

#### 4.4 Financial Planning (Refer to Chapter 8, Volume IV)

The financial viability for the implementation of the First Phase Programme is studied based on the estimated capital cost of M\$17,136,000 at 1979 price level (M\$22,873,000 at escalated price) and annual recurrent costs presented in Tables 4.6 and 4.7 respectively.

The availability of the various sources of funds for the required costs estimated as above are studied including internal generation revenues as well as external fundings. Another potential source of revenue for the project is studied to raise by charging for the sewerage facility use and relevant user's ability to pay for the sewerage services.

The foreign currency portion of the capital cost is normally assumed to be financed by the loans from the international lending agencies such as International Bank for Reconstruction and Development (IBRD), Asian Development Bank (ADB) or bilateral fund sources such as Overseas Economic Cooperation Fund (OECF), Japan. The local currency part of construction cost is assumed to be financed by the Federal Government. However, as the estimated foreign currency portion is significantly small equivalent to only 24 percent of total cost, alternative financial projections are attempted on the assumption that the above international lending agencies would not limit the loan to the foreign currency portion only but extent a loan to a part of local currency portion, when local procurement is done for those of foreign origin.

The condition for the loans of above lending agencies are assumed as follows based on the current lending practice.

1. International lending agency (IBRD or ADB)
  - Interest : 8 percent per annum
  - Repayment : 25 years including 5 years grace period
  
2. Bilateral lending agency (OECF)
  - Interest : 3.25 percent per annum
  - Repayment : 35 years including 5 years grace period



3. Federal government

Interest : 6 percent per annum

Repayment : 35 years including 5 years grace period

Based on the assumption made above, to establish the most feasible financial programme, nine sets of loan alternatives are developed and compared each other with detailed financial statements for every alternatives, so that it will require the least amount of annual contribution from MPKS, assuming that the project implementation is dictated mainly by the MPKS's financial capacity.

As the result of above comparative study of each alternative, the most favourable financing plan is 1) The project cost amounting to M\$7,998,000 is to be financed out of bilateral loan with annual interest of 3.25 percent per annum with 30 years repayment after 5 years grace period. 2) A part of local currency portion amounting to M\$11,998,000 is to be financed by Federal Government loan with 6 percent interest per annum and 30 years repayment after 5 years grace period. 3) Land acquisition cost amounting M\$2,877,000 is to be financed by Federal Government grant.

The sufficient revenues have to be raised for the satisfactory operation as well as maintenance of the sewerage system constructed. The policy to raise revenues for the public services should generally based on the principle that those who will receive benefits or convenience from such services should pay the charge or fees in accordance with quantity and quality of benefits received. After consideration on alternatives, it is recommended that sewerage charge is collected from the direct users of the system as surcharges on water consumptions of each household, and sewerage tax of 5 percent of the whole annual property value which MPKS is to impose in accordance with the Local Government Act and Street, Drainage and Building Act is considered since those who are not directly using facilities would also receive tangible or intangible benefits such as environmental beautification and land value increases.



On the basis of studies made on abilities and willingness to pay of the residents in the Study Area, sewerage charge is recommended approximately M\$0.17/m<sup>3</sup> for domestic waste rate and M\$0.30/m<sup>3</sup> for trade waste rate from 1984 to 1986 to be collected from all customers whenever public sewers are made available within 10 ft of customer's premises or connections are made. These rate are equivalent to 70 percent of existing water rate respectively. Such rate is recommended to increase to 90 percent of existing water bill from 1987 to meet the allowance for assumed escalated price, which is M\$0.223/m<sup>3</sup> and M\$0.386/m<sup>3</sup> for domestic and trade waste water respectively. Such increase of rate is assumed to be justifiable as the ability of the customers to pay would increase in accordance with general trend of increase of wage level as result of the continuing favourable economic development of the State and the Country.

The municipal fund allocation is assumed to be provided from general rates fund of MPKS to supplement to sewerage charge revenue. The amount of such revenue is assumed to meet the minimum requirements to enable the financial plan of each alternative to be viable. Tables from 4.8 to 4.10 are presented projected Income statement, Cash flow statement and Balance sheet from 1981 to 1991.



Table 4.8 Project Income Statement, 1981-1991

|                                  | 1981 | 1982 | 1983 | 1984  | 1985  | 1986  | 1987  | 1988  | 1989  | 1990  | 1991  |
|----------------------------------|------|------|------|-------|-------|-------|-------|-------|-------|-------|-------|
| (M\$1,000)                       |      |      |      |       |       |       |       |       |       |       |       |
| Operating Revenue                |      |      |      |       |       |       |       |       |       |       |       |
| Sewerage Charge                  | -    | -    | -    | 381   | 564   | 690   | 921   | 954   | 991   | 1,026 | 1,063 |
| General Tax (a)                  | -    | -    | -    | -     | -     | 886   | 974   | 1,072 | 1,179 | 1,297 | 1,427 |
| Municipal Fund Allocation        | 289  | 333  | 520  | 296   | 205   | 545   | 306   | 273   | 286   | 223   | 159   |
| Total Operating Revenue          | 289  | 333  | 520  | 677   | 769   | 2,121 | 2,201 | 2,299 | 2,456 | 2,456 | 2,649 |
| Operating Expenses               |      |      |      |       |       |       |       |       |       |       |       |
| Billing and Collection Fees: (b) | -    | -    | -    | 8     | 11    | 14    | 18    | 19    | 20    | 21    | 21    |
| Provision for Bad Debts : (c)    | -    | -    | -    | 4     | 6     | 7     | 9     | 10    | 10    | 10    | 11    |
| Payroll                          | 197  | 234  | 438  | 473   | 527   | 569   | 615   | 664   | 820   | 907   | 980   |
| Power                            | -    | -    | -    | 31    | 56    | 75    | 83    | 92    | 104   | 114   | 126   |
| Maintenance                      | -    | -    | 11   | 51    | 78    | 89    | 96    | 104   | 112   | 121   | 131   |
| Administration                   | 20   | 24   | 44   | 47    | 52    | 57    | 61    | 66    | 82    | 91    | 98    |
| Total Operating Expenses         | 217  | 258  | 493  | 614   | 730   | 811   | 882   | 955   | 1,148 | 1,264 | 1,367 |
| Net Operating Income             | 72   | 75   | 27   | 63    | 35    | 1,310 | 1,319 | 1,344 | 1,308 | 1,282 | 1,282 |
| Depreciation (d)                 | -    | -    | -    | 303   | 429   | 499   | 499   | 499   | 499   | 499   | 499   |
| Interest                         | -    | -    | -    | -     | -     | 976   | 956   | 944   | 924   | 904   | 892   |
| Net Income (Deficit)             | 72   | 75   | 27   | (240) | (394) | (165) | (136) | (99)  | (115) | (121) | (109) |

Note: (a) Estimated at 5% of "Property Value".

(c) Estimated at 1% of "Sewerage Charge".

(b) Estimated at 2% of "Sewerage Charge".

(d) Composite rate of 2.5% for "Assets in service" in the following table.





