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# THE REPUBLIC OF KOREA

MASTER PLAN AND FEASIBILITY STUDY

ON SEOUL MUNICIPAL SOLID WASTE MANAGEMENT SYSTEM

IN

THE REPUBLIC OF KOREA

# FINAL REPORT

OCTOBER, 1985

JAPAN INTERNATIONAL COOPERATION AGENCY TOKYO, JAPAN

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#### PREFACE

In response to the request of the Government of the Republic of Korea, the Government of Japan decided to conduct a Master Plan and Feasibility Study on Seoul Municipal Solid Waste Management System Project and entrusted the Study to the Japan International Cooperation Agency (JICA).

JICA sent to Korea a preliminary survey team headed by Dr. Masao SAGO, Professor of Science University of Tokyo, from October to November, 1983.

The team had a series of discussions on the Project with the officials concerned of the Government of Korea, in particular with those of the Ministry of Science and Technology (MOST), and the Korea Advanced Institute of Science and Technology (KAIST), and has agreed on the Scope of Work for the Study.

After a preliminary survey was conducted, JICA dispatched to Korea a Study team led by Mr. Fusao NODE, Nippon Jogesuido Sekkei Co., Ltd., and made full-scaled survey based upon the Scope of Work, from June 1984 to October 1985, and the present report has been prepared.

I hope that this report will serve for the development of the Project and contribute to the promotion of friendly relations between our two countries.

I wish to express my deep appreciation to the officials concerned of the Government of Korea for their close cooperation extended to the team.

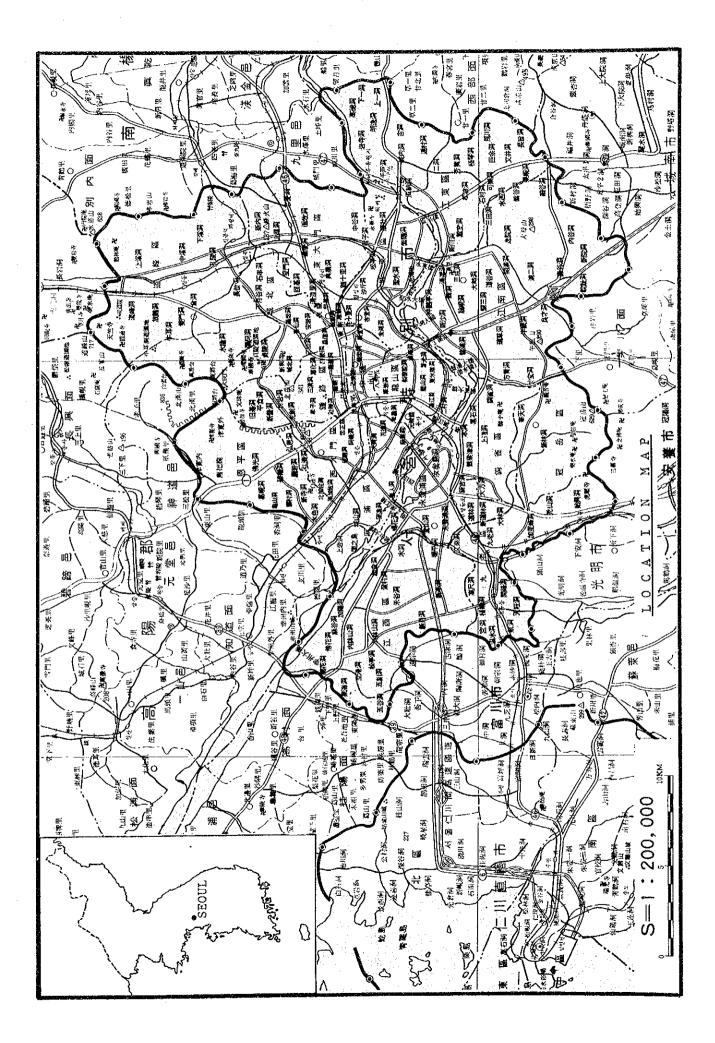
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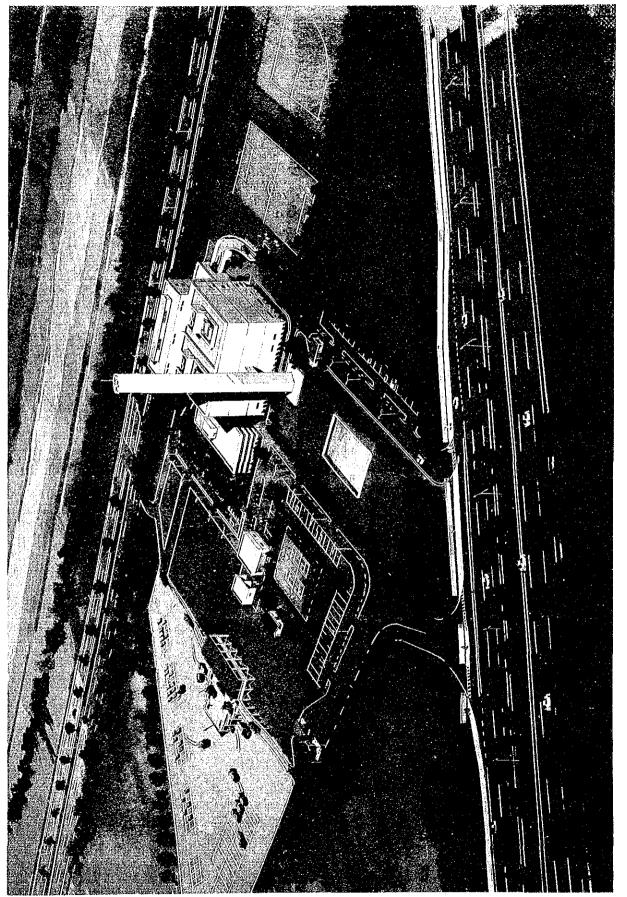
Keisuke ARITA President Japan International Cooperation Agency

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PERSPECTIVE VIEW OF INTERMEDIATE PROCESSING CENTER

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### Chapter 11

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### Organizations and Countries

Asian Development Bank
German Federal Republic
Japan International Cooperation Agency
Korea Advanced Institute of Science and Technology
Korea Development Institute
Korean Research Institute for Human Settlements
Ministry of Science and Technology
National Capital Region Development Plan
National Land Development Plan
Office of Environment
Republic of Korea
Seoul Metropolitan Government
Tokyo Metropolitan Government
United Nations
United States of America

Symbols

BOD	Biochemical Oxygen Demand
COD	Chemical Oxygen Demand
EP	Electrostatic Precipitator
EPL	Environmental Preservation Law
E/S	Existing System
Fig.	Figure
GNP	Gross National Product
GRP	Gross Regional Product
1/C	Incineration Plant
LNG	Liquid Natural Gas
MC	Multi-Cyclone
MPN	Most Probable Number
NO.	Number
NOx	Nitrogen Oxides
0/м	Operation and Maintanance
Org.	Organic

р.	Page
per	Person
Ref.	Reference
SOC	Social Overhead Capital
SO <sub>X</sub>	Sulfur Oxides
SS	Suspended Solids
T-P	Total Phosphorous
T/S	Transfer Station
TSP	Total Suspended Particulates
Vol.	Volume

Units

a	are
cm	centimeter
d	day
dB	decibel
0	degrees
°ç	degrees Centigrade
g	gram
hr	hour
ha	hectare
kcal	kilocalorie
kg	kilogram
km	kilometer
km <sup>2</sup>	square kilometer
kw	kilowatt
kwh	kilowatt-hour
Leq	equivalent level
<b>L</b>	liter
m	meter
m <sup>2</sup>	square meter
m <sup>3</sup>	cubic meter
mg	milligram
min	minute
mL	milliliter

mon	month
μg	microgram
Nm <sup>3</sup>	normal cubic meter
ppm	parts per million
%	percent
0/ /ob	per-mill
sec or s	second
t or T	ton
yr.	year
\$	U.S. dollar
W	Korean Won
¥	Japanese Yen



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# PART I GENERAL

# I-1 Background of Study

In response to the request from the Government of the Republic of Korea, the Government of Japan has decided to carry out a Master Plan and Feasibility Study on Seoul Municipal Solid Waste Management System in the Republic of Korea (hereafter referred to as "the Study"), in accordance with the laws and regulations in force in Japan. The Japan International Cooperation Agency (hereafter referred to as "JICA"), the official agency responsible for the implementation of technical cooperation programs of the Government of Japan, performed the Study in close cooperation with the authorites concerned of the Government of the Republic of Korea, in particular with the Ministry of Science and Technology (hereafter referred to as "MOST") and the Korea Advanced Institute of Science and Technology (hereinafter referred to as "KAIST").

With the rapid increase of urban population and variation in socioeconomical conditions, the establishment of an appropriate management system for the increasing output of solid waste has become an urgent need for the City of Seoul. The background to the Study is described as;

- From the environmental and energy-saving point of view, Seoul municipality is anxious to establish an appropriate management system for solid waste which is characterized by certain properties.
- 2) The prevailing solid waste management system in Seoul is represented by a mixed collection system using hand carts, the transfer of collected waste and simplified landfill. This system brings inevitable problems of pollution, labor efficiency and limitation of landfill sites and, as a result, the urgent establishment of an appropriate alternative system involving the flow from waste generation to disposal is needed.

