

batteries as a part of its future plant. A battery manufacturing plant is under construction. The construction should be accelerated.

2-6-3 JSC "Balkhashmed"

(1) The Present Situation

The profit-loss of the JSC "Balkhashmed" for the period between 1996 and 2010 is shown in Table 2-6-3(1) and indicates that the mining and ore-dressing operation at the Balkhash (Kounrad and Sayak Mines and Balkhash Concentrator) is economically unjustified and a large amount of losses will be accumulated in the first three years. Development of the Aktogai ore deposits is also not economically justified. Oxide ores totaling 250 million tons with an average grade of 0.25% copper and smelting slag totaling 54 million tons with an average grade of 0.69% copper are available for extraction of copper either by solvent extraction-electrowinning or by flotation.

Under the present situation of the JSC "Balkhashmed", closure of the Kounrad and Sayak Mines is inevitable from the economic point of view.

There are three options as follows;

- 1) To maintain the Balkhash production at the level that meets the planned raw material supplies from East Kazakhstan and foreign sources until 1999, and shift its raw material sources mainly to the Koktau and the Boshckul deposits after 1999 by accelerating exploitation of these deposits. This option requires urgent and detailed review of their feasibility for raising necessary funds in order to resume their suspended development works.
- 2) To cease the present smelting-refining operation and to adopt a solvent extraction-electrowinning process utilizing 250 million tons of oxide ores after 1999.
- 3) Scheduled termination of the entire operation by the end of 1999, if the above two options are both uneconomical.

Variations and combinations of the above three options may be sought with detailed and thorough economic assessment of the present smelting-refining operation, the solvent extraction-electrowinning process and the exploitation of new resources including the Koktau, Boshckul and other deposits.

(2) Conceptual Plan for Restructuring (as an example)

Based on the first of the above three options, a conceptual plan for restructuring the JSC "Balkhashmed" has been prepared and a rough economic estimation has been made according to the following assumptions;

- 1) Cease the mining operations at Kounrad and Sayak by the end of 1996.
- 2) Commence slag flotation at the Balkhash Concentrator from the beginning of 1997. The production plan is shown in Table 2-6-3(2)
- 3) Accelerate the development and construction of the Koktau-Chilisai and Boshckul mine-concentrator complexes in order that the production may commence in 1998 and 1999, respectively. The production plans have been revised from those indicated in Table 2-1-2(1) and are shown in Table 2-6-3(3) and (4).
- 4) Replace the Aktogai deposit, which is regarded as uneconomical, with the Samarskoe deposit as a raw material source.
- 5) Accelerate the exploration of the Samarskoe deposit and the development and construction of its mine-concentrator complex in order that the production may commence in 2001. The production plan and its economic performance are shown in Table 2-6-3(5).

- 6) Total Investment funds of US\$550 million, including working capital, will be spent on;

Improvement of the sulphuric acid plant,	US\$50 million
Upgrading or renewal of obsolete facilities,	US\$25 million
Development-construction of the Koktau-Chilisai Complex,	US\$27 million
Development-construction of the Boshckul Complex,	US\$250 million
Other New Project	US\$198 million

- 7) The Samarskoe is designated as the new project on which funds totaling US\$198 million will be spent. The JSC "Balkhashmed" will be able to acquire 66.7% (or two-thirds) of the Samarskoe ownership with the following conditions;

- a) Make a loan arrangement of US\$154 million amounting to 70% of the total capital requirement of US\$220 million.
- b) Raise funds amounting to US\$44 million on an equity basis.

The remaining US\$22 million of the capital requirement will be raised on an equity basis by a group of private companies which is entitled to exploration and development of the Samarskoe deposit according to the license issued by the Ministry of Geology. In return, the group will be able to retain 33.3% (or one-third) of the Samarskoe ownership.

8) All the necessary finances concerned with the entire JSC "Balkhashmed" operation should be arranged by a private enterprise that intends to take over 85% ownership of the JSC "Balkhashmed". The funds will basically be raised in long term loans for the 70% portion and on an equity basis for the remaining 30%. Repayment guarantee for lenders of the long-term loans must be assured by the private enterprise.

9) Other fundamental assumptions such as metal prices, interest rates, sales terms and conditions and so forth remain the same as quoted in sections 2-1 and 2-2 of the main text.

The production plan of the Balkhash Smelter/Refinery has been revised as shown in Table 2-6-3(6). The result of the economic estimation is shown in Table 2-6-3(7).

According to the results, the consequences of the restructuring are summarized as follows;

- 1) The long term loans will be repaid by 2007.
- 2) The cumulative net cash flow to 2010 which is discounted at the rate of 10% per annum to the beginning of 1996 is estimated at US\$71.388 million, far less than the discounted cumulative equity of US\$130 million.
- 3) The Samarskoe Project appears to be potentially profitable and important for the survival of the JSC "Balkhashmed".
- 4) When the three deposits are exploited, the raw material supply to the Balkhash Smelter will be secured to produce around 160 thousand tons of cathode per year at least until 2010, without purchasing concentrates from remote foreign sources.

(3) Privatization Schedule

According to the recent information, negotiations between the Government of Kazakhstan and a group of private enterprises are continuing for the sale of 85% ownership of the JSC "Balkhashmed" by the Government. The conditions are;

- 1) Repayment of the accumulated debt amounting to US\$100 million.
- 2) Raising US\$500 million for investment
- 3) Securing working capital amounting to US\$50 million.

The above economic estimation has taken these conditions into account except for repayment of the accumulated debt. According to the result, the repayment of the accumulated debt of US\$100 million in addition

to the investment totaling US\$550 million appears to be an excessive burden for the incoming party. It is desirable from the JSC "Balkhashmed" point of view that the Government arranges a special long-term loan with a low interest rate for repayment of the accumulated debt. The economic estimation has been revised, assuming that a rescue loan with an annual interest rate of 3% is extended to the JSC "Balkhashmed". The result is shown in Table 2-6-3(7), together with the privatization schedule.

Assuming that the rescue loan is repaid prior to the other loan, the repayment will be completed in 2001. The completion of repayment for the remaining loans will be prolonged by two years to 2009.

With respect to the privatization schedule, the ownership should be transferred to the incoming party of private firms in accordance with the investment funds expended by the party on an equity basis as shown in Table 2-6-3(8). Until the party acquires the majority of the ownership (50% or more), a management committee, comprising representatives of the Kazakhstan Government and the party, should be set up in order to make important decisions on the corporate management, reviewing the corporate performance. Upon the acquisition of the majority of shares, the management should be left with the corporate board comprising representatives of the share holders.

In addition, the following recommendations are made with regard to the privatization;

- 1) It is not advisable to transfer the majority ownership of natural resources to foreign firms from the view point of the national interest. For example, foreign ownership of any enterprise is allowed only up to 40% in the Republic of the Philippines.
- 2) It may be desirable to include national private firms in the party that intends to take over the ownership.
- 3) It is also desirable or even essential to introduce a world renowned metal producer into the group in order to raise funds on the world money markets with advantageous terms and conditions. Involvement of a major metal producer will be one of the significant conditions that international funding agencies, such as the World Bank, EBRD, OECF, and so forth, will take into account when considering loan applications.

Table 2-6-3(1) Metal Production Plan (1996-2010) and Profit-Loss Estimation

JSC "Balkhashmet"			1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	
Raw Material Bulkish	Conc. Quantity	T.T.	24	20	20	12	100	19	64	64	64	64	64	64	64	64	64	
	Contained	Co. T.T.	24	24	24	25	14	14	9	9	9	9	9	9	9	9	9	
		Au kg	60	60	60	67	300	320	182	182	192	192	192	192	192	192	192	
		Ag T																
	Cost	TUS\$	45,061	45,961	45,961	41,013	21,930	22,930	14,241	14,241	14,241	14,241	14,241	14,241	14,241	14,241	14,241	
K-Au	Conc. Quantity	T.T.			14	76	76	76	76	115	115	115	115	115	115	115	115	
	Contained	Co. T.T.			3	13	13	13	13	15	15	15	15	15	15	15	15	
		Au kg			19	103	103	103	103	103	235	235	235	235	235	235	235	
		Ag T																
	Cost	TUS\$			4,426	24,601	24,601	24,601	24,601	36,534	36,534	36,534	36,534	36,534	36,534	36,534	36,534	
Borokel	Conc. Quantity	T.T.				93	93	106	106	106	106	106	106	106	106	106	106	
	Contained	Co. T.T.				20	20	20	20	20	20	20	20	20	20	20	20	
		Au kg				586	586	672	672	672	672	672	672	672	672	672	672	
		Ag T				24	24	48	48	48	48	48	48	48	48	48	48	
	Cost	TUS\$				42,711	42,711	43,193	43,193	43,193	43,193	43,193	43,193	43,193	43,193	43,193	43,193	
Almag	Conc. Quantity	T.T.												227	227	227	227	
	Contained	Co. T.T.												34	34	34	34	
		Au kg												150	150	150	150	
		Ag T												5	5	5	5	
	Cost	TUS\$											30,806	30,806	111,422	111,422		
Zhe-Set	Conc. Quantity	T.T.	147	147	165	196	196	196	196	196	196	196	196	196	196	196	196	
	Contained	Co. T.T.	30	30	32	41	41	41	41	41	41	41	41	41	41	41	41	
		Au kg	180	180	196	186	186	186	186	186	186	186	186	186	186	186	186	
		Ag T	14	14	15	16	16	16	16	16	16	16	16	16	16	16	16	
	Cost	TUS\$	49,041	49,041	50,427	61,613	61,613	61,613	61,613	61,613	61,613	61,613	61,613	61,613	61,613	61,613	61,613	
I3A/C (190-Talyvka)	Conc. Quantity	T.T.	32	32	32	32	32	32	32	32	32	32	32	32	32	32	32	
	Contained	Co. T.T.	16	17	21	26	29											
		Au kg	63	79	101	185	229											
		Ag T	32	34	19	35	53											
	Cost	TUS\$	25,303	26,224	35,454	43,310	53,264											
Irak Soder	Conc. Quantity	T.T.	15	15	21	19	51											
	Contained	Co. T.T.	14	17	20	15	19											
		Au kg	24,323	34,488	49,365	30,423	29,282											
		Ag T	105	27	20	52												
	Cost	TUS\$	52,447	43,246	34,865	26,263												
Chde	Conc. Quantity	T.T.	55	41	44	43												
	Contained	Co. T.T.	18	20	20	19												
		Au kg	46,826	37,045	37,045	37,045												
		Ag T																
Obey	Conc. Quantity	T.T.	48	72	36		104	104	204	124	124	124	124					
	Contained	Co. T.T.	32	18	9		26	49	57	31	31	31	31					
		Au kg	20,489	30,749	15,374		44,414	20,579	27,329	52,952	52,952	52,952	52,952					
		Ag T	627	630	625	747	701	747	747	747	747	747	747					
Total	Conc. Quantity	T.T.	15	15	21	19	51											
	Contained	Co. T.T.	135	135	135	172	155	155	155	155	155	155	155	155	155	155	155	
		Au kg	403	813	827	1,597	1,650	1,613	1,783	1,783	1,783	1,783	1,783	1,783	1,783	1,783	1,783	
		Ag T	20	28	34	27	95	69	66	66	66	66	66	66	66	66	66	
	Cost	TUS\$	20,152	20,225	264,639	295,717	269,805	279,164	271,418	269,294	269,294	269,294	269,294	269,294	269,294	269,294	269,294	
Product (1997-2010)	Co Carbide	T.T.	150	150	150	150	150	150	150	150	150	150	150	150	150	150	150	
	Ag	779	791	831	1,549	1,407	1,700	1,603	1,731	1,731	1,731	1,731	1,731	1,731	1,731	1,731	1,731	
		Ag	25	27	33	25	90	64	64	64	64	64	64	64	64	64	64	
		Co Carbide	T.T.	130,696	130,696	130,696	132,371	130,696	130,696	130,696	130,696	130,696	130,696	130,696	130,696	130,696	130,696	130,696
Revenue	Co Carbide	T.T.	10,049	10,276	10,710	19,982	18,430	22,033	20,879	22,330	22,330	22,330	22,330	22,330	22,330	22,330	22,330	
	Ag	11,915.5 kg	4,093	4,420	5,250	12,090	14,470	10,240	10,240	10,240	10,240	10,240	10,240	10,240	10,240	10,240		
		Ag	160,785.3 kg	344,734	515,014	146,690	454,558	361,280	362,968	361,629	361,629	361,629	361,629	361,629	361,629	361,629		
		Cost	TUS\$	20,152	20,225	264,639	295,717	269,805	279,164	271,418	269,294	269,294	269,294	269,294	269,294	269,294		
Cost (TUS\$)	Raw Material		20,152	20,225	264,639	295,717	269,805	279,164	271,418	269,294	269,294	269,294	269,294	269,294	269,294	269,294	269,294	
	Sending	US\$000/ton T	31,670	37,838	37,500	44,820	42,066	43,520	43,580	44,691	44,691	44,691	44,691	44,691	44,691	44,691		
	Refining	US\$000/ton Carbide kg	16,335	16,335	16,335	18,627	16,335	16,335	16,335	16,335	16,335	16,335	16,335	16,335	16,335	16,335		
		Ag	322,307	324,000	318,693	363,166	326,438	332,211	331,241	330,141	329,141	328,141	327,141	326,141	325,141	324,141		
Operating Profit (Before Marketing)			22,432	21,134	27,924	41,393	34,430	30,242	30,066	32,419	32,419	32,419	32,419	32,419	32,419	32,419	32,419	
	Mining Cost	Balkhash (Kosovod Selik)		-37,037	-39,139	-59,139	-37,261	-29,570	-29,570	-27,319	-27,319	-27,319	-27,319	-27,319	-27,319	-27,319	-27,319	-27,319
		Kokshetau				2,540	14,113	14,113	14,113	14,113	14,113	14,113	14,113	14,113	14,113	14,113	14,113	14,113
		Borokel				23,061	23,061	23,061	23,061	23,061	23,061	23,061	23,061	23,061	23,061	23,061	23,061	23,061
Almag																		
	Mining Cost	Total	-37,037	-39,139	-56,598	-20,067	-15,457	-15,457	-13,206	-13,206	-13,206	-13,206	-13,206	-13,206	-13,206	-13,206	-13,206	
Sinter Refining			32,432	21,134	27,924	41,393	34,275	16,727	16,727	19,054	19,054	19,054	19,054	19,054	19,054	19,054	19,054	
			32,432	21,134	27,924	41,393	34,275	16,727	16,727	19,054	19,054	19,054	19,054	19,054	19,054	19,054	19,054	
			32,432	21,134	27,924	41,393	34,275	16,727	16,727	19,054	19,054	19,054	19,054	19,054	19,054	19,054	19,054	
			32,432	21,134	27,924	41,393	34,275	16,727	16,727	19,054	19,054	19,054	19,054	19,054	19,054	19,054	19,054	
Total Operating Profit			22,432	21,134	27,924	41,393	34,275	16,727	16,727	19,054	19,054	19,054	19,054	19,054	19,054	19,054	19,054	
			22,432	21,134	27,924	41,393	34,275	16,727	16,727	19,054	19,054	19,054	19,054	19,054	19,054	19,054	19,054	
			22,432	21,134	27,924	41,393	34,275	16,727	16,727	19,054	19,054	19,054	19,054	19,054	19,054	19,054	19,054	
			22,432	21,134	27,924	41,393	34,275	16,727	16,727	19,054	19,054	19,054	19,054	19,054	19,054	19,054	19,054	