Table 4.9 Project Cash Flow Statement, 1981-1991

(M\$1,000)

|   | 1981         | 1982         | 1983         | 1984         | 1985         | 1986         | 1987         | 1988         | 1989         | 1990         | 1991         |
|---|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| <b>Source of Funds</b>                          |              |              |              |              |              |              |              |              |              |              |              |
| Net Operating Income                            | 72           | 75           | 27           | 63           | 35           | 1,310        | 1,319        | 1,344        | 1,308        | 1,282        | 1,282        |
| Increase in Account Payable                     | 18           | 4            | 19           | 9            | 9            | 7            | 5            | 6            | 16           | 10           | 8            |
| Decrease in Current Assets (less cash)          | -            | -            | -            | -            | -            | -            | -            | -            | -            | -            | -            |
| Foreign Loan                                    | 1,104        | 1,352        | 3,246        | 1,560        | 736          | -            | -            | -            | -            | -            | -            |
| Government Loan                                 | 382          | 3,719        | 3,322        | 2,580        | 1,955        | -            | -            | -            | -            | -            | -            |
| Government Contribution (Interest-free Advance) | 2,877        | -            | -            | -            | -            | -            | -            | -            | -            | -            | -            |
| <b>Total Source</b>                             | <b>4,453</b> | <b>5,150</b> | <b>6,614</b> | <b>4,212</b> | <b>2,775</b> | <b>1,317</b> | <b>1,324</b> | <b>1,350</b> | <b>1,324</b> | <b>1,292</b> | <b>1,290</b> |
| <b>Application of Funds</b>                     |              |              |              |              |              |              |              |              |              |              |              |
| Capital Expenditure                             | 4,363        | 5,071        | 6,568        | 4,140        | 2,731        | -            | -            | -            | -            | -            | -            |
| Interest  | -            | -            | -            | -            | -            | 256          | 248          | 248          | 240          | 232          | 232          |
| Foreign Loan                                    | -            | -            | -            | -            | -            | 720          | 708          | 696          | 684          | 672          | 660          |
| Government Loan                                 | -            | -            | -            | -            | -            | -            | -            | -            | -            | -            | -            |
| Amortization of Principal                       | -            | -            | -            | -            | -            | 160          | 168          | 168          | 176          | 184          | 184          |
| Foreign Loan                                    | -            | -            | -            | -            | -            | 144          | 156          | 168          | 180          | 192          | 204          |
| Government Loan                                 | -            | -            | -            | -            | -            | -            | -            | -            | -            | -            | -            |
| Total Dept Service                              | -            | -            | -            | -            | -            | 13           | 20           | 5            | 6            | 6            | 5            |
| Increase in Current Assets (Less cash)          | 4            | 1            | 5            | 34           | 17           | -            | -            | -            | -            | -            | -            |
| Decrease in Current Liabilities                 | -            | -            | -            | -            | -            | -            | -            | -            | -            | -            | -            |
| <b>Total Applications</b>                       | <b>4,367</b> | <b>5,072</b> | <b>6,573</b> | <b>4,174</b> | <b>2,748</b> | <b>1,293</b> | <b>1,300</b> | <b>1,285</b> | <b>1,286</b> | <b>1,286</b> | <b>1,286</b> |
| <b>Net Cash Increase (Decrease)</b>             | <b>86</b>    | <b>78</b>    | <b>41</b>    | <b>38</b>    | <b>27</b>    | <b>24</b>    | <b>24</b>    | <b>65</b>    | <b>38</b>    | <b>35</b>    | <b>34</b>    |
| <b>Cash Available at End of Year (a)</b>        | <b>86</b>    | <b>164</b>   | <b>205</b>   | <b>243</b>   | <b>270</b>   | <b>294</b>   | <b>318</b>   | <b>383</b>   | <b>421</b>   | <b>456</b>   | <b>490</b>   |

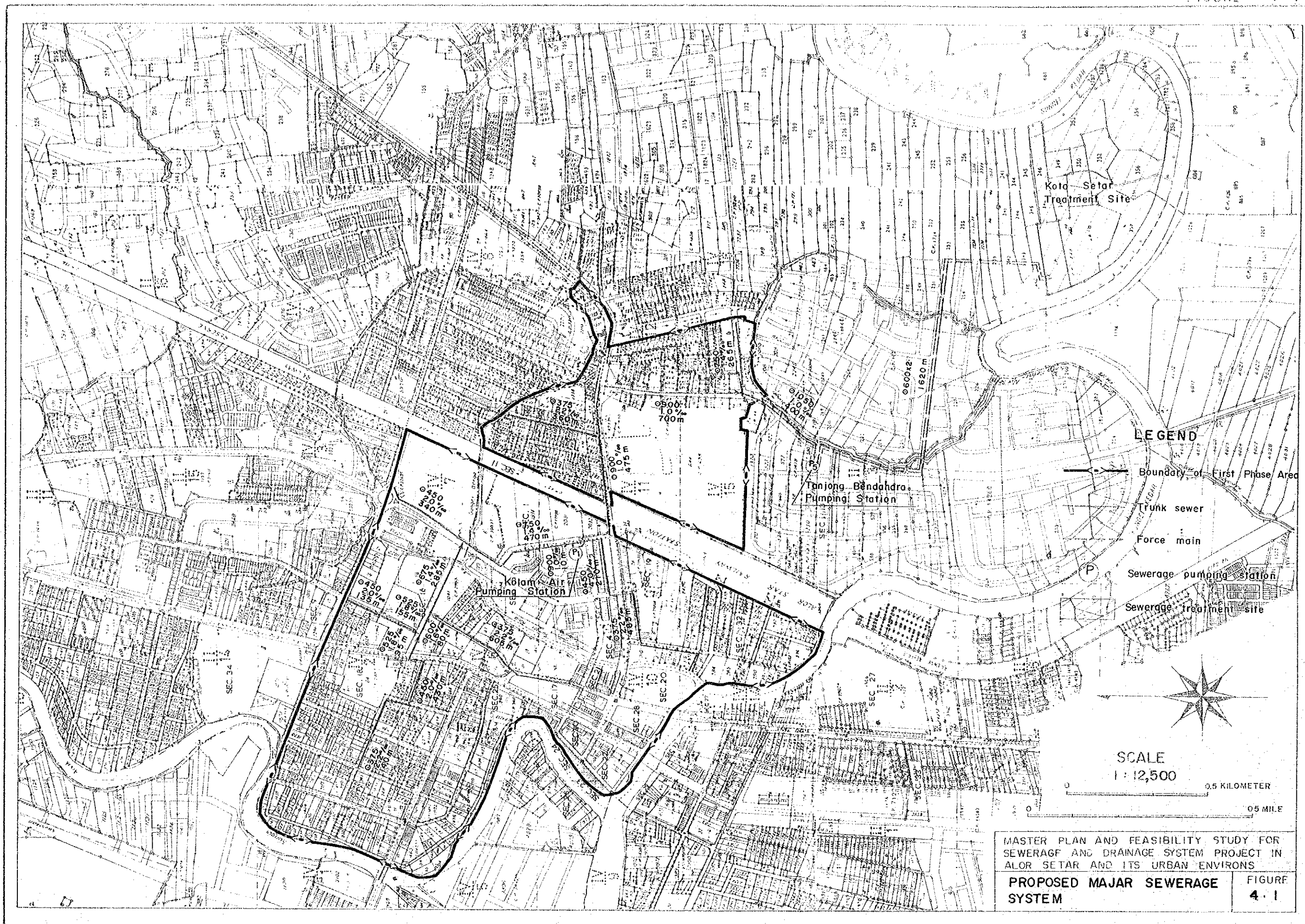
Note: (a) Estimated at 1/3 of "Operating Expenses" in the previous table.



