URBAN TRANSPORT STUDY in GREATER METROPOLITAN AREAS of GEORGETOWN, BUTTERWORTH AND BUKIT MERTAJAM

MALAYSIA

LAND USE STUDY

OUTER RING ROAD PROJECT (PHASE II)

TECHNICAL REPORT - 01



MARCH 1981



JAPAN INTERNATIONAL COOPERATION AGENCY GOVERNMENT OF MALAYSIA URBAN TRANSPORT STUDY IN GREATER METROPOLITAN AREAS OF GEORGE TOWN, BUTTERWORTH AND BUKIT MERTAJAM

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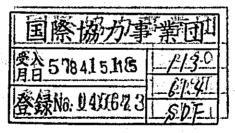
MALAYSIA

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MALATERS THUS CHARTER STEELE AND SEEDEN.

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devoted to the di	fferent tvr	es of land		hlv as follows
Table !.				
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Land Use	Penang	Island*	Province	Wellesley*
en de la made de la calendaria	(ha.)	an a	(ha.)	2 an air an an an
Residential	2,700	(18.4)	3,180	(14.4)
Commercial	400	(2.7)	3,180	(14.4)
Institutional	390	(2.7)		
Industrial	360	(2.5)	1,510	(6.9)
Open Space and Others	10,850	(73.7)	17,340	(78.7)

Note : () in percentage

1.

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1.1.1

* study area only

The characteristics of general land use within the study area can be described as follows:-

- Most of George Town is made up of built-up areas except for the mountainous terrain in its vicinity. The population density in George Town is more than 124 persons per hectare.
- 2. In other areas in Penang Island, there are still many areas of undeveloped and under-developed land. At present, the areas in Bayan Lepas are in the process of development by the Penang Development Cooperation (PDC).
- 3. In Province Wellesley, there exists extensive good agricultural land, especially padi land. Some of the areas in and around the vicinity of Butterworth are already developed. However, the other areas are now in the process of being developed.

The C.B.D. of George Town is the largest emporium in the northern part of Peninsular Malaysia and its major functions are composed of businesses relating to the Port of Penang and of shopping facilities corresponding to the size of demand of the region.

N. 1977

The gross population density of George Town is about 120 persons per hectare which is the highest density in the State of Penang and in the C.B.D. it sometimes exceed 300 persons per hectare. What we call the "doughnut phenomena" has not yet been observed here since the central area is a mixture of residential and commercial use.

Old and low density residential areas which contributes to a good environment is located mainly in the north part of the town while the south part of the town formulates a high density builtup area with a mixture of residential and commercial areas and small-scale industries.

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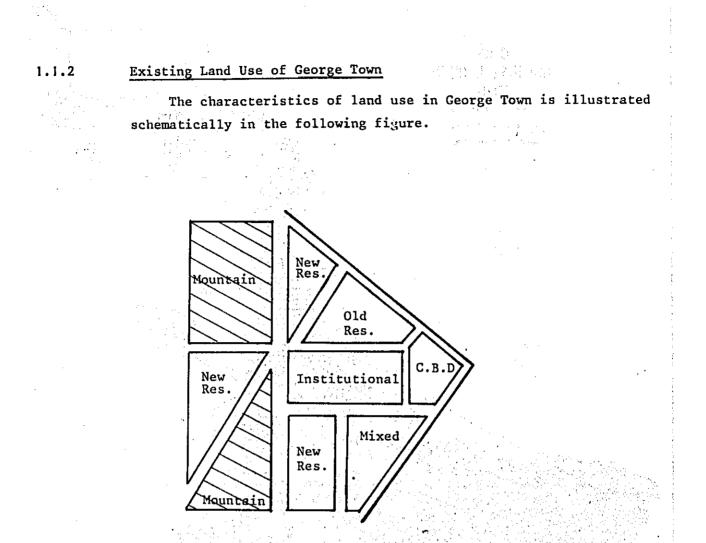