Table 2-6-3(2) Mine-Concentrator Production of JSC "Balkhashmed"

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Mine Output (T)	9,800	1,907	1,998	1,999	1,800	1,800	1,800	1,800	1,800	1,800	1,800	1,800	1,800	1,800	1,800
Cu %	0.55	0.67	0.67	0.67	0.67	0.67	0.67	0.67	0.67	0.67	0.67	0.67	0.67	0.67	0.67
Cu Concentrator	184	18	18	18	18	18	18	18	18	18	18	18	18	18	18
Cu %	14	40	40	40	40	40	40	40	40	40	40	40	40	40	40
Cont. Metals	26	7	7	7	7	7	7	7	7	7	7	7	7	7	7
Au kg	929														
Total Value (T. US\$)	57,320	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432
Au (US\$ 12.9/g)	4,239														
Au US\$ 16/kg	61,559	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432	15,432
Total															
Costs (US\$0.01/MMt. Am)															
Insurance (0.08% of Total Value)	14,720	1,440	1,440	1,440	1,440	1,440	1,440	1,440	1,440	1,440	1,440	1,440	1,440	1,440	1,440
T.C. (US\$800/MMt)	4,576	1,232	1,232	1,232	1,232	1,232	1,232	1,232	1,232	1,232	1,232	1,232	1,232	1,232	1,232
R.C. (US\$176/Cu T.)															
Other Cost (Penalty etc.)															
Total	19,296	2,672	2,672	2,672	2,672	2,672	2,672	2,672	2,672	2,672	2,672	2,672	2,672	2,672	2,672
Sales Revenue (T. US\$)	42,263	12,760	12,760	12,760	12,760	12,760	12,760	12,760	12,760	12,760	12,760	12,760	12,760	12,760	12,760
Operating Cost	73,794														
Mine	18,130	6,660	6,660	6,660	6,660	6,660	6,660	6,660	6,660	6,660	6,660	6,660	6,660	6,660	6,660
Concentrator	3,707	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060
Overhead	1,707	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060	3,060
Total	108,564	9,720	9,720	9,720	9,720	9,720	9,720	9,720	9,720	9,720	9,720	9,720	9,720	9,720	9,720
Operating Profit (T. US\$)	-66,321	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040
Depreciation															
Deferred Loss (Cum)															
Taxable Income															
Income Tax															
Other Taxes and Levies															
Total Taxes and Levies															
Net Profit (T. US\$)															
Capital Expenditure (T. US\$)															
Cumulative Capital Expenditure															
Equity															
Loan (1996/Annun)															
Loan Repayment															
Cumulative Loan															
Net Cash Flow															
Cumulative															
Discounted Values															
to Year 0 at															
a Discount Rate of															
11% Per Annun															
Loan															
Loan and Equity															
Loan Repayment Incl. Interest															
Net Cash Flow															
Loan Repayment and Cash Flow															

Table 2-6-3(3) Mine-Concentrator Production of Koktau-Chilisay

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Mining Reserves 40.5 million T, 1.87% Cu, 3.57 g/t Ag, 0.21 g/t Au															
Mine Output (T, T)	1,500	2,300	2,000	2,000	2,000	2,000	2,300	2,000	2,000	2,000	2,300	2,300	2,300	2,300	2,300
Method (Open Pit)															
(Extraction %0%)															
(Dilution %0%)															
Cu %	1.82														
Au g/t	0.2														
Ag g/t	3.57														
Cu Conc. (T, DMT)															
(T, Wt, Moist. = %)															
Conc. Grade															
Cu %	20														
Au g/t	1.35														
Ag g/t	2.7														
Cu T	83%														
Cont. Metals Recovered															
Au kg	35														
Ag kg	235														
Au T	4														
Ag T	4														
Total Value:															
(T, US\$)	50,706	77,161	77,161	77,161	77,161	77,161	77,161	77,161	77,161	77,161	77,161	77,161	77,161	77,161	77,161
Au US\$ 12.9/g	208	452	452	452	452	452	452	452	452	452	452	452	452	452	452
Ag US\$ 16.7/kg	51,004	77,613	77,613	77,613	77,613	77,613	77,613	77,613	77,613	77,613	77,613	77,613	77,613	77,613	77,613
Total	3,050	4,350	4,350	4,350	4,350	4,350	4,350	4,350	4,350	4,350	4,350	4,350	4,350	4,350	4,350
Sales Cost:															
Freight (US\$ 0.1/WMT km)	41	62	62	62	62	62	62	62	62	62	62	62	62	62	62
Insurance (0.08% of Total Value)	9,840	13,920	13,920	13,920	13,920	13,920	13,920	13,920	13,920	13,920	13,920	13,920	13,920	13,920	13,920
T.C. (US\$ 0.0/DMT)	4,084	6,160	6,160	6,160	6,160	6,160	6,160	6,160	6,160	6,160	6,160	6,160	6,160	6,160	6,160
R.C. (US\$ 176/Cu T.)	1,458	2,245	2,245	2,245	2,245	2,245	2,245	2,245	2,245	2,245	2,245	2,245	2,245	2,245	2,245
Other Cost (Penalty, etc.)	17,637	26,737	26,737	26,737	26,737	26,737	26,737	26,737	26,737	26,737	26,737	26,737	26,737	26,737	26,737
Total	33,307	50,424	50,424	50,424	50,424	50,424	50,424	50,424	50,424	50,424	50,424	50,424	50,424	50,424	50,424
Sales Revenue (T, US\$)	8,250	12,650	12,650	12,650	12,650	12,650	12,650	12,650	12,650	12,650	12,650	12,650	12,650	12,650	12,650
Operating Cost:															
(T, US\$)	5,550	8,510	8,510	8,510	8,510	8,510	8,510	8,510	8,510	8,510	8,510	8,510	8,510	8,510	8,510
Concentrator	1,800	2,760	2,760	2,760	2,760	2,760	2,760	2,760	2,760	2,760	2,760	2,760	2,760	2,760	2,760
Overhead															
Interest on Loan															
Total	15,600	23,920	23,920	23,920	23,920	23,920	23,920	23,920	23,920	23,920	23,920	23,920	23,920	23,920	23,920
Operating Profit (T, US\$)	17,767	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504
Tax (T, US\$)															
Depreciation															
Deferred Loss (Cum)															
Taxable Income															
Income Tax															
Other Taxes and Levies															
Total Taxes and Levies															
Net Profit (T, US\$)															
Capital Expenditure (T, US\$)															
Cumulative Capital Expenditure															
Equity															
Loan (10%/Annum)															
Loan Repayment															
Cumulative Loan															
Net Cash Flow															
Cumulative															
Discounted Values															
to Year 0 at															
a Discount Rate of															
11% Per Annum															
Loan															
Loan and Equity															
Loan Repayment Incl. Interest															
Net Cash Flow															
Loan Repayment and Cash Flow															

Table 2-6-3(4) Mine-Concentrator Production of Boshukul

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Mining Reserves 176 million T 0.65% Cu, 7.18 g/t Ag, 0.22 g/t Au															
Mine Output (T.D.)															
Ore Grade															
Cu %															
Au g/t															
Ag g/t															
Method (Open Pit)															
(Exception 80%)															
(Dilution 20%)															
Conc.															
Cu Conc. (T. DMT)															
(T. WMT, Moist. = 8%)															
Conc. Grade															
Cu %															
Au g/t															
Ag g/t															
Cont. Metals Recovery															
Cu T															
Au g/t															
Ag T															
Total Value:															
(T. US\$)															
Cu US\$ 204 g/t															
Au US\$ 12.9/g															
Ag US\$ 161/g															
Total															
Freight (US\$0.01/WMT km)															
Insurance (0.08% of Total Value)															
T.C. (US\$80/DMT)															
R.C. (US\$176/Cu.T.)															
Other Cost (Penalty etc.)															
Total															
Sales Revenue (T. US\$)															
Mine															
Concentrator															
Overhead															
Interest on Loan															
Total															
Operating Cost:															
(T. US\$)															
Mine															
Concentrator															
Overhead															
Interest on Loan															
Total															
Operating Profit (T. US\$)															
Tax (T. US\$)															
Depreciation															
Deferred Loss (Cum)															
Taxable Income															
Income Tax															
Other Taxes and Levies															
Total Taxes and Levies															
Net Profit (T. US\$)															
Capital Expenditure (T. US\$)															
Cumulative Capital Expenditure															
Finance															
Loan (10%/Annum)															
Loan Repayment															
Cumulative Loan															
Net Cash Flow															
Cumulative															
Discounted Values															
to Year 0 at															
a Discount Rate of															
11% Per Annum															
Loan															
Loan and Equity															
Loan Repayment Incl. Interest															
Net Cash Flow															
Loan Repayment and Cash Flow															

Table 2-6-3(7) Economic Estimation of JSC "Baikhashmed"

JSC "Baikhashmed"	1,996	1,997	1,998	1,999	2,000	2,001	2,002	2,003	2,004	2,005	2,006	2,007	2,008	2,009	2,010
Operating Profit	-66,321	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,050	3,050	3,050	3,050	3,050	3,050	3,050
Koktau-Chiliskai			17,670	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504
Boschekul				9,878	17,724	17,724	17,724	17,724	17,724	17,724	17,724	17,724	17,724	17,724	17,724
Smelting/Refining	1,872	3,991	13,347	23,247	26,336	22,252	22,774								
* Return from New Projects						19,374	37,729	37,729	36,697	33,919	33,333	31,568	21,507	21,507	214,507
Sub total	-64,449	7,031	34,154	62,669	73,604	88,894	107,771	107,771	106,739	103,961	103,375	101,610	91,549	91,549	91,549
Interest on Loan (7%/Annum)	6,370	18,180	26,206	29,464	27,280	27,852	24,966	20,818	16,522	11,717	6,814	1,698			
Profit after Interest	-70,819	-11,149	7,948	33,205	46,324	61,042	76,805	86,953	90,217	92,244	96,534	99,912	91,449	91,449	91,449
Taxes and Levies			5,000	10,000	10,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000
Depreciation															
Deferred Loss (Cum.)	70,819	81,968	79,020	55,815	19,491	0									
Taxable Income	-70,819	-81,968	-79,020	-55,815	-19,491	36,042	51,805	61,953	65,217	67,244	71,534	74,912	66,449	66,449	66,449
Income Tax (30%)						10,813	15,541	18,586	19,565	20,173	21,460	22,474	19,235	19,235	19,235
Other Taxes and Levies	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000
Total Tax and Levies	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000
Net Profit after Tax	-72,819	-13,149	948	21,205	34,324	23,229	34,264	41,367	43,652	45,071	48,074	50,438	44,514	44,514	44,514
Capital Expenditure	10,000	20,000	20,000												
Sulphuric Acid Plant															
Other Facilities	5,000	5,000	5,000	5,000	5,000										
Koktau-Chiliskai	15,000	12,000													
Boschekul	100,000	100,000	50,000												
Other New Projects															
Total	130,000	137,000	138,000	68,000	68,000	9,000									
Cumulative		267,000	405,000	473,000	541,000	550,000									
Finance															
Equity	39,000	41,100	36,500	15,500	15,500	2,000									
Cumulative Equity		80,100	116,600	132,000	147,600	149,600									
Loan (Investment)	91,000	95,900	101,500	52,500	52,500	7,000									
(Supplement)															
Total Loan	163,819	109,049	101,500	52,500	52,500	7,000									
Loan Repayment			5,948	31,205	44,324	48,229	59,264	61,367	68,652	70,041	73,074	24,264			
Cumulative Loan		272,868	368,420	389,715	397,891	356,662	297,398	236,031	167,379	97,338	24,264	0			
Net Cash Flow												51,174	69,514	69,514	69,514
Cumulative													120,688	190,202	259,716
Discounted Values	39,000	37,364	30,165	11,645	10,587	1,242									
to 1996 at Discounted		(76,364)	(106,529)	(118,174)	(128,761)	(130,003)									
Rate of 10% Per Annum															
Net Cash Flow												16,306	20,136	18,305	16,641
Net Cash Flow												36,442	54,747	71,388	71,388

Table 2-6-3(8) Revised Economic Estimation of JSC "Balkhashmed"

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
JSC "Balkhashmed"															
Operating Profit	1,996	1,997	1,998	1,999	2,000	2,001	2,002	2,003	2,004	2,005	2,006	2,007	2,008	2,009	2,010
Balkhash	-66,321	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040	3,040
Koktau-Chilisa			17,670	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504	26,504
Boshekul				9,878	17,724	17,724	17,724	17,724	17,724	17,724	17,724	17,724	17,724	17,724	17,724
Smelting/Refining	1,872	3,991	13,347	23,247	26,336	22,252	22,774	22,774	22,774	22,774	22,774	22,774	22,774	22,774	22,774
Return from New Projects						19,374	37,729	37,729	36,097	33,919	33,333	31,568	21,407	21,407	21,407
Sub total	-64,449	7,031	34,154	62,669	73,604	88,894	107,771	107,771	106,739	103,961	103,375	101,610	91,449	91,449	91,449
Interest on Loan A (7%/Annum)	3,000	3,000	3,000	2,835	2,009	941									
Interest on Loan B (3%/Annum)	9,370	21,390	29,640	33,150	35,999	35,421	33,135	29,092	24,852	20,455	15,978	11,310	6,501	1,953	
Interest Total						54,411	74,636	78,679	81,887	83,506	87,297	90,300	84,948	89,296	91,449
Profit after Interest	-73,819	14,359	7,514	29,519	37,605	10,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000
Taxes and Levies															
Deferred Loss (Cum)	73,819	88,178	85,664	66,415	32,810										
Taxable Income	-73,819	-88,178	-85,664	-66,415	-32,810	29,414	49,636	53,679	56,887	58,506	62,397	65,300	59,948	64,496	66,449
Income Tax (30%)						8,824	14,891	16,104	17,067	17,552	18,719	19,590	17,984	19,349	19,935
Other Taxes and Levies	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000
Total Taxes and Levies	2,000	2,000	2,000	2,000	2,000	10,824	16,891	18,104	19,067	19,552	20,719	21,590	19,984	21,349	21,935
Net profit after Tax	-75,819	-16,359	514	17,519	25,605	18,500	32,745	35,575	37,820	38,954	41,678	43,710	39,964	43,147	44,514
Profit after Interest	-70,819	-11,149	7,948	33,205	46,324	61,042	76,805	86,953	90,217	92,244	96,534	99,912	91,449	91,449	91,449
Capital Expenditure	10,000	20,000	20,000												
Sulphuric Acid Plant															
Other Facilities	5,000	5,000	5,000	5,000	5,000										
Koktau-Chilisa	15,000	12,000													
Boshekul	100,000	100,000	50,000												
Other New Projects			63,000	65,000	63,000	9,000									
Total	130,000	137,000	138,000	68,000	68,000	9,000									
Cumulative	267,000	405,000	405,000	473,000	541,000	550,000									
Finance															
Equity	39,000	41,100	36,500	15,500	15,500	2,000									
Cumulative Equity	80,100	116,600	132,000	147,600	149,600										
Loan (Investment)	91,000	95,900	101,500	52,500	52,500	7,000									
(Supplement)	75,819	16,359													
Total Loan (7%/annum)	166,819	112,259	101,500	52,500	52,500	7,000									
Rescue Loan (3%/annum)	100,000														
Repayment Loan															
Rescue Loan			5,514	27,519	35,605	12,228	57,745	60,575	62,820	63,954	66,678	68,710	64,964	27,904	
Cumulative Loan	166,819	279,078	380,578	433,078	485,578	473,350	415,605	355,030	292,210	228,256	161,578	92,868	27,904	0	
Rescue Loan	100,000	100,000	94,486	66,967	31,762	0									
Net Cash Flow														40,243	(69,514)
Discounted to 1996															(109,937)
at 10%/Annum															26,801
Privatization Schedule															(43,866)
Ownership Kazak Government															
(%)	65	45	25	15	0										
Private Firms	20	40	60	70	85										
Others	15	15	15	15	15										
Management															
Management Committee Board Meeting															

2-6-4 Promotion of Metal Processing Industry

(1) Semi-manufactured Copper and Copper alloys

The market for semi-manufactured copper and copper alloys is dependent on new development or recovery of such industries as automobiles, electronics, electrical appliances and so forth in the CIS countries. Specification of semi-manufactured copper and copper alloys are considerably variable from one customer to another. Therefore, precise quality control is required for specific products to meet customer's needs. An elaborate quality control system has to be established on the basis of extensive market research. The present quality of products in Kazakhstan with few exceptions is too far insufficient to meet specifications required in the international market.