Table 4.10 Project Balance Sheet, 1981-1991

|                                 | 1981  | 1982  | 1983   | 1984   | 1985   | 1986   | 1987   | 1988   | 1989   | 1990    | 1991    |
|---------------------------------|-------|-------|--------|--------|--------|--------|--------|--------|--------|---------|---------|
| (M\$1,000)                      |       |       |        |        |        |        |        |        |        |         |         |
| <b>Assets</b>                   |       |       |        |        |        |        |        |        |        |         |         |
| <b>Fixed Assets</b>             |       |       |        |        |        |        |        |        |        |         |         |
| Land                            | 2,877 | 2,877 | 2,877  | 2,877  | 2,877  | 2,877  | 2,877  | 2,877  | 2,877  | 2,877   | 2,877   |
| Utility Plant in Service        | -     | -     | -      | 13,125 | 17,265 | 19,996 | 19,996 | 19,996 | 19,996 | 19,996  | 19,996  |
| Less Accumulative Depreciation  | -     | -     | -      | 303    | 732    | 1,231  | 1,730  | 2,229  | 2,728  | 3,227   | 3,726   |
| Net Fixed Assets in Service     | -     | -     | -      | 15,699 | 19,410 | 21,642 | 21,143 | 20,644 | 20,145 | 19,646  | 19,147  |
| Construction in Progress        | 1,486 | 6,557 | 13,216 | 4,140  | 2,731  | -      | -      | -      | -      | -       | -       |
| Total Fixed Assets              | 4,363 | 9,437 | 16,002 | 19,839 | 22,141 | 21,642 | 21,143 | 20,644 | 20,145 | 19,646  | 19,147  |
| <b>Current Assets</b>           |       |       |        |        |        |        |        |        |        |         |         |
| Cash                            | 86    | 164   | 205    | 243    | 270    | 294    | 318    | 383    | 421    | 456     | 490     |
| Account Receivable (a)          | -     | -     | -      | 32     | 47     | 58     | 77     | 80     | 83     | 86      | 89      |
| Inventory (b)                   | 4     | 5     | 10     | 12     | 14     | 16     | 17     | 19     | 22     | 25      | 27      |
| Total Current Assets            | 90    | 169   | 215    | 287    | 331    | 368    | 412    | 482    | 526    | 567     | 606     |
| Total Assets                    | 4,453 | 9,603 | 16,217 | 20,216 | 22,472 | 22,010 | 21,555 | 21,126 | 20,671 | 20,213  | 19,753  |
| <b>Liabilities and Equity</b>   |       |       |        |        |        |        |        |        |        |         |         |
| Long Term Debt                  |       |       |        |        |        |        |        |        |        |         |         |
| Foreign Loan                    | 1,104 | 2,456 | 5,702  | 7,262  | 7,838  | 7,670  | 7,502  | 7,326  | 7,142  | 6,958   | 6,766   |
| Government Loan                 | 382   | 4,101 | 7,423  | 10,003 | 11,854 | 11,698 | 11,530 | 11,350 | 11,158 | 10,954  | 10,738  |
| Total Long Term Debt            | 1,486 | 6,557 | 13,125 | 17,265 | 19,692 | 19,368 | 19,032 | 18,676 | 18,300 | 17,912  | 17,504  |
| Current Liabilities             |       |       |        |        |        |        |        |        |        |         |         |
| Accounts Payable (c)            | 18    | 22    | 41     | 50     | 59     | 66     | 71     | 77     | 93     | 103     | 111     |
| Current Debt Maturities         | -     | -     | -      | -      | 304    | 324    | 336    | 356    | 376    | 388     | 408     |
| Total Current Liabilities       | 18    | 22    | 41     | 50     | 363    | 390    | 407    | 433    | 469    | 491     | 519     |
| Equity                          |       |       |        |        |        |        |        |        |        |         |         |
| Government Capital Contribution | 2,877 | 2,877 | 2,877  | 2,877  | 2,877  | 2,877  | 2,877  | 2,877  | 2,877  | 2,877   | 2,877   |
| Retained Earnings               | 72    | 147   | 174    | (66)   | (460)  | (625)  | (761)  | (860)  | (975)  | (1,096) | (1,025) |
| Total Equity                    | 2,949 | 3,024 | 3,051  | 2,811  | 2,417  | 2,252  | 2,116  | 2,017  | 1,902  | 1,781   | 1,672   |
| Total Liabilities and Equity    | 4,453 | 9,603 | 16,217 | 20,126 | 22,472 | 22,010 | 21,555 | 21,126 | 20,671 | 20,213  | 19,753  |

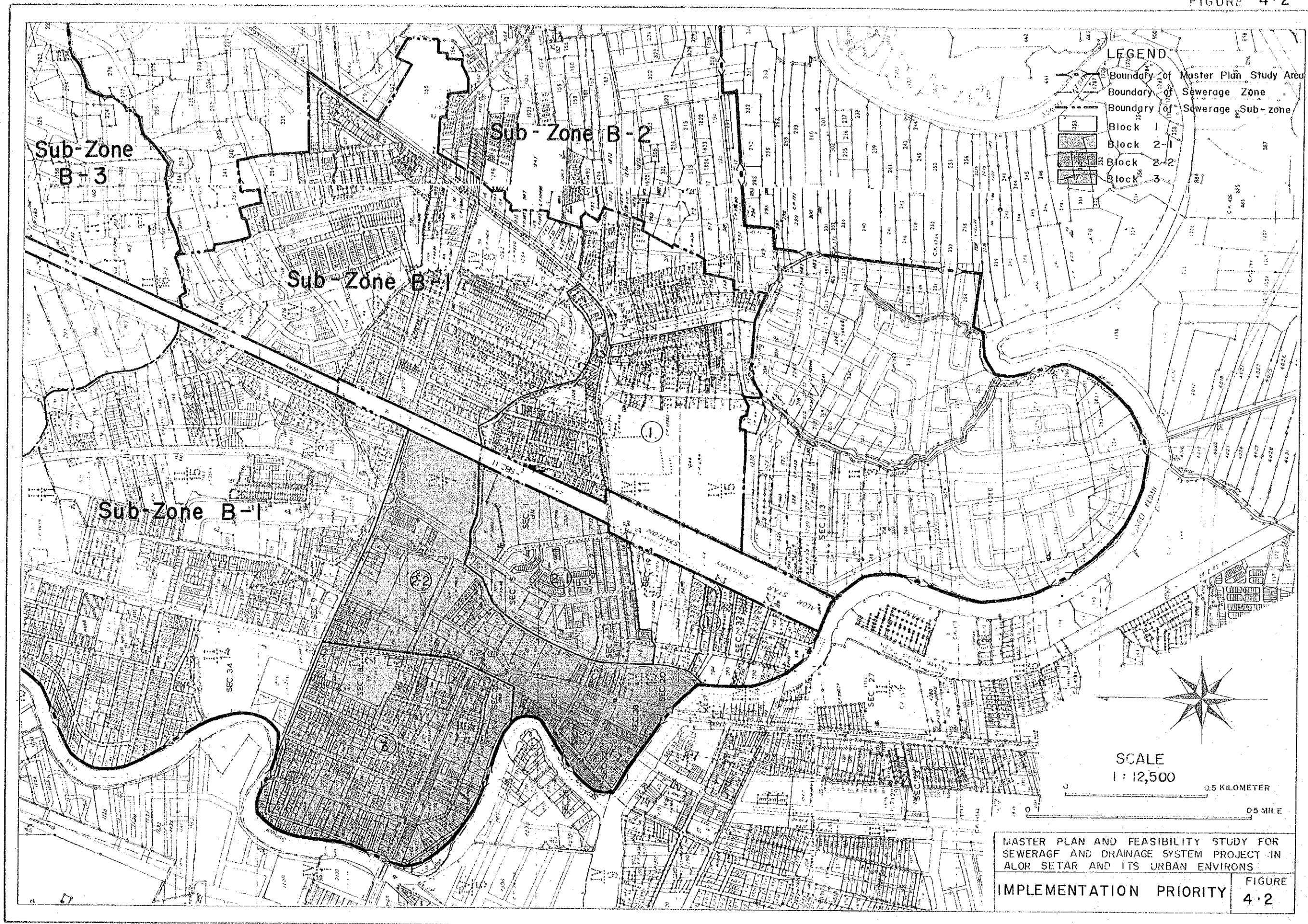
Note: (a) : Estimated at 1/12 "Sewerage Charges" in the previous table.  
 (b) : Estimated at 2% of "Operating Expenses" in the previous table.  
 (c) : Estimated at 1/12 of "Operating Expenses" in the previous table.



MASTER PLAN AND FEASIBILITY STUDY FOR SEWERAGE AND DRAINAGE SYSTEM PROJECT IN ALOR SETAR AND ITS URBAN ENVIRONS

**PROPOSED MAJAR SEWERAGE SYSTEM** **FIGURE 4.1**

FIGURE 4.2





PART V  
DRAINAGE FEASIBILITY STUDY

5. Drainage Feasibility Study

Most of the Study Area, which is indential to that for Sewerage Feasibility Study, different from the area for Drainage Master Plan, has been already urbanized as residential and commercial areas. This urbanization would be further advanced, according to the development plan prepared by STCP. The development within the tributary outside the Study Area also have been undertaken for residential and commercial purposes.

