

ROAD PLANNING

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CHAPTER 1 PRESENT CONDITION AND PROBLEMS

1.1 General

This chapter discusses present condition and problems of roads in Pakistan. The studies were made on inventories of infrastructure, road capacity, and road infrastructure operational issues.

The actual performance in the current five year plan period is also reviewed. In addition to the above, the unit cost of construction, and maintenance were formulated.

As a result, problem areas of road sector is discussed at the end of this chapter.

1.2 Road Administration

(1) Functions

Road administration systems are responsible for repairing and maintenance, improvement and construction, and planning the development of road networks including bridges and structures.

(2) Federal

The Ministry of Communications is the authority responsible for strategic roads called national highways. Within the MOC, the National Highway Board established in 1978 by re-organizing the Indus Super Highway Board is the agency performing the function for the planning, construction and maintenance of the national highways. At present the national highway system consists of seven numbered routes with a total length of 6,152 kilometers.

(3) Province

(Communications and Works Department of Provincial Government)

The Chief Engineer for Highways and Bridges of Province is looking after Communications and Works Department (CWD).

The Highway Department of CWD is responsible for construction and the maintenance of provincial roads, and the Department is divided into provincial highway circles headed by Superintending Engineer, and the circles are again divided into Divisions headed by the Executive Engineer. The Divisions are further subdivided into Subdivisions headed by Subdivisional Officer.

CWD covers the roads in its province and the total length of roads under CWD is 43,900 kms.

(4) District/Municipality

District and municipality roads, mostly called community (neighbourhood) roads and rural roads are maintained and constructed by these councils. The total length of these roads is 65,000 kms.

1.3 Infrastructure

1.3.1 Road Network

(1) The Existing Road Network

These are 114,700 kms of road networks in Pakistan consists of some 49,000 km paved roads and 65,700 kms of gravel and unpaved roads in 1986. For administration purpose, these roads have been classified into 4 categories, namely national highway, provincial highway, district road and municipal road.

National highways constitute major interprovincial links and provincial highways cover a road network extending from the national highways to local core townships. Thus the main and inter-district roads are represented by national and a part of provincial highways. The position of road length by type of road as of 30 June, 1986 is shown in Table 1.3.1.

Currently national highways are 6,152 kms in total, including the Indus highway (1,245 kms) which was reclassified into Route N-55 from the provincial highway in January 1987. In the national highway network, Route N-5 (1,746 kms) is the heaviest trafficked trunk highway linking major highly populated cities (more than 5 hundred thousand population) such as Karachi, Hyderabad, Multan, Lahore, Gujranwala, Rawalpindi and Peshawar. Fig. 1.3.1 shows the national highway network.

The entire road network provides extensive coverage of Pakistan, but its quality is deficient and requires many improvements. Most of the paved road system is narrow, and only 1,200 kms of the National and Provincial highways are two full lanes or wider. As seen from Fig. 1.3.2 the average paved carriageway width of the all national and provincial highways is estimated as 5.3 m by the updated road inventory data.

(2) Study Road Network for the National Transport Plan

The total of 16,200 kms length basic road network was defined in the previous National Transport plan study 1983, based on the functional classification of the highway system consist of primary highways and secondary highways by the following policy and definitions;

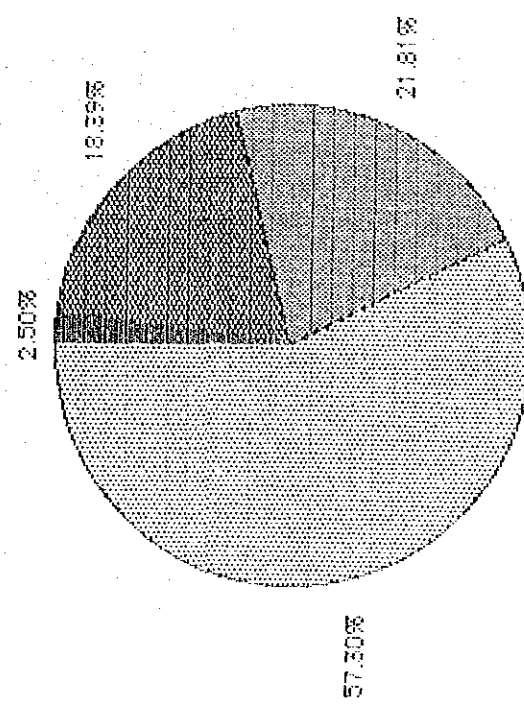
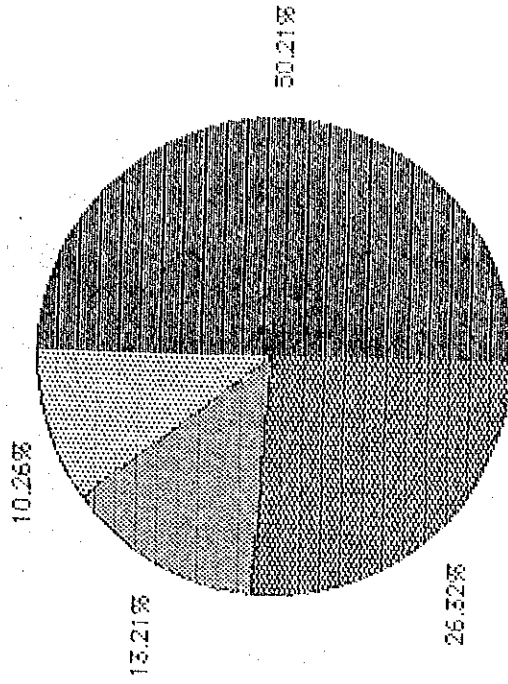
Table 1.3.1 Pakistan Road Inventory 1986 (Fig. in Kms)

PROVINCE AGENCY	EARTHEN		LOW TYPE		TOTAL	HIGH TYPE								GRAND TOTAL
	1-N/P	1-D	SHORLE	2-M		2.5m	3.6-5.5m	5.5-7.3m	7.3-8.5m	8.5-10.3m	10.3-13.4m	13.4-14.6m	>14.6m-D	
1-N/P	395.00	47.00	445.00	9,537.00	1,287.00	270.00	4,558.00	270.00	230.00	63.00	66.00	25.00	47.00	16,182.00
1-D	14,484.00	2,630.77	17,114.77	5,846.64	0.00	0.00	20.18	0.00	0.00	0.00	0.00	0.00	0.00	5,868.82
1-M	227.00	239.00	466.00	1,081.10	1,081.10	246.26	435.50	222.32	180.22	50.14	37.38	39.28	39.28	3,922.00
SUB-TOTAL	15,109	2,916.77	18,025.77	17,155.44	2,368.10	516.26	5,013.63	451.32	360.22	116.14	62.38	86.28	86.28	25,972.82
2-N/P	3,220.00	59.00	3,279.00	5,411.04	1,701.65	14.90	1,106.80	20.50	149.80	5.50	19.50	55.00	55.00	8,484.50
2-D	12,391.85	399.00	12,790.85	612.13	126.48	0.00	13.88	0.00	0.00	0.00	0.00	0.00	0.00	14,343.81
2-M	355.00	273.00	628.00	1,152.21	543.33	280.54	1,208.62	854.62	716.64	33.15	305.86	0.00	0.00	7,522.27
SUB-TOTAL	16,366.85	931.69	17,298.54	7,175.33	2,371.47	275.44	875.12	866.44	716.64	38.75	325.36	55.00	55.00	25,075.00
3-N/P	328.63	3,563.77	3,892.40	6,087.10	309.85	0.00	1,227.98	10.71	2.02	0.88	24.70	0.00	0.00	4,257.18
3-D	3,615.51	2,441.59	6,057.10	230.95	58.50	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	8,346.53
3-M	108.00	167.00	275.00	50.10	73.00	0.00	198.00	0.00	10.50	0.00	0.00	3.20	3.20	338.00
SUB-TOTAL	4,052.14	6,171.26	10,223.40	6,368.15	441.35	200.50	1,425.98	21.21	2.02	0.88	27.90	3.49	3.49	4,884.63
4-N/P	37.00	10,183.32	10,220.32	1,930.63	1,326.69	0.00	43.00	7.00	0.00	0.00	0.00	0.00	0.00	13,527.55
4-D	2,208.00	7,364.00	9,572.00	89.16	21.60	8.04	0.83	0.00	0.00	0.00	0.00	0.00	0.00	9,691.00
4-M	63.00	142.00	205.00	270.68	73.00	0.00	21.00	5.78	0.00	3.22	3.22	0.00	0.00	393.78
SUB-TOTAL	2,308.00	17,689.32	19,997.32	2,290.45	1,420.80	24.94	64.80	12.78	0.00	3.22	0.00	0.00	0.00	23,817.33
T-PROVINCE	3,981.83	13,853.09	17,834.92	19,459.47	4,524.9	485.23	6,935.50	287.21	214.82	72.28	89.2	102.29	102.29	32,231
I-DISTRICT	34,299.36	13,095.05	47,394.41	6,780.88	205.98	34.66	8.04	0.00	0.00	0.00	0.00	0.00	0.00	7,029.54
T-MUNICIPAL	753.00	773.00	1,526.00	3,142.77	1,750.49	523.70	1,033.22	878.83	86.51	346.44	45.70	45.70	45.70	9,728.73
GRAND-TOTAL	39,034.19	27,662.14	66,696.33	29,883.12	6,981.32	10,116.99	18,833.35	1,091.68	1,386.43	158.79	415.64	147.99	147.99	114,695.65

Source: NTRC

1. PUNJAB N - National Highway
2. SIND P - Provincial Highway
3. N.W.F.P D - District Road
4. BALUCHISTAN M - Municipal Road

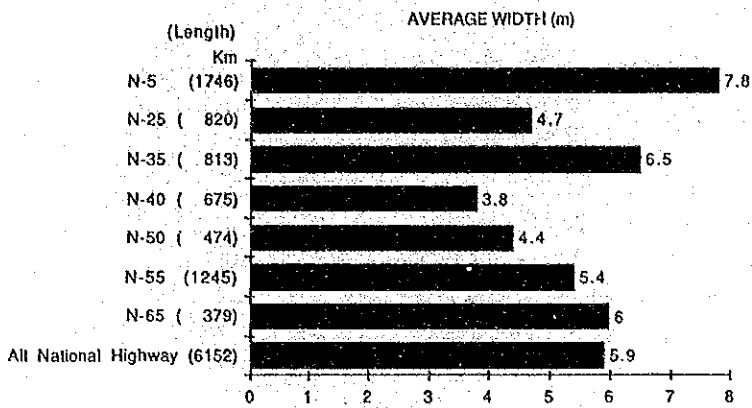
RD 3 I



Percentage of High Type Road by Province

Percentage of Low Type Road by Province

Fig. 1.3.1 National Highway Network



Source: JICA Study Team
using the inventory 1986, NTRC

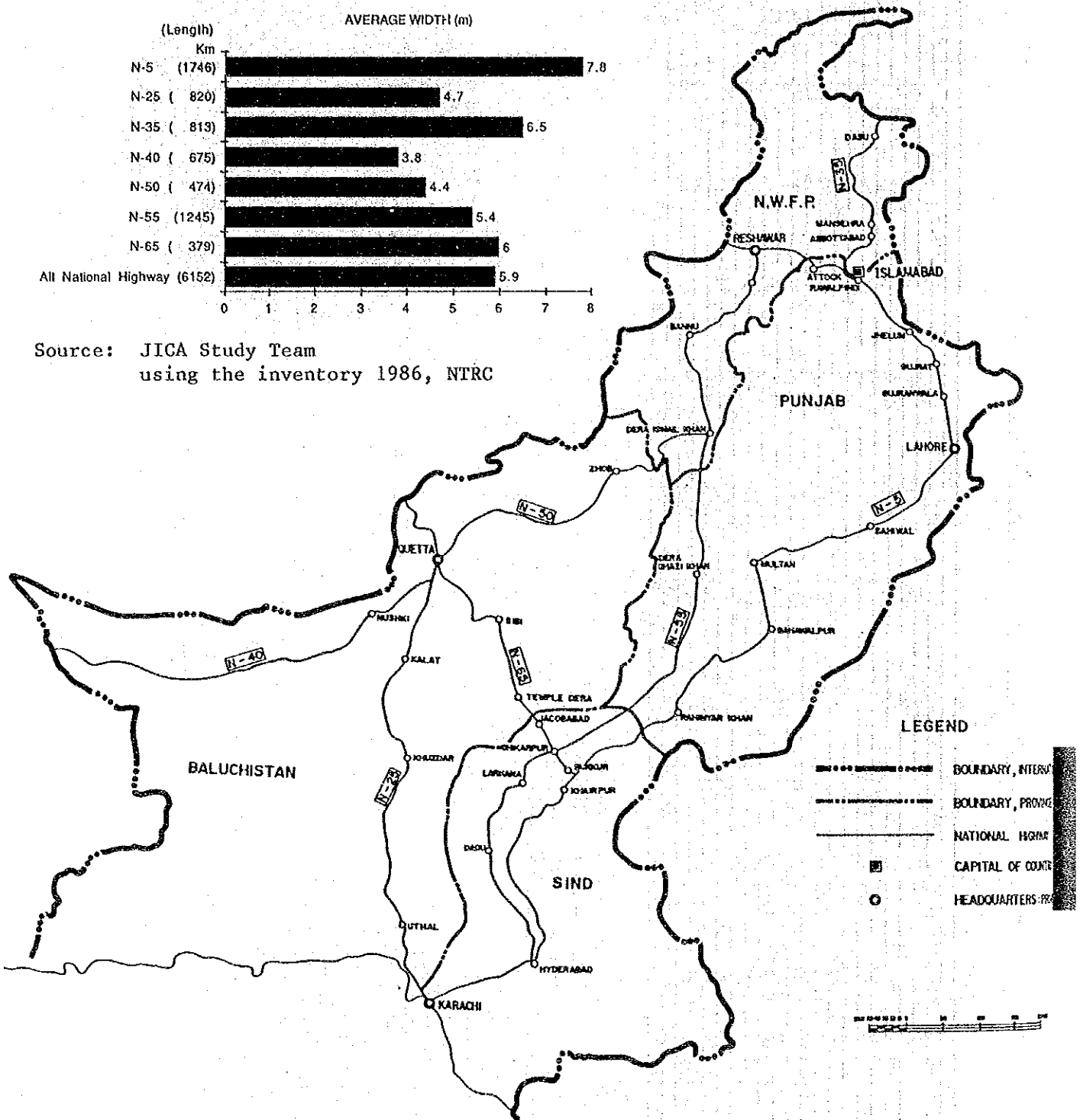
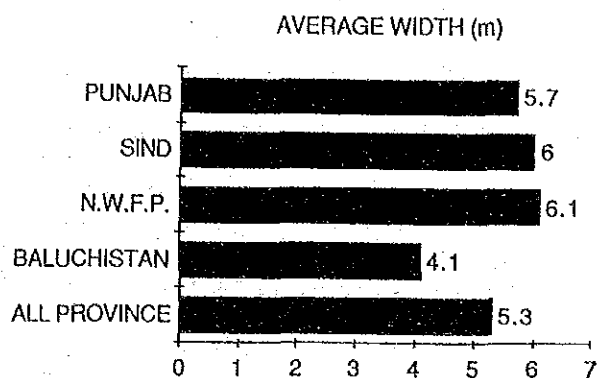


Fig. 1.3.2 Average Carriageway Width of National and Provincial Highways



Policy

There are two types of classifications in the highway system;

- i) Administrative classification
- ii) Functional classification

The administrative classification existing in Pakistan such as National Highway and Provincial Highway are identified from their administrative point of view. The functional classification does not exist in Pakistan officially and the emphasis is primarily laid on the function and relative importance of the highway in the network. The latter is more important because it is required for the road users to utilize highway efficiently and in an economical manner.

Definition of Primary Highways

Primary highways mean the main highways which form a part of international routes and link up all federal and provincial capitals. These roads also pass through two or more provinces.

Definition of Secondary Highways

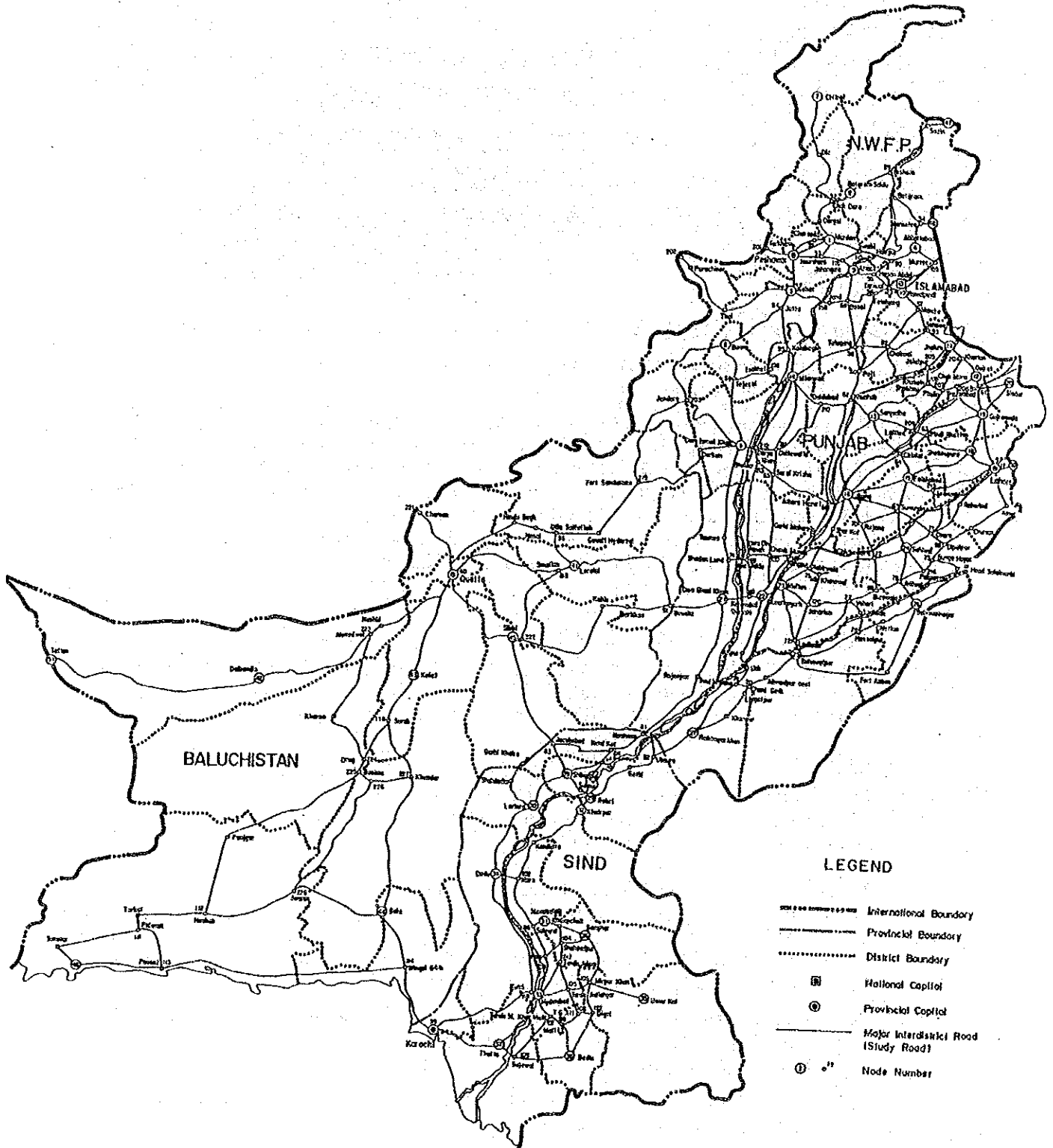
Secondary highways mean those highways which connect the divisional or district centers with each other and also link up divisional or district centers to primary highways.

In addition to the basic network selected in the previous study, a total of 2,500 kms additional roads is proposed to combine with the basic network for this study considering the traffic development as well as the regional development in recent years. The selected additional networks are;

- (a) Links having traffic volumes (1985/86 ADT) more than 500 vehicles and can be utilized for inter-zone traffic or with bypass functions.
- (b) Inter-district links connecting zone to zone which were not included in the basic network in 1983.
- (c) NLC route which can be utilized for inter-zone traffic.

A total of 18,284 kms length of the selected road network for this study is shown in Fig. 1.3.3 and the updated link data are shown in App. Table 1-2.

Fig. 1.3.3 Road Network for National Transport Study 1987



Remarks: List of Node Numbers and Location shall be referred to App. Table 1-1

1.3.2 Bridges

Since the nationwide bridge inventory data could not be obtained from the Government agencies, the Study Team updated bridge inventory of major highways in the country from their actual field survey record. Judging from the previous inventory data of JICA study in 1983 and this time conducted survey, it is estimated that approximately 700 bridges exist on the selected study road network. The average bridge interval in the national highway network is estimated at about 4 km which indicates higher rate of bridges than the provincial highway network.

A total of 16 defective bridges and 23 narrow bridges were observed in the national highway network during the survey.

The bridge inventory of major highway was updated and classified into the following categories:-

- (1) Number of narrow bridges (less than 6 m width)
- (2) Number of long span bridges (more than 100 m length)
- (3) Number of poor bridges which require repairs in the near future
- (4) Others (except items (1) - (3))

The results are presented in Appendix Table 1-3 - 1-5.

1.3.3 Road Standards

Several studies for preparing the road design and construction standard have been conducted in Pakistan, which are:

- i) Suggested Design Standard for Two-Lane Highway by IBRD
- ii) Tolerable Standards for 2-Lane Highways by U.S. Department of Transportation Federal Highway Administration
- iii) Pakistan Rural Highway-Computed Highway Capacity by Techno-Consultant for "Master Plan for Highways" in 1978
- iv) Construction Standards Recommended in "Classification of Highway System and Design Criteria June 1972" by Directorate of Planning and Design Highway Department, Lahore,
- v) Design Characteristics for Roads in Different type of Terrain by Central Road Organization, MOC, Government of Pakistan

In 1971, a highway design manual was prepared to provide a uniform procedure for preparation of detailed highway plans within the Punjab Province. The basic standard was classified into the following in this manual;

Class I Highway; Highway provides means for a large volume of motorized traffic to travel at high speeds over long distances with minimum amount of delays. Access will be limited to locations

at selected cross roads, generally at not less than 8 kms (five miles) intervals in rural areas and 1.6 kms (one mile) intervals in urban areas. Class I highways will ultimately have 4-lanes and all highway and railroad intersections will be grade separated. (Initially, 2-lane width and at-grade-intersection may be permitted).

Class II Highway; Class II highway should be designed similar to the class I highway with provision for ultimate development to a median divided section with grade separated cross roads and railway intersections. Access points on this highways may be quite frequent with a minimum desirable distance between points of ingress and egress of 2.4 kms (one half miles). In developed area, service or frontage roads paralleling the main facilities are required.

Class III Highway; This highway will feed into the Class I and Class II highways from the smaller village and agricultural areas where relatively minor movement of people and goods are necessary.

Upon consideration a comparison of these standards above, JICA classified roads in five categories based on the construction standards recommended in "Classification of Highway System and Design Criteria June 1972" by the Directorate of Planning and Design Highway Department, Lahore for the National Transport Study in 1983 as shown in Table 1.3.2.

The existing roads in Pakistan have not been developed by one fixed standard. Specially, as far as shoulder widths and type of pavement structures are concerned, each road link is not unified due to various designs and construction manners in the past.

However, as a result of site reconnaissance conducted by the Study Team, it was confirmed that the selected five categories of roads currently used was a reasonable highway classification in terms of cross sectional width for systematic development of the Pakistani Highway from now on.

These are:

Case-I	Dual Carriageway 4-Lane divided	Highway represented by N-5 Peshawar - Nowshehra and Hasan Abdal - Rawalpindi Sections
Class-II	Wide 2-Lane 24 ft. (7.3 m) carpetted; carriageway with 6- ft. treated shoulder	Highway represented by N-5, Lahore-Rahwind, Rahwind- Okara and Karachi-Hyderabad Sections

Table 1.3.2 Present Road Standards

Classification of Highway System and Design Criteria/				JICA Recommendation (1983) ^{2/}		Proposed Name of Classification in This Study	
Volume limits (Vehicle/day)	Construction Standards	Type of Pavement	Formation Width	Right of Way	Class	Design Speed (km/hr)	Level of Service on opening
101-500	Class III	12-ft. (3.65m) surface treated	32 feet (9.75m)	110 feet (33.53m)	I	F: 80 R: 65 M: 40	C
501-1500	Class II	20-ft. (6.0m) surface treated	44 feet (13.40m)	110 feet (33.53m)	II	F: 90 R: 80 M: 50	B
1501-4000	Class I	24-ft. (7.3m) surface treated	50 feet (15.20m)	220 feet (67.05m)	III	F: 95 R: 80 M: 60	B
4001-8000	Class I Carpetted	24-ft. (7.3m) carpetted with 6-ft. treated shoulders	50 feet (15.20m)	220 feet (67.05m)	IV	F: 100 R: 90 M: 70	B
8001-48000	4-Lane divided	Each 24-ft. (7.3m) carpetted with 6-ft. treated shoulders	96 feet (29.05m)	220 feet (67.05m)	V	F: 110 R: 100 M: 80	B

1/ Source: Classification of Highway System and Design Criteria in 1972 by Punjab Highway Department

2/ Source: The Study on National Transport Plan, JICA, May, 1983

Abbreviation F : Flat area
R : Rolling area
M : Mountainous area

Class-III	Wide 2-Lane 24 ft. (7.3 m) carpetted or surface treated	Highway represented by N-5, Rawalpindi-Gujranwala and Rohri-Hyderabad Sections
Class-IV	Narrow 2-Lane surface treated	Highway represented by N-55, D.I. Khan-Peshawar and N-65, Quetta-Shikarpur Sections
Class-V	Two-way, One-lane Surface treated	Road represented by N-25, Bela- Kalat and N-55, Kashmir-Rajampur Sections

It is proposed for the selected 18,284 Kms-long study roads will be classified into the same five categories as stated above. The detailed road standard of the five categories for highway planning are presented in Table 1.3.3.

1.3.4 Development Over the Past Decade

Fig. 1.3.4 shows a diagram of development of road lengths from the beginning of Non-planned period (1970-78) to the middle of the Sixth Five Year Plan.

As shown in Fig. 1.3.4, Pakistan's road network consists of national, provincial, district and municipal roads. They increased from about 80,700 kms in 1976 to nearly 114,700 kms in 1986 at an annual growth rate of 3.6%. Road density^{1/} of Pakistan increased from 0.10 to 0.14 km per square km during this past decade with a great effort, but Pakistan's figure still belongs to the low level group in the international comparison.^{2/}

Before the Fifth plan, Pakistan experienced a limited amount of resources had been spread out over a large number of road projects and the progress on individual projects was slow. The gestation period of projects was prolonged, resulting in uneconomic returns on the investment. The government agencies, therefore, adopted the following basic strategy and policy for highway development since the Fifth plan from 1978;

- i) Reallocate priorities on a large number of projects handled so that their numbers are reduced and spreading out of resources is avoided.
- ii) Improvement of major national and provincial highways for the highest priority so that they could cater for the increased traffic.

^{1/} Average density of total national, provincial, district and provincial roads in Pakistan to June 1986 by the inventory data NRTC (Refer to App. Fig. 1-1)

^{2/} Refer to App. Table 1-8.