At the present time, factories producing wire rods, sheets, strips, wires and enamel wires are attached to the JSC "Balkhashmed" and a factory producing wire rods to the JSC "Zhezkazgantsvetmet". Essential problems of these factories are mostly centered on quality control and unstable raw material supplies. Facilities and equipment are generally obsolete and superannuated except for the enamel wire factory at the JSC "Balkhashmed" and the wire rod factory at the JSC "Zhezkazgantsvetmet". Both factories, built within the past couple of years, are equipped with modern, efficient facilities and machines which have been imported from West European countries. The wide scale modernization of rolling facilities was started at Balkhash plant on non-ferrous metals processing in 1990, but it has not been completed at the present time.

There appears to be no coherent system for controlling the quality of products, except for the enamel wire factory at the JSC "Balkhashmed", the operations of which are supervised by an Austrian company, the supplier of facilities and machines and buyer of the products. With respect to quality control, the following documents should be prepared daily or at appropriate intervals;

- 1) Quality control standards
- 2) Process control flows
- 3) Operation instruction sheets
- 4) Engineering standards
- 5) Operation standards
- 6) Daily operation logs.

The major problem at the Zhezkazgan wire rod factory, that is being managed under the separate organization from the JSC "Zhezkazgantsvetmet", is the lack of raw materials. The reason may be that the foreign company that has taken over the management of the combine since mid 1995 is reluctant to supply raw materials (copper cathode) to the factory. Therefore, the problem is associated with the Government policy for privatization of enterprises and intervention of the Government will be required to solve the problem.

The whole foundation of the metal fabrication industry in Kazakhstan is extremely weak without sound

downstream industries, such as automobiles, electronics, electrical appliances and so forth, that use the industry's products. For promoting the metal fabrication industry, it is necessary to develop new industries which produce consumer's goods.

(2) Lead Battery

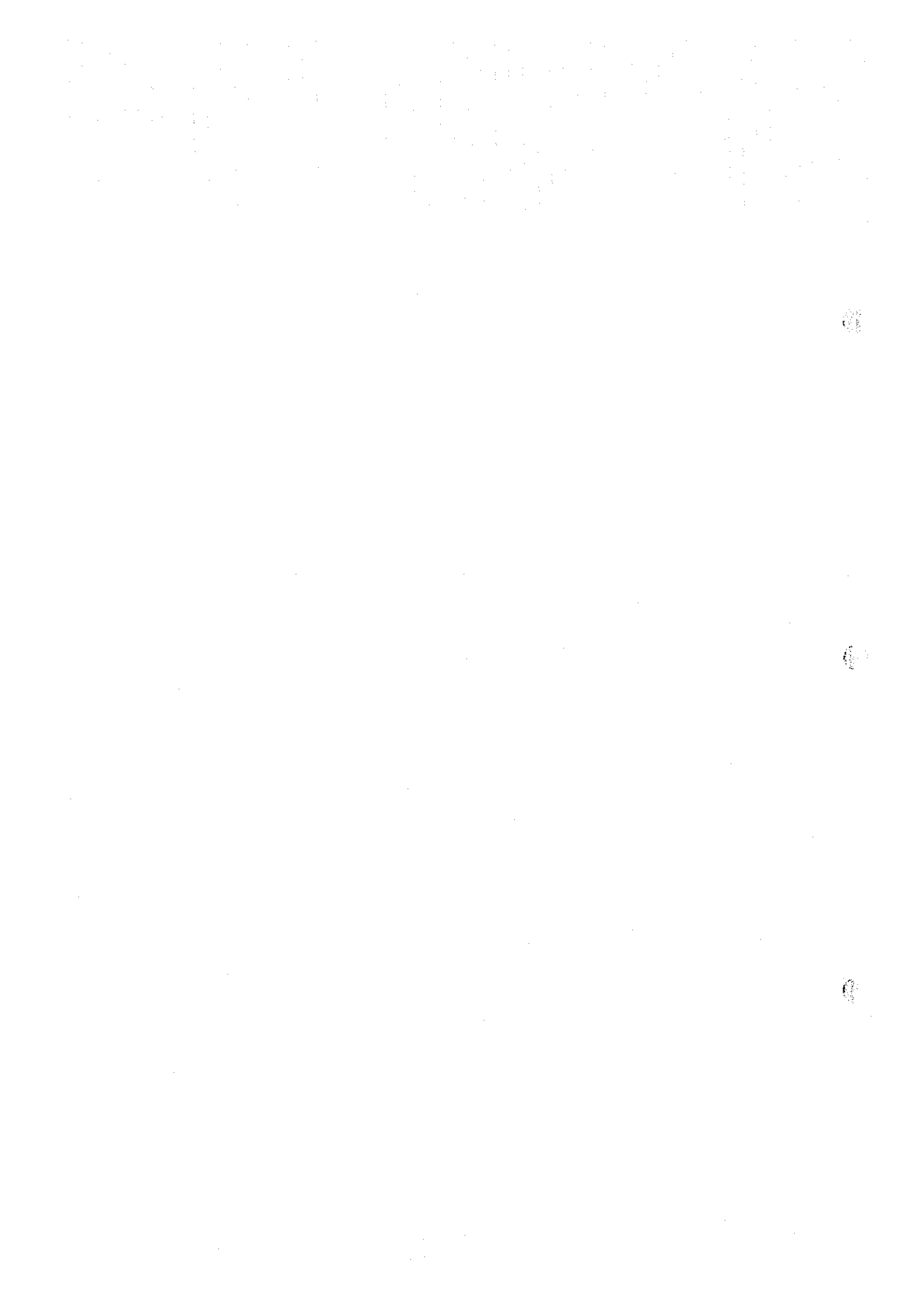
The domestic demand for lead batteries in Kazakhstan is not large, taking account of relatively small number of running motor vehicles and the absence of a motor vehicle manufacturing industry. The current investigation has estimated the demand ranging from 2 million to 2.5 million units per annum for the immediate future. The Ministry of Industry and Trade has a plan to construct new battery factories associated with the JSC "Shymkent Lead Plant", JSC "UK Pb-Zn Combine" and JSC "Leninogorsk PC" with the total production capacity of approximately 2.4 million units per annum. The present production of the existing factory at the Taldy Kulgan is 1.5 million units annually. Once this plan is accomplished, it will cause oversupply of lead batteries in the domestic market. The plan should be reviewed on the basis of the market research including the neighboring countries.

(3) Zinc Products

It has been reported that zinc pellets for dry cell batteries are manufactured in Leninogorsk and a galvanizing alloy, in Ust-Kamenogorsk. However, the zinc consumption in these plants is reportedly limited to less than 20,000 tons a year at the present time. The 1994 demand of zinc in Japan was as following;

1) Galvanized sheet for automobiles	48.3%
2) Galvanized sheet for construction materials	14.4%
3) Die Cast	13.0%
4) Copper alloys	14.4%
5) Chemical Products	5.1%
6) Zinc alloys	1.1%
7) Others	3.7%

Galvanized sheet manufacturers are the main consumers of zinc. Since the automobile manufacturing industry is unlikely to be constructed in Kazakhstan in near future, the consumption of galvanized sheets is dependent on growth of the construction industry.



3. Support for Implementation of Industrial Plans



3. Support for Implementation of Industrial Plans

3-1 Role of Government

3-1-1 Government's Policy for Promoting the Non-ferrous Metals Industry

Firm determination and strong leadership by the State Government are essential in order to promote the non-ferrous metals industry in the Republic of Kazakhstan. The Government should place this industry as one of the most important industries contributing to development of the nation's economy and should commit a great deal of its resources for growth of this industry.

3-1-2 Government Related Organizations

(1) Related Organizations

Ministry of Geology and Mineral Resources and Conservation manages the licensing of investigation and exploration of mineral resources but the Ministry of Industry and Trade manages the metal industry for the exploration of ore and the whole metal industry. There are many ministries and related organizations that manage the Kazakhstan non-ferrous metal industry policy. From the company viewpoint, many laws and modifications are made so it seems the administration structure is very complicated especially in economics. There are many kinds of committees established so companies are confused about the relationship between the committee and the ministry. This fact has prevented the smooth introduction of capital.

Recently, the reorganization of regulations is progressing for the market economy system. Each related organizations fully understood the laws, arranged the structure mutually and clarified the responsibility of work and management of each organization. Depending on these implementations, the supporting structure for the non-ferrous metal industry is organized and able to implement the reasonable countermeasures.

(2) Enhancement of political function

The establishment of new organizations are for the support the promotion of the non-ferrous metal industry in Kazakhstan. Here are mentioned the necessary new organizations adding to the existing government organizations.

- Ministry of Industry and Trade (MIT)-

① Nonferrous Metal Industry Promotion Fund

This organization is established for the non-ferrous metal industry to escape from the economic crisis it now faces and the self-reconstruction using urgent financial support in 2000.

The main object of the finance is the active investment for the build up of the enterprises. (Refer to Note).

The government capital and working capital are supplied by the government budget (government guarantee) and international finance organization capital.

(Main Functions)

- i) Loans for the improvement of the production systems in the non-ferrous metal industry.
- ii) Loans for the improvement of management in the non-ferrous metal industry.
- iii) Loans for the structural improvement of the non-ferrous metal industry.
- iv) Loans for the reorganization of enterprises in non-ferrous metal industry.

② Non-ferrous Metal Industry Promotion Agency

This agency will support stable management using a long-term view for the non-ferrous metal industry related mineral resources.

It will establish the special agency using funds from the government capital and working capital which depends on the government budget. It is possible to receive government revenues from the non-ferrous metal industry (profit tax, royalty, customs, duty, etc.).

(Main Functions)

- i) Give support to pollution control and conservation of the environment.
- ii) Low-interest loans for the promotion of non-ferrous metal industry.
- iii) Guarantee of debt for the promotion of non-ferrous metal industry.
- iv) Collect and disclose information on the non-ferrous metal industry.

③ Trade Promotion Agency

The promotion of trade especially exports is the objective of this agency. The effective implementation is related to the promotion of trade especially all exports. Capital is dependent on the government.

(Main Functions)

- i) Investigation of the supply, demand and market conditions of goods and promote the import and export markets.
- ii) Implementation of advertisement of industry and goods of Kazakhstan.
- iii) Assistance of trade.
- iv) Sponsor or assist convention.
- v) Treatment of disputes involving trade by foreign country.

④ Non-ferrous Metal Industry Council

Establish as a subsidiary organization of MIT. Investigate and discuss about the basic policy and technical matters for basic problem and exploitation, development, concentration and smelting. It will submit its opinion to MIT.

The council is organized by the people with knowledge and experience, depending on scientific and objective analysis make the recommendation.

(Main Functions)

- i) Examination of non-ferrous metal industry promotion plan.

A discussion of the basic problems and its countermeasures of the non-ferrous metal industry by the rationalization of the industry, customs, duty, financing and taxation systems, which the non-ferrous metal industry will confront in the transition to the market economy system.

⑤ Non-ferrous Metal Industry Association

The members are composed of the non-ferrous metals industry enterprises. The members implement the information, cooperation, friendship mutually and promote the sound development of the non-ferrous metal industry.

(Main Functions)

- i) Investigate and research areas related to the non-ferrous metal industry.
- ii) Advertise and announce all information about the non-ferrous metals industry.
- iii) Recommendations about the non-ferrous metals industry.

Ministry of Geological and Mineral Resources and Conservation

① Exploration Agency

It is necessary for a long lead time for mine development and depletion of the resource. In the case of the non-ferrous metals industry, its resources are depleted so it is necessary to explore continuously to discover new deposits. The exploration agency must secure the long-term stable supply of resources. The non-ferrous metals industry must be able to manage it continuously for the future.

In the present crisis caused by the transition to a market economy system, it is difficult for a single enterprise to invest for exploration so government support is necessary at each stage of exploration. The exploration agency is fully funded by the government.

(Main Functions)

- i) Wide area geological survey (funded by the government).
- ii) Detailed geological survey (with partially funded by the enterprise and the remainder provided by the government).
- iii) Aid to the enterprise exploration (financed by borrowing or half of the aid provided by the government).

This function is the responsibility of the non-ferrous metals industry promotion agency or MIT or the management of MIT and the Ministry of Geological and Mineral Resources and Conservation.

-Ministry of Environment-

① Environment Control Technology Center

A part of the environment administration, a bureau guides the environmental monitoring periodically and guides the environment conservation by inspection.

(Main Functions)

- i) Implementation and analysis of environmental monitoring.
- ii) Guide and manage environmental conservation. Optionally, this section is responsible to the non-ferrous metals industry and managed by the MIT as a subsidiary organization of MIT. In this case, the scope of work is not only environmental conservation but also to guide and manage for the prevention of industrial accidents.

-Ministry of Finance-

① Non-ferrous Metal Industry Promotion Fund (in cooperation with MIT). Please refer to the MIT table.

-Ministry of Economy-

① Industrial Structure Council

This council is established as an official organization of the Ministry of Economy. It investigates and discusses the basic policy of the domestic industry and submits recommendations to the Ministry of Economy.

The members are composed of people having knowledge and experience in various fields and designated by the Minister of Economy.

(Main functions)

- i) Proposal of industry structure from a long-term viewpoint (long-term trend of the main industries, production amount, the number of employees, profit, etc.)
- ii) Necessary countermeasures.

-Research Organization-

Related organizations of the institute, local institutes and local offices are managed by the central government budget so until recently these organizations had many employees. However, lately the budget has been reduced and they are trying to make a contract between enterprises and become profitable. When considering the present situation of the industry, there is a limit for these functions so the employee who expects to be laid off should be laid off. However, this manpower and technology is very important for the future

development of the non-ferrous metals industry. It is necessary to examine the long-term strategy of the government considering the exploration survey and development of mining technology.

3-1-3 Legislative Measures

(1) Taxation

The present tax law has been in effect since mid-1995 and has been appreciably simplified in comparison with the previous law. However, it is desirable to introduce the following tax exemptions or allowances in favor of the promotion of the non-ferrous metals industry:

- 1) 3 to 5 years' tax holiday for newly developed mines and plants.
- 2) accelerated depreciation for large investments
- 3) depletion allowance for exploration costs.
- 4) export tax exemption for metals and processed metals.
- 5) import tax exemption for machines, spare parts and consumables necessary to operate mines, concentrators, smelters and refineries.