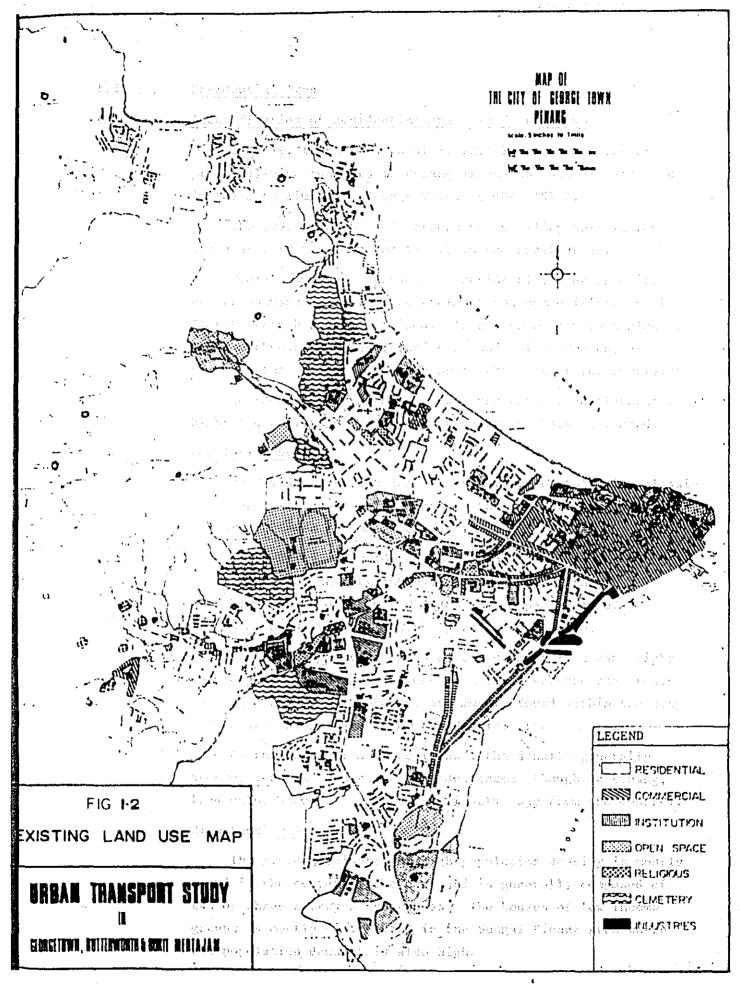
Fig. 1.1 SCHEMATIC MAP OF LAND USE

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As a whole, the shape of the town is a triangle projecting out to the sea and the hinterland is surrounded by steep hills. Urbanization has developed from the tip of the triangle and at present almost all vacant spaces suitable for development are urbanized. Therefore, a housing development scheme has been activated in the suburbs of the town such as Ayer Itam, Glugor and Bayan Baru in order to meet continuous housing demand. Also within the central area of the town the development of high-rise buildings for commercial and residential purposes can be often observed.

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1.2 <u>Residential Area Residential</u>

1.2.1 Identification of Residential Areas in George Town

Briefly, there is a total of 72,217 dwelling units or private living quarters in Penang Island and 48% are situated in the city limits of George Town. (NIDAS 1979).

The average number of persons per dwelling unit in the urban area, is 9.6 compared to 4.3 in the rural areas.

George Town has expanded its residential area from its center outwards and at present almost maximum utilization of flat terrain has been attained. Therefore most recent planned neighbourhoods, such as Island Park and Island Glades, are found in the outskirts stretching to the foot of the mountains.

Inside the city, urban renewal projects or development of high-rise buildings supply the over-growing housing demand.

1.2.2 Population Density

By dividing the residential area into the following classification of the population density, the characteristics of each residential area becomes clearer.

Low density below 100 person per hectare. Low medium density 100 - 500 person per hectare. High medium density 150 - 200 person per hectare. High density 200 and above person per hectare.

It is observed that areas of low density is a rare sight in George Town. However, there is a clear pattern that residential areas of high density are mostly found within the city centre and the Sungai Pinang residential area.

As the population moves inland, the density generally becomes less as land value also decreases (though in Penang, land value decreases only very slightly away from the centre).

High Density Area

The residential area of high population density is mostly found in the center of the city and is generally composed of two or three storeyed shophouses. The houses of low income groups is mostly distributed in the Sungai Pinang Area where the population density is also high.