Table 1.3.3 Proposed Revised Standard Cross Section

CLASSIFICATION	NUMBER OF LANES	DESIGN SPEED (Km/H)	TYPICAL CROSS SECTION					APPLICATION & TYPE OF PAVEMENT
			CARRIAGE WAY WIDTH	SHOULDER WIDTH (LEFT)	MEDIAN WIDTH	FORMATION WIDTH	R.O.W.	
I	4-Lane Divided	F : 110 H : 100 M : 80	14.60 m (24 x 2 ft)	3.65 m (12 ft)	3.65 m (12 ft)	29.20 m (96 ft)	66.90 m (220 ft)	PH AC
II	2-Lane Hard Shoulder	F : 100 H : 80 M : 60	7.30 m (24 ft)	3.65 m (12 ft)	---	14.60 m (48 ft)	66.90 m (220 ft)	PH AC
III	2-Lane Soft Shoulder	F : 100 H : 80 M : 60	7.30 m (24 ft)	3.65 m (12 ft)	---	14.60 m (48 ft)	66.90 m (220 ft)	PH / SH AC / TST
IV	2-Lane	F : 80 H : 60 M : 50	6.00 m (20 ft)	3.65 m (12 ft)	---	13.40 m (44 ft)	33.40 m (110 ft)	SH AC / TST
V	1-Lane	F : 60 H : 50 M : 40	3.65 m (12 ft)	3.00 m (10 ft)	---	9.70 m (32 ft)	33.40 m (110 ft)	SH TST

Source: JICA Study Team

Abbreviation

F : Flat Area
H : Hilly Area (Rolling Area)
M : Mountainous Area

PH : Primary Highway
SH : Secondary Highway
AC : Asphalt Concrete
TST : Triple Surface Treatment

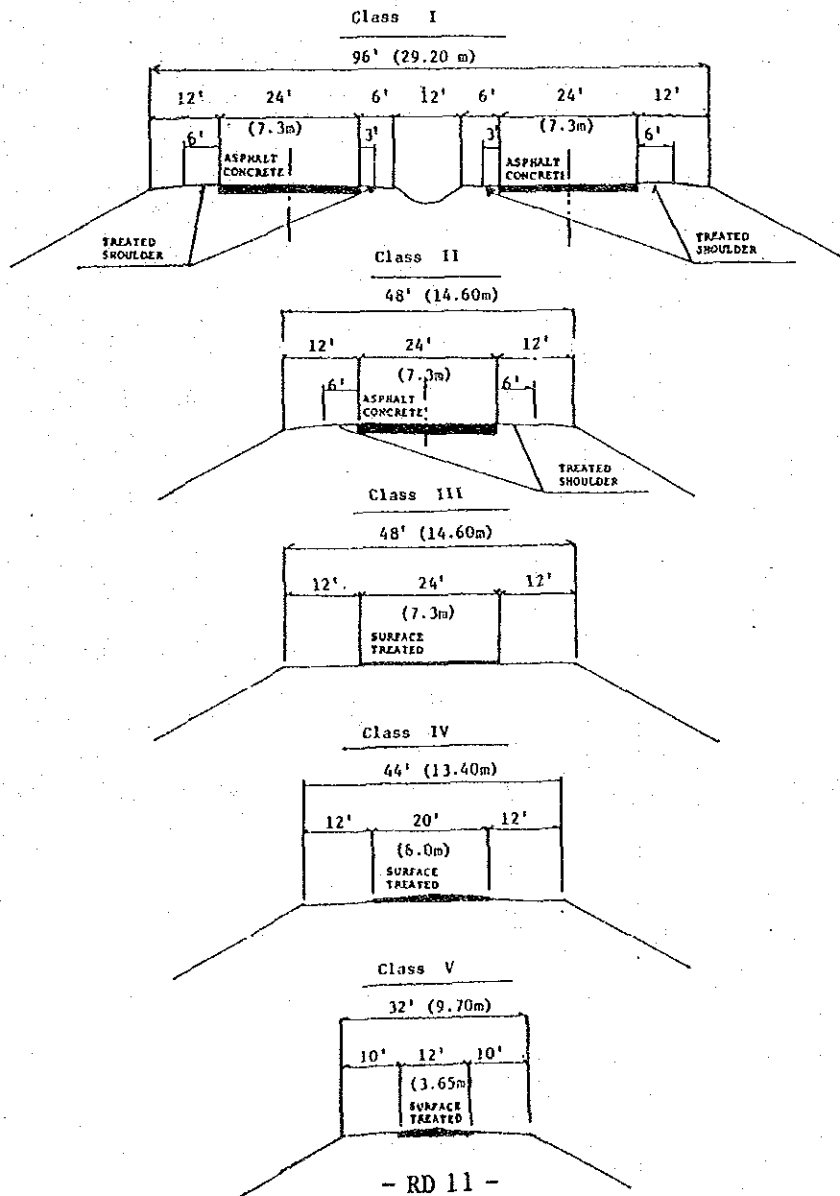
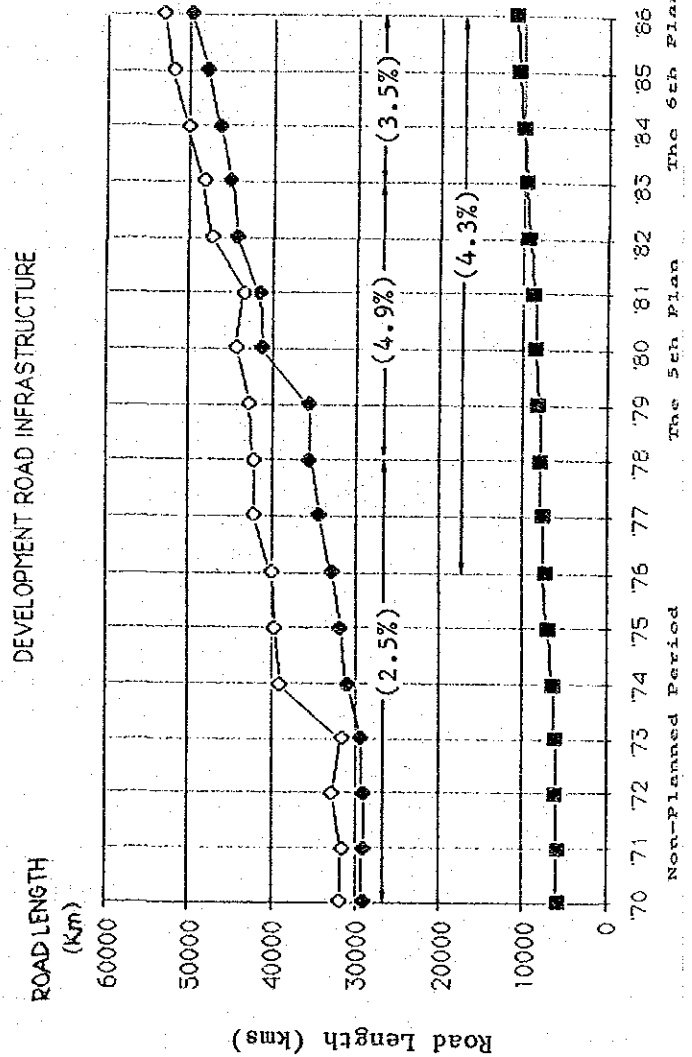


Fig. 1.3.4 Development Road Infrastructure

YEAR	NATIONAL/PROVINCIAL HIGHWAY		DISTRICT ROAD		MUNICIPAL ROAD		TOTAL (KM)		
	LOW TYPE	HIGH TYPE	LOW TYPE	HIGH TYPE	LOW TYPE	HIGH TYPE	LOW TYPE	HIGH TYPE	
1970	12047	17231	30159	1725	846	5162	43052	24118	67170
1971	12207	16842	29982	1838	846	5197	43035	23977	67012
1972	12511	16763	29274	30833	853	5260	44197	24001	68198
1973	12511	16985	29496	29774	898	5392	43183	24396	67579
1974	12367	18736	31103	36654	997	5576	50018	26676	76694
1975	12291	19549	31840	37074	1044	6131	50409	28256	78665
1976	12344	20579	32923	37546	1129	6414	51019	29639	80558
1977	12360	22087	34447	39056	1132	6718	52548	31911	84459
1978	12361	23190	35551	3198	1181	6909	52596	33297	85993
1979	11491	24288	35779	39201	1218	7071	51910	34957	86867
1980	16243	24917	41160	3706	1262	7416	58282	36039	94321
1981	15573	26080	41653	4469	1258	7710	55723	38259	93982
1982	15980	28801	44381	5534	1395	8125	58937	42460	101397
1983	15682	29491	45173	48248	1416	8474	59946	43644	103590
1984			(N.A.)						
1985	15336	32880	44689	7961	1537	9296	61562	49937	111499
1986	17835	32331	46335	7030	1526	9729	65696	48990	114686

Source: Transport Sector Profile, TECNECON/NTRC



- iii) In case of other roads, priorities will be re-established and only those projects which contribute towards economic development of the country and indicate quick economic returns will be undertaken.
- iv) New roads will now be provided only for opening up of hitherto isolated areas of the country.

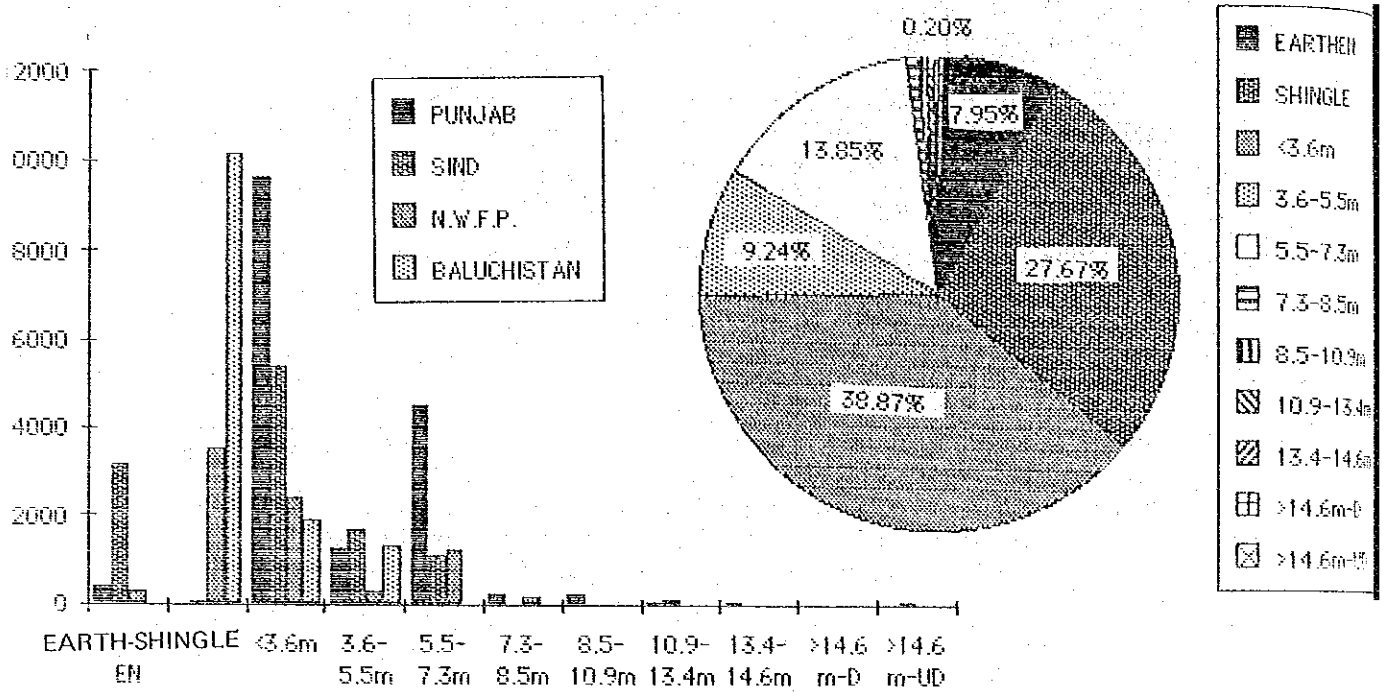
Based on the above policies, the Government proceeded with the highway development projects and placed high priority for the improvement projects of the existing roads rather than for new construction projects.

As a result, the national and provincial highways grew at an average rate of 4.9% p.a. during in the Fifth plan, and the targeted improvement projects (7,860 kms) and new construction projects (5,800 kms) in the Sixth plan are going on now.

By the road improvement and widening project through the development plans, the average carriageway width of the major network (the study roads selected in the previous JICA study, total of 16,200 kms) increased from about 4.8 m in 1982 to approximately 5.3 m in 1986.

Fig. 1.3.5 shows the lengths of national and provincial highways as per their carriageway width as of June 1986. It is observed that one-third of the arterial roads are still unpaved and more than two-thirds of the paved arterial roads do not have enough carriageway width for two lane roads in 1986.

Fig. 1.3.5 National/Provincial Road Inventory, 1986



PROVINCE / AGENCY	LOW TYPE			HIGH TYPE										GRAND TOTAL
	EARTHEN	SHINGLE	TOTAL	<3.6m	3.6-5.5m	5.5-7.3m	7.3-8.5m	8.5-10.9m	10.9-13.4m	13.4-14.6m	>14.6m-0	>14.6m-UD	TOTAL	
PUNJAB	398	47	445	9637	1287	4558	270	229	63	66	25	47	16182	16627
SIND	3220	59	3279	5411	1702	1107	15	21	150	6	20	55	8485	11764
N.W.F.P.	327	3564	3891	2401	310	1228	200	11	2	1	25	0	4257	8148
BALUCHISTAN	37	10103	10220	1931	1327	43	0	7	0	0	0	0	3307	13528
TOTAL	3982	13853	17835	19459	4625	6936	485	267	215	72	69	102	32231	50668

Source: NTRC

1.4 Road Capacity

1.4.1 Present Highway Capacity

The following road capacities have been used for highway planning in Pakistan;

Table 1.4.1 Volume Limits of Each Category of Roads

Class	No. of Lanes	Carriageway Width	Volume Limits ^{1/} (Vehicle/day)
I (V) ^{2/}	1 - Lane	3.65 m - ST	100 - 500
II (IV)	2 - Lane	6.00 m - ST	500 - 1,500
III (III)	2 - Lane	7.30 m - ST	1,500 - 4,000 (3,000)
IV (II)	2 - Lane	7.30 m - AC	4,000 - 8,000 (3,000) (7,000)
V (I)	4 - Lane	14.60 m - AC	8,000 - 48,000 (Over 7,000)

^{1/} () shows the volume limits proposed by NHB for the 7th Plan.

ST: Surface Treatment

AC: Asphalt concrete Surface

^{2/} Proposed name of Classification in this study

Source: Classification of Highway system and Design Criteria in 1972 by Punjab Highway Department/proposed Seventh Five Year plan, Nov. 1986, NHB.

Based on the above criteria, the previous JICA study recommended the design speed and its capacity of each category of roads for traffic assignment purposes as shown in Table 1.4.2. This recommended capacity was slightly higher than the present Pakistani standard as shown in Table 1.4.1.

It should be noted that the capacity of Class III and IV Highways are specified for quite different volumes in spite of the same cross-sectional width.

Table 1.4.2 Capacity (Q_{max}) Mixed Traffic

Type of Terrain	Width (O.lm)							(Veh/day)
	36	36	60	60	72	72	108	73x2
Flat	500	1,500	4,000	8,000	48,000			
Rolling (0.9xFlat)	450	1,350	3,600	7,200	43,000			
Mountainous (0.7xFlat)	350	1,000	2,800	5,600	34,000			

Source: National Transport Plan, JICA, 1983

1.4.2 Revised Highway Capacity

The highway capacity currently used in Pakistan was revised. Through the several discussions with PDD and NTRC counterpart staff, it was decided that the current standard is necessary to review and modify on the basis of actual conditions of the existing road and latest traffic survey data.

The Study Team conducted the supplementary survey^{1/} (site reconnaissance for major highways - over 5,500 kms) during the study period, and it was confirmed by the Team that the estimated present congestion ratio (V/C) using the present capacity standard and traffic count data obtained from NTRC did not correspond to the actual position due to the underestimated road capacity.

The revision work for highway capacity has been carried out on the basis of the methodology described in "Highway Capacity Manual, 1985 (HCM, 85)". Since the HCM '85 was established under the traffic characteristics in USA, the factor or coefficient shown in HCM '85 can not be directly adopted for Pakistan from the viewpoint of local conditions. The Team, therefore, modified these coefficients to correspond to local conditions as much as possible. A detail of the revised estimated highway capacity is presented in Appendix titled "HIGHWAY CAPACITY ANALYSIS".

The summary of the proposed revised road standards for highway planning are shown in Table 1.4.3.

It should be noted that the revised estimated capacity and coefficient shown in this paper is recommended to use for the future road improvement plan as a guideline figure, and these guide lines have to be reviewed from time to time according to any variation of the traffic characteristics in future.

^{1/} Refer to App. Fig. 1-2 Survey Route Map.

Table 1.4.3 Proposed Revised Road Standard for Highway Planning

CLASSIFICATION	NUMBER OF LANES	DESIGN SPEED (K m/H)	PLANNING GUIDELINE (TRAFFIC)		TYPICAL CROSS SECTION						APPLICATION & TYPE OF PAVEMENT
			VOLUME LIMITS (MAX) (PCU / DAY)	LEVEL OF SERVICE	V / C RATIO	CARRIAGEWAY WIDTH	SHOULDER WIDTH (LEFT)	MEDIAN WIDTH	FORMATION WIDTH	R.O.W.	
I	4-Lane Divided	F : 110	90000	C	[0.70]	14.60 m (24 x 2 ft)	3.65 m (12 ft)	3.65 m (12 ft)	29.20 m (96 ft)	66.90 m (220 ft)	PH
		H : 100									
		M : 80									
II	2-Lane Hard Shoulder	F : 100	24000	C	[0.70]	7.30 m (24 ft)	3.65 m (12 ft)	---	14.60 m (48 ft)	66.90 m (220 ft)	PH
		H : 80									
		M : 60									
III	2-Lane Soft Shoulder	F : 100	24000	C	[0.70]	7.30 m (24 ft)	3.65 m (12 ft)	---	14.60 m (48 ft)	66.90 m (220 ft)	PH / SH
		H : 80									
		M : 60									
IV	2-Lane	F : 80	20000	C	[0.70]	6.00 m (20 ft)	3.65 m (12 ft)	---	13.40 m (44 ft)	33.40 m (110 ft)	SH
		H : 60									
		M : 50									
V	1-Lane	F : 60	3500	D	[0.85]	3.65 m (12 ft)	3.00 m (10 ft)	---	9.70 m (32 ft)	33.40 m (110 ft)	SH
		H : 50									
		M : 40									

Source: JICA Study Team

Abbreviation

F : Flat Area

H : Hilly Area (Rolling Area)

M : Mountainous Area

PH : Primary Highway

SH : Secondary Highway

AC : Asphalt Concrete

TST : Triple Surface Treatment

Note: Guideline Factors of Average Passenger-car Equivalents for Trucks and Buses (Heavy Vehicles)

Flat Area 3.0

Hilly Area 4.0

Mountainous Area 6.0

Details are shown in Appendix, Highway Capacity Analysis,

(3) Adjustment factors.

1.4.3 Congestion Ratio of Existing Major Highways

The congestion ratio is one of "Index" for judgement of the road improvement planning whether the road is to be improved or not. The congestion ratio is determined by the following equation:

$$CR = V/CD$$

where,

CR = Congestion Ratio
V = Traffic Volume (PCU/day)
CD = Design Capacity (PCU/day)
Possible Capacity (CP) x Rate of Level of Service

If the congestion ratio exceeds more than 1.0, actual traffic volume of the road exceeds the design capacity and the road does not keep its level of service for the road user. In order to keep the proper level of service, the road has to be improved taking some appropriate actions when the congestion ratio reaches 1.0.

The Level of Service for the road user is changed by the congestion ratio as follows:

<u>Congestion Ratio (V/CD)</u>	<u>(Highway Planning Level) Level of Service (V/CP)</u>	
0.5	A	(0.35)
0.8	B	(0.55)
1.0	C	(0.70)
1.2	D	(0.85)
1.5	E	(1.00)

The congestion ratio of existing major highways were calculated using the traffic count data in 1985/86 and the proposed revised design traffic capacity is shown in Table 1.4.3 link by link. The results are presented in App. Table I-6.

It was observed that none of the existing major highways except few sections of one-lane, one-way road were exceeded congestion ratio 1.0 at the time of survey in 1985/86. The maximum congestion ratio of N-5, one of the heaviest trafficked highway in Pakistan indicates 0.95 in Karachi - Kotri Section.

Table 1.4.4 shows the sections in which the estimated congestion ratio exceeded more than 0.50.

Table 1.4.4 Major Highway Sections-Congestion Ratio of more than 0.5 (1985/86)

Node No.	Section		Road Class (Terr.)	Traffic Volume 85/86 (pcu/day)	Capacity (pcu/day)	Congestion Ratio
	From	To				
150 - 27	Boundary	- Rahimyar Khan (N-5)	IV (F)	15789	20000	0.79
80 - 25	Chani Goth	- Bahawalpur (N-5)	III (F)	15849	24000	0.66
25 - 121	Bahawalpur	- Lodhran (N-5)	III (F)	13857	24000	0.58
19 - 61	Gujranwala	- Wazirabad (N-5)	III (F)	16122	24000	0.67
61 - 12	Wazirabad	- Lahore (N-5)	III (F)	20403	24000	0.85
11 - 204	Jhelum	- Kharian (N-5)	III (F)	16328	24000	0.68
204 - 12	Kharian	- Gujrat (N-5)	III (F)	16162	24000	0.67
11 - 93	Jhelum	- Chakwal (N-5)	III (H)	20199	24000	0.84
93 - 57	Chakwal	- Mandra (N-5)	III (H)	18502	24000	0.77
57 - 10	Mandra	- Rawalpindi (N-5)	III (F)	15831	24000	0.66
55 - 9	Hassanabdal	- Artock (N-5)	III (H)	21093	24000	0.88
62 - 60	Khushab	- Pail (M)	V	6991	11618	0.60
60 - 92	Pail	- Chakwal (F)	V	2471	4529	0.55
19 - 20	Gujranwala	- Sialkot (F)	V	6590	11618	0.57
64 - 13	Chiniot	- Sargodha (F)	IV	13071	20000	0.65
39 - 118	Karachi	- Kotri (N-5)	II (F)	22753	24000	0.95
33 - 87	Hyderabad	- Hala (N-5)	III (F)	13469	24000	0.56
87 - 86	Hala	- Sakrand (N-5)	III (F)	13480	24000	0.56
86 - 102	Sakrand	- Moro (N-5)	III (F)	13710	24000	0.57
102 - 32	Moro	- Khairpur (N-5)	III (F)	12319	24000	0.51
32 - 29	Khairpur	- Rohri (N-5)	III (F)	20069	24000	0.84
29 - 82	Rohri	- Ubauro (N-5)	III (F)	16064	24000	0.67
28 - 84	Shikarpur	- Kandhkot (N-55)	V	6861	11618	0.59
3 - 2	Kohat	- Reshwar (N-55)	IV (M)	17284	20000	0.86
203 - 220	Jandala	- Boundary (M)	V	2425	4529	0.54

Source: JICA Study Team

1.5 Road Sector Performance

1.5.1 Policy and Strategy for Road Development Plan

In the previous JICA study in 1983, the following policy was proposed for the comprehensive transport Master Plan upto the year 2000.

- Investment balance between infrastructure and equipment of each transport mode matching with the traffic volumes.
- Priority of investment should be given to projects having high and quick economic returns. (On the other hand, the transport investment to backward or isolated areas shall be made)
- Railways shall have major responsibility for the freight transport of long distances, and to improve the railway operational system and its management.
- Maximum utilization of the existing port facility for the future development of industry and trade of Pakistan.

Under the policy above, JICA recommended the development strategy for the Sixth Five Year Plan for road modes as follows:

- Emphasis should be placed on the completion of on-going programmes.
- Improvement of major national and provincial highways should have the highest priority so that they could cater for the increased traffic.
- The National Highway N-5 should be substantially improved keeping in view the traffic requirements in various sections.
- The balance of national highway network should be established by rationalizing the existing network including the roads of national importance such as Indus Highway, RCD Highway (Quetta-Taftan Section), Quetta-D.G. Khan route and Multan-Jhang-Gujranwala route.
- East-West trunk roads should be substantially improved to cater for future international or inter regional traffic.
- Greater priority should be given to rehabilitation and improvement of other arterial roads, which contribute to economic development of the country and ensure quick economic returns.
- Construction of bridges across the major rivers/main canals and by-passes of trunk roads around big cities such as new Kotri bridge for Route N-5 and long span bridge on Sargodha-Pindi Bhattian road should be given priority for elimination of the bottlenecks.

- New roads will be provided only for opening up of hitherto isolated areas of the country.
- The pace of farm-to-market roads should be accelerated to meet with the need of rapid socio-economic development of rural areas.
- Possibility of using canal roads for public transport should be seriously examined.

Keeping in view the above factor, the Government of Pakistan selected and adopted the following policy and strategy for the Sixth Plan.

- a) Completion of the on-going programme (from Fifth Plan).
- b) Emphasis on the rehabilitation and capacity enhancement of the existing networks to cater for the increased traffic needs.
- c) Improving and opening up of canal roads to the public wherever feasible.
- d) Limiting new road projects to only cases involving opening up of isolated areas.
- e) Induction of Private sector for selected major highway projects to reduce the burden on the public exchequer.

1.5.2 Sixth Plan Review

(1) Financial Status

The following policies for road improvement plan above, a total of Rs. 13.6 billion, were allocated for the Sixth Plan.

Against an allocation of Rs. 13,600 million during the Sixth Plan period, an expenditure of Rs. 11,000 million was incurred on road and bridge projects. The position is summarized in Table 1.5.1.

It can be seen from Table 1.5.1 that financial achievement of the projects for national highways and provincial roads in Punjab is less when compared with the budget allocation for others.

(2) Physical Achievements

It was proposed to construct 5,800 Kms of new roads and improve/widen about 7,860 Kms of the existing roads in the Sixth Plan. The physical estimated achievements in terms of road length as of 1987/88 can be summarized as shown in Table 1.5.2.

It is found in Table 1.5.2 that the achievement of the new construction programmes for provincial roads indicates a high percentage which is far beyond the target, while the Federal government's programmes show a very low progress. Judging from a deviation of the Status of the financial and physical achievement from the initial targets, it should be noted that some more appropriate balance of investment among each road development programmes must be considered and carried over to the Seventh Plan.

The major works completed during the period were:-

- (a) D.I. Khan and Ghazi Ghat Bridges.
- (b) Rehabilitation of 150 Kms of National Highways in Punjab, 56 Kms in NWFP and 105 Kms in Sind, under the project financed by the World Bank (Third Highway Project).
- (c) Construction of 35 Kms of additional carriageway between Peshawar and Nowshera.
- (d) Five overhead bridges (Amangarh, Wan Radha Ram, Channi Ghot, Kharian and Adamwan)

Fig. 1.5.1 shows the location of proposed Plan of Action for the Sixth Plan by JICA Study in 1983, while Fig. 1.5.2 shows the actual location of the major projects on the selected study network in this study.