- 3) Under the 5th Five Year Plan for Economic and Social Development Plan (1982-1986), balanced development and utilization of national land and environmental preservation are raised as a principal policy of the Government. Under this situation, the appropriate management of the municipal solid waste in the capital city of the Republic of Korea is considered of great importance.
- 4) The Asian Games will be held in Seoul in 1986 and the Olympic Games in 1988. With this incentive, the establishment of the rational waste management system has become an urgent and important issue for improving the living environment and to promote the modern city planning of Seoul.
- 5) In Korea, various surveys and studies have been made regarding the municipal solid waste management system by governmental organizations and universities and some projects are being implemented. In the course of the Study, documents on these existing projects are consulted for planning the comprehensive solid waste management system for the future.
- 6) The Government of Korea desires that the execution of this project will become the model case for improvements in solid waste management systems in other municipalities.

Preliminary survey was carried out in October-November, 1983 and again in February-March, 1984 when agreement on the Scope of Works were made and confirmed between the Japanese Mission and the Steering Committee.

I-2 Scope of Study

This document contains two studies. A Phase I Study establishes a Master Plan for the year 2005, and a Phase II Study carries out a Feasibility Study on a Short Term Improvement Project.

The Master Plan phase has been performed to promote the establishment of an effective municipal solid waste management system for improved public sanitation and also resource conservation, environmental preservation and the socio-economical aspects of a total system from generation to final disposal.

Basic field surveys to supplement existing data and identify the problems of the existing system are used as basic material for the Master Plan and the Short Term Improvement Project.

The Feasibility Study is conducted on a Short Term Improvement Project targeted for the year 1988. This includes the basic design of transfer and processing facilities, and final disposal facilities, as well as economic/financial evaluation and environmental assessment.

The Study area covers, in principle, the entire Seoul municipality. However, further extensive area was considered for the transportation, disposal and landfill studies. Since this Study area is extremely wide, it has been divided into five zones according to Gu's.

The Study covers municipal solid waste of Seoul City which consists of domestic and commercial waste including sludge from public waste treatment facilities (night soil and sewage treatment facilities). The components of this waste are combustibles such as paper, plastics, textiles and wood, and non-combustibles such as metal, glass, ceramics and briquet ash.

PART II MASTER PLAN

II-1 Strategy for Implementation

The basic strategy for implementation of the Master Plan is listed below.

Introduction of separate collection at source

Improvement of collection and transportation

- Adoption of intermediate processing
- Establishment of landfill planning
- Cooperation of residents
- Personnel and institutional reinforcement

Each subsystem of the proposed Master Plan is described:

On-site Storage	: Three component separation of waste into briquet ash, combustibles and non-combustibles
Collection	: Mainly adpotion of mechanical collection, container box collection for briquet ash and station or curbside collection for the other waste
Transfer/Transportation	: Mechanical transfer stations and large size transportation vehicles
Intermediate Processing	: Incineration for combustibles and meterial recovery for non-combustibles
Final Disposal	: Nanjido mounds, Incheon coastal landfill and subsidiary landfills in Seoul

II-2 Proposed Facility Allocation and Implementation Schedule

Derived from the least cost method in principle location for the incinerating facilities and mechanical transfer stations is proposed as shown in Fig. S-1. The schedule recommended for implementation of the Master Plan is shown in Fig. S-2. The investment program to attain the Master Plan is indicated in Table S-1.

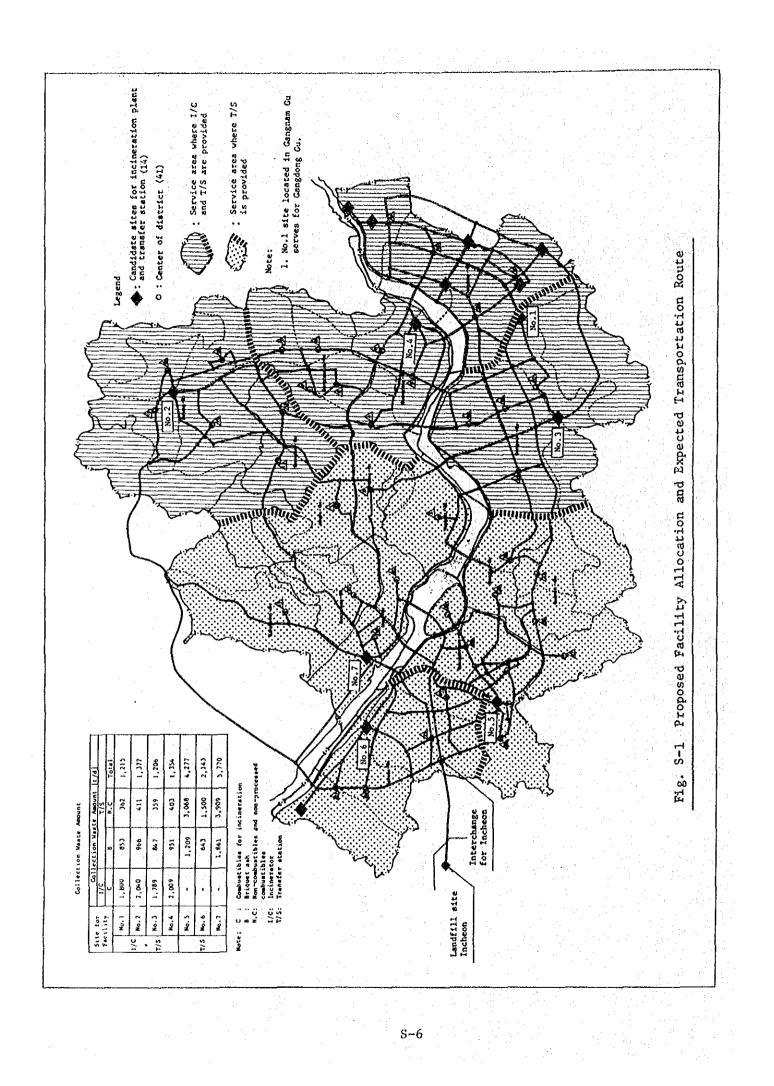
II-3 Economic and Financial Evaluation

Projections of the total capital availability during the planned period in Seoul City range from W985 billion down to W530 billion. Taking into account the economic development of Korea and Japanese experience, the likely capital availability is expected to be of the order of W700 billion. This scale of investment will make it possible to incinerate 50 to 60 percent of combustibles to be generated in Seoul City in the year 2005.

(Unit: million Won)

	10 tel	5,195	<b>9,44</b>	22,382	3,270	19,500	30,890	35,637	26, 310	52,041	82,929	17,199	29,212	35,845	26,835	44,443	65,238	27,610	38,804	46,626	17.973
	Subtotal	3,350	1,267	1,267	1,266	850	850	400	4, 899	16,335	39,855	006	899	2,335	668	899	10,174	668	868	1,126	399
Land £il1	Incheon		· . :** :					 	4,499	15,935	39,855	906	668	2,335	899	868	10,174	668	668	1,126	899
	Nanjido	3,350	1,267	1,267	1,266	850	850	400	400	400								-		-	. 1 - 5
	Subtotal			5,388	· · ·	8,229	8,227	8,628	10,938	13,770	18,192	10,553	8,227	8,628	13,292	13,770	18,192	14,067	8,227	8,628	16,784
Vehicle	Transfer/ Transport			2,495		3, 535	3,581	3, 719	4,071	6,091	13, 330	3,895	3, 581	3, 719	4,438	6,091	13, 330	4,438	3, 581	3, 719	4,982
	Collec- tion			2,893	· · ·	4,694	4 646	4,909	6,867	7,679	4,862	6,658	4,646	4,909	8,854	7,679	4,862	9,629	4,646	4,909	11,802
	Subtotal	1,845	8,177	15,727	2,004	10,421	21,813	26,609	10,473	21,936	24,882	5,746	20,086	24,882	12,644	29,774	36, 872	12,644	29,678	36,872	230
	Land Acquisition	1,845	· · ·		449	3,780	780	780	3, 780	780					4,500		-	4,500			
Facility	Material Recovery				4						660	660	660	660	660	660	660	660	660	. 660	1
	Transfer Station		483	371	1,555	1,845	1,849	1,849	1, 897	1,972	242	290	242	242	290	338	242	290	242	242	290
	Inci- nerstor		7, 694	15,356		4,796	19,184	23,980	4, 796	19,184	23,980	4,796	19,184	23,980	7,194	28,776	35,970	7,194	28, 776	35,970	•
	Kear Kear	1986	1987	1988	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005

Table S-1 Investment Schedule for Proposed Master Plan



As shown in Fig. S-2, however, a comparison of the annual capital requirements with the 0.2 percent allocation of gross investment reveals a possible capital shortfall in seven years out of the whole period of the Master Plan. On the other hand, cumulative capital requirements will be covered by the cumulative availability of capital from 1986 till 1993, but a cumulative shortfall will occur from 1994 when the investment on Incheon landfill will start.