- 5 -

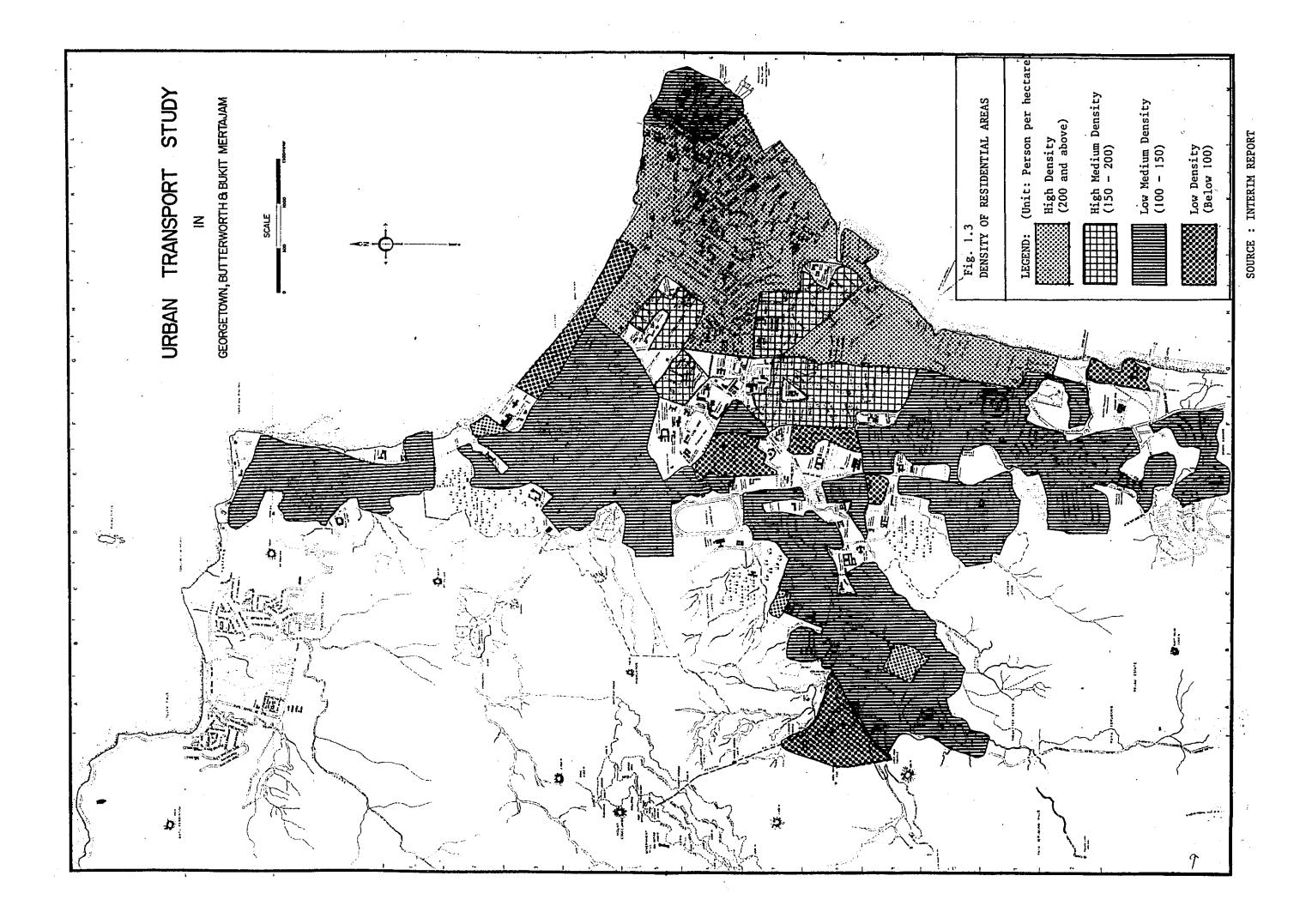
Medium Density Area

This area is mostly occupied by the middle class residential area which is usually located just outside of the city center.

Low Density Area

Low density and Low Medium density area are located at the fringe of the city and is composed of two types of houses. One is colonial styled buildings which are still structually sound and unique in both design and structure.

These buildings give scenic character to the city and contributes to tourist interest. An example would be the Kedah House and the Suffolk House. The other is new houses developed through private housing schemes, sited at the fringe of the city.



TRAFFIC ZONE	POPULATION	NO. OF DWELLING UNITS	ACREAGE (HAC)	DWELLINGS UNITS PER HAC.
091	7103	830	N.A	N.A
092	11097	1689	N.A	N.A
093	11959	2629	N.A	N.A
094	12555	1916	N.A	N.A
111	37814	5994	150.1	39.93
121	17681	2507	94.0	26.67
122	13840	2494	228.0	10.94
123	8782	1500	206.0	7.28
124	10325	1975	285.0	6.93
125	13423	2394	143.0	16.74
131	63480	7898	302.0	26.15
132	33842	5240	256.0	20.47
133	35740	4726	234.0	20.20
141	6858	1157	395.0	2.93
142	15229	2627	302.0	8.70
143	35076	6822	181.0	37.69
211	9661	2183	' N.A	N.A
212	9245	1549	N.A	N.A
221	2396	442	N.A	N.A
311	1719	376	N.A	N.A.
321	21368	3443	743.5	7.29
322	1660 .	304	N.A	N.A
323	0	0	N.A	N.A
331	19852	4138	403.0	8.23
, 332	1859	280	563.0	0.50
333	8283	1619	151.0	10.72

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- 8 -

TRAFFIC ZONE	POPULATION	NO. OF DWELLING UNITS	ACREAGE (HAC)	DWELLING UNITS PER HAC.
334	2173	344	885.0	0.39
335	523	172	N.A	N.A
411	12090	2261	194.0	11.65
412	9298	1554	169.0	9.20
413	6096	1154	183.9	6.31
TOTAL	441038	72217		

Note: N.A = Not Available

SOURCE : NIDAS 1977

TABLE: 1.3

MONTHLY HOUSEHOLD INCOME DISTRIBUTION PENANG STATE : 1977

Income Categories Area	66-1 \$ W	661-001\$W	M\$200-299	M\$300-399	M\$400-499	M\$500-799	M\$800-1499	M\$1500 and above	AVERACE HOUSEHOLD INCOME
	Z	7	7	7	7,	Z .	z	z	
STATE OF PENANG	9.05	19.24	23.29	16.03	, 9.47	11.17	7.69	4.07	M\$427

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SOURCE : NIDAS 1977

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Commercial Area

The analysis of the existing commercial and services situation is greatly limited by lack of up-to-date data. However, the three district centres of Air Itam, Jelutong and Pulau Tikus play important roles in commercial activities within the city limits of George Town. Together, they are the only centres where all the categories of commercial and services exist.