The ground elevation of the Study Area is generally low ranging from 2.1 m (7 ft) to 1.4 m (4.5 ft), especially the residential area along Jl. Telok Wan Jah at the upstream of the Sg. Raja, is flat in low-lying with an average of 1.5 m (5 ft) above MSWL.

The existing drainage system in the Study Area consists of two main watercourses namely the Sg. Raja and Sg. Derga, and various type of smaller drains. These main drains are basically natural streams which are earth channel with various width and depth, and are heavily silted with about 1 meter or more in depth. These drains have capacities from 2 m<sup>3</sup>/s at upstream and 12 m<sup>3</sup>/s at downstream, but these are not sufficient to cater for the surface runoff, even the 1-year storm frequency occurred under the present ground condition. The network of smaller drains throughout the built-up area consists of either U-shape or rectangular section of open channel, and although these smaller drains have generally been working well so far, some of them especially earth drains are insufficient to accommodate the surface runoff under the present condition.





## 5.1 Basic Considerations

In accordance with the study in the Master Plan prepared by SDID, 1-year river flood level resulted from the hydrological analysis of river flood flow on the basis of the statistical data is applied as the basis for the design of urban drainage system. This river water level as applied by 1-year river flood level is 1.71 m (5.6 ft) at the confluence of the two river, namely the Sg. Kedah and Sg. Anak Bukit. Further, the 100-year frequency river flood flows are also considered and applied for the purpose of checking the trunk drainage system together with the bund alignment, same as the recommendation made in the Master Plan. This water level applied at the confluence of two rivers referred above is 2.23 m (7.3 ft).

The design work of the drainage facilities proposed is basically in accordance with that recommended in DID's Planning and Design Procedure No. 1 "Urban Drainage Design Standards and Procedures for Peninsular Malaysia", and Master Plan proposed by SDID.



## 5.2 Proposed First Phase Programme

The proposed First Phase Programme selected among three most feasible alternatives follows the concept to satisfy a minimum level of work required to mitigate the existing flood problems by constructing the trunk and secondary drains, and by protecting the low-lying area from flooding of river water by provision of embankment and installation of gates, as shown in Table 5.1.

The proposed drainage facilities include trunk and secondary drains, embankment and other related facilities. The proposed route of the trunk drain is basically the same as that of the existing water courses of the Sg. Raja and Sg. Derga. The type of this drain is rubble wall channel with mortar lining using wire nets, taking into account the advantage on hydraulic, economic and esthetic points of view. (Refer to Figure 5.1, Volume V)

To protect the whole Study Area from backing up of the river water, the outlet gates are proposed to be installed at the outlet of trunk and secondary drains. Further, for protection from river flooding especially low-lying area along the Sg. Kedah, embankment is proposed from Jl. Raja to railway along the Sg. Kedah.

In the area not served by trunk drain, adequate secondary drains necessary for the immediate need are proposed. The networks proposed for the secondary drain which shall serve per area of approximately 4 ha (10 acres) is basically in accordance with the existing network system identified based on the findings of the survey carried out during the course of the field work.



Table 5.1 Proposed Implementation Programme

| Item                                     | 1981 | 1982                      | 1983                            | 1984                           | 1985                         |
|--|------|---------------------------|---------------------------------|--------------------------------|------------------------------|
| Engineering Design                       | R20  |                           |                                 |                                |                              |
| Construction of Trunk Drain              |      | R19, R18, R17<br>R16, R15 | R14, R13                        | R11, R10, R9<br>R8, R7, R6, R5 | R4, R3, R2, R1               |
| Construction of Secondary Drain          |      |                           | R14-1                           |                                | R26                          |
| Reconstruction of Bridges                |      |                           | R14                             | R5                             | R1                           |
| Construction of box culvert              |      |                           |                                 |                                | R27, R23                     |
| Installation of gates at outlet of drain | R20  |                           |                                 |                                | R28, L6                      |
| Construction of embankment               |      |                           | Land Acquisition for embankment |                                | Between J1. Raja and railway |



### 5.3 Disbursement Schedule

The cost required for the proposed implementation programme over the five years from 1981 through 1985 is to be approximately M\$4.4 million at 1979 price level, M\$6.1 million at escalation price with 8 percent annum escalation factor from 1979 price level of construction works, and M\$0.2 million of operation and maintenance works for the same period, with those facilities of trunk and secondary drains, embankment and other related facilities excluding the floodway, pumping station and reservoir. These cost referred above are presented in Table 5.2 and 5.3 respectively, and estimated annual disbursement at escalated prices are presented in Table 5.4.





Table 5.2 Project Costs Estimates at 1979 Price (Escalated Price) (a)

| (M\$1,000) |               |
|------------|---------------|
| Year       | Project Costs |
| 1981       | 721 ( 841)    |
| 1982       | 817 (1,029)   |
| 1983       | 862 (1,172)   |
| 1984       | 930 (1,366)   |
| 1985       | 977 (1,550)   |
| Total*     | 4,307 (5,958) |

(a): (1) Figures in parentheses are prices escalated at 8% per annum from 1979 price level.

(2) \* includes costs for embankment, contingency allowance, engineering fee and acquisition.

Table 5.3 Maintenance Costs at 1979 Price (Escalated Price) (a)

| (M\$1,000) |                   |       |
|------------|-------------------|-------|
| Year       | Maintenance Costs |       |
| 1981       | 15                | (17)  |
| 1982       | 22                | (28)  |
| 1983       | 40                | (54)  |
| 1984       | 50                | (73)  |
| 1985       | 58                | (92)  |
| 1986       | 65                | (112) |
| 1987       | 84                | (156) |
| 1988       | 84                | (168) |
| 1989       | 84                | (180) |
| 1990       | 84                | (196) |
| 1991       | 84                | (213) |

(a): Figures in parentheses are prices escalated at 8% per annum from 1979 price level.



Table 5.4 Estimated Annual Disbursement  
at escalated price

| (M\$1,000) |              |             |       |
|------------|--------------|-------------|-------|
| Year       | Construction | Maintenance | Total |
| 1981       | 841          | 17          | 858   |
| 1982       | 1,029        | 28          | 1,057 |
| 1983       | 1,172        | 54          | 1,226 |
| 1984       | 1,366        | 73          | 1,439 |
| 1985       | 1,550        | 92          | 1,642 |
| 1986       | -            | 112         | 112   |
| 1987       | -            | 156         | 156   |
| 1988       | -            | 168         | 168   |
| 1989       | -            | 180         | 180   |
| 1990       | -            | 196         | 196   |
| 1991       | -            | 213         | 213   |