These capital requirements from 1994 include about W80 billion for Incheon landfill. The investment cost of the landfill will take one third and 48 percent of the total capital requirements for the Master Plan in 1994 and 1995, respectively.

The self-sustaining degree drops sharply to 27.0 percent in 1996 when the operation of the Incheon landfill starts. However, if the collection fee is raised by around 10 percent, a 30-percent selfsustaining will be attained. This raise in collection fee may not be unrealistic when considering increase of family income in the future. On the contrary, the ability of rate payers will be high enough to attain more than 30-percent self-sustaining in solid waste management under the proposed system. (Table S-2).

	1988	1991	1996	2001	2005
Unit Cost (W/t)	8,013	8,227	12,322	12,530	13,002
Collection Fee (W/t)	3,070	3,130	3,330	3,500	3,640
Self-Sustaining Degree(%)	38.3	37.5	27.0	27.9	28.0

Table S-2 Estimated Self-Sustaining Degree

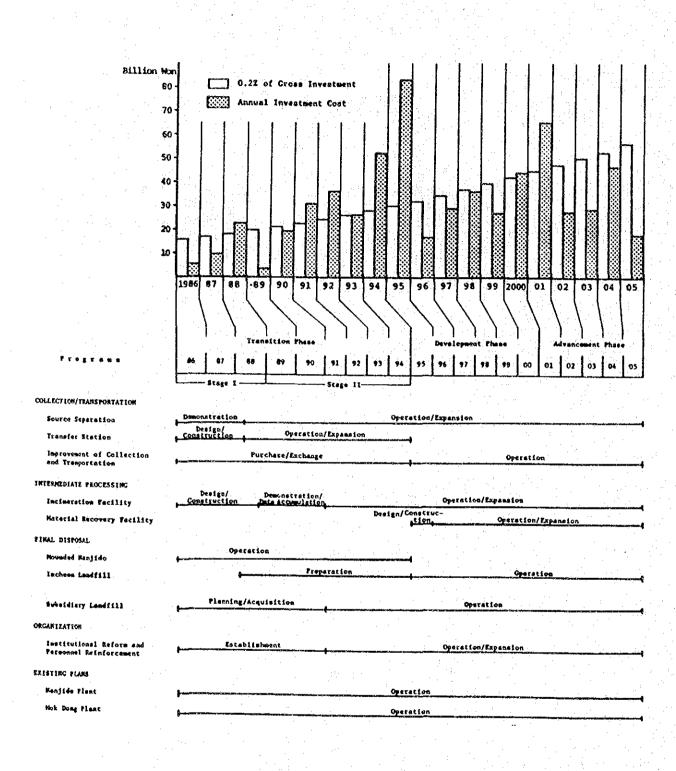


Fig. S-2

Comparison of Annual Investment Cost with Gross Investment

S-- 8

PART III FEASIBILITY STUDY

III-1 Project Identification

A project to improve the existing solid waste management system of Seoul, which is urgently needed in the short term by 1988, is the subject of the feasibility study. The feasibility study encompasses basic planning of facilities and evaluation of financial matters and environmental aspects.

Evaluation of the candidate sites were made with respect to transport effect regarding the indexes such as ton-km and truck-hours, and quantitative evaluation by the least cost method was made for final screening of project area before performing the comprehensive evaluation as shown in Table S-3.

Item	Cost (₩1,000/year)						
	Model-1 *	Mode1-2 **					
Vehicle Collection	4,501,711	4,524,351					
Existing Collection	5,650,928	6,639,934					
Large Scale Transfer Station	240, 324	224,830					
Incinerating Center	2,269,490	2,269,490					
Total	12,662,453	13,658,605					

Table S-3 Comparison of Cost of Each Model

\* Incineration plant is constructed in Gangdong Gu.
\*\* Incineration plant is constructed in Dobong Gu.

Comparison of the total indicates that Model-1 is about one billion (w/year) less expensive than Model-2. Additionally by considering the following factors, Model-1, improvement of waste management system in Gandong Gu, is recommended for the short term project.

1. Gangdong Gu has a high potential for urbanization in the near future.

- 2. Gangdong Gu has excellent road condition.
- 3. High heating value is expected by waste from central heated apartments.
- Intermediate processing site has been already decided by Seoul City.
- 5. Olympic games will be held in 1988.

III-2 Basic Planning

Basic planning on this system flow was carried out and the basic specifications are compiled in Table S-4, and the mass balance of the waste is explained in Fig. S-3.

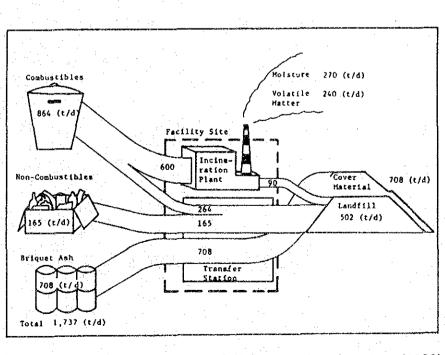
III-3 Project Schedule for Implementation

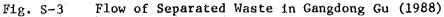
The proposed implementation schedule for Gangdong Gu is shown in Table S-5. This proposal covers the period from 1985 up to the year 1988. This is in accordance with the implementation schedule of the master plan.

Table S-5 reveals the extremely tight schedule of the pre-construction phase. Therefore, it is necessary to take quick action based on the proposed implementation schedule.

The investment schedule is proposed to correlate to the implementation schedule. The investment schedules for Gangdong Cu are presented in Table S-6. Table S-4

Item	Specification
Specification Components	1. Combustibles 2. Non-combustibles 3. Briquet ash
On-Site Storage	- Plastic buckets with lid - Plastic and paper bags
Collection Method	- Station or curbside - Collection of briquet ash with container boxes
Collection Vehicles	<ul> <li>2 t and 4 t trucks:</li> <li>- Compactor trucks for combustibles</li> <li>- Dump trucks for non-combustibles and briquet ash</li> </ul>
Transfer	Mechanical transfer station for non-combustibles, briquet ash and non-incinerated combustibles with capacities of - Gandgong Gu 1,250 t/day
Transportation	10 t container trucks
Processing Disposal	<ul> <li>Stocker type incineration of combustibles with power recovery and capacity of 600 t/day</li> <li>Simple material sorting of non-combustibles at transfer station</li> <li>Landfilling at Nanjido of residues from both</li> </ul>
	incineration and recovery of non-combustibles, and of non-incinerated combustibles - Use of briquet ash as cover material for





s - 11

8 m 00 ര rd Ś 10 10 8 7 Implementation Schedule for Short Term Project - 6 - T 2 ċ Q ŝ δ 0 ~~ 2 ŝ တ σ Purchase of Operation Vehicles - Equipment/Installation Table S-5 Review of Feasibility Study Tender for Detail Design Soil/ Topographic Survey Tender for Construction - Civil/Building b. Transfer Station S E Loan Negotistion Land Acquisition Incineration ¢ - Test Run н Detail Design Construction 60 o н ρ., a. . ••• 2 en. ŝ 6. . -់ ភ 4.