(2) Foreign Investment Law

The previous foreign investment law has been withdrawn. There is at the present time little incentive for foreign investors to put their capital in Kazakhstan, particularly in the non-ferrous metals industry. Review of the present foreign investment law is necessary particularly with respect to incentives for foreign investors.

3-1-4 Administration for Environmental Protection

The Ministry of Ecology and Bioresources is responsible for nationwide environmental issues and formulates national policy and standards for environmental protection. Meanwhile, most non-ferrous metals combines have historically played significant roles as the center of local cities whose prosperity is highly dependent on the consequence of their performances. Therefore, cooperation between local governments and the MIT is indispensable to solve environmental problems associated with these combines. Environmental problems directly concerned with their operations are the responsibility of the MIT who should take the necessary measures for environmental protection in accordance with the national policy and standards set by the Ministry of Ecology and Bioresources.

The cost of environmental protection is expensive and growing in accordance with international requirements. The cost is too much for individual combines to bear by themselves, particularly under their present financial states. Although various environmental hazards are created by operations of non-ferrous metals combines, excessive financial burden on the combines will force them to cease their operations leading to social unrest in local communities. The environmental problems are not only local or industrial issues but are also national concerns. Therefore, the cost should be shared by the industries, the local communities and governments,

and the State Government. A regulation for defining the shares of environmental protection costs should be formulated at the earliest possible time.

Engineering for environmental protection includes various fields of science and technology. It is important to educate engineers specialized in environmental protection. An education system for this purpose should be established. An international technical cooperation may be sought in this regard.

3-1-5 Establishment of Financial Background

The Rehabilitation Bank has been established in order to rescue troubled enterprises of various industries. However, its performance has not necessarily been satisfactory to date due to limited funds. It is desirable to establish some funding agencies specially designated for promoting the non-ferrous metals industry. These funding agencies will provide short and long term loans with low interest rates to supplement working capital and major investment funds for plant construction and mine development and other requirements. Qualification standards of borrowers must be strictly defined with respect to borrower's repayment ability, economic feasibility of operation or investment plans, management structures and their capability, and so forth. It may be worth noting that these funding agencies, upon guarantee by the State Government, will be able to arrange financing for specific loan projects from international funding agencies.

3-1-6 Industrial Information System

(1) Data Base

A data base is defined as a file comprising a group of data that are arranged so it can be utilized for particular purposes such as production control, quality control, cost control and so forth. A schematic corporate information system is illustrated in Fig.3-1-6(1). Each section in a corporation holds its own data base. All the data should be accessible by all sections of the corporation, ideally connected on line for real time access to this information system. Every section will be able to react to any changes in all parameters occurring within or outside of the corporation. For example, if the sales department (product marketing information systems) receives orders (quality or quantity) from a customer, they will be transmitted to the sections concerned through the information system. According to the information, the engineering department (engineering information system) will provide the production line with necessary operating parameters for the required specifications. On the basis of the provided parameters, the production line will be able to produce the necessary amount of products with the required specifications. The production control department will be able to monitor performance of the production line daily or monthly based on the production control data base and to provide the production line with necessary instructions. Based on the integrated data base, the corporate management will be able to monitor the whole corporate performance. It can amend or adjust its strategy or long term plans responding to changes in circumstances outside of the corporation, for example in product markets.

(2) Data Publication

The Min-Geo publishes information with respect to minerals resources, including ore reserves of various categories, their distribution, geological characteristics and so forth. The data base in the Ministry also contains economic parameters of some ore deposits for which feasibility studies have been completed. As aforementioned (2-1-4), a large amount of past exploration data are stored in the Min-Geo archive. Since exploration and development of mineral resources have been completely privatized, these data should be publicly available with other data in order to stimulate investment by private firms.

The information that is reported to the MIT by operating combines is utilized by the Ministry for surveillance of these combines. For the purpose of advancing the privatization of the combines in Kazakhstan, it is necessary to make a stock offering. Therefore, some basic financial data should also be made available to the public for statistical purposes. In general, public circulation of information is still stagnant in Kazakhstan and should be improved for promoting business activities.

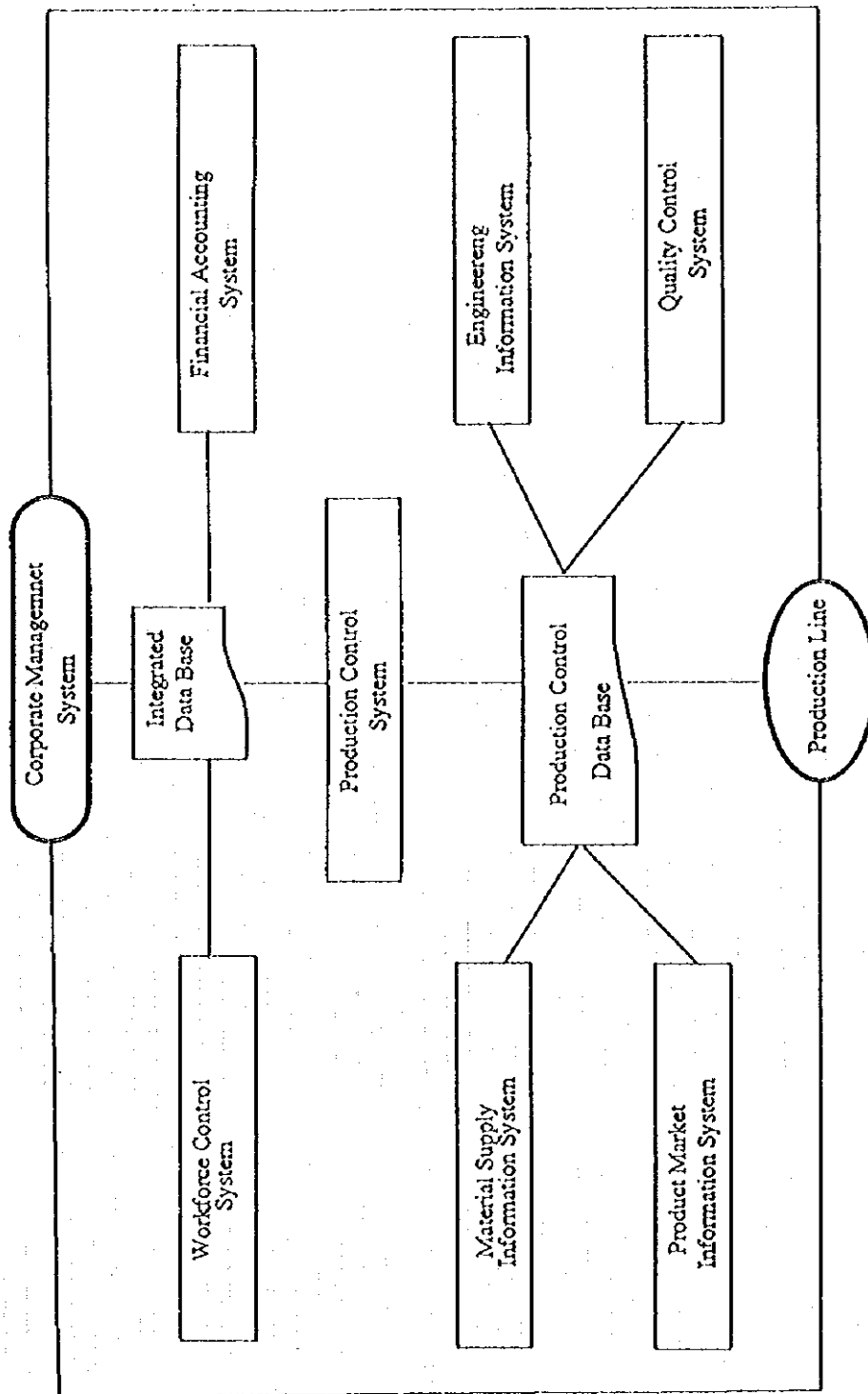


Fig.3-1-6(1) Corporate Information System

3-2 Foreign Aid

3-2-1 International Funding Agencies

Multilateral agencies and export agencies have taken an important role in the recovery of the Kazakh economy. These agencies include organizations such as the World Bank, the International Monetary Fund, the International Finance Corporation, the European Reconstruction and Development Bank, the Asian Development Bank and the Export and Import Bank of various countries. Usually one of the requirements to raise funds from these institutions is to provide a governmental guarantee. However, the International Finance Corporation, the European Reconstruction and Development Bank, the Asian Development Bank can lend without any direct guarantee from the public sector. Such loans are commonly called "Project Finance" and are often utilized in various mining projects throughout the world.

In Kazakhstan, to date, there has been no project that utilized the "Project Finance" method. One reason behind this is that the relevant Kazakhstan parties are not fully accustomed to the international practice of arranging such financing. In that sense, it is important to pursue further personnel training and additional support from the international community, including private entities, is essential.

3-2-2 Technical Cooperation

(1) Exploration

Technical cooperation for mineral exploration is available from various official development aid institutions, such as UNDP, JICA, USAID and so forth. An exploration project on a JICA scheme for example, has been implemented by MMAJ and is continuing in the Zhezkazgan Region. The Ministry of Geology and Underground Resources Conservation must take its part in technical cooperation projects of this type. The UNDP's Mineral Exploration Revolving Fund is also available for the Ministry's own projects.

(2) Environmental Control

It is proposed in this report to establish a comprehensive research institution for environmental control by restructuring the present Kazme Hanobre Institution together with local institutions or enhancing their capacities. Such a research institution will become an appropriate counterpart to accept foreign aids for various technical cooperation projects concerned with environmental protection. The following subjects may be suitable for technical cooperation projects;

- 1) Preparation of Environmental Standards
- 2) Preparation of Environmental Monitoring Systems
- 3) Preparation of Waste Management Standards and Systems
- 4) Preparation of Education Systems for Environmental Engineers
- 5) Study of Environmental Protection Technology for Waste Dumps, Tailings and Abandoned Mines
- 6) Study of Environmental Protection Technology for Gaseous, Liquid and Dust Emissions.

(3) Production Lines

Technical cooperation may be desired for the following subjects;

- 1) Review of feasibility studies for development projects
- 2) Engineering study of mechanization, computerization, energy conservation and other rationalization of production lines
- 3) Engineering study of quality control systems.

(4) Corporate Management

The following technical cooperation may be effective for familiarization of management practices in the free market economy.

- 1) Study of management practices in the free market economy.
- 2) Study of industrial information systems and data bases.
- 3) Study of preparation of business plans to standards acceptable in the free market economy.
- 4) Study of economic assessment of non-ferrous metals industry.

3-3 The JICA Survey Team's View on the Kazakhstan Plans

3-3-1 Management Contract

Corporate shares possessed by the nation will be deposited to domestic and foreign private companies for the period of 5 to 10 years, and their management should be entrusted with them.

The companies entrusted with such management in accordance with a contract will invest reconstruction funds, reconstruct the enterprises based on prompt production recovery and build up the base for autonomous development of the enterprises.

In order that the entrusted companies may recover the funds invested and obtain business profits for the long-term stable development of the enterprises, it is essential that the government provide.

- ① legal preparation of its policy/measures which have been decided for the time being.
- ② clear specification in contracts for the rights and obligations of the nation as the owner and the trustees allowing mutual generation of reasonable and fair profits.
- ③ regular audit of operational conditions of the enterprises and support for the smooth execution of their business duties

(1) Management transfer enforced in 1995 as a preliminary stage of privatization in accordance with the National Enterprises Privatization Law.

The trustees are all foreign enterprises. The privatization is in progress since a part of shares possessed by the nation have already been transferred to the trustees.

(2) Management trust enforced in 1996 for prevention of bankruptcy and reconstruction of enterprises in accordance with the Bankruptcy Law for the "enterprises classified into the above (B)".

In the relevant agreement, the debts of the relevant enterprise shall be frozen for a certain period. If the debts of "X Company" are frozen, its customer "Y Company" shall be unable to collect debts payable from X Company. Many problems are involved with regard to the kinds of frozen debts, the terms of freezing and repayment methods when the period of freezing expires.

Lack of legal background is the fundamental problem of the 'management contract scheme'. Among others, the following problems should be noted;

(1) It will be very difficult, if not impossible, to settle the total amount of the accumulated debt that is credited to each combine according to the guarantee issued by the Central Government of the former USSR in the period when credit transactions were not legally established such as in the western countries.

(2) The management contract will include the right for sales of products. Manager companies will be able to sell products at any price as far as combines can make marginal profits. Where manager companies sell

products through their subsidiary trading companies, they may be able to enjoy larger profits by sales of products than those obtained from management of combines.

(3) The duty of reporting to the Kazakhstan Government by manager companies does not appear to be included in the contract agreements. No record of costs and sales (customers, amounts, prices etc.) has been found in the MIT offices.

(4) There appears to be no official meetings, such as a management committee, between the Kazakhstan Government and manager companies to periodically review performance of the management.

(5) Among manager companies, there are no major metal producers in the western countries. They are mostly metal traders that tend to be more interested in the low prices of the products than in reformation of combines.

Therefore, it is advisable that the contract agreement should include;

- (1) reporting duty to the Kazakhstan Government by manager companies.
- (2) foundation of a management committee comprising representatives of the Kazakhstan Government and manager companies.
- (3) presentation of reformation programmes with their economic assessment.

3-3-2 Company Ownership Form

(1) Corporate management

Currently, the privatization is in progress as stock of the State-owned corporations have successively been sold or transferred to the private companies.

The privatization has been advancing in all the industrial sectors, of which the non-ferrous metal industry is no exception. The only exceptions are major infrastructure industries such as railways, electric power and telecommunications.

The current management structure of the respective non-ferrous metal companies are indicated in Table 3-3-2(1), which indicates the percentage ownership. Usually, influence on the corporate management varies depending on the ownership percentage. Corporate management is executed by the directors elected by the shareholders whose voting right is proportional to their ownership percentage. Shown below is schematic relationship of the ownership percentage to the influence over corporate management, in case of Japan:

Ownership percentage

Influence over corporate management

① More than 50%

A shareholder has the complete control over the corporate management.

- ② 5% - 50% A shareholder may elect (a) director(s) thereby taking part in the corporate management to an extent.
- ③ Less than 5% A shareholder can speak at the General Assembly meeting (usually, once a year) but can rarely elect a director.

In Japan, the number of corporate directors shall be three(3) or more, in accordance with the Corporation Law. Apart from the directors, auditors are appointed. In some countries, one or more outsiders unrelated to the shareholders are obligatorily appointed as director(s), with a view to preventing the corporate management from antisocial acts.

As regards the form of ownership of stock in a privatized company, a variety of alternatives are conceivable, which include a company partially owned by the government, a private company with the domestic capital, a joint-venture company with the domestic and foreign capitals, a foreign company's subsidiary, etc.

From the current state of things, the future ownership of companies in Kazakhstan may be forecasted as follows:

It is generally considered as a desirable case of privatization that the entire stock in a state corporation are eventually transferred to the private sector. There is also an argument that, in case of a basic industry, the government should retain some portion of stock in order to hold certain influence over companies. In view of the current situations in Kazakhstan, this argument cannot necessarily be ignored. We also find it advisable that, around 2000, the government holds some shares in certain basic industries.

Regarding utilization of the stock exchange, it should be avoided that the corporate value is determined hastily without legitimate valuation of corporate assets and the stock are put on sale in an immature stock market.