Table 1.5.1 Financial Achievements

	Plan Allocation (Rs. Million)	Expenditure (Rs. Million)	Utilization (%)
1. FEDERAL			
(a) National Highways and Bridges	5,959	3,813	(64)
(b) F.W.O.	170	249	(147)
(c) N.L.C.	-	152	-
(d) Roads in Special Areas	1,930	2,024	(105)
Sub-Total (Federal)	8,059	6,238	(77)
2. PROVINCIAL			
(a) Punjab	2,300	1,707	(74)
(b) Sind	1,720	1,483	(86)
(c) NWFP	1,065	1,041	(98)
(d) Baluchistan	456	510	(112)
Sub-Total (Provincial)	5,541	4,741	(86)
Grand Total	13,600	10,979	(81)

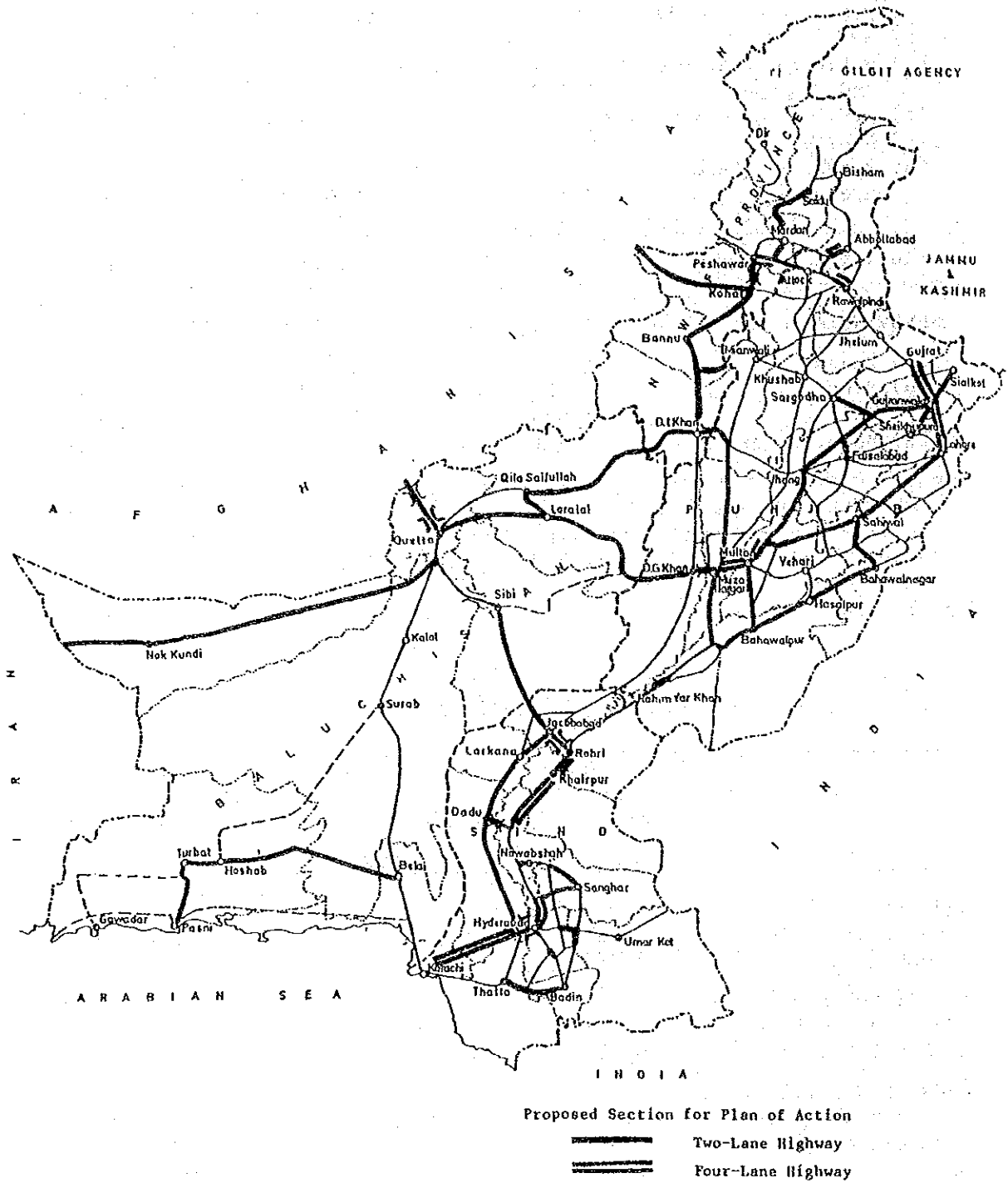
Source: PDD

Table 1.5.2 Physical Achievements

Items	Sixth Plan Target	Achievement as of 1985/86		Estimated Achievement at End of 6th Plan	
	Kms	Kms	(%)	Kms	(%)
Roads (Federal)					
New construction	1,865	112	(6)	512	(27)
Rehabilitation	2,975	626	(21)	2,104	(71)
Roads (Provinces)					
New construction	1,023	1,521	(149)	2,113	(207)
Rehabilitation	4,048	2,432	(60)	3,687	(91)
Roads in Special Areas					
New construction	2,912	1,420	(49)	2,774	(95)
Rehabilitation	837	257	(31)	768	(92)
Total					
New construction	5,800	3,053	(53)	5,399	(93)
Rehabilitation	7,860	3,315	(42)	6,559	(83)

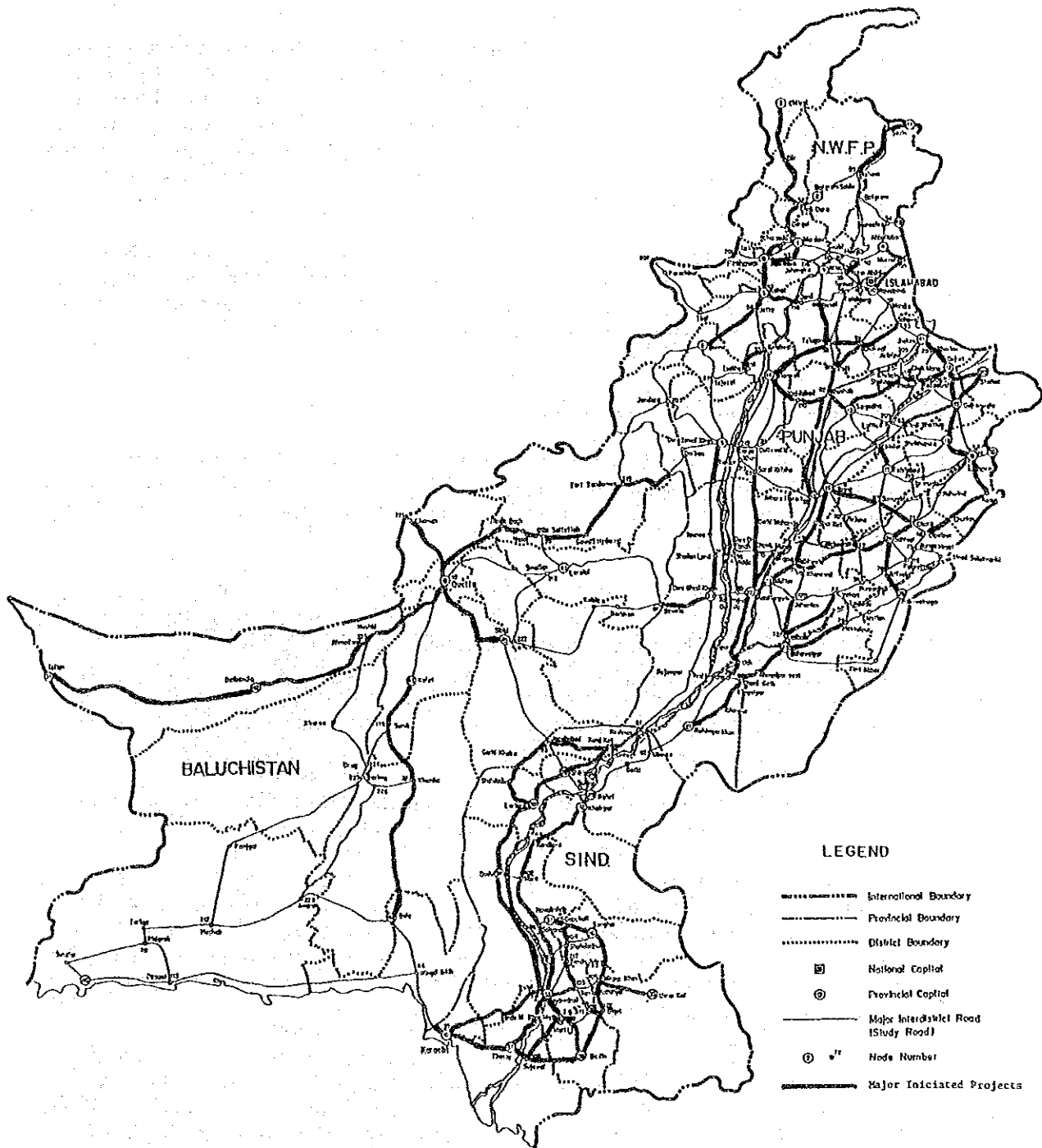
Source: PDD

Fig.1.5.1 Location Map of Action Plan for the 6th Five Year Plan Proposed by JICA Study in 1983



Source: The Study on National Transport Plan, JICA, May 1983

Fig. 1.5.2 Location Map of Major Iniciated Projects in the 6th Five Year Plan



1.6 Costs

1.6.1 Expenditures on Road Sector

(1) Historical Size of Five Year Plan

The relative magnitude of expenditures on roads is shown by the proportion it forms of the overall plan size and provision for transport and communications sector. Fig. 1.6.1 shows the historical changes in plan size from the First Five Year Plan and a detail of modal allocation of the transport sector plan in the Sixth Plan. A total of Rs. 13.6 billion was allocated for the road sector during the Sixth Plan period.

As a historical growth, it indicates that the expenditure on construction and maintenance of roads increased from an average of Rs. 539 million per year during 1970-75 to Rs. 1,405 million per year during 1975-80, and Rs. 2,948 million in 1984-85.

(2) Details of Road Expenditures

Table 1.6.1 shows details of estimated total, federal, provincial and local government expenditures, which included construction, maintenance and administration on roads in Pakistan between 1982/83 and 1984/85.

The data are summarized below in Rs. million:

<u>Year</u>	<u>Construction</u>	<u>Maintenance</u>	<u>Administration</u>	<u>Total</u>
1982/83	2,416	497	294	3,207
1983/84	2,907	541	383	3,830
1984/85	3,086	790	460	4,337

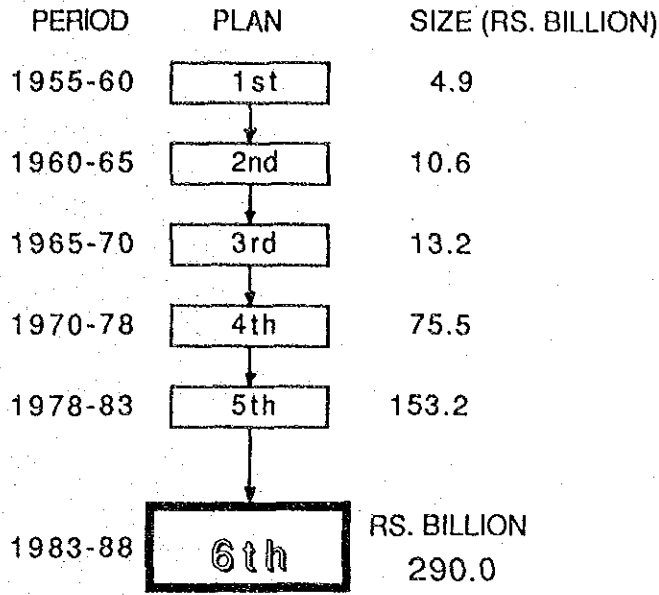
The average annual expenditure is approximately Rs. 4,100 million at 1985/86 price^{1/}.

The annual expenditure in the last three years has increased at an annual growth rate of 8%. The percentage allocation by works of each government agencies is shown in Table 1.6.2. It is indicated that nearly 3-quarters of the annual expenditure has been expended on the construction works under the new road construction or road improvement programme.

While, comparing the percentage allocation by each province, expenditures by Federal and Provincial government were distributed for 51 percent in Punjab, 19 percent in Sind, 18 percent in NWFP, and 12 percent in Baluchistan. This distribution can be compared with various other indicators related to road infrastructural investment for each of the provinces as shown in Table 1.6.3.

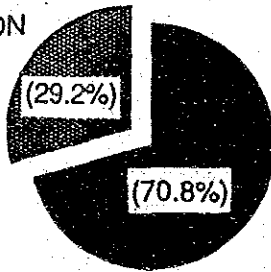
^{1/} Deflator for estimation of 1985/86 price is shown in Table 1.6.1.

Fig. 1.6.1 Size of Five Year Plan



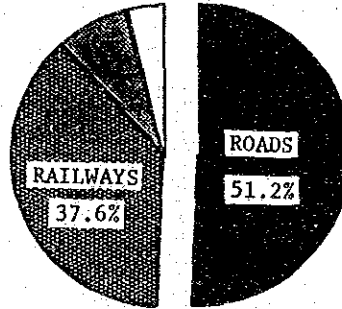
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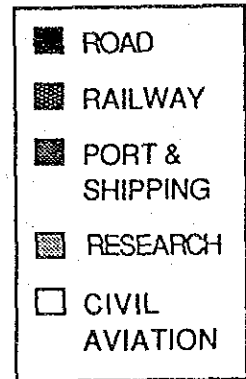


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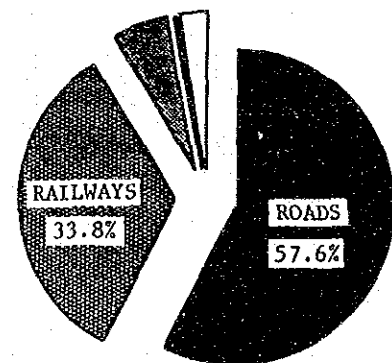
TRANSPORT SECTOR PLAN (6TH)
MODAL ALLOCATION
(PUBLIC SECTOR)



ALLOCATION



MODE	ALLOCATION		ACTUAL	
	RS.MILLION	%	RS.MILLION	%
ROADS	13600	51.2	11800	57.6
RAILWAYS	10000	37.6	6930	33.8
PORT & SHIPPING	1884	7.1	1154	5.6
RESEARCH	70	0.3	50	0.3
CIVIL AVIATION	1000	3.8	558	2.7
TOTAL (PUBLIC SECTOR)	26554	100	20492	100



ACTUAL

Source; Mid Review of the Sixth Five Year Plan

Table 1.6.1 Expenditure on Roads

AGENCY	CONSTRUCTION										MAINTENANCE					ADMINISTRATION					TOTAL		
	1982-83	1983-84	1984-85	1982-83	1983-84	1984-85	1982-83	1983-84	1984-85	1982-83	1983-84	1984-85	1982-83	1983-84	1984-85	1982-83	1983-84	1984-85	AVERAGE				
	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)	(Million Rs.)				
FEDERAL GOVERNMENT	N.H.B. - DIRECT	1500	2307	1610	---	---	1.0	---	1.6	---	---	2.0	1.7	---	1520	2323	1637	182.7					
	- PUNJAB	228.0	272.0	330.0	18.8	20.3	26.1	2.5	2.5	2.5	2.5	2.5	2.5	2.5	249.3	294.8	358.6	300.9					
	- SIND	76.0	93.0	167.0	12.0	12.0	16.0	---	---	---	---	---	---	---	88.0	105.0	183.0	125.3					
	- N.W.F.P.	131.0	114.4	167.0	8.0	8.0	9.0	9.0	---	---	---	---	---	---	139.0	122.4	176.0	145.8					
	- BALUCHISTAN	51.3	62.1	110.0	14.0	15.0	28.0	28.0	---	---	---	---	---	---	55.3	77.1	138.0	93.5					
- SUB TOTAL	636.3	772.2	935.0	52.8	55.3	80.1	80.1	4.5	4.1	4.2	4.2	4.2	4.2	693.6	831.6	1019.3	848.2						
PROVINCIAL GOVERNMENTS	F.W.O.	1000	1250	421	200	190	220	---	---	---	---	9.2	---	---	1200	1440	641	109.4					
	N.L.C.	43.4	21.5	9.5	50	---	40.5	---	---	---	---	---	---	---	57.6	21.5	50.0	43.0					
	TOTAL	779.7	918.7	986.6	778	743	1426	1426	4.1	4.1	4.2	4.2	4.2	4.2	871.2	997.1	1133.4	1000.6					
	PUNJAB	759.8	933.5	818.7	142.6	166.4	180.8	180.8	106.6	106.6	109.8	109.8	109.8	109.8	986.5	1206.5	1109.3	1100.8					
	SIND	270.1	273.7	322.8	55.8	59.8	64.0	64.0	36.5	36.5	48.4	48.4	48.4	48.4	353.4	370.0	435.2	386.2					
LOCAL GOVERNMENTS	N.W.F.P.	188.0	172.4	168.9	61.5	80.8	134.9	80.8	63.3	79.4	309.3	316.5	316.5	316.5	309.3	316.5	383.2	336.3					
	BALUCHISTAN	59.4	79.1	63.8	86.8	57.5	86.5	86.5	109.3	111.1	214.2	245.9	261.4	261.4	214.2	245.9	261.4	240.5					
	TOTAL	1277.3	1458.7	1374.2	346.7	364.5	466.2	466.2	315.7	348.4	1863.4	2138.9	2189.1	2189.1	1863.4	2138.9	2189.1	2063.8					
	PUNJAB	295.0	432.8	583.8	55.6	73.6	132.2	132.2	41.0	71.8	380.4	547.4	787.8	787.8	380.4	547.4	787.8	571.9					
	SIND	16.9	23.8	30.5	5.5	11.2	24.3	24.3	8.8	14.3	27.8	43.8	69.1	69.1	27.8	43.8	69.1	45.9					
GRAND TOTAL	N.W.F.P.	44.8	67.4	105.1	9.3	14.7	20.8	20.8	9.0	15.7	58.6	91.1	141.6	141.6	58.6	91.1	141.6	97.1					
	BALUCHISTAN	2.5	5.4	6.0	1.9	2.2	4.3	4.3	4.2	5.5	5.9	11.8	11.8	11.8	5.9	11.8	15.8	11.2					
	TOTAL	359.2	529.4	725.4	72.3	101.7	181.5	181.5	63.0	107.3	472.7	694.1	1014.3	1014.3	472.7	694.1	1014.3	727.0					
	PUNJAB	2416.2	2906.8	3086.2	495.8	540.5	790.4	790.4	382.8	460.2	3207.3	3830.1	4336.8	4336.8	3207.3	3830.1	4336.8	3791.4					
	TOTAL	2416.2	2906.8	3086.2	495.8	540.5	790.4	790.4	382.8	460.2	3207.3	3830.1	4336.8	4336.8	3207.3	3830.1	4336.8	3791.4					

Source: JICA Study Team, using the figures shown in Appendix Table 19, Transport Sector Profile

AGENCY	Total Expenditure on Roads (85/86 Price) (Million Rs.)					
	1982-83	1983-84	1984-85	AVERAGE	Price Index	
FEDERAL GOVERNMENT	N.H.B. - DIRECT	180.7	244.4	168.0	197.7	1975/76 59.0
	- PUNJAB	296.4	310.1	367.9	324.8	1976/77 66.5
	- SIND	104.6	110.5	187.8	134.3	1977/78 70.7
	- N.W.F.P.	165.3	128.8	180.6	158.2	1978/79 76.4
	- BALUCHISTAN	77.6	81.1	141.6	100.1	1979/80 75.5
- SUB TOTAL	824.7	874.8	1045.8	915.1	1980/81 76.2	
PROVINCIAL GOVERNMENTS	F.W.O.	142.7	151.5	65.8	120.0	1981/82 79.1
	N.L.C.	68.5	22.6	51.3	47.5	1982/83 84.1
	TOTAL	1035.9	1048.9	1162.9	1082.6	1983/84 95.1
	PUNJAB	1172.9	1269.2	1138.1	1193.4	1984/85 97.4
	SIND	420.2	399.2	465.5	418.6	1985/86 100.0
LOCAL GOVERNMENTS	N.W.F.P.	367.8	333.0	393.2	364.6	
	BALUCHISTAN	254.7	258.7	268.2	260.5	
	TOTAL	2215.6	2250.1	2246.0	2237.2	
	PUNJAB	452.3	575.9	808.3	612.1	
	SIND	33.1	46.1	70.9	50.0	
GRAND TOTAL	N.W.F.P.	69.7	95.8	145.3	103.6	
	BALUCHISTAN	7.0	12.4	16.2	11.9	
	TOTAL	562.0	730.2	1040.7	777.6	

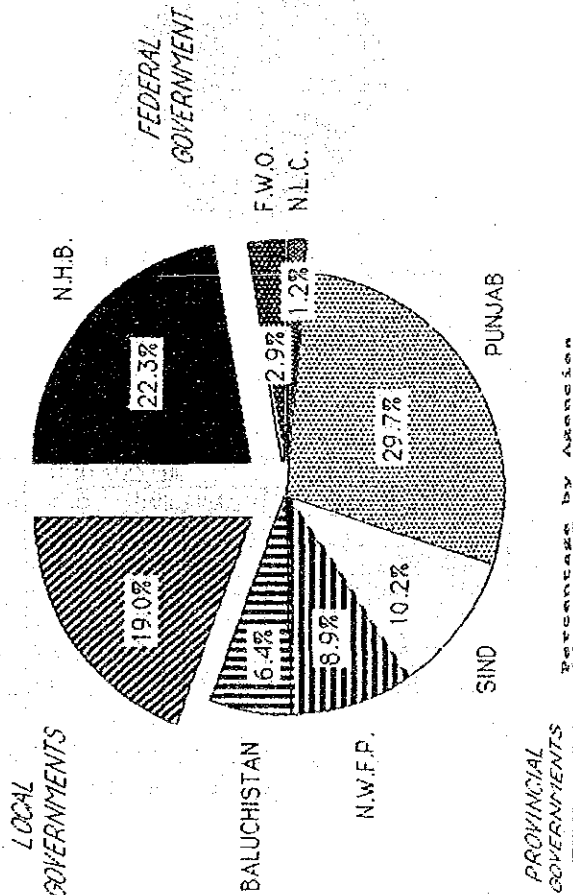


Table 1.6.2 Percentage by Works

Government Agencies	Construction	Maintenance	Administration	Total
Federal Government	89.5	9.8	0.7	100
Provincial Government	66.4	19.0	14.6	100
Local Government	74.0	16.3	9.7	100
Average	74.0	16.0	10.0	100

Source: JICA Study Team, using the figures in Table 1.6.1.

Figure in Table shows the average past three years (1982/83 - 1984/85)

Fig. 1.6.2, derived from Table 1.6.3, shows the unit expenditure of the five items which are total road lengths, paved road lengths, paved areas, vehicles on roads and population in each province for a comparison of Provincial allocations on the same basis. Judging from the comparison of items above, Sind province has been allocated comparatively small allocations, while, N.W.F.P. and Baluchistan Provinces indicate larger allocations than others in terms of percentage allocations within the limited budget.

1.6.2 Construction Costs

A standard construction cost of the roads in Pakistan was estimated by using various cost data from the on-going or the completed projects which are summarized in Table 1.6.4. Comparing unit costs of the typical estimated data, the unit construction cost per km estimated by NTRC using national-wide survey results seems to be quite low because it is based on the classical local construction method, while the estimated costs shown in Fourth Highway Project or that in the study report on Road User's Charge are high because they are based on new specifications.

As a result, the following unit construction costs were estimated as a guide line figure for new road construction;

Category	Carriage width (m)	Guideline - Unit Cost (million Rs per km)	Standard Axles (x10 ⁶)
I	7.3 x 2	12.0	40 -
II	7.3	6.0	40 - 10
III	7.3	5.2	10 - 6.0
IV	6.0	4.4	6.0 - 1.0
V	3.75	2.7	- 1.0

Table 1.6.5 shows the unit rate of the typical work items of the road construction and Fig. 1.6.3 shows the road construction cost per km (national average) by each category of road.

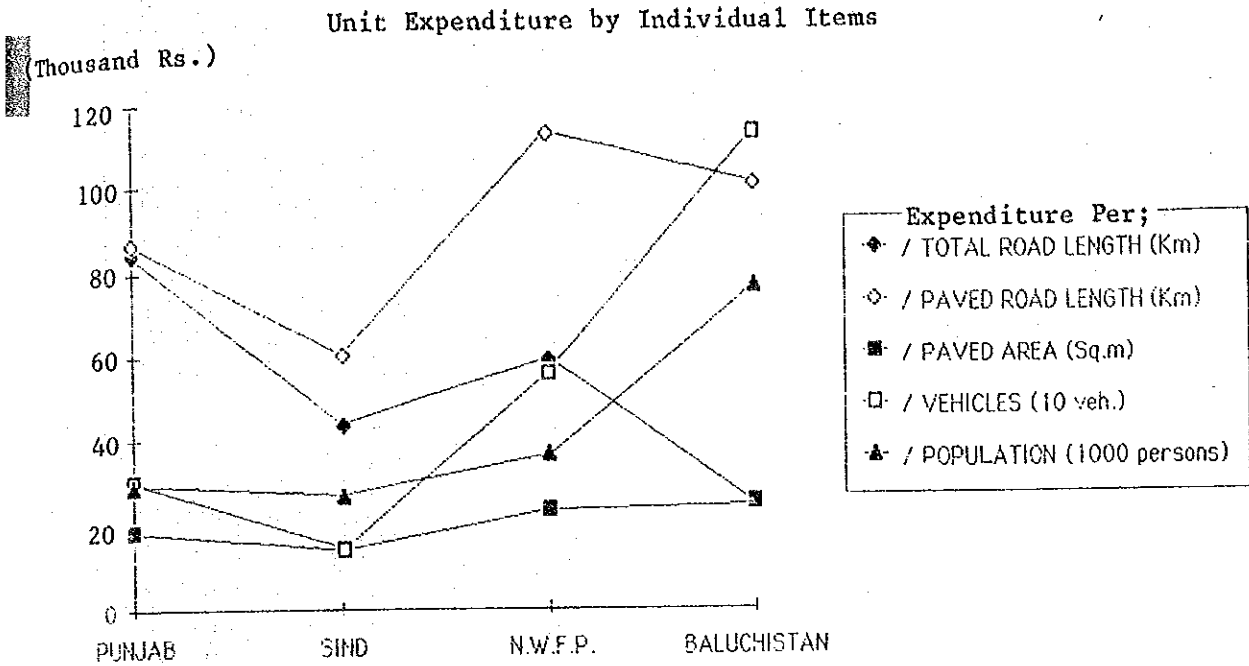
Table 1.6.3 Expenditure and Various Indicators

Items		Punjab	Sind	N.W.F.P.	Baluchistan	Total
Expenditure	Mill.Rs.	1402	512	482	334	2730
<u>1/</u>	%	51	19	18	12	100
Total Road Length	Km	16627	11764	8148	13528	50067
<u>2/</u>	%	33	24	16	27	100
Paved Road Length	Km	16182	8485	4257	3307	32231
<u>3/</u>	%	50	27	13	10	100
Paved Area	Sq.m	76055.4	37334	20433.6	13228	147051
<u>4/</u>	%	52	25	14	9	100
Vehicles on Roads	Veh.	464586	362388	85908	29396	942278
<u>5/</u>	%	49	39	9	3	100
Population	1000 persons	47633	19029	13260	4332	84254
<u>6/</u>	%	56	23	16	5	100

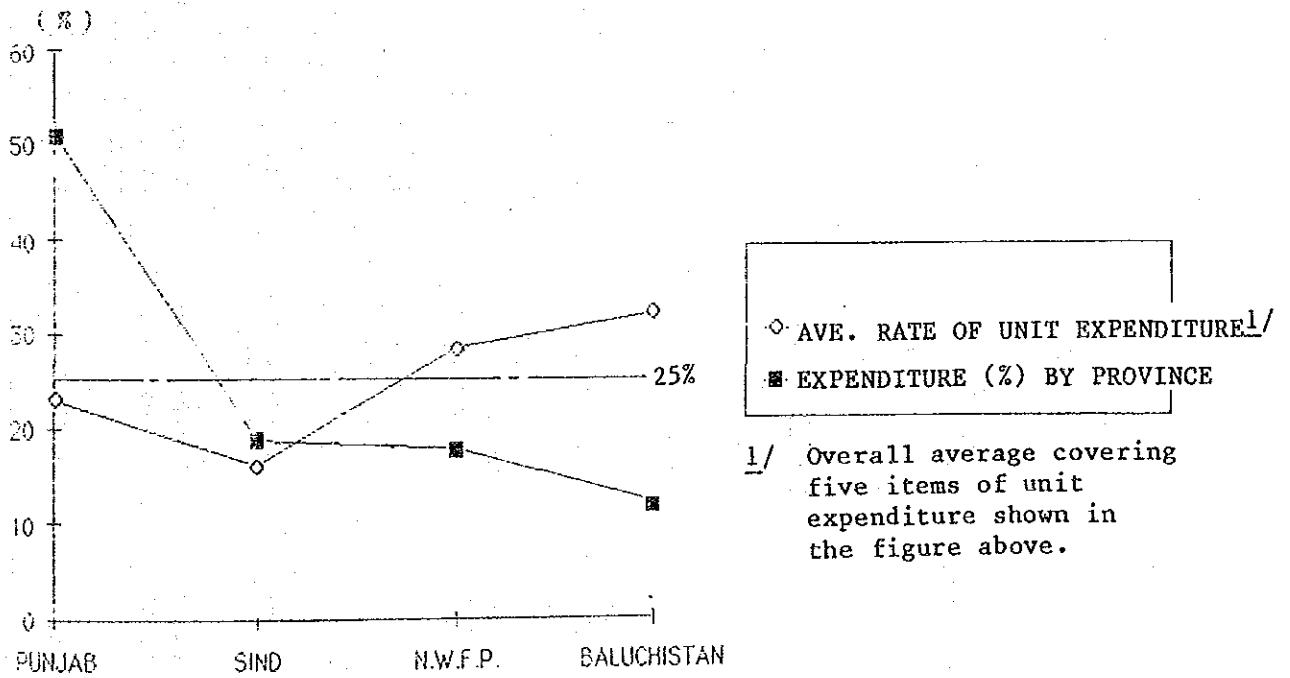
Source:

- 1/ Average annual expenditures of Federal and Provincial Government (1982/83 - 1984/85), Refer to Table 1.6.1
- 2/, 3/, 4/ Length shows National and Provincial highways, Refer to Table 1.3.1
- 5/ Transport Statistics 1984, NTRC
- 6/ 1980/81 Census

Fig. 1.6.2 Unit Expenditure



Comparison of Percentage of Average Annual Road Expenditure and Overall Unit Expenditure by Province



Source: JICA Study Team, using Table 1.6.3

Table 1.6.4 Comparison of Road Construction Cost per km

Category	Project		Source	Length		Unit Cost (Million Rs./Km)
	Section	Condition		(Km)	(Million Rs.)	
Additional Carriageway (Forth Highway Project) 1/	Karachi-Kotori (Phase I)	Additional Carriageway (7m)	Appraisal Report (IBRD) Jan '87	68.0	369.0	5.4
	Mianchannu - Sahiwal			67.0	337.0	5.0
Additional Carriageway	Nowshera - Peshawar	Rural 7.3 m Urban 11.0 m AC Base	PWD-N.W.F.P '85	35.4	186.2	5.3
	Rehabilitaion of N-5	Khaneval - Sahiwal	NHB	120.0	293.8	2.4
Rehabilitation of N-5	Gujranwala - Lalamusa	Overlay (7.3 m) AC 8 cm	NHB	38.8	77.2	2.0
	Overlay N-5	Nowshera - Peshawar	PWD-N.W.F.P. Feb '85	35.4	53.3	1.5
Black Topping	Khanozai - Surkhab	Black Top (6.1 m) Base 7.5 cm Surface Treatment	PWD - Baluchistan	21.3	20.0	0.9
	Improvement of N-40	Quetta-Nushki - Taftan	PWD - Baluchistan	14.0	22.0	1.6
Widening & Improvement	Muzaffar Garh Bewata Rd	Water Bound Macadam Base (10 cm) Surface Treatment	Feasibility Study Punjab Highway Department	56.4	67.0	1.2
	Construction	Jhol - Nauabad	PWD-Sind	27.4	26.6	1.0

1/ Preliminary estimate, base costs June 1986 excluding Supervision and contingencies.