Table S- 6 Investment Schedule for Short Term Project	

				<u> </u>					<u></u>							·····								(Unit th	-
		1986			1987			1988	·	89	90	91	92	93	94	95	96	97	98	99	2000	01	02	03	
	Local	Foreign	Subtotal	local	Foreign	Subtotal	Local	Foreign	Subtotal	, <b>t</b>	L	<b>L</b>	L	L	<b>L</b>	L	<u>.</u>		L.	L	• <b>L</b> •	L	د 	ι	-
Land Acquisition 3	,845,000	-	1,845,000	. <del>.</del> .	-	-		-		ها <sup>در</sup> د <u>م</u> يرسيوسيوسيوس	-	••	1			÷	• •	<sup>ن</sup> نو				- · ·	-	-	
Engineering Service	119,160	447,440	566,600	116,280	271,470	387,750	45,560	185,990	231,550	-		<b>.</b> .	: <del>-</del>	-	· · · -	· · · · -	-	-	Ξ.			-	-	-	
Detail Design	119,160	447,440	566,600	47,940	191,760	239,700	-	-	-	-		° м		. 🗕	. •	21) <del>-</del>		-		•		-	-	-	
Supervision	-	-		68,340	79,710	148,050	45,560	185,990	231,550			-				-			-	-	<del>.</del>	*	-		
Construction				5,941,750	2,234,800	8,176,550	5,176,750	10,550,200	15,726,950	· · · · ·	1. 1. 1. <b>1</b>	-	-	-	96,600	-	-	-	205,200		96,600	-		· -	
a. Incinarator	1 <u>-</u> 1	-	-	5,459,350	2,234,800	7,694,150	4,805,650	10,550,200	15,355,850	-	-	-	<b></b>	• •	-	<b>-</b>		· ÷	. <del>-</del> ·		-	<u>.</u> .	-	-	
- Civil and Building	_		<u>م</u> '	5,229,750	-	5,229,750	1,743,250		1,743,250			-	•	-	-		-	· -	<b>-</b> .'	-	-	<b>-</b> 1			
- Mechanical Equipment		-			2,234,800	e de la companya de l		8,939,200	9,857,600	, 1, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2,	- i - i		an gi <del>n</del> ar	-#	· •	. +	· -	-	-	. •	-		-	· -	
- Piping	· .	<b>.</b> .	-	-	-	-	776,000	-	776,000	· · · · ·	· - ·	. +0	24. 1919 <del>-</del> 1919	- <b>-</b> 11	· . <del>.</del>	· -	· •	1990 - <b>19</b> 90 - 19900 - 19900 - 19900 - 19900 - 1990 - 1990 - 1990 - 1990 - 1990 - 1990 - 1990 - 1990 - 199			· - ·		-	-	
- Sloctrical Equipment			-	-	_	- 1 <u>-</u> 1	1,368,000		2,979,000	· -:	**	-	-	- <sup>1</sup> + .		- 1 <b>-</b> -	-		· •	-	-	-	-	•	
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b. Transfer Station		· _ ·	-	482,400		482,400	371,100	in a station teachairte an stational stational stational stational stational stational stational stational stational station	371,100			- <u>-</u> '	-	. · • • •	96,600	. <u> </u>	+		205,200	•	96,600			<b>.</b> .	,
- Civil and Building	2	· · _ ·	1 - 1 <b>-</b> 1	441,360	· · -	441,360			110,340			_	-	-	· · ·	-	1 <b>-</b> 1	÷.	-	-		<u>-</u>	<del>.</del>	: 4	
- Equipment	-	· _	-	41,040	ang 1 <b>-</b> j	41,040	10 A		260,760		-	-	$ f^{*}  \to -  f_{*}  \to 0$	· . <del>.</del>	96,600	<del>.</del>	-	- 1	205,200		96,600	1 <b>.</b>	·	-	
Operation Vehicles	<u> </u>				_	-	5,388,000		5,338,000	-		-		-	5,358,000	1,147,500	-	_	-	-	5,388,000	1,147,500		-	
a. Collection		·	11 11 11 <u>-</u>		-	_	2,893,500		2,893,500	1 - 1 <b>-</b>	-		· · -	-	2,893,500	-	_ 1	. 🗕	· -	· -	2,893,500	-	· -		
b. Transfar	· _ ·	· _ ·	1 - C - <u>2</u>	-			2 494 500	and the second	2,494,500	_	-			. · · · ·	2,494,500	1,147,500	- · ·	-			2,494,500	1,147,500	-	-	
										<u> </u>									<del></del>						+
Landfill	198,320		198,320	75,010		75,010	75,010	Le Le Tije	75,010	74,950	50, 320	50,320	23,680	290,020		2,359,420	53,280	53,220	138,230	53,220	53,220	602,300	53,220	53,220	2
a. Manjido	198,320	. –	198,320	75,010	1997 <b>- 1</b> 997	75,010	75,010	en de la <del>c</del> ha	75,010	74,950	50320	50,320	23,680	23,680				-	-	-		· -	-	· • .	
b. Incheon I		-	, <del>.</del>		e i serie	-	in a francés 🚽 Services de la composition		-				-	266,340	943,350	2,359,420	53,280	53,220	138,230	53,220	53,220	602,300	53,220	53,220	,
c. Incheon II	-	·	-	-	<b>-</b> .*		de la de la de la		a internet	- <u>-</u> 1	-		<del>-</del> 14 	-	ti eta <del>e</del> se		-		-	-			-		
Subtotel	2,162,480	447,440	2,609,920	6,133,040	2,506,270	8,639,310	10,685,320	10,736,190	21,421,510	74,950	50, 320	50,320	23,680	290,020	6,451,630	3,506,920	53,280	53,220	343,430	53,220	5,537,820	1,749,800	53,220	53,220	<u>،</u>
Physical Contingency	216,250	44,740	260,990	613,300	250,630	863,930	1,068,530	1,073,629	2,142,150	7,500	5,030	5,030	2,370	29,000	645,160	350,690	5,330	5,320	34,340	5,320	\$\$3,780	174,980	5,320	5,320	j.
Total	2,378,730	492,180	2,870,910	6,746,340	2,756,900	9,503,240	11,753,850	11,809,810	23,563,660	82,450	55,350	55,350	26,050	319,020	7,095,790	3,857,610	58,610	58,540	377,770	58,540	6,091,600	1,924,780	58,540	58,540	,
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a the second	<u> </u>	· · · · ·			···				<u> </u>		- Remarks -	en de la		1. A.											
Engineering Service	· · ·	- 1	-	-		281,000	904,900	1,185,900				<ul> <li>4.5</li> </ul>	- 4 - A - 2				:								

· · · · · · · · · · · · · · · · · · ·	05	06	07	08		Total	ta di kacana Angli kacana
	L	L	L	L	Local	Foreign	Total
Land Acquisition	-	-	-		1,845,000		1,845,00
Engineering Service	· _ ·	· -	_	-	281,000	904,900	1,185,90
Detail Design	-	· •	'	-	167,100	639,200	806,30
Supervision	·	·		- 11.4	113,900	265,700	379,60
Construction	-	96,600			11,613,500	12,785,000	24,398,50
a. Incinerator	<b>-</b> '	-	· -	-	10,265,000	12,785,000	23,050,00
- Civil and Building	-	4	· -	-	6,973,000	- <b>-</b> 1	6,973,00
- Nechanical Equipment		-	-	. <del>.</del> .'	1,148,000	11,174,000	12,322,00
- Piping	· -	-	<b>-</b> <sup>:</sup>	· · · ·	776,000		776,00
- Electrical Equipment	-	-	-	· · ·	1,368,000	1,611,000	2,979,00
b. Transfer Station	-	<b>96,60</b> 0	-	- · .	1,348,500	-	1,348,50
- Civil and Building	· -	-	-	-	551,700	-	551,70
- Equipment	·	96,600	-	1 - J. J.	796,800	-	796,80
Operation Vehicles	· <del>.</del>	5,388,000	1,147,500	ا بر ۲۰ بر <b>۴</b> بر بر	24,994,500	-	24,994,50
g. Collection	-	2,893,500	· · · -	•	11,574,000		11,574,00
b. Trevefer	-	2,494,500	1,147,500		13,420,500	-	13,420,50
Landfill	53 220	266, 340	943,350	2,359,420	8,912,980	-	8,912,98
a. Nanjido		-	-	- 11	594,970	-	594,97
b. Incheon I	53,220	- 1 <b>-</b> 1		<del>.</del>	4,748,900		4,748,90
c. Incheon II	-	266,340	943,350	2,359,420	3,569,110	11 - 11 <b>-</b> 1	3,569,11
Subtolal	53,220	5,250,940	2,090,850	2,359,420	47,646,980	13,689,900	61,336,88
Physical Contingency	5,320	\$75,090	209,090	235,940	4,764,700	1,368,990	6,133,67
Totel	38.540	6,326,030	7.299.940	2.595.160	52,411,680	15,058,890	67 470,55

- Remark					
ω	Incinerator			(3)	Орег
	1) Of the investment cost of civil and I	building, 75% is dieb	ursed		$\mathbf{D}$
1.1	in 1987 and 25% in 1988.				
1 - E	2) Of the investment cost of mechanical	equipments, 20% is		(4)	Land
	disbursed in 1987 and 80% in 1988.		· ·		
1. A.	3) Investment cost of piping and electri	ical equipments are			Ð
	disbursed in 1988.				
a de la composición d	4) Economic life is 20 years.				2)
· · ·	e a construction de la construction				
(2)	Transfer Station	· · · · · · · · · · · · · · · · · · ·		. 19 1	
			and the second second	(5)	Rene
an an Taonaichte	1) Of the investment cost of civil and t	building, 80% is dieb	wreed		disb
	in 1987 and 20% in 1988.	and the second			
	2) Of the investment cost of equipments	excluding wheel load	er,	(6)	Oper
	20% is disversed in 1987 and 80% in 1	1988.			Tabl
	3) Wheel loader is purchased in 1988 and	1 this cost (96,000 x			
	10 <sup>3</sup> Won) is involved in the cost of a	quipments.	e de la trace		
	4) Economic life of civil and building i	is 30 years. 10 year	s for		

equipment and 6 years for wheel loader.

eration Vehicles

Economic life is 6 years.

ndfill

Investment costs and dissurgement schedule of landfill both Manjido and Incheon complised with Seoul side studies. Project cost to be invested is shared in proportion to landfill volume of the projects.

newal costs for vehicles and equipment except incinerator are aburaed at the interval of their economic life.

eration/maintenance and depreciation cost is excluded in this ble.

# III-4 Project Evaluation

# 4-1 Financial Evaluation

The FIRR was calculated for 7 alternative cases (Table S-7). Case 1 to Case 3 are for the cases in which the collection fee is fixed at the present level and the self-sustaining degree is varied from 27 to 34 percent. At the present level of collection fee, the project will be financially feasible when the self-sustaining degree is 34 percent. Case 4 to 7 are for raising the present level of collection fee. If the collection fee is raised by 30 percent, the self-sustaining degree rises to more than 40 percent. In order to get more than 10-percent FIRR, the self-sustaining degree drops to 35 percent.