In case of the nonferrous metal industry, it seems to be all it could do to go ahead with restructuring of the industry by 2000; therefore, we can only suggest that the introduction of non-ferrous metal stocks in the market should be made with utmost care, in compliance with coming circumstantial changes.

(2) Privatization procedures

The privatization process based on the management contract scheme has some unclear factors accompanied by certain risks. To make a contract while avoiding such risks, it would be necessary to seek Western experts' advice.

The following procedures for a private company to obtain state-owned stocks, for which some Western cases were referred to, may serve as an alternative:

- ① A private company shoulders a combine's accumulated debts as converted into the US dollars at the time of contract, payment of which, including interest, is made in a 3- to 5-year deferment. All the amounts of debts and interest are counted in the future payment for acquisition of the corporate equity.

② A reconstruction program for a combine is drawn up. In accordance with an investment schedule based upon the reconstruction program, the funds are raised.

③ As the investment effected and the revaluation surpluses of fixed assets are successively capitalized, the private company's percentage ownership is also raised.

④ During the term of management contract, the private company shall consult with a Management Council presided by MIT. After the management contract comes to termination, MIT's power is confined only to the exercise of its right at the General Assembly whilst the private company undertakes the overall corporate management. The Management Council shall meet quarterly for administrative reporting.

(3) Privatization by spin-off and fostering of small-medium enterprises

A combine has various divisions for auxiliary services to sustain its production activities. Mines and refineries constructed in remote areas are fully equipped with the city functions. Such auxiliary divisions can be separated from the main body of a combine to be transformed into an independent stock corporation. Following are such auxiliary divisions of a combine to be separated in anticipation of further development as an independent company.

① Repair shop and parts-manufacturing division:

These divisions can be transformed into an independent machinery manufacturing company, which undertakes repair work and manufacturing of living necessities, in compliance with orders/ demand not only of the combine but also of other clients.

The Hitachi Co., Ltd. in Japan, which today is one of the world's leading manufacturers of general electric machinery, used to be a repair division of the Hitachi copper mine. The Kazakh combines such as JSC "UK Pb-Zn Combine", JSC "Zhezkazgantsvetmet", etc. have excellent repair shops.

② Food product preparation division (including agricultural farms):

The food product preparation for the consumption of combine's personnel, such as beer, ham and sausages, and agricultural products can be sold to outsiders, as well. Under the market economy, the public taste is diversified into a wide variety of individual taste. If an independent food product company can supply products fit for a market, it may be able to support itself and grow further, as exemplified by the beer industry in JSC "Irtys PC".

③ Consumer products division:

The supply systems of daily living necessities also may be able to spin off as an independent retail (and wholesale) company, utilizing its knowledge and expertise of the local distribution systems accumulated since the Soviet era.

④ Construction division

The division (including production of construction materials), separated together with its construction machinery and technology, can be transformed into an independent plant- and house-builder. Its construction/erection teams can participate in overseas construction projects to earn foreign exchange, as in the cases of the Irtysh brick plant and the construction division of JSC "UK Pb-Zn Combine".

⑤ Transportation division (trucks, railways, etc.):

The division can spin off to become an independent transportation company to undertake materials handling and transportation within and between mines and factories of the combine and processing of industrial wastes.

In order to efficiently utilize the transportation facilities at Kazakhstan's combines, it should make a plan to increase the availability of vehicles in their possession and maintenance system for outside work.

It is necessary to make sure and consider whether the vehicle and railroad departments should be spun off independently or merged with another company to realize efficiency and reduce costs.

The new company should adopt a favorable rate to its former combine to assure work stability.

A subject for further consideration is that new transportation companies should mutually cooperate and exchange loads with existing transportation companies in Kazakhstan.

In case Yubileyno-Snegirihinskoye Mine is developed, for example, the existing housing and infrastructure facilities at Irtysh can be utilized if the employees are periodically transported by the transportation company to the mine site. This would dispense with construction of welfare facilities at the mine site, reducing the initial investment expenditure.

⑥ Design division:

The division can be an independent consulting-engineering firm to undertake domestic and international businesses.

For separation of a division, the division personnel and assets have to be transferred by the combine. A separated division is transformed into an independent private company of a small-medium size, whose corporate organization must be simple enough to ensure its mobility and flexibility. Such a company can act as a task force to effectively support the main body of the combine, as well. A private company has full freedom to determine salaries and wages; for example, if a "payment by results" system is adopted, it is likely to activate the company. Not only the Hitachi Co. as previously referred to, but many of today's first-rate companies in Japan were divisions of mining companies.

⑦ Secondary processing division:

This division may spin off with its machinery and equipment transferred from the combine. For the division to survive as an independent company, it has to grow out of the conventional concept that the processing division is a value-adding downstream of a refinery and change itself into a market-oriented company which can flexibly accommodate itself to users' needs. To satisfy users' needs for quality, it will possibly have to process imported raw materials, scraps, etc.

⑧ Welfare facilities:

In Kazakhstan, transfer of welfare facilities of combines to provincial governments seems to be effected, currently. In this connection, it is advisable that sport and culture facilities are operated in the form of a quasi-public enterprise, in which both the provincial government and the private sector participate.

Table 3-3-2(1) Current situation and evaluation of management transfer

Each Kazakhstan Enterprise, Management Enterprise, Percentage of Ownership, Present Condition July 1995 Kazakhstan MIT
 Note: (number) is Confirmed in Present Plans

MIT-Ministry of Industry & Trade
 Note: Management Form Classified
 MC-Management Contract

BB-Rehabilitation Bank
 or
 SPC-Private and Public Enterprise

Public Enterprise

Seal-government Enterprise-DPC
 Domestic Foreign Joint Enterprise-JVC
 Foreign Enterprise-FFC

JSC Name (Patent/Title)	Management Company	Management Company	Percentage of Ownership					1996 Evaluation	Change of Management Form No. → Intermediate Final	2000 Forecast	Subjects related to Ownership Form	Notes
			State	Labor Union	Partner & Related Company	Private Investment	Total					
DZHEKZAGANSVETMET (A) EKCCBC	Sasung Deutschland	40	45	10	--	--	100	A	MC-SPC	A	Treatment of added debt. Guidance to operating secondary processing plant.	State stock
(A) ZHEKENT MCC	Dalex Trading Ltd.	(60)	30	10	--	--	100	A	FFC MC-SPC	A	Change concentrate sales from foreign to domestic	Until Artyevskoye is developed, state stock ownership is over 5% state stock and labor stock ownership is 15%
(A) KARAGATLINSKI MCC	Nova Resources AG (Swiss)	* (60)	30	10	--	--	100	A	FFC MC-SPC	A	Do cooperative study with research institute on recovery of valuable metals from waste. Sales of copper concentrate to domestic smelters.	State stock
(A) LEKINOGORSKI PC	Alexey Postovalov	(39)	51	10	--	--	100	--	FFC MC			--
(C) ZHIRYANOVSKI LEAD COMBINE	Ridder Invest U.S.A. capital-Kazakhstan capital (bank)	--	85	10	5	--	100	B	MC-JVC	A	Separate Karcovskoye Mine.	
(B) LEKINOGORSKI PC		--	69	10	21	--	100	B	JVC MC-JVC	B	Secure on mines.	Change the group of enterprises or the percentage of stock ownership. State government send executive to enterprise.
(B) EK PB-ZN COMBINE		--	53	47	--	--	100	B	JVC MC-JVC	B	Separate and privatize subsidiary industries. (especially the mechanical shop)	
(B) IRTYSH PC	* State	--	90	10	--	--	100	C	JVC MIT-MIT	B	Make drastic reductions, treatment of debt, separate infrastructure. Transfer to non-ferrous metal industry promotion group.	Separate and privatize subsidiary businesses
(C) BALKHASHRED	Ridder Invest	--	61	10	*29	--	100	B	MIT MC-JVC	B	Treatment of debt. Improve environment. Separate the secondary processors plant and change to semi-private company.	State stock
(B) SHYMKENT LEAD PLANT	R. R. Kazu Austria-Kazakhstan joint company	--	29	10	61	--	100	B	JVC MC-JVC	B	Custom smelter, change the group of enterprises in Tajikistan and Uzbekistan as the raw material base for the processed goods.	State stock
(B) KAKSATAU-KEN-BALYTU COMBINAT	Nova Trading Commerce	--	85	10	--	5	100		JVC (MC-FFC)			Majority share of tungsten mine.
(C) SART-ARKAPOLMETAL	Sacosta (Swiss) Kaziprotect conducting feasibility study to reconstruct the combine.	--	39	10	--	51	100	C	FFC MC-MIT		Non-ferrous metal industry promotion group management.	Sale to foreign enterprise.
(C) AKROPOLMETAL	River International (Swiss) \$14 million investment. Starte production.	(60)	30	10	--	--	100	?	MC-FFC	B		Share stock of oil business. Lead and zinc by-products.
(C) TEKELI PB-ZN COMBINE	*State. Borrowed \$3.5 million production will restart.	--	90	10	--	--	100	C	MIT-MIT	C	Separate subsidiary divisions and make it independent for employment countermeasure, privatization.	State stock
(C) SHALKIYA WINE MANAGEMENT	* State. Treatment at Kentau concentrator.	--	90	10	--	--	100	C	MIT-MIT DPC	B		Build concentrator

3-3-3 Treatment of Debt

For treatment of a Combine's debt, the following three alternatives are conceivable:

- (1) Debts of a combine is set apart and taken over by a liquidator organization which can either be left with the combine or incorporated as a separate entity. The combine's business is taken over and managed by a company to be newly established.
- (2) All the enterprises belonging to a combine, together with debts, are sold in the form of net assets after revaluation of stock.
- (3) An amount of debts, for which the State is responsible, are fixed as of January, 1997(tentative), on the basis of which a liquidation plan is drawn up. Substantial involvement of the State, including takeover of the debts, will be inevitable since, in Kazakhstan, all the enterprises were State-run and the State is therefore held responsible for their accumulated debts.

Conceivable financial resources for setting off the debt may be:

- ① Revenues by sale of enterprises (assets and rights), which are not to be incorporated in the government's General Account.
- ② Funds of the government's Special Account set up with the revenues from the non-ferrous metal industry-related taxes and impositions, such as the export- import duties, mineral production tax, mining claim tax and windfall profit tax.
- ③ Funds from the government's General Account budget or the treasury investment and loan.
- ④ Loans or aid from the international financing agencies such as EBRD and IBRD, or from foreign governments.
- ⑤ Borrowings from private banks on the security of mining foundations and or products.

Our proposed treatment of the respective combines' debts, as demonstrated in Table 3-3-3(2), is elaborated in the paragraphs below. The amounts of the debts are assumed to be 1.5 times of those as of January 1, 1996.

• The A-rated group : JSC "Zhezkazgantsvetmet", JSC "EKCCChC" and JSC "Zhezkazgantsvetmet"

These combines dispose of their debts through their own managerial resources.

• The B-rated group : JSC "Zyryanovsk Pb-Zn Combine", JSC "Leninogorsk PC", JSC "UK Pb-Zn Combine", JSC "Shymkent Lead Plant" and JSC "Balkhashmed"

For this group of combines, three types of debt disposal are conceived:

- ① The JSC "Balkhashmed"

The total debts of the combine amounts to approx. US\$100 million.

- Sell the entire combine including the debts.

- A purchaser of the combine repays a part of the debts by borrowing from the government a low-interest, two-step loan, which is repayable with earnings from the combine's enterprises.

② The JSC "Zyryanovsk Pb-Zn Combine", JSC "Leninogorsk PC", JSC "UK Pb-Zn Combine" and JSC "Shymkent Lead Plant"

The debts of these combines add up to US\$270 million, of which US\$180 million representing the labor expenses, etc. -- hereafter called "Debt (a)" -- is immediately repayable, whereas US\$90 million representing the electric power charges, etc. -- hereafter called "Debt (b)" -- are repayable in installment with unspecified time limit.

The group of combines borrow a US\$240 million two-step loan at an interest rate of 2% p.a., to cover the Debt (a) of US\$180 million plus rationalization expenses for reduction of personnel amounting to US\$60 million, thereby making repayments to the creditors.

The government grants an annual US\$4.8-million interest subsidy, disbursed from the general account, called the "National Economic Budget" (US\$916 million in 1996).

The 45% of the aggregate annual profit of the group of combines estimated at US\$37 million is appropriated for annual repayment so that the loan may be fully repaid in 15 years.

Besides, the government must make special legislation allowing a pre-tax deduction of the repayments and also allowing the Debt (b) to be repayable only when the funds are made available by sale of idle assets.

③ The debts of the four combines -- The JSC "Zyryanovsk Pb-Zn Combine", JSC "Leninogorsk PC", JSC "UK Pb-Zn Combine" and JSC "Shymkent Lead Plant" -- are packaged and taken over by a liquidator organization. The liquidator organization holds a 49% share in the four combines, while the respective combines, holding a 51% share, take over the assets and personnel necessary for continued operation of their enterprises.

To refinance the Debt (a), the liquidator organization borrows a two-step loan repayable in some 10 years. The source of funds for the repayment is dividends receivable by the combines.

The organization provide a three-year wage guarantee in compensation for the rationalization of personnel. To cover the personnel expenses plus the loan interest, some US\$96 million has to be raised. For the repayment, a necessary amount is to be annually transferred from the national economic budget to the special account called the 'Infrastructure Fund' (Budget Part II; US\$64.5 million in 1996) and applied for the repayment in installment over certain years. The Debt (b) is treated in the same manner as above 2).

• The C-rated Group : JSC "Irtysk PC", JSC "Sary-Arkapolymertal", JSC "Tekeli Pb-Zn Combine" and JSC "Shalkiya Mine Management".

The debts of these combines add up to US\$33 million, of which US\$24 million represents the Debt (a), while the Debt (b) is US\$9 million. The debts are to be paid off by the State.

Repayment of the Debt (a) is made by means of issuance of external bonds, whereas that for the Debt (b) by disbursement from the infrastructure fund.

The personnel expenses for rationalization (severance pay) amounts to US\$54 million, which is equivalent to the three-year wages, is paid from the infrastructure fund over three years.

Sales proceeds of combines' assets are to be received by the infrastructure fund.

The total expenditures and revenues of the 1996 government budget is US\$4,608 million and 3,900 million, respectively, leaving a deficit of US\$708 million. For the debt disposal, foreign financial assistance will be needed.