Table 1.6.5 Comparison of Unit Rates

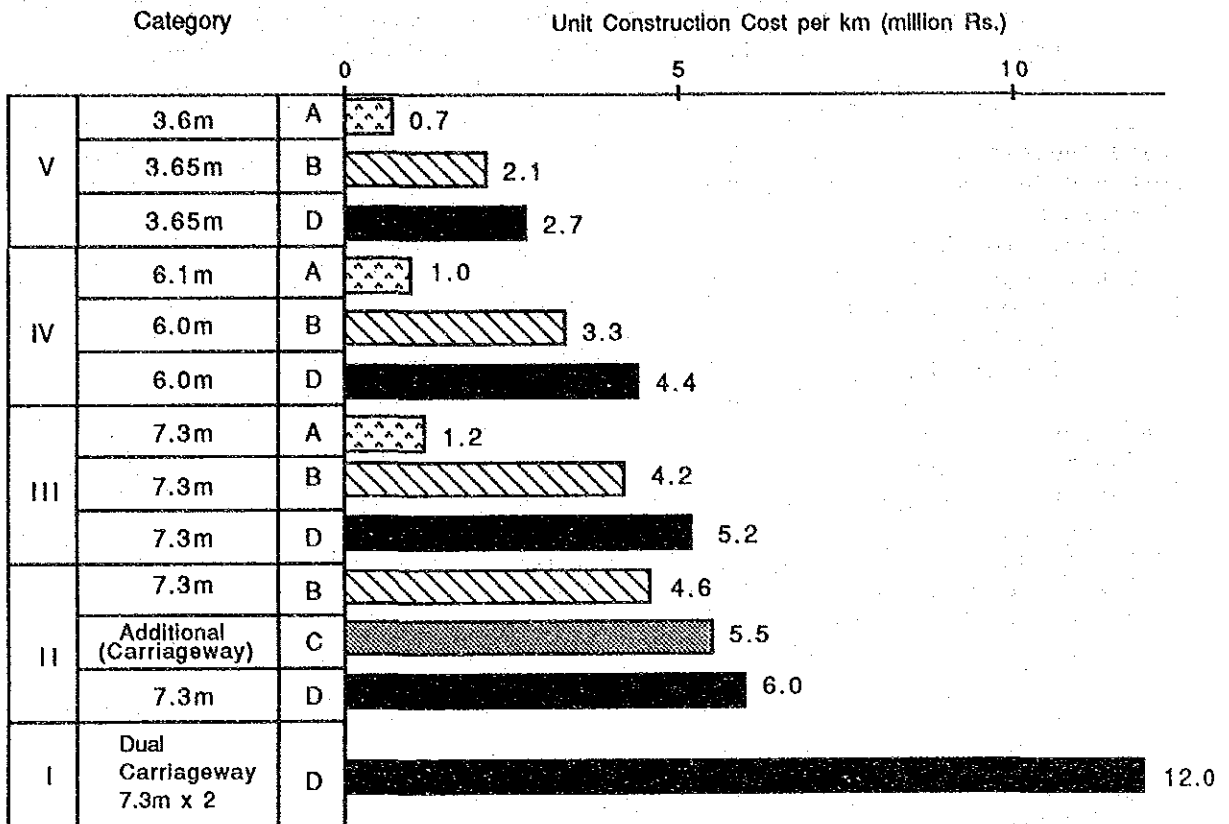
Item	Unit	Rate Rupees		
		4th Highway Project	Road User's Charge	Unit Construction Cost
		<u>1/</u>	<u>2/</u>	<u>3/</u>
Land Aquisition	Km			75,000
D/D and Survey	Km			5,000
Earthwork				
Clearing/Grubbing	m ²	3.9	5.0	
Embankment	m ³		72.0	9.0
(Common Exca.)	m ³	44.4		
(Rock Exca.)	m ³	128.6		
(Borrow Exca.)	m ³	58.3		
Pavement				
Sub base (Aggregate)	m ³	269.8		255.0
Base Course (Aggregate)	m ³	276.6	350.0	295.0
Prime Coat	m ²	12.7	15.0	
Tack Coat	m ²	4.8	5.0	
Wearing Course (AC)	ton	508.8		
D. Surface Treatment	m ³		1,225.0	
	m ²	*36.6	35.0	32.0
Structures				
Bridge & Culverts	Km	433,000	250,000 - 500,000	90,000
Drainage & Safety Devices	Km	16,300	20,000 - 40,000	6,300

1/ Source: 4th Highway project PC-1 PROFORMA, NOV. 1986 NHB, Averaged unit Rate Section 1 - 8

2/ Source: Road User charges in Pakistan (Draft Final Report) Jan. 1987, NTRC

3/ Source: Unit Cost of Construction of Roads in Pakistan, Aug. 1986, NTRC, Averaged Unit Rate of 4 Provinces

Fig. 1.6.3 Comparison of Road Construction Cost by Category of Road



A : Estimated Average Unit Cost (4 provinces) using "Unit Cost of Road in Pakistan", Aug. 1986, NTRC

B : Estimated Unit Cost by "Road User Charges in Pakistan", Draft Final Report, Jan. 1987, NTRC

C : Estimated Unit Cost by 4th Highway Project, Appraisal Report, Jan. 1987, IBRD

D : Guideline-Unit Cost used in this study (1985/86 price)

1.6.3 Maintenance Costs

The National Highways Board provided to the Provincial Communications and Works Departments funds for maintenance of National Highways at the following rates.

Table 1.6.6 Maintenance Expenditure Yardstick for National Highway's Rs. per Kilometer of 10 Ft. Equivalent Width

Sl. No.	Province	Rupees		
		1983-84	1984-85	1985-86
1	2	3	4	5
1.	Punjab	12,500	9,480	10,483
2.	Sind	12,500	9,306	10,268
3.	NWFP	16,386	10,223	11,193
4.	Baluchistan	12,166	9,331	10,121

Source: Road User charges in Pakistan (Draft Find Report) January, 1987

The current maintenance rates are Rs. 13,200 per Km of 10 feet (3m) equivalent width for N-5 and similar roads. Rs. 13,500 for difficult areas, Rs. 10,500 for N-50 and Rs. 6,870 for shingle roads. The Report on Road User Charge estimated that the average maintenance cost on all roads in Pakistan could be Rs. 10,000 per Km for 10 foot width. This average maintenance cost is equivalent to Rs. 20,000 per Km for Category IV road (6.0 Carriageway width) which is less than 1% of initial construction cost. This is too small to keep the normal maintenance operation for the highway.

Generally, for all types of asphalt roads, the maintenance costs over the first 25 years of their life can be expected equal to about half the initial of building the pavement. And annual average highway maintenance cost is estimated at 2 - 3% of the initial cost of construction of the highway.

1.7 Road and Operations

1.7.1 Construction Practice

It has been a difficult task to develop the road infrastructures in Pakistan due to various inherent geographical, technical, financial and other constraints. A classical and historical construction method had been taken for road construction work, which had been initially constructed by water-bound macadam base so called double or triple surface treatment on poorly compacted subgrade. It has affected damage on the pavement surface and reduced its pavement strength due to the rapid growth in road traffic recently, and the high proportion of heavily-laden trucks in the traffic flow.

Under these circumstances, the several highway improvement programmes are being processed by the Government, introducing modern highway construction methods.

The National Highway Board (NHB), under the Ministry of Communications, was established in 1979 to be responsible for the major inter-provincial routes was designated as National Highways and began an extensive programme of rebuilding N-5. As of the total of about 580 km had been reconstructed according to modern specifications.

NHB has usually awarded contracts for large reconstruction works directly to contractors, but for smaller works uses the Provincial Communications and Works Departments (C&Ws) as agents. NHB has been able to provide both sufficient volumes and continuity of works and technical assistance so that several Pakistani contracting firms are now competent to reconstruct or overlay roads in aggregate, between 15-25 kms of highway per month using modern techniques.

1.7.2 Road Maintenance

Highway maintenance is defined as the preserving and keeping of each roadway, structure, and facility as nearly as possible in its original condition as constructed or as subsequently improved and such additional work as is necessary to keep traffic moving safely. The most critical responsibilities in performing maintenance procedure lies in the maintenance and repair of pavement and structure. The road transport agency must maintain and repair highways so that it is free of damages for all who use it in a way normally expected of them.

According to the NTRC records, the average maintenance expenditure for the Pakistan's roads during the past 3 years was Rs. 610 millions which occupies approximately 16% of total annual expenditure as seen from Table 4.2.7.5 in Section 4.2.7 (2). However, above proper maintenance works have not been performed in Pakistan due to various reasons.

NHB has used the Provincial C&Ws as agents for maintaining those sections of the National Highways within each Province by these bodies, with their labor intensive methods, low technical standards and poor quality control measures, and do not have the skills or capacity to provide the standard of maintenance now needed.

For budgeting purposes and for distribution of maintenance funds, the Government and National Highways Board make use of a "Yardstick" system, which contains a set of formulae for estimating quantities for costs of a number of key items of maintenance work. However, this system is based on very few variable parameters, mainly pavement widths and terrain, and thus does not at all reflect the many other variables between regions, such as traffic, climate, axle loads, etc. Further more, it distributes the allocated annual funds equally to all roads within the same category irrespective of the road variable pavement conditions and other actual maintenance needs.

It is expected that the maintenance system will be modernized, and the maintenance budget will be rationalized by providing maintenance funds on the basis of actual field measurements and monitoring field parameters, instead of the yardstick basis.

1.8 Problem Areas

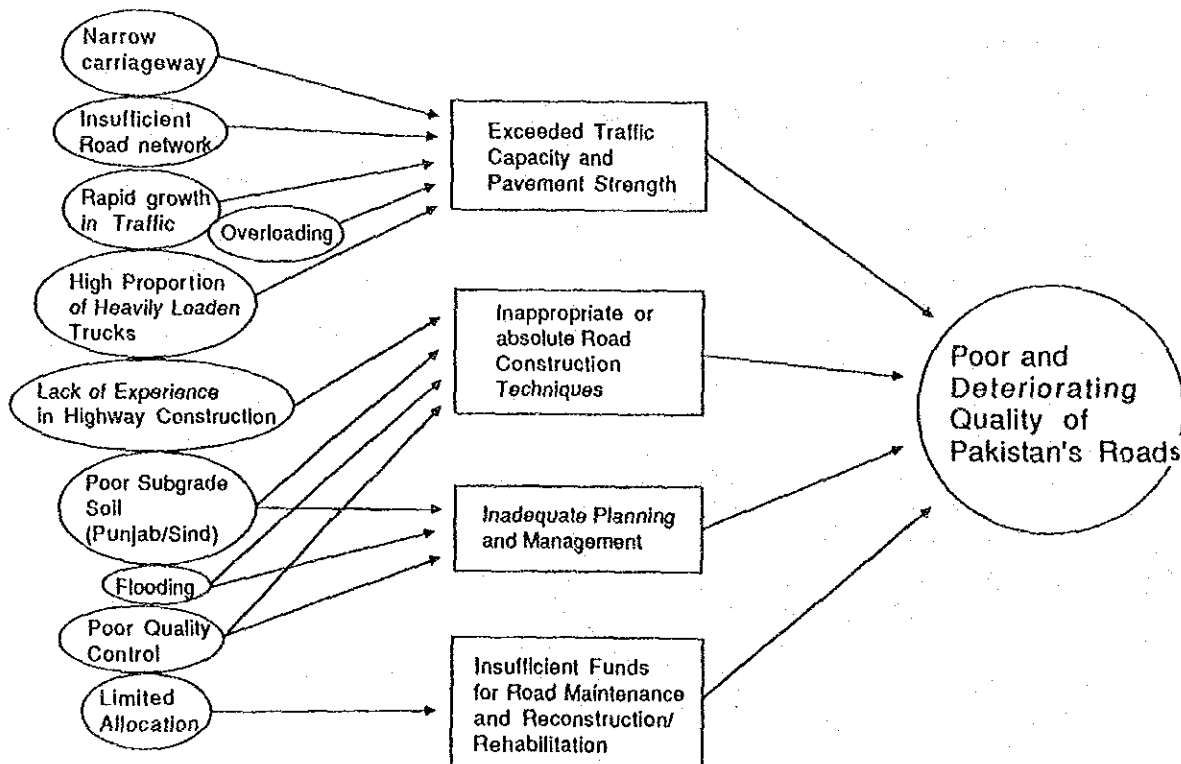
1.8.1 General

The following four major factors accounting for the poor and deteriorating quality of Pakistan's roads;

- the rapid growth in traffic during the past 15 years, and the high proportion of heavy-laden trucks in the traffic flows;
- expenditures in road maintenance, and reconstruction/rehabilitation far below standards required by traffic growth;
- inadequate planning and management of highway development; and
- inappropriate or obsolete road construction techniques.

The other factors accounting for these problems are illustrated in Fig. 1.8.1.

Fig. 1.8.1 Major Factor Accounting for Poor and Deteriorating Quality



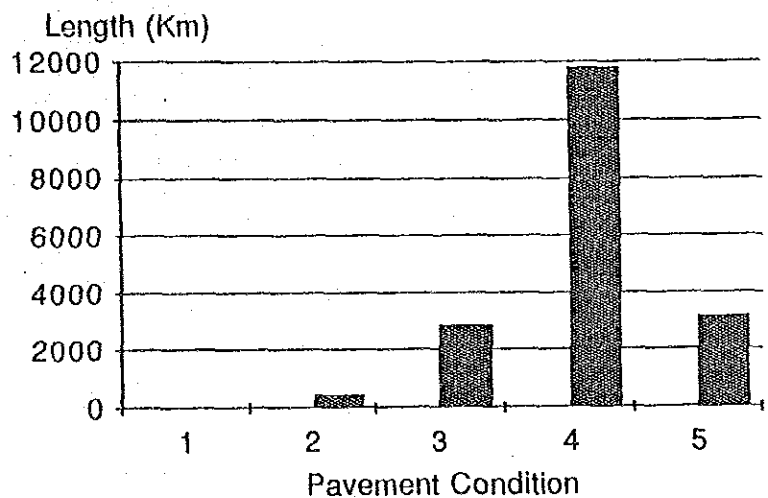
1.8.2 Pavement Conditions

It was observed by the site reconnaissance, that approximately 15,000 kms of existing major highways belong to the "Poor" group to surface condition which amount to 80% of the total study road (8,284 kms). These problems have been caused by poor design, construction, quality control and maintenance. The summary of the surface conditions of the study roads is shown in 1.8.2. The highway sections belonging to the "poor" group must be improved by the rehabilitation programmes so that the proper traffic service can be maintained.

Fig. 1.8.2 Pavement Conditions of the Study Road

Road	(Km)											Total
	National Highway					Provincial Highway						
	Pavement Condition					Pavement Condition						
	1	2	3	4	5 Sub Total	1	2	3	4	5 Sub Total		
	0	35	85	37	0	157	0	0	0	0	0	157
	0	310	0	0	0	310	0	0	0	0	0	310
	0	70	187	414	204	875	0	0	74	818	21	913
	0	0	417	1699	243	2359	0	50	752	3603	729	5134
	0	0	310	816	895	2021	0	0	1037	4425	1053	6515
Total	0	415	999	2966	1342	5722	0	50	1863	8846	1803	12562

SURFACE CONDITION	ROUGHNESS
1 GOOD	- 2500
2 FAIRLY GOOD	2500 - 3000
3 FAIR	3000 - 4000
4 POOR	4000 - 6000
5 VERY POOR	6000 -



Source: JICA Study Team

1.8.3 Design and Construction Problems

Accompanying development of the mortalization in Pakistan, the several highway improvement programmes are being proceeded by the Government introducing modern highway construction methods.

However, since the modern construction technique has just been introduced recently, the method of road construction in local area is not modernized and standardized yet. It was seen through the site reconnaissance conducted that some of the highway sections in the country are well constructed and maintained, but majority of them are poor and deteriorating.

It should be noted that a good road construction is not only based on the modern construction techniques but also to proper design and supervision as well. As a result of survey, many problem areas are founded. The major factor accounting for these problems concerning the construction and design of Pakistan highways can be summarized and categorized as follows:

(1) Design Problems

- Poor, drainage system design.
(median drainage/side ditch/bridge surface drainage)
- Few drainage pipe and box culverts
- Poor vertical alignment
(many sag and crests within one horizontal curve)
- Low formation level
- Poor horizontal alignment in Hilly or mountainous areas
- No proper superelevation rate
- Low cross fall rate for carriageway and shoulder
- Lack of bridges crossing wadi
- Lack of design for road safety devices
- No slope protection design for cut sections.

(2) Construction Problems

- No qualified supervisor for road construction works.
- Poor curve setting
- Overlay/widening method on the existing poor roads (Overlay and widening projects should be combined with rehabilitation programmes including vertical and horizontal re-alignment).
- Quality control for coarse aggregate for pavement layers (Specified size of aggregate should be kept by screening)
- Lack of experience in mix design and construction of asphalt concrete pavements^{1/}
- Poor construction equipment for compaction and surfacing
- No proper slopes in cut sections
- Poor detour arrangement during construction for the existing road improvement

^{1/} Refer to Appendix to Chapter 1, Pavement Distortion

CHAPTER 2 MASTER PLAN

2.1 General

This chapter presents a prospective development plan for the Road Sector upto the target year of the Master Plan. Increase in traffic demand over the current level during the Master Plan period of 1985/86 - 2005/06 are shown in Table 2.1.1. By the end of the Master Plan period, the transport system in Pakistan would be carrying 124% more freight traffic and 137% more passenger traffic than the level of 1985/86.

Table 2.1.1 Demand Growth Factors

Year	Road		Railway		Total	
	Freight	Pass.	Freight	Pass.	Freight	Pass.
1985/86	26.9(100)	97.4(100)	8.3(100)	16.7(100)	35.2(100)	114.1(100)
1992/93	35.7(133)	142.0(146)	12.3(148)	20.2(121)	48.0(136)	162.2(142)
2005/06	46.4(172)	243.3(250)	32.5(392)	27.5(165)	78.9(224)	270.8(237)

Note: Figures in parenthesis are growth indicating total ton-kms (billion) and passenger-kms (billion) with 1985/86 levels as 100.

Source: Part II, Transport Demand Forecast, Table 6.3.1 and 6.3.4.

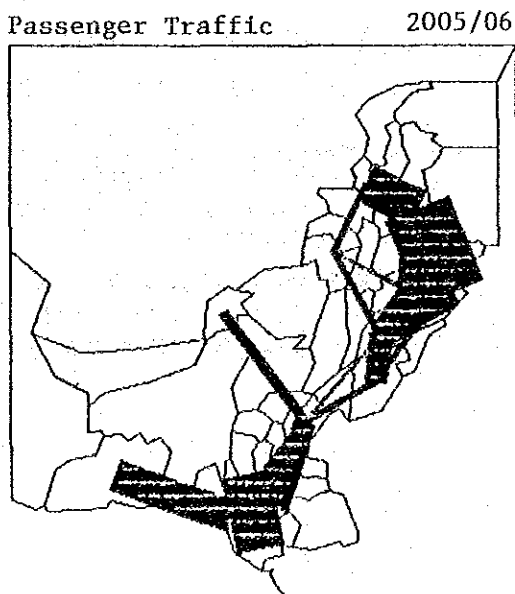
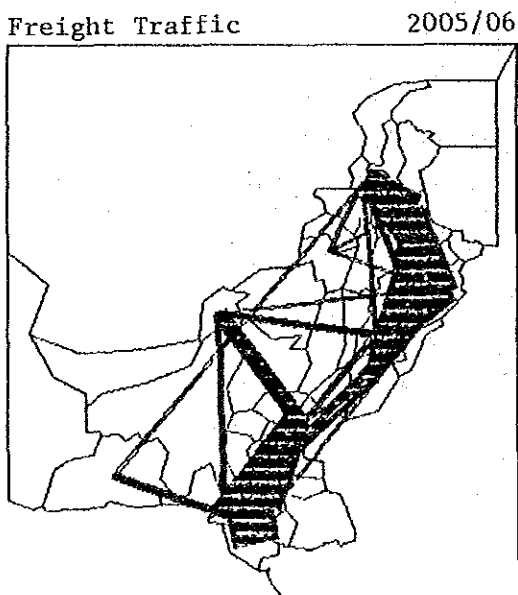
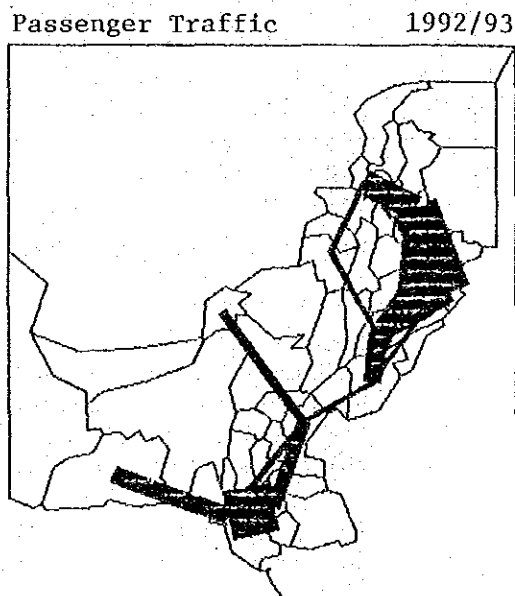
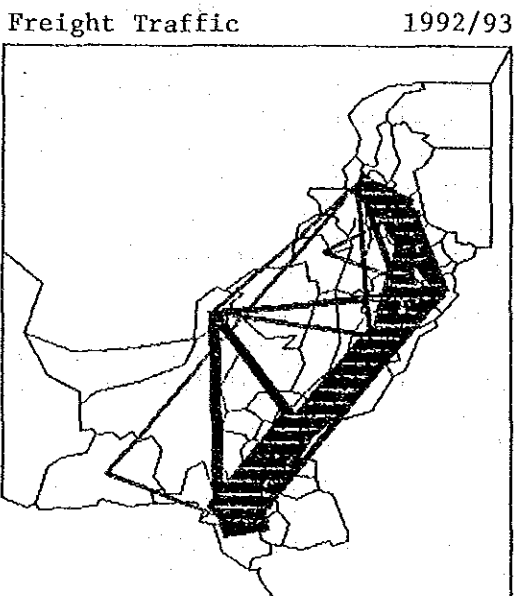
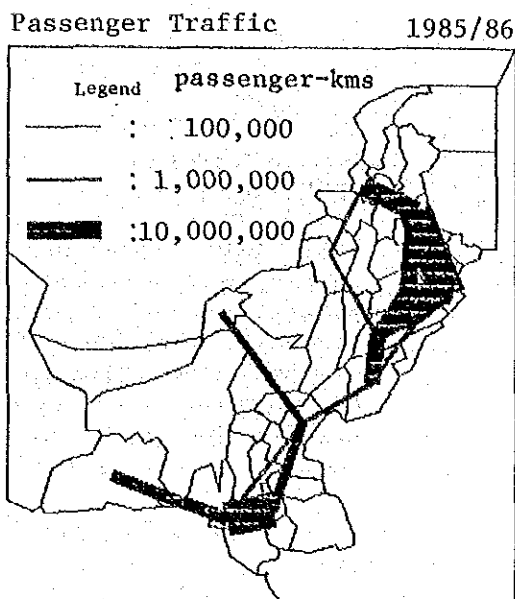
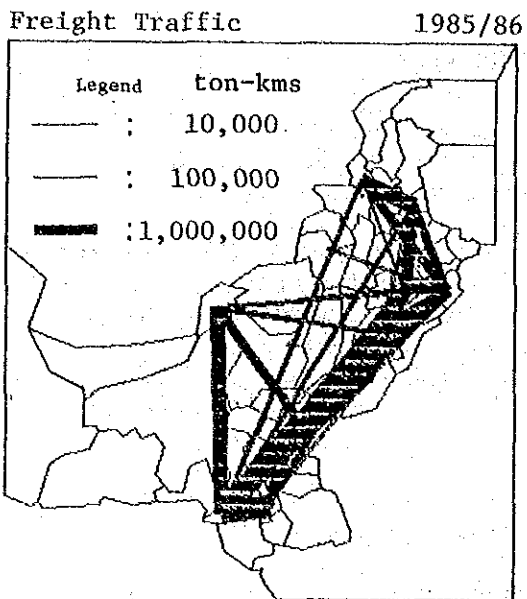
The formulation of the Master plan for roads presented hereinafter was made on the basis of strategic demand forecast and modal share between road and railways as shown in Table 2.1.1.

Fig. 2.1.1 shows the desired lines of road traffic demand during the Master Plan period.

The proposed Master Plan for road planning was prepared from the following points of view:

- By the strategic demand forecast (Case II),
- By the Proposed revised Highway capacity,
- By the visual investigation of the major highway,
- By the recommended level of service (Highway planning level),
- by the classification of road improvement plan, which are;
 - Group-1: Construction scheme due to capacity deficiency
 - Group-2: Rehabilitation scheme due to structural deficiencies
- By the Alternative Study
 - Case A: Desirable Improvement plan
 - Case B: Minimum Improvement plan

Fig. 2.1.1 Resired Lines of Road Traffic



2.2 Objectives and Strategies

Based on the assessment of existing conditions and desirable future traffic pattern, objectives of the road transport sector development and recommended strategies are proposed as follows:

Objectives

- 1) Provision of adequate road access to all major centers of the country to ensure national integrity and the role of each center acting as a hub for the development of surrounding rural areas.
- 2) Reduction in the road transport cost where transport demand is substantial and operating conditions are poor.
- 3) Healthy growth of private sector operations.
- 4) Establishment of a better performance monitoring system in order to achieve higher managerial efficiency in operation and planning.
- 5) Improvement of road traffic safety.

Strategies

- 1) Road improvement plan due to capacity and structural deficiencies in the primary highway network consists of all the national highways and part of provincial highways which carry substantial long-distance through-traffic should be given priority.

This indicates that construction programmes of dual carriageway for the national highway N-5, part of the trunk road network should be given high priority.

- 2) Widening of the existing one-lane, two-way roads in the trunk road network located in high potential zones should be given priority
- 3) All of the selected widening projects should be combined with rehabilitation programme including vertical and horizontal re-alignment.
- 4) Reconstruction of narrow and damaged bridges located within the trunk road network should be given priority so that the running speed of through-traffic can be kept in the same condition as on the approaching sections.
- 5) In order to operate the primary and secondary highways more functionally, provision of bypass, frontage roads along the said highways in town areas for slow moving traffic, and maximum utilization of existing canal roads should be given priority.

- 6) Establishment of systematic data collection, and evaluation system for infrastructure. And development of Road research programmes for traffic safety measures.
- 7) Allocation of development funds to a fewer number of selected high priority projects to improve the efficiency of implementation.
- 8) Development of maintenance system operation.
- 9) Development of toll road system and private sector operation.
- 10) Development of International trunk road system.

2.3 Physical Target of Road Sector Plan - 2005/06

2.3.1 Perspective Development Plan for Existing Highways, 1985/86-2005/06

A Master Plan for road improvement programmes upto 2005/06 was made on the selected road networks in the study using the revised strategic traffic demand forecast and the revised estimated design capacity of each category of roads as proposed in Chapter 1. Section 1.4.

Analysis was made on the basis of congestion ratio (Volume -Design Capacity Ratio) for estimation of target road length to be improved. The road improvement programme can be divided into the following two groups:

<u>Group</u>	<u>Classification</u>	<u>Congestion Ratio (V/C)</u>
G-1	Construction due to Capacity deficiency.	More than 1.0
G-2	Rehabilitation due to Structural deficiency.	Less than 1.0

The highway sections belonging to Group G-1 are to be improved by the construction programmes of either dual carriageway (4-lane highway) or widening/rehabilitation (2-lane highway) when the congestion ratio reached 1.0^{1/} or 1.2^{2/}, respectively.

While, the highway sections belonging to group G-2 have to be improved by the rehabilitation programmes so that the proper service can be maintained.

highways both of Group-1 and Group-2 stated above in the year of 2005/06. Based on these figures, the major development programmes upto 2005/06 can be categorized as follows:

-
- 1/ Desirable planning level (Level of Service-C)
 - 2/ Minimum planning level (Level of Service-D).

Construction due to Capacity deficiency:

- Construction of dual carriageway (Class I highway)
- Widening of one-lane, two-way roads upgrade into two-lane highways (Class IC highway).

Rehabilitation due to Structural deficiencies:

- Rehabilitation of Class IV & V highways

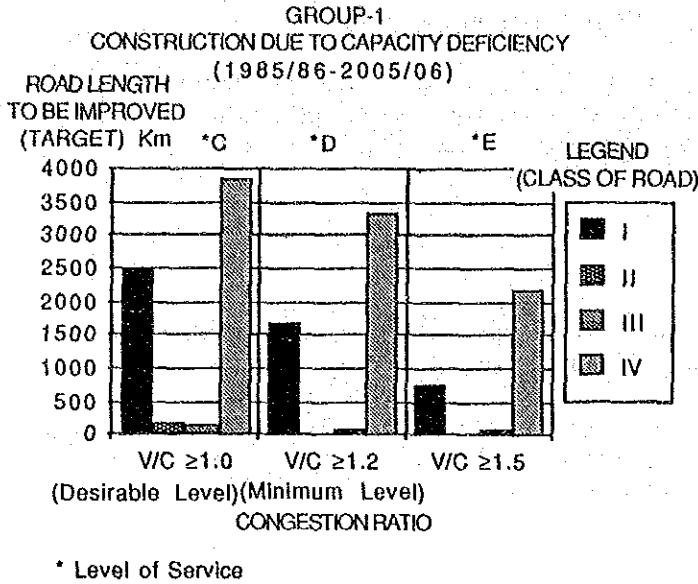
In case the desirable level of highway planning (congestion rate 1.0) is taken, the classification of the existing highways in the study road network would be changed as shown in Fig. 2.3.2.