And these commercial areas are located strategically corresponding to the population spread and the shape of the town.

The following schematic map shows the location structure of the commercial areas.

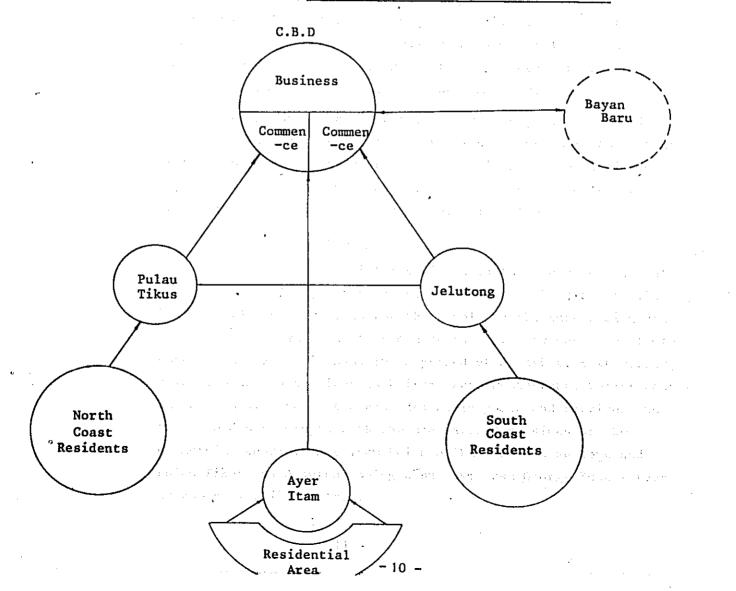


Fig. 1.4 LOCATION STRUCTURE OF COMMERCIAL AREAS

Three main levels of commercial and service centres may be spatially indicated in George Town. The number and range of commercial activities determine the type of functions of the centres.

(a) Commercial Centre

George Town can be classified as the commercial centre for Penang Island because it has the largest number of wholesale, retail, catering and service establishements. The center of George Town, with an area size of 200 hectares, not only caters for its local population but also acts as an import and export centre for overseas goods. It also acts as the main distribution centre serving the whole of Northern Peninsula Malaysia. It is characterized by multi-storey offices and shopping complexes.

Most activated retail trade areas are located in Penang Road and Jalan Burma and the emporium of the area has moved from the commercial area along Penang Road to the nearby Magazine Circus where the Komtar Project is being undertaken. On the other hand, major wholesalers distribute near to the port, such as along Leboh Pantai. Most offices concentrate in the vicinity of the Bangunan (State Government Building).

There are still shops of the two or three storey traditional type where business is carried on the shop front while the family stays at the rear portion or at the top floor. A complexity of sophisticated public and professional services demarcates the commercial centre from the sub-commercial centres.

(b) Sub-Commercial Centres

The level of commercial activities in these centres consist mainly of retailing, catering and services for the needs of the local residents as well as for the people in the surrounding areas within George Town. The town centre is served by more than fifty establishments and is usually comprised of a market, post office, clinic, bank and services as hairdresser, restaurant, tailor shop and workshop. The centre provides basic goods and services and this could not compete with the specialised services of the commercial centre. Air Itam being 6.5km from George Town and Pulau Tikus and Jelutong being about 3km from George Town serves as sub-commercial centres.

> 190 (F) (A) - 11 -

(c) Centres in Housing Estates

This category of commercial and service centres are usually served by about ten to twenty establishments. They cater for the needs of the local residents and mainly utilise their own financial resources as well as members of the families to run the business. The commercial activities in these centres mainly consist of providing for the daily needs of the residents. Thus, the number of commercial units will increase with the increase in number of houses in the estate. For example, Island Park has twelve establishments to serve the residents while Island Glades has 24 establishements and a market that caters for the population as well as the nearby housing estates.

1.4

Land Use by Traffic Zones

The existing land use was measured by each traffic zones in the Phase One Study and by subdivided traffic zones in the Phase Two Study.

The result of this measurement in this study is shown in the following table.

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Table 1.4 EXISTING LAND USE

ZONE	SUB ZONE	RESID.	COMM.	IND.	INSTIT.	OPEN SPACE	OTHERS	TOTAL (has)
111		9	132	6	2	1	0	150.1
. –	· 01	_	19.3	4	•	-	-	25.3
	02	4.0	40.1	-	-	1	-	45.1
	03	5.0	41•9	2	-	-	-	43.9
	04	_	30.3	-	-	_	-	30.3
121		53.0	30.0	0	9.0	2.0	υ	94.0
	01	23•1	12.0	0	9.0	2.)	Э	46.1
	02	29.9	13.0	0			о	47•9
·····								· · · · · · · · · · · · · · · · · · ·
122		203.0	9.0	0	9.0	2.0	о	223.0
	01	58.8	-	· · · · · · · · · · · · · · · · · · ·		· _	-	58.3
	02	33•3	-	-	9	-		42.3
	03	56.4	-					55.4
	04	59•5	9.0	-	-	2.0	-	70.5
123		136.0	0	0	41.0	29.0	0	206.0
	01	58.0	.0	0	20.0	20.0	-	98.0
	02	17.9	Q	·	21.0			47•9
·····	03	60.2	-		-	-	_	60.2
						4		••••
124		194.0	.1.0		10.0	1 0 1	80.0	285.0
•>	01	46.9	1.0		.10.0	$\frac{1}{2} = \frac{1}{2}$	52.0	109.5
	02	74.5	÷			-	14 <u>1</u> -1	74•5
	03	72.6	-	-	-		23.0	100.6
								15