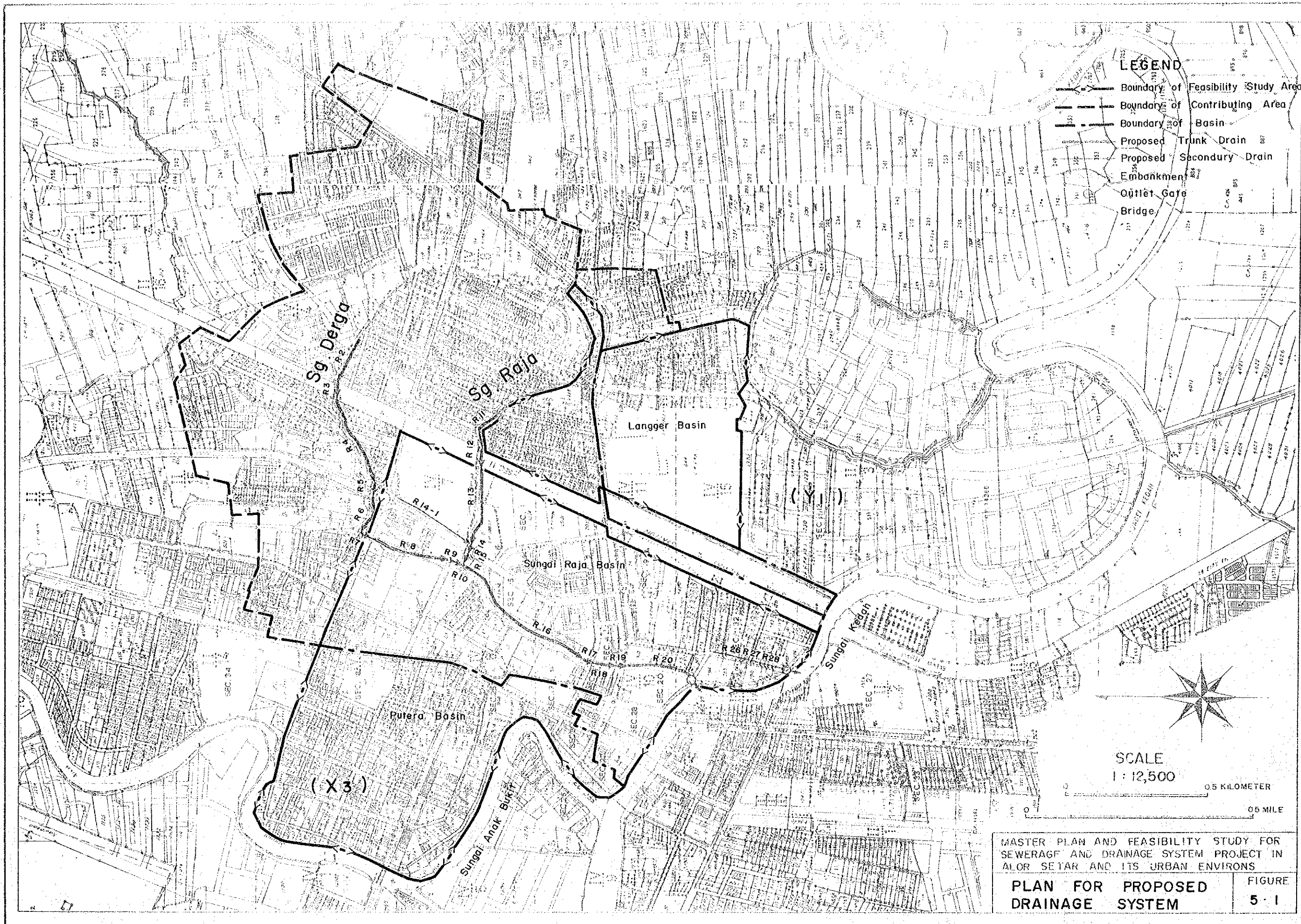


#### 5.4 Financing Consideration

As described in the preceding paragraph M\$6.1 million is required to implement the proposed drainage system project and the substantial portion of the construction cost is related to the trunk drains equivalent to approximately 80 percent of the total cost. After careful consideration, MPKS is to be an executing agency for the project implementation as proposed in "Institutional Study Report" (Volume VI). It may therefore be necessary for MPKS to ensure the required fund and establish an annual disbursement programme prior to the project implementation.

In the mean time, it is noted in the annual report of State Budget for 1979 that State Government received subsidy amounting to M\$13 million from the Federal Government and approximately M\$4 million was allocated to State Government agency of DID for its activities. So far as MPKS will undertake drainage activities, arrangement should be made that MPKS will receive certain amount of subsidy from the Federal Government in order to meet required construction activities. It is also recommended that cooperation should be established between the State Government and MPKS to prepare the cost estimation for drainage programme and to submit to the Federal Treasury for the Federal subsidy to finance the project in a form of annual allocation during five years in accordance with disbursement programme as shown in Table 5.2.

FIGURE 5-1



- LEGEND**
- Boundary of Feasibility Study Area
  - - - Boundary of Contributing Area
  - - - Boundary of Basin
  - Proposed Trunk Drain
  - - - Proposed Secondary Drain
  - Embankment
  - Outlet Gate
  - Bridge

SCALE  
1 : 12,500

0.5 KILOMETER

0.5 MILE

MASTER PLAN AND FEASIBILITY STUDY FOR SEWERAGE AND DRAINAGE SYSTEM PROJECT IN ALOR SETAR AND ITS URBAN ENVIRONS

**PLAN FOR PROPOSED DRAINAGE SYSTEM**

FIGURE 5-1



PART VI  
INSTITUTIONAL STUDY

6. Institutional Study

The studies are performed on institutional and administrative arrangement for the proposed sewerage and drainage system at Alor Setar and its urban environs, Kedah State aiming at the creation of a sound and viable local institution in the Project Area to deal with and execute sewerage and drainage system construction and operation in the immediate and long term period up to the year 2000.

For the early implementation of the Project a practical and realistic institutional arrangement is recommended by mobilizing the existing agencies' functions and personnel with emphasis on gradual organizational development for the subsequent stages. In this connection existing various agencies at all levels more or less related to the activities of the sewerage and drainage have been identified through investigation and discussions with officials concerned.

The studies contain recommended institutional arrangement together with the organizational structure for a newly proposed institution in broad terms with the required staffing schedule, together with reviews on existing legal provisions which would provide supporting basis for implementation of sewerage and drainage administration.



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6.1 Studies and Recommendation for Sewerage (Refer to Section 1, Chapter 2 Volume VI)

(1) The existing activities of various government agencies at all levels related to sewerage system have been looked into to substantiate the data by which a potential executive institution for the project can be identified. It is found that several government agencies have been found to be more or less related to the services for the improvement of sanitary and health as well as environmental control in the community in Federal, state and Local Government levels as listed below including an authority which deals with rural agricultural development:

Federal Government Level

1. Economic Planning Unit (EPU) under Prime Minister's Office
2. Environmental Health and Engineering Unit (EHEU) under the Ministry of Health
3. Drainage and Irrigation Department (DID) under the Ministry of Agriculture and Fisheries
4. Ministry of Local Government
5. Department of Environment, Ministry of Science, Technology and Environment
6. Public Works Department (Federal JKR) under the Ministry of Works and Utilities in Federal Government

State Government Level (Kedah State)

1. State Economic Planning Unit (SEPU)
2. State Medical and Health Services Department
3. State Town and Country Planning (STCP)
4. State Public Works Department (JKR)
5. State Drainage and Irrigation Department (SDID)
6. State Economic Department Corporation (SEDC)
7. Muda Agricultural Development Authority (MADA)

Local Government Level

1. Majlis Perbandaran Kota Setar (MPKS)  
(Municipal Council of Kota Setar)



(2) Four feasible alternatives are considered. They are:

- Alternative 1. Creation of a new sewerage autonomous statutory body by the State Government
- Alternative 2. Expansion of the Water Supply Division of State Public Works Department to include the sewerage service function
- Alternative 3. Expansion of the existing function of MPKS to include sewerage service function
- Alternative 4. Creation of Joint Committee with representatives from JKR, SDID and Health Department and MPKS

After analyzing and balancing advantage and disadvantage of the four alternatives, Alternative 3 is recommended as the most appropriate alternative.

(3) The following new functional units recommended to be set up in the existing Engineering Division of MPKS based on the selected Alternative 3 as shown in Table 6.1.

- 1. Operation and maintenance
- 2. Design
- 3. Construction
- 4. Laboratory

The staffing schedule for the newly required functions were estimated at the end of every five years up to the year 2000 as guideline for executing institution of MPKS to recruit the personnel.

| <u>1981</u> | <u>1982</u> | <u>1983</u> | <u>1984</u> | <u>1985</u> | <u>1986</u> | <u>1987</u> | <u>1988</u> | <u>1989</u> | <u>1990</u> | <u>1995</u> | <u>2000</u> |
|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| 15          | 15          | 34          | 34          | 35          | 35          | 35          | 35          | 39          | 40          | 45          | 50          |

The newly expanded Engineering Division should coordinate closely with the Finance and Health Division of MPKS. It is suggested that a separate accounting system exclusively for sewerage system operation be arranged in Finance Division to perform financial function properly for sewerage activities separated from others.



Preferably the new division should take over the sanitary functions from the Health Division by stage over a period of say, 2 years. This gradual take-over will not pose a sudden burden on the Engineering Division and will make the task easier.