2.3.2 The Physical Targets

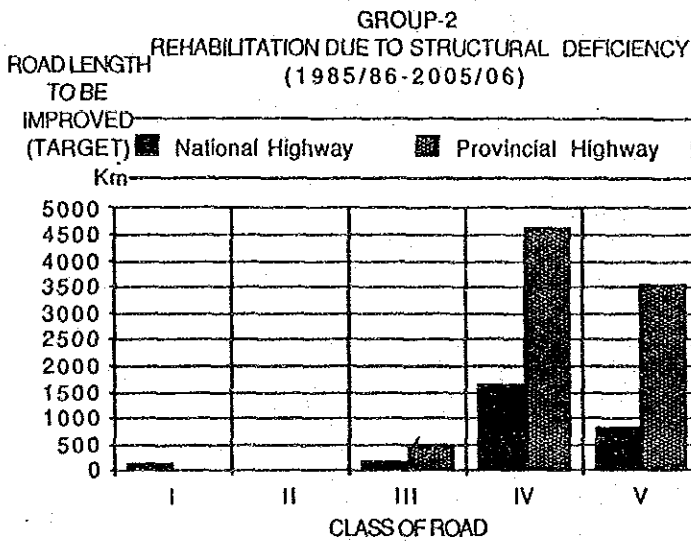
The physical target of major road improvement plan by the year of 2005/06 are summarized and listed in Table 2.3.1.

Fig. 2.3.3 shows a desirable class of road on the primary highway network and Table 2.3.2 presents the highway sections to be improved by the year of 2005/06.

Fig. 2.3.1 Prospective Development Plan for Existing Highways
(1985/86-2005/06)



Congestion Ratio(V/C)	Class of Road	Target (2005/06) (Km)
V/C ≥ 1.0	I	2478
	II	199
	III	169
	IV	3867
V/C ≥ 1.2	I	1695
	II	0
	III	78
	IV	3354
V/C ≥ 1.5	I	757
	II	0
	III	78
	IV	2200

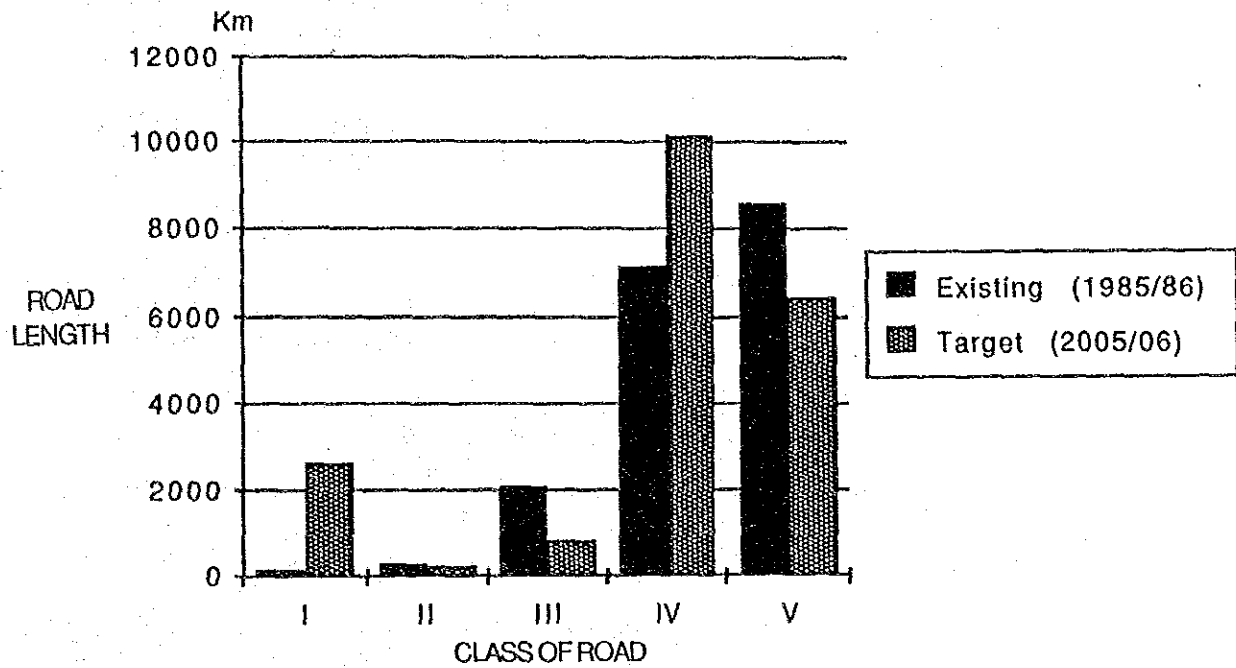


Road of Class	Target(2005/06)		
	National Highway	Provincial Highway	Total
I	157	0	157
II	34	0	34
III	187	451	638
IV	1660	4655	6315
V	845	3582	4427

Note: Desirable implemmentation schedule by links is shown in App. Table 2-1 and 2-2.

Source: JICA Study Team

Fig. 2.3.2 Expected Highway Classification in The Study Road Network



Class of Road	(Km)	
	Existing 1985/86	Target 2005/06
I	157 (1)	2635 (14)
II	310 (2)	233 (1)
III	2070 (11)	807 (5)
IV	7175 (39)	10182 (56)
V	8572 (47)	6446 (24)
Total	18284 (100)	18284 (100)

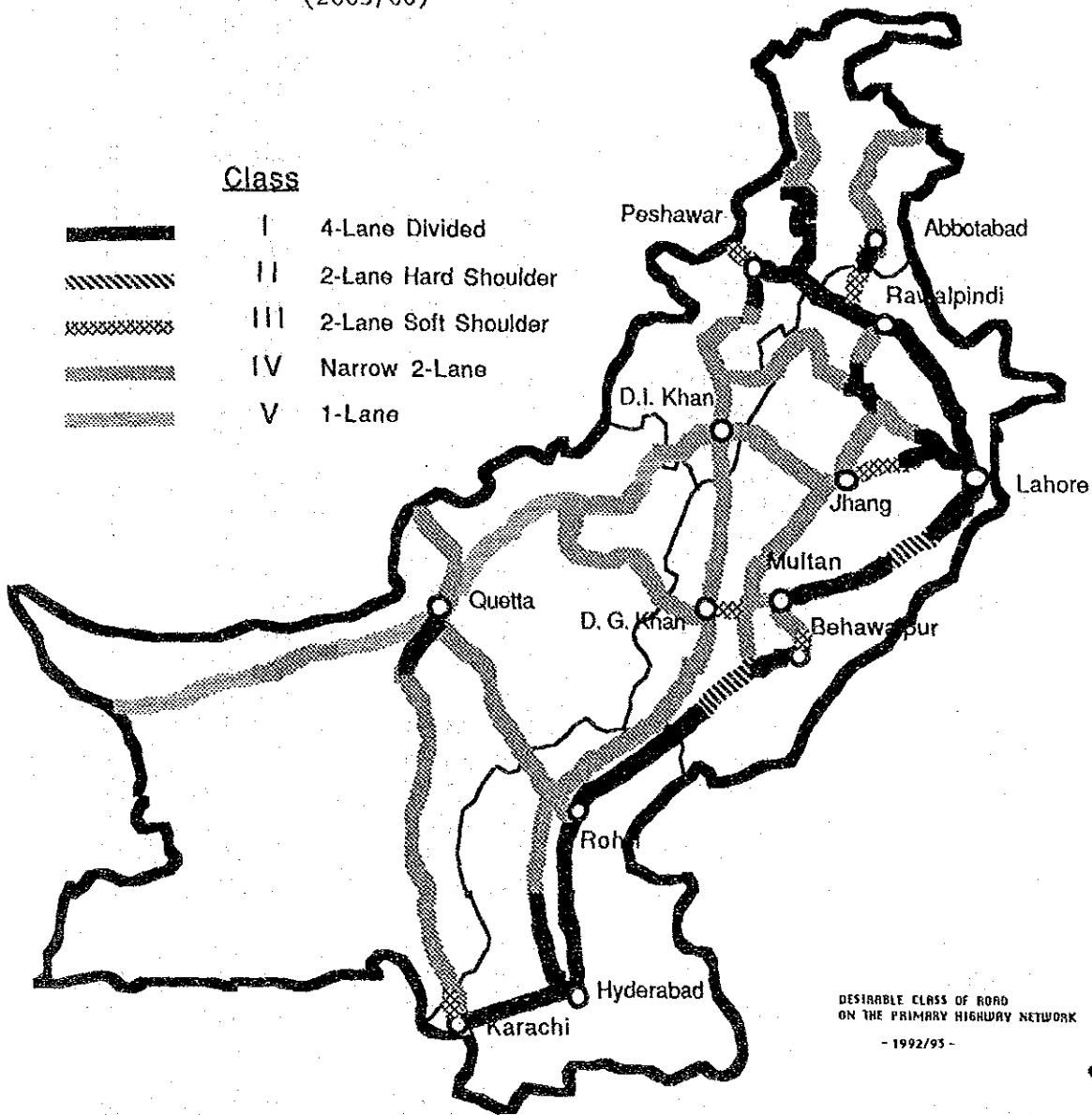
Source: JICA Study Team

Table 2.3.1 The Physical Targets (2005/06)

CASE A : <u>Desirable highway planning level,</u>			
<u>Congestion rate more than 1.0 (Level of Service: C)</u>			
Group-1: Construction due to capacity deficiency			
Dual carriageway:	National Highway	1,700 Kms	
	Provincial Highway	800 Kms	
Widening and Rehabilitation:	National Highway	1,200 Kms	
	Provincial Highway	3,000 Kms	
Group-2: Rehabilitation due to structural deficiencies			
Overlay and Rehabilitation:	National Highway	2,900 Kms	
	Provincial Highway	8,700 Kms	
CASE B: <u>Minimum highway planning level,</u>			
<u>Congestion rate more than 1.2 (Level of Service: D)</u>			
Group-1: Construction due to capacity deficiency			
Dual carriageway:	National Highway	1,200 Kms	
	Provincial Highway	500 Kms	
Widening and Rehabilitation:	National Highway	900 Kms	
	Provincial Highway	2,500 Kms	
Group-2 Rehabilitation due to structural deficiency			
Overlay and Rehabilitation:	National Highway	3,600 Kms	
	Provincial Highway	9,600 Kms	

Fig. 2.3.3 Desirable Class of Roads on the Primary Highway Network

(2005/06)



DESIRABLE CLASS OF ROAD
ON THE PRIMARY HIGHWAY NETWORK
- 1992/93 -

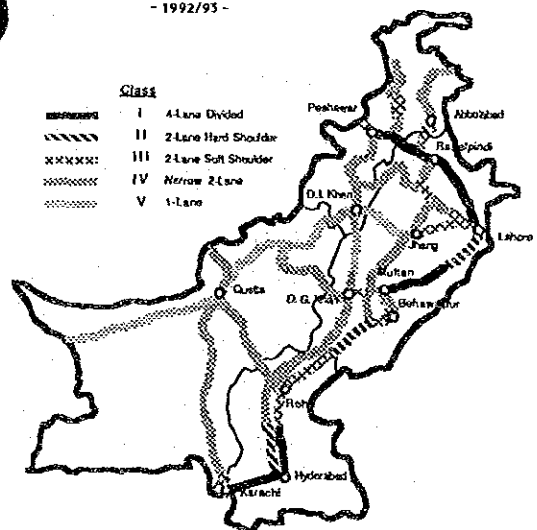


Table 2.3.2 List of Highway Section to be Improved by the Year of 2005/06 (V/C \geq 1.0)

SECTION	NODE.NO	1986	2005/06 (V/C \geq 1.0)
[N-5]			
Karachi - Kotri	39 - 118	II	I
Hyderabad - Kotri	33 - 118	II	I
Hyderabad - Hala	33 - 87	III	I
Sakrand - Hala	86 - 87	III	I
Sakrand - Moro	86 - 102	III	I
Khairpur - Moro	32 - 102	III	I
Rohri - Khairpur	29 - 32	III	I
Rohri - Ubauro	29 - 82	III	I
Rahimyar Khan - Boundary	27 - 150	IV	I
Rahimyar Khan - T. M. Panah	27 - 79	IV	II
Bahawalpur - Chani Goth	25 - 80	III	I
Multan - Kabirwala	23 - 75	IV	I
Lahore - Okara	17 - 71	II	I
Gujranwala - Wazirabad	19 - 61	III	I
Gujrat - Wazirabad	12 - 61	III	I
Gujrat - Kharian	12 - 204	III	I
Jhelum - Kharian	11 - 204	III	I
Jhelum - Sohawa	11 - 93	III	I
Mandra - Sohawa	57 - 93	III	I
Rawalpindi - Mandra	10 - 57	III	I
Attock - Hassanabdal	9 - 55	III	I
Attock - Jehangira	9 - 116	III	I
[N-25]			
Wingai - Boundary	114 - 151	V	IV
Bera - Wingai	44 - 114	V	IV
Bera - Khuzdar	44 - 227	V	IV
Surab - Khuzdar	110 - 227	V	IV
Kalat - Surab	43 - 110	V	IV
Quetta - Kalat	40 - 43	IV	I
[N-35]			
Haripur - Boundary	90 - 152	IV	III
Abbotabad - Haripur	4 - 90	III	I
[N-40]			
Dalbandin - Ahmadwal	42 - 223	V	IV
[N-50]			
Qila Saifullah - Zhob	96 - 219	V	IV
[N-55]			
Kotri - Gopang	118 - 232	V	I
Dadu - Gopang	34 - 232	IV	I
Shikarpur - Kandhkot	28 - 84	V	IV
Boundary - Rajanpur	159 - 231	V	IV
Dera Ghazi Khan - Shadan Lund	21 - 74	V	IV
Dera Ismail Khan - Boundary	5 - 160	V	IV
Kohat - Jatta	3 - 94	V	IV
Peshawar - Kohat	2 - 3	IV	I

Table 2.3.2 (Continued)

SECTION	NODE.NO	1986	2005/06 (V/C≥1.0)
[Others]			
Mardan - Chakdarra Fort	1 - 52	III	I
Mardan - Nowshera	1 - 53	IV	I
Peshawar - Charsada	2 - 91	III	I
Kohat - Boundary	3 - 202	V	IV
Attock - Basal	9 - 68	V	IV
Rawalpindi - Murrøe	10 - 155	IV	III
Jhelum - Jalalpur	11 - 205	V	IV
Sargodha - Jhang	13 - 16	V	IV
Sargodha - Khushab	13 - 62	III	I
Sargodha - Chiniot	13 - 64	IV	I
Mianwali - Talagang	14 - 58	V	IV
Mianwali - Kalabagh	14 - 95	V	IV
Faisalabad - Sheikhpura	15 - 18	III	I
Faisalabad - Chiniot	15 - 64	III	I
Faisalabad - Sumundri	15 - 67	IV	I
Jhang - Sumundri	16 - 67	V	IV
Lahore - Boundary	17 - 50	III	I
Sheikhpura - Pindi Bhattian	18 - 63	III	I
Gujranwala - Sialkot	19 - 20	V	IV
Gujranwala - Chak Mano	19 - 206	IV	II
Dera Ghazi Khan - Bewata	21 - 97	V	IV
Muzaffargarh - Rangpur	22 - 101	V	IV
Bahawalpur - Hassalpur	25 - 78	V	IV
Rahimyar Khan - Chani Goth	27 - 80	V	IV
Nawabshah - Gopchali	31 - 103	V	IV
Hyderabad - Thatta	33 - 37	III	I
Hyderabad - Tando Adam	33 - 217	V	I
Umarkot - Mirpur Khas	35 - 106	V	IV
Thatta - Karachi	37 - 39	III	I
Loralai - Qila Saifullah	41 - 96	V	IV
Loralai - Bewata	41 - 97	V	IV
Bera - Awaran	44 - 228	V	IV
Talagang - Chakwal	58 - 92	V	IV
Tajazai - Isakhel	59 - 156	V	IV
Pail - Khushab	60 - 62	V	I
Pail - Chakwal	60 - 92	V	IV
Khushab - Atharan Hazari	62 - 66	V	IV
Pindi Bhattian - Chiniot	63 - 64	IV	I
Saral Krisha - Bhakkar	65 - 213	V	IV
Basal - Boundary	68 - 158	V	IV
Okara - Jaranwala	71 - 215	V	IV
Vihari - Lodran	77 - 121	V	IV
Chakwal - Sohawa	92 - 93	V	IV
Chakwal - Jalalpur	92 - 205	V	IV
Kalabagh - Isakhel	95 - 156	V	IV
Chwk Munda - Dera Din Panah	100 - 214	V	IV
Gopchali - Shahdadpur	103 - 104	V	IV
T. M. Khan - Sujawal	107 - 109	V	IV
Surab - Drug	110 - 224	V	III
Boundary - Darya Khan	161 - 212	V	IV
Jandola - Boundary	203 - 220	V	IV
Darya Khan - Bhakkar	212 - 213	V	IV
Bhakkar - Dera Din Panah	213 - 214	V	IV
Ahmadwal - Drug	223 - 224	V	IV

2.4

Outline of Investment Costs

The investment cost for the road improvement programme in the study road network was estimated based on the physical target of the Master Plan described in Section 2.3.3 using unit construction cost listed in Table 2.4.1 and the result is summarized in Table 2.4.2.

Table 2.4.1 Estimated Unit Construction Cost to be used for the Master Plan

			(1985/86 price)
Item	Existing Class of Road(1985/86)	Proposed Class of Road	Unit Cost ^{1/} (Million Rp/Km)
Dual Carriageway Projects	Class- II	Class-I	8.4
	III	I	8.4
	IV	I	9.6
	V	I	12.0
Widening and Rehabilitation Projects	IV	II	4.8
	IV	III	3.7
	V	II	6.0
	V	III	4.6
	V	IV	3.6
Overlay and Rehabilitation Projects	I	I	5.5
	II	II	2.7
	III	III	2.2
	IV	IV	1.7
	V	V	1.0

Source: JICA Study Team. 1985/86 price.

^{1/} Unit cost for dual Carriageway project includes rehabilitation cost for existing road.

The selected study network, total being 18,300 kms length highways, is estimated to carry about 57%^{2/} of the passenger-kms and 88%^{3/} of the ton-km of the total passenger and ton-kms, which occupies about 78% of the total national and provincial highway (50,000 kms) to be carried in the year of 2005/06.

While, pertaining to the physical share in terms of the paved area, the study roads occupy about 47% of the total national and provincial highways.

Taking these factors into account, the Study Team estimated that the investment cost for the roads outside of this study requires a fund equivalent to 40% of the total investment cost.

^{2/}, ^{3/} Refer to "Appendix to Section 2.4, the role and weight of the Road Network selected for study in comparison with the entire network.

Item	Share (%)		
	Study Roads	Outside	Total
Paved Area	47	53	100
Ton-Km (68%)*	88	12	100
Passenger-Km (32%)*	57	43	100
Weighted Average	62.5	37.5	100
Say	(60)	(40)	(100)

* () shows the percentage of vehicle share.

Comparing Case-A with Case-B in the investment plan shown in Table 2.4.2 and Fig.2.4.1, the investment cost Case-A is about 17% higher than that of Case-B. However, since Case-A is a desirable planning level in terms of the level of service for road users, it is proposed to apply for Master Plan as a guideline in case sufficient financial resources are available.

Table 2.4.2 Summary of Investment Cost (Master Plan 2005/06)

(Rs. Billion)

Case Level Unit	CASE - A						CASE - B					
	Desirable Planning Level V/C less than 1.0 (level of Service - C)						Minimum Planning Level V/C less than 1.2 (Level of Service - D)					
	National Hwy		Provincial Hwy		Total		National Hwy		Provincial Hwy		Total	
	Km	Cost	Km	Cost	Km	Cost	Km	Cost	Km	Cost	Km	Cost
G-1	1,700	14.3	800	7.9	2,500	22.2	1,200	10.9	500	4.7	1,700	15.6
Construction due to capacity deficiency												
G-2	1,200	4.6	3,000	11.0	4,200	15.6	900	3.2	2,500	9.2	3,400	12.4
Widening and Rehabilitation												
G-2	2,900	5.0	8,700	12.5	11,600	17.5	3,600	6.4	9,600	12.7	13,100	19.1
Rehabilitation due to structural deficiency												
Overlay and Rehabilitation												
Sub-Total (Study Network)	5,800	23.9	12,500	31.4	18,300	55.3	5,700	20.5	12,500	26.6	18,200	47.1

* Outside the Study

36.9

31.4

Grand Total

Rs. Billion

92.2

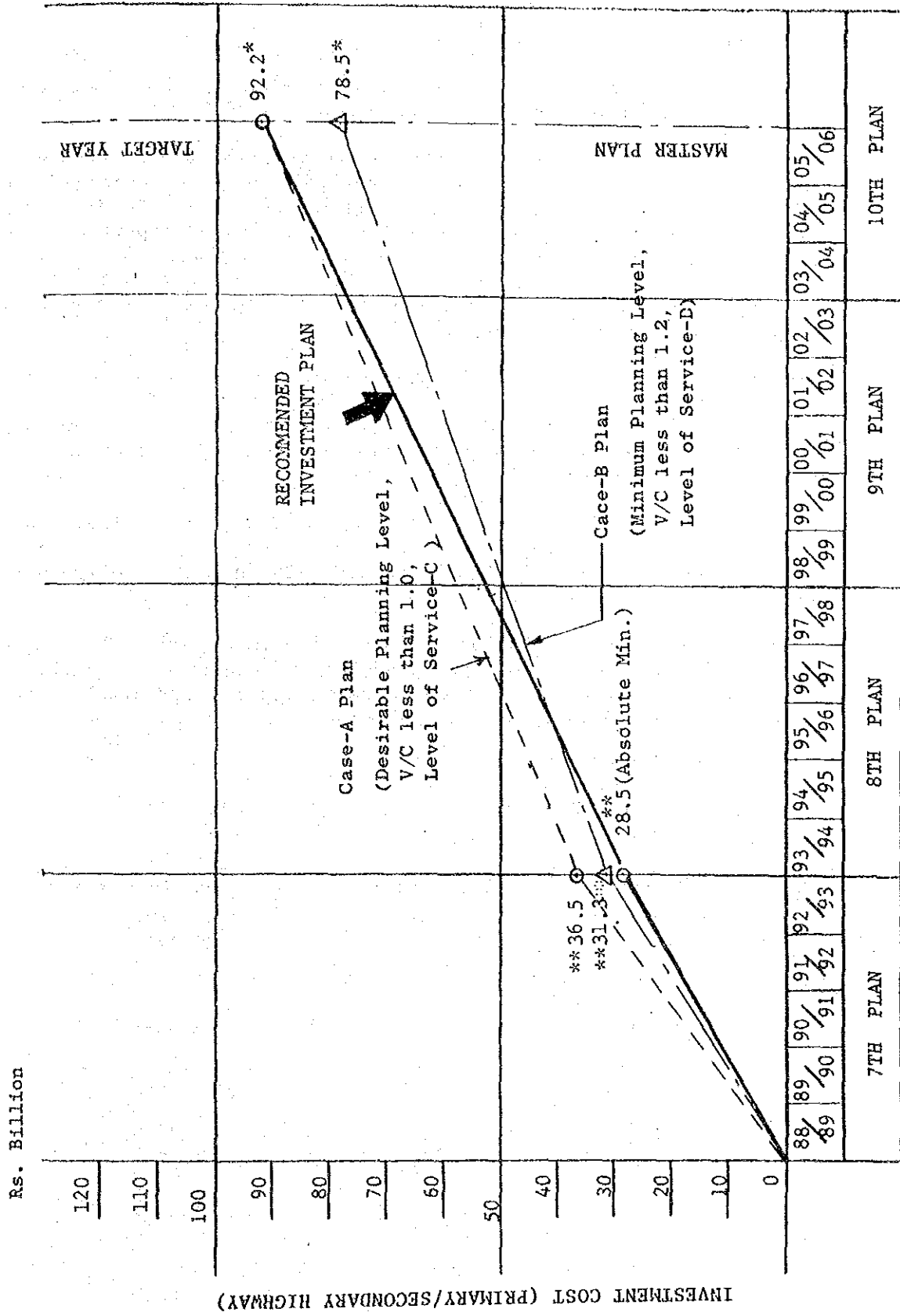
78.5

Rs. Billion

Remarks * Excludes Municipal/Local roads.

Source: JICA Study Team

FIG. 2.4.1 Investment Cost Plan



Remarks * Refer to Table 2.3.2
 ** Refer to Chapter 3, Section 3.4.2
 Source: JICA Study Team

CHAPTER 3 THE SEVENTH FIVE YEAR PLAN

3.1 General

This chapter presents a prospective development plan for road sector during the Seventh Five Year Plan.

In order to make investment balance properly among each transport modes, particularly between roads and railways, the Government of Pakistan planned to alter road/rail traffic distribution from 75/25 to 73/27 by the end of the Sixth Plan period expecting that the railway should have major responsibility of the freight transport to long distance connecting up-country with down-country. However, actual modal share of road/rail has not been significantly changed as expected.

While, a total of Rs. 13,600 million was allocated for the road improvement programmes during the Sixth Plan period, and an expenditure of Rs. 11,800 as 87 percent of the allocation was incurred on road and bridges projects, the planned allocation also could not be achieved.

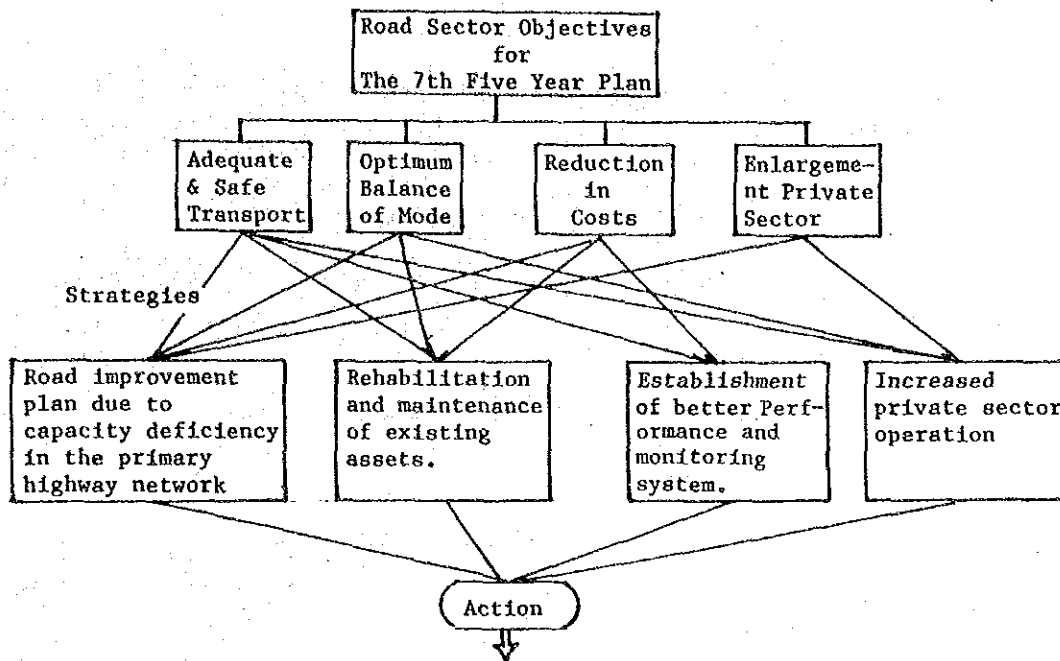
Following the objective of the Sixth Plan, the Study Team conducted a future projection of desirable modal split of inland traffic in the years of 1992-93 and 2005-06 (Details are shown in Tables 2.1.1.).

The preliminary formulation of the investment plan for roads during Seventh Five Year Plan presented hereinafter was made on the basis of strategic traffic demand forecast and modal share between roads/rail as stated above.

3.2 Development Strategies for Roads

The development strategy for road improvement plan in the Seventh Plan is proposed as shown in Fig. 3.2.1.

Fig. 3.2.1 Development Strategies for Roads



- (1) Allocation of development funds to a fewer number of selected high priority projects to improve the efficiency of implementation.
- (2) Project selection should be made on the basis of the strategic traffic demand forecast.
- (3) Emphasis should be placed on the completion of ongoing projects (Major project to be funded beyond the 6th Plan).
- (4) The National Highway N-5 should be substantially improved keeping in view the traffic requirements in various sections which include 4th Highway Project and Nowshera - Cablat and Rawalpindi - Karian Sections.
- (5) Widening of existing one-lane, two way roads in the trunk road network located in high potential zones should be given priority. This indicated that National Highway N-55 (Indus Highway on the west bank of River Indus) and N-25 should be given priority.
- (6) All selected widening and overlay projects should be combined with rehabilitation programmes including vertical and horizontal realignment together with improvement of drainage structures.
- (7) Effort shall be made to introduce highway development programmes funded by the private sector.
- (8) Development of a modern road construction industry in the country and for transfer of technology, and effort should be made to develop modern road design skills.
- (9) Establishment of modernized road maintenance operation by systematic data collection and evaluation systems.
- (10) Development of road research programme and road furnishings for road traffic safety.