ZONE	SUB ZONE	RESID.	COMM.	IND.	INSTIT.	OPEN SPACE	OTHERS	TOTAL (has)
125		120.0	0	0	0.	0	23.0	143.0
	01	56.0	-	-	-	•	-	56.0
	02	64.0	-	-			23.0	37.0
			-				· 	
131		211.0	0	74.0	14.0	3.0	0	302.0
	01	16.5	-	33.0	6.J	3.0	1	ė3.5
	02	33.7		16.0	2.0		-	106.7
	03	57•5	-	15.0.	-	-	-	72.5
	04	:3.3		5.0	6.0		-	59•3
132		169.1	Э	0.	63.1	э	13.3	256.0
	01	44.6	• ••		32.9			77•5
	02	36.1	<u></u> `		· • • • • • • • • • • • • • • • • • • •		4•7	40.3
	03	57.1	·		9•4			66.5
	04	31.2			25.3		14.1	71.1
133		201.0	0	2.0	31.0	0	0	234.0
	01	61.7					-	61.7
	02	36.3	-	-		-		36.3
·····	03	55.3		-	31.0	-	-	86.8
	04	47.2		2.0	-	- -		49.2
141		66.0	0	. 0	6.0	90.0	263.0	395.0
	01	28.1	-		-	56.0	74.0	158.2
	02	37,8	-	-	6.0	4.0	189.0	236.8
				1				16

EXISTING LAND USE

EXISTING LAND USE

ZONE	SUB ZONE	RESID.	COMM.	IND.	INSTIT.	OPEN SPACE	OTHERS	TOTAL (has)
142		125.7	2.0	1.0	59.0	0.	103.7	302.0
	· · 01·	57.6	-	· •••		-		57.6
- <u> </u>	02	72.1	2.0		-	59.0	56.0	156+1
	03	83.3	-		-			33.3
143		119.0	5.0	0	0	0	5.0	131.0
	01	23.25	-	-	-	-	11.75	35.0
	92	53•95	5.0		-	-	7.65	65.6
	03	41.3	-		-		37.6	79•4
321	1	227.0	0	ò	0	° 0	246.0	473.5
	01	71.0			-	· -	39.0	110.5
	02	32.0	-		-	-	160.0	191.6
	03	124.0	-	-	-		47.0	170.9
331	·	323.0	0	0	139.0	, 0 ,	41.0	503.0
	01	73.6	_	_	-		41.0	114.6
	02	47•1	. -		57.0			104.1
<u> </u>	03	100•4		-	19.0	-		119.4
	04	101.7		-	63.0	-	-	164.7
332		40.0	, o	0	5.0	· 0	518.0	563,0
,	01		-	-	-		145.5	145.5
	02		_	-	-		218.2	218.2
	03	40`0	-	-	-		159.3	199-3
			8 9 1	• • •		• •		17