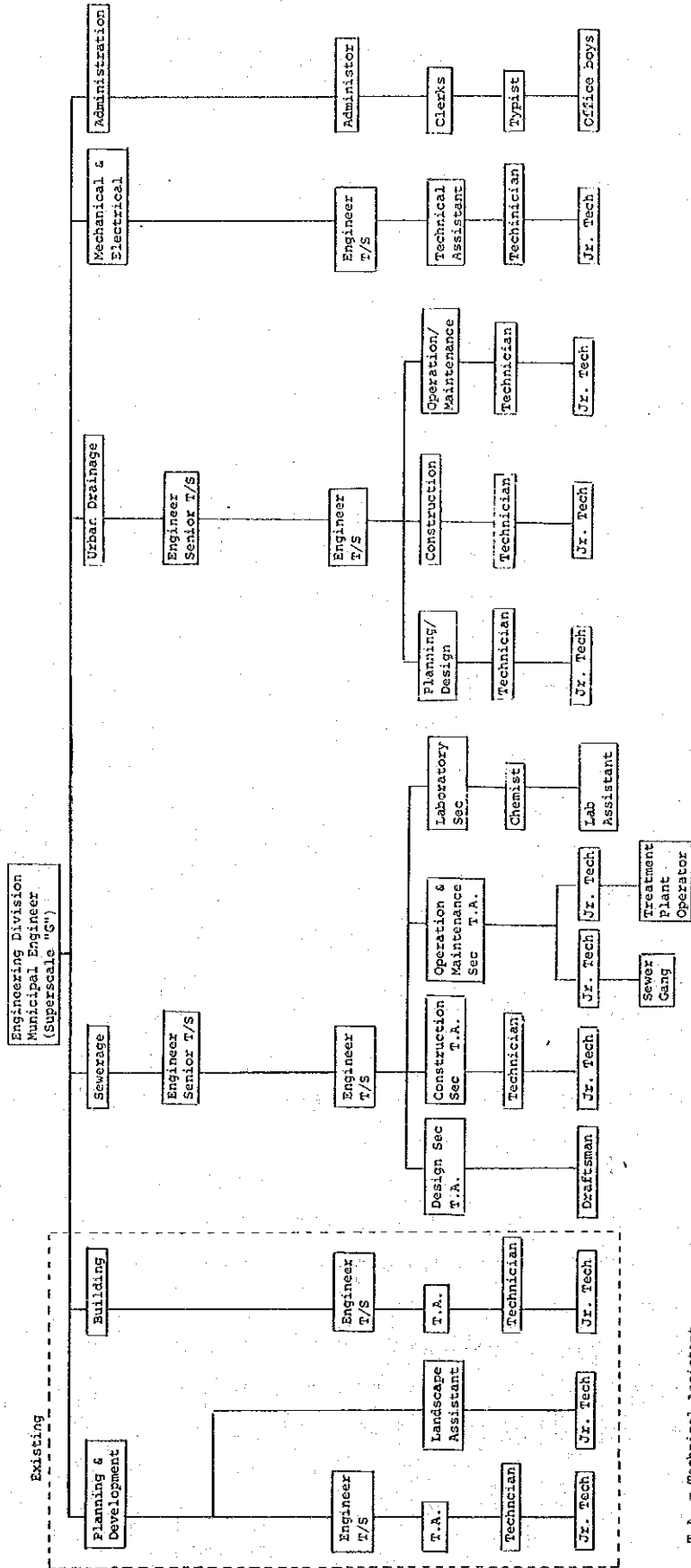
(5) Following regulations pertinent to sewerage services were reviewed in terms of their executive and financial power.

- \* Local Government Act, 1976
- \* The Street, Drainage and Building Act, 133, 1974
- \* Drainage, Sanitation and Sanitary Plumbing By-Laws, 1976
- \* Town and Country Planning Act, 1976
- \* The Environmental Quality Act, 1974
- \* Kota Setar Municipal Council Anti-Litter By-Laws, 1979

The provisions of the existing regulations as above, especially those of The Street, Drainage and Building Act, have been considered satisfactory to legally support the implementation of the proposed project and no additional legislation would be needed except certain supplementary provision by way of by-laws/regulations. (Refer to Section 1, Chapter 3, Volume VI)



Figure 6.1 Proposed Expansion of Engineering Division



T.A. = Technical Assistant  
 Jr. Tech = Junior Technician





6.2 Studies and Recommendation for Drainage (Refer to Section 2, Chapter 2, Volume VI)

(1) The institutional arrangement for the drainage system project has been studied in a similar approach, in principle, employed for the sewerage system project.

Among the existing agencies reviewed for the sewerage system project the following agencies specifically related to the drainage activities in the project area were further reviewed. Such agencies are:

1. Drainage and Irrigation Department (DID), Federal Government
2. Drainage and Irrigation Department (SDID), State Government of Kedah
3. Majlis Perbandaran Kota Setar (MPKS)
4. Public Works Department, State Government of Kedah (JKR)
5. Muda Agricultural Development Authority (MADA)

After reviewing the present activities practiced by above agencies SDID and MPKS are considered to be directly involved in the prepared drainage project.

(2) Three alternatives are considered as follows:

- Alternative 1. SDID undertakes overall responsibility for the construction and operation/maintenance of the drainage system.
- Alternative 2. MPKS undertakes overall responsibility for the construction and operation/maintenance of the drainage system.
- Alternative 3. SDID undertakes the construction of all drainage system proposed in the Project, while MPKS is responsible for the maintenance of the secondary and infrastructural drains and SDID undertake responsibility for the trunk drains maintenance in compliance with present practice.



Taking into the recent intention of the Federal Government that the local government should be responsible for sewerage and drainage undertakings Alternative 2 is recommended as appropriate to meet the immediate need for the organizational arrangement required for the implementation of the project.

(3) In accordance with the recommended alternative as above, MPKS is recommended to provided functional units responsible for planning/ designing as well as construction and to expand the sewer unit in the sewerage & drainage department proposed for the sewerage system project recruiting personnel to be required for the maintenance subrequest to the completion of drainage system construction.

(4) Following regulations were reviewed in addition to those regulation reviewed for sewerage system project.

- \* The drainage Works Ordinance, 1954
- \* The Irrigation Areas Ordinance, 1953
- \* Waters Enactment No. 129 KEDAH, 1960

The provisions of the existing regulation reviewed for drainage works are found to meet the legislative requirement, when gazetted for MPKS as proposed to undertake the construction and maintenance of the drainage system respectively. (Refer to Section 2, Chapter 3, Volume VI)



ANNEX 1  
PROJECT ORGANIZATION FOR STUDY



The members of the Steering and Technical Committees of the Government of Malaysia, the Japanese Supervisory Committee and Study Team of the Consultants throughout the overall period of the project are as follows:

1. Steering Committee, Government of Malaysia

|  |   |
|--|---|
| Dato' Haji Radzi Bin Bassir Dsok,<br>Smk, Amn, Bck | State Government, Kedah                     |
| Mr. Bashah bin Nordin                              | Economic Planning Unit                      |
| Ms. Rosmah Hj. Jentra                              | Economic Planning Unit                      |
| Mr. A. Sekarajasekaran                             | Ministry of Health                          |
| Mr. Khoo Soo Hock                                  | Drainage and Irrigation Dept.               |
| Mr. Mohd Said bin Abdul Kadir                      | Ministry of Housing and Local<br>Government |
| Y.B. Dato' James Ponnudurai                        | Public Works Dept., Kedah                   |
| Y.B. Dato' Ng Chow Choon                           | Drainage and Irrigation Dept.,<br>Kedah     |
| Mr. Ahmad bin Abdullah                             | State Economic Planning Unit, Kedah         |
| Ms. Latifah bt. Hj. Mohd Yatim                     | Town and Country Planning Dept.,<br>Kedah   |
| Mr. Nor Aman bin Haji Raffii                       | Municipal Council Kota Setar, Kedah         |
| Mr. Mohd Safee bin Ishak                           | Municipal Council Kota Setar, Kedah         |

Mr. Bashah bin Nordin or Dato' Haji Radzi Bin Bassir serves as a Chairman of the Committee depending upon the venue of meeting to be held either in Alor Setar or in Kuala Lumpur.

