sources

Work Schedule of the Study 1.5

The study commenced in March of 1996 and ended in September of 1997. It was carried out according to the following three phases:

Phase 1: Assessment of urban environment sanitation in Dar es Salaam City

A. Preparation work in Japan

· Preparation of the inception report

B. First study work in Tanzania, the first half

Survey of urban environmental condition

Phase 2: Formulation of a solid waste management master plan

C. First study work in Tanzania, the latter half

- Survey of urban environmental condition
- Understanding the current solid waste management condition
- Assessment and identification of problems
- · Preliminary study for the formulation of a solid waste management master plan

D. First study work in Japan

· Formulation of the solid waste management master plan

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Selection of the first priority project

Phase 3: Feasibility study on the first priority project

E. Second study work in Tanzania

- Field Survey for the first priority project
- Implementation of pilot projects

F. Second study work in Japan

- · Preliminary Design of the first priority project
- Environmental assessment
- Financial plan
- Project evaluation

G. Third study work in Tanzania

• Draft final report formulation

H. Third study work in Japan

• Final report formulation

1.6 Study Organisation and Persons Involved

1.6.1 Study Organisation

Dar es Salaam City was the Team's counterpart agency and coordinating body in relation with other governmental and nongovernmental organisations concerned.

The Dar es Salaam City Council organised a Counterpart Team for the Study Team. The Counterpart Team consisted of the City Council's staff in charge of the various aspects of solid waste management.

The Steering Committee, which was organised by the Tanzanian side, convened at the time of the submission of the Inception Report, Interim Report and Draft Final Report, to make the strategic decisions related to the Study.

The Advisory Committee, which was organised by JICA, gave necessary advice to JICA.

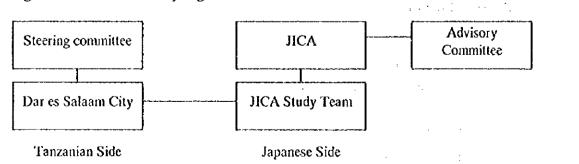
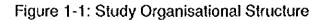


Figure 1-1 shows the study organisational structure.



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1.6.2 Persons involved

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Chairman of the Committee	City Director, Dar es Salaam City Council
Secretary of the Committee	City Medical Officer of Health, Dar es Salaam City Council
Other Members	 Representative of Vice President's Office Representative of Prime Minister's Office Representative of Ministry of Works Representative of Ministry of Land, Housing and Urban Development Representative of Ministry of Finance
	 Representative of National Urban Water Authority Representative of Ministry of Trade and Industries Representative of Ministry of Health Representative of Planning Commission

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a. Member of Tanzanian Steering Committee

b. Member of Tanzanian Counterpart

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Full Time Counterpart	Mr. Kizito Nkwabi, Officer, Health Department
Part Time Counterpart	• Mr. A. R. M. Gamba, City Engineer
	• Mr. F. T. Ernest, Acting City Planner
	• Mr. M. C. X. Mwihava, Acting Coordinator of
··· · · ·	Solid Waste management
	• Mr. P. Boma, City Mechanical Engineer
	Mrs. Paulina Lerise, SDP, Member of Solid Waste management
	management
	Mr. L. C. Ndunguru, Health Officer (Cleansing)

c. Member of the JICA Advisory Committee

Chairman, Solid Waste Management	Dr. Isam YOKOTA Professor, Laboratory of Environmental Management, Graduate School of Nutritional and Environmental Sciences,
Environmental Management Plan	The University of Sizuoka Tetsuro FUJITSUKA Vice Director, Strategic Environmental Planning Division, Environmental Agency

d. Member of the Study Team

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Assignment	Expert	Nationality
Team Leader &	Susumu SHIMURA	Japanese
Solid Waste Management Plan		
Urban Environment Sanitation (1) &	Akira DOI	Japanese
Collection and Transport Plan		· ·
Intermediate Treatment Plan	Jacob Skovgaard Pedersen	Danish
Analysis of Solid Waste Composition	Precha CHUNTAKORN	Thai
Final Disposal Plan &	Takeshi TOMIYASU	Japanese
Facility Design		
Organisational and Institutional Development	Luiz Edmundo Costa Leite	Brazilian
Plan		
Financial and Economic Analysis	Takehiko OGAWA	Japanese
Environmental Impact Assessment &	Sean Matthew Finnigan	New
Urban Environment Sanitation (2)		Zealander
Social Considerations &	Hatue MAEDA	Japanese
Public Education		
Administrative Coordinator	Tomomi ABE	Japanese

1.6.3 Reports

The JICA Study Team prepared and submitted the following reports in English to the Government of Tanzania.

	Report	Period of Submission	Number of copies submitted	
1	Inception Report	early March 1996	20 copies	
2	Progress Report(1)	end of May 1996	20 copies	
3	Progress Report(2)	end of August 1996	20 copies	
4	Interim Report	middle of December 1996	20 copies	
5	Progress Report(3)	end of March 1997	20 copies	
6	Draft Final Report	middle of July 1997	Main report (1):	20 copies
			Main report (2):	20 copies
			Supporting report:	5 copies
			Data book:	3 copies
			Summary:	20 copies
			E.I.A. report:	10 copies
7	Final Report	October 1997	Main report (1):	40 copies
			Main report (2):	40 copies
1			Supporting report:	20 copies
			Data book:	10 copies
			Summary:	30 copies

1.6.4 Technology Transfer

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The Study Team pursued technology transfer for the Tanzanian counterparts through the conduct of the following during the study:

- On-the-job training
- Counterpart training in Japan under the Japanese technical cooperation scheme
- Explanation of reports