Case	Collection Fee	Self-Sustaining Degree (%)	FIRR (%)
 1	At present level	30	8.0
2	- do -	34	5.1
3	- do -	27	10.8
4	30% up	35	10.9
5	- do -	45	4.7
6	1988 - 1995 30% up	45	6.2
7	1996 - 2008 50% up	45	6.2

Table S-7 FIRR for Short-term Project in Gangdong Gu

Considering the results of financial, social and other impact evaluations, comprehensive evaluation of the Project is made here compared with the existing system as shown in Table S-8.

Table	S8	Comprehensive	Evaluation	of	the	Project

Criteria	Exist	ing	System		Proposed	System
Volume Reduction	- <del>محمد المحمد الحمي مريد وم</del> -	x		<u></u>		0
Collection Efficiency		x		- -		0
Working Conditions		x		н 1 - н		0
Recycle		Δ			•	0
Environmental Conservation	. :	X				0

Legend: o = Superior,  $\Delta =$  Acceptable, x = Inferior

The proposed project conforms to the objective of this study and is evaluated as reasonable. The Project is recommended to be implemented as soon as possible since the Study revealed that this system is most effective and meets the financial and environmental requirements. PART IV CONCLUSION AND RECOMMENDATIONS

#### IV-1 General

Through this study, various problems were identified on the existing solid waste management system in Seoul. Several alterntives for the master plan were established considering the measures for these problems. Each alternative was evaluated and the optimum master plan was selected. The feasibility study was made for Gangdong Gu as the first step of the master plan. The results of this study are as follows.

#### IV-2 Collection and Transportation

Master Plan

2-1

2-2

Three component separation of combustibles, non-combustibles, briquet ash is required for incineration, material recovery and preparing covering material for landfill.

Hand cart collection system should be changed to vehicle collection system in whole Seoul by 1995 to improve collection efficiency, sanitary conservation, working hours and worker's status.

Transfer stations are recommended for the effective transportation of waste to the disposal site.

#### Feasibility Study

Improved collection and transportation system will be established in whole Gangdong Gu in 1988. Transfer station with its capacity of 1,150 t/day, is proposed to be constructed at the east end of Gangnam Gu where an incinerator is also provided.

Compactor trucks collect combustible waste and dump trucks collect briquet ash and non-combustible waste. Container trucks are used for transportation from transfer station and incinerator to disposal site. Two tons and four tons of trucks are used for collection in accordance to road width in collection site. Gangdong Gu is proposed to be divided into 7 zones for the purpose of the uniformity of daily collection amount of waste and daily working hours in relation to collection frequency in each zone.

### IV-3 Intermediate Processing

#### 3-1 Master Plan

Construction of 13 units of incineration plants are proposed in master plan where one unit is 600 t/d. The amount of incinerated waste would amount to 2,574 thousand tons in 2005, which is 48% of estimated combustible waste. Material recovery plants are also proposed in the plan. Daily processing rate will be 300 tons in 2005, which means 99 thousand tons are treated annually by the plants. With the operation of the intermediate processing plants, 2,060,000 m<sup>3</sup>/year of landfill volume will be reduced in 2005.

#### 3-2 Feasibility Study

Construction of 600 ton/day incineration plant was proposed for Gangdong Gu. The plant is expected to be in operation in autumn 1988. In 1988, 100 days of operation is planned and 330 days after 1989. The reduction of landfill volume by this plant will amount to 157,000  $m^3$ /year.

IV-4 Final Disposal

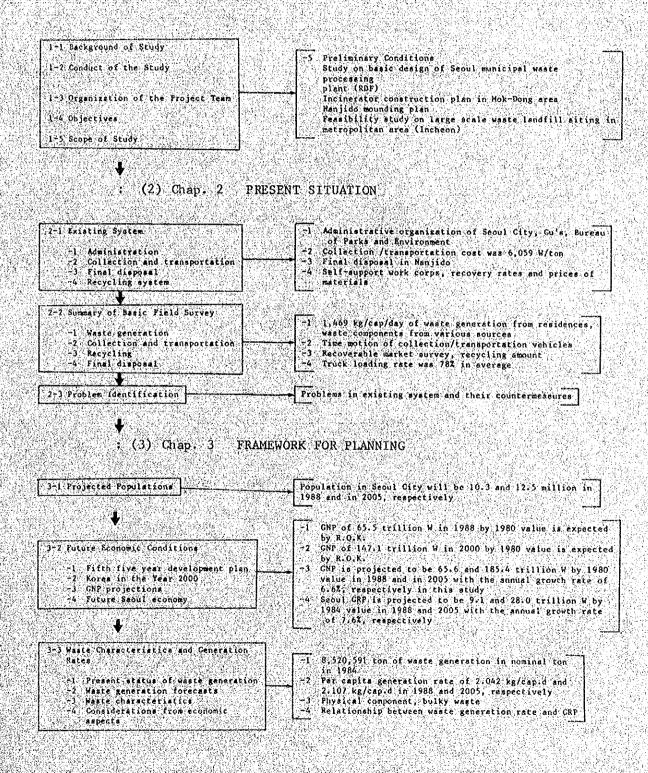
Final disposal for this project is proposed as Nanjido mounding, Incheon coastal landfilling and use of subsidiary landfills. Subsidiary landfills are significant if sufficient area can be secured within reasonable distances, and if administrative settlements can be made in the case of sites out of the administrative boundaries. The range of jurisdiction for the municipality and Gu's is recommended as described in Table S-9.

Duty	Jurisdiction	Comment
Collection	Gu	- Presently under jurisdiction of Gu - Requires close communication with residents
Haul to Transfer Station	Gu	<ul> <li>Presently under jurisdiction of Gu</li> <li>Requires close communication with residents</li> </ul>
Transfer Station and Transportation from Transfer Station to Landfill Site	City	<ul> <li>Requires a unified management of trucks serving all transfer station</li> <li>One station may serve more than one Gu</li> </ul>
Intermediate Processing Facility	City	<ul> <li>Requires a standardized system of operation and maintenance</li> <li>Effectiveness of construction planning when administered by city</li> <li>Accumulation of technological know- how</li> </ul>
Nanjido Disposal Site	City	<ul> <li>Though Nanjido is presently managed by Mapo Gu, the city has responsibility for implementation of the mounding plan</li> </ul>

Table S-9 Recommendations on Jurisdiction

# PART I GENERAL

# PART I GENERAL: (1) Chap. 1 INTRODUCTION



CHAPTER 1

# INTRODUCTION

#### CHAPTER 1 INTRODUCTION

Background of Study 1-1

In response to the request from the Government of the Republic of Korea, the Government of Japan has decided to carry out a Master Plan and Feasibility Study on Seoul Municipal Solid Waste Management System in the Republic of Korea (hereinafter referred to as "the Study"), in accordance with the laws and regulations in force in Japan. The Japan International Cooperation Agency (hereinafter referred to as "JICA"), the official agency responsible for the implementation of technical cooperation programs of the Government of Japan, performed the Study in close cooperation with the authorities concerned of the Government of the Republic of Korea, in particular with the Ministry of Science and Technology (hereinafter referred to as "MOST") and the Korea Advanced Institute of Science and Technology (hereinafter referred to as "KAIST").

With the rapid increase of urban population and variation in socioeconomical conditions, the establishment of an appropriate management system for the increasing output of solid waste has become an urgent need for the City of Seoul. The background to the Study is described as;

- From the environmental and energy-saving point of view, Seoul municipality is anxious to establish an appropriate management system for solid waste which is characterized by certain properties.
- 2) The prevailing solid waste management system in Seoul is represented by a mixed collection system using hand carts, the transfer of collected waste and simplified landfill. This system brings inevitable problems of pollution, labor efficiency and limitation of landfill sites and, as a result, the urgent establishment of an appropriate alternative system involving the flow from waste generation to disposal is needed.

- 3) Under the 5th Five Year Plan for Economic and Social Development Plan (1982-1986), balanced development and utilization of national land and environmental preservation are raised as a principal policy of the Government. Under this situation, the appropriate management of the municipal solid waste in the capital city of the Republic of Korea is considered of great importance.
- 4) The Asian Games will be held in Seoul in 1986 and the Olympic Games in 1988. With this incentive, the establishment of the rational waste management system has become an urgent and important issue for improving the living environment and to promote the modern city planning of Seoul.
- 5) In Korea, various surveys and studies have been made regarding the municipal solid waste management system by governmental organizations and universities and some projects are being implemented. In the course of the Study, documents on these existing projects are consulted for planning the comprehensive solid waste management system for the future.
- 6) The Government of Korea desires that the execution of this project will become the model case for improvements in solid waste management systems in other municipalities.

Preliminary survey was carried out in October-November, 1983 and again in February-March, 1984 when agreement on the Scope of Works were made and confirmed between the Japanese Mission and the Steering Committee.