Table 3-3-3(1) Concrete Plan for Treatment of Enterprise's Debt

Name of JSC	Outstanding Debt (Million US\$)	Accounts Receivable (Million US\$)	Total Evaluation of Management	Treatment of Debt	Note
Zhezkazgantsvetmet	222.8	39.8	A	(2)	Privatization by selling its stocks
EACCEC			A	(2)	Privatization by selling its stocks
Zhezkent MCC	1.3	0.3	A	(2)	Privatization by selling its stocks
Karagailinski MCC					Privatization
Zhyryanovsk Lead Combine	25.1	4.2	B	Combination of (1) and (2)	Debt frozen
Leninogorsk PC	52.3	8.6	B	Combination of (1) and (2)	Debt frozen
UK Pb-Zn Combine	80.7	25.3	B		Debt frozen
Irysh PC	4.6	3.2	C	(1) or (3)	Early change of the ownership form is necessary
Balkhashmed	26.3	6.6	B	(2)	Privatization
Shyrdent Lead Plant	21.9	5.8	B	(1)	Debt frozen
Akshatau Ken-Baiytu Combinary	7.3	4.8		(1) or (2)	Management transfer contract
Sary-Arkapolymetal	6.7	6.0	C	(1) or (2)	Management transfer contract
Achpolymetal	18.2	1.9		(1) or (3)	Management transfer contract (To concentrate on barite production)
Tekeli Pb-Zn Combine	9.5	0.4	C	(1) or (3)	Cessation of polymetallic mine operation Under government management
Shalkiya Mine Management	1.2	0.4	C	(1) or (3)	Under government management
Sum	477.9	107.5			
			A Good B Average C Necessity of Countermeasure	(1) Treatment by Liquidation Body of Non-Ferrous Metal Promotion Agency (2) Disposal by Sale and Privatization (3) Payment by Government	

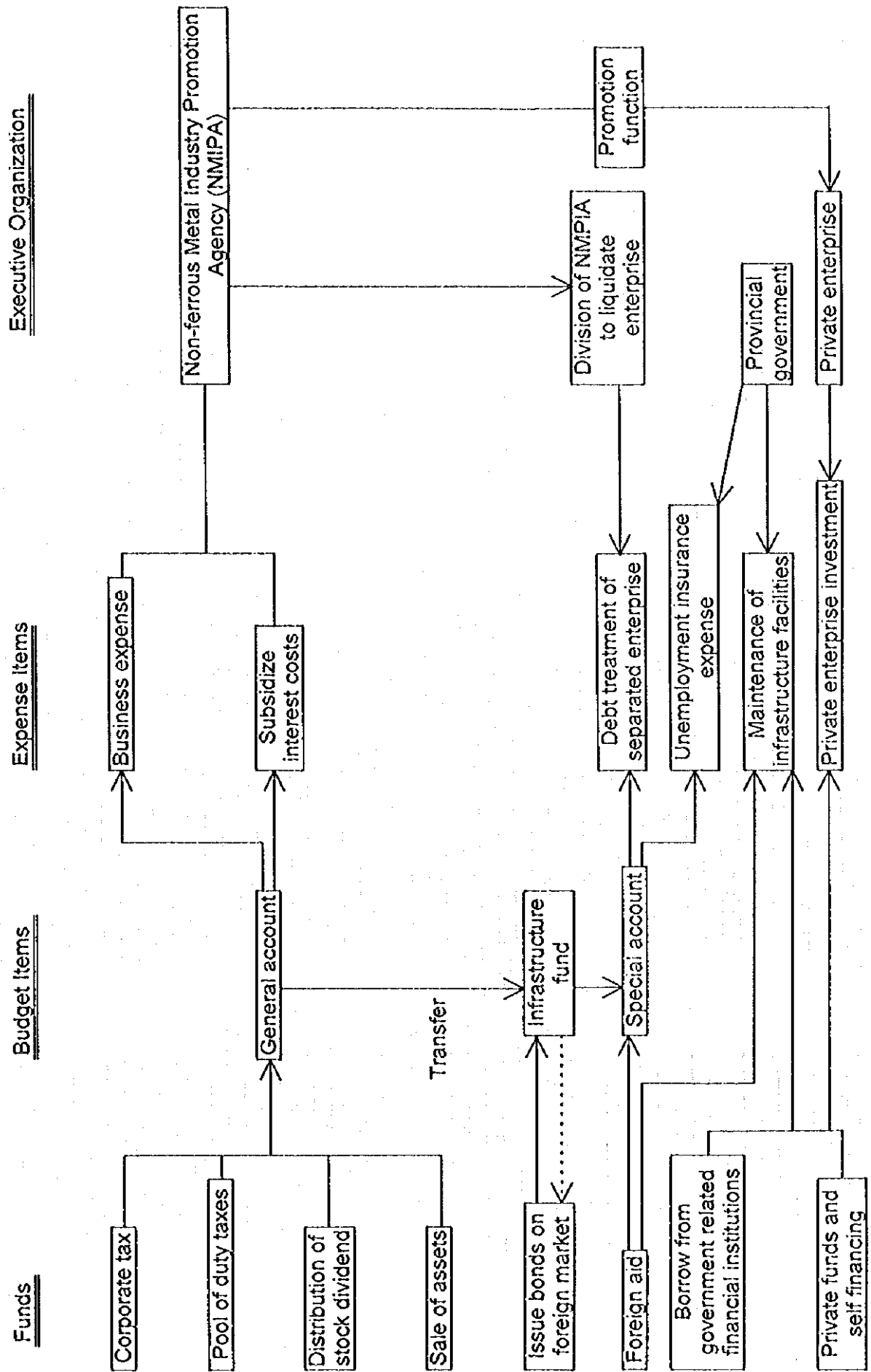


Fig.3-3-3(1) Money Flow of Non-ferrous Metal Industry Plan

3-3-4 Main Project for Industry Reconstruction

There are many projects based on the promotion of industry by the MIT.

For the implementation of these projects, capital investment will be supplied from foreign countries (including international organizations). Foreign capital will be mainly in the form of aid and finance. To receive capital from foreign countries for these projects, the items listed below are needed.

- ① Clarify the significance, specifications and financial situation of the project.
- ② Clarify the responsible person who will manage the project both during and after reconstruction.

Now in Kazakhstan, there are many types of companies.

- private company
- private company whose management right is transferred to another company under privatization
- management transfer to another company but the assets are owned by the government
- national company.

Now the management system is changing so it is necessary that the ministry and the related organizations give suitable support for each project. The main organizations for the implementation of the projects are the following.

- ① Manager companies, based on management contract agreement arrange all the necessary finances for implementation of projects.
- ② In case of national enterprises, a manager company, a financier and/or a government institution (e.g. an agency for promoting the non-ferrous metals industry) formulate a partnership or an unincorporated joint venture as a project implementation organization.
- ③ A group of investor and financiers formulates an incorporated joint venture as a project implementation organization
- ④ A department of MIT directly implements the project, as temporary measure, with finances extended from foreign funding sources under the government guarantee and transfers its ownership to private firms in a later stage.

(3) Government Support for Project Implementation

- ① Direct or indirect involvement in various styles of partnership for project implementation
- ② Support for financial arrangement from foreign monetary sources
- ③ Protect foreign funds against country risks
- ④ Guarantee for project implementation or offer of national assets as security when necessary
- ⑤ Direct or indirect contribution to project implementation
- ⑥ Support for settlement of local disputes
- ⑦ Simplification of processes for necessary legal requirements for profit implementation

3-3-5 Unification of Non-ferrous Metals Enterprises in the CIS

Non-ferrous metals products are sold in the mature international market. It will be one of strategic options in marketing non-ferrous metals product to unify relevant enterprises in the CIS in order to maximize their whole performance. It requires, however, that each enterprise within the partnership is self-supporting and independently managed. In reality, the majority of non-ferrous metals combines are in a critically troubled state and in the process of recovery with their great effort. Therefore, the fundamentals appear to be still premature for putting forward a plan to unify the CIS enterprises.

Never-the-less, it would be ideal for raw material suppliers, metal producers and product users in the CIS to closely cooperate each other for their benefits, because they shared their roles and heavily relied on each other under the former USSR economic system. For example, the JSC "Shymkent Lead Plant" cannot survive without raw materials from Uzbekistan and Tajikistan. Most metal producers that supplied their products to the industries in Russia, are forced to sell their products to western countries with a costly transportation disadvantage. At the present stage, however, a study should be made for integration of some groups of combines in Kazakhstan, taking account of their geographical locations, kinds and markets of their products, required raw materials in kinds and amounts and so forth.

An example of non-ferrous metals industry union is shown in Fig 3-3-5(1).

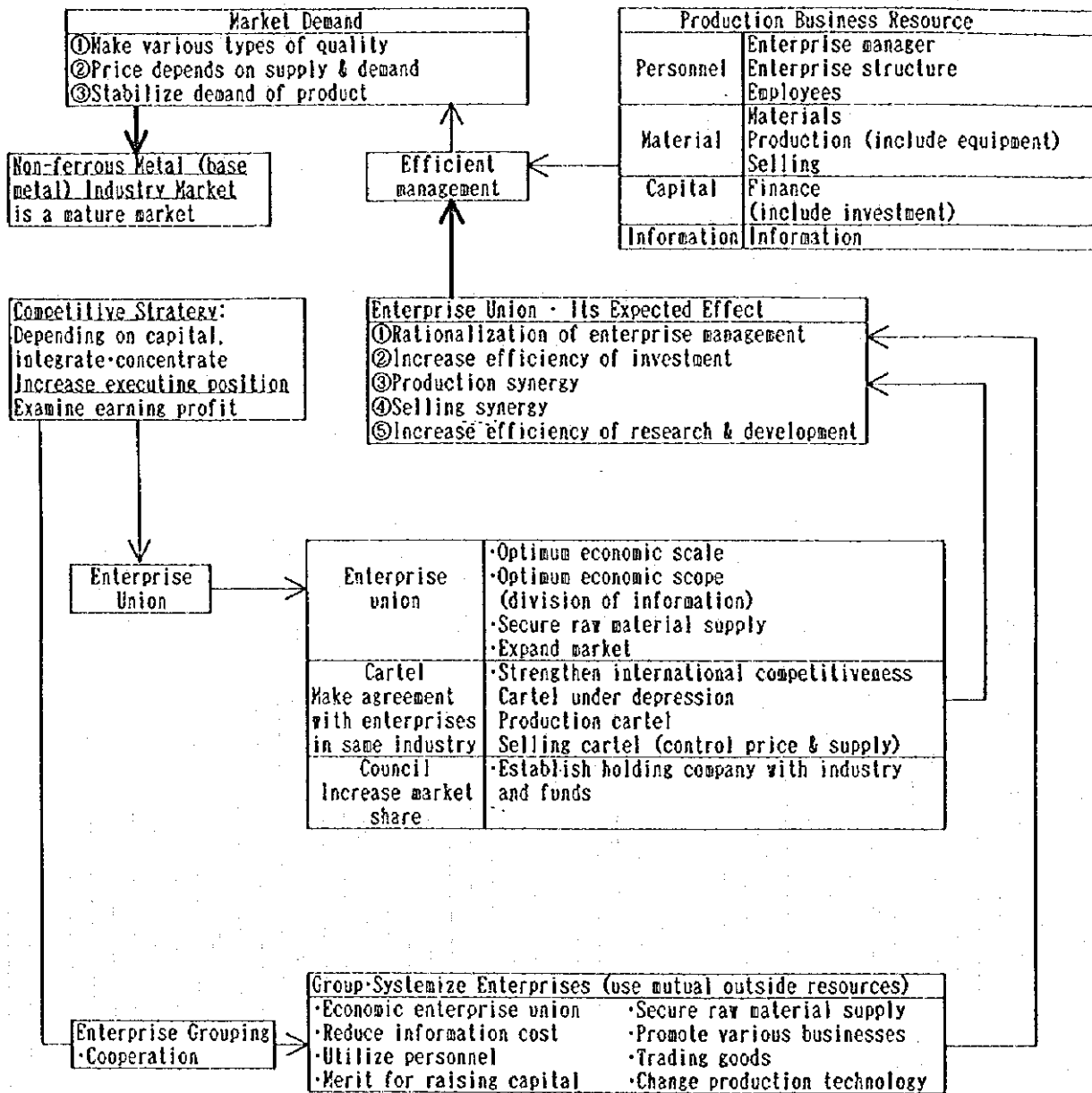


Fig.3-3-5(1) Non-ferrous Metals Industry Union (Cooperation)

3-3-6 Role of MIT and Min Geo

The administration directly concerned with the non-ferrous metals industry is conducted by the Ministry of Geology and Underground Resources Preservation (Min Geo) and Ministry of Industry and Trade (MIT). Issue of licenses for exploration, development and utilization (exploitation) of underground resources is the responsibility of Min Geo, although utilization of underground resources requires authorization by the State Committee for Asset Management.

Traditionally, the results of exploration of mineral resource prospects by Min Geo must be assessed and authorized by the State Committee for Evaluation of Mineral Resources in the Min Geo, before the prospects are transferred to MIT for exploitation. This tradition still survives although it appears to be irrational at the present time when exploration and development of mineral resources are completely left to private firms.

According to Presidential Decree No.2828 issued on January 27, 1996, it is necessary for a private firm to enter into a contract agreement with the MIT for utilization of mineral resources. Two inter-ministerial committees are founded according to Order No.147-P issued on August 9, 1996. The role of the committees is to authorize the contract between the MIT and private firms for utilization of mineral resources. One committee is responsible for mineral resources used for production of food and chemicals, the other for ferrous, non-ferrous, precious metals and jewelry resources. These committees, chaired by the Acting Minister of the MIT, Mr. Multazaev, comprise a number of representatives from the MIT, other ministries and governmental institutions. In addition, the authorized contract has to be registered at the Min Geo. The above procedure to obtain authorization for exploitation of mineral resources is very complicated and will require lengthy processing before issuing permission. Since financial risks of exploitation of mineral resources are principally left with private firms, this procedure will be unnecessary as far as the contracts satisfy all the requirements under the present laws and regulations. Simplification of the procedure is desirable.

The MIT has been traditionally responsible for complete surveillance of combines. As privatization progresses, however, management of combines is being transferred to private firms and the MIT's role will be limited to areas clearly defined in the laws and regulations. Never-the-less, it is important to legally regulate activities of private firms in exploration, development, production, marketing of products, and environmental protection from the national interest point of view. Appropriate laws regulations should be prepared for regulating activities of private firms. The transition from exploration to development stage is continuous and hence the roles of the MIT and the Min Geo are closely inter-related. Therefore, unified policy and strategy should be developed by the two ministries and close communication with each other will be indispensable.



4. Items of Promotion Plan



4. Items of Promotion Plan

4-1 Implementation Plan of Production

(1) Production plan and its predicted effects

The long-term supply, demand and prices of non-ferrous metals in the world market is as follows:

- ① Demand for copper, lead and zinc will slowly increase with time. Its supply shall be balanced with the addition of newly developed mines and newly established refineries.
- ② Supply and demand of lead shall be balanced with the utilization of recycled lead even if there is a shortage of production of new lead.
- ③ It is unlikely that prices will increase during 1995-2000, but rather decline. However, prices of all metals will recover and are expected to increase around 2000.
- ④ Thereafter, prices shall probably follow the growth of the world economy despite the effects of changes in the social and economic environments and environmental preservation restrictions.

The following changes are expected by the implementation of the promotion plan.

- 1996 ~ 2000

The non-ferrous metals industry shall escape from its crisis and build the foundation of the industry. Enterprises may have to be maintained at a reduced level if unprofitable businesses are withdrawn due to the profitability of the business and the limited underground resources, but the government and enterprises shall aim at the continuation of reliable enterprises. For that purpose, it is necessary to make aggressive investment including foreign aid. Supporting policy urgently applied for a limited time shall be gradually discontinued whenever its role has been finished.

- 2001 ~ 2005

Reform and establish the system and structure of the industry. Since market prices of non-ferrous metals are expected to increase during this period, sufficient production should be secured to take advantage of this opportunity. The Kazakhstan brand name shall be widely known in the global market as a result of the market development efforts during this period. The efforts should be continued in order to prepare for the next five years. This period should be recognized as the critical years.

-2006 ~ 2010

Activation of the industry and upgrading of the structure shall be achieved. Substantial rise in productivity, products of high added value and repayment of borrowed funds shall be possible with the expectation that production activities are in harmony with the environment.