2. Technical Committes, Government of Malaysia

|                                |  |
|--------------------------------|--|
| Mr. A. Sekarajasekaran         | Ministry of Health                     |
| Mr. Ahmad bin Abdullah         | State Economic Planning Unit, Kedah    |
| Y.B. Dato' Ng Chow Choon       | Drainage and Irrigation Dept., Kedah   |
| Y.B. Dato' James Ponnudurai    | Public Works Dept., Kedah              |
| Ms. Latifah bt. Hj. Mohd Yatim | Town and Country Planning Dept., Kedah |
| Dr. R.G. Pillay                | Health Dept., Kedah                    |
| Mr. K. Rishyakaran             | Health Dept., Kedah                    |





Mr. Nor Aman bin Haji Raffii      Municipal Council Kota Setar, Kedah  
Mr. Mohd Safee bin Ishak      Municipal Council Kota Setar, Kedah

Mr. A. Sekarajasekaran serves as a Chairman of the Committee.

3. Supervisory Committee, Government of Japan

Dr. Mamoru Kashiwaya      Director, Research and Technology  
Development Division, Japan Sewage  
Works Agency  
Mr. Shigeru Ando      Head, Sewage Works Section, Water  
Quality Control Division, Ministry  
of Construction  
Mr. Yukio Nakagawa      Deputy Director, Planning Division,  
Japan Sewage Works Agency  
Mr. Akira Kato      Deputy Director, Flood Protection  
Division, River Bureau, Ministry  
of Construction  
Mr. Shigetaro Yamamoto      Deputy Director, Research and  
Statistic Division, Planning  
Bureau, Ministry of Construction  
Mr. Taigo Matsui      Special Assistant to Director of Plann-  
ing Department, Japan Sewage Works  
Agency.

Dr. M. Kashiwaya serves as a Chairman of the Committee.

4. Nihon Sudio Consultants (NSC)

Mr. Akira Saita      Project Manager  
Mr. Takeshi Ueno      Co-Project Manager,  
Site Representative of NSC  
Mr. Takeshi Tsutsumi      Engineering Advisor  
Mr. Shohei Sata      Engineering Advisor  
Mr. Ikuo Sugawara      Senior Engineer  
Mr. Katsuji Shimizu      Sanitary Engineer  
Mr. Tetsuo Horikawa      Civil Engineer  
Mr. Yoshihiro Yamazaki      Sanitary Engineer  
Mr. Kazuhiro Asada      Sanitary Engineer  
Mr. Masahito Onogi      Civil Engineer  
Mr. Shunji Etoh      Chemical Engineer



|                       |                   |
|-----------------------|-------------------|
| Mr. Osamu Suda        | Chemical Engineer |
| Mr. Mitsugu Takai     | Chemical Engineer |
| Mr. Hiromichi Yuasa   | Economist         |
| Mr. Yoshio Mitsuhashi | Economist         |

Mr. A. Saita, Project Manager is responsible for overall operation of the project throughout the contract period, and Mr. T. Ueno, Co-Project Manager, serving as Site Representative of NSC, supervise entire work throughout the period of the project.

Messrs. T. Tsutsumi and S. Sata are some of the senior engineer for serving the duration of project, as overall technical advisor to the team activities, and also participated partially during the period of field works.



ANNEX 2

GLOSSARY (Definitions of Terms)



\* Activated Sludge Process

A process for achieving biological stabilization of sewage based on use of activated sludge generated under aerobic conditions maintained by included aeration in a reaction chamber, with the effluent subsequently settled and part of the sludge returned to the reaction chamber.

\* Aeration

The bringing about of intimate contact between air and a liquid by one or more of the following methods: (a) spraying the liquid in the air, (b) bubbling air through the liquid, (c) agitating the liquid to promote surface absorption of air.

\* Aerated Lagoon

A natural or artificial wastewater treatment pond in which mechanical or diffused-air aeration is used to supplement the oxygen supply.

\* Aerobic

Requiring, or not destroyed by, the presence of free elemental oxygen.

\* Aerobic Bacteria

Bacteria that require free elemental oxygen for their growth.

\* Benefit-Cost Ratio

A theoretical economic concept, usually expressed by relating the present value of the stream of capital costs and annual expenses of the project.

\* Biochemical Oxygen Demand (BOD)

Abbreviation for biochemical oxygen demand. The quantity of oxygen used in the biochemical oxidation of organic matter in specified time, at a specified temperature, and under specified conditions.

\* Box Culvert

A culvert with a rectangular cross section.





\* Branch Sewer

A sewer which receives wastewater from a relatively small area, and discharges into a main sewer serving more than one branch-sewer area.

\* Coefficient

A numerical quantity, determined by experimental or analytical methods, interposed in a formula which express the relationship between two or more variables to include the effect of special conditions or to correct a theoretical relationship to one found by experiment or actual practice.

\* Chlorination

The application of chlorine to water or wastewater, generally for the purpose of disinfection, but frequently for accomplishing other biological or chemical results.

\* Coliforms

An important parameter for assessing the level of pollution in receiving waters, based on measuring the concentration of coliform bacteria, which is a rough index of the probable level of contamination by human excreta.

\* Collecting System

A system of sewers and appurtenances for the collection, transportation, and pumping of sewage and industrial wastes.

\* Combined Sewer

A sewer receiving both surface runoff and sanitary and/or industrial wastewater.

\* Culvert

A closed conduit for the free passage of surface drainage water under a high-way, railroad, canal, or other embankment.

\* Demographic Characteristics

The vital statistics of population, such as births, deaths, marriages, rate of growth, age distribution, literacy and levels of education, skills and/or income.



\* Depreciation

The amount which must be charged against profits each year in a series which will equal the original purchase price of a given asset at the end of its useful life expectancy.

\* Discount Rate

The compound rate of interest which measure the difference between two values separated by one or more successive periods of time. The rate is applied to the ultimate value to determine the present value of the series at any prior point in time.

\* Design Rainfall

The rainfall estimate corresponding to an enveloping depth - duration curve for the selected frequency, often referred to as the "Design Storm".

\* Discharge

As applied to a stream or conduit, the rate of flow, or volume of water flowing in the stream or conduit at a given place and within a given period of time.

\* Dissolved Oxygen

The oxygen dissolved in water, wastewater, or other liquid, usually expressed in milligrams per liter, parts per million, or percent of saturation. Abbreviated - Do.

\* Domestic Wastewater

Wastewater derived principally from dwellings, business buildings, institutions and the like. It may or may not contain ground water, surface water or storm water. Also called sanitary sewage.

\* Drainage Basin

An area from which surface runoff is carried away by a single drainage system. Also called catchment area, watershed, drainage area.

\* Feasibility Study

A compilation of the economic benefits of a proposed project for comparison with engineering and other estimates of total costs to determine the relative merits of the project vis-a-vis other potential social investment.



\* Force Main

A pressure pipe joining the pump discharge at a water or wastewater pumping station with a point of gravity flow.

\* Gradient

The rate of change of any characteristic per unit of length or scope. The term is usually applied to such terms as elevation, velocity, pressure.

\* Head

The height of the free surface of fluid above any point in a hydraulic system; a measure of the pressure or force exerted by the fluid.

\* House Connection

The pipe carrying sewage from the building to a public sewer. Also called Building Sewer and House Sewer.

\* Hydraulic Gradient

The slope of the hydraulic grade line; the rate of change of pressure head; the ratio of the loss in the sum of the pressure head and position head to the flow distance. For open channels, it is the slope of the water surface and is frequently considered parallel to the invert. For closed conduits under pressure, it is the slope of the line joining the elevations to which water would rise in pipes freely vented and under atmospheric pressure. A positive slope is usually one which drops in the direction of flow.