1-2 Conduct of the Study

On the basis of the preliminary survey, JICA organized a study team and dispatched them to Seoul, in June 1984, for the full-scale study. The Study has been accomplished by JICA team in close cooperation with Korean counterparts from KAIST. The Japanese consultants were assigned by JICA, and commenced activities in June, 1984 with the preparation of the Inception Report. The time scale of study

1 - 2

activities and report submissions are indicated in Fig. 1-2-1. This Study was completed at the end of October, 1985 with the submission of the Final Report.

The Advisory Committee (members of the Japanese Government), also organized by JICA, held meetings in Tokyo as the need arose, observing the Study's progress and providing technical advice. A member of the Advisory Committee stayed in Seoul with the Team, while the other representative members of Committee made 5 separate visits to Seoul and discussed the essential points with the Korean Steering Committee.

Fig. 1-2-1 Study Schedule

Final Report <u>4</u>] I<sup>%</sup>E Jan Feb Mar Apr May Jun Jul Aug Sep Oct Draft Final Report(II) V 3 9 27 4 H 4 € កា 1985 Draft Final Report(I) V ភ្នា. £ ې ۲ 52 12 16 Interim Report ы М  $\mathbf{1}_{\mathbf{2}}$ \* 28 Jan Feb Mar Apr May Jun Jul Aug Sep Oct Nov Dec I<sup>≋</sup> I<sup>≈</sup> 21 27 Progress Report V  $\mathbf{\mathbf{n}}$ 25 31 H 1984 Inception Report ្ព័រ <u>\_1</u> Þ  $I_{22}^{22}$ Dec 1983 Nov (m/s) Þ  $I_{53}^{t}$ ÷ Oct Submission of Reports Preliminary Study Team Technical Training of Counterpart in Japan (Basic Field Survey) Month Year Steering Committee (Study in Seoul) (Study in Japan) Study Team Items

1 - 4

1-3 Organization of the Project Team

The Study was carried out jointly by JICA and MOST. The Advisory Committee and the Study Team were organized by JICA, while the Steering Committee and the KAIST Counterpart Team were organized by MOST.

The organization showing the interrelationship between the Korean and Japanese sides is shown in Fig. 1-3-1.

The list of members concerned with this Study is given on the following pages.

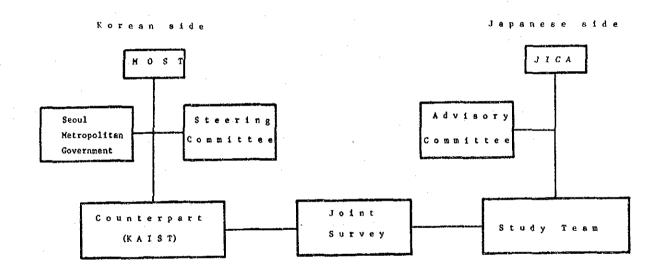


Fig. 1-3-1 Organization for Study Implementation

## 1-4 Objectives

The objectives of the Study are: i) to analyze and evaluate the technical and economic feasibilities of an effective and rational solid waste management system for the future, based upon the local conditions of Seoul City, and ii) to ensure a "clean" municipality that is acceptable socially, economically and environmentally.

- 1) Advisory Committee Members
  - 1. Dr. Masao Sago
  - 2. Mr. Hiroshi Miyazawa
  - 3. Dr. Masaru Tanaka
  - Mr. Hideaki Unno (Predecessor: Mr. Osamu Ikeda)
  - 5. Mr. Hiroshi Kitagawa
  - 6. Mr. Junji Ishizuka
- 2) Study Team Members
  - 1. Mr. Fusao Node
  - 2. Mr. Norio Kanno
  - 3. Mr. Kazuhiko Denda
  - 4. Mr. Tatsuyuki Negishi
  - 5. Mr. Shoji Fujii
  - 6. Mr. Torao Tokozumi
  - 7. Dr. Hidetoshi Kitawaki
  - 8. Mr. Shigehisa Tazaki
  - 9. Mr. Masashi Hattori
  - 10. Mr. Kiyoshi Miyakura

Chairman of Committee Science University of Tokyo

Solid Waste Management System Japan Waste Management Association

- Sanitary Engineering The Institute of Public Health, Ministry of Health and Welfare
- Facilities Planning Ministry of Health and Welfare
- Basic Field Survey Hiroshima City Office
- Coordination Japan International Cooperation Agency (JICA)
- Team Leader Legislation/Organization (NJS)
- Solid Waste Analysis (NJS)
- Economic and Financial Analysis (PCI)
- City Planning (PCI)
- Recovery System Planning (PCI)
- Collection/Transportation System Planning (PCI)
- Intermediate Processing System Planning (NJS)
- Final Disposal System Planning (NJS)
- Environmental Assessment (PCI)
- System Planning (PCI)

11.		Yoshijiro Shimomura	Facility Design (PCI)
12.	Mr.	Hidesumi Arai	Collection/Transportation Simulation Analysis (PCI)

13. Mr. Makoto Hasegawa

Note: NJS = Nippon Jogesuido Sekkei Co., Ltd. PCI = Pacific Consultants International

#### (2) ORGANIZATION OF KOREAN SIDE

1) Steering Committee Members

1. Dr. Hoagy Kim

2. Mr. Hee Woon Choi

3. Dr. Sook Pyo Kwon

4. Dr. Sung Moo Lee

5. Dr. Dong Min Kim

6. Dr. Jung Wook Kim

7. Mr. Jong Keon Perk

8. Mr. Jong Kwan Ahn

Chairman of Committee Chemical Research Coordinator, MOST

Secretary of Committee Principal Investigator, KAIST

Final Disposal Design (PCI)

Director of Institute for Environmental Reserach, Yonsei University

Professor of Chemical Engineering, Yonsei University

Professor of Environmental Engineering, Seoul City University

Professor, Graduate School of Environmental Studies, Seoul National University

Chief, Division of Solid Waste Management, Office of the Environment

Chief, Division of Solid Waste Management, Seoul Metropolitan Government

Seoul Metropolitan Government

2) Participate in Steering Committee Meetings

1. Mr. Sun Yong Lee	Office of the Environment
2. Mr. Jong Sik Ro	Chief, Sanitary Facilities Section Waste Management Division Bureau of Parks and Environment

3. M	r. In	Yong	Choi
------	-------	------	------

4. Mr. Seoung Koo Ahn

5. Dr. Myoung Jin Yu

6. Dr. Dok Chan Kim

3) Counterparts

1. Mr. Hee Woon Choi

2. Mr. Young Myoung Kim

3. Mr. Soo Yeol Kim

4) Principal Collaborators

1. Dr. Hakze Chon

2. Dr. Won Hee Park

3. Dr. Sekwon Kim

4. Mr. Jong Ok Lee

Chief, Division of Environment Kurogu, Seoul Metropolitan Government

Associate Professor Dept. of Environmental Engineering Seoul City University

Associate Professor Dept. of Environmental Engineering Seoul City University

Associate Professor Dept. of Chemical Engineering Seoul City University

Principal Investigator, KAIST

Senior Engineer, KAIST

Investigator, KAIST

President, KAIST

Director, Research Coordination, KAIST

Former Chemical Research Coordinator, MOST

Principal Investigator, KAIST

5) Collaborating Institutions and Organizations

- Korea Advanced Institute of Science and Technology

- Seoul Metropolitan Government
- Office of Environment
- NEPI
- Local Consultant

## 1-5 Scope of Study

This document contains two studies. A Phase I Study establishes a Master Plan for the year 2005, and a Phase II Study carries out a Feasibility Study on a Short Term Improvement Project.

The Master Plan phase has been performed to promote the establishment of an effective municipal solid waste management system for improved public sanitation and also resource conservation, environmental preservation and the socio-economical aspects of a total system from generation to final disposal.

Basic field surveys to supplement existing data and identify the problems of the existing system are used as basic material for the Master Plan and the Short Term Improvement Project.

The Feasibility Study is conducted on a Short Term Improvement Project targeted for the year 1988. This includes the basic design of transfer and processing facilities, and final disposal facilities, as well as economic/financial evaluation and environmental assessment.

The Study area covers, in principle, the entire Seoul municipality. However, further extensive area was considered for the transportation, disposal and landfill studies. Since this Study area is extremely wide, it has been divided into five zones according to Gu's as illustrated in Fig. 1-5-1.

The Study covers municipal solid waste of Seoul City which consists of domestic and commercial waste including sludge from public waste treatment facilities (night soil and sewage treatment facilities). The components of this waste are combustibles such as paper, plastics, textiles and wood, and non-combustibles such as metal, glass, ceramics and briquet ash.

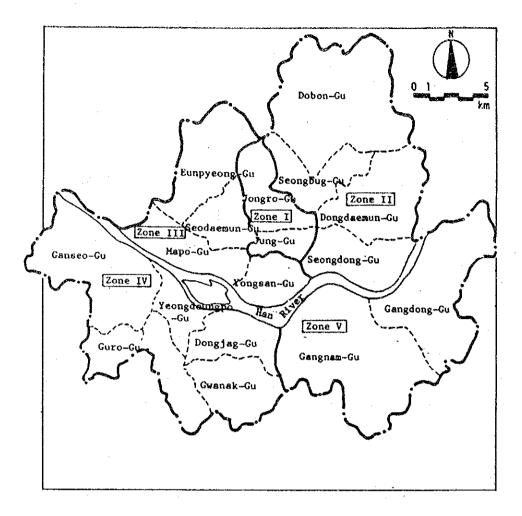


Fig. 1-5-1 Five Zones of Study Area

The subjects listed below are assumed as the preliminary conditions for implementation of this project and are not considered as study subjects.