(2) Value of products

Sales amount has been estimated on the basis of the 1996-2000 production plan. Since the data for gold and silver was not submitted, the calculation was made with an assumption of the grade of each concentrate.

① According to the draft, investment over the 15-year period is forecast at US \$19.692 billion or an annual average of US \$1.313 billion. This figure represents 16.7% of the total income in the non-ferrous metals industry, and is also the criterion used to determine the annual investment level.

② Sales during the period from 2000 to 2005 will be 10% higher compared to that in the preceding years of 1996 to 2000. The sales revenue may exceed the estimate if the prices increase at the same time, creating the environment to make investment easier with more margin for repayment of the borrowing.

4-2 Implementation Schedule of Project

(1) Schedule for development and facility investment

The implementation plans of the major projects are shown in Table 4-2 (1).

It is desirable, in principle, to procure the funds from their own funds on hand or by their own financing.

For foreign aid, there is grant aid from the government and international financial institutions and low-interest loan system such as the Japanese OECF (two-step loans). The possibility of using these funds are shown as an assumption.

The aid for a project related to environmental preservation has recently attracted worldwide attention. It is additionally indicated that the feasibility study should be reviewed to make a detailed feasibility study in accordance with the present condition and the research plan should be clearly feasible after it has been technologically secured.

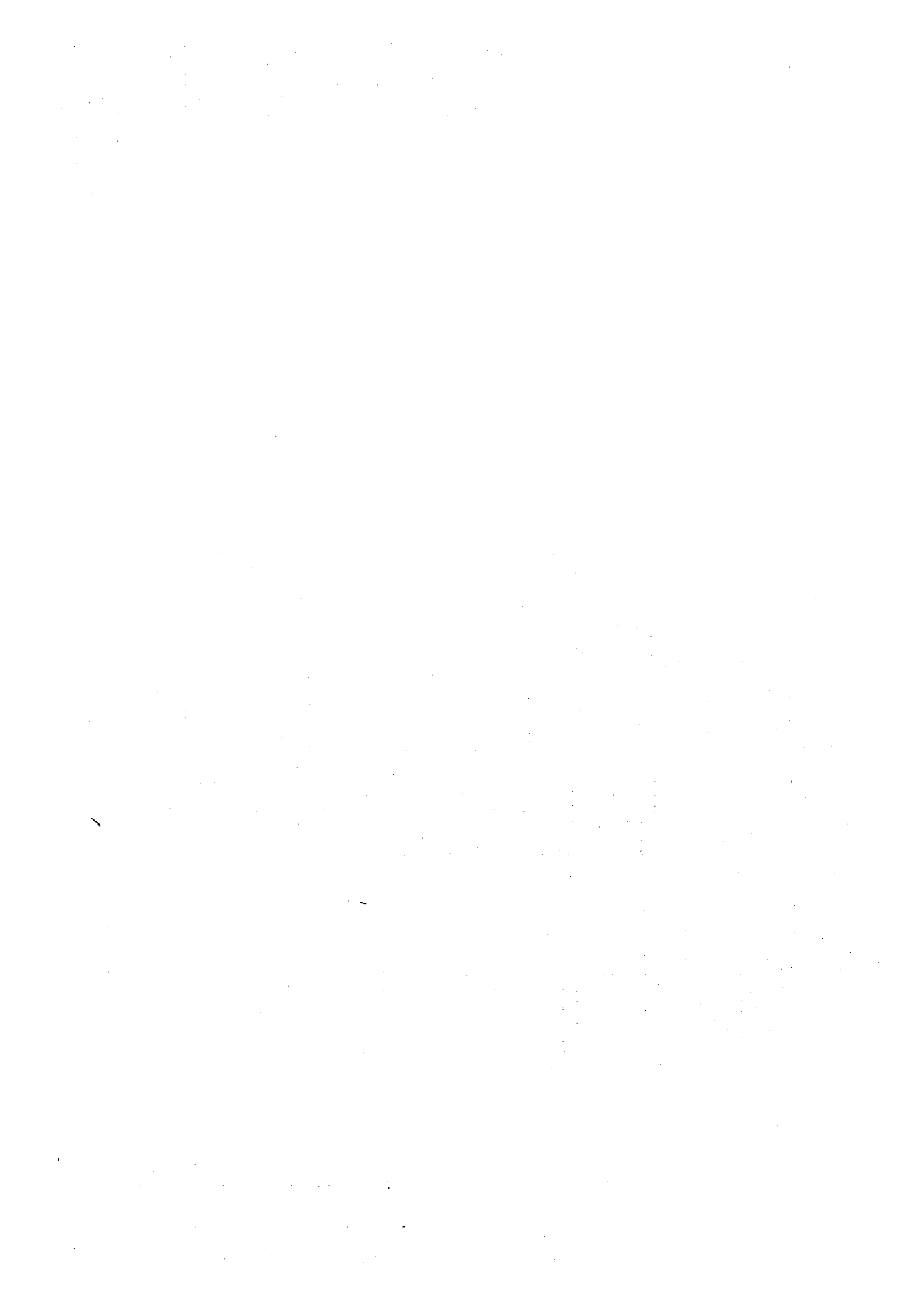
- Priority

High 1: An urgent and prompt start and implementation is necessary.

Medium 2: Implementation is necessary, but its timing needs to be considered

Low 3: Implemented is desirable, but timing, scale, investment amount, effects, etc., needs to be examined

- Research and establishment of technology is necessary.



JSC Name	Project Name	Year													Investment Amount (mln)	Capital Resource				Evaluation		Research Investigation	Note
		1995	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008		2009	2010	Own Capital	Government Capital	Project Finance	Foreign Capital		
Zyryanovsk Lead Combine	(1) Malevskoye Mine development	10	50	10												100	○	⊕	○	1	-	-	High priority, in 2002-1.5 mln t/y
	(2) Mine development near Malevskoye								Exploration								○	○		3	-	○	Begin production in 2002 in 2009, 1 mln t/y
	(3) Mine closure																⊕	○		-	-	-	Close Zyryanovsk Mine in 1999
Leninogorsk PC	(1) Tishinskoye mine lower level development		10													10	⊕			1	-	-	Increase production in 1999, large investment is risky
	(2) Roasting and sulfuric acid plant (1st period)		20	45												65	⊕		○	1	-	-	Sulfur burner 120 t/y
	(3) Roasting and sulfuric acid plant (2nd period)															40	⊕		○	2	○	-	
	(4) Chekmzar mine development		1		30	30	30	10								1+100	○	○	⊕	3	○	○	Start production in 2002 (standard \$100 mln), re-examine feasibility
	(5) Modernization of concentrator equipment			10	4											14	⊕			2	-	-	Renew facility (include measuring equipment)
	(6) Talovsk tailing pond reinforcement															15	○	○		1	-	-	
UK Pb-Zn Combine	(1) Sulfuric acid plant (include sulfur burning)			40	58											98	○		○	1	○	-	75 X 2 units/y
	(2) Gubekov sulfuric acid plant (include sulfur burning)			20	30											50			○	2	○	-	
	(3) Modernization of lead smelter											40	35			75	⊕			2	-	-	Gas recovery
	(4) Gubekov copper refining plant rationalization															250		○	⊕	2	○	-	
	(5) Copper electrolysis plant			20	30											50		○	⊕	2	○	-	
	(6) Roasting plant															60	⊕		○	1	-	-	
Irtysh PC	(1) Mine modernization		6													6	○						
	(2) Yabdesno-Smagzhinskoye Mine development		10	10	4											24	○	○		1	○	○	Start production in 1999 (standard \$100 mln), includes \$36 mln for concentrator construction
	(3) Mine closure															(?)	○	⊕		-	-	-	Close Belovskovskoye Mine in 2003
Shymkent Lead Plant	(1) Lead smelter rationalization (50,000 t/y)			3												3	⊕	○		3	-	○	
	(2) Sulfur burning equipment				3	2										5	⊕	○	○	2	-	-	
	(3) Lead battery production factory			10	30											40	○		⊕	1	-	○	
	(4) Sulfuric plant modernization										15	15				30	⊕		○	2	○	-	
Zhambyl	Rodnikov Mine development															(2)		○	⊕	2	○	-	
	(1) Mine closure															(3+2 a)		⊕	○	(2)	-	○	Slowly close mine by 1999
Tekeli Pb-Zn Combine	(2) Reconstruction of concentrator															(6)	(○)	(⊕)		(3)	-	○	Make plan to close mine
	Construction of concentrator at mine site															(100)	(⊕)			(3)	-	○	Mainly barite, lead/zinc by-product
Shakhsa Mine Management																							
Sary-Arka Polymetal	Zhairam deposit development															(300)	⊕		○	(3)	○	-	
Total (million USD)		1,333 (287/y)			1,453 (290/y)			550 (100/y)			3,286 (219/y)			Investment sum is 16.1% of total sales									

4-3 Plan of Support

The development of the implementation to support the promotion plans is shown in Table 4-3(1). The period of implementation is mainly until 2005. It is proposed to establish an institution to sort out the frozen debt in the enterprise based on the previous management contract and make a detailed liquidation plan.

The "Non-ferrous Metal Industry Promotion Agency", "Trade Promotion Agency", and "Society of Non-ferrous Metal Industry Council," etc., are proposed as independent institutions for a fixed period of operation.

The support by special legislation should be made as the legislative measures should be abolished after the escape from the crisis situation.

The section of the related institutions shows the main functions and business operations shared by the ministries and bureaus within the government.

Strong support from the above mentioned pertinent ministries and related institutions is essential in order to concretely proceed with the prompt implementation of the project formation.

- ① Direct and indirect participation in the project formation.
- ② Support of international and domestic financing of funds.
- ③ Reduction of country risk for foreign capital.
- ④ Provision of guarantees on national assets.
- ⑤ Treatment of trouble.
- ⑥ Simplification of procedures to approve project investment.

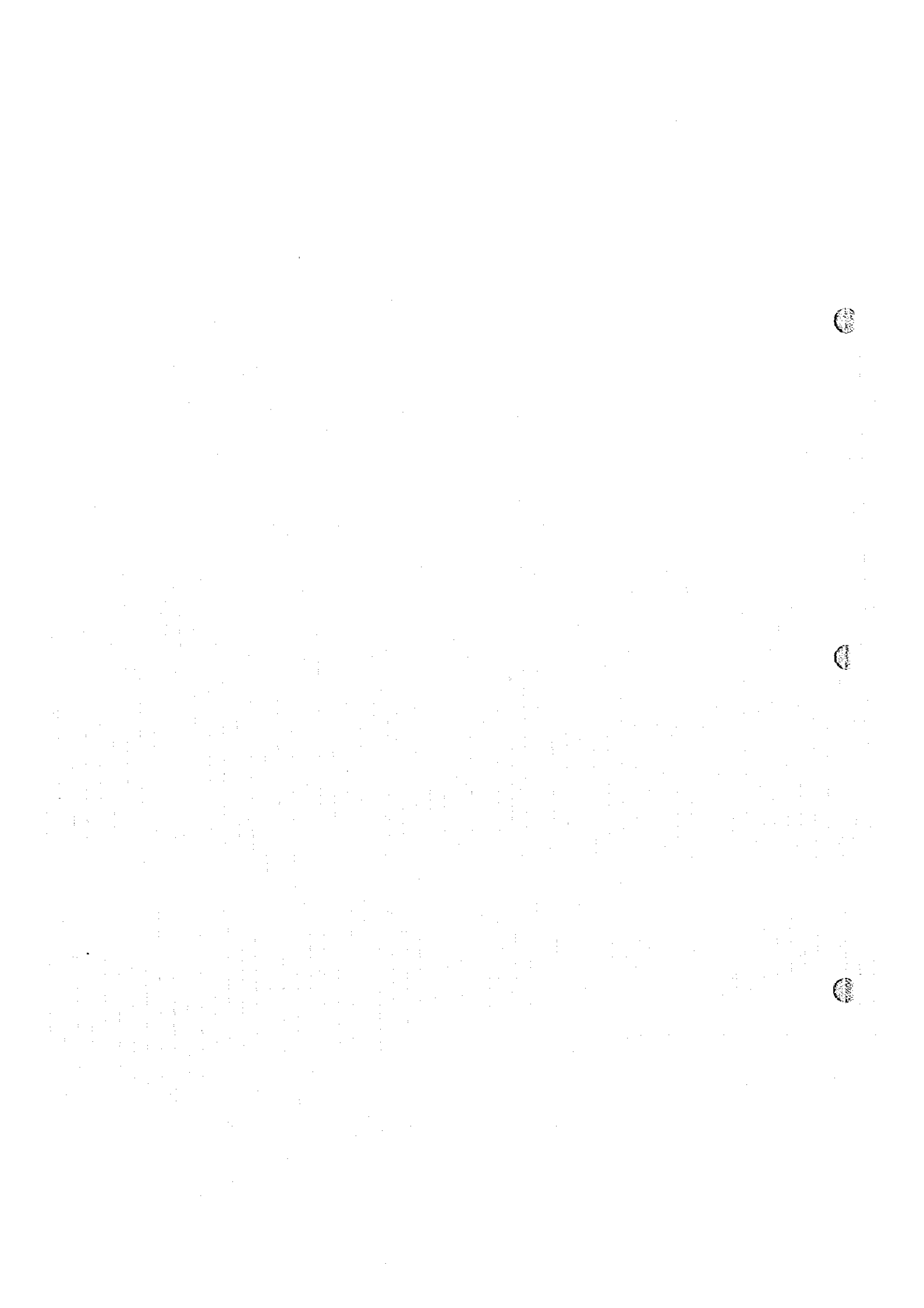




Table 4-3(1) Support Program for Implementation of Action Plan

◎ Main Work
○ Actual Work
△ Assist Work

Classification	Item	Contents	Implementation Period				Related Organizations								Note
			1996-2000	2000-2005	2005-2010	2010-	High Level Government Organization (include President & staff)	Ministry of Trade & Industry (Department for General Measures)	Ministry of Economy (Ministry of Finance)	Ministry of Management (Committee of Capital)	Ministry of Environment	Ministry of Labor	State Government	Private Enterprises (including production people)	
Organization	(1) Establish exploration agency	Reinforce exploration for the area development	↔	↔	↔		○			○					Need to receive foreign aid
	(2) Aid for newly developed mines	①Countermeasure for closing mines (including settlement of business) ②Aid for new mine development ③Non-ferrous metal industry measure for aid	↔	↔	↔		○	○		○	○	○			Legal time limit-5 years
	(3) Trade promotion agency	Promote trade, collect & publicize information	↔	↔	↔	◎	○								Embassy outside country and cooperation
	(4) Kazakhstan metal industry cooperative	Request adjustment measure-private producer	↔	↔	↔		○						△		Adjustment of labor conditions at enterprise
	(5) Mining industry council	①Draft and examine measure for industry ②Reduce and exempt various taxes and make a special account	↔	↔	↔	◎	△	○			○	○		△	21st century plan -5 year period Customs tax pool and special account (time limit)
Law & Regulations	(1) Improve import related taxes	①Reduce or exempt import tax on goods ②Import taxes related to non-ferrous industry equipment & materials ③Special tax system affecting underground resource development	↔	↔	↔		○	△	◎						Export insurance, import/export management system Production until industry revives
	(2) Revision of corporate accounting law	①Adopt depletion allowance system ②Enterprise inspection system	↔	↔	↔	◎	○	◎				◎			Special power rate, transportation charge
	(3) Legal system related to privatization	①Establish legal grounds-management contract ②System of approval items-private enterprises	↔	↔	↔	◎	△	◎		○	△		○	○	Fair trade oversight system
	(4) Revision of underground resource laws	①Mining laws that corresponds to privatization ②Revision of mine health and safety laws	↔	↔	↔		△	○		○	◎	◎	○	○	Reconsider standards for approval
Welfare	(1) Improve welfare department	Share between state and enterprise	↔	↔	↔				○			◎	△		
	(2) Worker training	Employment countermeasure for mine, smelter, concentrator, etc.	↔	↔	↔		○			○		◎	△		Industry lead (company town)
	(3) Social insurance system	Revision of pension, health insurance and unemployment insurance	↔	↔	↔				○			◎	△		
Marketing	Market development measure	LME market, selling distribution	↔	↔	↔		○	◎							
Environment	Establish environment center	Environmental monitoring, re-examine regulation standards	↔	↔	↔		◎	△		○	○	○			
Technical Aid	(1) Development survey	Detailed survey plan in promotion plan	↔	↔	↔		◎	△		○		○			East Kazakhstan State polymetal, Balkhash copper
	(2) Quality survey	Survey surrounding area of Post Samarsky and Malshevsk	↔	↔	↔			○			◎				
	(3) Dispatch of personnel	①Advise environmental conservation & safety ②Energy conservation ③Measure for mining industry ④Quality control ⑤Financial accounting for property evaluation ⑥Information management	↔	↔	↔		◎	◎	○			◎	○	○	Environment, mine safety (ventilation, etc.) Energy conservation measure related to non-ferrous metal industry Maintenance after promotion plan implemented
Economic aid	Aid depending on foreign government and financial institutions	Financial aid for each enterprise project	↔	↔	↔	◎	○		○		○	○		Aid by loan or grant	

4-4 Foreign Aid

High-priority projects are supporting actions after the promotion plan are as follows:

1. Establish Environmental Control Technology Centers

East Kazakhstan region, Balkhash region.