			EXISTING	LAND USE			• • • • • • • • • • • • • • • • • • •	
ZONE	SUB ZONE	RESID.	COMM.	IND.	INSTIT.	OPEN SPACE	OTHERS	TOTAL (has)
333		151.0	0	0	61.9	0	233.0	445.0
	01	7.2	0	0	15.0	0	58.0	૩ ૦.3
	02	41.4	•	-	18.0	0	34.0	93•4
! 	03	102.3		-	23.0		141.0	271•3
							Sec. 9.	
334		8 35.0	0	0	0,0	0	1070.0	1155.0
-	01	52.0	-	_		au	594,3	646.5
	02	33.0	_		-		475.2	503.2
		•						/
411		194.0	0	64.0	118.0	Э	231.0	309.0
:	01	63.0	-	178.6	73.0	-	139.6	459•4
· · · · · · · · · · · · · · · · · · ·	02	125.3		85.4	45.0	-	91.4	347.6
• .	1 1						*	
412		169.0	0	0	49.0	205.0	601.0	1024.0
	21	33.0	-	-	9.6	60.0	119.6	222.2
·	02	103.0		-	26.4	33.0	151.2	323.6
:	03	23.0	-	-	13.00	107.0	330.2	478.2
- 	1							
413		133.0	0	0	77.0	0	599.0	859.0
; ; ;		2						
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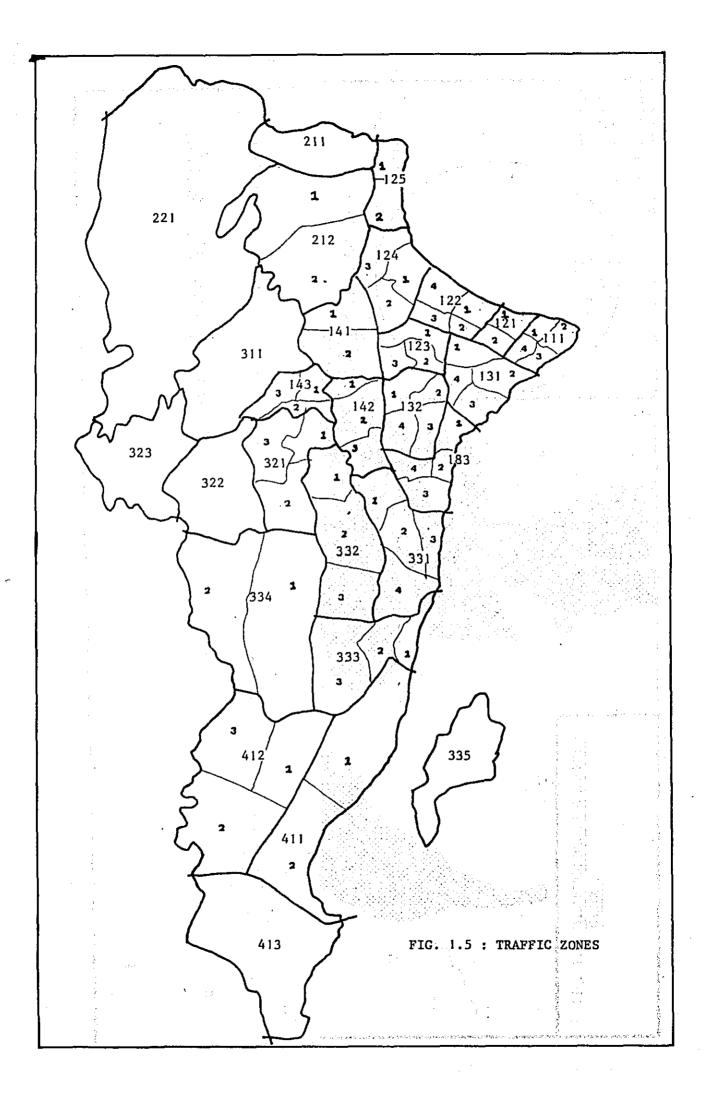
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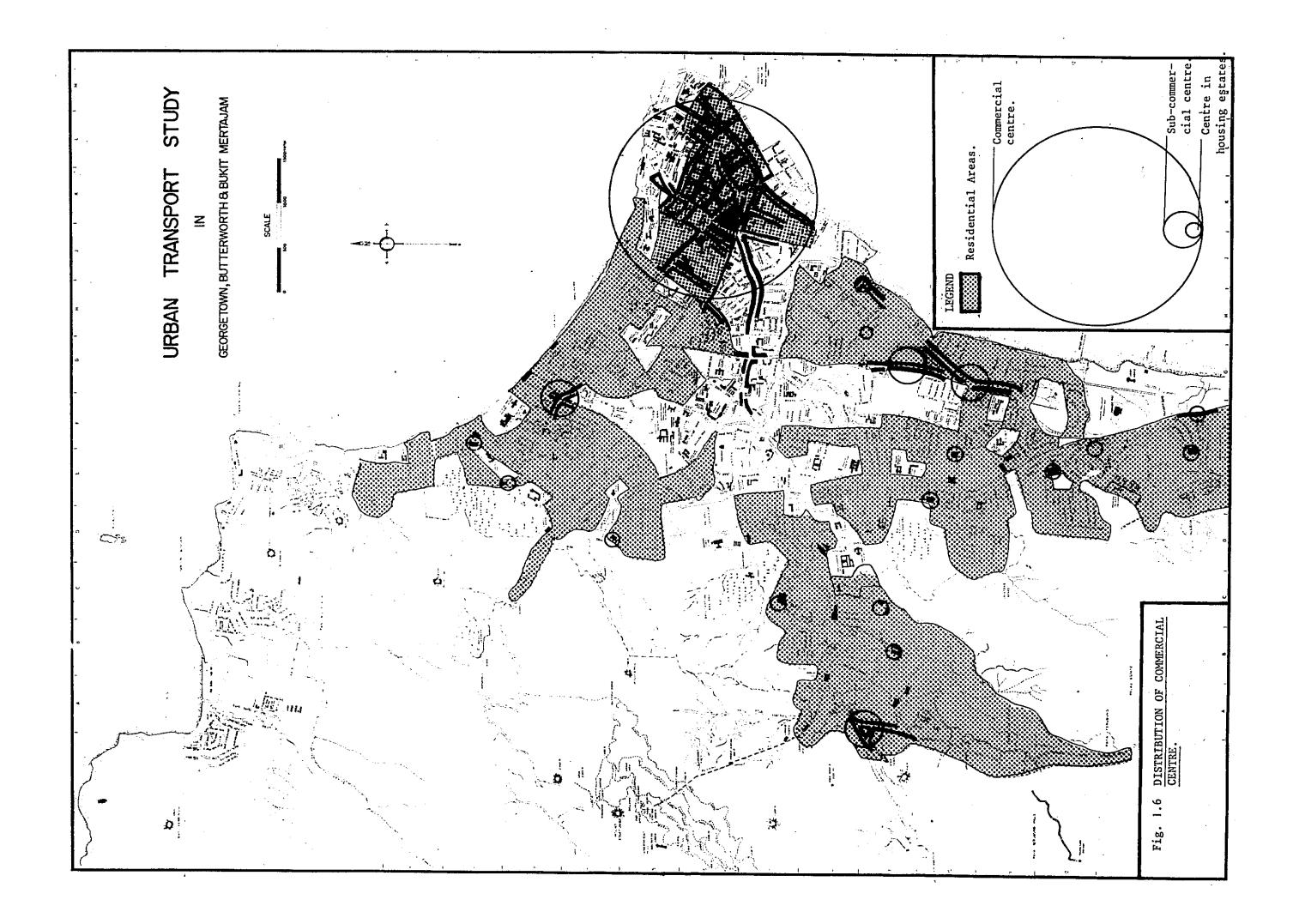
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2. Future Land Use