- 1. From 1988 to 1994, the final disposal site will be Najido, and from 1995 on, Incheon.
- The refuse derived fuel (RDF) and compost plant under construction and the Mok Dong incineration plant to be constructed in Seoul City.
- 3. Both the Nanjido mounding and Incheon coastal landfilling.

CHAPTER 2

# PRESENT SITUATION

## CHAPTER 2 PRESENT SITUATION

2-1 Existing System

2-1-1 General

Solid waste management in Seoul in relation to administrative aspects, waste generation mechanism, collection and transportation system, final disposal system and recycling system is presented here to identify existing problems.

The existing solid waste management system in Seoul is illustrated in Fig. 2-1-1.

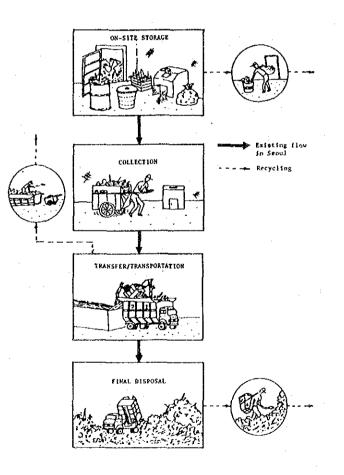


Fig. 2-1-1

Flow Diagram of the Existing Solid Waste Management

## 2-1-2 Administration

Second covers an area of about 627  $\text{km}^2$ . The municipality is divided into the administrative units listed below.

	Unit	Number	Governing System
City		1	Administrative
Gu		17	Administrative
	Legal	474	
Dong	_		Administrative
	Administrative	417	
Tong		12,361	Autonomous
Ban		95,439	Autonomous

Table 2-1-1 Administrative Levels of Seoul City

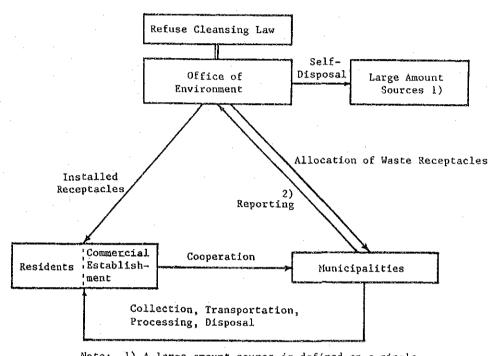
The legislation most relevant to this Study is the Refuse Cleansing Law. The objectives of the present Refuse Cleansing Law, revised in 1983, are specified in Article 1 as follows: "This Law aims at contributing to improve national health and environmental preservation through maintenance of the natural and living environment and cleanliness, by means of processing waste in a sanitary manner."

Urban areas where population and industries concentrate are specified as special cleansing areas, and therefore, appropriate cleansing operations should be carried out. In case of Seoul, the entire administrative area is considered as a special cleansing area, but the mayor has authority to exclude the following areas from its designation.

1. Dongs where the population density is less than 1,000 persons per square kilometer.

2. Dongs surrounded by mountains, hills and fields.

The administrative structure in the special cleansing area is shown in Fig. 2-1-2. The installation and maintenance of refuse receptacles at the waste sources along with the operation criteria of solid waste management for municipalities are defined in the regulation.

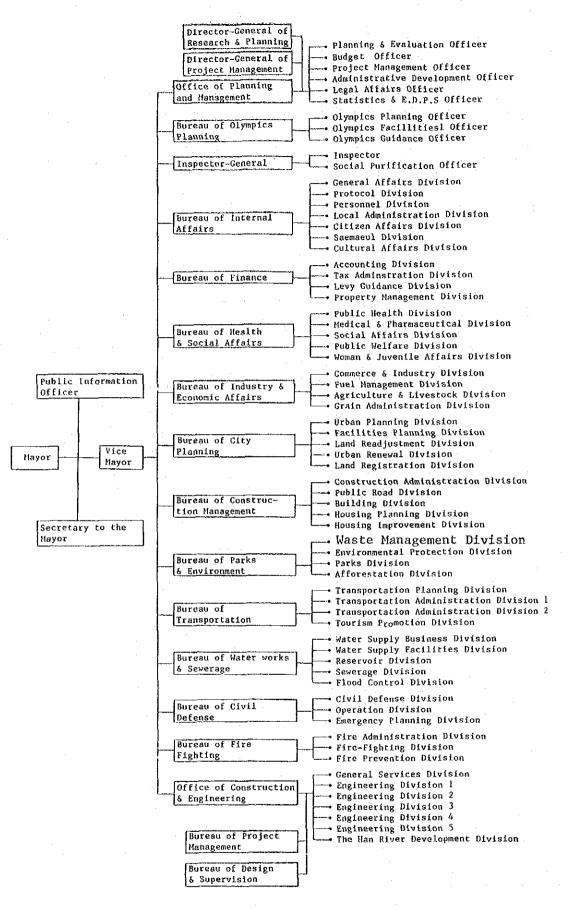


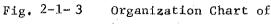
Note: 1) A large amount source is defined as a single source generating over 300 kg per day and must comply with specified criteria.

- 2) Municipalities should report to 0.0.E. on the following matters.
  - 1. Projected collection and disposal rate
  - 2. Landfill situation
  - 3. Personnel, facilities and equipment
  - 4. Expansion plan for facilities
  - 5. Problems and countermeasures

## Fig. 2-1-2

Schematic Administrative Structure





Seoul Metropolitan Government

Cleansing operations such as collection, transportation and disposal are carried out not only by municipalities, but private companies as well. Private companies collect solid wastes in the designated areas based on the contract with the city mayor and under the jurisdiction of the Cleansing Division of Gu. They use vehicles and facilities in compliance with the regulations associated with solid waste cleansing law. According to the regulations, private companies report the collected amount of waste and charges to the city government. The organization of Seoul Metropolitan Government is shown in Fig. 2-1-3. Under the Bureau of Parks and Environment, the Cleansing Division has administrative responsibilities for management of domestic solid waste. The organization of the Bureau of Parks and Environment is depicted in Fig. 2-1-4. The Cleansing Division of the city comprises of four sections, responsibilities of which are given in Appendix.

Collection and transportation of wastes are conducted by the Cleansing Division of Gu. The organization of a Gu is shown in Fig. 2-1-5 and responsibilities of the Cleansing Division in the Bureau of Citizens are given in Appendix.

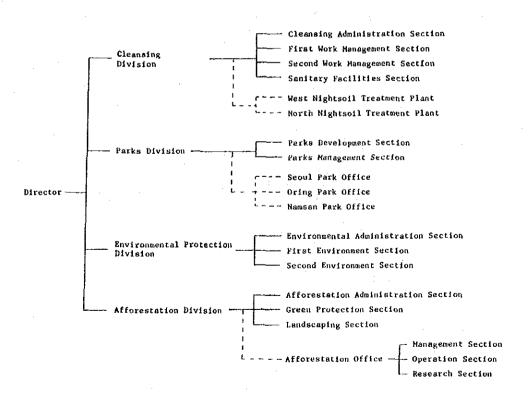


Fig. 2-1-4

2 - 5

Organization Chart of Bureau of Parks and Environment

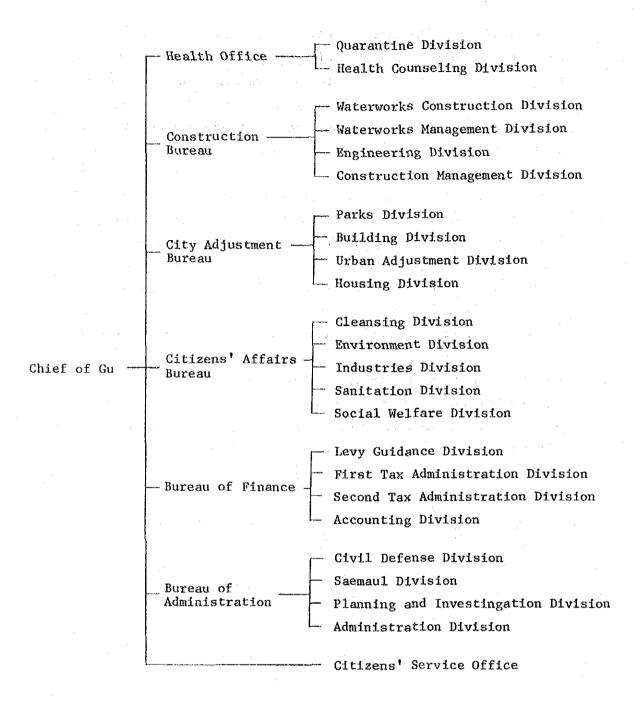


Fig. 2-1-5 Organization Chart of Gu

#### 2-1-3 Collection and Transportation

## (1) General Situation

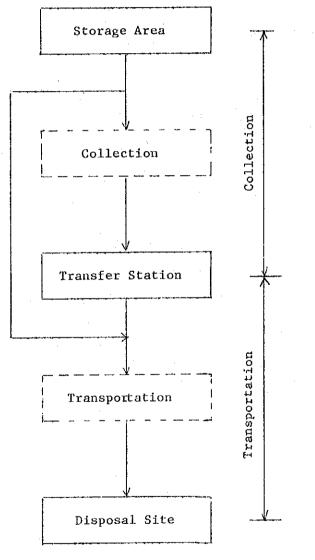
The flow of the existing waste collection and transportation system taken by Seoul City is indicated in Fig. 2-1-6. Collection is carried out manually mainly by two methods: 1. placing collected waste into hand carts and transferring onto trucks, and 2. transferring directly onto trucks. Then the loaded trucks are hauled to the disposal site.