\* Industrial Wastes

The liquid wastes from industrial processes, as distinct from domestic or sanitary wastes.

\* Infiltration

(1) The flow or movement of water through the interstices or pores of a soil or other porous medium. (2) The quantity of groundwater that leaks into a pipe through joints, porous walls, or breaks. (3) The entrance of water from the ground into a gallery. (4) The absorption of liquid by the soil, either as it falls as precipitation or from a stream flowing over the surface.



\* Infrastructure

The basic structures and facilities upon which the economic activities of a community or region are dependent, such as roads, railways, school systems, water and power supply and other public utilities. Sometimes referred to as Social Overhead Capital.

\* Initial Storm

The storm having a return period of 2 or 5 years.

\* Inlet

(1) A surface connection to a drain pipe. (2) A structure at the diversion end of a conduit. (3) The upstream end of any structure through which water may flow. (4) A form of connection between the surface of the ground and a drain or sewer for the admission of surface or storm water. (5) An intake.

\* Invert

The floor, bottom, or lowest portion of the internal cross section of a closed conduit. Used particularly with reference to aqueducts, sewers, tunnels, and drains. Originally, it referred to the inverted arch which was used to form the bottom of a masonry-lined sewer.

\* Land Use

The culture of the land surface, which affects the social and economic conditions of a region and which determines the amount and character of the runoff and erosion. Existing or zoned economic use of land, such as residential, industrial, farm, commercial.

\* Pumping Station

A wastewater pumping station that lifts the wastewater to a higher elevation when the continuance of the sewer at reasonable slopes would involve excessive depths of trench, or that raises wastewater from areas too low to drain into available sewers. These stations may be equipped with pneumatic ejectors, centrifugal pumps, or other pumps.

\* Main Sewer

A sewer that receives many tributary branches and serves a large territory. Also called Trunk Sewer. In small systems, a sewer to which one or more branch sewers are tributary.





\* Major Storm

The storm having a return period of 100 years.

\* Manhole

An opening in sewer provided for the purpose of permitting a man to enter or leave the sewer.

\* Municipality

The officials governing such a community as city, town, etc.

\* Outfall Sewer

A sewer which receives the sewage from a collecting system and carries it to a point of final discharge. See Pipe Outlet.

\* Open Channel

Any natural or artificial waterway or conduit in which water flows with its surface exposed to the outside atmosphere.

\* Outlet

Downstream opening or discharge end of pipe, culvert or canal.

\* Overland Flow

The flow of water over the ground before it enters some defined channel.

\* Oxidation Pond

A basin used for retention of wastewater before final disposal, in which biological oxidation of organic material is effected by natural or artificially accelerated transfer of oxygen to the water from air.

\* pH

The reciprocal of the logarithm of the hydrogen-ion concentration in grams per liter of solution. Neutral water, for example, has a pH value of 7 and a hydrogen-ion concentration of  $10^{-7}$ .



\* Pipe Outlet

A pipeline which conveys the effluent from a reservoir, sewage treatment plant, or other structure to its point of discharge.

\* Present Value

The economic method which recognizes and quantifies the values of differences in time. Benefits or costs which are expected to be received or incurred at a future date are worth less than those which can be enjoyed or must be paid currently. Present value at any point in time is determined by applying a given discount rate to the ultimate value for the appropriate number of years.

\* Public Sewer

All sanitary sewers, except house connections.

\* Primary Treatment

(1) The first major (some times the only) treatment in wastewater treatment works, usually sedimentation. (2) The removal of a substantial amount of suspended matter but little colloidal and no dissolved matter.

\* Rainfall Intensity

Amount of rainfall occurring in a unit of time, converted to its equivalent in millimeters per hour at the same rate.

\* Rainfall-Intensity Curve

A curve that expresses the relation on rate of rainfall and their duration. Each curve is generally for a period of years during which time the intensities shown will not, on the average, be exceeded more than once.

\* Rational Method

A method of estimating the runoff in a drainage basin at a specific point and time by means of the rational runoff formula. For each drainage area, the rainfall rate under a stated intensity-duration relationship, the fraction that will appear as runoff, and the basin area above the specific point are estimated. Their products is the flow. This method is used to estimate storm runoff in urban areas and flood flows in streams.



\* Roughness Coefficient

A factor in the Chezy, Darcy-Weisbach, Hazen-Williams, Kutter, Manning, and other formulae for computing the average velocity of flow of water in the conduit or channel, which represent the effect of roughness of the confining material on the energy losses in the flowing water.

\* Runoff

(1) That portion of the earth's available water supply that is transmitted through natural surface channels. (2) That part of the precipitation which runs off the surface of a drainage area and reaches a stream or other body of water or a drain or sewer.

\* Runoff Coefficient

The ratio of the maximum rate of the runoff to the uniform rate of rainfall with a duration equaling or exceeding the time of concentration which produced this rate of runoff.

\* Sanitary sewer

A sewer which carries liquid and water-carried wastes from sanitary conveniences of residences, commercial buildings, industrial plants, and institutions, together with quantities of ground, storm and surface water which are not admitted intentionally.

\* Sanitary Wastewater

(1) Domestic wastewater with storm and surface water excluded. (2) Wastewater discharging from the sanitary conveniences of dwellings (including apartment houses and hotels), office buildings, industrial plants, or institutions. (3) The water supply of a community after it has been used and discharge into a sewer. Also called sanitary sewage.

\* Separate System

A system of sewers and drains in which sanitary wastewater and storm water are carried in separate conduits.

\* Septic Tank

A settling tank in which settled sludge is in immediate contact with the wastewater flowing through the tank and the organic solids are decomposed by anaerobic bacterial action.



\* Sewage

The spent water of a community. Term now being replaced in technical usage by the preferable term wastewater.

\* Sewage Works

All-inclusive term for wastewater collection, pumping, treatment, and disposal facilities. Term declining in use.

\* Sewer

A pipe or conduit that carries wastewater or storm water drainage.

\* Sewerage

System of piping, with appurtenances, for collecting and conveying wastewater from source to discharge. Term declining in use.

\* Stabilization Lagoon

A shallow pond for storage of wastewater before discharge. Such lagoons may serve only to detain and equalized wastewater composition before regulated discharge to a stream, but often they are used for biological oxidation.

\* Stabilization pond

A type of oxidation pond in which biological oxidation of organic matter is effected by natural or artificially accelerated transfer of oxygen to the water from air.

\* Storm Sewer

A sewer that carries storm water and surface water, street wash and other wash waters, or drainage but excludes domestic wastewater and industrial wastes. Also called storm drain.

\* Storm Water

The excess water running off from the surface of a drainage area during or immediately after a period of rain. It is that portion of the rainfall and resulting surface flow that is excess of that which can be absorbed through the infiltration capacity of the surface of the area.





\* Sullage

Any household waste liquids discharged from any bath, shower, lavatory, basin, floor gully, laundries or sink (not being a slop sink) but excludes faecal water and urine.

\* Term

The period of time stated in the loan contract by the end of which the loan must be fully repaid.

\* Tidal River

A river in which flow and water surface elevation are effected by the tides. Such effect usually occurs in the lower stretch near the mouth, where the gradient is very flat. In some streams, the effect may extend a hundred or more kilometers upstream from the mouth.

\* Time of Concentration

The period of time required for storm runoff to flow from the most remote point of a catchment or drainage area to the outlet or point under consideration. It is not constant, but varies with depth of flow and condition of channel.

\* Useful Life Expectancy

The period of time during which a piece of equipment a building or other physical asset is expected to render the service or perform the function for which it is intended, at an acceptable level of efficiency, with ordinary maintenance and under operating conditions expected in the given situation. Technical and financial planning assumes that the asset will have to be replaced at the end of its expected useful life.

\* Wastewater

The spent water of a community. From the standpoint of source, it may be a combination of the liquid and watercarried wastes from residences, commercial buildings, industrial plants, and institutions, together with any groundwater, surface water, and storm water that may be present. In recent years, the ward wastewater has taken precedence over the work sewage.





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