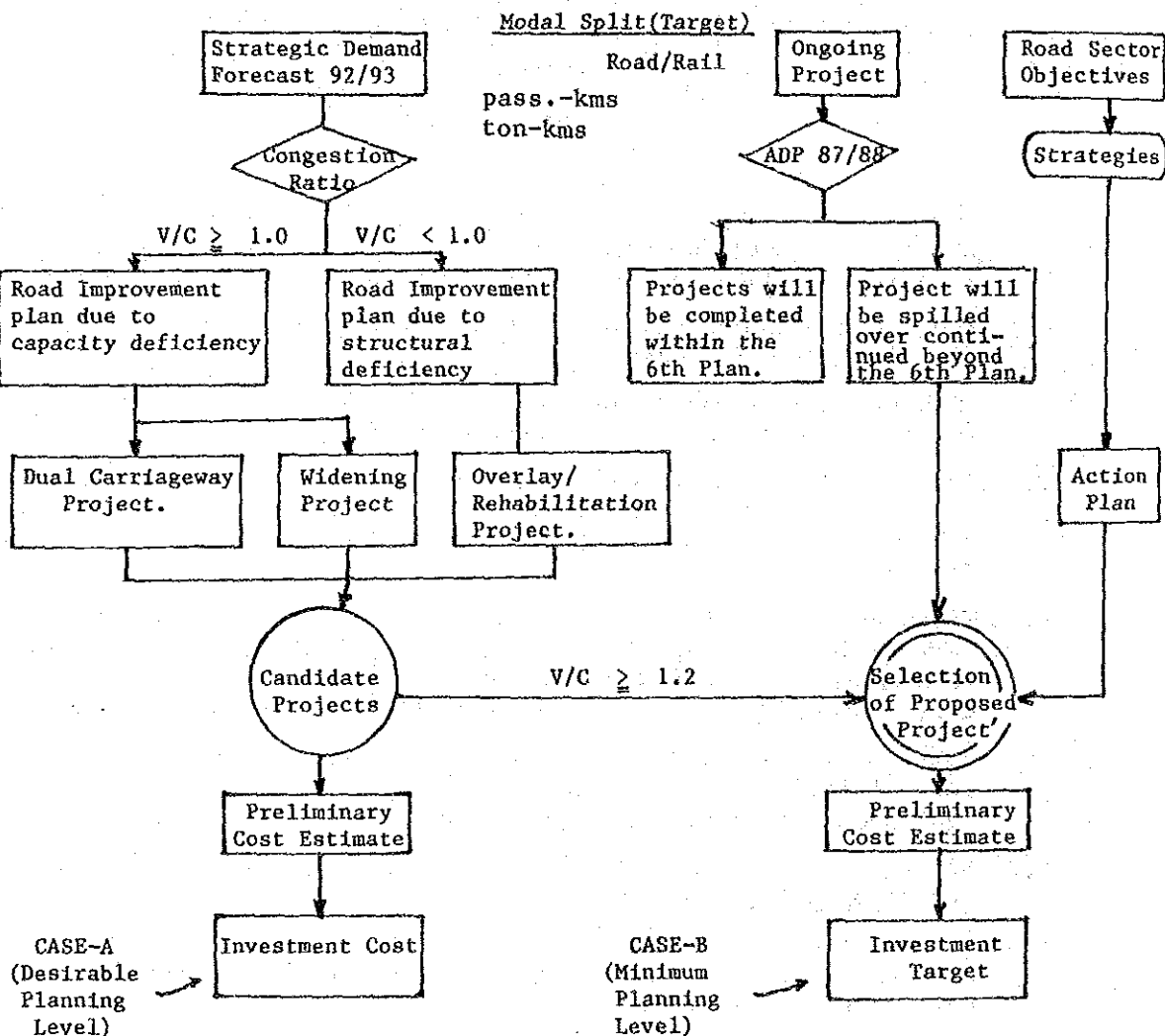
3.3 Project Selection

3.3.1 Procedure of Project Selection

The project selection for the preliminary formulation of the investment plan was made carefully on the basis of road sector's strategies proposed in Section 3.2 considering the result of strategic demand forecast, estimated congestion ratio in 1992/93 and the present status of ongoing projects.

The details of project selection procedure are presented in Fig. 3.3.1.

Fig. 3.3.1 Project Selection Procedure

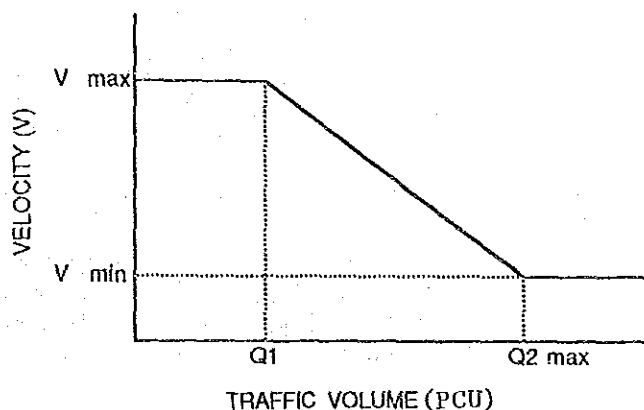


3.3.2 Candidate Projects

The selection of candidate road improvement projects to be considered in the 7th plan was made on the basis of traffic assignment on the study road network using the revised strategic traffic demand forecast and revised design capacity of each category of roads as shown in Chapter 1, Table 2.3.1.

In the traffic assignment simulation, an incremental capacity restraint process (Q-V method) was applied to determine reduction of travel speed due to restriction in traffic capacity of the link. The concept of this Q-V method is as shown in Fig. 3.3.2. The traffic volume of the O-D matrices is divided into 5 equal lots (30, 20, 20, 20 and 10 percent of the toll volume) for the assignment.

Fig. 3.3.2 Traffic Capacity Incremental Method (Q-V Method)



This volume is the assignment to the shortest route between the zones based on the travel speed on each link according to the classified conditions in the study road network. The shortest route is defined as the shortest time.

Analysis of Project selection was made on the basis of congestion ratio (Volume-Design Capacity Ratio) for listing up high priority sections in the light of the future traffic demand. The candidate project was selected by this method regardless of whether the section belongs to ongoing projects. The candidate road improvement programme was divided into the following two groups:

<u>Group</u>	<u>Classification</u>	<u>Congestion Ratio (V/C)</u>
G-1	Construction due to Capacity deficiency;	More than 1.0
G-2	Rehabilitation due to Structural deficiency;	More than 0.5 Less than 1.0

The highway sections belonging to Group G-1 are to be improved by the construction programme of either dual dual carriageway (4-lane highway) or widening/rehabilitation (2-lane highway) when the congestion ration reached 1.0 or 1.2, respectively.

As described in Chapter 1, Section 1.8.2. approximately 15,000 Kms of the existing major highway belonging to "poor" group to surface condition which amounts to 80% of the total study roads. Therefore, the highway sections belonging to group G-2 have to be improved by the rehabilitation programme so that the proper service can be maintained. And also the selected widening project belonging to group G-1 should be planned combining with rehabilitation programmes.

The list of candidate projects selected by the method above and the list of ongoing projects are presented in Table 3.3.1.

Judging from the congestion ratio, the candidate projects in the 7th Plan, could be summarized as shown in Fig. 3.3.3.

The abbreviations shown in Table 3.3.1 are as follows:

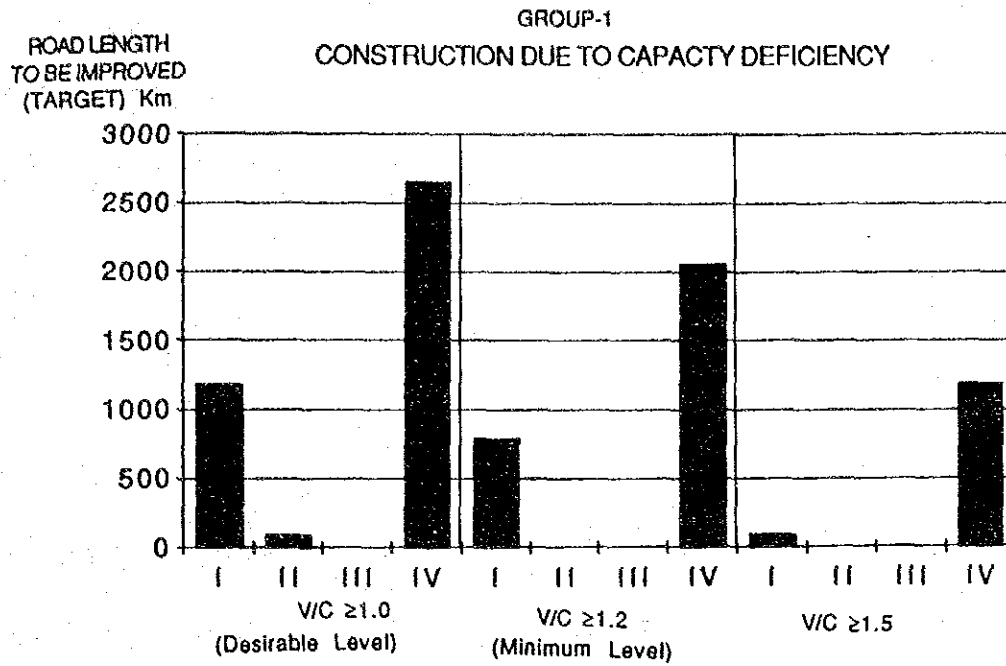
Road No. : 0 (Provincial Highway)
5, 25, 40, 35, 50, 55, 65 (Route Number of National Highway.)

Provincial No : 1 (Punjab) 2 (Sind) 3 (NWFP) 4 (Baluchistan)

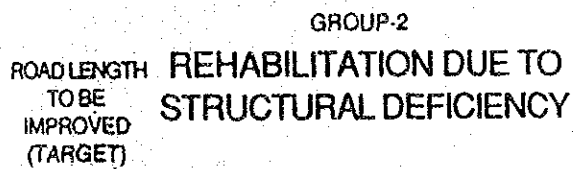
Project Category : A (Additional Carriageway Project)
B (Widening/Rehabilitation Project)
C (Overlay/Rehabilitation Project)
BR (Bridge Construction Project)

ADP Reference No; F (ADP, Federal 87/88 & Sl.No.)
P (ADP, Punjab 87/88 & Sl.No.)
S (ADP, Sind 87/88 & SL.No.)
N (ADP, NWFP 87/88 & Sl.No.)
B (ADP, Baluchistan 87/88 & Sl.No.)

Fig. 3.3.3 Summary of Candidate Projects



Congestion Ratio (V/C)	Class of Road	Target (Km) (1992/93)
V/C > 1.0	I	1195
	II	101
	III	0
	IV	2663
V/C > 1.2	I	800
	II	0
	III	0
	IV	2071
V/C > 1.5	I	105
	II	0
	III	0
	IV	1203



Congestion Ratio (V/C)	Class of Road	Target (Km) (1992/93)
0.5 < V/C < 1.0	I	0
	II	145
	III	1055
	IV	1604
	V	2033

Table 3.3.1 List of Candidate and Ongoing Projects

ROAD NO.	PROVINCE NO.	NODE NO.	SECTION	CONGESTION RATIO (V/C) 1992/93			EXISTING PROPOSED CLASS			CANDIDATE PROJECTS			ONGOING PROJECTS		
				CLASS	CLASS	CLASS	PROJECT CATEGORY	LENGTH (Km)	COST	AXLES	ADP. REFERENCE NO.	PROJECT CATEGORY	LENGTH (Km)	ESTIMATED EXPENDITURE DURING SUBSEQUENT YEARS (BEYOND 6TH PLAN)	
0	3	1 - 2	Mardan	III	III	III	Peshawar	0.00							
0	3	1 - 52	Mardan	III	III	III	Chakdara Fort	0.70							
0	3	1 - 53	Mardan	IV	IV	IV	Nowshera	0.76							
0	3	1 - 91	Mardan	III	III	III	Charsada	0.65							
0	3	1 - 115	Mardan	III	III	III	Swabi	0.45							
55	3	2 - 3	Peshawar	IV	I	I	Kohat	1.42							
5	3	2 - 53	Peshawar	I	I	I	Nowshera	0.24							
0	3	2 - 91	Peshawar	III	III	III	Charsada	0.65							
5	3	2 - 201	Peshawar	III	III	III	Torkham	0.18							
55	3	3 - 94	Kohat	IV	IV	IV	Jatta	1.24							
0	3	3 - 158	Kohat	IV	IV	IV	Boundary	0.38							
0	3	3 - 202	Kohat	V	V	V	Boundary	1.40							
35	3	4 - 54	Abbotabad	IV	IV	IV	Mansehra	0.49							
35	3	4 - 90	Abbotabad	III	III	III	Haripur	0.96							
0	3	4 - 155	Abbotabad	IV	IV	IV	Murree	0.07							
55	3	5 - 59	D. I. Khan	IV	IV	IV	Tajazai	0.32							
5	3	5 - 153	D. I. Khan	IV	IV	IV	Boundary	0.14							
55	3	5 - 160	D. I. Khan	V	V	V	Boundary	1.17							
0	3	5 - 161	D. I. Khan	IV	IV	IV	Boundary	0.24							
0	3	5 - 203	D. I. Khan	IV	IV	IV	Jandola	0.20							
55	3	6 - 59	Bannu	IV	IV	IV	Tajazai	0.35							
55	3	6 - 94	Bannu	IV	IV	IV	Jatta	0.18							
0	3	6 - 203	Bannu	V	V	V	Jandola	0.07							
0	3	7 - 230	Chitral	IV	IV	IV	Dir	0.24							
0	3	8 - 52	Baigram Saidu	IV	IV	IV	Chakdara Fort	0.28							
0	3	8 - 89	Baigram Saidu	V	V	V	Bisham	0.00							
5	1	9 - 55	Attock	III	III	III	Hassanabad	1.14							
0	1	9 - 68	Attock	V	IV	IV	Basal	1.01							
5	3	9 - 116	Attock	III	III	III	Jehangira	0.72							
5	1	10 - 57	Rawalpindi	III	I	I	Mandra	1.12							
5	1	10 - 117	Rawalpindi	I	I	I	Tarnaul	0.45							
0	1	10 - 155	Rawalpindi	IV	IV	IV	Murree	0.47							
5	1	11 - 93	Jhelum	III	III	III	Sohawa	1.15							
5	1	11 - 204	Jhelum	III	III	III	Kharlan	0.94							
0	1	11 - 205	Jhelum	V	IV	IV	Jalalpur	1.48							
5	1	12 - 61	Gujrat	III	I	I	Wazirabad	1.06							
5	1	12 - 204	Gujrat	III	III	III	Kharlan	0.88							
0	1	12 - 206	Gujrat	IV	IV	IV	Chak Maro	0.38							
0	1	13 - 16	Sargodha	V	IV	IV	Jhang	1.57							
0	1	13 - 62	Sargodha	III	III	III	Knushtab	0.58							
0	1	13 - 64	Sargodha	IV	IV	IV	Chiniot	0.76							
0	1	13 - 208	Sargodha	IV	IV	IV	Khutiata	0.35							

Table 3.3.1 Continued

ROAD NO.	PROVINCE NO.	NODE NO.	SECTION	CONGESTION RATIO (V/C) 1992/93	EXISTING CLASS	PROPOSED CLASS	CANDIDATE PROJECTS				ON-GOING PROJECTS				
							LENGTH (Km)	COST	AXLES	ADP. REFERENCE NO.	PROJECT CATEGORY	LENGTH (Km)	ESTIMATED EXPENDITURE DURING SUBSEQUENT YEARS (BEYOND 6TH PLAN)		
0	1	13 - 209	Sargodha	0.30	IV	IV									
0	1	14 - 58	Mianwali	2.32	V	IV	99	346.5	H	P371	B	40.7	12.1		
0	1	14 - 95	Mianwali	1.68	V	IV	48	139.2	G						
0	1	14 - 210	Mianwali	0.25	IV	IV									
0	1	14 - 211	Mianwali	0.43	IV	IV									
0	1	14 - 212	Mianwali	0.53	V	V	100	150.0	D						
0	1	15 - 16	Faisalabad	0.66	III	III	82	229.6	H						
0	1	15 - 18	Faisalabad	0.79	III	III	97	271.6	H						
0	1	15 - 64	Faisalabad	0.58	III	III	37	103.6	H						
0	1	15 - 67	Faisalabad	0.68	IV	IV	40	96.0	H						
0	1	15 - 215	Faisalabad	0.39	IV	IV									
0	1	16 - 64	Jhang	0.26	IV	IV	32	76.8	H						
0	1	16 - 66	Jhang	0.51	IV	IV	64	102.4	G						
0	1	16 - 67	Jhang	0.74	V	V									
0	1	16 - 70	Jhang	0.20	IV	IV									
0	1	16 - 75	Jhang	0.70	IV	IV	113	271.2	H						
0	1	17 - 18	Lahore	0.58	III	III	38	106.4	H						
5	1	17 - 19	Lahore	0.38	I	I									
0	1	17 - 50	Lahore	0.66	III	III	68	190.4	H						
0	1	17 - 69	Lahore	0.18	IV	IV									
0	1	17 - 71	Lahore	0.83	II	II	111	321.9	H						
0	1	17 - 215	Lahore	0.28	IV	IV									
0	1	18 - 19	Sheikhupura	0.67	IV	IV	53	127.2	H						
0	1	18 - 63	Sheikhupura	0.60	III	III	70	196.0	H						
0	1	19 - 20	Gujranwala	2.10	V	IV	48	139.2	G	P344	C	8	1.6		
5	1	19 - 61	Gujranwala	1.20	III	I	39	347.1	H	F38, F139	A (F)	39	520.7		
0	1	19 - 63	Gujranwala	0.09	IV	IV									
0	1	19 - 208	Gujranwala	0.53	IV	IV	69	165.6	H						
0	1	20 - 61	Sialkot	0.35	IV	IV									
55	1	21 - 74	D.G. Khan	0.81	V	V	51	81.6	G	F35	BR (F)	0	269.7		
0	1	21 - 85	D.G. Khan	0.46	III	III									
0	1	21 - 97	D.G. Khan	2.77	V	IV	92	322.0	H						
55	1	21 - 231	D.G. Khan	0.35	IV	IV									
0	1	22 - 23	Muzaffargarh	0.75	IV	IV	34	81.6	H						
0	1	22 - 79	Muzaffargarh	0.74	IV	IV	129	309.6	H						
0	1	22 - 85	Muzaffargarh	0.55	IV	IV	23	55.2	H						
0	1	22 - 100	Muzaffargarh	0.28	IV	IV									
0	1	22 - 101	Muzaffargarh	1.51	V	IV	63	220.5	H						
5	1	23 - 75	Multan	0.95	IV	IV	29	69.6	H	F37, F	BR.A (F)	29	174.0		
0	1	23 - 120	Multan	0.41	IV	IV									
5	1	23 - 121	Multan	0.44	IV	IV									
0	1	24 - 67	Sahiwal	0.15	IV	IV									

Table 3.3.1 Continued

ROAD NO.	PROVINCE NO.	NODE NO.	SECTION	CONGESTION RATIO (V/C) 1992/93	EXISTING CLASS	PROPOSED CLASS	CANDIDATE PROJECTS			ON-GOING PROJECTS				
							PROJECT CATEGORY	LENGTH (Km)	COST	AXLES	ADP. REFERENCE NO.	PROJECT CATEGORY	LENGTH (Km)	ESTIMATED EXPENDITURE DURING SUBSEQUENT YEARS (BEYOND 6TH PLAN)
5	1	24 - 71	Sahiwal	0.80	II	II	C	34	98.6	H				
5	1	24 - 72	Sahiwal	0.64	III	III	C	42	117.6	H	F39	A (F)	42	45.7
0	1	24 - 76	Sahiwal	0.55	IV	IV	C	46	110.4	H				
0	1	24 - 216	Sahiwal	0.15	IV	IV								
0	1	25 - 26	Bahawalpur	0.40	V	V	B	91	263.9	G	P427, P429	C	15.7	252.0
0	1	25 - 78	Bahawalpur	1.04	V	IV	A	71	724.2	J				
5	1	25 - 80	Bahawalpur	1.32	III	III	C	20	56.0	H				
5	1	25 - 121	Bahawalpur	0.85	III	III								
0	1	26 - 73	Bahawalpur	0.14	IV	IV					P415	BR	0	43.0
0	1	26 - 76	Bahawalpur	0.15	IV	IV								
0	1	26 - 78	Bahawalpur	0.24	IV	IV								
5	1	27 - 79	Rahimyar Khan	1.07	IV	II	B	101	393.9	H	F43	C (F)	9.5	3.6
0	1	27 - 80	Rahimyar Khan	4.17	V	IV	B	107	374.5	H				
5	1	27 - 150	Rahimyar Khan	1.43	IV	I	A	48	542.4	J	F42	C (F)	13.7	6.5
65	2	28 - 29	Shikarpur	0.65	IV	IV	C	31	74.4	H				
55	2	28 - 30	Shikarpur	0.94	IV	IV					S1270	B	20	6.0
65	2	28 - 83	Shikarpur	0.53	IV	IV	C	42	100.8	H				
55	2	28 - 84	Shikarpur	5.19	V	IV	B	64	224.0	H	S1243	B	15.9	5.2
5	2	29 - 32	Rohri	1.39	III	I	A	25	255.0	J	F	C (F)	25	87.5
5	2	29 - 82	Rohri	1.05	III	I	A	112	996.8	H				
55	2	30 - 34	Larkana	0.69	IV	IV	C	119	285.6	H	S1203	C	24.9	6.9
0	2	30 - 83	Larkana	0.00	V	V								
0	2	31 - 86	Nawabshah	0.55	III	III	C	21	58.6	H	S1185	B	51.5	5.6
0	2	31 - 103	Nawabshah	2.25	V	IV	B	16	56.0	H	S1266, S1344	B	15	6.0
5	2	32 - 102	Khairpur	0.94	III	III	C	137	383.6	H	F	C (F)	137	112.5
0	2	33 - 37	Hyderabad	0.95	III	III	C	100	280.0	H	S1188, S1256	B	100	23.4
5	2	33 - 87	Hyderabad	1.18	III	I	A	46	409.4	H	F139	A (F)	45	278.3
0	2	33 - 105	Hyderabad	0.73	III	III	C	34	95.2	H				
0	2	33 - 107	Hyderabad	0.26	IV	IV	A	15	159.0	J	S1204	B	31.4	4.5
5	2	33 - 118	Hyderabad	1.52	II	I	A	60	702.0	J	F72, F73	A, BR (F)	15	180.2
0	2	33 - 217	Hyderabad	9.22	V	I	A	165	1693.5	H	S1205	B	12.3	6.5
0	2	34 - 102	Dadu	0.49	IV	IV	B	74	214.6	G	S1197	B	24.4	3.3
55	2	34 - 232	Dadu	1.44	IV	I	A	165	1693.5	H				
0	2	35 - 106	Umar Kot	2.36	V	IV	B	74	214.6	G				
0	2	36 - 103	Sanghar	0.06	IV	IV								
0	2	36 - 104	Sanghar	0.26	IV	IV								
0	2	36 - 106	Sanghar	0.12	IV	IV								
0	2	37 - 39	Thatta	1.27	III	I	A	102	907.8	H	S1186, S1261	B	47.8	33.9
0	2	37 - 109	Thatta	0.37	IV	IV					S1207, S1256, S1278	B	83.8	31.6
0	2	38 - 68	Badin	0.13	IV	IV	C	81	129.6	G	S1217	C	62.4	13.8
0	2	38 - 109	Badin	0.85	V	V					S1192, S1201, S1274	B	76.8	21.2
0	2	38 - 122	Badin	0.06	IV	IV								

Table 3.3.1 Continued

ROAD NO.	PROVINCE NO.	NODE NO.	SECTION	CONGESTION RATIO (V/C) 1992/93			EXISTING PROPOSED CLASS				CANDIDATE PROJECTS				ONGOING PROJECTS			
				II	III	IV	CLASS	CLASS	CLASS	PROJECT CATEGORY	LENGTH (Km)	COST	AXLES	ADP. REFERENCE NO.	PROJECT CATEGORY	LENGTH (Km)	ESTIMATED EXPENDITURE DURING SURSEQUENT YEARS (BEYOND 6TH PLAN)	
5	2	39 - 118	Karachi	1.30			I			A	150	1530.0	J	F72, F139	A (F)	150	812.0	
25	2	39 - 151	Karachi	0.43			III			C	145	348.0	H					
25	4	40 - 43	Quetta	0.91			IV			C				F130	C (F)	148	22.5	
65	4	40 - 45	Sibi	0.49			IV			C				F125	C (F)	175	65.5	
50	4	40 - 96	Quetta	0.71			V			C	175	280.0	D					
0	4	40 - 218	Quetta	0.40			V			C								
25	4	40 - 221	Quetta	0.47			IV			C	129	193.5	D					
40	4	40 - 223	Quetta	0.52			V			C	72	108.0	D					
0	4	41 - 96	Loralai	0.72			V			C	189	302.4	G					
0	4	41 - 97	Loralai	0.80			V			C								
0	4	41 - 218	Loralai	0.17			V			C								
40	4	42 - 51	Daibandin	0.18			V			C	181	271.5	D	F135, F127	C (F)	130	143.3	
40	4	42 - 223	Daibandin	0.63			V			C	69	110.4	G					
25	4	43 - 110	Kalat	0.78			V			C	76	212.8	D	F128	BR (F)	69	0.5	
25	4	44 - 114	Bera	1.34			V			B	196	548.8	D					
25	4	44 - 227	Bera	1.20			V			B	173	276.8	G					
0	4	44 - 226	Bera	0.54			V			C	147	352.8	H	F128, F129	BR (F)	196	56.3	
0	4	45 - 154	Sibi	0.50			IV			C								
0	4	45 - 222	Sibi	0.03			V			C								
0	4	46 - 111	---	0.26			V			A								
0	4	46 - 113	---	0.36			V			A								
1	99	0	Gilgit	0.00			IV			C								
0	3	47 - 229	Boundary	0.00			IV			C								
99	0	48 - 54	Boundary	0.00			IV			C								
99	0	49 - 201	Kabul	0.01			III			C								
99	0	49 - 221	Boundary	0.01			IV			C								
0	3	52 - 230	Chakdara Fort	0.24			IV			C	22	61.5	H					
5	3	53 - 116	Nowshera	0.67			III			C								
35	3	54 - 89	Mansehra	0.12			IV			C								
5	1	55 - 117	Hassanabdal	0.32			I			C	14	39.2	H					
35	1	55 - 152	Hassanabdal	0.55			III			C	87	208.8	H					
0	1	56 - 56	Fatehjang	0.55			IV			C								
0	1	56 - 68	Fatehjang	0.21			IV			C								
0	1	56 - 117	Fatehjang	0.55			IV			C	30	72.0	H					
0	1	57 - 92	Mandra	0.49			IV			C								
5	1	57 - 93	Mandra	1.15			III			A	33	293.7	H	F48	C (F)	0	2.9	
0	1	58 - 60	Talagang	0.16			IV			A								
0	1	58 - 68	Talagang	0.10			IV			A								
0	1	58 - 92	Talagang	1.26			V			B	46	128.8	D					
0	3	59 - 156	Tejzai	1.13			V			B	39	109.2	D					
0	1	60 - 62	Pail	4.56			V			B	46	161.0	H					
0	1	60 - 92	Pail	1.51			V			B	58	168.2	G					
0	1	62 - 66	Khushab	0.69			V			C	138	220.8	G					
			Atharan Hazari				V			C								