The total cost of collection and transportation is estimated by Seoul City Authority about five to six thousand won per ton.

Although this value is very low compared with that of foreign municipalities, it is expected to increase in proportion to the escalation of personnel expenses in future, because a large portion of this cost consits of personnel expense for a present hand cart system.

## (2) Collection Situation

In 1983, of the total collected rate of about eight million tons of waste, about 62% was by Seoul City personnel and the remainder 38% was commissioned to private firms. The main served sources of the public collectors are independent houses, while the private companies collect from commercial establishments and apartments. Though sources generating more than 300 kg/day are to self-dispose of their own waste, these are primarily contracted to private firms. The noncollected population is less than 0.1% of the total. The number of city workers in 1983 in Seoul was 7,633, of which 5,156 were collection workers and the remainder were road sweepers. Private companies employed 2,180. The city owned 8,390 hand carts in 1983 and private firms owned 1,819 carts. The duty area of the collection workers covers from 110 to 140 houses. The average amount of waste collected by the workers is 2,600 kg per person per day for public workers and 4,700 kg/per/day for private collectors.



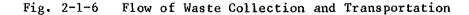
Concrete dust boxes, Plastic containers, Metal cans, Wooden boxes and Drum cans.

By collection workers with hand carts.

Fixed transfer with ramp or movable transfer without ramp. (Manual unloading)

By dump car or container truck

Dumping site (Nanjido)



At the present times, three kinds of collection methods are applied (Fig. 2-1-7).

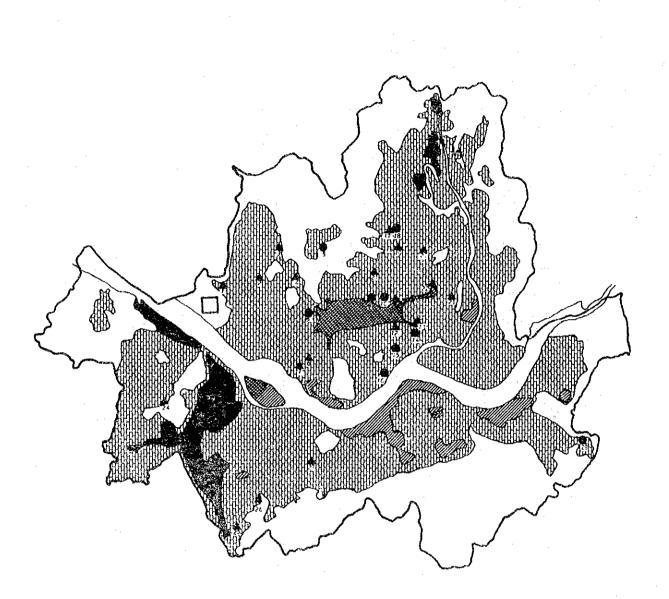
- Door-to-door collection by hand carts (for independent houses)
- Bell ringing collection by hand carts
   (for independent houses in weak collection areas which have very steep topography or very narrow alleys)
- Truck collection

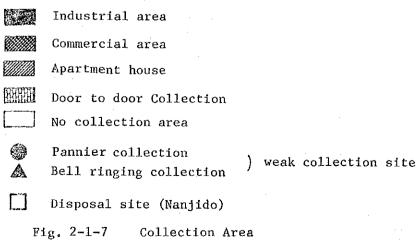
(for apartment houses, office, hotels and markets)

The on-site storage methods used by independent houses include the traditional concrete dust boxes, plastic containers, wooden crates, metal cans, drum cans and bags. Almost all of the apartments possess dust chutes for waste storage, and in a few cases, waste is brought directly to refuse containers stationed along streets.

The waste storage rooms (dust chute pits) used by apartments are generally located below the ground level without considering the method of collection. Therefore, the storage area becomes unsanitary due to leachate formation propelled by rain water and the odors generated. Furthermore storage rooms become nesting places for rats and insects. Collection workers have to transfer these wastes from these small outlets into baskets and carry them to hand carts and collection trucks; hence operation efficiency is very low.

In principle, collections should take place everyday, but actually, over 50% of the collections are performed three times a week.





#### (3) Transportation Situation

There are 696 small scale transfer stations for unloading solid waste from hand carts into dump trucks or containers. These transfer stations are located along streets, rivers and open areas, and are enclosed with simple metal fences. However citizens complain about the dust and odors generated, and unaesthetic appearances and unsanitary conditions.

Manual unloading methods are used in most cases. Stations without ramps are especially dangerous when collection workers unload solid waste from hand carts into dump trucks using two wooden planks.

Seoul authorities use only 9 loaders for the unloading operation at a few transfer stations. In April, 1984, the municipality owned 512 transportation vehicles. The average round-trip distance travelled by these vehicles was 32 km.

#### (4) Collection Fee and Tips

The collection fee paid by waste generators depends on the house type and floor area. The fees based on source types are listed below.

Source Type	Floor Space (m2)	Fee (W/mon)
Independent House	33	130
Apartment	33	400
Commercial Establishment	16.5	800
Large Amount Generator	1	4,000

Table 2-1-2 Base Collection Fee

According to results of a questionnaire survey, tips received by collection workers from waste generators ranged from 500 to 5,000 wons per month with an average of W2,000/mon. The survey also indicated that almost 60% of the residents thought that the tip they pay was reasonable.

#### 2-1-4 Final Disposal

## (1) Background of Landfilling

Landfilling is defined as a final disposal method and is treated in a similar manner as incineration, recycling and composting in the Refuse Cleansing Law. A legal landfill site is specified to be an area of over  $3,300 \text{ m}^2$  with a landfilling volume of over  $10,000 \text{ m}^3$ . In addition, the Seoul refuse cleansing regulation states that the mayor has the power to give permission for landfilling when owners intend to fill refuse into their land only for the following reasons.

- 1. Ground levelling for residential use.
- 2. Conversion of wasteland into cultivated land.
- 3. Refilling of gravel borrow pits and other excavated areas.
- 4. Soil conditioning of cultivated land.

However, since most landfillings in the past were carried out by filling open trenches and swamplands, insufficient records and data on disposal were kept. Furthermore, these were not recognized as final disposal methods, but rather as land reclamation measures.

(2) Nanjido Landfill Site

Nanjido disposal site is located at the western side of Seoul in Mapo Gu. The filling operation started in 1974 and was legally authorized by the City Planning Law in 1978. With an area of 294.1 ha, this is recognized as the only major disposal site for Seoul. However, in 1984, about 90% of the site was filled.

The dumping site at Nanjido is divided into four sections, of which three are for public trucks and one for private vehicles. The disposal rates in 1983 are presented in Table 2-1-3. The average truck loading density is about 0.5  $t/m^3$ , which implies a loading rate of about 70% to nominal capacity.

· · · · · · · · · · · · · · · · · · ·	No. of	Trucks	Disposa	al Rate	Area
Category -	Daily Average	Annual Total	Daily Average (ton)	Annual Total (1,000 ton)	
Public	1,359	495,974	9,500	3,467	
Private	931	339,749	4,542	1,658	Annual
Industrial Waste	35	13,086	194	71	6,079 ha
Others	300	109,500	1,350	493	
Total	2,625	958,309	15,586	5,689	

Table 2-1-3 Disposal Rate at Nanjido (1983)

The landfill method is an open dump system with final cover. Whenever a solid waste layer becomes approximately 7 m, a 60 cm layer of soil is covered. Then, the filling procedure is repeated at the next fill area. Consequently, the interior of the fill becomes anaerobic, resulting in production of methane gas, highly organic leachate, offensive odor and other environmentally unacceptable matter. The water quality of samples taken around Nanjido is indicated in Table 2-1-4.

		· · · · · · · · · · · · · · · · · · ·
Indicator	Leachate Taken at Nanjido	Water Sample from nearby Stream
рН	7.7	7.7
BOD (mg/l)	10,000	46
COD (mg/l)	2,100	23
SS (mg/l)	230	60
T⊷P (mg/l)	20	7
NH <sub>3</sub> -N (mg/l)	1,400	30
NO <sub>2</sub> -N (mg/l)	0.1	0.5
NO3-N (mg/l)	3.2	0.5

Table 2-1-4 Annual Average Water Quality