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Land Use Plan, the product of the rest of the second of the

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This study follows the land use plan proposed in the Phase One Study which is based on the interim zoning plan.

The result of the future land use plan is tabulated into the following:-

	Penan	g Island	Prov Welle	ince sley	То	tal	Change
Area	1979	2000	1979	2000	· · · 1979 ·	2000	1979 - 2000
Residential	2,700	5,100	3,100	5,100	5,800	10,000	+4,400
Commercial	210	600	160	420	370	1,020	+ 650
Industrial	360	320	1,020	1,930	1,380	2,250	+ 870
Institutional	730	1,140	-	700	730	1,840	+1,110
Open Space	390	740	1,620	1,280	2,010	2,020	+ 10
Others	10,300	7,300	16,200	13,100	26,500	30,400	-6,100
Total	14,690	15,200	22,100	22,530	36,990	37,730	+ 940*

Table 2.1 <u>FUTURE LAND USE AREA SIZE</u>

* Supplied from reclamation of land.

2.2 <u>Major changes in George Town</u> and a fortunation

Since the town area is developed almost everywhere there will be no significant change expected. The major change in land use is that the C.B.D of Geórge Town will purify its land utilisation as a commercial and business district through decreasing day-time population and enlarging the business activity area.

Also the population density of the residential area will be levelled if a proper housing scheme is supplied.

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2.3

Land Use by Traffic Zones

Based on the future land use plan, the area size of each category is measured as in Table 2.2 . Zone 1 composed of George Town, Ayer Itam and Tanjong Tokong will have the following size of areas.

	1	2.2			
LAND	USE	OF	ZC	ONE	1

Land Úse Years	Residen- tial	Commercial	Industr- ial	Institu- tional	Open Space	Others	Total
1979	1,569	179	83	235	146	584	2,796
2000	1,740	409	47	253	509	202	3,160

3. Development Pressure

3.1 Development Scheme

The development scheme along the Outer Ring Road is described according to each section of the road.

1) Section A - C (Glugor, Batu Lanchang)

Major development expected in this area is a housing scheme as mentioned below.

(Housing Scheme) a.

About 4 storey housing flats developed by JKR.

(Housing Scheme) b.

A private developer is going to develop a medium density residential area where the paired road passes through.

2) Section D - G

There is one large housing scheme which is under the process of approval. The Outer Ring Road cut through this area.

3) Section G - I

Development of a high-rise building for residence or a hotel and commercial buildings is under going due to its convenient accessibility to the C.B.D and to its good urban environment. (As shown in Fig. 3.1).

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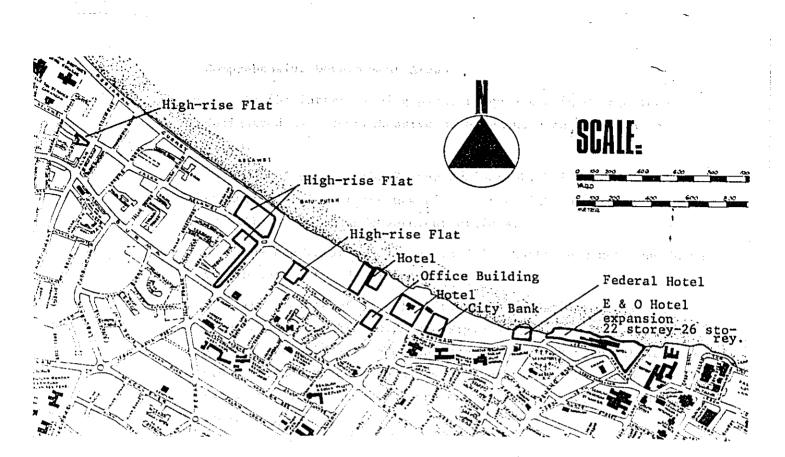


Fig. 3.1 DEVELOPMENT PRESSURE ALONG JALAN NORTHAM

The off-shore of this section has a potentiality for being reclaimed because of the shallow sea. However, no development plan exists in spite of the intention of relevant agencies to reclaim the area. Comprehensive Development Areas