2. Dispatch of Personnel (especially policy advisers to follow up on the promotion plan)

3. F/S preparation of modernization

F/S for each combine and feasibility action plans are made after reviewing details of the promotion plan for the polymetal industry in East Kazakhstan region

4. Regional development

Development of Yubileyno-Snegirihinskoye Mine

5. Geological survey

Exploration of surrounding area of Malcevskoye Mine

The government's strong desire and enthusiasm for implementation are essential to get foreign aid. For this purpose, frequent revisions in its legislation should be avoided to maintain stable policies.

Table 4-4(1) Possible projects by using Foreign Assistance Organization

			Economic Assistance		Technical Assistance		
	No.	Name of Projects	Grant Aid	Loan Assistance	Development Survey	Research Cooperation	Dispatch of Personnel
Project	1	Exploration	⊙	○	○	○	⊙
	2	Improvement & Reinforcement of Sulfuric Acid Plant	⊙	○	○	○	○
	3	Renewal & Reinforcement of Smelter	○	⊙	--	--	○
	4	Nurturing of Processing Industry	○	○	○	--	○
	5	Development of Mines	—	○	○	○	○
	6	Establishment of Environment Control Technology Center	⊙	--	—	○	○
Policy Support	1	Promotion Policy Adviser	--	--	⊙	--	⊙
	2	Legal Adviser	—	—	—	—	○
	3	Technical Guidance on Energy Conservation, Quality Control	—	--	⊙	—	○
	4	Preparation of F/S of Modernization	—	--	⊙	○	⊙

5. Action Program for Political Recommendations



5. Action Program for Political Recommendations

The action program of policies relating to promotion of the non-ferrous metals industry are shown in Table 5 (1).

(1) It is desirable to define the non-ferrous metal industry as the core industry in the future, just as it was an important industry in Japan in the past, and execute the government's budgeted investments and policies in accordance with this definition. The role of the industry remains important until the machinery and petroleum industries mature.

(2) Policies for the escape from the industry crisis shall be executed aiming at the stabilization until 2000. The special measures shall be abolished after restoration of the industry.

- Temporary freezing of liabilities of enterprises (government's guarantee) (1997)
- Foreign Investment Law is amended to add clauses giving long-term benefits to foreign capital. (1997)
- Reduction and exemption of tariff, commodity tax, and added-value tax, etc. (1997 - 2000)

(3) Reduction or shutdown of unprofitable state-owned enterprises.

Unprofitable mines and others which have lost users and failed in management due to exhausted resources, low-grade crude ore and high cost shall be shut down. (1997 - 2000)

(4) The privatization program currently under way will last until 2000, afterward the leadership of the management shall be transferred to the private sector (including foreign capital). After 2000, the government shall manage and guide the industry with the administrative authority of supervision, audit, permit and approval.

(5) For implementation of promotion policies, the following execution organizations shall be set up:

- Non-ferrous Metals Promotion Agency
 - Liquidation of debt, closure of mines, support of management stabilization.
- Trade Promotion Agency
 - Positioned at diplomatic establishments abroad to cooperate with the private sector.
- Metal Industry Council
 - Reinforcement of cooperation within the industry and lobbying of policy proposals.
- Exploration Agency
 - Continue long-term exploration enterprise

(6) The Environment Ministry shall be responsible for environmental preservation of the whole nation and MIT for its business regions.

In business regions where there is a possibility of environmental pollution, an Environmental Control Technology Center involving the provincial government shall be established and function as the core of the environmental management system. The government's advisory support is necessary for an improvement of the sulfuric-acid production plants.

(7) Foreign cooperation and aid are unavoidable.

An active approach is essential for the exchange of staff, technical cooperation and economic cooperation such as fund financing and investment.

(8) Supply of Funds

In principle, self-supply is the responsibility of individual businesses. The government shall provide the enterprise with such support, when needed, in this process such as a governmental guarantee.

(9) It shall become one of the most important supporting measure to promote agriculture (supply of fertilizer made from sulfuric acid), the machinery manufacturing and high-tech industries (secondary processing products) in order to expand domestic demand for the non-ferrous metal products.

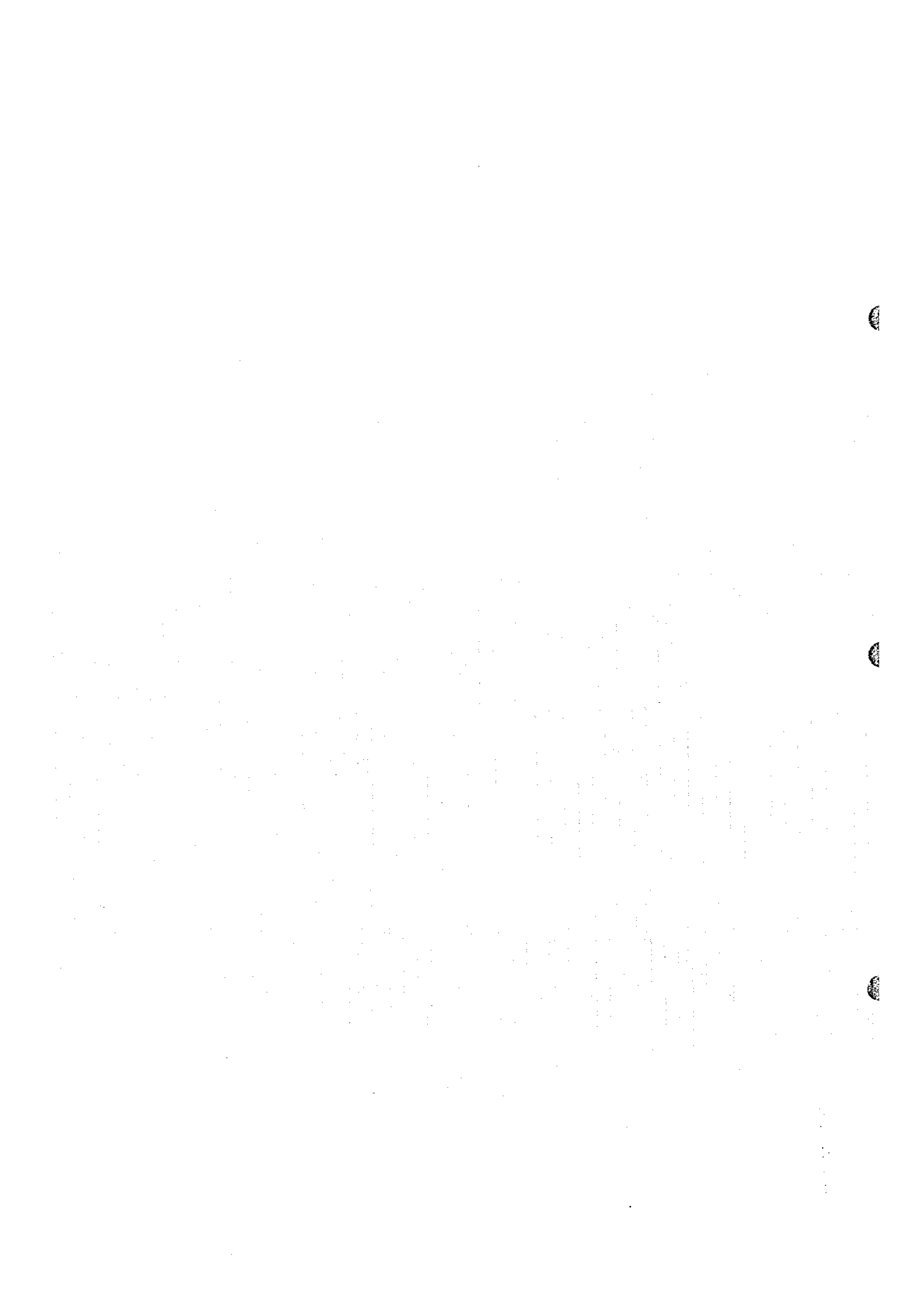
Table 5(1) Action Program for the Policy Support Measures in Promotion Plan

Promotion plan	Legend					Classification symbol	Evaluation		Note	
	1996	1997	1998	1999	2000		Prepare ● establish/implement → × abolish related → ○ mine △ refinery □ Processing ◇ market # environment	Priority		Difficulty
Targets	Take measures for the industry to escape from the crisis and to establish a industrial basis.					Reform industrial regime & structure	Activate industry, upgrade structure	1		
Major events and forecast	The industry will face difficultly due to the shortage of funds despite closure of unprofitable operations, start of promising projects and request for foreign assistance including investment.					Sound corporate management and privatization will be completed and productivity will improve.	Active enterprises, large projects to be implemented by private investors self-raised funds. The industry and products to be internationally recognized.	1	○	
Agency, Organization	● NMPA □ (1997~)					● IFAC □ (1998~)	● NMA □ (1997~)	1	○	Placed under MIT, engaged in mine closure & liquidation, and information control. Management stabilization, financial resources appropriated partially by General Account Budget and Special account. Assess overseas marketing of products, environmental publicity, collect information. Strengthen sectoral unification, price adjustment, policy proposal, etc. (collect information). Tchlerate and report to Gov't the non-ferrous metal industry policies, comprised of industry, academies and gov't sectors. Execute exploration on behalf of the state, recipient of foreign technical assistance, settle mining claims. Financial resources → mining claim tax revenues.
	● Mining Council □ (1993~2000) → × (Continuance to be studied)							3	○	
	● EAO □ (1997~)							2	○	
								1	○	
Revision of Laws	● Special Measures Law on Exp-imp Duties → × (liberalization)							1	○	Exemption of export-import duties: full liberalization in 2001.
	● Special Accounting Law concerning non-ferrous Metal Industry □ (1997~2000)							2	○	Revenues from sale of state assets, Import duties, VAT, etc. related to non-ferrous metals are used for the Agencies' operations.
	● Depletion Allowance System □ (1997~2005)							2	○	Special measures on income tax on mining (special depreciation for galleries) steps).
	● Revise the Corporation Law (Private Cos.) □ (1997~)							2	○	Corporate audit system, revise corporate accounting law (depreciation base, etc.), mortgaging mining claims.
	● Law Governing Management Contract □ (1996~2000)							1	○	Management contract desirably to be terminated upon expiration.
	● Revise the Underground Resources Law □ (2000~)							3	○	Mining right regime suitable to privatization (e.g. earliest arrival principle), revise mining right (check operation plan), approval system and safety standards.
Local Administration	● Transfer welfare facilities to local gov't □ # (1996~)							1	○	Change in burdening of infrastructure → beneficiary pays principle; revise local taxation.
	● Reinforce professional training centers.							3	○	Re-educate the unemployed (due to mine closure/reduction), employment adjustment measures.
	● Spin-off of divisions (separation of State-owned shares) □ (1998~2000)							2	○	Spin-off of auxiliary divisions (self-state-owned shares) → foster small-medium enterprises. Major divisions to be separated: repair, construction, food product preparation, transportation and welfare (partial).
Sale	● Registration on the IMF △ (1997~1999)							1	○	Certification of copper and zinc within 3 years.
	● Trade Firm △ × (1997~)							2	○	Gov't involvement up to 2000: full privatization after 2001. Close collaboration with the Trade Promotion Agency and the Society of Non-ferrous Metal Industry. Participate in international metal market study groups (e.g. IJZSG).
Environment	● Environment control Technology Center (1997~) (Balkhash, Ust-Kamenogorsk)					● Zhezkazgan, etc. # (2000~)		1	○	Set up environment-monitoring stations near zones where production facilities are concentrated. Request for international technical cooperation.
	● Development study △ #									Make a treatment plan of hazardous smelter slag.
	● Policy advisor 1 □ # (1996~)							1	○	Assistance for the implementation program in Promotion Plan.
	● Environment advisor 1 □ # (1997~2000)							1	○	Assistance for establishing the Environment Control Technology Center and mine-refinery safety standards.
Dispatch of personnel	● Finance & Accounting, Assets valuation 2 (1998~2000)							2	○	Revise Corporate Accounting Law; assistance for assets valuation of State Corporations (evaluation of stocks).
	● Quality control 1 △ (1999~2001)							2	○	Quality standards for processed products.
	● Energy saving 1 △ (1999~2001)							2	○	Advice for total energy policy aimed at energy, law, etc.
Basic Survey for development	● Modernization survey □ (1997~1999)					● Modernization survey □ (2001~2003)		2	○	Detailed Survey of projects in East Kazakhstan area: review of the feasibility studies Chkmar, Samarsky. Conduct feasibility study of nurturing processing industry.
	● Regional survey, mine development □ (1997~1999);					● Regional survey, mine development □ (2000~2005)	● Regional survey, mine development □ (2006~)	2	○	Access tunnel for mine development.
Economic Cooperation	● Develop polymetallic ore deposits (Malevsky, Atyemyevsk)					● Improve SO ₂ emission equipment △		1	○	Improve SO ₂ gas emission from sulfuric acid plants (official loans or grants) Loan assistance (the two step loan)
	● mine development (Boshekul, etc.)					● Reinforce copper refinery (Ilysh)		1	○	
						● Develop large copper mines (Zhilandskaya, etc.)		2	○	

Nonferrous Metals Promotion Agency (NMPA)
Trade Promotion Agency (TPA)
Non-ferrous Metal Industry Association (NMA)
The Mining Council
Exploration Agency (EA)

Priority 1: Execute promptly
2: Necessary to execute
3: Desirable to execute

Difficult: It is required adjustment among many related agencies
Hard: It is hard to influence
Easy: It is possible among a few agencies



JICA