Table 3.3.1 Continued

ROAD NO.	PROVINCE NO.	NODE NO.	SECTION	CONGESTION RATIO (VIC) 1992/93	EXISTING CLASS	PROPOSED CLASS	CANDIDATE PROJECTS			ON-GOING PROJECTS			ESTIMATED EXPENDITURE DURING SUBSEQUENT YEARS (BEYOND 5TH PLAN)	
							PROJECT CATEGORY	LENGTH (Km)	COST	AXLES	ADP. REFERENCE NO.	PROJECT CATEGORY		LENGTH (Km)
0	1	62 - 210	Khushab		IV	IV	C	38	79.2	H				
0	1	63 - 64	Pindi Bhattian	0.46	IV	IV	C	38	79.2	H				
0	1	63 - 209	Pindi Bhattian	0.60	IV	IV	C	38	79.2	H				
0	1	65 - 66	Sarai Krishna	0.27	IV	IV	C	94	150.4	G				
0	1	65 - 100	Sarai Krishna	0.68	V	V	C	94	150.4	G				
0	1	65 - 211	Sarai Krishna	0.42	IV	IV	C	20	32.0	G				
0	1	65 - 213	Sarai Krishna	0.36	IV	IV	C	20	32.0	G				
0	1	66 - 101	Sarai Krishna	0.97	V	V	C	20	32.0	G				
0	1	67 - 70	Atharan Hazari	0.23	IV	IV	C	20	32.0	G				
0	1	67 - 71	Sumundri	0.28	IV	IV	C	20	32.0	G				
0	1	67 - 71	Sumundri	0.17	IV	IV	C	20	32.0	G				
0	1	68 - 158	Basal	1.01	V	V	B	38	110.2	G				
0	1	69 - 71	Dipaipur	0.36	IV	IV	B	38	110.2	G				
0	1	69 - 73	Dipaipur	0.25	IV	IV	B	38	110.2	G				
0	1	70 - 72	Rajana	0.28	IV	IV	B	38	110.2	G				
0	1	71 - 215	Okara	0.55	V	V	C	62	93.0	D				
0	1	72 - 98	Chichawalni	0.21	IV	IV	C	62	93.0	D				
1	5	72 - 119	Chichawalni	0.74	IV	IV	C	80	192.0	H	F	A (F)	80	480.0
0	1	73 - 216	Bunga Hayat	0.15	IV	IV	C	80	192.0	H				
0	1	74 - 99	Shadan Lund	0.14	IV	IV	C	80	192.0	H				
55	1	74 - 160	Shadan Lund	0.70	V	V	C	106	169.6	G				
5	1	75 - 119	Kabirwala	0.52	IV	IV	C	14	33.6	H	F	A (F)	14	84.0
0	1	76 - 98	Ariwala	0.48	IV	IV	C	14	33.6	H				
0	1	76 - 216	Ariwala	0.13	IV	IV	C	14	33.6	H				
0	1	77 - 78	Vihari	0.15	IV	IV	C	14	33.6	H				
0	1	77 - 98	Vihari	0.49	IV	IV	C	14	33.6	H				
0	1	77 - 120	Vihari	0.27	IV	IV	C	14	33.6	H				
0	1	77 - 121	Vihari	0.27	IV	IV	C	14	33.6	H				
5	1	79 - 80	T. M. Panah	1.09	V	V	B	99	287.1	G				
0	2	81 - 82	Kashmor	0.75	IV	IV	C	13	31.2	H				
55	2	81 - 84	Kashmor	0.09	IV	IV	C	47	112.8	H				
55	2	81 - 159	Kashmor	0.71	IV	IV	C	47	112.8	H				
5	2	82 - 150	Ubauro	0.23	IV	IV	C	13	36.4	H				
0	2	83 - 84	Jacobabad	0.74	III	III	C	13	36.4	H				
65	2	83 - 154	Jacobabad	0.04	IV	IV	C	11	26.4	H	S1255	B	16.1	8.9
0	1	85 - 99	Karamdad Qurashi	0.58	IV	IV	C	11	26.4	H				
5	2	86 - 87	Sakrand	0.37	IV	IV	C	11	26.4	H				
5	2	86 - 102	Sakrand	1.08	III	III	A	39	347.1	H	F	A (F)	39	272.6
0	2	87 - 104	Hala	1.35	III	III	A	70	714.0	J	F81	A (F)	1.6	427.8
0	2	88 - 107	Tando Ghulam Ali	0.13	IV	IV	A	39	347.1	H				
0	2	88 - 108	Tando Ghulam Ali	0.13	IV	IV	A	70	714.0	J				
35	3	89 - 229	Bisham	0.08	IV	IV	C	16			F82, S1217	C	16	4.6
0	3	90 - 115	Haripur	0.27	III	III	C	16						

Table 3.3.1 Continued

ROAD NO.	PROVINCE NO.	NOE NO.	SECTION	CONGESTION RATIO (V/C) 1992/93				CANDIDATE PROJECTS				ON-GOING PROJECTS			
				EXISTING CLASS	PROPOSED CLASS	PROJECT CATEGORY	LENGTH (Km)	COST	AXLES	ADP. REFERENCE NO.	PROJECT CATEGORY	LENGTH (Km)	ESTIMATED EXPENDITURE DURING SUBSEQUENT YEARS (BEYOND 6TH PLAN)		
35	0	90 - 152	Haripur	IV	IV	C	19	45.6	H						
0	1	92 - 93	Chakwal	V	V	C	68	102.0	D						
0	1	92 - 205	Chakwal	V	IV	B	91	283.9	G						
0	3	94 - 157	Jatta	V	V	C	37	55.5	D						
0	1	95 - 156	Kalabagh	V	IV	B	54	156.6	G						
0	1	95 - 157	Kalabagh	V	V	C	27	40.5	D						
50	4	96 - 219	Qila Salfullah	V	IV	B	139	403.1	G	F125	C (F)	139	52.0		
0	4	97 - 222	Bewata	V	V	V									
0	1	99 - 214	Kot Addu	V	V	V									
0	1	100 - 101	Chwk Munda	V	V	V									
0	1	100 - 214	Chwk Munda	V	V	C	9	14.4	G						
0	2	103 - 104	Gopchali	V	IV	B	30	105.0	H						
0	2	104 - 217	Shahdadpur	V	IV	C	41	98.4	H						
0	2	105 - 106	Tando Allahyar	IV	IV	V									
0	2	105 - 108	Tando Allahyar	V	V	V									
0	2	105 - 217	Tando Allahyar	IV	IV	C	14	33.6	H	S1223, S1277	C	23.8	11.2		
0	2	106 - 122	Mirpur Khas	IV	IV	B	77	223.3	G	S1187	B	19.3	2.3		
0	2	107 - 109	T. M. Khan	V	V	V									
0	2	108 - 122	Matli	IV	IV	V									
0	4	110 - 224	Surab	V	V	V									
25	4	110 - 227	Surab	V	IV	B	78	273.0	H	F128	BR.B (F)	0	0.5		
0	4	111 - 112	Pidarak	V	V	V									
0	4	111 - 113	Pidarak	V	V	V									
0	4	112 - 225	Hoshab	V	V	V									
0	4	112 - 228	Hoshab	V	V	V									
0	4	113 - 114	Pasani	V	V	V									
25	4	114 - 151	Wingai	V	V	B	77	215.6	D						
0	3	115 - 116	Swabi	IV	IV	V									
55	2	118 - 232	Kotri	V	V	A	30	306.0	H						
0	1	119 - 120	Khanewal	IV	IV	C	31	74.4	H						
0	1	120 - 121	Jaharian	IV	IV	C	57	136.8	H						
50	4	153 - 219	Boundary	V	V	C	70	112.0	G	F125	C (F)	70	26.0		
55	1	159 - 231	Boundary	V	IV	B	109	381.5	H						
0	1	161 - 212	Boundary	V	IV	B	12	34.8	G						
0	3	203 - 220	Jandola	V	IV	B	80	224.0	D						
0	1	204 - 207	Kharian	IV	IV	V									
0	1	205 - 208	Jalalpur	IV	IV	V									
0	1	206 - 207	Chak Maro	IV	IV	V									
0	1	207 - 208	Phalia	IV	IV	V									
0	1	207 - 209	Phalia	V	V	V									
0	1	210 - 211	Qaidabad	IV	IV	V									
0	1	211 - 212	Dullewala	IV	IV	V									

Table 3.3.1 Continued

ROAD NO.	PROVINCE NO.	NODE NO.	SECTION	CONGESTION RATIO (V/C) 1992/93	EXISTING			PROPOSED			CANDIDATE PROJECTS			ON-GOING PROJECTS		
					CLASS	CLASS	CLASS	CLASS	CLASS	PROJECT CATEGORY	LENGTH (Km)	COST	AXLES	ADP. REFERENCE NO.	PROJECT CATEGORY	LENGTH (Km)
0	1	212 - 213	Darya Khan	1.44	V	IV	B	16	46.4	G						
0	1	213 - 214	Bhakkar	0.62	V	V	C	118	177.0	D						
0	4	218 - 222	Smalian	0.24	V	V										
0	4	219 - 220	Zhob	0.00	V	V										
0	4	223 - 224	Ahmadwal	0.47	V	V					B12	B	110	3.6		
0	4	224 - 225	Drug	0.28	V	V										
0	4	225 - 226	Basima	0.42	V	V										
0	4	226 - 227	---	0.00	V	V										
0	4	226 - 228	---	0.42	V	V										

3.4 Proposed Projects for the 7th Plan

3.4.1 Proposed Projects

(1) Overview

As desired in Section 3.3.1, Procedure of Project Selection, the project selection was made considering the candidate projects coupled with major on going projects. Judging from the Annual Development Programmes of the federal and four Provincial Governments in 1987/88, a total of 60 projects in the study network will be carried over beyond the 6th Plan as listed in Table 3.3.1. These project are expected to be completed within the 7th Plan. The project selection was also made considering all possible items that could be done by the private sector, particularly in relation to the second carriageway project.

A total of 139 highway sections in the study road network consists of 104 new improvement schemes and 35 ongoing schemes were selected for the 7th plan. In the ongoing schemes, some minor rehabilitation or improvement programmes are converted into category of the new scheme as a large size scheme.

The project in the highway sections where the congestion rate will exceed 1.2 are defined as primary schemes. However, some road sections where the assigned traffic volume is estimated by the Q-V method as described in Section 3.3.2 for the year 1992/93 was extremely high compared to the existing volume were adjusted appropriately in the process of project selection. These typical sections are as follows:

Karachi - Thatta Section	(Node 37 - 39)
Kotri - Dadu Section	(Node 33 - 34)
Hyderabad - Tando Adam Section	(Node 33 - 217)

As a result, the selected projects are listed in Table 3.4.2.

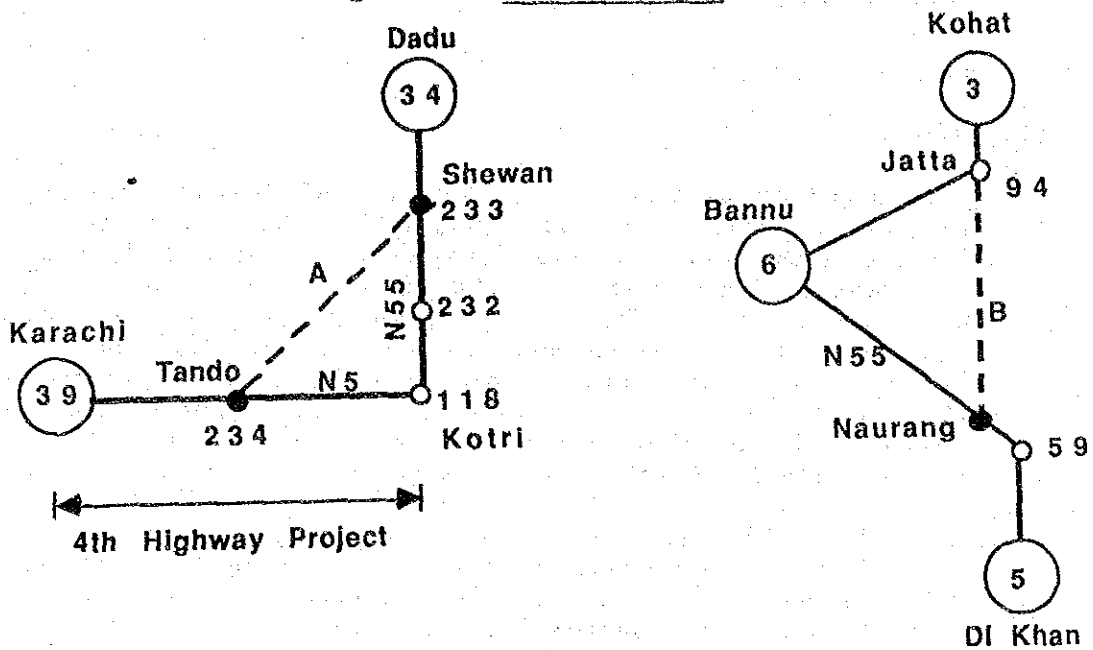
(2) New Road Links

Basically, the selection of road improvement projects which was made in the selected study road network consist of the existing primary and secondary highways as described in Chapter 1, Section 1.3.1.

This is based on the policy from the 6th and 7th plan which new construction of roads should be restricted to opening up of isolated areas.

These are some new road links related to National Highway N55 (Primary Highway) which are presently studied in Pakistan. The Study Team, therefore, assessed the following two projects as one of on-going new schemes.

Fig. 3.4.1 New Road Links



The traffic assignment simulation was carried out on the study road network adding the above new links, and the results are presented in Table 3.4.1.

Table 3.4.1 New-Network Link Volume (1992/93)

LINK	(Veh/day)			
	CAR	BUS	TRUCK	TOTAL
39 - 234	1756	589	9721	12066
234 - 118	1555	523	6169	8247
118 - 232	867	290	4118	5275
232 - 233	867	290	4118	5275
233 - 34	1068	356	7670	9094
233 - 234	201	66	3552	3819
59 - 235	1308	349	1881	3538
235 - 6	1248	316	1167	2731
6 - 94	179	168	239	586
94 - 235	60	33	714	807

As a result of the overall evaluation as summarized in the table below, both new link projects A and B are concluded as feasible projects for improvement of the North-South traffic generated in the West bank of the Indus River. However, since Link-A projects can be considered as secondary projects as compared with the ongoing dual carriage construction projects executed under the 4th Highway projects, the Study Team recommend to select Link-B project in the 7th Plan.

Items to be evaluated	New Link - A	New Link - B
Section	Tando - Shewan	Jatta - Naurang
Road Length (Approx.)	170 km	80 km
Reduced Length	70 km (29%)	40 km (34%)
Major Traffic	Karachi-Datu-Shikarpur	D.I. Khan-Kohat-Peshawar
Traffic Volume (1992/93)	3,800 veh/day § (4,000)	800 veh/day § (1,000)
Highway Class	Class - III	Class - IV
Alternative Route	N5/N55	N55
Terrain of existing road	Flat	Hilly Area
Route Location	Minor road network	Isolated Areas
Major on-going Projects	N5-4th HWY Project	None
Difficulty of Existing-road improvement	Moderate	Difficult (Salt damage)
Feasibility	High	Moderate
Overall Evaluation	Moderate	Positive

Table 3.4.2 List of Selected Projects (7th F.Y.P)

ROAD NO.	PROV. NO.	NODE NO.	SECTION	SELECTED PROJECTS (7TH FYP)				LENGTH (KM)	COST (RS MILLION)	REMARKS		
				CATEGORY	SCHEME	ENCLASS	PROPOSED					
0	3	1	2	Mardan	Peshawar		III					
0	3	1	52	Mardan	Chakdara Fort	C	NEW	III	66	184.80		
0	3	1	53	Mardan	Nowshera	C	NEW	IV	23	55.20		
0	3	1	91	Mardan	Charsada	C	NEW	III	28	78.40		
0	3	1	115	Mardan	Swabi		III					
5.5	3	2	3	Peshawar	Kohat	B, M	ONGOING	IV	31.4	550.10		
5	3	2	53	Peshawar	Nowshera	A	ONGOING	I	35	17.40		
0	3	2	91	Peshawar	Charsada	C	NEW	III	29	63.80		
5	3	2	201	Peshawar	Torkham		III					
5.5	3	3	94	Kohat	Jatta	B	NEW	V	29	84.10		
0	3	3	158	Kohat	Boundary		IV					
0	3	3	202	Kohat	Boundary		V					
3.5	3	4	84	Abbottabad	Mansotra		IV					
3.5	3	4	90	Abbottabad	Haripur	C	NEW	III	47	131.60		
0	3	4	155	Abbottabad	Murree		IV					
5.5	3	5	59	D. I. Khan	Talszal		IV					
5.0	3	5	153	D. I. Khan	Boundary	C	ONGOING	IV	90	43.50		
5.5	3	5	180	D. I. Khan	Boundary	C	NEW	V	51	147.90		
0	3	5	181	D. I. Khan	Boundary	BR	ONGOING	IV	IV	68.90		
0	3	5	203	D. I. Khan	Jandola		IV					
5.5	3	6	59	Bannu	Telesal		IV					
5.5	3	6	94	Bannu	Jatta	C	ONGOING	IV	IV	2.50		
0	3	6	203	Bannu	Jandola		IV					
0	3	7	230	Chitral	Dir		IV					
0	3	8	52	Balgram Saidu	Chakdara Fort		IV					
0	3	8	89	Balgram Saidu	Bisham		V					
5	1	9	55	Attock	Hastanabad	A	NEW	III	44	391.60	P	
0	1	9	68	Attock	Batal		V				(B V-IV 226.8)	
5	1	9	110	Attock	Jhangira	A	NEW	III	9	80.10	P	
5	1	10	57	Rawalpindi	Mandla	A	NEW	III	31	275.90	P	
5	1	10	117	Rawalpindi	Tarnaul		I					
0	1	10	155	Rawalpindi	Murree	M	ONGOING	IV	IV	54	18.50	
5	1	11	83	Jhelum	Schewa	A	NEW	III	I	40	358.00	P
5	1	11	204	Jhelum	Kherlan	A	NEW	III	I	24	213.60	P
0	1	11	205	Jhelum	Jalalpur	B	NEW	V	IV	32	82.80	
5	1	12	61	Gujrat	Wazirabad	A	ONGOING	III	I	11	105.10	4th Highway
5	1	12	204	Gujrat	Kharlan	A	ONGOING	III	I	38	372.50	4th Highway
0	1	12	206	Gujrat	Chek Mano		IV					
0	1	13	18	Sargodha	Jhang	B	NEW	V	IV	117	339.30	
0	1	13	62	Sargodha	Khushab	BR	ONGOING	III	III		53.50	
0	1	13	64	Sargodha	Chinot	C	NEW	IV	IV	52	124.80	
0	1	13	208	Sargodha	Khufata	C	ONGOING	IV	IV	15.7	2.10	
0	1	13	209	Sargodha	Lallan		IV					
0	1	14	58	Mianwali	Telesal	B	NEW	V	IV	99	346.50	
0	1	14	95	Mianwali	Kalabagh	B	NEW	V	IV	48	139.20	
0	1	14	210	Mianwali	Qaidabad		IV					
0	1	14	211	Mianwali	Dullewala		IV					
0	1	14	212	Mianwali	Darya Khan		V				(C V-V 150.0)	
0	1	15	16	Faisalabad	Jhang	C	NEW	III	III	82	229.60	
0	1	15	18	Faisalabad	Shekhupura	C	NEW	III	III	97	271.60	
0	1	15	64	Faisalabad	Chinot	C	NEW	III	III	37	103.60	
0	1	15	67	Faisalabad	Sumundri	C	NEW	IV	IV	40	96.00	
0	1	15	215	Faisalabad	Jaranwala		IV					
0	1	16	64	Jhang	Chinot		IV					
0	1	16	66	Jhang	Atharan Hazari	C	NEW	IV	IV	32	76.80	
0	1	16	67	Jhang	Sumundri		V				(B V-IV 165.8)	
0	1	16	70	Jhang	Rajana		IV					
0	1	16	75	Jhang	Kabirwala	C	NEW	IV	IV	113	271.20	
0	1	17	18	Lahore	Shekhupura	C	NEW	III	III	38	106.40	
5	1	17	19	Lahore	Gujranwala		I					
0	1	17	50	Lahore	Boundary	C	NEW	III	III	68	190.40	
0	1	17	69	Lahore	Dipsalpur		IV					
5	1	17	71	Lahore	Chara		II					
0	1	17	215	Lahore	Jaranwala		IV					
0	1	18	19	Shekhupura	Gujranwala	C	NEW	IV	IV	53	127.20	
0	1	18	63	Shekhupura	Pindi Bhattan	C	NEW	III	III	70	198.00	
0	1	19	20	Gujranwala	Sialkot	B	NEW	V	IV	48	139.20	
5	1	19	81	Gujranwala	Wazirabad	A	ONGOING	III	I	39	520.70	4th Highway
0	1	19	83	Gujranwala	Pindi Bhattan		IV					
0	1	19	206	Gujranwala	Chek Mano	C	NEW	IV	IV	69	165.60	
0	1	20	81	Sialkot	Wazirabad		IV					
5.5	1	21	74	D. G. Khan	Shaden Lund	B	NEW	V	IV	51	147.80	
0	1	21	85	D. G. Khan	Karamdad Qureshi	BR	ONGOING	III	III		269.70	
0	1	21	87	D. G. Khan	Bowala	B	NEW	V	IV	92	322.00	
5.5	1	21	231	D. G. Khan	Raiapur		IV					
0	1	22	23	Muzaffargarh	Multan	C	NEW	IV	IV	34	91.80	
0	1	22	79	Muzaffargarh	T. M. Darah	C	NEW	IV	IV	129	309.60	
0	1	22	85	Muzaffargarh	Karamdad Qureshi	C	NEW	IV	IV	23	55.20	
0	1	22	100	Muzaffargarh	Chowk Munda		IV					
0	1	22	101	Muzaffargarh	Rangpur	B	NEW	V	IV	63	220.50	
5	1	23	75	Multan	Kabirwala	A	ONGOING	IV	I	29	174.00	4th Highway
0	1	23	120	Multan	Jahanian		IV					
5	1	23	121	Multan	Lodhran		IV					
0	1	24	67	Sahawal	Sumundri		IV					
5	1	24	77	Sahawal	Okara		II					
5	1	24	72	Sahawal	Chichawalri	A	ONGOING	III	I	42	252.00	4th Highway
0	1	24	78	Sahawal	Arifwala	C	NEW	IV	IV	46	110.40	
0	1	24	216	Sahawal	Pakpattan		IV					
0	1	25	26	Bahawalpur	Bahawalnagar	C	ONGOING	V	V	16.7	6.40	
0	1	25	78	Bahawalpur	Hassalpur		V					(B V-IV 263.3)
5	1	25	80	Bahawalpur	Cheri Sofi	C	NEW	III	III	71	248.50	
5	1	25	121	Bahawalpur	Lodhran	C	NEW	III	III	20	85.00	
0	1	26	79	Bahawalnagar	Burgo Hayat		IV					
0	1	26	78	Bahawalnagar	Arifwala	BR	ONGOING	IV	IV		43.00	
0	1	26	78	Bahawalnagar	Hassalpur		IV					
5	1	27	79	Rahimyar Khan	T. M. Panah	B	NEW	IV	I	101	393.90	

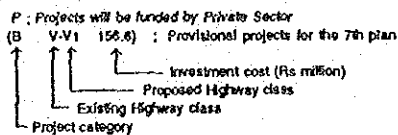
Table 3.4.2 Continued

ROAD NO.	PROV. NO.	NOCE NO.	SECTION	SELECTED PROJECTS (7TH FYP)					REMARKS			
				CATEGORY	SCHEME	ENS.CLASS	PROPOSED	LENGTH (KM)		COST (RS MILLION)		
0	1	27	50	Rahimyar Khan	Chart Goh	B	NEW	V	IV	107	374.50	
5	1	27	150	Rahimyar Khan	Boundary	B	NEW	IV	II	48	220.80	
65	2	28	29	Shikarpur	Rohri	C	NEW	IV	IV	31	74.40	
55	2	28	30	Shikarpur	Larkana	C	NEW	IV	IV	62	148.80	
65	2	28	63	Shikarpur	Jacobabad	C	NEW	V	IV	42	100.80	
55	2	28	64	Shikarpur	Kandhkot	B	NEW	IV	IV	64	288.80	
5	2	29	32	Rohri	Khairpur	C	NEW	III	III	25	87.50	
5	2	29	62	Rohri	Uosuro	C	NEW	III	III	112	313.60	
55	2	30	34	Larkana	Dadu	C	NEW	IV	IV	119	285.60	
0	2	30	63	Larkana	Jacobabad			V				
0	2	31	86	Nawabshah	Sakrand	C	NEW	III	III	21	58.80	
0	2	31	103	Nawabshah	Gopchal	B	NEW	V	IV	15	56.00	
5	2	32	102	Khairpur	Moro	C	NEW	III	III	137	383.60	
0	2	33	37	Hyderabad	Thatta	C	NEW	III	III	100	280.00	
5	2	33	87	Hyderabad	Hala	A	ONGOING	III	I	45	278.30	4th Highway
0	2	33	105	Hyderabad	Tando Allahyar	C	NEW	III	III	34	95.20	
0	2	33	107	Hyderabad	T. M. Khan	B	ONGOING	IV	IV	31.4	4.50	
5	2	33	118	Hyderabad	Kotri	A,BR	ONGOING	II	I	15	180.20	
0	2	33	217	Hyderabad	Tando Atern	B	NEW	V	II	60	300.00	
0	2	34	102	Dadu	Moro			IV				
55	2	34	232	Dadu	Gopri	B	NEW	IV	II	165	643.50	
0	2	35	106	Umarkot	Mirpur Khas	B	NEW	V	IV	74	214.60	
0	2	36	103	Sanghar	Gopchal			IV				
0	2	36	104	Sanghar	Shahdadpur			IV				
0	2	36	106	Sanghar	Mirpur Khas	B	ONGOING	IV	IV	47.8	33.90	
0	2	37	39	Thatta	Karachi	C	NEW	III	III	102	285.60	
0	2	37	109	Thatta	Sujawal			IV				
0	2	38	88	Badin	Tando Ghulam Ali	C	ONGOING	IV	IV	52	15.80	
0	2	38	109	Badin	Sujawal	C	NEW	V	V	81	129.60	
0	2	38	122	Badin	Diqri			IV				
5	2	39	118	Karachi	Kotri	A	ONGOING	II	I	150	612.00	4th Highway
25	2	39	151	Karachi	Boundary	C	NEW	III	III	23	64.40	
25	4	40	43	Quetta	Kalai	C	NEW	IV	IV	145	348.00	
65	4	40	45	Quetta	Sibi	C	ONGOING	IV	IV	148	22.50	
50	4	40	96	Quetta	Olta Saikullah	C	ONGOING	V	V	175	65.50	
0	4	40	218	Quetta	Smalan			V				
25	4	40	221	Quetta	Chaman			IV				
10	4	40	223	Quetta	Ahmadwal	C	NEW	V	V	129	193.50	
0	4	41	96	Loralai	Olta Saikullah			V				(C V-V 108.0)
0	4	41	97	Loralai	Bewata			V				(B V-IV 548.1)
0	4	41	218	Loralai	Smalan			V				
40	4	42	51	Dalbandin	Tahan	C	ONGOING	V	V	130	143.30	
40	4	42	223	Dalbandin	Ahmadwal	C	NEW	V	V	181	271.50	
25	4	43	110	Kalai	Surab	B	NEW	V	IV	69	200.10	
25	4	44	114	Bora	Wingal	B	NEW	V	IV	75	212.60	
25	4	44	227	Bora	Kuzdar	B	NEW	V	IV	196	548.80	
0	4	44	228	Bora	Awaran	C	NEW	V	V	173	278.80	
65	4	45	154	Sibi	Boundary	C	NEW	IV	IV	147	352.80	
0	4	46	222	Sibi				V				
0	4	46	111		Pidarak			V				
0	4	46	113		Pesari			V				
99	0	47	229	Boundary	Gilgit			IV				
0	3	48	54	Boundary	Mansehra			IV				
99	0	49	201	Kabul	Torkham			III				
99	0	49	221	Boundary	Chaman			IV				
0	3	52	230	Chakdara Fort	Dir			IV				
5	3	53	116	Nowshera	Jehanqira	A	NEW	III	I	22	195.80	P
35	3	54	89	Mansehra	Bisham			IV				
5	1	55	117	Hassanabad	Termual			I				
35	1	55	152	Hassanabad	Boundary	C	NEW	III	III	14	39.20	
0	1	56	58	Fatehjang	Talagang	C	NEW	IV	IV	87	208.80	
0	1	56	68	Fatehjang	Basal			IV				
0	1	56	117	Fatehjang	Termual	C	NEW	IV	IV	30	72.00	
0	1	57	92	Mandra	Chakwal			IV				
5	1	57	93	Mandra	Sohawa	A	NEW	III	I	33	293.70	P
0	1	58	60	Talagang	Pail			IV				
0	1	58	68	Talagang	Basal			IV				
0	1	58	92	Talagang	Chakwal	B	NEW	V	IV	46	128.80	
0	3	59	156	Talazai	Iskhel			V				(B V-IV 109.2)
0	1	60	62	Paal	Krushab	B	NEW	V	III	46	193.20	
0	1	60	92	Paal	Chakwal	B	NEW	V	IV	58	168.20	
0	1	62	66	Krushab	Anaran Hazari			V				(B V-IV 400.2)
0	1	62	210	Krushab	Qsdabad			IV				
0	1	63	64	Pindi Bhattan	Chriot	C	NEW	IV	IV	33	79.20	
0	1	63	209	Pindi Bhattan	Lalian			IV				
0	1	65	68	Sarai Krishna	Ahnan Hazari	C	NEW	V	V	94	150.40	
0	1	65	100	Sarai Krishna	Chowk Munda			IV				
0	1	65	211	Sarai Krishna	Dullewala			IV				
0	1	65	213	Sarai Krishna	Bhakkar			V				(B V-IV 58.0)
0	1	68	101	Anaran Hazari	Rangpur			IV				
0	1	67	70	Sumundi	Rajana			IV				
0	1	67	71	Sumundi	Okara			IV				
0	1	68	158	Basal	Boundary			V				(B V-IV 110.2)
0	1	69	71	Dipalpur	Okara			IV				
0	1	69	73	Dipalpur	Bunga Hayat			IV				
0	1	70	72	Rajana	Chichawals			IV				
0	1	71	215	Okara	Jaranwala	C	NEW	V	V	62	93.00	
0	1	72	98	Chichawals	Burewala			IV				
5	1	72	119	Chichawals	Khanewal	A	ONGOING	IV	I	80	480.00	4th Highway
0	1	73	216	Bunga Hayat	Pakpattan			IV				
0	1	74	99	Shadan Lund	Kot Addu			IV				
55	1	74	180	Shadan Lund	Boundary	C	NEW	V	V	106	159.60	
5	1	75	119	Kabirwala	Khanewal	A	ONGOING	IV	I	14	84.00	4th Highway
0	1	76	68	Arifwala	Burewala			IV				
0	1	76	218	Arifwala	Pakpattan			IV				
0	1	77	78	Vahari	Hassalpur			IV				