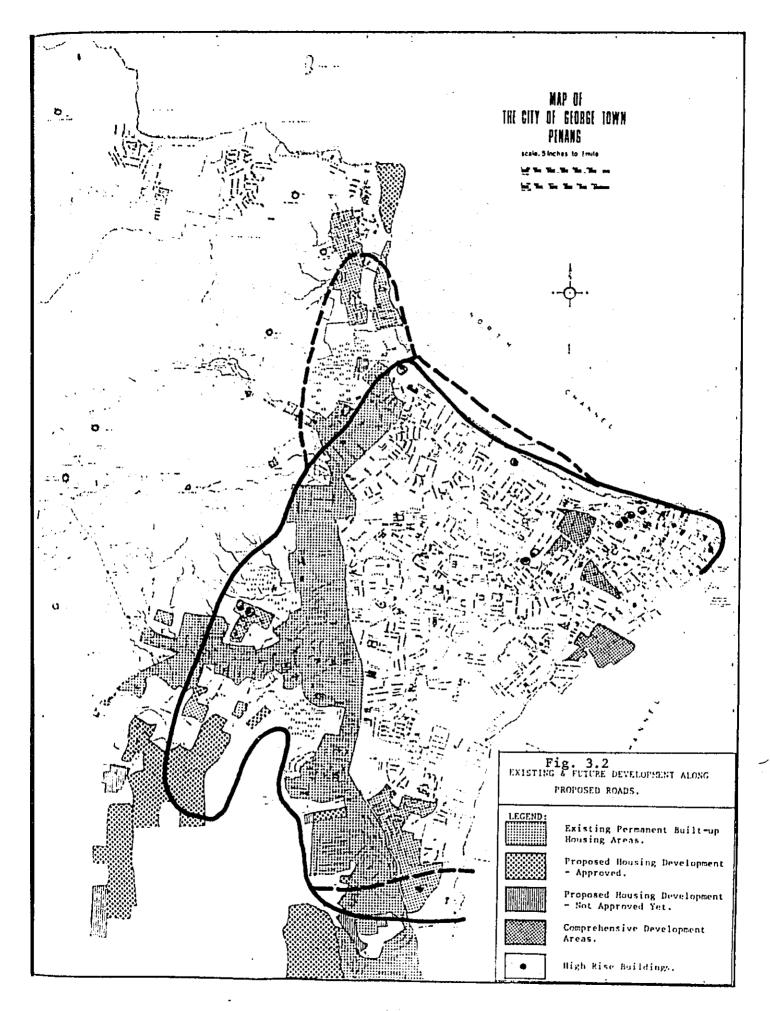
In the interim zoning plan, three areas in George Town is designated as a comprehensive development area as shown in Fig.3.2.

One of them is the Komtar Project which is now under construction aiming at the new city center with commercial building as well as the state government offices.

The one located adjacent to Jalan Hutton has not gone beyond the intention for development.

The project of Macallum Street Ghaut Development is now being undertaken by P.D.C (see Fig.3.3) and this project will provide not only a residential area but a market for wholesalers. P.D.C intends to develop a new city center in the image of Manhattan, even though, at present, it is no more than only an idea.

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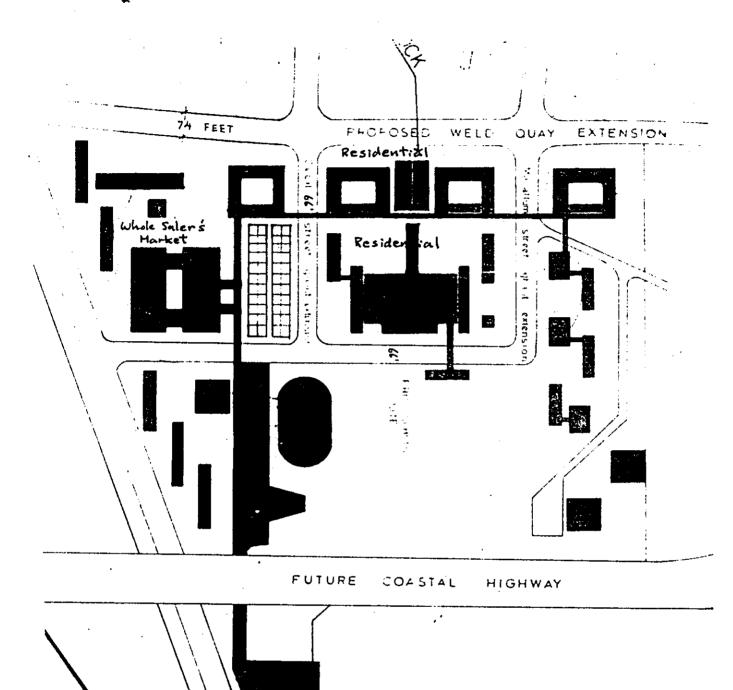




Fig. 3.3

DEVELOPMENT PLAN BY P.D.C

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