Table 3.4.2 Continued

ROAD NO.	PROV. NO.	NODE NO.	SECTION	SELECTED PROJECTS (7TH FYP)					REMARKS		
				CATEGORY	SCHEME	EXIS.CLASS	PROPOSED	LENGTH (KM)		COST (RS. MILLION)	
0	1	77	93	Vihari			Burewala	IV			
0	1	77	120	Vihari			Jahanlan	IV			
0	1	77	121	Vihari			Lockan	V			(B V-IV 287.1)
5	1	79	80	T. M. Panah	C	NEW	Charl Goh	IV	13	31.20	
0	2	81	82	Kashmor			Ubaro	IV			
6.5	2	81	84	Kashmor	C	NEW	Kandkot	IV	47	112.80	
6.5	2	81	159	Kashmor			Boundary	IV			
5	2	82	150	Ubaro	C	NEW	Boundary	III	13	36.40	
0	2	83	84	Jacobabad	B	ON-GOING	Kandkot	IV	16.1	8.80	
6.5	2	83	154	Jacobabad	C	NEW	Boundary	IV	11	26.40	
0	1	85	99	Karamdad Qurashi			Kot Addu	IV			
5	2	86	87	Sakrand	A	ON-GOING	Hala	III	39	272.60	4th Highway
5	2	86	102	Sakrand	A	ON-GOING	Moro	III	70	427.80	4th Highway
0	2	87	104	Hala			Shahdadpur	IV			
0	2	88	107	Tando Ghulam Ali	C	ON-GOING	T. M. Khan	IV	16	4.80	
0	2	88	108	Tando Ghulam Ali			Mall	IV			
3.5	3	89	229	Bsham			Boundary	IV			
0	3	90	115	Haripur			Sikabi	III			
3.5	3	90	152	Haripur	C	NEW	Boundary	IV	19	45.60	
0	1	92	93	Chakwal	C	NEW	Sohawa	V	68	102.00	
0	1	92	205	Chakwal	B	NEW	Jalalpur	V	91	263.80	
0	3	94	157	Jatta			Boundary	V			(C V-V- 55.5)
0	1	95	156	Kalabagh			Iskhal	V			(B V-VI 156.8)
0	1	95	157	Kalabagh			Boundary	V			(C V-V- 40.5)
5.0	4	96	219	Olla Sallullah	C	ON-GOING	Zob	V	139	52.00	
0	4	97	222	Bawala			---	V			
0	1	99	214	Kot Addu			Dera Din Panah	V			
0	1	100	101	Chak Munda			Rangpur	V			
0	1	100	214	Chak Munda			Dera Din Panah	V			(B V-IV 26.1)
0	2	103	104	Gochall	B	NEW	Shahdadpur	V	30	105.00	
0	2	104	217	Shahdadpur	C	NEW	Tando Adam	IV	41	96.40	
0	2	105	108	Tando Allahyar			Mirpur Khas	IV			
0	2	105	108	Tando Allahyar			Mall	V			
0	2	105	217	Tando Allahyar	C	NEW	Tando Adam	IV	14	33.60	
0	2	106	122	Mirpur Khas	B	ON-GOING	Digri	IV	18.3	2.30	
0	2	107	109	T. M. Khan	B	NEW	Sujawal	V	77	223.30	
0	2	108	122	Mall			Digri	IV			
0	4	110	224	Surab	B	NEW	Drug	V	78	327.60	
2.5	4	110	227	Surab	B	NEW	Khuzdar	V	104	291.20	
0	4	111	112	Pidarak			Hoshab	V			
0	4	111	113	Pidarak			Pasari	V			
0	4	112	225	Hoshab			Basima	V			
0	4	112	228	Hoshab			Awaran	V			
0	4	113	114	Pasari			Wingal	V			
2.5	4	114	151	Wingal	B	NEW	Boundary	V	77	215.80	
0	3	115	116	Swabi			Jhangira	IV			
5.5	2	118	232	Koti	B	NEW	Goperg	V	30	126.00	
0	1	119	120	Khanawal	C	NEW	Jhanlan	IV	31	74.40	
0	1	120	121	Jhanlan	C	NEW	Lockan	IV	57	135.80	
5.0	4	153	219	Boundary	C	ON-GOING	Zob	V	78	25.00	
5.5	1	159	231	Boundary	B	NEW	Rajapur	V	109	381.50	
0	1	161	212	Boundary	B	NEW	Darya Khan	V	12	34.80	
0	3	203	220	Jandola			Boundary	V			
0	1	204	207	Kharlan			Phalia	IV			
0	1	205	208	Jalalpur			Khuffate	IV			
0	1	206	207	Chak Moro			Phalia	IV			
0	1	207	209	Phalia			Khuffala	IV			
0	1	207	209	Phalia			Latian	V			
0	1	210	211	Cadabad			Duffewala	IV			
0	1	211	212	Duffewala			Darya Khan	IV			
0	1	212	213	Darya Khan	B	NEW	Shakkar	V	16	46.40	
0	1	213	214	Bhakkar	C	NEW	Dera Din Panah	V	118	177.00	
0	4	218	222	Smalhan			---	V			
0	4	219	220	Zob			Boundary	V			
0	4	223	224	Anmadwal	B	ON-GOING	Drug	V	110	3.80	
0	4	224	225	Drug			Basima	V			
0	4	225	226	Basima			---	V			
0	4	226	227	---			Khuzdar	V			
0	4	226	228	---			Awaran	V			
5.5	3	54	59	Jatta	B	ON-GOING	Talazal	IV	60	354.40	NEW ROUTE

Abbreviation for Remarks



3.4.2 Cost Estimation

A preliminary cost estimation for the road improvement project selected for the 7th plan was made link by link using traffic assignment result presented in App. Table 3-1.

The pavement cost for both widening and rehabilitation projects were estimated by each highway class and the cumulative number of standard axles on the highway sections.

The equivalent standard axle load for trucks and buses to be used for the pavement design were estimated as 2.5^{1/} and 0.75^{2/} respectively.

For the pavement design convenience, the estimated cumulative number of standard axles were divided into the following six groups:

<u>Group</u>	<u>Cumulative number of standard Standard Axles (10 years from 92/93)</u> (x10 ⁶)
A	- 0.1
B	0.1 - 1.0
D	1.0 - 6.0
G	6.0 - 10.0
H	10.0 - 40.0
J	40 -

The pavement design was made by Road Note 29 and 31 comparing with the AASHTO design method.

The AASHTO interim Guide design procedures gives pavement thicknesses on the comparatively thicker side than those determined using Road Note 29. The principal difference between the two procedures in flexibility in the design. For a given set of conditions (CBR values, traffic volumes, etc.) Road Note 29, by use of graphs gives either the minimum thickness or the actual thickness for a pavement component. AASHTO Interim Guide gives for the same conditions a structural number which is related to the thicknesses of the pavement components by a coefficient representative of the material being used. Road Note 29 is commonly used for conceptual design.

For comparison, the design of structural layers of flexible pavement for new carriage-ways of typical highways in this study network worked out with two different design methods shown in the Appendix. "Comparative Study of Pavement Design" for 10 years design life.

^{1/}, ^{2/} Details of standard axle load factors are shown in Chapter 1, Section 1.3.2 and 2.3.3, Road Transport Planning.

As a result, the overall requirement of the pavement structure under a condition having design CBR values ranging between 5% to 7% worked out by AASHTO and Road Note 29 Method for 10 years life is not very much different. The Study Team, therefore, adopted the Road 29 Method for the investment cost estimation of the pavement as a guideline of the 7th plan.

However, since more flexible and realistic design is expected to be made by the AASHTO Interim Guide method, it is recommended to use the AASHTO method for future detailed pavement design when all design parameters are defined by field data.

Table 3.4.3 shows the unit prices used for the cost estimation and the thickness of pavement structure adopted.

Table 3.4.3 Unit Price and Pavement Structure

ITEMS	UNIT	(Rp.) U. PRICE	WIDTH OF PAVEMENT (M)					THICKNESS OF PAVEMENT(M)					
			w-I	w-II	w-III	w-IV	w-V	t-A	t-B	t-D	t-G	t-H	t-J
SUBBASE	M3	270	17.00	8.50	8.50	7.20	4.85	0.15	0.15	0.20	0.20	0.25	0.25
AGGREGATEBAS	M3	300	17.00	8.50	8.50	7.20	4.85	0.15	0.15	0.20	0.25	0.25	0.00
A SHOULDER	M3	300	3.65	3.65	7.30	7.30	6.00	0.15	0.15	0.15	0.15	0.15	0.15
ACBASE	M3	1100	17.00	8.50	8.50	7.20	4.85	0.00	0.00	0.00	0.00	0.06	0.20
PRIME COAT	M2	15	17.00	8.50	8.50	7.20	4.85	1.00	1.00	1.00	1.00	1.00	1.00
TACK COAT	M2	5	14.60	7.30	7.30	6.00	3.65	1.00	1.00	1.00	1.00	1.00	1.00
BINDER C	M3	1200	14.60	7.30	7.30	6.00	3.65	0.00	0.00	0.06	0.06	0.06	0.06
WEARING C	M3	1300	14.60	7.30	7.30	6.00	3.65	0.00	0.00	0.04	0.04	0.04	0.04
SURFACE T.	M2	36	14.60	7.30	7.30	6.00	3.65	0.05	0.07	0.00	0.00	0.00	0.00
S.T. SHOULDER	M2	36	5.50	3.65	0.00	0.00	0.00	0.05	0.05	0.05	0.05	0.05	0.05

Abbreviation w-I : pavement width of class-I Highway
t-A : pavement thickness of cumulative number of standard Axles, Group A

Source: JICA Study Team

The unit construction cost per km for new roads is estimated as shown in Table 3.4.4 and Table 3.4.5 shows the unit construction cost for each category of projects by the group of cumulative number of standard axles. The unit costs shown in Table 3.4.5 were used for the investment plan of the 7th plan and the result is presented in Table 3.4.2.

Table 3.4.4 Unit Construction Cost for New Roads

ITEMS	CLASS OF HIGHWAY				
	I	II	III	IV	V
PAVEMENT					
C.S.AXLES -A	*	*	*	*	1.00
C.S.AXLES -B	*	*	*	*	1.09
C.S.AXLES -D	*	*	*	2.03	1.37
C.S.AXLES -G	*	2.55	2.49	2.14	1.44
C.S.AXLES -H	6.29	3.23	3.17	2.71	*
C.S.AXLES -J	7.64	3.90	3.84	*	*
EARTHWORK	2.90	1.40	1.40	1.30	0.90
BRIDGE/CULVERT	0.65	0.50	0.50	0.41	0.25
DRAINAGE	0.23	0.12	0.12	0.11	0.08
MISCELLANEOUS	0.41	0.20	0.20	0.18	0.13
SUBTOTAL					
C.S.AXLES -A	*	*	*	*	2.36
C.S.AXLES -B	*	*	*	*	2.45
C.S.AXLES -D	*	*	*	4.03	2.73
C.S.AXLES -G	*	4.77	4.71	4.14	2.8
C.S.AXLES -H	10.48	5.45	5.39	4.71	*
C.S.AXLES -J	11.83	6.12	6.06	*	*
OTHERS					
C.S.AXLES -A	*	*	*	*	0.24
C.S.AXLES -B	*	*	*	*	0.25
C.S.AXLES -D	*	*	*	0.40	0.27
C.S.AXLES -G	*	0.48	0.47	0.41	0.28
C.S.AXLES -H	1.05	0.55	0.54	0.47	*
C.S.AXLES -J	1.18	0.61	0.61	*	*
TOTAL COST					
C.S.AXLES -A	*	*	*	*	2.60
C.S.AXLES -B	*	*	*	*	2.70
C.S.AXLES -D	*	*	*	4.43	3.00
C.S.AXLES -G	*	5.25	5.18	4.55	3.08
C.S.AXLES -H	11.53	6.00	5.93	5.18	*
C.S.AXLES -J	13.01	6.73	6.67	*	*

Table 3.4.5 List of Unit (Construction Cost for Each Category of Projects (7th F.Y.P) (85/86 price)

GROUP	CLASSIFICATION	HIGHWAY CLASS		C.STANDARD AXLES	UNIT COST (RP MILLION/KM)
		EXIST.	PROP.		
G-1 CONSTRUCTION DUE TO CAPACITY DEFICIENCY	DUAL CARRIAGEWAY	II	I	H	8.90
				J	10.20
		III	I	H	8.90
				J	10.20
		IV	I	H	9.90
				J	11.30
	WIDENING AND REHABILITATION	IV	II	H	3.90
				J	4.60
		IV	III	G	3.10
				H	3.80
		V	II	H	4.20
				J	5.00
		V	III	H	4.20
				D	2.80
G-2 REHABILITATION DUE TO STRUCTURAL DEFICIENCY	OVERLAY AND REHABILITATION	I	I	H	5.60
				J	6.90
		II	II	H	2.90
		III	III	A	1.50
				D	2.10
				G	2.20
				H	2.80
				J	3.50
		IV	IV	A	1.30
				B	1.50
	V	V	V	D	1.80
				G	1.90
				H	2.40
				A	1.20
		B	1.30		
		D	1.50		
		G	1.60		

3.5 Project Evaluation

3.5.1 Preliminary Economic Evaluation of the Overall Projects

1) Methodology

In order to assess the economic viability of the proposed projects up to the target year of the master plan, a preliminary benefit/cost analysis was conducted.

The benefit attributable to the project was taken as the possible savings in vehicle operating cost. On the network improved by the proposed projects, vehicles will be able to run with higher speed free from traffic congestion on the well maintained road surface. High speed (not too high) and smooth road surface will reduce vehicle operating costs considerably. This is the benefit of the proposed road projects. Time savings of passengers and goods were not taken into consideration.

The cost of the proposed projects is two-fold; construction cost and maintenance cost. The maintenance cost was assumed to be 2% of the initial construction cost.

The economic benefit and cost thus calculated were formed into a year-by-year data stream using interpolation techniques when necessary. Then a benefit/cost ratio was calculated with a discount rate of 12% per year.

2) Benefit

The possible benefit of the proposed projects was calculated as VOC savings which was computed based on the traffic assignments as follows:

(Total VOC on the road network of "Do-Nothing" or "Without" case)

1992/93 - 58,832 (Million Rs.)
2005/06 - 85,693 (Million Rs.)

(Total VOC on the road network improved by the proposed projects or "With" network)

1992/93 - 53,498 (Million Rs.)
2005/06 - 64,352 (Million Rs.)

(Total VOC savings)

1992/93 - 5,334 (Million Rs.)
2005/06 - 21,341 (Million Rs.)

3) Cost

The cost of the proposed road projects was estimated in financial prices as shown in Table 3.5.1.

Table 3.5.1 Financial Cost Stream of Proposed Road Projects

(Million Rs.)

<u>Year</u>	<u>Construction Cost</u>	<u>Maintenance Cost</u>
1988/89	5,700	114
1989/90	5,700	114
1990/91	5,700	114
1991/92	5,700	114
1992/93	5,700	114
1993/94	4,900	98
1994/95	4,900	98
1995/96	4,900	98
1996/97	4,900	98
1997/98	4,900	98
1998/99	4,900	98
1999/00	4,900	98
2000/01	4,900	98
2001/02	4,900	98
2002/03	4,900	98
2003/04	4,900	98
2004/05	4,900	98
2005/06	4,900	98

Source: JICA Study Team

Maintenance cost additionally incurred by the proposed projects was assumed to be 2% of the construction cost.

The project life of road construction was assumed at 20 years.

For estimating economic cost from financial cost, a conversion factor of 0.77 was used. This is the same value as the World Bank's Fourth Highway Project.

4) Benefit/Cost Analysis

Using the benefit and cost calculated above, a benefit/cost analysis was conducted.

Firstly, the master plan projects proposed by the year 2005/06 was tested as shown in Table 3.5.2.

Table 3.5.2 Economic Evaluation of Road Projects upto 2005/06

(million Rs.)

Year	Total Benefit	Discounted Benefit	Total Cost	Discounted Cost
1988/89	1,067	759	4,477	3,186
1989/90	2,134	1,356	4,477	2,845
1990/91	3,200	1,816	4,477	2,540
1991/92	4,267	2,162	4,477	2,268
1992/93	5,334	2,413	4,477	2,025
1993/94	5,934	2,397	3,848	1,554
1994/95	6,602	2,381	3,848	1,388
1995/96	7,345	2,365	3,848	1,239
1996/97	8,172	2,349	3,848	1,106
1997/98	9,092	2,334	3,848	988
1998/99	10,115	2,318	3,848	882
1999/00	11,254	2,303	3,848	787
2000/01	12,520	2,287	3,848	703
2001/02	13,929	2,272	3,848	628
2002/03	15,497	2,257	3,848	561
2003/04	17,241	2,242	3,848	500
2004/05	19,182	2,227	3,848	447
2005/06	21,341	2,212	-35,972	-3,729
Total	174,226	38,450	32,593	19,919

B/C Ratio at a Discount Rate of 12 %/year : 1.93
 Internal Rate of Return : 29.94 %/year

The B/C ratio was calculated at 1.93 when discounted by 12% per year.

Secondly, the projects proposed for the Seventh Five Year Plan period were assessed. The result is shown in Table 3.5.3.

Table 3.5.3 Economic Evaluation of Road Projects for the Seventh Five Year Plan Period

(million Rs.)

Year	Total Benefit	Discounted Benefit	Total Cost	Discounted Cost
1988/89	1,067	759	4,477	3,186
1989/90	2,134	1,356	4,477	2,845
1990/91	3,200	1,816	4,477	2,540
1991/92	4,267	2,162	4,477	2,268
1992/93	5,334	2,413	-15,274	-6,909
Total	16,002	8,506	2,633	3,931

B/C Ratio at a Discount Rate of 12 %/year : 2.16
 Internal Rate of Return : 36.79 %/year

The B/C ratio was arrived at 2.16 with a discount rate of 12% per year.

- 5) The proposed projects were found highly feasible economically both for the master plan period and the Seventh Five Year Plan period. The high economic viability thus determined seems extremely stable considering the huge possible benefit in contrast with the moderate project cost.

3.5.2 Evaluation by Sections

(1) Methodology of Economic Evaluation by Section

The projects proposed for the 7th FYP were evaluated section-wise economically in terms of benefit/cost ratio and internal rate of return. However, several ongoing projects of bridge construction were excluded due to the following reasons:

- already ongoing
- Methodological difficulty to reflect the effects of improved bridges on the simulation of vehicular traffic.

The section-wise benefit/cost ratio and internal rate of return were calculated based on the following procedure:

- 1) All the projects were assumed to start and to be completed in 1992/93. The benefit and cost were calculated from 1992/93 to 2005/06.
- 2) For benefit calculation, the savings of vehicle operating cost due to the proposed project were taken. This is realized if vehicles run faster due to the proposed widening project and smoother due to the proposed rehabilitation project.
- 3) The initial cost was assumed to be spent only in 1992/93. For the remaining years, a maintenance cost of 2% of the initial cost was allocated yearly. The project life was assumed to be 20 years and the residual value of the initial cost was subtracted from the cost of the year 2005/06. In addition, a 0.77 factor to convert market prices into economic cost was applied.

(2) Overall Evaluation by Section

All projects were selected by means of the system of project selection criteria described in Section 3.3.1, and the selected projects are defined as primary projects for the 7th F.Y.P.

In order to make project ranking in the selected projects, the following criteria for project ranking shown in Table 3.5.4 is proposed.

Table 3.5.4 Criteria for Project Ranking

Ranking	B/C Ratio	Pavement Condition	Widening 1 to 2-Lane	Primary Network	Continuity
S	more than 2.5				
	more than 2.0	very poor(5)		Yes	
A	2.0-2.5				
	more than 1.0	very poor(5)	Yes	Yes	
B	1.0-2.0				
	less than 1.0	very poor(5)	Yes	Yes	Yes
C	less than 1.0				

Source: JICA Study Team

Ranking

S: Most Desirable

A: Desirable

B: Moderately Desirable

C: Minimally Acceptable

For highway improvement projects, Benefit Cost ratio (B/C) should be used for the evaluation items such as adequate road system or transport cost reduction with the heaviest weight.

The proposed criteria was used for the project evaluation both of the links requiring improvement due to capacity deficiency and due to structural deficiency.

Table 3.5.5 and 3.5.6 shows the results of overall valuation, "Ranking of the Proposed Projects", for the construction projects and rehabilitation projects, respectively.

As seen from Table 3.5.5 and 3.5.6, the widening projects on the National Highway N-5 belong to high ranking group-S and A, while rehabilitation projects for one-lane two-way roads on the Provincial Highway network belong to low ranking group-C due to low traffic volume. The Study Team, however, recommend to implement these projects belonging to low ranking group during the 7th FYP period for road traffic safety measures.

Table 3.5.5 Ranking of the Proposed Projects

Construction Projects due to Capacity Deficiency

Road No.	Province No.	Node		Distance (km)	Road Class		V/C Ratio		Project On-Going	Pavement Condition	1 to 2 Lanes	Prime Not	Continuity	Ranking
		(A)	(B)		(existing)	(proposed)	(1992/93)	B/C Ratio						
5	2	39	118	150	II	I	1.30	3.72	○	2		○		S
5	2	86	102	70	III	I	1.35	3.33	○	4		○		S
5	2	33	87	45	III	I	1.18	3.33	○	4		○		S
5	2	86	87	39	III	I	1.08	2.99	○	2		○		S
5	1	10	57	31	III	I	1.12	2.82		3		○		S
5	1	23	75	29	IV	I	0.95	2.72	○	4		○		S
5	1	12	61	11	III	I	1.06	2.61	○	4		○		S
5	1	11	204	24	III	I	0.94	2.53		4		○		S
5	1	9	55	44	III	I	1.14	2.46		3		○		A
0	2	35	106	74	V	IV	*	2.45		4	○			A
5	1	19	61	39	III	I	1.20	2.43	○	4		○		A
5	1	11	93	40	III	I	1.15	2.42		4		○		A
5	1	57	93	33	III	I	1.15	2.41		4		○		A
5	1	72	119	80	IV	I	0.74	2.38	○	4		○		A
0	1	19	20	48	V	IV	*	2.38		4	○			A
25	4	114	151	77	V	IV	*	2.35		4	○	○		A
0	2	33	217	60	V	II	*	2.32		4	○			A
5	1	12	204	38	III	I	0.88	2.29	○	4		○		A
25	4	44	114	76	V	IV	1.34	2.25		4	○	○		A
55	2	34	232	165	IV	II	1.44	2.23		4		○		A
0	1	13	16	117	V	IV	*	2.22		5	○	○		S
55	2	118	232	30	V	II	*	2.17		5	○	○		S
0	1	80	92	58	V	IV	*	2.15		5	○			A
0	1	58	92	46	V	IV	1.26	2.14		5	○			A
0	1	14	95	48	V	IV	*	2.12		4	○	○		A
5	3	9	116	9	III	I	0.72	2.11		2		○		A
5	1	27	150	48	IV	II	1.43	2.08		4		○		A
0	2	107	109	77	V	IV	*	2.07		5	○			A
0	1	14	58	99	V	IV	*	2.03		5	○			A
5	1	27	79	101	IV	II	1.07	2.02		4		○	○	A
0	1	27	80	107	V	IV	*	2.02		3	○			A
55	2	28	84	64	V	IV	*	1.99		4	○	○		B
5	1	24	72	42	III	I	0.64	1.99	○	5		○		B
0	1	212	213	16	V	IV	1.44	1.94		4	○			B
0	2	31	103	16	V	IV	*	1.91		4	○			B
5	1	75	119	14	IV	I	0.52	1.88	○	4		○		B
0	1	92	205	91	V	IV	1.21	1.75		3	○			B
5	3	53	116	22	III	I	0.67	1.74		2		○		B
55	1	159	231	109	V	IV	*	1.67		4	○	○		B
0	1	11	205	32	V	IV	1.48	1.67		4	○			B
55	3	5	160	51	V	IV	1.17	1.64		5	○	○	○	A
0	2	103	104	30	V	IV	*	1.56		3	○			B
0	1	22	101	63	V	IV	*	1.47		4	○	○		B
55	3	3	94	29	V	IV	1.24	1.34		5	○	○		A
25	4	43	110	69	V	IV	0.78	1.27		5	○	○	○	A
0	1	161	212	12	V	IV	*	1.23		4	○			B
0	4	110	224	78	V	IV	*	1.21		4	○			B
0	1	60	62	46	V	V	*	1.16		5	○	○		A
55	1	21	74	51	V	IV	0.81	1.13		5	○	○	○	A
25	4	110	227	104	V	IV	1.28	0.69		5	○	○		C
0	1	21	97	92	V	IV	*	0.68		4	○			C
25	4	44	227	196	V	IV	1.20	0.60		5	○	○		C

Note : On-going Project ○ : 4th Highway Project

V/C ratio

*: Congestion Ratio exceeds more than 1.5

Ranking

S: Most Desirable
 A: Desirable
 B: Moderately Desirable
 C: Minimally Acceptable

Table 3.5.6 Ranking of the Proposed Project

Rehabilitation Projects due to Structural Deficiency

Road No.	Province No.	Node (A)	Node (B)	Distance (km)	Road Class		V/C Ratio		Pavement Condition	Prime Net	Conti-nuity	Ranking
					(existing)	(proposed)	(1992/93)	B/C Ratio				
0	2	37	39	102	III	III	1.27	2.62	4			S
5	2	29	32	25	III	III	1.39	2.44	5	O		S
5	2	29	82	112	III	III	1.05	2.40	3	O		A
0	3	2	91	29	III	III	0.65	2.40	4			A
5	1	25	80	71	III	III	1.32	2.36	4	O		A
0	2	33	37	100	III	III	0.95	2.34	4		O	A
0	3	1	53	23	IV	IV	0.76	2.29	3	O		A
5	2	32	102	137	III	III	0.94	2.28	5	O		S
0	1	13	64	52	IV	IV	0.76	2.28	4			A
25	4	40	43	145	IV	IV	0.91	2.26	4	O	O	A
0	1	17	50	68	III	III	0.66	2.23	4			A
0	1	15	67	40	IV	IV	0.68	2.23	4			A
5	1	25	121	20	III	III	0.85	2.19	3	O		A
0	1	22	23	34	IV	IV	0.75	2.17	4			A
0	1	18	63	70	III	III	0.67	2.16	4			A
0	1	15	18	97	III	III	0.73	2.16	4	O		A
35	3	90	152	19	IV	IV	0.81	2.15	4	O		A
0	1	63	64	33	IV	IV	0.60	2.13	4			A
0	1	22	79	129	IV	IV	0.74	2.11	3	O		A
35	3	4	90	47	III	III	0.96	2.10	4	O		A
0	1	15	64	37	III	III	0.58	2.09	4			A
0	2	33	105	34	III	III	0.73	2.09	4			A
5	1	79	80	13	IV	IV	0.75	2.08	4	O		A
0	1	16	75	113	IV	IV	0.70	2.08	4			A
55	2	30	34	119	IV	IV	0.69	2.07	3	O		A
0	1	18	19	53	IV	IV	0.60	2.07	4			A
0	3	1	52	66	III	III	0.70	2.07	3	O		A
0	1	19	206	69	IV	IV	0.53	2.06	4			A
55	2	81	84	47	IV	IV	0.71	2.06	4	O		A
65	2	28	29	31	IV	IV	0.65	2.05	4	O		A
5	2	82	150	13	III	III	0.74	2.04	4	O		A
0	1	56	58	87	IV	IV	0.55	2.04	5	O		S
0	1	15	16	82	III	III	0.66	2.03	4	O		A
0	1	17	18	38	III	III	0.58	2.03	4			A
0	1	56	117	30	IV	IV	0.55	2.00	4	O		A
65	2	83	154	11	IV	IV	0.58	1.94	4	O		B
0	1	24	76	46	IV	IV	0.55	1.79	4			B
0	1	16	66	32	IV	IV	0.51	1.79	4	O		B
0	1	120	121	57	IV	IV	0.58	1.73	4			B
35	1	55	152	14	III	III	0.55	1.73	4	O		B
0	1	119	120	31	IV	IV	0.56	1.68	4			B
0	1	22	85	23	IV	IV	0.55	1.67	4			B
65	2	28	83	42	IV	IV	0.53	1.67	4	O		B
0	2	104	217	41	IV	IV	0.54	1.66	4			B
0	2	105	217	14	IV	IV	0.54	1.66	4			B
25	2	39	151	23	III	III	0.43	1.63	4	O	O	B
65	4	45	154	147	IV	IV	0.50	1.60	5	O		A
0	2	31	86	21	III	III	0.55	1.42	5			B
55	2	28	30	62	IV	IV	0.44	1.30	4	O	O	B
0	3	1	91	28	III	III	0.65	1.20	3			B
0	1	92	93	68	V	V	0.67	0.86	5		O	C
0	1	213	214	118	V	V	0.62	0.76	4			C
0	2	38	109	81	V	V	0.85	0.71	5			C
55	1	74	160	106	V	V	0.70	0.67	4	O		C
0	1	71	215	62	V	V	0.55	0.66	3			C
0	4	44	228	173	V	V	0.54	0.62	4			C
0	1	65	66	94	V	V	0.68	0.61	4	O		C
40	4	42	223	181	V	V	0.63	0.55	3	O		C
40	4	40	223	129	V	V	0.52	0.46	3	O		C